| 1 | Subject: Commerce and trade; economic development; Vermont Employment |
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| 2 | Growth Incentive |
| 3 | Statement of purpose of bill as introduced: This bill proposes to modify the |
| 4 | Vermont Employment Growth Incentive Program to encourage participation in |
| 5 | the Program by small businesses, startup businesses, mission-based businesses, |
| 6 | and clean water technology businesses. |
| | |

| 7 8 | An act relating to the Vermont Employment Growth Incentive Program and economic development |
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| 9 | It is hereby enacted by the General Assembly of the State of Vermont: |
| 10 | Sec. 1. 32 V.S.A. chapter 105, subchapter 2 is amended to read: |
| 11 | SUBCHAPTER 2: VERMONT EMPLOYMENT GROWTH INCENTIVE |
| 12 | PROGRAM |
| 13 | § 3330. PURPOSE; FORM OF INCENTIVES; ENHANCED INCENTIVES; |
| 14 | ELIGIBLE APPLICANT |
| 15 | (a) Purpose. The purpose of the Vermont Employment Growth Incentive |
| 16 | Program is to generate net new revenue to the State by encouraging a business |
| 17 | to add new payroll, create new jobs, and make new capital investments and |
| 18 | sharing a portion of the revenue with the business. |
| 19 | (b) Form of incentives; enhanced incentives. |

| 1 | (1) The Vermont Economic Progress Council may approve an incentive |
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| 2 | under this subchapter in the form of a direct cash payment in annual |
| 3 | installments. |
| 4 | (2) The Council may approve the following enhanced incentives: |
| 5 | (A) an enhanced incentive for a business in a labor market area with |
| 6 | higher than average unemployment or lower than average wages pursuant to |
| 7 | section 3334 of this title; |
| 8 | (B) an enhanced incentive for an environmental technology business |
| 9 | pursuant to section 3335 of this title; and |
| 10 | (C) an enhanced incentive for a business that participates in a State |
| 11 | workforce training program a small business, startup business, or mission- |
| 12 | based business pursuant to section 3336 of this title. |
| 13 | (c) Eligible applicant. Only a business may apply for an incentive pursuant |
| 14 | to this subchapter. |
| 15 | * * * |
| 16 | § 3333. CALCULATING THE VALUE OF AN INCENTIVE |
| 17 | Except as otherwise provided for an enhanced incentive for a business in a |
| 18 | qualifying labor market area under section 3334 of this title, an enhanced |
| 19 | incentive for an environmental technology business under section 3335 of this |
| 20 | title, or an enhanced incentive for workforce training a small business, startup |

| 1 | business, or mission-based business under section 3336 of this title, the |
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| 2 | Council shall calculate the value of an incentive for an award year as follows: |
| 3 | * * * |
| 4 | § 3335. ENHANCED INCENTIVE FOR ENVIRONMENTAL |
| 5 | TECHNOLOGY BUSINESS |
| 6 | (a) As used in this section, an "environmental technology business" means a |
| 7 | business that: |
| 8 | (1) is subject to income taxation in Vermont; and |
| 9 | (2) seeks an incentive for economic activity in Vermont that the |
| 10 | Secretary of Commerce and Community Development certifies is primarily |
| 11 | research, design, engineering, development, or manufacturing related to one or |
| 12 | more of the following: |
| 13 | (A) waste management, including waste collection, treatment, |
| 14 | disposal, reduction, recycling, and remediation; |
| 15 | (B) natural resource protection and management, including water and |
| 16 | wastewater purification and treatment, air pollution control and prevention or |
| 17 | remediation, soil and groundwater protection or remediation, and hazardous |
| 18 | waste control or remediation; |
| 19 | (C) energy efficiency or conservation; |
| 20 | (D) clean energy, including solar, wind, wave, hydro, geothermal, |

