1	TO THE HOUSE OF REPRESENTATIVES:
2	The Committee on Human Services to which was referred Senate Bill
3	No. 146 entitled "An act relating to substance misuse prevention" respectfully
4	reports that it has considered the same and recommends that the House propose
5	to the Senate that the bill be amended by striking out all after the enacting
6	clause and inserting in lieu thereof the following:
7	* * * Legislative Intent * * *
8	Sec. 1. LEGISLATIVE INTENT
9	It is the intent of the General Assembly that:
10	(1) substance misuse prevention efforts are consolidated and
11	coordinated across State government to improve the health of all
12	Vermonters; and
13	(2) any new revenue generated by new or increased taxation of
14	substances at risk of misuse, including cannabis, tobacco, tobacco
15	substitutes, alcohol, and opioids, be directed to fund substance misuse
16	prevention initiatives throughout the State.
17	* * * Vermont Prescription Drug Advisory Council * * *
18	Sec. 2. 18 V.S.A. § 4255 is amended to read:
19	§ 4255. CONTROLLED SUBSTANCES AND PAIN MANAGEMENT
20	VERMONT PRESCRIPTION DRUG ADVISORY COUNCIL

1	(a) There is hereby created the Controlled Substances and Pain
2	Management Vermont Prescription Drug Advisory Council for the purpose of
3	advising the Commissioner of Health on matters related to the Vermont
4	Prescription Monitoring System and to the appropriate use of controlled
5	substances in treating acute and chronic pain and in preventing prescription
6	drug abuse, misuse, and diversion.
7	(b)(1) The Controlled Substances and Pain Management Advisory Council
8	shall consist of the following members:
9	* * *
10	Sec. 3. 18 V.S.A. § 4284 is amended to read:
11	§ 4284. PROTECTION AND DISCLOSURE OF INFORMATION
12	* * *
13	(g) Following consultation with the Controlled Substances and Pain
14	Management Vermont Prescription Drug Advisory Council and an opportunity
15	for input from stakeholders, the Department shall develop a policy that will
16	enable it to use information from VPMS to determine if individual prescribers
17	and dispensers are using VPMS appropriately.
18	(h) Following consultation with the Controlled Substances and Pain
19	Management Vermont Prescription Drug Advisory Council and an opportunity
20	for input from stakeholders, the Department shall develop a policy that will
21	enable it to evaluate the prescription of regulated drugs by prescribers.

1	* * *
2	Sec. 4. 18 V.S.A. § 4289 is amended to read:
3	§ 4289. STANDARDS AND GUIDELINES FOR HEALTH CARE
4	PROVIDERS AND DISPENSERS
5	* * *
6	(e) The Commissioner of Health shall, after consultation with the
7	Controlled Substances and Pain Management Vermont Prescription Drug
8	Advisory Council, adopt rules necessary to effect the purposes of this section.
9	The Commissioner and the Council shall consider additional circumstances
10	under which health care providers should be required to query the VPMS,
11	including whether health care providers should be required to query the VPMS
12	prior to writing a prescription for any opioid Schedule II, III, or IV controlled
13	substance or when a patient requests renewal of a prescription for an opioid
14	Schedule II, III, or IV controlled substance written to treat acute pain, and the
15	Commissioner may adopt rules accordingly.
16	* * *
17	* * * Substance Misuse Prevention * * *
18	Sec. 5. 18 V.S.A. chapter 94 is amended to read:
19	CHAPTER 94. DIVISION OF ALCOHOL AND DRUG ABUSE
20	PROGRAMS SUBSTANCE USE DISORDERS
21	Subchapter 1. Chief Prevention Officer

1	§ 4800. CHIEF PREVENTION OFFICER
2	(a) There is created the permanent position of Chief Prevention Officer
3	within the Office of the Secretary in the Agency of Administration for the
4	purpose of coordinating across State government and in collaboration with
5	community partners, policies, programs, and budgets to support and
6	improve the well-being of all Vermonters through prevention efforts. The
7	Chief Prevention Officer shall:
8	(1) identify and coordinate initiatives across State government and
9	among community stakeholder groups, including those within
10	nontraditional health agencies, that focus on preventing negative health
11	outcomes;
12	(2) examine promising prevention practices in other jurisdictions
13	that may be replicated in Vermont; and
14	(3) improve the well-being of all Vermonters by considering
15	population prevention measures in relation to all policy determinations.
16	(b) The Chief Prevention Officer shall have either at least one of the
17	following:
18	(1) a masters-level degree specific to substance use disorder in a human
19	services field or in public health; or
20	(2) appropriate professional level experience in substance use
21	disorders, public health, or both a closely related field.

