1	TO THE HOUSE OF REPRESENTATIVES:
2	The Committee on Health Care to which was referred Senate Bill No. 128
3	entitled "An act relating to physician assistant licensure" respectfully reports
4	that it has considered the same and recommends that the House propose to the
5	Senate that the bill be amended by striking out all after the enacting clause and
6	inserting in lieu thereof the following:
7	Sec. 1. 26 V.S.A. chapter 31 is amended to read:
8	CHAPTER 31. PHYSICIAN ASSISTANTS
9	§ 1731. POLICY AND PURPOSE
10	The General Assembly recognizes the need to provide means by which
11	physicians in this State may increase the scope and physician assistants may
12	practice medicine in collaboration with physicians and other health care
13	professionals to provide increased efficiency of their practice in order and to
14	ensure that quality high-quality medical services are available to all
15	Vermonters at reasonable cost. The General Assembly recognizes that
16	physician assistants, with their education, training, and experience in the field
17	of medicine, are well suited to provide these services to Vermonters.
18	§ 1732. DEFINITIONS
19	As used in this chapter:
20	(1) "Accredited physician assistant program" means a physician
21	assistant educational program that has been accredited by the Accreditation

1	Review Commission on Education for the Physician Assistant (ARC-PA), or,
2	prior to 2001, by either the Committee on Allied Health Education and
3	Accreditation (CAHEA), or the Commission on Accreditation of Allied Health
4	Education Programs (CAAHEP).
5	(2) "Board" means the State Board of Medical Practice established by
6	chapter 23 of this title.
7	(3) "Delegation agreement" means a detailed description of the duties
8	and scope of practice delegated by a primary supervising physician to a
9	physician assistant that is signed by both the physician assistant and the
10	supervising physicians. "Collaboration" means a physician assistant's
11	consultation with or referral to an appropriate physician or other health care
12	professional as indicated based on the patient's condition; the physician
13	assistant's education, training, and experience; and the applicable standards of
14	care.
15	(4) "Disciplinary action" means any action taken by the Board against a
16	physician assistant or an applicant, or an appeal of that action, when the action
17	suspends, revokes, limits, or conditions licensure in any way. The term
18	includes reprimands and administrative penalties.
19	(5) "Health care facility" has the same meaning as in 18 V.S.A. § 9402.
20	(6) "Participating physician" means a physician practicing as a sole
21	practitioner, a physician designated by a group of physicians to represent their

1	physician group, or a physician designated by a health care facility to represent
2	that facility, who enters into a practice agreement with a physician assistant in
3	accordance with this chapter.
4	(7) "Physician" means an individual licensed to practice medicine
5	pursuant to chapter 23 or 33 of this title.
6	(5)(8) "Physician assistant" or "PA" means an individual licensed by the
7	State of Vermont who is qualified by education, training, experience, and
8	personal character to provide medical care with the direction and supervision
9	of a Vermont licensed physician to practice medicine in collaboration with one
10	or more physicians pursuant to this chapter.
11	(9) "Physician group" means a medical practice involving two or more
12	physicians.
13	(6)(10) "Supervising physician" means an M.D. or D.O. licensed by the
14	state of Vermont who oversees and accepts responsibility for the medical care
15	provided by a physician assistant "Practice agreement" means an agreement
16	that meets the requirements of section 1735a of this chapter.
17	(7)(11) "Supervision" means the direction and review by the supervising
18	physician of the medical care provided by the physician assistant. The
19	constant physical presence of the supervising physician is not required as long
20	as the supervising physician and physician assistant are or easily can be in
21	contact with each other by telecommunication "Practice as a physician

1	assistant" means the practice of medicine by a PA pursuant to a practice
2	agreement signed by a participating physician.
3	(8) "Disciplinary action" means any action taken against a physician
4	assistant or an applicant by the Board or on appeal therefrom, when that action
5	suspends, revokes, limits, or conditions licensure in any way, and includes
6	reprimands and administrative penalties.
7	§ 1733. LICENSURE
8	(a) The State Board of Medical Practice is responsible for the licensure of
9	physician assistants, and the Commissioner of Health shall adopt, amend, or
10	repeal rules regarding the training, practice, qualification, and discipline of
11	physician assistants.
12	(b) In order to practice, a licensed physician assistant shall have completed
13	a delegation agreement as described in section 1735a of this title with a
14	Vermont licensed physician signed by both the physician assistant and the
15	supervising physician or physicians. The original shall be filed with the Board
16	and copies shall be kept on file at each of the physician assistant's practice
17	sites. All applicants and licensees shall demonstrate that the requirements for
18	licensure are met.
19	(c),(d) [Repealed.]