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21 hydrogen, fuel cells, waste-to-energy, or biomass:

| 1 | (E) the reduction of water pollution, including the reduction of |
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| 2 | sediment and harmful nutrient pollution such as phosphorus and nitrogen, and |
| 3 | other activities supporting the goals of the Vermont Clean Water Act, 2015 |
| 4 | Acts and Resolves No. 64. |
| 5 | (b) The Council shall consider and administer an application from an |
| 6 | environmental technology business pursuant to the provisions of this |
| 7 | subchapter, except that: |
| 8 | (1) the business's potential share of new revenue growth shall be 90 |
| 9 | percent; and |
| 10 | (2) to calculate qualifying payroll, the Council shall: |
| 11 | (A) determine the background growth rate in payroll for the |
| 12 | applicable business sector in the award year; |
| 13 | (B) multiply the business's full-time payroll for the award year by 20 |
| 14 | percent of the background growth rate; and |
| 15 | (C) subtract the product from the payroll performance requirement for |
| 16 | the award year. |
| 17 | (c) The purpose of the enhanced incentive for an environmental technology |
| 18 | business is to promote the growth of businesses in Vermont that both create |
| 19 | and sustain high quality jobs and improve the natural environment. |
| 20 | * * * |
| 21 | |

| 1 | § 3336. ENHANCED INCENTIVE FOR WORKFORCE TRAINING <u>SMALL</u> |
|----|---|
| 2 | BUSINESS, STARTUP BUSINESS, AND MISSION-BASED BUSINESS |
| 3 | (a) A business whose application is approved may elect to claim the |
| 4 | incentive specified for an award year as an enhanced training incentive by: |
| 5 | (1) notifying the Council of its intent to pursue an enhanced training |
| 6 | incentive and dedicate its incentive funds to training through the Vermont |
| 7 | Training Program; and |
| 8 | (2) applying for a grant from the Vermont Training Program to perform |
| 9 | training for one or more new employees who hold qualifying jobs. |
| 10 | (b) If a business is awarded a grant for training under this section, the |
| 11 | Agency of Commerce and Community Development shall disburse grant funds |
| 12 | for on-the-job training of 75 percent of wages for each employee in training or |
| 13 | 75 percent of trainer expense, and the business shall be responsible for the |
| 14 | remaining 25 percent of the applicable training costs. |
| 15 | (c) A business that successfully completes its training shall submit a written |
| 16 | certificate of completion to the Agency of Commerce and Community |
| 17 | Development which shall notify the Department of Taxes. |
| 18 | (d) Upon notification by the Agency, and if the Department determines that |
| 19 | the business has earned the incentive for the award year, it shall: |
| 20 | (1) disburse to the business a payment in an amount equal to 25 percent |
| 21 | of the cost for training expenses pursuant to subsection (b) of this section; |

| 1 | (2) disburse to the Agency of Commerce and Community Development a |
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| 2 | payment in an amount equal to 25 percent of the cost for training expenses |
| 3 | pursuant to subsection (b) of this section; and |
| 4 | (3) disburse the remaining value of the incentive in annual installments |
| 5 | pursuant to section 3337 of this title. |
| 6 | (a) As used in this section: |
| 7 | (1) "Mission-based business" means a business that at the time of |
| 8 | application is one of the following: |
| 9 | (A) a domestic limited liability company that has elected to be a low- |
| 10 | profit limited liability company and meets the requirements specified in 11 |
| 11 | <u>V.S.A. § 4162;</u> |
| 12 | (B) a domestic business corporation that has elected to be a benefit |
| 13 | corporation and meets the requirements of 11A V.S.A. chapter 21; or |
| 14 | (C) a foreign business organization that has elected a form, and meets |
| 15 | the applicable statutory requirements of the foreign jurisdiction, which the |
| 16 | Secretary determines are substantially similar to the form and requirements for |
| 17 | a domestic low-profit limited liability company or benefit corporation. |
| 18 | (2) "Small business" means a business that at the time of application has |
| 19 | nineteen or fewer full-time employees in Vermont. |
| 20 | (3) "Startup business" means a business: |
| 21 | (A) established within one year of the date of application; or |