1	Subchapter 2. Division of Alcohol and Drug Abuse Programs
2	* * *
3	§ 4803. ALCOHOL AND DRUG ABUSE COUNCIL; CREATION; TERMS;
4	PER DIEM SUBSTANCE MISUSE PREVENTION ADVISORY
5	COUNCIL
6	(a) The Alcohol and Drug Abuse Council is established within the Agency
7	of Human Services to promote the dual purposes of reducing problems arising
8	from alcohol and drug abuse and improving prevention, intervention,
9	treatment, and recovery services by advising the Secretary on policy areas that
10	can inform Agency programs.
11	(b) The Council shall consist of 12 members:
12	(1) the Secretary of Human Services or designee;
13	(2) the Commissioner of Public Safety or designee;
14	(3) the Commissioner of Mental Health or designee;
15	(4) the Deputy Commissioner of Health for the Division of Alcohol and
16	Drug Abuse Programs;
17	(5) the Director of the Blueprint for Health or designee;
18	(6) a representative of an approved provider or preferred provider,
19	appointed by the Governor;
20	(7) a licensed alcohol and drug abuse counselor, appointed by the
21	Governor;

1	(8) a representative of hospitals, appointed by the Vermont Association
2	of Hospitals and Health Systems;
3	(9) an educator involved in substance abuse prevention services,
4	appointed by the Governor;
5	(10) a youth substance abuse prevention specialist, appointed by the
6	Governor;
7	(11) a community prevention coalition member, appointed by the
8	Governor; and
9	(12) a member of the peer community involved in recovery services,
10	appointed by the Governor.
11	(c) The term of office of members appointed pursuant to subsection (b) of
12	this section shall be three years.
13	(d) The Council membership shall annually elect a member to serve as
14	chair.
15	(e) All members shall be voting members.
16	(f) At the expiration of the term of an appointed member or in the event of a
17	vacancy during an unexpired term, the new member shall be appointed in the
18	same manner as his or her predecessor. Members of the Council may be
19	reappointed.

1	(g)(1) The Council may submit a written report to the House Committee on
2	Human Services and to the Senate Committee on Health and Welfare with its
3	findings and any recommendations for legislative action.
4	(2) The report shall include the following:
5	(A) measurable goals for the State's substance abuse system of care;
6	and
7	(B) three to five performance measures that demonstrate the system's
8	results.
9	(3) The provisions of 2 V.S.A. § 20(d) (expiration of required reports)
10	shall not apply to the report required to be made under this subsection.
11	(h) Each member of the Council not otherwise receiving compensation from
12	the State of Vermont or any political subdivision thereof shall be entitled to
13	receive per diem compensation as provided in 32 V.S.A. § 1010(b) for not
14	more than six meetings annually. Each member shall be entitled to his or her
15	actual and necessary expenses.
16	(a) Creation. There is created the Substance Misuse Prevention Advisory
17	Council, an independent State entity working in partnership with the
18	Department of Health, to improve the health outcomes of all Vermonters
19	through a consolidated and holistic approach to substance misuse
20	prevention that addresses all categories of substances. The Advisory
21	Council shall provide advice to the Governor and General Assembly for

1	improving prevention policies and programming throughout the State and to
2	ensure that population prevention measures are at the forefront of all
3	policy determinations. The Advisory Council's prevention initiatives shall
4	encompass all substances at risk of misuse, including:
5	(1) tobacco products and tobacco substitutes as defined in 7 V.S.A.
6	§ 1001 and substances containing nicotine or otherwise intended for use
7	with a tobacco substitute;
8	(2) cannabis;
9	(3) controlled substances, such as opioids, cocaine, and
10	methamphetamines; and
11	(4) alcohol.
12	(b)(1) Membership. The agenda of the Advisory Council shall be
13	determined by an executive committee composed of the following
14	members:
15	(A) the Commissioner of Health or designee, who shall serve as
16	<u>co-chair;</u>
17	(B) a community leader in the field of substance misuse
18	prevention, appointed by the Governor, who shall serve as co-chair;
19	(C) the Secretary of Education or designee;
20	(D) the Commissioner of Public Safety or designee; and

