	(Draft No. 2.1 Annotated – S.124) Page 1 of 50 9/15/2020 - BAW - 11:00 AM Key: Strikethrough = remove from bill; Highlighting = add to bill
1	DRAFT; NOT YET EDITED; FOR COMMITTEE DISCUSSION
2	TO THE HOUSE OF REPRESENTATIVES:
3	The Committee on Government Operations to which was referred Senate
4	Bill No. 124 entitled "An act relating to governmental structures protecting the
5	public health, safety, and welfare" respectfully reports that it has considered
6	the same and recommends that the House propose to the Senate that the bill be
7	amended by striking out all after the enacting clause and inserting in lieu
8	thereof the following:
9	* * * Vermont Criminal Justice Training Council * * *
10	Sec. 1. 20 V.S.A. § 2351 is amended to read:
11	§ 2351. CREATION AND PURPOSE OF COUNCIL
12	(a) In order to promote and protect the health, safety, and welfare of the
13	public, it is in the public interest to provide for the creation of the Vermont
14	Criminal Justice Training Council.
15	(b) The Council is created to:
16	(1) encourage and assist municipalities, counties, and governmental
17	agencies of this State in their efforts to improve the quality of law enforcement
18	and citizen protection by maintaining a uniform standard of recruitment recruit
19	basic training for law enforcement applicants and in-service training for law

enforcement officers; and

20

Commented [BW1]: 9/1/20. Potential technical correction to use the Council's preferred term "law enforcement applicant" rather than "recruit," and to clarify that applicants go through "basic training" (whereas certified LEOs must complete annual "in-service training").

	(Draft No. 2.1 Annotated – S.124) Page 2 of 50 9/15/2020 - BAW - 11:00 AM Key: Strikethrough = remove from bill; Highlighting = add to bill	
1	(2) maintain statewide standards of law enforcement officer professional	Commented [BW2]: 9/15/20. Update to address the Council's duty to professionally regulate LEOs.
2	conduct by accepting and tracking complaints alleging officer unprofessional	(
3	conduct, adjudicating charges of unprofessional conduct, and imposing	
4	sanctions on the certification of an officer who the Council finds has	
5	committed unprofessional conduct.	
6	(c) The Council shall offer and approve continuing programs of instruction	Commented [BW3]: 9/15/20. Update to address the Council's authority to approve training beyond that provide
7	in up-to-date methods of law enforcement and the administration of criminal	by the Council.
8	justice.	
9	(d) It is the responsibility of the Council to encourage the participation of	
10	local governmental units in the program and to aid in the establishment of	
11	adequate training facilities.	
12	Sec. 2. 20 V.S.A. § 2352 is amended to read:	Commented [BW4]: [Council membership would have also been amended in 2018, S.273, Sec. 4, but not verbatim
13	§ 2352. COUNCIL MEMBERSHIP	to this Sec. 2]
14	(a)(1) The Vermont Criminal Justice Training Council shall consist of:	
15	(A) the Commissioners of Public Safety, of Corrections, of Motor	Commented [BW5]: 9/15/20.
16	Vehicles, and and of Fish and Wildlife, and of Mental Health;	
17	(B) the Attorney General;	
18	(C) the Executive Director of the Department of State's Attorneys	
19	and Sheriffs;	
20	(D) the Executive Director of Racial Equity;	

	(Draft No. 2.1 Annotated – S.124) Page 3 of 50 9/15/2020 - BAW - 11:00 AM <u>Key</u> : Strikethrough = remove from bill; Highlighting = add to bill
1	(E) a member of the Vermont Troopers' Association or its successor
2	entity, elected by its membership;
3	(D)(F) a member of the Vermont Police Association, elected by its
4	membership; and
5	(E)(G) five additional members appointed by the Governor.
6	(i) The Governor's appointees shall provide broad representation
7	of all aspects of law enforcement and the public in Vermont on the Council.
8	(ii) The Governor shall solicit recommendations for appointment
9	from the Vermont State's Attorneys Association, the Vermont State's Sheriffs
10	Association, the Vermont Police Chiefs Association, and the Vermont
11	Constables Association a member of the Chiefs of Police Association of
12	Vermont, appointed by the President of the Association;
13	(H) a member of the Vermont Sheriffs' Association, appointed by the
14	President of the Association;
15	(I) a law enforcement officer, appointed by the President of the
16	Vermont State Employees Association;
17	(J) an employee of the Vermont League of Cities and Towns,
18	appointed by the Executive Director of the League;
19	(K) an individual appointed by the Executive Director of the Center
20	for Crime Victim Services;

	(Draft No. 2.1 Annotated – S.124) Page 4 of 9/15/2020 - BAW - 11:00 AM Key: Strikethrough = remove from bill; Highlighting = add to bill	of 50
1	(L) an individual appointed by the Executive Director of the Hum	<u>nan</u>
2	Rights Commission;	
3	(M) an individual appointed by the Executive Director of the	
4	Vermont Network Against Domestic and Sexual Violence; and	
5	(N) three six public members, appointed by the Governor, who sh	nall Commented [BW6]: 9/15/20.
6	not be law enforcement officers or have a spouse, parent, child, or sibling v	<u>vho</u>
7	is a law enforcement officer, current legislators, or otherwise be employed	<u>in</u>
8	the criminal justice system.	
9	(i) Five of these public members shall be appointed by the	
10	Governor, at least one of whom shall be a social worker and at least one of	
11	whom shall have personal experience of living with a mental condition or	
12	psychiatric disability.	
13	(ii) One of these public members shall be jointly elected by the	<u>e</u>
14	memberships of the Vermont chapters of the NAACP.	
15	(2) A member's term shall be three years.	
16	(3) The Governor shall appoint the Chair of the Council from among	<u>the</u> Commented [BW7]: 9/15/20.
17	public members set forth in subdivision (a)(1)(N) of this section.	HGO confirm re: this Chair provision and the per diem
18	***	provision in subsec. (c) the Council member appointees wh should be considered "public" members under subdiv. (a)(1)(N).
19	(c) The <u>public</u> members of the Council <u>set forth in subdivision (a)(1)(N</u>	<u>) of</u>
20	this section shall be entitled to receive no per diem compensation for their	
21	services, but the other members of the Council shall not be entitled to such	
	VT LEG #3499	991 v.2

	(Draft No. 2.1 Annotated – S.124) Page 5 of 50 9/15/2020 - BAW - 11:00 AM Key: Strikethrough = remove from bill; Highlighting = add to bill	
1	compensation; provided, however, that all members of the Council shall be	
2	allowed their actual and necessary entitled to receive reimbursement of	
3	expenses incurred in the performance of their duties. Per diem compensation	
4	and reimbursement of expenses under this subsection shall be made as	
5	permitted under 32 V.S.A. § 1010 from monies appropriated to the Council.	
6	* * *	
7	Sec. 3. TRANSITIONAL PROVISION TO ADDRESS NEW COUNCIL	Commented [BW8]: [Same as 2018, S.273, Sec. 4a]
8	MEMBERSHIP	
9	(a) Any existing member of the Vermont Criminal Justice Training Council	
10	who will serve on the Council under its new membership as set forth in Sec. 2	
11	of this act may serve the remainder of his or her term in effect immediately	
12	prior to the effective date of Sec. 2.	
13	(b) The new membership of the Council shall be appointed on or before	
14	November 15, 2020.	Commented [BW9]: 9/15/20.
15	Sec. 4. 20 V.S.A. § 2355 is amended to read:	
16	§ 2355. COUNCIL POWERS AND DUTIES	
17	(a) The Council shall adopt rules with respect to:	
18	(1) the approval, or revocation thereof, of law enforcement officer	Commented [BW10]: [Same as 2018, S.273, Sec. 5]
19	training schools and off-site training programs, which shall include rules to	
20	identify and implement alternate routes to certification aside from the training	
21	provided at the Vermont Police Academy;	
	VT LEG #349991 v.2	

	9/15/2020 - BAW - 11:00 AM <u>Key</u> : Strikethrough = remove from bill; Highlighting = add to bill
1	* * *
2	(b)(1) The Council shall conduct and administer training schools and offer
3	courses of instruction for law enforcement officers and other criminal justice
4	personnel. The Council shall offer courses of instruction for law enforcement
5	officers in different areas of the State and shall strive to offer nonovernight
6	courses whenever possible.
7	(2) The Council may also offer the basic officer's course for pre service
8	preservice students and educational outreach courses for the public, including
9	firearms safety and use of force.
10	***
11	Sec. 5. 20 V.S.A. § 2358 is amended to read:
12	§ 2358. MINIMUM TRAINING STANDARDS; DEFINITIONS
13	* * *
14	(b) The Council shall offer or approve basic training and annual in-service
15	training for each of the following three levels of law enforcement officer
16	certification in accordance with the scope of practice for each level, and shall
17	determine by rule the scope of practice for each level in accordance with the
18	provisions of this section:
19	(1) Level I certification.
20	* * *
21	(2) Level II certification.
	VT LEG #349991 v.2

(Draft No. 2.1 **Annotated** – S.124)

Commented [BW11]: [Similar to 2018, S.273, Sec. 5]

