1	TO THE HONORABLE SENATE:
2	The Committee on Judiciary to which was referred Senate Bill No. 294
3	entitled "An act relating to expanding access to expungement and sealing of
4	criminal history records" respectfully reports that it has considered the same
5	and recommends that the bill be amended by striking out all after the enacting
6	clause and inserting in lieu thereof the following:
7	Sec. 1. 13 V.S.A. § 5301 is amended to read:
8	§ 5301. DEFINITIONS
9	As used in this chapter:
10	* * *
11	(7) "Listed crime" means any of the following offenses:
12	(A) stalking as defined in section 1062 of this title;
13	(B) aggravated stalking as defined in subdivision $1063(a)(3)$ or $(4)(b)$
14	of this title;
15	(C) domestic assault as defined in section 1042 of this title;
16	(D) first degree aggravated domestic assault as defined in section
17	1043 of this title;
18	(E) second degree aggravated domestic assault as defined in section
19	1044 of this title;
20	(F) sexual assault as defined in section 3252 of this title or its
21	predecessor as it was defined in section 3201 or 3202 of this title;
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1	(G) aggravated sexual assault as defined in section 3253 of this title;
2	(H) lewd or lascivious conduct as defined in section 2601 of this title;
3	(I) lewd or lascivious conduct with a child as defined in section 2602
4	of this title;
5	(J) murder as defined in section 2301 of this title;
6	(K) aggravated murder as defined in section 2311 of this title;
7	(L) manslaughter as defined in section 2304 of this title;
8	(M) aggravated assault as defined in section 1024 of this title;
9	(N) assault and robbery with a dangerous weapon as defined in
10	subsection 608(b) of this title;
11	(O) arson causing death as defined in section 501 of this title;
12	(P) assault and robbery causing bodily injury as defined in subsection
13	608(c) of this title;
14	(Q) maiming as defined in section 2701 of this title;
15	(R) kidnapping as defined in section 2405 of this title or its
16	predecessor as it was defined in section 2401 of this title;
17	(S) unlawful restraint in the second degree as defined in section 2406
18	of this title;
19	(T) unlawful restraint in the first degree as defined in section 2407 of
20	this title;

1	(U) recklessly endangering another person as defined in section 1025
2	of this title;
3	(V) violation of abuse prevention order as defined in section 1030 of
4	this title, excluding violation of an abuse prevention order issued pursuant to
5	15 V.S.A. § 1104 (emergency relief) or 33 V.S.A. § 6936 (emergency relief);
6	(W) operating vehicle under the influence of alcohol or other
7	substance with either death or serious bodily injury resulting as defined in
8	23 V.S.A. § 1210(f) and (g);
9	(X) careless or negligent or grossly negligent operation resulting in
10	serious bodily injury or death as defined in 23 V.S.A. § 1091(b);
11	(Y) leaving the scene of an accident with serious bodily injury or
12	death as defined in 23 V.S.A. § 1128(b) or (c);
13	(Z) burglary into an occupied dwelling as defined in subsection
14	1201(c) of this title;
15	(AA) the attempt to commit any of the offenses listed in this section;
16	(BB) abuse (section 1376 of this title), abuse by restraint (section
17	1377 of this title), neglect (section 1378 of this title), sexual abuse (section
18	1379 of this title), financial exploitation (section 1380 of this title), and
19	exploitation of services (section 1381 of this title);
20	(CC) aggravated sexual assault of a child in violation of section
21	3253a of this title;