1	(E) the Chief Prevention Officer established pursuant to
2	section 4800 of this title.
3	(2) The members of the executive committee jointly shall appoint
4	members to the Council who represent various regions of the State and
5	who collectively offer expertise and experience in the following:
6	(A) at least two people with lived substance use disorder
7	experience, including a person in recovery and a family member of a
8	person in recovery;
9	(B) a youth who is less than 18 years of age; and
10	(C) persons with expertise in the following disciplines:
11	(i) substance misuse prevention in a professional setting;
12	(ii) pediatric care specific to substance misuse prevention or
13	substance use disorder;
14	(iii) academic research pertaining to substance misuse prevention
15	or behavioral addiction treatment;
16	(iv) education specific to substance misuse prevention;
17	(v) child and family trauma prevention and resilience
18	development;
19	(vi) law enforcement with expertise in drug enforcement,
20	impaired driving, and community policing, criminal justice, or highway
21	safety; and

1	(vii) community outreach or collaboration in the field of
2	substance misuse prevention;
3	(viii) the criminal justice system;
4	(ix) treatment of substance use disorder;
5	(x) recovery from substance use disorder in a community
6	setting;
7	(xi) municipalities;
8	(xii) substance use disorder or substance misuse prevention
9	within youth populations; and
10	(xiii) substance use disorder or substance misuse prevention
11	within elder populations.
12	(c) Powers and duties. The Advisory Council shall strengthen the State's
13	response to the substance use disorder crisis by advancing evidence-based
14	and evidence-informed substance misuse prevention initiatives. The
15	Advisory Council's duties shall include:
16	(1) reviewing and making recommendations on best practices to assist
17	communities and schools to significantly reduce the demand for substances
18	through prevention and education;
19	(2) reviewing substance misuse prevention program evaluations and
20	making specific recommendations for modification based on the results,

1	including recommendations to address gaps in both services and
2	populations served;
3	(3) reviewing existing State health, mental health, and drug and
4	alcohol addiction laws, rules, policies, and programs and proposing changes
5	to eliminate redundancy and to eliminate barriers experienced by
6	communities and schools in coordinating preventative action with State
7	government; and
8	(4) reviewing existing community-based recreation, afterschool, and
9	parent-child center programs to determine a foundation of connection and
10	support for all Vermont children and youth;
11	(5) reviewing community-based programs for older Vermonters;
12	<u>and</u>
13	(6) recommend strategies to integrate substance misuse prevention
14	programming across the State, including between State agencies and in
15	public-private partnerships.
16	(d) Committees. The Advisory Council shall have the ability to create
17	issue-specific committees for the purpose of carrying out its duties. Any
18	subcommittees created may draw on the expertise of any individual
19	regardless of whether that individual is a member of the Advisory Council.
20	(e) Assistance. The Advisory Council shall have the administrative,
21	technical, and legal communications assistance of from the Manager of

1	Substance Misuse Prevention established pursuant to section 4804 of this
2	title.
3	(f) Report. Annually on or before January 1, the Advisory Council shall
4	submit a written report to the Governor, the House Committees on
5	Appropriations and on Human Services, and the Senate Committees on
6	Appropriations and on Health and Welfare with its findings and any
7	recommendations for legislative action. The report shall include the
8	following:
9	(1) measurable goals for the State's substance use disorder system
10	of care; and
11	(2) three to five performance measures that demonstrate the
12	system's results.
13	(g) Organization.
14	(1) The Secretary of Human Services or designee and the substance
15	misuse prevention professional shall serve as co-chairs of the Advisory
16	Council.
17	(2) Members of the Advisory Council shall serve two-year terms. Any
18	vacancy on the Advisory Council shall be filled in the same manner as the
19	original appointment. The replacement member shall serve for the remainder
20	of the unexpired term.
21	(3) A majority of the membership shall constitute a quorum.