1 § 1734. ELIGIBILITY

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- (a) The Board may grant a license to practice as a physician assistant to an
 applicant who meets all of the following requirements:
- 4 (1) submits Submits a completed application form provided by the board; Board.
 - (2) pays Pays the required application fee;
 - (3) has Has graduated from an accredited physician assistant program or has passed and maintained the certification examination by the National Commission on the Certification of Physician Assistants (NCCPA) prior to 1988;.
 - (4) has <u>Has</u> passed the <u>certification examination given Physician</u>
 <u>Assistant National Certifying Examination administered</u> by the NCCPA;
 - (5) is <u>Is</u> mentally and physically able to engage safely in practice as a physician assistant;
 - (6) does <u>Does</u> not hold any license, certification, or registration as a physician assistant in another state or jurisdiction that is under current disciplinary action, or has been revoked, suspended, or placed on probation for cause resulting from the applicant's practice as a physician assistant, unless the Board has considered the applicant's circumstances and determines that licensure is appropriate;
 - (7) is Is of good moral character;

(8) submits Submits to the Board any other information that the Board
deems necessary to evaluate the applicant's qualifications; and.

- (9) has <u>Has</u> engaged in practice as a physician assistant within the last three years or has complied with the requirements for updating knowledge and skills as defined by Board rules. This requirement shall not apply to applicants who have graduated from an accredited physician assistant program within the last three years.
 - (b), (c) [Repealed.]
- (d) When the Board intends to deny an application for licensure, it shall send the applicant written notice of its decision by certified mail. The notice shall include a statement of the reasons for the action. Within 30 days of the date that an applicant receives such notice, the applicant may file a petition with the Board for review of its preliminary decision. At the hearing, the burden shall be on the applicant to show that licensure should be granted. After the hearing, the Board shall affirm or reverse its preliminary denial.
- (e) Failure to maintain competence in the knowledge and skills of a physician assistant, as determined by the Board, shall be cause for revocation of licensure.

19 § 1734b. RENEWAL OF LICENSE

(a) Licenses shall be renewed every two years on payment of the required fee. At least one month prior to the date on which renewal is required, the

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Board shall send to each licensee a license renewal application form and notice of the date on which the existing license will expire. On or before the renewal date, the licensee shall file an application for license renewal and pay the required fee. The Board shall register the applicant and issue the renewal license. Within one month following the date renewal is required, the Board shall pay the license renewal fees into the Medical Practice Board Special Fund. Any physician assistant while on extended active duty in the uniformed services of the United States or member of the National Guard, State Guard, or reserve component as a member of the U.S. Armed Forces, a reserve component of the U.S. Armed Forces, the National Guard, or the State Guard who is licensed as a physician assistant at the time of an activation or deployment shall receive an extension of licensure up to 90 days following the physician assistant's return from activation or deployment, provided the physician assistant notifies the Board of his or her the activation or deployment prior to the expiration of the current license, and certifies that the circumstances of the activation or deployment impede good faith efforts to make timely application for renewal of the license. (b) A licensee shall demonstrate that the requirements for licensure are met.

