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S.128

Introduced by Senator Ingram

Referred to Committee on Health and Welfare

Date: February 26, 2019

Subject: Health; professions and occupations; Board of Medical Practice;  
physician assistants

Statement of purpose of bill as introduced: This bill proposes to make changes  
to the laws regarding licensure of physician assistants.

An act relating to physician assistant licensure

It is hereby enacted by the General Assembly of the State of Vermont:

~~Sec. 1. 26 V.S.A. chapter 31 is amended to read:~~

CHAPTER 31. PHYSICIAN ASSISTANTS

§ 1731. POLICY AND PURPOSE

The ~~general assembly~~ General Assembly recognizes the need to provide  
means by which physicians in this ~~state~~ State may increase the scope and  
efficiency of their practice in order to ensure that high-quality medical services  
are available to all Vermonters at reasonable cost. The General Assembly  
recognizes that physician assistants, with their education, training, and  
expertise in the field of medicine, are well suited to provide these services to

1 ~~Vermonters, often at a lower cost than if the same services were provided by a~~  
2 physician.

3 § 1732. DEFINITIONS

4 As used in this chapter:

5 (1) "Accredited physician assistant program" means a physician  
6 assistant educational program that has been accredited by the Accreditation  
7 Review Commission on Education for the Physician Assistant (ARC-PA), or,  
8 prior to 2001, by either the Committee on Allied Health Education and  
9 Accreditation (CAHEA), or the Commission on Accreditation of Allied Health  
10 Education Programs (CAAHEP).

11 (2) "Board" means the ~~state board of medical practice~~ State Board of  
12 Medical Practice established by chapter 23 of this title.

13 (3) "~~Delegation agreement~~" means a ~~detailed description of the duties~~  
14 ~~and scope of practice delegated by a primary supervising physician to a~~  
15 ~~physician assistant that is signed by both the physician assistant and the~~  
16 ~~supervising physicians.~~ [Repealed.]

17 (4) "Physician" means an individual licensed to practice medicine  
18 pursuant to chapter 23 or 33 of this title.

19 (5) "Physician assistant" or "PA" means an individual licensed by the  
20 ~~state~~ State of Vermont who is qualified by education, training, experience, and

1 ~~personal character to provide medical care with the direction and supervision~~  
2 ~~of a Vermont licensed physician to practice medicine pursuant to this chapter.~~

3 (6) ~~“Supervising physician” means an M.D. or D.O. licensed by the~~  
4 ~~state of Vermont who oversees and accepts responsibility for the medical care~~  
5 ~~provided by a physician assistant~~ “Practice agreement” means an agreement  
6 that meets the requirements of section 1735a of this chapter.

7 (7) ~~“Supervision” means the direction and review by the supervising~~  
8 ~~physician of the medical care provided by the physician assistant. The~~  
9 ~~constant physical presence of the supervising physician is not required as long~~  
10 ~~as the supervising physician and physician assistant are or easily can be in~~  
11 ~~contact with each other by telecommunication~~ “Practice as a physician  
12 assistant” means the practice of medicine by a PA pursuant to a practice  
13 agreement with a practice-identified physician or a physician group, or, for a  
14 PA employed by a licensed hospital or federally qualified health center that  
15 grants privileges, the practice of medicine in accordance with the privileges  
16 granted.

17 (8) ~~“Disciplinary action” means any action taken against a physician~~  
18 ~~assistant or an applicant by the board~~ Board ~~or on appeal therefrom, when that~~  
19 ~~action suspends, revokes, limits, or conditions licensure in any way, and~~  
20 ~~includes reprimands and administrative penalties.~~

~~§ 1733. LICENSURE~~

~~(a) The state board of medical practice State Board of Medical Practice is responsible for the licensure of physician assistants, and the commissioner of health Commissioner of Health shall adopt, amend, or repeal rules regarding the training, practice, qualification, and discipline of physician assistants.~~