Page 6 of 50

	(Draft No. 2.1 <mark>Annotated</mark> – S.124) 9/15/2020 - BAW - 11:00 AM	Page 7 of 50
	<u>Key</u> : Strikethrough = remove from bill; Highlighting = add to bill	l
1	***	
2	(3) Level III certification.	
3	* * *	
4	(c)(1) All programs required by this section shall be approved	by the
5	Council.	
6	(2) The Council shall structure its programs so that on and	after July 1,
7	2021, a Level II certified officer may use portfolio experiential le	arning or
8	College Level Examination Program (CLEP) testing in order to tr	ransition to
9	Level III certification, without such an officer needing to restart to	<u>he</u>
10	certification process.	
11	(3) Completion of a program shall be established by a certi	ficate to that
12	effect signed by the Executive Director of the Council.	
13	* * *	
14	Sec. 6. COUNCIL; REPORT ON CHANGES IN TRAINING OF	PTIONS;
15	RULE ADOPTION DEADLINE	
16	(a) Report. On or before January 15, 2021 March 1, 2021, the	Executive
17	Director of the Vermont Criminal Justice Training Council shall r	eport to the
18	Senate and House Committees on Government Operations regard	ing the
19	Council's:	
20	(1) plan to replace some of its overnight law enforcement to	raining
21	requirements at the Robert H. Wood, Jr. Criminal Justice and Fire	e Service
	7	VT LEG #349991 v.2

Commented [BW12]: [Similar to 2018, S.273, Sec. 7, except that S.273 would have required the Council to have a plan – including an implementation schedule – to structure its training so that Level II LEOs can transition to Level III, whereas this subdiv. (c)(2) requires the Council to structure its programs for an LEO to do so by 7/1/21 using portfolio experiential learning or CLEP testing.]

Commented [BW13]: 9/15/20. Flagging in accordance with Council testimony on 9/11/20.

Commented [BW14]: 9/15/20.

Commented [BW15]: [Similar to the report back in 2018, S.273, Sec. 6, except that report would have required the Council to specifically address any budgetary implications.]

1	Training Center of Vermont (the Police Academy) with nonovernight training
2	in other areas of the State, in accordance with 20 V.S.A. § 2355(b)(1) in Sec. 4
3	of this act; and
4	(2) changes in the structure of its programs to enable a law enforcement
5	officer to transition from Level II to Level III certification as required by
6	20 V.S.A. § 2358(c)(2) in Sec. 5 of this act.
7	(b) Rules. On or before July 1, 2023, the Council shall finally adopt the
8	rules regarding alternate routes to certification required by 20 V.S.A.
9	§ 2355(a)(1) in Sec. 4 of this act, unless that deadline is extended by the
10	<u>Legislative Committee on Administrative Rules pursuant to 3 V.S.A. § 843(c).</u>
11	Sec. 6a. 20 V.S.A. § 2359 is added to read:
12	§ 2359. COUNCIL SERVICES CONTINGENT ON AGENCY
13	<u>COMPLIANCE</u>
14	(a) On and after January 1, 2022, a law enforcement agency shall be
15	prohibited from having its law enforcement applicants or officers trained by
16	the Police Academy or from otherwise using the services of the Council if the
17	agency is not in compliance with the requirements for collecting roadside stop
18	data under section 2366 of this chapter, the requirement to report to the Office
19	of Attorney General death or serious bodily injuries under 18 V.S.A.
20	§ 7257a(b), or the requirement to adopt, follow, or enforce any policy required
21	under this chapter.

<u>Key</u>: Strikethrough = remove from bill; Highlighting = add to bill

(Draft No. 2.1 *Annotated* – S.124)

9/15/2020 - BAW - 11:00 AM

Commented [BW16]: Similar to, but not the same as, 2020, Act 147 (S.219), Secs. 2 and 3, which require the Sec. of Admin to review grants from State agencies to local LEAs and constables and only approve a grant if the LEA or constable has complied with race data reporting requirements of 20 V.S.A. § 2366(e), and to notify LEAs and constables of this requirement.

Conversely, this statute would prohibit LEAs from using Council services if the LEA is not in compliance with the \$ 2366 requirement to collect roadside stop data or any other policy required under the chapter (exs.: FIP policy in § 2366(a) or the electronic control device (taser) policy in

Commented [BW17]: 9/15/20. Related to Rep. Donahue request; see also the amendment requested by Rep. Donahue later in this draft.

VT LEG #349991 v.2

Page 8 of 50

	(Draft No. 2.1 Annotated – S.124) 9/15/2020 - BAW - 11:00 AM <u>Key</u> : Strikethrough = remove from bill; Highlighting = add to bill	Page 9 of 50
1	(b) The Council shall adopt procedures to enforce the requirer	ments of this
2	section, which may allow for waivers for agencies under a plan to	obtain
3	compliance with this section.	
4	Sec. 7. 20 V.S.A. § 2361 is amended to read:	
5	§ 2361. ADDITIONAL TRAINING	
6	(a) Nothing in this chapter prohibits any State law enforcemen	nt agency,
7	department, or office or any municipality or county of the State fr	om providing
8	additional training beyond basic training to its personnel where no	certification
9	is requested of or required by the Council or its Executive Director	or.
10	(b) The head of a State agency, department, or office, a munic	ipality's chief
11	of police, or a sheriff executive officer of a law enforcement agen	<u>cy</u> may seek
12	certification from the Council for any in-service training he or, sh	e, or his or
13	her designee may provide to his or her employees law enforcement	nt officers of
14	his or her agency or of another agency, or both.	
15	Sec. 8. 20 V.S.A. § 2362a is amended to read:	
16	§ 2362a. POTENTIAL HIRING AGENCY; DUTY TO CONTA	CT
17	CURRENT OR FORMER AGENCY	
18	(a)(1) Prior to hiring a law enforcement officer who is no long	ger employed
19	at his or her last law enforcement agency, the executive officer of	a potential
20	hiring law enforcement agency shall:	

VT LEG #349991 v.2

Commented [BW18]: [Same as 2018, S.273, Sec. 8]

	9/15/2020 - BAW - 11:00 AM <u>Key</u> : Strikethrough = remove from bill; Highlighting = add to bill
1	(A) require that officer to execute a written waiver that explicitly
2	authorizes the officer's:
3	(i) current law enforcement agency employer to disclose its
4	analysis of the officer's performance at that agency, if the officer is still
5	employed at that agency; or
6	(ii) last law enforcement agency employer to disclose the reason
7	that officer is no longer employed by that agency, if the officer is not currently
8	employed at an agency; and
9	(B) contact that former agency to determine that reason obtain that
10	disclosure and provide to that agency a copy of that written waiver.
11	(2) An officer who refuses to execute the written waiver shall not be
12	hired by the potential hiring agency.
13	(b)(1)(A) If that <u>current or</u> former agency is a law enforcement agency in
14	this State, the executive officer of that <u>current or</u> former agency or designee
15	shall disclose to the potential hiring agency in writing its analysis of the
16	officer's performance at that agency or the reason the officer is no longer
17	employed by the former agency, as applicable.
18	(B) The executive officer or designee shall send a copy of the
19	disclosure to the officer at the same time he or she sends it to the potential
20	hiring agency.

(Draft No. 2.1 **Annotated** – S.124)

Page 10 of 50

	(Draft No. 2.1 Annotated – S.124) 9/15/2020 - BAW - 11:00 AM <u>Key</u> : Strikethrough = remove from bill; Highlighting = add to	Page 11 of 50		
1	(2) Such a <u>current or</u> former agency shall be immune f	From liability for		
2	its disclosure described in subdivision (1) of this subsection,	unless such		
3	disclosure would constitute intentional misrepresentation or g	gross negligence.		
4	(c) A collective bargaining agreement between a law enfo	orcement agency	Commented [BW19]: 9/15/20.	
5	and a law enforcement officer employed by that agency shall	not include a		
6	prohibition on the exchange of information between the emp	loying agency and		
7	another agency about the officer's performance at the employ	ying agency.		
8	Sec. 9. LAW ENFORCEMENT AGENCY; DUTY TO DIS	CLOSE	Commented [BW20]: 9/15/20.	
9	(a) The requirement of a current law enforcement agency	to disclose its		
10	analysis of its law enforcement officer's performance at the a	agency as set forth		
11	in 20 V.S.A. § 2362a(a) and (b) in Sec. 8 of this act shall not	apply if there is a		
12	binding nondisclosure agreement prohibiting that disclosure	that was executed		
13	prior to the effective date of that section.			
14	(b) The provisions in Sec. 8, in 20 V.S.A. § 2362(c), that	<mark>prohibit a</mark>		
15	collective bargaining agreement from including a prohibition	on the exchange		
16	of information between law enforcement agencies about the	performance of a		
17	law enforcement officer shall not apply to any collective bars	gaining agreement		
18	that took effect prior to the effective date of that section, but	shall apply upon		
19	the expiration or termination of such an agreement and shall	apply to any		
20	collective bargaining agreement that takes effect on or after t	he effective date		
21	of that section.			
		VT LEG #349991 v.2		

Key: Strikethrough = remove from bill; Highlighting = add to bill 1 Sec. 9a. 20 V.S.A. § 2368 is added to read: 2 § 2368. STATEWIDE POLICY; REQUIRED USE OF BODY CAMERAS 3 **POLICY** (a) On or before and after January 1, 2022, each law enforcement agency 4 that authorizes its law enforcement officers to use body cameras shall adopt, 5 6 follow, and enforce the Model Body Worn Camera (BWC) Policy established 7 by the Law Enforcement Advisory Board pursuant to 2016 Acts and Resolves 8 No. 163 a model body camera policy established by the Council, and each law 9 enforcement officer who uses a body camera shall comply with the provisions 10 of that policy. 11 (b) The Council shall incorporate the provisions of this section into training 12 it provides. 13 Sec. A. 20 V.S.A. § 2369 is added to read: 14 § 2369. PROHIBITION ON BIOMETRIC MATCHING TECHNOLOGY A law enforcement officer is prohibited from using any facial recognition or 15 any other biometric matching technology except as authorized under section 16 17 4622 of this title (law enforcement use of drones).

