

How does VEGI work?

Graham Campbell
Senior Fiscal Analyst
Joint Fiscal Office
February 25, 2020

Step 1: Company applies for a VEGI award

- Company approaches VEPC with a proposal to add payroll, jobs, and/or make a capital expenditure. They file an application laying out over a certain period of time:
 - The amount of jobs and payroll they plan to add over that time period.
 - The amount of capital investment they plan to add over that time period.
 - Or both
- Company establishes targets for both payroll, jobs, and capital expenditure for each year.

Step 2: Estimate the Costs and Benefits to the State

- VEPC uses the Cost-Benefit Model to estimate the positive revenue impacts of this new payroll and new investment. These benefits are then offset by the costs to the state.
- The model produces a number for final net new tax revenues over the time period.

Step 3: Calculate the Incentive Percentage

- Take the net revenue impact and multiply it by 80%. This is the **business share of potential growth**
- Sum the annual payroll requirements across all years.
- Divide the business share of potential growth by the sum of annual payroll requirements.

$$\frac{\textit{Business share of potential growth}}{\textit{Sum of annual payroll requirements across all years}} = \text{Incentive percentage}$$

Step 4: Calculate the incentive

- VEPC calculates the **qualifying payroll**. Annual payroll requirements less any background growth.
- The incentive for each year is determined by multiplying the incentive percentage by the qualifying payroll for each award year.

Qualifying Payroll x Incentive Percentage = Incentive to Business

Step 5: Divide by 5

- An incentive is earned each award year. Each award year's incentive is, in turn, paid out in five installments over five years.
- For an applicant with five separate award years, if they earn all of them, incentives will be paid out over the course of 9 years.

Calculating a VEGI Award: An Example

Inputs		
1	Total Revenue Growth (From Cost Benefit Model)	\$2,200,000
2	Costs to the State (From Cost Benefit Model)	\$675,000
3	Net revenue growth (Line 1 minus 2)	\$1,525,000
4	Business Share of Potential Growth	80%
5	Business Share (Line 3 multiplied by Line 4)	\$1,220,000

Payroll Requirements	
Year 1	\$170,000
Year 2	\$1,260,000
Year 3	\$560,000
Year 4	\$1,408,000
Year 5	\$306,000
Total Payroll Requirement	\$3,704,000

$$\text{Incentive percentage} = \frac{\$1,220,000}{\$3,704,000} = \underline{\underline{33\%}}$$

Incentive by Award Year									
Column	A	B	C	D	E	F	G	H	I
Year	Revenue Growth	Costs to State	Net Revenue Growth (Column A minus B)	Business Share (Column D times 80%)	Payroll Requirement	Background Growth (assume 25% of annual payroll requirement, Column E times 25%)	Qualifying Payroll (Column E minus Column F)	Incentive Percentage	Incentive (Column G times Column H)
1	\$440,000	\$135,000	\$305,000	\$244,000	\$170,000	\$42,500	\$127,500	33%	\$41,995
2	\$440,000	\$135,000	\$305,000	\$244,000	\$1,260,000	\$315,000	\$945,000	33%	\$311,258
3	\$440,000	\$135,000	\$305,000	\$244,000	\$560,000	\$140,000	\$420,000	33%	\$138,337
4	\$440,000	\$135,000	\$305,000	\$244,000	\$1,408,000	\$352,000	\$1,056,000	33%	\$347,819
5	\$440,000	\$135,000	\$305,000	\$244,000	\$306,000	\$76,500	\$229,500	33%	\$75,591
Total	\$2,200,000	\$675,000	\$1,525,000	\$1,220,000	\$3,704,000	\$926,000	\$2,778,000	33%	\$915,000

The Flow of Money: An Example

Flow of Money						
	Year 1 Award	Year 2 Award	Year 3 Award	Year 4 Award	Year 5 Award	Total Incentives
2020	\$8,399					\$8,399
2021	\$8,399	\$62,252				\$70,651
2022	\$8,399	\$62,252	\$27,667			\$98,318
2023	\$8,399	\$62,252	\$27,667	\$69,564		\$167,882
2024	\$8,399	\$62,252	\$27,667	\$69,564	\$15,118	\$183,000
2025		\$62,252	\$27,667	\$69,564	\$15,118	\$174,601
2026			\$27,667	\$69,564	\$15,118	\$112,349
2027				\$69,564	\$15,118	\$84,682
2028					\$15,118	\$15,118
Totals	\$41,995	\$311,258	\$138,337	\$347,819	\$75,591	\$915,000

Note: First year's awards are prorated depending upon when the hire started

How does the money get to the company?

- Department of Taxes verifies that the company hit their targets
 - For payroll and jobs, they verify by looking at wage withholding
 - For capital expenditures, they verify by looking at the depreciation schedules for the company
- So how does the money get to the company?
 - Employers withhold state and federal income taxes on behalf on their employees for each paycheck. Each employer has a withholding account with the Department of Taxes for state income taxes.
 - Department of Taxes, upon verification of the targets, will place a credit in the withholding account of the company.
 - Department generates a check against the withholding account, which gets sent to the company (similar to a tax refund)

Governor's Budget and VEGI

- Includes an expansion of the VEGI program, largely in the structure of awards.
- How it would work:
 - For businesses with less than 100 employees:
 - Cost-benefit model determines the potential net revenue benefit for the state.
 - VEDA offers the business a forgivable loan with a 3-year term.
 - If the company hits its payroll, job, and/or capital investment requirements, VEDA will forgive the loan.
 - Department of Taxes, upon verification of the targets, will reimburse VEDA.
 - If the company does not hit the targets, some portion of the loan will become repayable.
 - For businesses with more than 100 employees and a proposal of \$20m in capital investment
 - “A direct cash payment in annual installments in a format the Council specifies...”

Governor's Budget and VEGI

- Pilot program for businesses under 100 employees contains \$1 million in funding for VEDA
- The Vermont Investment Incentive includes \$3 million in FY21.
- Recent language by Commissioner Goldstein in W&M committee showed a change in the VEGI cap to \$25 million
 - Right now, it is \$15 million for one or more initial approvals and \$10 million for one or more final approvals.