~~(b) In order to practice, a licensed physician assistant shall have completed a delegation agreement as described in section 1735a of this title with a Vermont licensed physician signed by both the physician assistant and the supervising physician or physicians. The original shall be filed with the board and copies shall be kept on file at each of the physician assistant's practice sites. All applicants and licensees shall demonstrate that the requirements for licensure are met. [Repealed.]~~

~~(c), (d) [Deleted.] [Repealed.]~~

§ 1734. ELIGIBILITY

(a) The ~~board~~ Board may grant a license to practice as a physician assistant to an applicant who meets all of the following requirements:

(1) ~~submits~~ Submits a completed application form provided by the ~~board;~~ Board.

(2) ~~pays~~ Pays the required application fee;

(3) ~~has~~ Has graduated from an accredited physician assistant program or ~~has passed and maintained the certification examination by the National~~

1 ~~Commission on the Certification of Physician Assistants (NCCPA) prior to~~  
2 ~~1988;~~

3 (4) ~~has~~ Has passed the certification examination given Physician  
4 Assistant National Certifying Examination administered by the NCCPA;

5 (5) ~~is~~ Is mentally and physically able to engage safely in practice as a  
6 physician assistant;

7 (6) ~~does~~ Does not hold any license, certification, or registration as a  
8 physician assistant in another state or jurisdiction ~~which~~ that is under current  
9 disciplinary action, or has been revoked, suspended, or placed on probation for  
10 cause resulting from the applicant's practice as a physician assistant, unless the  
11 ~~board~~ Board has considered the applicant's circumstances and determines that  
12 licensure is appropriate;

13 (7) ~~is~~ Is of good moral character;

14 (8) ~~submits~~ Submits to the ~~board~~ Board any other information that the  
15 ~~board~~ Board deems necessary to evaluate the applicant's qualifications; ~~and~~

16 (9) ~~has~~ Has engaged in practice as a physician assistant within the last  
17 three years or has complied with the requirements for updating knowledge and  
18 skills as defined by ~~board~~ Board rules. This requirement shall not apply to  
19 applicants who have graduated from an accredited physician assistant program  
20 within the last three years.

21 ~~(b), (c) [Deleted.] [Repealed.]~~

1 ~~(d) When the board Board intends to deny an application for licensure, it~~  
2 shall send the applicant written notice of its decision by certified mail. The  
3 notice shall include a statement of the reasons for the action. Within 30 days  
4 of the date that an applicant receives such notice, the applicant may file a  
5 petition with the board Board for review of its preliminary decision. At the  
6 hearing, the burden shall be on the applicant to show that licensure should be  
7 granted. After the hearing, the board Board shall affirm or reverse its  
8 preliminary denial.

9 (e) Failure to maintain competence in the knowledge and skills of a  
10 physician assistant, as determined by the board Board, shall be cause for  
11 revocation of licensure.

12 § 1734b. RENEWAL OF LICENSE

13 (a) Licenses shall be renewed every two years on payment of the required  
14 fee. At least one month prior to the date on which renewal is required, the  
15 board Board shall send to each licensee a license renewal application form and  
16 notice of the date on which the existing license will expire. On or before the  
17 renewal date, the licensee shall file an application for license renewal and pay  
18 the required fee. The board Board shall register the applicant and issue the  
19 renewal license. Within one month following the date renewal is required, the  
20 board Board shall pay the license renewal fees into the medical practice board  
21 Medical Practice Board special fund. Any physician assistant while on

1 ~~extended active duty in the uniformed services of the United States or member~~  
2 ~~of the national guard, state guard, or reserve National Guard, State Guard, or~~  
3 ~~Reserve component who is licensed as a physician assistant at the time of an~~  
4 ~~activation or deployment shall receive an extension of licensure up to 90 days~~  
5 ~~following the physician assistant's return from activation or deployment,~~  
6 ~~provided the physician assistant notifies the board Board of his or her the~~  
7 ~~activation or deployment prior to the expiration of the current license, and~~  
8 ~~certifies that the circumstances of the activation or deployment impede good~~  
9 ~~faith efforts to make timely application for renewal of the license.~~

10 (b) A licensee shall demonstrate that the requirements for licensure are  
11 met.