(c) A licensee for renewal of an active license to practice shall have

practiced as a physician assistant within the last three years or have complied

1	with the requirements for updating knowledge and skills as defined by Board
2	rules.
3	(d) A licensee shall promptly provide the Board with new or changed
4	information pertinent to the information in his or her the physician assistant's
5	license and license renewal applications at the time he or she the licensee
6	becomes aware of the new or changed information.
7	(e) A license that has lapsed may be reinstated on payment of a renewal fee
8	and a late renewal fee. The applicant shall not be required to pay renewal fees
9	during periods when the license was lapsed. However, if a license remains
10	lapsed for a period of three years, the Board may require the licensee to update
11	his or her the licensee's knowledge and skills as defined by Board rules.
12	§ 1734c. EXEMPTIONS
13	(a) Nothing in this chapter shall be construed to require licensure under this
14	chapter of any of the following:
15	(1) a physician Physician assistant student students enrolled in a
16	physician assistant educational program accredited by the Accreditation
17	Review Commission on Education for the Physician Assistant;
18	(2) a physician assistant Physician assistants employed in the service of
19	the U.S. Armed Forces or National Guard, including National Guard in state

status, while performing duties incident to that employment;

1	(3) a technician <u>Technicians</u> or other assistant or employee <u>assistants or</u>
2	employees of a physician who performs perform physician-delegated tasks but
3	who is are not rendering services as a physician assistant assistants or
4	identifying himself or herself themselves as a physician assistant; or assistants
5	(4) a physician assistant Physician assistants who is are duly licensed
6	and in good standing in another state, territory, or jurisdiction of the United
7	States or in Canada if the physician assistant is assistants are employed as or
8	formally designated as the team physician assistant assistants by an athletic
9	team visiting Vermont for a specific sporting event and the physician assistant
10	limits his or her assistants limit their practice in this State to the treatment of
11	the members, coaches, and staff of the sports team employing or designating
12	the physician assistant assistants.
13	(b) Physician assistants licensed in this State or credentialed as physician
14	assistants by a federal employer shall not be required to have a practice
15	agreement when responding to a need for medical care created by a disaster or
16	emergency, as that term is defined in 20 V.S.A. § 102(c).
17	§ 1735a. SUPERVISION PRACTICE AGREEMENT AND SCOPE OF
18	PRACTICE
19	(a) It is the obligation of each team of physician and physician assistant to
20	ensure that the physician assistant's scope of practice is identified; that
21	delegation of medical care is appropriate to the physician assistant's level of

competence; that the supervision, monitoring, documentation, and access to the
supervising physician is defined; and that a process for evaluation of the
physician assistant's performance is established Except as provided in
subsection 1734c(b) of this chapter and subsection (e) of this section, a
physician assistant shall engage in practice as a physician assistant in this State
only if the physician assistant has entered into a written practice agreement as
set forth in subsection (b) of this section.
(1) A physician assistant shall enter into a practice agreement with a
physician who practices as a sole practitioner only if the participating
physician's area of specialty is similar to or related to the physician assistant's
area of specialty.
(2) A physician assistant shall enter into a practice agreement with a
participating physician who represents a physician group or health care facility
only if one or more of the physicians practicing in the physician group or at the
health care facility has an area of specialty similar to or related to the physician
assistant's area of specialty.
(b) The information required in subsection (a) of this section shall be
included in a delegation agreement as required by the Commissioner by rule.
The delegation agreement shall be signed by both the physician assistant and

the supervising physician or physicians, and a copy shall be kept on file at each

1	of the physician assistant's practice sites and the original filed with the Board
2	A practice agreement shall include all of the following:
3	(1) Processes for physician communication, availability, decision-
4	making, and periodic joint evaluation of services delivered when providing
5	medical care to a patient.
6	(2) An agreement that the physician assistant's scope of practice shall be
7	limited to medical care that is within the physician assistant's education,
8	training, and experience. Specific restrictions, if any, on the physician
9	assistant's practice shall be listed.
10	(3) A plan to have a physician available for consultation at all times
11	when the physician assistant is practicing medicine.
12	(4) The signatures of the physician assistant and the participating
13	physician; no other signatures shall be required.
14	(c) The physician assistant's scope of practice shall be limited to medical
15	care which is delegated to the physician assistant by the supervising physician
16	and performed with the supervision of the supervising physician. The medical
17	care shall be within the supervising physician's scope of practice and shall be
18	care which the supervising physician has determined that the physician
19	assistant is qualified by education, training, and experience to provide A
20	practice agreement may specify the extent of the collaboration required
21	between the PA and physicians and other health care professionals; provided,