(Draft No. 2.1 *Annotated* – S.124)

9/15/2020 - BAW - 11:00 AM

Commented [BW21]: Similar to, but not the same as, 2020, Act 147 (S.219), Secs. 7 and 8, which require DPS LEOs to use body cameras or other video recording devices, and DPS to immediately acquire and deploy those devices.

However, separately, note that via 2020, Act 147 (S.219), Sec. 1(c)(5), the Leg. committed to working on reviewing the LEAB and ACLU's model body camera policies, "and developing a statewide policy for adoption prior to the eff. date of Sec. 7" (DPS' LEO requirement to use body cameras), which via Sec. 10(c) is 10/1/20.

Conversely, this section would require using body cameras consistent with the LEAB's policy beginning 1/1/22.

<u>Potential amendment</u> to clarify that LEAs and LEOs must comply with the LEAB body camera policy if the LEA authorizes its LEOs to use body cams or the LEO uses a body cam.

•9/15/20: Subbed Council for LEAB.

Commented [BW22]: 9/15/20.

Commented [BW23]: See <u>20 V.S.A. § 2622</u>, esp. (c) and (d)(2).

Page 12 of 50

	(Draft No. 2.1 Annotated – S.124) Page 13 of 50 9/15/2020 - BAW - 11:00 AM Key : Strikethrough = remove from bill; Highlighting = add to bill
1	Sec. 10. 20 V.S.A. chapter 151 (Vermont Criminal Justice Training Council),
2	subchapter 2 is amended to read:
3	Subchapter 2. Unprofessional Conduct
4	§ 2401. DEFINITIONS
5	As used in this subchapter:
6	(1) "Category A conduct" means:
7	(A) A felony.
8	(B) A misdemeanor that is committed while on duty and did not
9	involve the legitimate performance of duty.
10	(C) Any of the following misdemeanors, if committed off duty:
11	(i) simple assault, second offense;
12	(ii) domestic assault;
13	(iii) false reports and statements;
14	(iv) driving under the influence, second offense;
15	(v) violation of a relief from abuse order or of a condition of
16	release;
17	(vi) stalking;
18	(vii) false pretenses;
19	(viii) voyeurism;
20	(ix) prostitution or soliciting prostitution;
21	(x) distribution of a regulated substance;

	(Draft No. 2.1 Annotated – S.124) Page 14 of 50 9/15/2020 - BAW - 11:00 AM
	<u>Key</u>: Strikethrough = remove from bill; Highlighting = add to bill
1	(xi) simple assault on a law enforcement officer; or
2	(xii) possession of a regulated substance, second offense.
3	(2) "Category B conduct" means gross professional misconduct
4	amounting to actions on duty or under color of authority, or both, that involve
5	willful failure to comply with a State required policy or substantial deviation
6	from professional conduct as defined by the law enforcement agency's policy
7	or if not defined by the agency's policy, then as defined by Council policy,
8	such as and shall include:
9	(A) sexual harassment involving physical contact or misuse of
10	position;
11	(B) misuse of official position for personal or economic gain;
12	(C) excessive use of force under color of authority, second first
13	offense;
14	(D) biased enforcement; or
15	(E) use of electronic criminal records database for personal, political,
16	or economic gain.
17	* * *
18	§ 2403. LAW ENFORCEMENT AGENCIES; DUTY TO REPORT
19	(a)(1) The executive officer of a law enforcement agency or the chair of the
20	agency's civilian review board shall report to the Council within 10 business

Commented [BW24]: These amendments and others were made in 2020, Act 147 (S.219), Sec. 5.

	(Draft No. 2.1 Annotated – S.124) Page 15 of 5 9/15/2020 - BAW - 11:00 AM
	<u>Key</u> : Strikethrough = remove from bill; Highlighting = add to bill
1	days if any of the following occur in regard to a law enforcement officer of the
2	agency:
3	(A) Category (A).
4	(i) There is a finding of probable cause by a court that the officer
5	committed Category A conduct.
6	(ii) There is any decision or findings of fact or verdict regarding
7	allegations that the officer committed Category A conduct, including a judicial
8	decision and any appeal therefrom.
9	(B) Category B.
10	(i) The agency receives a <u>credible</u> complaint against the officer
11	that, if deemed credible by the executive officer of the agency as a result of a
12	valid investigation, alleges that the officer committed Category B conduct.
13	(ii) The agency receives or issues any of the following:
14	(I) a report or findings of a valid investigation finding that the
15	officer committed Category B conduct; or
16	(II) any decision or findings, including findings of fact or
17	verdict, regarding allegations that the officer committed Category B conduct,
18	including a hearing officer decision, arbitration, administrative decision, or
19	judicial decision, and any appeal therefrom.
20	(C) Termination. The agency terminates the officer for Category A
21	or Category B conduct.

	(Draft No. 2.1 Annotated – S.124) 9/15/2020 - BAW - 11:00 AM <u>Key</u>: Strikethrough = remove from bill; Highlighting = add to	Page 16 of 50	
1	(D) Resignation. The officer resigns from the agence	cy while under	
2	investigation for unprofessional conduct.		
3	(2) As part of his or her report, the executive officer of	the agency or the	
4	chair of the civilian review board shall provide to the Council	a copy of any	
5	relevant documents associated with the report, including any	findings,	
6	decision, and the agency's investigative report.		
7	(b) The Council shall provide a copy of any report and the	e relevant	
8	documents provided with it to the Council Advisory Committee	ee, which shall	
9	recommend any appropriate action to take in regard to a law of	enforcement_	
10	officer who is the subject of that report.		
11	(c) The Executive Director of the Council shall report to t	he Attorney	
12	General and the State's Attorney of jurisdiction any allegation	ns that an officer	
13	committed Category A conduct.		
14	* * *		
15	Sec. 10a. LAW ENFORCEMENT RECOMMENDATIONS		 Commented [BW25]: Similar to, but not the same as, 2020, Act 147 (S.219), Sec. 1, which set forth the legislative
16	In order to further the goal of defining law enforcement of	ficers as	intent for the General Assembly and its committees to continue to address many of these issues.
17	community guardians, the following entities shall report to the	e Senate and	Conversely, this section requires specified entities to report back to the Gov Ops committees on various issues.
18	House Committees on Government Operations on or before J	anuary 15, 2021	
19	on their progress in regard to the following topics, including a	<u>nny</u>	
20	recommendations for legislative action, except that the Crimi	nal Justice	Commented [BW26]: 9/15/20.

Training Council (Council) shall not be required to submit a verbal progress

21

	(Draft No. 2.1 Annotated – S.124) Page 17 of 50 9/15/2020 - BAW - 11:00 AM Key : Strikethrough = remove from bill; Highlighting = add to bill	
1	report to those Committees until on or before March 1, 2021 and any	
2	recommendations for legislative action until on or before April 1, 2021:	
3	(1) Law enforcement officer qualifications.	
4	(A) The Law Enforcement Advisory Board shall recommend	
5	universal standards for interviewing and hiring new law enforcement officers	
6	in order to recognize applicant qualities that are desirable and those that are	
7	not. The Board shall specifically recommend standards that should apply to	
8	officers in a supervisory role.	
9	(B) The Criminal Justice Training Council (Council) shall consult	
10	with the Human Rights Commission, the American Civil Liberties Union,	
11	statewide racial justice groups, statewide groups representing people who	
12	experience mental conditions and psychiatric disabilities, and other relevant	Commented [BW27]: 9/15/20.
13	organizations and individuals in reviewing law enforcement applicants' current	
14	written, oral, and psychological examinations for cultural sensitivities and	
15	overall appropriateness.	
16	(2) Law enforcement officer training.	
17	(A) The Council, in consultation with the Racial Disparities in the	
18	Criminal and Juvenile Justice System Advisory Panel, the Human Rights	
19	Commission, the American Civil Liberties Union, statewide racial justice	
20	groups, statewide groups representing people who experience mental	
21	conditions and psychiatric disabilities, and other relevant stakeholders, shall	Commented [BW28]: 9/15/20.
	VT LEC #240001 2	

	(Draft No. 2.1 Annotated – S.124) Page 18 of 50 9/15/2020 - BAW - 11:00 AM
	<u>Key</u> : Strikethrough = remove from bill; Highlighting = add to bill
1	review the current requirements for basic and annual in-service training in
2	order to determine whether appropriate training is provided in the areas of
3	cultural awareness, implicit bias, de-escalation, and recognition of and
4	appropriately responding to individuals with a mental condition, and whether
5	that training is embedded into training on other policing policies such as traffic
6	stops and searches.
7	(B) In consideration of its analysis in subdivision (A) of this
8	subdivision (2), and in reviewing current training requirements and how that
9	training is used in practice, the Council shall recommend any amendments to
10	statutorily required training that may not be necessary for all officers.
11	(C) The Council, Law Enforcement Advisory Board, and Department
12	of Public Safety shall consult with the Vermont League of Cities and Towns
13	and other interested stakeholders to determine whether:
14	(i) the Council should be reestablished within a State agency or
15	other oversight entity; and
16	(ii) the Police Academy should be relocated to a different area of
17	the State; and
18	(iii) there should be more flexibility in the residential and field
19	training required of law enforcement applicants, including whether applicants
20	should be able to satisfy some aspects of basic training through experiential
21	learning.