12 (c) A licensee for renewal of an active license to practice shall have  
13 practiced as a physician assistant within the last three years or have complied  
14 with the requirements for updating knowledge and skills as defined by board  
15 Board rules.

16 (d) A licensee shall promptly provide the board Board with new or  
17 changed information pertinent to the information in his or her the physician  
18 assistant's license and license renewal applications at the time he or she the  
19 licensee becomes aware of the new or changed information.

20 (e) A license ~~which~~ that has lapsed may be reinstated on payment of a  
21 ~~renewal fee and a late renewal fee. The applicant shall not be required to pay~~

1 ~~renewal fees during periods when the license was lapsed. However, if a~~  
2 license remains lapsed for a period of three years, the ~~board~~ Board may require  
3 the licensee to update his or her the licensee's knowledge and skills as defined  
4 by ~~board~~ Board rules.

5 § 1734c. EXEMPTIONS

6 Nothing in this chapter shall be construed to require licensure under this  
7 chapter of any of the following:

8 (1) a A physician assistant student enrolled in a physician assistant  
9 educational program accredited by the Accreditation Review Commission on  
10 Education for the Physician Assistant;

11 (2) a A physician assistant employed in the service of the U.S. Armed  
12 Forces or National Guard, including National Guard in state status, while  
13 performing duties incident to that employment;

14 (3) a A technician or other assistant or employee of a physician who  
15 performs physician-delegated tasks but who is not rendering services as a  
16 physician assistant or identifying himself or herself as a physician assistant; ~~or.~~

17 (4) a A physician assistant who is duly licensed and in good standing in  
18 another state, territory, or jurisdiction of the United States or in Canada if the  
19 physician assistant is employed as or formally designated as the team  
20 physician assistant by an athletic team visiting Vermont for a specific sporting  
21 ~~event and the physician assistant limits his or her the physician assistant's~~

1 ~~practice in this State to the treatment of the members, coaches, and staff of the~~  
2 sports team employing or designating the physician assistant.

3 (5) A physician assistant who is licensed in this State, licensed or  
4 authorized to practice in any other jurisdiction of the United States, or  
5 credentialed as a physician assistant by a federal employer, who is responding  
6 to a need for medical care created by an emergency or a State or local disaster,  
7 provided that this shall not include an emergency situation that occurs in the  
8 physician assistant's place of employment. In an emergency or disaster  
9 response, a practice agreement with a physician or physician group shall not be  
10 required.

11 § 1735a. SUPERVISION PRACTICE AGREEMENT, PRIVILEGES  
12 GRANTED BY LICENSED FACILITY, AND SCOPE OF  
13 PRACTICE

14 (a) ~~It is the obligation of each team of physician and physician assistant to~~  
15 ~~ensure that the physician assistant's scope of practice is identified; that~~  
16 ~~delegation of medical care is appropriate to the physician assistant's level of~~  
17 ~~competence; that the supervision, monitoring, documentation, and access to~~  
18 ~~the supervising physician is defined; and that a process for evaluation of the~~  
19 ~~physician assistant's performance is established~~ A physician assistant who  
20 engages in practice as a physician assistant in this State shall either enter into a  
21 ~~written practice agreement as set forth in subsection (b) of this section or have~~

1 ~~been granted privileges by a licensed hospital or by a federally qualified health~~  
2 center, or both. A physician assistant entering into a practice agreement shall  
3 enter into an agreement only with a practice-identified physician with a similar  
4 area of specialty or with a physician group in which one or more physicians  
5 have a similar area of specialty.