1	however, that a physician shall be accessible for consultation by telephone or
2	electronic means at all times when a PA is practicing.
3	(d) The practice agreement shall be reviewed by the physician assistant and
4	either the participating physician or a representative of the practice, physician
5	group, or health care facility, at a minimum, at the time of the physician
6	assistant's license renewal.
7	(d)(e) In the event of the unanticipated unavailability of a participating
8	physician practicing as a sole practitioner due to serious illness or death, a
9	physician assistant may continue to practice for not more than a 30-day period
10	without entering into a new practice agreement with another participating
11	physician.
12	(f) The practice agreement shall be filed with the Board. The Board shall
13	not request or require any modifications to the practice agreement. The
14	practice agreement may be filed with the Board electronically at the option of
15	the physician assistant; no original documents shall be required.
16	(g) Nothing in this section shall be construed to require the physical
17	presence of a physician at the time and place at which a physician assistant
18	renders a medical service.
19	(h) A physician assistant may prescribe, dispense, and administer, and
20	procure drugs and medical devices to the extent delegated by a supervising
21	physician to the same extent as may a physician. A physician assistant who is

1	authorized by a supervising physician to prescribe prescribes controlled
2	substances must register shall be registered with the federal Drug Enforcement
3	Administration.
4	(e) A supervising physician and physician assistant shall report to the
5	Board immediately upon an alteration or the termination of the delegation
6	agreement.
7	§ 1735b. PHYSICIAN ASSISTANT AS PRIMARY CARE PROVIDER
8	Notwithstanding any provision of law to the contrary, a physician assistant
9	shall be considered a primary care provider when the physician assistant
10	practices in one or more of the medical specialties for which a physician would
11	be considered to be a primary care provider.
12	§ 1736. UNPROFESSIONAL CONDUCT
13	(a) The following conduct and the conduct described in section 1354 of this
14	title by a licensed physician assistant shall constitute unprofessional conduct-
15	When; when that conduct is by an applicant or person who later becomes an
16	applicant, it may constitute grounds for denial of licensure:
17	(1) fraud or misrepresentation in applying for or procuring a license or
18	in applying for or procuring a periodic renewal of a license;
19	(2) occupational advertising that is intended or has a tendency to deceive
20	the public;

1	(3) exercising undue influence on or taking improper advantage of a
2	person using the individual's services, or promoting the sale of professional
3	goods or services in a manner that exploits a person for the financial gain of
4	the practitioner or of a third party;
5	(4) failing to comply with provisions of federal or state statutes or rules
6	governing the profession;
7	(5) conviction of a crime related to the profession; and
8	(6) conduct that evidences unfitness to practice in the profession.
9	(b) Unprofessional conduct includes the following actions by a licensed
10	physician assistant:
11	(1) Making or filing false professional reports or records, impeding or
12	obstructing the proper making or filing of professional reports or records, or
13	failing to file the a proper professional report or record.
14	(2) Practicing the profession when mentally or physically unfit to do so.
15	(3) Practicing the profession without having a delegation agreement
16	meeting the requirements of this chapter on file at the primary location of the
17	physician assistant's practice and the Board Practicing as a physician assistant
18	without a practice agreement meeting the requirements of section 1735a of this
19	chapter, except under the circumstances described in subsections 1734c(b) and