Commented [BW29]: Note that 2020, Act 147 (S.219), Sec.1(c)(4) stated that the Leg. is committed to evaluating whether and how to gather data re: interactions between LEOs and people with mental health issues.

•9/15/20: See also the Mental Health Crisis Response Commission in 18 V.S.A. § 7257a.

Commented [BW30]: Note that via 2020, Act 147 (S.219), Sec. 1(c)(2), the Leg. committed to working on whether to resituate the Council under the jurisdiction of DPS.

Commented [BW31]: 9/15/20.

(Draft No. 2.1 *Annotated* – S.124) Page 19 of 50 9/15/2020 - BAW - 11:00 AM **Key:** Strikethrough = remove from bill; Highlighting = add to bill 1 (3) Models of civilian oversight. The Office of Attorney General shall 2 consult with the Council, the Human Rights Commission, the Vermont League of Cities and Towns, the Vermont Law School Center for Justice Reform, 3 Commented [BW32]: 9/15/20. 4 statewide racial justice groups, statewide groups representing people who experience mental conditions and psychiatric disabilities, and other interested 5 Commented [BW33]: 9/15/20. 6 parties to recommend one or more models of civilian oversight of law 7 enforcement. 8 (4) Reporting allegations of law enforcement misconduct. The Office of 9 Attorney General shall consult with the Council, the Human Rights 10 Commission, the American Civil Liberties Union, statewide racial justice groups, statewide groups representing people who experience mental 11 conditions and psychiatric disabilities, and other interested parties in order to 12 Commented [BW34]: 9/15/20. 13 identify a central point for reporting allegations of law enforcement officer 14 misconduct, which may be the Council or another entity, and how those 15 allegations should be handled. 16 (5) Access to complaint information. The Council Advisory Committee 17 shall consult with the Secretary of State, the Human Rights Commission, the 18 American Civil Liberties Union, and other interested parties in reviewing 19 public access to records related to allegations of law enforcement officer

VT LEG #349991 v 2

misconduct and substantiations of those allegations in order to recommend any

20

21

changes to current practice.

(Draft No. 2.1 *Annotated* – S.124) Page 20 of 50 9/15/2020 - BAW - 11:00 AM **Key:** Strikethrough = remove from bill; Highlighting = add to bill 1 (6) Body cameras. 2 (A)(i) The Law Enforcement Advisory Board shall report any Commented [BW35]: Note that via 2020, Act 147 (S.219), Sec. 1(c)(5), the Leg. committed to working on reviewing the LEAB and ACLU's model body camera 3 changes it deems necessary to the Model Body Worn Camera (BWC) Policy policies," and developing a statewide policy for adoption prior to the eff. date of Sec. 7" (DPS' LEO requirement to that it established pursuant to 2016 Acts and Resolves No. 163 Council shall use body cameras), which via Sec. 10(c) is 10/1/20. 4 Conversely, this subdiv. (6)(A) would require LEAB to 5 recommend a model body camera policy for use by law enforcement agencies report back on any recommended changes to its model policy by 1/15/21. Via Sec. 9a of this bill, LEAs and LEOs would need to comply with the LEAB's policy beginning 1/1/22. 6 and officers. •9/15/20: Subbed Council for LEAB. 7 (ii) After consulting with the Secretary of State, the Human Rights Commented [BW36]: 9/15/20. 8 Commission, the American Civil Liberties Union, statewide racial justice 9 groups, statewide groups representing people who experience mental conditions and psychiatric disabilities, and other interested parties, the Board 10 11 Council shall specifically recommend policies for responding to public records 12 requests for body camera footage, including any recommended timelines to 13 respond, how and what footage should be redacted, length of footage retention, 14 and storage. 15 (B) The Department of Public Safety shall consult with the Council Commented [BW37]: 9/15/20. and the Law Enforcement Advisory Board to investigate the possibility of a 16 17 statewide group purchasing contract for law enforcement body cameras and of 18 central storage locations. If the Department recommends such a group, it shall 19 detail its recommended structure and operation. 20 (7) Military equipment. After an opportunity for community involvement Commented [BW38]: 09/15/20. 21 and feedback, the Law Enforcement Advisory Board Council shall recommend

	(Draft No. 2.1 Annotated – S.124) 9/15/2020 - BAW - 11:00 AM <u>Key</u> : Strikethrough = remove from bill; Highlighting = add	Page 21 of 50	
1	a statewide policy on law enforcement officers' use acquis	<mark>ition</mark> of military	
2	equipment.		
3	* * * State Data Collection and Analysis *	* * *	
4	Sec. B. STATE OUTCOMES REPORT; GOVERNMENT	Г	Commented [BW39]: 09/15/20.
5	ACCOUNTABILITY COMMITTEE; POPULAT	ION-LEVEL	
6	INDICATORS DEMONSTRATING QUALITY	OF LIFE FOR	
7	VERMONTERS WHO ARE BLACK, INDIGENO	OUS, OR PEOPLE	
8	OF COLOR		
9	(a) On or before March 1, 2021, the Government Accord	untability	
10	Committee shall consult with the Executive Director of Ra	cial Equity, the	
11	Social Equity Caucus, and the Chief Performance Officer a	and shall accept	
12	recommendations from other relevant entities in order to a	oprove by that date	
13	population-level indicators that demonstrate the quality of	life for Vermonters	
14	who are Black, Indigenous, or People of Color as those ind	licators relate to the	
15	population-level quality of life outcomes set forth in 3 V.S	.A. § 2311(b).	
16	(b) Once those indicators are approved by the Government	nent Accountability	
17	Committee, the Chief Performance Officer shall report on	those indicators in	
18	the State Outcomes Report set forth in 3 V.S.A. § 2311.		

	(Draft No. 2.1 Annotated – S.124) 9/15/2020 - BAW - 11:00 AM Key: Strikethrough = remove from bill; Highlighting = add to bill	Page 22 of 50
1	Sec. C. 3 V.S.A. § 2222 is amended to read:	11
2	§ 2222. POWERS AND DUTIES; BUDGET AND REPORT	
3	* * *	
4	(k) The Secretary of Administration or designee shall review	all grants
5	from an agency of the State to a local law enforcement agency of	r constable,
6	and all such grants shall be subject to the approval of the Secreta	ry or designee.
7	The Secretary or designee shall approve the grant only if the law	enforcement
8	agency or constable has complied with the race data reporting re-	quirements set
9	forth in 20 V.S.A. § 2366(e) and the death or serious bodily injur	ry reporting
10	requirements set forth in 18 V.S.A. § 7257a(b) within six months	s prior to the
11	Secretary's or designee's review.	
12	* * * Vermont Crime Information Center * * *	
13	Sec. 11. 20 V.S.A. § 2053 is amended to read:	
14	§ 2053. COOPERATION WITH OTHER AGENCIES	
15	(a) The <u>center Center</u> shall cooperate with other <u>state</u> de	epartments and
16	agencies, municipal police departments, sheriffs, and other law e	enforcement
17	officers in this state State and with federal and international law	enforcement
18	agencies to develop and carry on a uniform and complete state S	tate, interstate,
19	national, and international system of records of eriminal activities	s commission
20	of crimes and information.	

Commented [BW40]: 9/15/20. Rep. Donahue request.