6 (b) ~~The information required in subsection (a) of this section shall be~~  
7 ~~included in a delegation agreement as required by the commissioner by rule.~~  
8 ~~The delegation agreement shall be signed by both the physician assistant and~~  
9 ~~the supervising physician or physicians, and a copy shall be kept on file at~~  
10 ~~each of the physician assistant's practice sites and the original filed with the~~  
11 ~~board.~~ A practice agreement shall include all of the following:

12 (1) Processes between the physician assistant and the practice-identified  
13 physician or physician group for communication, availability, decision-  
14 making, and periodic joint evaluation of services delivered when providing  
15 medical care to a patient.

16 (2) An agreement between the physician assistant and the practice-  
17 identified physician or physician group that the physician assistant's scope of  
18 practice shall be limited to medical care that is within the physician assistant's  
19 education, training, and experience. Specific restrictions, if any, on the  
20 ~~physician assistant's practice shall be listed.~~

1 ~~(2) A plan for contacting other physicians for consultation in situations~~  
2 ~~in which the practice-identified physician or a physician in the physician group~~  
3 ~~is not available for consultation.~~

4 ~~(4) The signatures of the physician assistant and a representative of the~~  
5 ~~practice or physician group.~~

6 ~~(c) The physician assistant's scope of practice shall be limited to medical~~  
7 ~~care which is delegated to the physician assistant by the supervising physician~~  
8 ~~and performed with the supervision of the supervising physician. The medical~~  
9 ~~care shall be within the supervising physician's scope of practice and shall be~~  
10 ~~care which the supervising physician has determined that the physician~~  
11 ~~assistant is qualified by education, training, and experience to provide The~~  
12 ~~practice agreement shall be reviewed by the physician assistant and a~~  
13 ~~representative of the practice or physician group, at a minimum, at the time of~~  
14 ~~the physician assistant's license renewal.~~

15 ~~(d) In the event of the unanticipated unavailability of the practice-identified~~  
16 ~~physician or physician group due to serious illness or death, a physician~~  
17 ~~assistant may continue to practice for no more than a 30-day period without~~  
18 ~~entering into a new practice agreement with another practice-identified~~  
19 ~~physician or physician group or being granted privileges by a licensed hospital~~  
20 ~~or by a federally qualified health center.~~

1 ~~(c) The practice agreement shall not be submitted to the Board for approval~~  
2 ~~or filing but shall be maintained by the physician assistant and provided to the~~  
3 ~~Board upon request.~~

4 (f) A practice agreement is not required for a physician assistant employed  
5 by a hospital licensed pursuant to 18 V.S.A. chapter 43 or by a federally  
6 qualified health center, provided that the hospital or federally qualified health  
7 center grants privileges. A physician assistant employed by and engaged in  
8 practice as a physician assistant in a hospital or federally qualified health  
9 center shall practice in accordance with the privileges granted.

10 (g) Nothing in this section shall be construed to require the physical  
11 presence of a physician at the time and place at which a physician assistant  
12 renders a medical service.

13 (h) A physician assistant's scope of practice shall be limited to medical  
14 care that is within the physician assistant's education, training, and experience.

15 (i) A physician assistant may prescribe, dispense, and administer, and  
16 procure drugs and medical devices to the extent delegated by a supervising  
17 physician. A physician assistant who is authorized by a supervising physician  
18 to prescribe prescribes controlled substances must shall register with the  
19 federal Drug Enforcement Administration.

20 (e) ~~A supervising physician and physician assistant shall report to the board~~  
21 ~~immediately upon an alteration or the termination of the delegation agreement.~~

~~§ 1735L. PHYSICIAN ASSISTANT AS PRIMARY CARE PROVIDER~~

~~Notwithstanding any provision of law to the contrary, a physician assistant shall be considered a primary care provider when the physician assistant practices in one or more of the medical specialties for which a physician would be considered to be a primary care provider.~~

§ 1736. UNPROFESSIONAL CONDUCT

(a) The following conduct and the conduct described in section 1354 of this title by a licensed physician assistant shall constitute unprofessional conduct. ~~When;~~ when that conduct is by an applicant or person who later becomes an applicant, it may constitute grounds for denial of licensure:

(1) fraud or misrepresentation in applying for or procuring a license or in applying for or procuring a periodic renewal of a license;

(2) occupational advertising ~~which~~ that is intended or has a tendency to deceive the public;

(3) exercising undue influence on or taking improper advantage of a person using the individual's services, or promoting the sale of professional goods or services in a manner ~~which~~ that exploits a person for the financial gain of the practitioner or of a third party;

(4) failing to comply with provisions of federal or ~~state~~ State statutes or rules governing the profession;

~~(5) conviction of a crime related to the profession; and~~

1 ~~(c) conduct which that evidences unfitness to practice in the profession~~

2 (b) Unprofessional conduct includes the following actions by a licensed  
3 physician assistant:

4 (1) ~~making~~ Making or filing false professional reports or records,  
5 impeding or obstructing the proper making or filing of professional reports or  
6 records, or failing to file ~~the~~ a proper professional report or record;

7 (2) ~~practicing~~ Practicing the profession when mentally or physically  
8 unfit to do so;

9 (3) ~~practicing the profession without having a delegation agreement~~  
10 ~~meeting the requirements of this chapter on file at the primary location of the~~  
11 ~~physician assistant's practice and the board;~~ Practicing as a physician assistant  
12 without a practice agreement meeting the requirements of section 1735a or  
13 practicing as a physician assistant in a licensed hospital or federally qualified  
14 health center in a manner inconsistent with the privileges granted.

15 (4) ~~accepting~~ Accepting and performing responsibilities ~~which~~ that the  
16 individual knows or has reason to know ~~that he or she~~ the individual is not  
17 competent to perform;

18 (5) ~~making~~ Making any material misrepresentation in the practice of the  
19 profession, whether by commission or omission;

20 (6) ~~the~~ The act of holding one's self out as, or permitting one's self to  
21 ~~be represented as, a licensed physician;~~

1 ~~(7) performing otherwise than at the direction and under the supervision~~  
2 ~~of a physician licensed by the board or an osteopath licensed by the Vermont~~  
3 ~~board of osteopathic physicians and surgeons; [Repealed.]~~

4 (8) ~~performing~~ Performing or offering to perform a task or tasks beyond  
5 the individual's ~~delegated~~ scope of practice;

6 (9) ~~administering~~ Administering, dispensing, procuring, or prescribing  
7 any controlled substance otherwise than as authorized by law;

8 (10) ~~habitual~~ Habitual or excessive use or abuse of drugs, alcohol, or  
9 other substances that impair the ability to provide medical services;

10 (11) ~~failure~~ Failure to practice competently by reason of any cause on a  
11 single occasion or on multiple occasions. Failure to practice competently  
12 includes, as determined by the ~~board~~ Board:

13 (A) performance of unsafe or unacceptable patient care; or

14 (B) failure to conform to the essential standards of acceptable and  
15 prevailing practice.

16 (c) A person aggrieved by a determination of the ~~board~~ Board may, within  
17 30 days of the order, appeal that order to the Vermont ~~supreme court~~ Supreme  
18 ~~Court on the basis of the record created before the board~~ Board.

~~§ 1727. DISPOSITION OF COMPLAINTS~~

~~(a) Complaints and allegations of unprofessional conduct shall be processed in accordance with the rules of procedure of the board of medical practice Board of Medical Practice.~~

~~(b) Any person, firm, corporation, or public officer may submit a written complaint to the board Board alleging a physician assistant practicing in the state State committed unprofessional conduct, specifying the grounds. The board Board may initiate disciplinary action in any complaint against a physician assistant and may act without having received a complaint.~~

~~(c) After giving opportunity for hearing, the board Board shall take disciplinary action described in subsection 1361(b) of this title against a physician assistant or applicant found guilty of unprofessional conduct.~~