1	(DD) human trafficking in violation of section 2652 of this title; and
2	(EE) aggravated human trafficking in violation of section 2653 of
3	this title.
4	Sec. 2. 13 V.S.A. § 7601 is amended to read:
5	§ 7601. DEFINITIONS
6	As used in this chapter:
7	(1) "Court" means the Criminal Division of the Superior Court.
8	(2) "Criminal history record" means all information documenting an
9	individual's contact with the criminal justice system, including data regarding
10	identification, arrest or citation, arraignment, judicial disposition, custody, and
11	supervision.
12	(3) "Predicate offense" means a criminal offense that can be used to
	(5) Tredicate offense means a criminal offense that can be used to
13	enhance a sentence levied for a later conviction, and includes operating a
13 14	
	enhance a sentence levied for a later conviction, and includes operating a
14	enhance a sentence levied for a later conviction, and includes operating a vehicle under the influence of alcohol or other substance in violation of
14 15	enhance a sentence levied for a later conviction, and includes operating a vehicle under the influence of alcohol or other substance in violation of 23 V.S.A. § 1201, domestic assault in violation of section 1042 of this title,
14 15 16	enhance a sentence levied for a later conviction, and includes operating a vehicle under the influence of alcohol or other substance in violation of 23 V.S.A. § 1201, domestic assault in violation of section 1042 of this title, and stalking in violation of section 1062 of this title. "Predicate offense" shall
14 15 16 17	enhance a sentence levied for a later conviction, and includes operating a vehicle under the influence of alcohol or other substance in violation of 23 V.S.A. § 1201, domestic assault in violation of section 1042 of this title, and stalking in violation of section 1062 of this title. "Predicate offense" shall not include misdemeanor possession of marijuana, a disorderly conduct

1	(4) "Qualifying crime" means: <u>any criminal offense that is not an</u>
2	offense listed in subdivision 5301(7) of this title or a violation of 18 V.S.A.
3	§ 4231(c), 4233(c), 4233a(b), 4234a(c), or 4230(c), or any offense for which a
4	person has been granted an unconditional pardon from the Governor.
5	(A) a misdemeanor offense that is not:
6	(i) a listed crime as defined in subdivision 5301(7) of this title;
7	(ii) an offense involving sexual exploitation of children in violation
8	of chapter 64 of this title;
9	(iii) an offense involving violation of a protection order in
10	violation of section 1030 of this title;
11	(iv) prostitution as defined in section 2632 of this title, or
12	prohibited conduct under section 2601a of this title; or
13	(v) a predicate offense;
14	(B) a violation of subsection 3701(a) of this title related to criminal
15	mischief;
16	(C) a violation of section 2501 of this title related to grand larceny;
17	(D) a violation of section 1201 of this title related to burglary,
18	excluding any burglary into an occupied dwelling, as defined in subdivision
19	1201(b)(2) of this title;
20	(E) a violation of 18 V.S.A. § 4223 related to fraud or deceit;

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1	(F) a violation of section 1802 of this title related to uttering a forged
2	or counterfeited instrument;
3	(G) a violation of 18 V.S.A. § 4230(a) related to possession of
4	marijuana;
5	(H) a violation of 18 V.S.A. § 4231(a) related to possession of
6	cocaine;
7	(I) a violation of 18 V.S.A. § 4232(a) related to possession of LSD;
8	(J) a violation of 18 V.S.A. § 4233(a) related to possession of heroin;
9	(K) a violation of 18 V.S.A. § 4234(a) related to possession of
10	depressant, stimulant, and narcotic drugs;
11	(L) a violation of 18 V.S.A. § 4234a(a) related to possession of
12	methamphetamine;
13	(M) a violation of 18 V.S.A. § 4234b(a) related to possession of
14	ephedrine and pseudoephedrine;
15	(N) a violation of 18 V.S.A. § 4235(b) related to possession of
16	hallucinogenic drugs;
17	(O) a violation of 18 V.S.A. § 4235a(a) related to possession of
18	ecstasy; or
19	(P) any offense for which a person has been granted an unconditional
20	pardon from the Governor.