9/15/2020 - BAW - 11:00 AM **Key:** Strikethrough = remove from bill; Highlighting = add to bill 1 (b)(1) All state State departments and agencies, municipal police 2 departments, sheriffs, and other law enforcement officers shall cooperate with 3 and assist the center Center in the establishment of a complete and uniform system of records relating to the commission of crimes, arrests, convictions, 4 5 imprisonment, probation, parole, fingerprints, photographs, stolen property, 6 and other matters relating to the identification and records of persons who have 7 or who are alleged to have committed a crime, or who are missing persons, or 8 who are fugitives from justice. 9 (2) In order to meet the requirements of subdivision (1) of this subsection, the Center, in consultation with the Vermont Crime Research 10 Group, statewide racial justice groups, and statewide groups representing 11 people who experience mental conditions and psychiatric disabilities, shall 12 13 establish and provide training on a uniform list of definitions to be used in 14 entering data into a law enforcement agency's system of records, and every 15 law enforcement officer shall use those definitions when entering data into his 16 or her agency's system. 17 * * * Law Enforcement Advisory Board * * * 18 Sec. 12. LEAB; REPEAL FOR RECODIFICATION

24 V.S.A. § 1939 (Law Enforcement Advisory Board) is repealed.

(Draft No. 2.1 *Annotated* – S.124)

19

Commented [BW41]: [2018, S.273, Sec. 13(2) would have required the LEAB to consult with VCIC and others re: how LEAs enter data, and recommend in its annual report to the Leg. how agencies can improve data entry so that crime data is entered uniformly and in a manner that meets VCIC's requirement in this current law statute to have a uniform system of crime records.]

Commented [BW42]: 09/15/20.

Commented [BW43]: [Similar to 2018, S.273, Secs. 10-13(1), except this bill would add more members to the LEAB.]

Page 23 of 50

	(Draft No. 2.1 Annotated – S.124) Page 24 of 50 9/15/2020 - BAW - 11:00 AM <u>Key</u> : Strikethrough = remove from bill; Highlighting = add to bill
1	Sec. 13. 20 V.S.A. § 1818 is added to read:
2	§ 1818. LAW ENFORCEMENT ADVISORY BOARD
3	(a) The Law Enforcement Advisory Board is created within the Department
4	of Public Safety to advise the Commissioner of Public Safety, the Governor,
5	and the General Assembly on issues involving the cooperation and
6	coordination of all agencies that exercise law enforcement responsibilities.
7	The Board shall review any matter that affects more than one law enforcement
8	agency. The Board shall comprise the following members:
9	(1) the Commissioner of Public Safety;
10	(2) the Director of the Vermont State Police;
11	(3) the Director of the Enforcement Division of the Department of Fish
12	and Wildlife;
13	(4) the Director of the Enforcement and Safety Division of the
14	Department of Motor Vehicles;
15	(5) the Chief of the Capitol Police Department;
16	(6) the Director of the Vermont Criminal Justice Services Division;
17	(7) a member of the Chiefs of Police Association of Vermont, appointed
18	by the President of the Association;
19	(8) a member of the Vermont Sheriffs' Association, appointed by the
20	President of the Association;

	(Draft No. 2.1 Annotated – S.124) Page 25 of 50 9/15/2020 - BAW - 11:00 AM
	$\frac{Ke_{\mathbf{v}}}{\mathbf{v}}$: Strikethrough = remove from bill; Highlighting = add to bill
1	(9) a representative of the Vermont League of Cities and Towns,
2	appointed by the Executive Director of the League;
3	(10) a member of the Vermont Police Association, appointed by the
4	President of the Association;
5	(11) the Attorney General or designee;
6	(12) a State's Attorney appointed by the Executive Director of the
7	Department of State's Attorneys and Sheriffs;
8	(13) the U.S. Attorney or designee;
9	(14) the Executive Director of the Vermont Criminal Justice Training
10	Council;
11	(15) the Defender General or designee;
12	(16) one representative of the Vermont Troopers' Association or its
13	successor entity, elected by its membership;
14	(17) a member of the Vermont Constables Association, appointed by the
15	President of the Association; and
16	(18) a law enforcement officer, appointed by the President of the
17	Vermont State Employees Association.
18	(b) The Board shall elect a chair and a vice chair, which positions shall
19	rotate among the various member representatives. Each member shall serve a
20	term of two years. The Board shall meet at the call of the Chair. A quorum

	(Draft No. 2.1 Annotated – S.124) Page 26 of 50
	9/15/2020 - BAW - 11:00 AM <u>Key</u> : Strikethrough = remove from bill; Highlighting = add to bill
1	shall consist of 10 members, and decisions of the Board shall require the
2	approval of a majority of those members present and voting.
3	(c) The Board shall undertake an ongoing formal review process of law
4	enforcement policies and practices with a goal of developing a comprehensive
5	approach to providing the best services to Vermonters, given monies available.
6	The Board shall also provide educational resources to Vermonters about public
7	safety challenges in the State.
8	(d)(1) The Board shall meet not fewer than six times a year to develop
9	policies and recommendations for law enforcement priority needs, including
10	retirement benefits, recruitment of officers, training, homeland security issues,
11	dispatching, and comprehensive drug enforcement.
12	(2) The Board shall present its findings and recommendations in brief
13	summary form to the House and Senate Committees on Judiciary and on
14	Government Operations annually on or before January 15.
15	Sec. 14. LEAB; RECODIFICATION DIRECTIVE
16	(a) 24 V.S.A. § 1939 is recodified as 20 V.S.A. § 1818. During statutory
17	revision, the Office of Legislative Council shall revise accordingly any
18	references to 24 V.S.A. § 1939 in the Vermont Statutes Annotated.
19	(b) Any references in session law and adopted rules to 24 V.S.A. § 1939 as
20	previously codified shall be deemed to refer to 20 V.S.A. § 1818.

	(Draft No. 2.1 Annotated – S.124) Page 27 of 50 9/15/2020 - BAW - 11:00 AM
	<u>Key</u> : Strikethrough = remove from bill; Highlighting = add to bill
1	Sec. 15. LEAB; 2021 REPORT ON MUNICIPAL ACCESS TO LAW
2	ENFORCEMENT SERVICES
3	As part of its annual report in the year 2021, the Law Enforcement
4	Advisory Board shall specifically recommend ways that towns can increase
5	access to law enforcement services.
6	* * * Department of Public Safety; Dispatch * * *
7	Sec. 16. 20 V.S.A. chapter 113 (Commissioner and Members), subchapter 1 is
8	amended to read:
9	Subchapter 1. General Provisions
10	§ 1871. DEPARTMENT OF PUBLIC SAFETY; COMMISSIONER
11	(a) The department of public safety Department of Public Safety, created
12	by 3 V.S.A. § 212, shall include a commissioner of public safety
13	Commissioner of Public Safety.
14	(b) The head of the department Department shall be a commissioner of
15	public safety the Commissioner of Public Safety, who shall be a citizen of the
16	United States and shall be selected on the basis of training, experience and
17	qualifications. The commissioner Commissioner shall be appointed by the
18	governor Governor, with the advice and consent of the senate, for a term of six
19	years Senate.
20	(c) The eommissioner of public safety Commissioner may contract for
21	security and related traffic control, and receive reimbursement for reasonable
	VT LEG #349991 v.2

	(Draft No. 2.1 Annotated – S.124) Page 28 of 50 9/15/2020 - BAW - 11:00 AM
	9/15/2020 - BAW - 11:00 AM <u>Key</u> : Strikethrough = remove from bill; Highlighting = add to bill
1	costs, which shall include costs associated with providing personnel, benefits,
2	equipment, vehicles, insurances and related expenses. These reimbursements
3	shall be credited to a special fund established pursuant to 32 V.S.A. chapter 7,
4	subchapter 5, and be available to offset costs of providing those services.
5	(d) The commissioner of public safety Commission shall collect fees for
6	the termination of alarms at state police State facilities and for response to false
7	alarms.
8	(e) Termination Fees:
9	* * *
10	(f) False Alarms:
11	* * *
12	(g) Response Terminations:
13	* * *
14	(h) Appeal: An alarm holder may appeal a decision of the station
15	commander to the troop commander.
16	* * *
17	(i) The commissioner of public safety Commissioner of Public Safety may
18	enter into contractual arrangements to perform dispatching functions for state
19	State, municipal, or other emergency services, establishing charges sufficient

to recover the costs of dispatching. Dispatch positions which that are fully

VT LEG #349991 v.2

funded under such contracts may be authorized under the provisions of

20

21

Commented [BW44]: [2018, S.273, Sec. 14 would have required DPS and the E911 Board to consult with VLCT to propose a plan for a "comprehensive, efficient, and equitably funded public safety dispatch system" to dispatch law enforcement, fire, and EMS statewide.]

	(Draft No. 2.1 Annotated – S.124) Page 29 of 50 9/15/2020 - BAW - 11:00 AM
	<u>Key</u>: Strikethrough = remove from bill; Highlighting = add to bill
1	32 V.S.A. § 5(b). The Commissioner shall adopt rules that set forth the rates
2	for dispatch functions performed under this subsection.
3	(j) Charges collected under subsections (e), (f), and (i) of this section shall
4	be credited to the Vermont law telecommunications special fund Law
5	Telecommunications Special Fund and shall be available to the department
6	<u>Department</u> to offset the costs of providing the services.
7	***
8	§ 1873. REMOVAL OF COMMISSIONER
9	During his or her term of office, the governor may remove the
10	commissioner upon charges preferred in writing and after hearing, which shall
11	be a public hearing if the commissioner requests the same, upon the following
12	grounds:
13	(1) Incompetency amounting to failure to perform his or her official
14	duties competently;
15	(2) Misconduct in office which shall be construed to include:
16	(a) failure to be of good behavior;
17	(b) participation, directly or indirectly, in a political campaign, rally,
18	caucus or other political gathering, other than to vote. [Repealed.]
19	***

Commented [BW45]: 9/15/20. *See* next section prohibiting charges for the Dept. to perform dispatch services until the Leg. establishes the fee structure.