1	(h) Compensation and reimbursement. Other members of the Advisory
2	Council shall be entitled to per diem compensation and reimbursement of
3	expenses as permitted under 32 V.S.A. § 1010 for not more than six meetings.
4	Payments to members of the Advisory Council authorized under this
5	subsection shall be made from monies appropriated to the Department of
6	Health.
7	§ 4804. ADMINISTRATIVE SUPPORT MANAGER OF SUBSTANCE
8	MISUSE PREVENTION
9	The Agency of Human Services shall provide the Council with such
10	administrative support as is necessary for it to accomplish the purposes of this
11	chapter There is created the permanent position of the Manager of Substance
12	Misuse Prevention within the Department of Health for the purpose of:
13	(1) coordinating the work of the Substance Misuse Prevention Advisory
14	Council established pursuant to section 4803 of this title; and
15	(2) coordinating strategic regional plans.
16	§ 4805. DUTIES
17	The Council shall:
18	(1) advise the Governor as to the nature and extent of alcohol and drug
19	abuse problems and the programs necessary to understand, prevent, and
20	alleviate those problems;

1	(2) make recommendations to the Governor and General Assembly for
2	developing:
3	(A) a comprehensive and coordinated system for delivering effective
4	programs, including any appropriate reassignment of responsibility for such
5	programs; and
6	(B) a substance abuse system of care that integrates substance abuse
7	services with health care reform initiatives, such as pay-for-performance
8	methodologies;
9	(3) provide for coordination and communication among the regional
10	alcohol and drug abuse councils, State agencies and departments, providers,
11	consumers, consumer advocates, and interested citizens;
12	(4) jointly, with the State Board of Education, develop educational and
13	preventive programs;
14	(5) assess substance abuse services and service delivery in the State,
15	including the following:
16	(A) the effectiveness of existing substance abuse services in Vermont
17	and opportunities for improved treatment; and
18	(B) strategies for enhancing the coordination and integration of
19	substance abuse services across the system of care; and

1	(6) provide recommendations to the General Assembly regarding State
2	policy and programs for individuals experiencing public inebriation.
3	[Repealed.]
4	* * *
5	* * * Repealing the Tobacco Evaluation and Review Board * * *
6	Sec. 6. 18 V.S.A. chapter 225 is amended to read:
7	Chapter 225. Tobacco Prevention, Cessation, and Control
8	§ 9501. DEFINITIONS
9	As used in this chapter:
10	(1) "Board" means the Vermont Tobacco Evaluation and Review Board
11	established by this chapter. [Repealed.]
12	* * *
13	§ 9503. VERMONT TOBACCO PREVENTION AND TREATMENT
14	(a) Except as otherwise specifically provided, the tobacco prevention and
15	treatment program shall be administered and coordinated statewide by the
16	Department of Health and the Vermont Tobacco Evaluation and Review
17	Board, pursuant to the provisions of this chapter. The program shall be
18	comprehensive and research-based, and shall include the following
19	components:
20	(1) community-based programs;
21	(2) school-based programs;

1	(3) tobacco cessation programs;
2	(4) countermarketing activities;
3	(5) enforcement activities;
4	(6) surveillance and evaluation activities;
5	(7) policy initiatives; and
6	(8) any other activities determined by the Commissioner or the Board to
7	be necessary to implement the provisions of this section.
8	(b) By June 1, 2001, the Department and the Board shall jointly establish a
9	plan that includes goals for each program component listed in subsection (a) of
10	this section, for reducing adult and youth smoking rates by 50 percent in the
11	following 10 years. By June 1 of each year, the Department and the Board
12	shall jointly establish goals for reducing adult and youth smoking rates in the
13	following two years, including goals for each program component listed in
14	subsection (a) of this section. The services provided by a quitline approved by
15	the Department of Health shall be offered and made available to any minor,
16	upon his or her consent, who is a smoker or user of tobacco products as
17	defined in 7 V.S.A. § 1001.
18	* * *
19	(f) The Board shall be represented on all tobacco program advisory
20	committees, including the youth working group, Community Grants Advisory
21	Board, and the Scientific Advisory Board. The Board's representative on any