| 1 | (B) had no full-time employees at the time of application. |
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| 2 | (b) The Council shall consider and administer an application from a small |
| 3 | business, startup business, or mission-based business pursuant to the |
| 4 | provisions of this subchapter, except that: |
| 5 | (1) the business's potential share of new revenue growth shall be 90 |
| 6 | percent; and |
| 7 | (2) to calculate qualifying payroll, the Council shall: |
| 8 | (A) determine the background growth rate in payroll for the |
| 9 | applicable business sector in the award year; |
| 10 | (B) multiply the business's full-time payroll for the award year by 20 |
| 11 | percent of the background growth rate; and |
| 12 | (C) subtract the product from the payroll performance requirement |
| 13 | for the award year. |
| 14 | (c) The purpose of the enhanced incentive for a small business, startup |
| 15 | business, or mission-based business is to promote the growth of these |
| 16 | businesses in Vermont that create and sustain high quality jobs. |
| 17 | § 3337. EARNING AN INCENTIVE |
| 18 | (a) Earning an incentive; installment payments. |
| 19 | (1) A business with an approved application earns the incentive specified |
| 20 | for an award year if, within the applicable time period provided in this section, |
| 21 | the business: |

| 1 | (A) maintains or exceeds its base payroll and base employment; |
|----|--|
| 2 | (B) meets or exceeds the payroll performance requirement specified |
| 3 | for the award year; and |
| 4 | (C) meets or exceeds the jobs performance requirement specified for |
| 5 | the award year, or the capital investment performance requirement specified |
| 6 | for the award year, or both. |
| 7 | (2) A Subjection to subdivision (3) of this subsection, a business that |
| 8 | earns an incentive specified for an award year is eligible to receive an |
| 9 | installment payment for the year in which it earns the incentive and for each of |
| 10 | the next four years in which the business: |
| 11 | (A) maintains or exceeds its base payroll and base employment; |
| 12 | (B) maintains or exceeds the payroll performance requirement |
| 13 | specified for the award year; and |
| 14 | (C) if the business earns an incentive by meeting or exceeding the |
| 15 | jobs performance target specified for the award year, maintains or exceeds the |
| 16 | jobs performance requirement specified for the award year. |
| 17 | (3) A business that earns an incentive specified for an award year may |
| 18 | elect to receive a lump-sum payment for the full value of the incentive by |
| 19 | submitting to the Council in writing: |
| 20 | (A) a request to elect a lump-sum payment; and |

| 1 | (B) a certification that a lump-sum payment is subject to recapture if, |
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| 2 | during the four years following the year in which it earns the incentive, the |
| 3 | business fails to: |
| 4 | (A) maintain its base payroll or base employment; |
| 5 | (B) maintain the payroll performance requirement specified for the |
| 6 | award year; or |
| 7 | (C) if the business earns an incentive by meeting or exceeding the |
| 8 | jobs performance target specified for the award year, maintain the jobs |
| 9 | performance requirement specified for the award year. |
| 10 | * * * |
| 11 | § 3339. RECAPTURE; REDUCTION; REPAYMENT |
| 12 | (a) Recapture. |
| 13 | (1) The Department of Taxes may recapture the value of one or more |
| 14 | installment payments or lump-sum payments a business has claimed, with |
| 15 | interest, if: |
| 16 | (A) the business fails to file a claim as required in section 3338 of this |
| 17 | title; |
| 18 | (B) during the utilization period, the business experiences: |
| 19 | (i) a 90 percent or greater reduction from base employment; or |
| 20 | (ii) if it had no jobs at the time of application, a 90 percent or |
| 21 | greater reduction from the sum of its job performance requirements; or |