1735a(e) of this chapter. The Board's receipt of a practice agreement filed in

1	accordance with subsection 1735a(f) of this chapter shall not be construed to
2	constitute Board approval of the practice agreement or of its contents.
3	(4) Accepting and performing responsibilities that the individual knows
4	or has reason to know that he or she the individual is not competent to perform
5	(5) Making any material misrepresentation in the practice of the
6	profession, whether by commission or omission.
7	(6) The act of holding one's self oneself out as, or permitting one's self
8	oneself to be represented as, a licensed physician.
9	(7) Performing otherwise than at the direction and under the supervision
10	of a physician licensed by the Board or an osteopath licensed by the Vermont
11	Board of Osteopathic Physicians and Surgeons; [Repealed.]
12	(8) Performing or offering to perform a task or tasks beyond the
13	individual's delegated scope of practice.
14	(9) Administering, dispensing, procuring, or prescribing any controlled
15	substance otherwise than as authorized by law.
16	(10) Habitual or excessive use or abuse of drugs, alcohol, or other
17	substances that impair the ability to provide medical services.
18	(11) Failure to practice competently by reason of any cause on a single
19	occasion or on multiple occasions. Failure to practice competently includes, as
20	determined by the Board:
21	(A) performance of unsafe or unacceptable patient care; or

1	(B) failure to conform to the essential standards of acceptable and		
2	prevailing practice.		
3	(c) A person aggrieved by a determination of the Board may, within 30		
4	days of the order, appeal that order to the Vermont Supreme Court on the basis		
5	of the record created before the Board.		
6	* * *		
7	§ 1738. USE OF TITLE		
8	Any person who is licensed to practice as a physician assistant in this State		
9	shall have the right to use the title "physician assistant" and the abbreviation		
10	"P.A." abbreviations "PA" and "PA-C." No other person may shall assume		
11	that title, or use that abbreviation those abbreviations, or use any other words,		
12	letters, signs, or devices to indicate that the person using them is a physician		
13	assistant.		
14	§ 1739. LEGAL LIABILITY		
15	(a) The supervising physician delegating activities to a physician assistant		
16	shall be legally liable for such activities of the physician assistant, and the		
17	physician assistant shall in this relationship be the physician's agent.		
18	(b) Nothing in this chapter shall be construed as prohibiting a physician		
19	from delegating to the physician's employees certain activities relating to		
20	medical care and treatment now being carried out by custom and usage when		
21	such activities are under the control of the physician. The physician delegating		

activities to his or her employees shall be legally liable for such activities of
such persons, and such person shall in this relationship be the physician's
agent. Nothing contained in this chapter shall be construed to apply to nurses
acting pursuant to chapter 28 of this title. Physician assistants are responsible
for their own medical decision making. A participating physician in a practice
agreement with a physician assistant shall not, by the existence of the practice
agreement alone, be legally liable for the actions or inactions of the physician
assistant; provided, however, that this does not otherwise limit the liability of
the participating physician.
§ 1739a. INAPPROPRIATE USE OF SERVICES BY PHYSICIAN;
UNPROFESSIONAL CONDUCT
Use of the services of a physician assistant by a physician in a manner
which is inconsistent with the provisions of this chapter constitutes
unprofessional conduct by the physician and such physician shall be subject to
disciplinary action by the Board in accordance with the provisions of chapter
23 or 33 of this title, as appropriate. [Repealed.]
§ 1740. FEES
Applicants and persons regulated under this chapter shall pay the following
fees:
(1) Original application for licensure, \$225.00; the Board shall use at
least \$10.00 of this fee to support the cost of maintaining the Vermont

1	Practitioner Recovery Network, which, for the protection of the public,		
2	monitors and evaluates, coordinates services for, and promotes rehabilitation of		
3	licensees who have or potentially have an impaired ability to practice medicine		
4	with reasonable skill and safety.		
5	(2) Biennial renewal, \$215.00; the Board shall use at least \$10.00 of this		
6	fee to support the cost of maintaining the Vermont Practitioner Recovery		
7	Network, which, for the protection of the public, monitors and evaluates,		
8	coordinates services for, and promotes rehabilitation of licensees who have or		
9	potentially have an impaired ability to practice medicine with reasonable skill		
10	and safety described in subdivision (1) of this section.		
11	§ 1741. NOTICE OF USE OF PHYSICIAN ASSISTANT TO BE POSTED		
12	A physician, clinic, or hospital that utilizes the services of a physician		
13	assistant shall post a notice to that effect in a prominent place. [Repealed.]		
14	* * *		
15	§ 1743. MEDICAID REIMBURSEMENT		
16	The Secretary of Human Services shall, pursuant to 3 V.S.A. chapter 25,		
17	adopt rules providing for a fee schedule for provide reimbursement under Title		
18	XIX (Medicaid) of the Social Security Act and 33 V.S.A. chapter 19, relating		
19	to medical assistance that recognizes reasonable cost differences between		
20	services provided by physicians and those provided by physician assistants		
21	under this chapter.		