	9/15/2020 - BAW - 11:00 AM <u>Key</u> : Strikethrough = remove from bill; Highlighting = add to bill
1	§ 1875. RADIO COMMUNICATION SYSTEM
2	(a) The commissioner Commissioner shall establish a communication
3	system as will best enable the department Department to carry out the purposes
4	of this chapter. This shall include a radio set furnished, on written request, to
5	the sheriff and state's attorney State's Attorney of each county on a
6	memorandum receipt.
7	(b)(1) The commissioner Commissioner may charge to all users of
8	telecommunications services managed, maintained, or operated by the
9	department Department for the benefit of the users a proportionate share of the
10	actual cost of providing the services and products inclusive of administrative
11	costs.
12	(2) Such charges shall be based on a pro rata allocation of the actual
13	costs of services or products, determined in an equitable manner, which shall
14	be representative of services provided to or system usage by individual units of
15	government, including state State, local, and federal agencies or private
16	nonprofit entities.
17	(3) Such charges shall be credited to the Vermont communication
18	system special fund Law Telecommunications Special Fund and shall be
19	available to the department Department to offset the costs of providing the
20	services.

(Draft No. 2.1 **Annotated** – S.124)

Page 30 of 50

(Draft No. 2.1 *Annotated* – S.124) Page 31 of 50 9/15/2020 - BAW - 11:00 AM **Key:** Strikethrough = remove from bill; Highlighting = add to bill Sec. 17 DEPARTMENT OF PUBLIC SAFETY; DISPATCH RULES; 1 Commented [BW46]: 9/15/20. 2 ADOPTION AND APPLICATION 3 The Department of Public Safety shall finally adopt the rules regarding dispatch rates required by 20 V.S.A. § 1871(i) set forth in Sec. 16 of this act on 4 or before July 1, 2021, unless that deadline is extended by the Legislative 5 6 Committee on Administrative Rules pursuant to 3 V.S.A. § 843(c). These 7 rules shall provide a minimum of three years following final adoption before 8 the dispatch rates set forth in the rules are imposed. 9 Sec. D. DEPARTMENT OF PUBLIC SAFETY; PROHIBITION ON Commented [BW47]: 9/15/20. CHARGES TO PERFORM DISPATCH FUNCTIONS UNTIL FEE 10 STRUCTURE ENACTED; RECOMMENDATIONS 11 (a) Notwithstanding the provisions of 20 V.S.A. § 1871(i) or any other 12 provision of law to the contrary, the Department of Public Safety shall not 13 charge to recover the costs of any contractual arrangements to perform 14 dispatching functions for State, municipal, or other emergency services until 15 the General Assembly enacts in law the fee structure for those charges. 16 17 (b) On or before January 15, 2021, the Department of Public Safety shall 18 consult with the Vermont League of Cities and Towns, the Emergency Medical Advisory Committee, the Vermont Police Chiefs Association, the Vermont 19 State Firefighters Association, and local emergency medical services, police, 20 21 and fire agencies in order to recommend by that date to the House Committees VT LEG #349991 v 2

	(Draft No. 2.1 Annotated – S.124) Page 32 of 50 9/15/2020 - BAW - 11:00 AM <u>Key</u> : Strikethrough = remove from bill; Highlighting = add to bill
1	on Government Operations and on Ways and Means and the Senate
2	Committees on Government Operations and on Finance an equitable dispatch
3	fee structure for the Department to charge for dispatching emergency medical
4	service, police, and fire services and potential funding mechanisms for those
5	charges that do not rely on property taxes.
6	* * * Emergency Medical Services * * *
7	Sec. 18. 24 V.S.A. chapter 71 is amended to read:
8	CHAPTER 71. AMBULANCE SERVICES
9	Subchapter 1. Emergency Medical Services Districts
10	§ 2651. DEFINITIONS
11	As used in this chapter:
12	* * *
13	(14) "State Board" means the State Board of Health. [Repealed.]
14	* * *
15	§ 2652. CREATION OF DISTRICTS
16	The State Board Department of Health may divide the State into emergency
17	medical services districts, the number, size, and boundaries of which shall be
18	determined by the Board Department in the interest of affording adequate and
19	efficient emergency medical services throughout the State.
20	* * *

	(Draft No. 2.1 Annotated – S.124) Page 33 of 50
	9/15/2020 - BAW - 11:00 AM Key: Strikethrough = remove from bill; Highlighting = add to bill
1	§ 2654. RECORDING DETERMINATION OF DISTRICTS
2	The State Board Department of Health shall cause to be recorded in the
3	office of the Secretary of State a certificate containing its determination of
4	emergency medical services districts.
5	* * *
6	§ 2656. DUTIES AND POWERS OF OFFICERS AND DIRECTORS
7	(a) The board of directors shall have full power to manage, control, and
8	supervise the conduct of the district and to exercise in the name of the district
9	all powers and functions belonging to the district, subject to such laws or
10	regulations rules as may be applicable.
11	* * *
12	§ 2657. PURPOSES AND POWERS OF EMERGENCY MEDICAL
13	SERVICES DISTRICTS
14	(a) It shall be the function of each emergency medical services district to
15	foster and coordinate emergency medical services within the district, in the
16	interest of affording adequate ambulance services within the district. Each
17	emergency medical services district shall have powers that include the power
18	to:
19	* * *
20	(6) monitor the provision of emergency medical services within the
21	district and make recommendations to the State Board Department of Health
	VT LEG #349991 v.2

	9/15/2020 - BAW - 11:00 AM Key: Strikethrough = remove from bill; Highlighting = add to bill
1	regarding licensure, relicensure, and removal or suspension of licensure for
1	
2	ambulance vehicles, ambulance services, and first responder services;
3	* * *
4	(b) Two or more contiguous emergency medical services districts by a
5	majority vote of the district board in each of the districts concerned may
6	change the mutual boundaries of their emergency medical services districts.
7	The district boards shall report all changes in district boundaries to the State
8	Board Department of Health.
9	* * *
10	Subchapter 2. Licensing Operation of Affiliated Agencies
11	§ 2681. LICENSE REQUIRED; AMBULANCE LICENSE REQUIREMENT
12	(a) A person furnishing ambulance services or first responder services shall
13	obtain a license to furnish services under this subchapter.
14	(b)(1) In order to obtain and maintain a license, an ambulance service shall
15	be required to provide its services in a manner that does not discriminate on the
16	basis of income, funding source, or severity of health needs, in order to ensure
17	access to ambulance services within the licensee's service area.
18	(2) The Department of Health shall adopt rules in accordance with the
19	provisions of subdivision (1) of this subsection.

	(Draft No. 2.1 Annotated – S.124) Page 35 of 50 9/15/2020 - BAW - 11:00 AM
	<u>Key</u> : Strikethrough = remove from bill; Highlighting = add to bill
1	§ 2682. POWERS OF STATE BOARD THE DEPARTMENT OF HEALTH
2	(a) The State Board Department of Health shall administer this subchapter
3	and shall have power to:
4	* * *
5	§ 2683. TERM OF LICENSE
6	Full licenses shall be issued on forms to be prescribed by the State Board
7	Department of Health for a period of three years beginning on January 1, or for
8	the balance of any such three-year period. Temporary, conditional, or
9	provisional licenses may also be issued by the Board Department.
10	***
11	Sec. 19. 18 V.S.A. § 9405 is amended to read:
12	§ 9405. STATE HEALTH IMPROVEMENT PLAN; HEALTH RESOURCE
13	ALLOCATION PLAN
14	* * *
15	(b) The Green Mountain Care Board, in consultation with the Secretary of
16	Human Services or designee, shall publish on its website the Health Resource
17	Allocation Plan identifying Vermont's critical health needs, goods, services,
18	and resources, which shall be used to inform the Board's regulatory processes,
19	cost containment and statewide quality of care efforts, health care payment and
20	delivery system reform initiatives, and any allocation of health resources
21	within the State. The Plan shall identify Vermont residents' needs for health VT LEG #349991 v.2

	(Draft No. 2.1 Annotated – S.124) Page 36 of 50 9/15/2020 - BAW - 11:00 AM <u>Key</u> : Strikethrough = remove from bill; Highlighting = add to bill
1	care services, programs, and facilities; the resources available and the
2	additional resources that would be required to realistically meet those needs
3	and to make access to those services, programs, and facilities affordable for
4	consumers; and the priorities for addressing those needs on a statewide basis.
5	The Board may expand the Plan to include resources, needs, and priorities
6	related to the social determinants of health. The Plan shall be revised
7	periodically, but not less frequently than once every four years.
8	(1) In developing the Plan, the Board shall:
9	(A) consider the principles in section 9371 of this title, as well as the
10	purposes enumerated in sections 9401 and 9431 of this title;
11	(B) identify priorities using information from:
12	(i) the State Health Improvement Plan;
13	(ii) emergency medical services resources and needs identified by
14	the EMS Advisory Committee in accordance with subsection 909(f) of this
15	title;
16	(iii) the community health needs assessments required by section
17	9405a of this title;
18	(iii)(iv) available health care workforce information;
19	(iv)(v) materials provided to the Board through its other regulatory
20	processes, including hospital budget review, oversight of accountable care