| 1 | (C) the Department determines that during the application or claims |
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| 2 | process the business knowingly made a false attestation that the business: |
| 3 | (i) was not a named party to, or was in compliance with, an |
| 4 | administrative order, consent decree, or judicial order issued by the State or a |
| 5 | subdivision of the State; or |
| 6 | (ii) was in compliance with State laws and regulations; or |
| 7 | (D) the business elects to take a lump-sum payment for an incentive |
| 8 | pursuant to subdivision 3337(a)(3) of this title and, during the four years |
| 9 | following the year in which it earned the incentive, the business fails to: |
| 10 | (A) maintain its base payroll or base employment; |
| 11 | (B) maintain the payroll performance requirement specified for the |
| 12 | award year; or |
| 13 | (C) if the business earns an incentive by meeting or exceeding the |
| 14 | jobs performance target specified for the award year, maintain the jobs |
| 15 | performance requirement specified for the award year. |
| 16 | * * * |
| 17 | VEGI LMA Cap Elimination- Proposed language |
| 18 | |
| 19 20 | § 3334. Enhanced incentive for a business in a qualifying labor market area |
| 20 | (a) The Council may increase the value of an incentive for a business that is |
| 22 | located in a labor market area in which: |
| 23 | |
| | (1) the average annual unemployment rate is greater than the average annual |
| 24 25 | (1) the average annual unemployment rate is greater than the average annual unemployment rate for the State; or(2) the average annual wage is less than the average annual wage for the State. |

| 1 | (b) In each calendar year, the amount by which the Council may increase the |
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| 2 | value of all incentives pursuant to this section is: |
| 3 | (1) \$1,500,000.00 <u>\$2,500,000.00</u> for one or more initial approvals; and |
| 4 | (2) \$1,000,000.00 for one or more final approvals. |
| 5 | (c) The Council may increase the cap imposed in subdivision (b) (2) of this |
| 6 | section by not more than \$500,000.00 \$1,500,000.00 upon application by the |
| 7 | Governor to, and approval of, the Joint Fiscal Committee. |
| 8 | (d) In evaluating the Governor's request, the Committee shall consider the |
| 9 | economic and fiscal condition of the State, including recent revenue forecasts |
| 10 | and budget projections. |
| 11 | (e) The Council shall provide the Committee with testimony, documentation, |
| 12 | company-specific data, and any other information the Committee requests to |
| 13 | demonstrate that increasing the cap will create an opportunity for return on |
| 14 | investment to the State. |
| 15 | (f) The purpose of the enhanced incentive for a business in a qualifying labor |
| 16 | market area is to increase job growth in economically disadvantaged regions of |
| 17 | the State, as provided in subsection (a) of this section. |
| 18 | |
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| 19 | Proposed Language change in Vermont Employment Growth Incentive |
| 20 21 | Program Definition of Wage Threshold |
| 21 | 32 V.S.A. §3335 is amended as follows: |
| 23 | 52 V.S.R. 35555 15 unicitada as fonovis. |
| 24 | Subchapter 2: Vermont Employment Growth Incentive Program |
| 25 | |
| 26 | § 3331. Definitions |
| 27 | (12) "Wage threshold" means the minimum amount of annualized Vermont |
| 28 29 | gross wages and salaries a business must pay for a qualifying job, as required by the Council in its discretion, but not loss than |
| 30 | by the Council in its discretion, but not less than |
| 31 | (A) \$17.25 hourly at the time of application. At which time as the |
| 32 | livable wage as defined in 2 V.S.A. § 505 meets or exceeds an hourly wage of |
| 33 | \$17.25 the wage threshold will not be less than that livable wage. |
| 34 | (A) 60 percent above the State minimum wage at the time of |
| 35 | application; or |
| 36 | (D) for a huginorg located in a labor montrate and in which the |
| 37 38 | (B) for a business located in a labor market area in which the average annual unemployment rate is higher than the average annual unemployment |
| 38 39 | rate for the State, the Wage Threshold is at or above the livable wage as |

| 1 | defined in 2 V.S.A. § 505. 40 percent above the State minimum wage at the |
|---|---|
| 2 | time of application. (Added 2015, No. 157 (Adj. Sess.), § H.1, eff. Jan. 1, |
| 3 | 2017.) |
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