~~(d) The board Board may approve a negotiated agreement between the parties when it is in the best interest interests of the public health, safety, or welfare to do so. Such an agreement may include any of the following conditions or restrictions, which may be in addition to, or in lieu of, suspension:~~

~~(1) a A requirement that the individual submit to care or counseling;~~

~~(2) a A restriction that the individual practice only under supervision of~~

~~a named person or a person with specified credentials;~~

1 ~~(2) a A requirement that the individual participate in continuing~~  
2 education in order to overcome specified practical deficiencies;

3 ~~(4) a A requirement that the scope of practice permitted be restricted to~~  
4 a specified extent;

5 ~~(5) an A administrative penalty not to exceed \$1,000.00 for each act~~  
6 that constitutes an unprofessional conduct violation. Any money received  
7 from the imposition of an administrative penalty imposed under this  
8 subdivision shall be deposited into the ~~board of medical practice regulatory fee~~  
9 ~~fund~~ Board of Medical Practice Regulatory Fee Fund for the purpose of  
10 providing education and training for ~~board~~ Board members and the professions  
11 regulated by the ~~board~~ Board. The ~~commissioner~~ Commissioner shall detail in  
12 the annual report receipts and expenses from money received under this  
13 subsection.

14 ~~(e) Upon application, the board Board may modify the terms of an order~~  
15 under this section and, if licensure has been revoked or suspended, order  
16 reinstatement on terms and conditions it deems proper.

17 § 1738. USE OF TITLE

18 Any person who is licensed to practice as a physician assistant in this state  
19 State shall have the right to use the title “physician assistant” and the  
20 abbreviation “P.A.” abbreviations “PA” and “PA-C.” No other person may  
21 ~~assume that title or use that abbreviation, those abbreviations or use any other~~

1 ~~words, letters, signs, or devices to indicate that the person using them is a~~  
2 physician assistant.

3 § 1739. LEGAL LIABILITY

4 ~~(a) The supervising physician delegating activities to a physician assistant~~  
5 ~~shall be legally liable for such activities of the physician assistant, and the~~  
6 ~~physician assistant shall in this relationship be the physician's agent.~~

7 ~~(b) Nothing in this chapter shall be construed as prohibiting a physician~~  
8 ~~from delegating to the physician's employees certain activities relating to~~  
9 ~~medical care and treatment now being carried out by custom and usage when~~  
10 ~~such activities are under the control of the physician. The physician delegating~~  
11 ~~activities to his or her employees shall be legally liable for such activities of~~  
12 ~~such persons, and such person shall in this relationship be the physician's~~  
13 ~~agent. Nothing contained in this chapter shall be construed to apply to nurses~~  
14 ~~acting pursuant to chapter 28 of this title. Physician assistants are responsible~~  
15 ~~for their medical decision-making. A practice-identified physician or a~~  
16 ~~physician group in a practice agreement with a physician assistant shall not, by~~  
17 ~~the existence of the practice agreement alone, be legally liable for the actions~~  
18 ~~or inactions of the physician assistant.~~

~~§ 1739a. INAPPROPRIATE USE OF SERVICES BY PHYSICIAN,~~

~~UNPROFESSIONAL CONDUCT~~

~~Use of the services of a physician assistant by a physician in a manner which is inconsistent with the provisions of this chapter constitutes unprofessional conduct by the physician and such physician shall be subject to disciplinary action by the board in accordance with the provisions of chapter 23 or 33 of this title, as appropriate. [Repealed.]~~

§ 1740. FEES

Applicants and persons regulated under this chapter shall pay the following fees:

(1) Original application for licensure, \$225.00; the Board shall use at least \$10.00 of this fee to support the cost of maintaining the Vermont Practitioner Recovery Network, which, for the protection of the public, monitors and evaluates, coordinates services for, and promotes rehabilitation of licensees who have or potentially have an impaired ability to practice medicine with reasonable skill and safety.