1	§ 1743a. PAYMENT FOR MEDICAL SERVICES
2	(a) As used in this section:
3	(1) "Health insurer" has the same meaning as in 18 V.S.A. § 9402.
4	(2) "Participating provider" has the same meaning as in 18 V.S.A.
5	§ 9418 and includes providers participating in the Vermont Medicaid program.
6	(b) Health insurers and, to the extent permitted under federal law, Medicaid
7	shall reimburse a participating provider who is a physician assistant for any
8	medical service delivered by the physician assistant if the same service would
9	be covered if delivered by a physician. Physician assistants are authorized to
10	bill for and receive direct payment for the medically necessary services they
11	deliver.
12	(c) To provide accountability and transparency for patients, payers, and the
13	health care system, the physician assistant shall be identified as the treating
14	provider in the billing and claims processes when the physician assistant
15	delivered the medical services to the patient.
16	(d) A health insurer shall not impose any practice, education, or
17	collaboration requirement for a physician assistant that is inconsistent with or
18	more restrictive than the provisions of this chapter.
19	§ 1744. CERTIFIED PHYSICIAN ASSISTANTS
20	Any person who is certified by the Board as a physician assistant prior to
21	the enactment of this section shall be considered to be licensed as a physician

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1	assistant under this chapter immediately upon enactment of this section, and		
2	shall be eligible for licensure renewal pursuant to section 1734b of this title.		
3	[Repealed.]		
4	Sec. 2. 26 V.S.A. § 1354 is amended to read:		
5	§ 1354. UNPROFESSIONAL CONDUCT		
6	(a) The Board shall find that any one of the following, or any combination		
7	of the following, whether the conduct at issue was committed within or outside		
8	the State, constitutes unprofessional conduct:		
9	* * *		
10	(38) signing a blank or undated prescription form; or		
11	(39) use of the services of a physician assistant by a physician in a		
12	manner that is inconsistent with the provisions of chapter 31 of this title; or		
13	[Repealed.]		
14	* * *		
15	Sec. 3. 26 V.S.A. § 1444 is added to read:		
16	§ 1444. LIABILITY FOR ACTIONS OF AGENT		
17	(a) A physician may delegate to a medical technician or other assistant or		
18	employee certain activities related to medical care and treatment that the		
19	individual is qualified to perform by training, education, experience, or a		
20	combination of these when the activities are under the control of the physician.		
21	The physician delegating the activities to the individual shall be legally liable		

1	for the individual's performance of those activities, and in this relationship, the
2	individual shall be the physician's agent.
3	(b)(1) Nothing in this section shall be construed to apply to a nurse acting
4	pursuant to chapter 28 of this title.
5	(2) Nothing in this section shall be construed to apply to a physician
6	assistant acting pursuant to chapter 31 of this title. Liability for the actions or
7	inactions of a physician assistant shall be governed by the provisions of section
8	1739 of this title.
9	Sec. 4. DEPARTMENT OF HEALTH; RULEMAKING
10	The Department of Health shall amend the Board of Medical Practice rules
11	pursuant to 3 V.S.A. chapter 25 to conform the provisions regarding physician
12	assistant licensure to the provisions of this act. The Department shall complete
13	its rulemaking process on or before July 1, 2021.
14	Sec. 5. EFFECTIVE DATE
15	This act shall take effect on July 1, 2020 and shall apply to all physician
16	assistant licenses issued or renewed on and after that date, except that in Sec. 1.
17	26 V.S.A. § 1743a (payment for medical services) shall apply to Medicaid
18	beginning on January 1, 2021, to the extent permitted under federal law.
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5	(Committee vote:)	
6		
7		Representative
8		FOR THE COMMITTEE