	(Draft No. 2.1 Annotated – S.124) 9/15/2020 - BAW - 11:00 AM <u>Key</u> : Strikethrough = remove from bill; Highlighting = add to bill	Page 37 of 50
1	organizations, issuance and denial of certificates of need, and healt	th insurance
2	rate review; and	
3	(v)(vi) the public input process set forth in this section	1;
4	(C) use existing data sources to identify and analyze the	gaps
5	between the supply of health resources and the health needs of Ver	rmont
6	residents and to identify utilization trends to determine areas of	
7	underutilization and overutilization; and	
8	(D) consider the cost impacts of fulfilling any gaps between	een the
9	supply of health resources and the health needs of Vermont residen	nts.
10	* * *	
11	Sec. 20. 18 V.S.A. chapter 17 is amended to read:	
12	CHAPTER 17. EMERGENCY MEDICAL SERVICE	ES
13	* * *	
14	§ 903. AUTHORIZATION FOR PROVISION OF EMERGENC	Y
15	MEDICAL SERVICES	
16	Notwithstanding any other provision of law, including provisio	ns of
17	26 V.S.A. chapter 23, persons who are affiliated with an affiliated	agency and
18	licensed to provide emergency medical treatment pursuant to the r	equirements
19	of this chapter and the rules adopted under it are hereby authorized	l to provide
20	such care without further certification, registration, or licensing.	
21	* * *	

	(Draft No. 2.1 Annotated – S.124) Page 38 of 5 9/15/2020 - BAW - 11:00 AM	0
	<u>Key</u> : Strikethrough = remove from bill; Highlighting = add to bill	
1	§ 904. ADMINISTRATIVE PROVISIONS	
2	(a) In order to carry out the purposes and responsibilities of this chapter,	
3	the Department of Health may contract for the provision of specific services.	
4	(b) The Secretary of Human Services, upon the recommendation of the	
5	Commissioner of Health, may issue adopt rules to carry out the purposes and	
6	responsibilities of this chapter.	
7	* * *	
8	§ 906. EMERGENCY MEDICAL SERVICES DIVISION;	
9	RESPONSIBILITIES	
10	To implement the policy of section 901 of this chapter, the Department of	
11	Health shall be responsible for:	
12	(1) Developing and implementing minimum standards for training	
13	emergency medical personnel in basic life support and advanced life support,	
14	and licensing emergency medical personnel according to their level of training	5
15	and competence. The Department shall establish by rule at least three levels of	<u>f</u>
16	emergency medical personnel instructors and the education required for each	
17	<u>level.</u>	
18	* * *	
19	(7) Assisting hospitals in the development of programs which that will	
20	improve the quality of in-hospital services for persons requiring emergency	
21	medical care <u>treatment</u> .	

VT LEG #349991 v.2

	(Draft No. 2.1 Annotated – S.124) Page 39 of 50 9/15/2020 - BAW - 11:00 AM
	$\frac{\textbf{Key}}{\cdot} \cdot \frac{\textbf{Strikethrough}}{\textbf{Strikethrough}} = \text{remove from bill; } \frac{\textbf{Highlighting}}{\textbf{Highlighting}} = \text{add to bill}$
1	* * *
2	(9) Establishing requirements for the collection of data by emergency
3	medical personnel and hospitals as may be necessary to evaluate emergency
4	medical care <u>treatment</u> .
5	(10) Establishing, by rule, license levels for emergency medical
6	personnel. The Commissioner shall use the guidelines established by the
7	National Highway Traffic Safety Administration (NHTSA) in the U.S.
8	Department of Transportation as a standard or other comparable standards,
9	except that a felony conviction shall not necessarily disqualify an applicant.
10	The rules shall also provide that:
11	* * *
12	(B) An individual licensed by the Commissioner as an emergency
13	medical technician, advanced emergency medical technician, or a paramedic,
14	who is affiliated with an affiliated agency, shall be able to practice fully within
15	the scope of practice for such level of licensure as defined by NHTSA's
16	National EMS Scope of Practice Model consistent with the license level of the
17	affiliated agency, and subject to the medical direction of the emergency
18	medical services district medical advisor.
19	(C)(i) Unless otherwise provided under this section, an individual
20	seeking any level of licensure shall be required to pass an examination
21	approved by the Commissioner for that level of licensure, except that any
	VT LEG #349991 v.2

(Draft No.	2.1	Anno	tated	-S.124)
0/15/2020	D	A 337	11.00) A 1 / I

Page 40 of 50

9/15/2020 - BAW - 11:00 AM

<u>Key</u>: Strikethrough = remove from bill; Highlighting = add to bill

psychomotor skills testing for emergency medical responder, or emergency

medical technician licensure shall be accomplished either by the demonstration

of those skills competencies as part of the education required for that license

level as approved by the Department or by the National Registry of Emergency

(ii) Written and practical examinations shall not be required for relicensure; however, to maintain licensure, all individuals shall complete a specified number of hours of continuing education as established by rule by the

Medical Technicians' psychomotor examination.

Commissioner. The Commissioner shall ensure that continuing education classes are available online and provided on a regional basis to accommodate the needs of volunteers and part-time individuals, including those in rural areas of the State.

13 ***

(E) An applicant who has served as a hospital corpsman or a medic in the U.S. Armed Forces, or who is licensed as a registered nurse or a physician assistant shall be granted a permanent waiver of the training requirements to become a licensed emergency medical technician, an advanced emergency medical technician, or a paramedic, provided the applicant passes the applicable examination approved by the Commissioner for that level of licensure and is affiliated with an affiliated agency.

	9/15/2020 - BAW - 11:00 AM <u>Key</u> : Strikethrough = remove from bill; Highlighting = add to bill
1	(F) An applicant who is registered on the National Registry of
2	Emergency Medical Technicians as an emergency medical technician, an
3	advanced emergency medical technician, or a paramedic shall be granted
4	licensure as a Vermont emergency medical technician, an advanced emergency
5	medical technician, or a paramedic without the need for further testing,
6	provided he or she is <u>affiliated with an affiliated agency or is</u> serving as a
7	medic with the Vermont National Guard.
8	***
9	(11) In addition to the licenses established under subdivision (10) of this
10	section, the Department shall establish by rule an entry-level certification for
11	Vermont EMS first responders.
12	* * *
13	§ 906b. TRANSITIONAL PROVISION; CERTIFICATION TO
14	LICENSURE
15	Every person certified as an emergency medical provider shall have his or
16	her certification converted to the comparable level of licensure. Until such
17	time as the Department of Health issues licenses in lieu of certificates, each
18	certified emergency medical provider shall have the right to practice in
19	accordance with his or her level of certification. [Repealed.]
20	* * *

(Draft No. 2.1 **Annotated** – S.124)

Page 41 of 50

	(Draft No. 2.1 Annotated – S.124) Page 42 of 50 9/15/2020 - BAW - 11:00 AM Key: Strikethrough = remove from bill; Highlighting = add to bill
1	§ 906d. RENEWAL REQUIREMENTS; SUNSET REVIEW
2	(a) Not less than once every five years, the Department shall review
3	emergency medical personnel continuing education and other continuing
4	competency requirements. The review results shall be in writing and address
5	the following:
6	(1) the renewal requirements of the profession;
7	(2) the renewal requirements in other jurisdictions, particularly in the
8	Northeast region;
9	(3) the cost of the renewal requirements for emergency medical
10	personnel; and
11	(4) an analysis of the utility and effectiveness of the renewal
12	requirements with respect to public protection.
13	(b) The Department shall amend its rules or propose any necessary
14	statutory amendments to revise any emergency medical personnel continuing
15	education and other continuing competency requirements that are not
16	necessary for the protection of the public health, safety, or welfare.
17	* * *
18	§ 909. EMS ADVISORY COMMITTEE; EMS EDUCATION COUNCIL
19	(a) The Commissioner shall establish the Emergency Medical Services
20	Advisory Committee to advise on matters relating to the delivery of emergency
21	medical services (EMS) in Vermont.

VT LEG #349991 v.2

	(Draft No. 2.1 Annotated – S.124) Page 43 of 50 9/15/2020 - BAW - 11:00 AM Key: Strikethrough = remove from bill; Highlighting = add to bill
1	* * *
2	(e) Annually, on or before January 1, the Committee shall report on the
3	EMS system to the House Committees on Government Operations, on
4	Commerce and Economic Development, and on Human Services and to the
5	Senate Committees on Government Operations, on Economic Development,
6	Housing and General Affairs, and on Health and Welfare. The Committee's
7	reports shall include information on the following:
8	***
9	(6) the nature and costs of dispatch services for EMS providers
10	throughout the State, including the annual number of mutual aid calls to an
11	emergency medical service area that come from outside that area, and
12	suggestions for improvement;
13	***
14	(f) In addition to its report set forth in subsection (e) of this section, the
15	Committee shall identify EMS resources and needs in each EMS district and
16	provide that information to the Green Mountain Care Board to inform the
17	Board's periodic revisions to the Health Resource Allocation Plan developed
18	pursuant to subsection 9405(b) of this title.