1	such advisory committee shall include at least one member other than the
2	Commissioner of Health. [Repealed.]
3	§ 9504. CREATION OF THE VERMONT TOBACCO EVALUATION AND
4	REVIEW BOARD
5	(a) There is created and established, within the Office of the Secretary, a
6	body to be known as the Vermont Tobacco Evaluation and Review Board, an
7	independent State board created to work in partnership with the Agency of
8	Human Services and the Department of Health in establishing the annual
9	budget, program criteria and policy development, and review and evaluation of
10	the tobacco prevention and treatment program.
11	(b) The Board shall consist of 14 members, including ex officio the
12	Commissioner of Health and the Secretary of Education or their designees; the
13	Commissioner of Liquor Control or designee; the Attorney General or
14	designee; a member of the House of Representatives appointed by the Speaker
15	of the House; a member of the Senate appointed by the Committee on
16	Committees; a member representing a nonprofit organization qualifying under
17	Section 501(c)(3) of the Internal Revenue Code and dedicated to anti-tobacco
18	activities appointed by the Speaker of the House; a member representing the
19	low-income community appointed by the Senate Committee on Committees;
20	two persons under the age of 30, one appointed by the Speaker of the House
21	and one appointed by the Committee on Committees; and four members

21

appointed by the Governor with the advice and consent of the Senate, including: one K-12 educator involved in prevention education; one tobacco use researcher; one member representing the health care community; and one tobacco industry countermarketing expert. The public members shall serve for three year terms, beginning on July 1 of the year in which the appointment is made, except that the first members appointed by the Governor to the Board shall be appointed, two for a term of two years, one for a term of three years, and one for a term of four years. Vacancies shall be filled in the same manner as the original appointment for the unexpired portion of the term vacated. (c) The Governor shall appoint a chair from among the Board's public members. The Chair shall serve for a term of two years. The Chair may be removed for good cause by a two-thirds, voting majority of the Board. The Board may elect such other officers as it may determine. The Board may appoint committees or subcommittees for the purpose of providing advice on community-based programs, countermarketing activities, and independent program evaluations. Meetings shall be held at the call of the Chair or at the request of three members; however, the Board shall meet no fewer than four times a year. A majority of the sitting members shall constitute a quorum, and action taken by the Board under the provisions of this chapter may be authorized by a majority of the members present and voting at any regular or special meeting. Actions taken by the Board to approve, authorize, award,

1	grant, or otherwise expend money appropriated to the Board or the Department
2	shall require authorization from a majority of members of the entire Board.
3	(d) Public members other than ex officio members shall be entitled to per
4	diem compensation authorized under 32 V.S.A. § 1010 for each day spent in
5	the performance of their duties, and members shall be reimbursed from the
6	Fund for reasonable expenses incurred in carrying out their duties under this
7	chapter. Legislative members shall be entitled to per diem compensation and
8	reimbursement for expenses in accordance with 2 V.S.A. § 406.
9	(e) The Board may employ staff, through the Agency of Human Services, to
10	assist the Board in planning, administering, and executing its functions under
11	this chapter, subject to the policies, control, and direction of its members and
12	the powers and duties of the Board under this chapter. The Board may employ
13	technical experts and contractors as necessary to effect the purposes of this
14	chapter. The Board shall use the Office of the Attorney General for legal
15	services. The Board shall receive additional staff assistance from the
16	Department of Health, the Office of Legislative Council, and the Joint Fiscal
17	Office.
18	(f) The Agency of Human Services shall provide administrative support to
19	the Board for the purposes of this chapter.
20	(g) No member of the Board shall have any direct or knowing affiliation or
21	contractual relationship with any tobacco company, its affiliates, its

1 subsidiaries, or its parent company. Each Board member shall file a conflict of 2 interest statement, stating that he or she has no such affiliation or contractual 3 relationship. [Repealed.] 4 § 9505. GENERAL POWERS AND DUTIES 5 The Board Department shall have all the powers necessary and convenient 6 to carry out and effectuate the purposes and provisions of this section, and 7 shall: 8 (1) Establish jointly with the Department of Health the selection criteria 9 for community grants and review and recommend the grants to be funded. 10 (2) Select, upon the advice of the Commissioner, a contractor 11 responsible for countermarketing activities. The Department shall pay the fees 12 and costs of any such contractor. The Board and Commissioner shall jointly 13 and approve any final countermarketing campaign. 14 (3) Review and advise the Department selection criteria for grantees and 15 contracts funded by the Program in conformity with the goals established by 16 the Department and Board. 17 (4) Establish jointly with the Department an application process, criteria, 18 and components for an independent evaluation. The Board Department shall 19 select an independent contractor to perform an independent evaluation, and 20 oversee the independent contractor's evaluation of the tobacco prevention, 21 treatment, and control program.