(2) Biennial renewal, \$215.00; the Board shall use at least \$10.00 of this fee to support the cost of maintaining the Vermont Practitioner Recovery Network, which, for the protection of the public, monitors and evaluates, ~~coordinates services for, and promotes rehabilitation of licensees who have or~~

1 ~~potentially have impaired ability to practice medicine with~~  
2 ~~and safety described in subdivision (1) of this section.~~

3 § 1741. NOTICE OF USE OF PHYSICIAN ASSISTANT TO BE POSTED

4 A physician, clinic, or hospital that utilizes the services of a physician  
5 assistant shall post a notice to that effect in a prominent place. [Repealed.]

6 § 1742. PENALTY

7 (a) Any person who, not being licensed, holds himself or herself out to the  
8 public as being licensed under this chapter shall be liable for a fine of not more  
9 than \$10,000.00.

10 (b) In addition to the penalty provided in subsection (a) of this section, the  
11 attorney general Attorney General or a state's attorney State's Attorney may  
12 bring a civil action to restrain continuing violations of this section.

13 § 1743. MEDICAID REIMBURSEMENT

14 The Secretary of Human Services shall, pursuant to 3 V.S.A. chapter 25,  
15 adopt rules providing for a fee schedule for reimbursement under Title XIX  
16 (Medicaid) of the Social Security Act and 33 V.S.A. chapter 19, ~~relating to~~  
17 ~~medical assistance~~ that recognizes reasonable cost differences between services  
18 provided by physicians and those provided by physician assistants under this  
19 chapter.

20 § 1743a. PAYMENT FOR MEDICAL SERVICES

21 ~~(a) As used in this section:~~

1 ~~(1) "Health insurer" has the same meaning as in 18 V.S.A. § 9402.~~

2 ~~(2) "Participating provider" has the same meaning as in 18 V.S.A.~~  
3 ~~§ 9418 and includes providers participating in the Vermont Medicaid program.~~

4 ~~(b) Health insurers and Medicaid shall reimburse a participating provider~~  
5 ~~who is a physician assistant for any medical service delivered by the physician~~  
6 ~~assistant if the same service would be covered if delivered by a physician.~~  
7 ~~Physician assistants are authorized to bill for and receive direct payment for~~  
8 ~~the medically necessary services they deliver.~~

9 ~~(c) To provide accountability and transparency for patients, payers, and the~~  
10 ~~health care system, the physician assistant shall be identified as the treating~~  
11 ~~provider in the billing and claims processes when the physician assistant~~  
12 ~~delivered the medical services to the patient.~~

13 ~~(d) A health insurer shall not impose any practice, education, or~~  
14 ~~collaboration requirement for a physician assistant that is inconsistent with or~~  
15 ~~more restrictive than the provisions of this chapter.~~

16 § 1744. ~~CERTIFIED PHYSICIAN ASSISTANTS~~

17 ~~Any person who is certified by the board as a physician assistant prior to~~  
18 ~~the enactment of this section shall be considered to be licensed as a physician~~  
19 ~~assistant under this chapter immediately upon enactment of this section and~~  
20 ~~shall be eligible for licensure renewal pursuant to section 1734b of this title.~~

21 ~~[Repealed.]~~

1 ~~Sec. 2. 26 V.S.A. § 1254 is amended to read:~~

2 § 1254. UNPROFESSIONAL CONDUCT

3 (a) The Board shall find that any one of the following, or any combination  
4 of the following, whether the conduct at issue was committed within or outside  
5 the State, constitutes unprofessional conduct:

6 \* \* \*

7 (38) signing a blank or undated prescription form; or

8 (39) ~~use of the services of a physician assistant by a physician in a~~  
9 ~~manner that is inconsistent with the provisions of chapter 31 of this title; or~~

10 [Repealed.]

11 \* \*

12 Sec. 3. DEPARTMENT OF HEALTH; RULEMAKING

13 The Department of Health shall amend the Board of Medical Practice rules  
14 pursuant to 3 V.S.A. chapter 25 to conform the provisions regarding physician  
15 assistant licensure to the provisions of this act. The Department shall complete  
16 its rulemaking process on or before January 1, 2021.