	(Draft No. 2.1 Annotated – S.124) 9/15/2020 - BAW - 11:00 AM Key: Strikethrough = remove from bill; Highlighting = add to bill
1	(g) The Committee shall establish from among its members the EMS
2	Education Council, which may:
3	(1) sponsor training and education programs required for emergency
4	medical personnel licensure in accordance with the Department of Health's
5	required standards for that training and education; and
6	(2) provide advice to the Department of Health regarding the standards
7	for emergency medical personnel licensure and any recommendations for
8	changes to those standards.
9	Sec. 21. 32 V.S.A. § 8557 is amended to read:
10	§ 8557. VERMONT FIRE SERVICE TRAINING COUNCIL
11	(a)(1) Sums for the expenses of the operation of training facilities and
12	curriculum of the Vermont Fire Service Training Council not to exceed
13	\$1,200,000.00 per year shall be paid to the Fire Safety Special Fund created by
14	20 V.S.A. § 3157 by insurance companies, writing fire, homeowners multiple
15	peril, allied lines, farm owners multiple peril, commercial multiple peril (fire
16	and allied lines), private passenger and commercial auto, and inland marine
17	policies on property and persons situated within the State of Vermont within
18	30 days after notice from the Commissioner of Financial Regulation of such
19	estimated expenses. Captive companies shall be excluded from the effect of
20	this section.
21	* * *

	9/15/2020 - BAW - 11:00 AM <u>Key</u> : Strikethrough = remove from bill; Highlighting = add to bill
1	(4) An amount not less than \$150,000.00 shall be specifically allocated
2	to the Emergency Medical Services Special Fund established under 18 V.S.A.
3	§ 908 for the provision of training programs for certified Vermont EMS first
4	responders and licensed emergency medical responders, emergency medical
5	technicians, advanced emergency medical technicians, and paramedics.
6	* * *
7	Sec. 22. TRANSITIONAL EMS PROVISIONS
8	(a) Rules. Except as otherwise provided in this act, on or before July 1,
9	2021, the Department of Health shall finally adopt or amend the rules required
.0	by this act, unless that deadline is extended by the Legislative Committee on
1	Administrative Rules pursuant to 3 V.S.A. § 843(c).
.2	(b) Ambulance service licenses. The requirements for initial ambulance
.3	service licensure and renewal set forth in 24 V.S.A. § 2681(b) in Sec. 18 of this
.4	act shall apply to initial ambulance service license and renewal applicants on
.5	and after July 1, 2021 or on and after the effective date of the Department of
.6	Health rules adopted pursuant to that section and subsection (a) of this section,
.7	whichever date is later.
.8	(c) Existing EMS Instructor/Coordinator licensees. Any person who is
19	licensed as an EMS Instructor/Coordinator under the Department of Health's
20	Emergency Medical Service Rules in effect immediately prior to the effective
21	date of the rules establishing the new levels of instructor licenses as required
	VT LEG #349991 v.2

Page 45 of 50

(Draft No. 2.1 **Annotated** – S.124)

	(Draft No. 2.1 Annotated – S.124) Page 46 of 50 9/15/2020 - BAW - 11:00 AM
	<u>Key</u> : Strikethrough = remove from bill; Highlighting = add to bill
1	by 18 V.S.A. § 906(1) in Sec. 20 of this act shall be deemed to be licensed at
2	the level that is consistent with the scope of practice of the new license levels.
3	(d) Development of Vermont EMS First Responder certification. The
4	Department of Health shall consult with the EMS Advisory Committee, the
5	University of Vermont's Initiative for Rural Emergency Medical Services, and
6	any other relevant stakeholders in developing the new Vermont EMS First
7	Responder certification required by 18 V.S.A. § 906(11) in Sec. 20 of this act
8	so that certification is established on or before July 1, 2021.
9	(e) Sunset review of renewal requirements. Pursuant to 18 V.S.A. § 906d
10	(renewal requirements; sunset review) set forth in Sec. 20 this act, the
11	Department of Health shall conduct its first sunset review in conjunction with
12	its rulemaking required by this act and thereafter propose any necessary
13	statutory amendments in accordance with that section.
14	* * * Public Safety Planning * * *
15	Sec. 23. 20 V.S.A. § 6 is amended to read:
16	§ 6. LOCAL ORGANIZATION FOR EMERGENCY MANAGEMENT;
17	TOWN AND CITY PUBLIC SAFETY PLANS
18	(a) Each town and city of this state State is hereby authorized and directed
19	to establish a local organization for emergency management in accordance
20	with the state emergency management plan State Emergency Management
21	<u>Plan</u> and program.

(Draft No. 2.1	Anno	tated -	- S.124)
0/15/2020 B	A XX/	11.00	ΛМ

Page 47 of 50

<u>Key</u>: Strikethrough = remove from bill; Highlighting = add to bill

(1)(A) Except in a town that has a town manager in accordance with chapter 37 of Title 24 V.S.A. chapter 37, the executive officer or legislative branch of the town or city is authorized to appoint a town or city emergency management director who shall have direct responsibility for the organization, administration, and coordination of the local organization for emergency management, subject to the direction and control of the executive officer or legislative branch.

- (B) If the town or city that has not adopted the town manager form of government and the executive officer or legislative branch of the town or city has not appointed an emergency management director, the executive officer or legislative branch shall be the town or city emergency management director.
- (2) The town or city emergency management director may appoint an emergency management coordinator and other staff as necessary to accomplish the purposes of this chapter.
- (b) Except as provided in subsection (d) of this section, each local organization for emergency management shall perform emergency management functions within the territorial limits of the town or city within which it is organized, and, in addition, shall conduct such functions outside of the territorial limits as may be required pursuant to the provisions of this chapter and in accord accordance with such regulations as the governor Governor may prescribe.

	(Draft No. 2.1 Annotated – S.124) Page 48 of 50 9/15/2020 - BAW - 11:00 AM <u>Key</u> : Strikethrough = remove from bill; Highlighting = add to bill
1	(c) Each local organization shall participate in the development of an all-
2	hazards plan with the local emergency planning committee and the public
3	safety district.
4	(d)(1) Each local organization shall annually notify the local emergency
5	planning committee on forms provided by the state emergency response
6	commission State Emergency Response Commission of its capacity to perform
7	emergency functions in response to an all-hazards incident.
8	(2) Each local organization shall perform the emergency functions
9	indicated on the most recently submitted form in response to an all-hazards
10	incident.
11	(e) Each town and city legislative body shall adopt a public safety plan in
12	accordance with this subsection that describes how the town or city will
13	address the regular law enforcement, fire, emergency medical service, and
14	dispatch resources, needs, scarcities, costs, and problems within the
15	municipality unrelated to an all-hazards incident, which may include
16	partnering with one or more other municipalities or entities to address those
17	<u>issues.</u>
18	(1) Concurrently with its annual notification required under subsection
19	(d) of this section, each local organization shall analyze the law enforcement,
20	fire, emergency medical service, and dispatch resources, needs, scarcities,

	(Draft No. 2.1 Annotated – S.124) Page 49 of 50 9/15/2020 - BAW - 11:00 AM	
	$\frac{Key}{E}$: Strikethrough = remove from bill; $\frac{Highlighting}{E}$ = add to bill	
1	costs, and problems within the municipality and report that information to its	
2	legislative body.	
3	(2) After receipt of that information, the legislative body:	
4	(A) shall solicit and accept public comment on the current public	
5	safety plan;	
6	(B) may consult with the municipal and regional planning	
7	commission, neighboring local organizations, and any other relevant law	
8	enforcement, fire, and emergency medical service entities in order to determine	
9	how those services may be provided and shared on a regional basis;	
10	(C) shall propose any revisions to the current public safety plan that	
11	the legislative body deems necessary, and in that case, shall provide public	
12	notice of those proposed revisions and hold at least one public hearing on those	
13	proposed revisions not less than 30 days after the public notice of them; and	
14	(D) shall finally adopt any revisions to the current public safety plan.	
15	Sec. 24. TRANSITIONAL PROVISION; INITIAL PUBLIC SAFETY PLAN	
16	Each town and city shall undertake the process to adopt a public safety plan	
17	as set forth in Sec. 23 of this act so that every town and city has adopted such a	
18	plan on or before July 1, 2023.	
19	Sec. 25. [Deleted.]	

	(Draft No. 2.1 Annotated – S.124) 9/15/2020 - BAW - 11:00 AM <u>Key</u> : Strikethrough = remove from bill; High	Page 50 of 50 ghlighting = add to bill	
1	* * * Effective Date * * *		
2	Sec. 26. EFFECTIVE DATE		
3	This act shall take effect on July 1, 2020.		
4			
5			
6			
7			
8			
9			
10	(Committee vote:)		
11			
12		Representative	
13		FOR THE COMMITTEE	