1	(5) "Qualifying felony property offense" means a felony level violation
2	of 9 V.S.A. § 4043 related to fraudulent use, 13 V.S.A. § 1801 related to
3	forgery and counterfeiting, 13 V.S.A. § 1802 related to uttering forged or
4	counterfeited instrument, 13 V.S.A. § 1804 related to counterfeiting paper
5	money, 13 V.S.A. § 1816 related to possession or use of credit card skimming
6	devices, 13 V.S.A. § 2001 related to false personation, 13 V.S.A. § 2002
7	related to false pretenses or tokens, 13 V.S.A. § 2029 related to home
8	improvement fraud, 13 V.S.A. § 2030 related to identity theft, 13 V.S.A.
9	§ 2501 related to grand larceny, 13 V.S.A. § 2502 related to petit larceny, 13
10	V.S.A. § 2503 related to larceny from the person, 13 V.S.A. § 2531 related to
11	embezzlement, 13 V.S.A. § 2532 related to officers or servants of incorporated
12	bank, 13 V.S.A. § 2533 related to receiver or trustee, 13 V.S.A. § 2537 related
13	to holding property in official capacity or belonging to the State or a
14	municipality, 13 V.S.A. § 2561 related to receiving stolen property, 13 V.S.A.
15	§ 2575a related to organized retail theft, 13 V.S.A. § 2577 related to retail
16	theft, 13 V.S.A. § 2582 related to theft of services, 13 V.S.A. § 2591 related to
17	theft of rented property, 13 V.S.A. § 2592 related to failure to return a rented
18	or leased motor vehicle, 13 V.S.A. § 3016 related to false claims, 13 V.S.A.
19	§ 3701 related to unlawful mischief, 13 V.S.A. § 3705 related to unlawful
20	trespass, 13 V.S.A. § 3733 related to mills, dams or bridges, 13 V.S.A. § 3761
21	related to unauthorized removal of human remains, 13 V.S.A. § 3767 related to
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1	grave markers and ornaments, 13 V.S.A. § 4103 related to access to computer
2	for fraudulent purposes, 13 V.S.A. § 4104 related to alteration, damage, or
3	interference, or 13 V.S.A. § 4105 related to theft or destruction.
4	(6) "Subsequent offense" means a crime committed by the person who
5	is the subject of a petition to expunge or seal a criminal history record that
6	arose out of a new incident or occurrence after the person was convicted of the
7	crime to be expunged or sealed.
8	Sec. 3. 13 V.S.A. § 7602 is amended to read:
9	§ 7602. EXPUNGEMENT AND SEALING OF RECORD,
10	POSTCONVICTION; PROCEDURE
11	(a)(1) A person may file a petition with the court requesting expungement
12	or sealing of the criminal history record related to the conviction if:
13	(A) the person was convicted of a qualifying crime or qualifying
14	crimes arising out of the same incident or occurrence;
15	(B) the person was convicted of an offense for which the underlying
16	conduct is no longer prohibited by law or designated as a criminal offense;
17	(C) pursuant to the conditions set forth in subsection (g) of this
18	section, the person was convicted of a violation of 23 V.S.A. § 1201(a) related
19	to operating under the influence of alcohol or other substance, excluding a
20	violation of that section resulting in serious bodily injury or death to any
21	person other than the operator, or related to operating a school bus with a blood
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1	alcohol concentration of 0.02 or more or operating a commercial vehicle with a
2	blood alcohol concentration of 0.04 or more; or
3	(D) pursuant to the conditions set forth in subsection (h) of this
4	section, the person was convicted under 1201(c)(3)(A) of a violation of
5	subdivision 1201(a) of this title related to burglary when the person was 25
6	years of age or younger, and the person did not carry a dangerous or deadly
7	weapon during commission of the offense.
8	(2) The State's Attorney or Attorney General shall be the respondent in
9	the matter.
10	(3) The court shall grant the petition without hearing if the petitioner
11	and the respondent stipulate to the granting of the petition. The respondent
12	shall file the stipulation with the court, and the court shall issue the petitioner
13	an order of expungement and provide notice of the order in accordance with
14	this section.
15	(4) This section shall not apply to an individual licensed as a
16	commercial driver pursuant to 23 V.S.A. chapter 39 seeking to seal or expunge
17	a record of a conviction for a felony offense committed in a motor vehicle as
18	defined in 23 V.S.A. § 4.
19	(b) Qualifying nonpredicate misdemeanors and possession of a controlled
20	substance offenses. For petitions filed to expunge or seal a criminal history
21	record of a nonpredicate misdemeanor offense or a violation of 18 V.S.A.
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1	<u>§ 4230(a), 4231(a), 4232(a), 4233(a), 4234(a), 4234a(a), 4234b(a), 4235(b), or</u>
2	<u>4235a(a):</u>
3	(1) The court shall grant the petition and order that the criminal history
4	record be expunged pursuant to section 7606 of this title if the following
5	conditions are met:
6	(A) At least five two years have elapsed since:
7	(i) the date on which the person successfully completed the terms
8	and conditions of the sentence for the conviction, or if the person has
9	successfully completed the terms and conditions of an indeterminate term of
10	probation that commenced at least five years previously; or
11	(ii) if the person committed a subsequent offense, the date on
12	which the person completed the sentence for the subsequent offense,
13	whichever is later.
14	(B) The person has not been convicted of a crime arising out of a new
15	incident or occurrence since the person was convicted for the qualifying crime.
16	[Repealed.]
17	(C) Any restitution ordered by the court has been paid in full.
18	[Repealed.]
19	(D) The court finds that expungement of the criminal history record
20	serves the interests of justice.