- (5) Review and make recommendations regarding the overall plan and any memorandum of understanding developed jointly by the Department of Health and with the Agency of Education for school-based programs funded through the Tobacco Program Fund.
 - (6) Review and make recommendations regarding enforcement activities administered by the Department of Liquor Control in accordance with the provisions of this chapter.
 - (7) Review and advise any State agency on applications for funds contributed from any outside sources that are designated for purposes of reducing tobacco use.
 - (8) In collaboration with the Agency and Department, organize a minimum of two public meetings by September 15 of each year, to receive public input and advice for setting program priorities and establishing an annual program budget.
 - (9) Conduct jointly with the Secretary a review of the Department's proposed annual budget for the program, including funds contributed from any outside sources that are designated for purposes of reducing tobacco use, and submit independent recommendations to the Governor, Joint Fiscal Committee, and House and Senate Committees on Appropriations by October 1 of each year.

1	(10) Propose to the Department strategies for program coordination and
2	collaboration with other State agencies, health care providers and
3	organizations, community and school groups, nonprofit organizations
4	dedicated to anti-tobacco activities, and other nonprofit organizations.
5	(11) Adopt a conflict of interest policy within 30 days of the appointment
6	of the full Board and include this policy in the annual report required under
7	this chapter. [Repealed.]
8	§ 9506. ALLOCATION SYSTEM
9	(a) In determining the allocation of funds available for the purposes of this
10	chapter, the Department and the Board shall consider all relevant factors,
11	including:
12	(1) the level of funding or other participation by private or public
13	sources in the activity being considered for funding;
14	(2) what resources will be required in the future to sustain the program;
15	(3) geographic distribution of funds; and
16	(4) the extent to which the goals of the project can be measured by
17	reductions in adult or youth smoking rates.
18	(b) The Department's and Board's allocation system shall include a
19	method, developed jointly, that evaluates the need for and impact and quality
20	of the activities proposed by eligible applicants, including, if appropriate,

1	measuring the results of the project through reductions in adult and youth
2	smoking rates.
3	§ 9507. ANNUAL REPORT
4	(a) On or before January 15 of each year, the Board Department shall
5	submit a report concerning its activities under this chapter to the Governor and
6	the General Assembly. The report shall include, to the extent possible, the
7	following:
8	(1) the results of the independent program evaluation, beginning with
9	the report filed on January 15, 2003, and then each year thereafter;
10	(2) a full financial report of the activities of the Departments of Health
11	and of Liquor Control, and the Agency of Education, and the Board, including
12	a special accounting of all activities from July 1 through December 31 of the
13	year preceding the legislative session during which the report is submitted;
14	(3) a recommended budget for the program; and
15	(4) an explanation of the results of approved programs, measured
16	through reductions in adult and youth smoking rates.
17	(b) [Repealed.]
18	* * * Substance Misuse Prevention Inventory * * *
19	Sec. 7. INVENTORY; SUBSTANCE MISUSE PREVENTION SERVICES
20	(a) On or before January 1, 2021, the Manager of Substance Misuse
21	Prevention established pursuant to 18 V.S.A. § 4804, in consultation with the

1	Chief Prevention Officer established pursuant to 18 V.S.A. § 4800, shall
2	develop and submit to the House Committee on Human Services and to the
3	Senate Committee on Health and Welfare an inventory of substance misuse
4	prevention programs in the State. The Manager shall include in the inventory:
5	(1) the estimated cost of each program;
6	(2) the geographic reach of each program;
7	(3) the effectiveness of each program; and
8	(4) any identified gaps in services.
9	(b) On or before January 1, 2020, the Manager shall submit an interim
10	report to the House Committee on Human Services and to the Senate
11	Committee on Health and Welfare regarding its progress and findings related
12	to subsection (a) of this section.
13	Sec. 8. [Deleted.]
14	* * * Effective Date * * *
15	Sec. 9. EFFECTIVE DATE
16	This act shall take effect on July 1, 2019.
17	
18	
19	
20	
21	(Committee vote:)

(Draft No. 4.1 – S.146) 5/1/2019 - KMM - 12:50 PM	Page 25 of 25

3 FOR THE COMMITTEE

1

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Representative _____