(2) The court shall grant the petition and order that all or part of the
criminal history record be sealed pursuant to section 7607 of this title if the
conditions of subdivisions subdivision (1)(A), (B), and (C) of this subsection
are is met and the court finds that:
(A) sealing the criminal history record better serves the interests of
justice than expungement; and
(B)(i) the person committed the qualifying crime after reaching 19
years of age <mark>; or</mark>
(ii) the petitioner owes restitution at the time of filing the petition
to expunge.
(3) If the respondent stipulates to a petition filed prior to, on, or after the
date the offense is eligible for expungement or sealing as set forth in this
subsection, the court may grant the petition without a hearing.
(c) <u>Qualifying predicate misdemeanors</u> . For petitions filed to expunge or
seal a criminal history record of a qualifying predicate misdemeanor offense:
(1) The court shall grant the petition and order that the criminal history
record be expunged sealed pursuant to section 7606 7607 of this title if the
following conditions are met:
(A) At least $\frac{10}{\text{three}}$ years have elapsed since:
(i) the date on which the person successfully completed the terms
and conditions of the sentence for the conviction; or

1	(ii) if the person committed a subsequent offense, the date on
2	which the person completed the sentence for the subsequent offense,
3	whichever is later.
4	(B) The person has not been convicted of a felony arising out of a
5	new incident or occurrence in the last seven years. [Repealed.]
6	(C) The person has not been convicted of a misdemeanor during the
7	past five years. [Repealed.]
8	(D) Any restitution ordered by the court for any crime of which the
9	person has been convicted has been paid in full. [Repealed.]
10	(E) After considering the particular nature of any subsequent offense,
11	the court finds that expungement of the criminal history record for the
12	qualifying crime serves the interests of justice.
13	(2) The court shall grant the petition and order that all or part of the
14	criminal history record be sealed pursuant to section 7607 of this title if the
15	conditions of subdivisions (1)(A), (B), (C), and (D) of this subsection are met
16	and the court finds that:
17	(A) sealing the criminal history record better serves the interests of
18	justice than expungement; and
19	(B) the person committed the qualifying crime after reaching 19 years
20	of age. A criminal history record sealed pursuant to this subsection (c) shall be
21	eligible for expungement pursuant to section 7606 of this title six years after
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1	the date on which sealing order is issued if the person does not commit any
2	criminal offense subsequent to the sealed offense and any restitution ordered
3	for the offense has been paid in full. If the person commits a qualifying
4	nonpredicate misdemeanor or possession of a controlled substance offense
5	subsequent to the sealed offense, the sealed record shall be eligible for
6	expungement two years after the date on which the person completed the
7	sentence for the subsequent offense. If the person commits any other offense
8	subsequent to the sealed offense, the sealed record shall be eligible for
9	expungement five years after the date on which the person completed the
10	sentence for the subsequent offense.
11	(3) If the respondent stipulates to a petition filed prior to, on, or after the
12	date the offense is eligible for expungement or sealing as set forth in this
13	subsection, the court may grant the petition without a hearing.
14	* * *
15	(g) For petitions filed pursuant to subdivision $(a)(1)(C)$ of this section, only
16	petitions to seal may be considered or granted by the court. This subsection
17	shall not apply to an individual licensed as a commercial driver pursuant to
18	23 V.S.A. chapter 39. Unless the court finds that sealing would not be in the
19	interests of justice, the court shall grant the petition and order that the criminal
20	history record be sealed in accordance with section 7607 of this title if the
21	following conditions are met:

1	(1) At least 10 years have elapsed since the date on which the person
2	successfully completed the terms and conditions of the sentence for the
3	conviction, or if the person has successfully completed the terms and
4	conditions of an indeterminate term of probation that commenced at least 10
5	years previously.
6	(2) At the time of the filing of the petition:
7	(A) the person has only one conviction of a violation of 23 V.S.A.
8	§ 1201, which shall be construed in accordance with 23 V.S.A. § 1211; and
9	(B) the person has not been convicted of a subsequent offense erime
10	arising out of a new incident or occurrence since the person was convicted of a
11	violation of 23 V.S.A. § 1201(a).
12	(3) Any restitution ordered by the court has been paid in full.
13	(4) The court finds that sealing of the criminal history record serves the
14	interests of justice.
15	(h) For petitions filed pursuant to subdivision (a)(1)(D) of this section,
16	unless the court finds that expungement or sealing would not be in the interests
17	of justice, the court shall grant the petition and order that the criminal history
18	record be expunged or sealed in accordance with section 7606 or 7607 of this
19	title if the following conditions are met:
20	(1) At least 15 years have elapsed since the date on which the person
21	successfully completed the terms and conditions of the sentence for the
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1	conviction, or the person has successfully completed the terms and conditions
2	of an indeterminate term of probation that commenced at least 15 years
3	previously.
4	(2) The person has not been convicted of a subsequent offense erime
5	arising out of a new incident or occurrence since the person was convicted of a
6	violation of subdivision 1201(c)(3)(A) of this title.
7	(3) Any restitution ordered by the court has been paid in full.
8	(4) The court finds that expungement or sealing of the criminal history
9	record serves the interests of justice.
10	(i) Qualifying felony property offenses and selling, dispensing, or
11	transporting regulated substances offenses. For petitions filed to expunge or
12	seal a criminal history record of a qualifying felony property offense or a
13	violation of 18 V.S.A. § 4230(b), 4231(b), 4232(b), 4233(b), 4234(b),
14	4234a(b), 4234b(b), 4235(c), or 4235a(b):
15	(1) The court shall grant the petition and order that the criminal history
16	record be sealed pursuant to section 7607 of this title if the following
17	conditions are met:
18	(A) At least five years have elapsed since:
19	(i) the date on which the person completed the sentence for the
20	conviction; or

1	(ii) if the person committed a subsequent offense, the date on
2	which the person completed the the sentence for the subsequent offense,
3	whichever is later.
4	(B) Any restitution ordered by the court for any crime of which the
5	person has been convicted has been paid in full.
6	(C) After considering the particular nature of any subsequent offense,
7	the court finds that expungement of the criminal history record for the
8	qualifying crime serves the interests of justice.
9	(2) A criminal history record sealed pursuant to this subsection (i) shall
10	be eligible for expungement pursuant to section 7606 of this title six years after
11	the date on which sealing order is issued if the person does not commit any
12	criminal offense subsequent to the sealed offense and any restitution ordered
13	for the offense has been paid in full. If the person commits a qualifying
14	nonpredicate misdemeanor or possession of a controlled substance offense
15	subsequent to the sealed offense, the sealed record shall be eligible for
16	expungement two years after the date on which the person completed the
17	sentence for the subsequent offense. If the person commits any other offense
18	subsequent to the sealed offense, the sealed record shall be eligible for
19	expungement five years after the date on which the person completed the
20	sentence for the subsequent offense.

1	(3) If the respondent stipulates to a petition filed prior to, on, or after the
2	date the offense is eligible for sealing as provided in this subsection, the court
3	may grant the petition to seal without a hearing.
4	(j) Qualifying felonies. For petitions filed to expunge or seal a criminal
5	history record of any other qualifying felony offense not specified in
6	subsection (f), (h), or (i) of this section:
7	(1) The court shall grant the petition and order that the criminal history
8	record be sealed pursuant to section 7607 of this title if the following
9	conditions are met:
10	(A) At least seven years have elapsed since the date on which the
11	person completed the sentence for the conviction or, if the person committed a
12	subsequent offense, 10 years from the date on which the person completed the
13	sentence for the subsequent offense, whichever is later.
14	(B) Any restitution ordered by the court for any crime of which the
15	person has been convicted has been paid in full.
16	(2) A criminal history record sealed pursuant to this subsection (j) shall
17	not be eligible for expungement pursuant to section 7606 of this title unless the
18	respondent stipulates to the expungement.
19	(3) If the respondent stipulates to a petition to seal filed prior to, on, or
20	after the date the offense is eligible for sealing as provided in this subsection,
21	the court may grant the petition to seal without a hearing.

1	(h) Non-qualifying crimes. The petitioner may petition to seal any non-
2	qualifying crime five years after the date on which the person completed the
3	sentence for the offense. If the respondent stipulates to the sealing of the case,
4	the court shall order the record sealed without a hearing. If the respondent
5	objects or does not respond to the petition to seal, the court shall schedule a
6	hearing on the petition. Before granting the order, the petitioner shall
7	demonstrate why sealing the record would be in the interest of justice and
8	would not jeopardize public safety.
9	Sec. 4. 33 V.S.A. § 5119 is amended to read:
10	§ 5119. SEALING OF RECORDS
11	* * *
12	(g) On application of a person who has pleaded guilty to or has been
13	convicted of the commission of a crime under the laws of this State which the
14	person committed prior to attaining the age of $\frac{21}{28}$, or on the motion of the
15	court having jurisdiction over such a person, after notice to all parties of record
16	and hearing, the court shall order the sealing of all files and records related to
17	the proceeding if it finds:
18	(1) two years have elapsed since the final discharge of the person;
19	(2) the person has not been convicted of a listed crime as defined in
20	13 V.S.A. § 5301 or adjudicated delinquent for such an offense after the initial

1	conviction for 10 years prior to the application or motion , and no new
2	proceeding is pending seeking such conviction or adjudication; and
3	(3) the person's rehabilitation has been attained to the satisfaction of the
4	court.
5	* * *
6	Sec. 5. 23 V.S.A. § 2303 is added to read:
7	§ 2303. EXPUNGEMENT OF VIOLATION RECORDS
8	(a) Automatic expungement. The Judicial Bureau shall automatically enter
9	an expungement order for convictions or adjudications of the following
10	violations on the two-year anniversary of the satisfaction of the judgment:
11	(1) section 301 of this title (operating an unregistered vehicle);
12	(2) subsection 307(a) of this title (failing to possess registration);
13	(3) section 611 of this title (failing to possess license);
14	(4) subsection 676(a) of this title (operating after suspension);
15	(5) section 601 of this title (operating without a license);
16	(6) section 800 of this title (operating without insurance); and
17	(7) subsection 1222(c) of this title (operating an uninspected vehicle).
18	(b) Effect of expungement.
19	(1) Upon entry of an expungement order, the order shall be legally
20	effective immediately and the individual whose record is expunged shall be
21	treated in all respects as if he or she had never been convicted or adjudicated of
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1	the violation. This includes the expungement of any points accumulated
2	pursuant to chapter 25 of this title.
3	(2) The Judicial Bureau shall report the expungement to the Department
4	of Motor Vehicles within 14 days.
5	(3) The Judicial Bureau shall keep a special index of cases that have
6	been expunged together with the expungement order. The index shall list only
7	the name of the individual convicted or adjudicated of the violation, his or her
8	date of birth, the docket number, and the violation that was the subject of the
9	expungement. All other court documents and records that are subject to an
10	expungement order, whether held by the Judicial Bureau or the Department of
11	Motor Vehicles, shall be destroyed.
12	(4) Upon receiving an inquiry from any person regarding an expunged
13	record, the Judicial Bureau and Department of Motor Vehicles shall respond
14	that "NO RECORD EXISTS."
15	(c) Policies for implementation. The Court Administrator shall establish
16	policies for implementing this section.
17	Sec. 6. VERMONT SENTENCING COMMISSION; EXPUNGEMENT OR
18	SEALING OF LISTED CRIMES REPORT
19	During the 2020 legislative interim, the Vermont Sentencing Commission
20	shall consider whether a comprehensive policy that provides an avenue for
21	expungement or sealing of all offenses will serve the interests of justice. On or

1	before October 15, 2020, the Commission shall report to the Joint Legislative
2	Justice Oversight Committee regarding any policy recommendations regarding
3	the expungement and sealing of criminal history records, including a
4	recommendation for whether and how to provide an avenue to seal or expunge
5	all offenses, including the crimes listed in 13 V.S.A. § 5301(7) and Title 18
6	chapter 84 drug trafficking offenses.
7	Sec. 7. EFFECTIVE DATE
8	This act shall take effect on July 1, 2020
9	
10	
11	
12	
13	
14	(Committee vote:)
15	
16	Senator
17	FOR THE COMMITTEE