17 Sec. 4. EFFECTIVE DATE

18 This act shall take effect on July 1, 2019 and shall apply to all physician  
19 assistant licenses issued or renewed on and after that date.

*Sec. 1. 26 V.S.A. chapter 31 is amended to read:*

*CHAPTER 31. PHYSICIAN ASSISTANTS*

*§ 1731. POLICY AND PURPOSE*

*The General Assembly recognizes the need to provide means by which ~~physicians in this State may increase the scope and~~ physician assistants may practice medicine in collaboration with physicians and other health care professionals to provide increased efficiency of their practice in order and to ensure that ~~quality~~ high-quality medical services are available to all Vermonters at reasonable cost. The General Assembly recognizes that physician assistants, with their education, training, and expertise in the field of medicine, are well suited to provide these services to Vermonters.*

*§ 1732. DEFINITIONS*

*As used in this chapter:*

*(1) “Accredited physician assistant program” means a physician assistant educational program that has been accredited by the Accreditation Review Commission on Education for the Physician Assistant (ARC-PA), or, prior to 2001, by either the Committee on Allied Health Education and Accreditation (CAHEA), or the Commission on Accreditation of Allied Health Education Programs (CAAHEP).*

*(2) “Board” means the State Board of Medical Practice established by chapter 23 of this title.*

*(3) ~~“Delegation agreement” means a detailed description of the duties and scope of practice delegated by a primary supervising physician to a physician assistant that is signed by both the physician assistant and the supervising physicians.~~ “Collaboration” means a physician assistant’s consultation with or referral to an appropriate physician or other health care professional as indicated based on the patient’s condition; the physician assistant’s education, competencies, and experience; and the applicable standards of care.*

*(4) “Disciplinary action” means any action taken by the Board against a physician assistant or an applicant, or an appeal of that action, when the action suspends, revokes, limits, or conditions licensure in any way. The term includes reprimands and administrative penalties.*

*(5) “Health care facility” has the same meaning as in 18 V.S.A. § 9402.*

*(6) “Participating physician” means a physician practicing as a sole practitioner, a physician designated by a group of physicians to represent their physician group, or a physician designated by a health care facility to*

represent that facility, who enters into a practice agreement with a physician assistant in accordance with this chapter.

(7) “Physician” means an individual licensed to practice medicine pursuant to chapter 23 or 33 of this title.

(5)(8) “Physician assistant” or “PA” means an individual licensed by the State of Vermont who is qualified by education, training, experience, and personal character to provide medical care with the direction and supervision of a Vermont licensed physician to practice medicine in collaboration with one or more physicians pursuant to this chapter.

(9) “Physician group” means a medical practice involving two or more physicians.

(6)(10) “Supervising physician” means an M.D. or D.O. licensed by the state of Vermont who oversees and accepts responsibility for the medical care provided by a physician assistant “Practice agreement” means an agreement that meets the requirements of section 1735a of this chapter.

(7)(11) “Supervision” means the direction and review by the supervising physician of the medical care provided by the physician assistant. The constant physical presence of the supervising physician is not required as long as the supervising physician and physician assistant are or easily can be in contact with each other by telecommunication “Practice as a physician assistant” means the practice of medicine by a PA pursuant to a practice agreement with a participating physician.

(8) “Disciplinary action” means any action taken against a physician assistant or an applicant by the Board or on appeal therefrom, when that action suspends, revokes, limits, or conditions licensure in any way, and includes reprimands and administrative penalties.

### § 1733. LICENSURE

(a) The State Board of Medical Practice is responsible for the licensure of physician assistants, and the Commissioner of Health shall adopt, amend, or repeal rules regarding the training, practice, qualification, and discipline of physician assistants.

(b) In order to practice, a licensed physician assistant shall have completed a delegation agreement as described in section 1735a of this title with a Vermont licensed physician signed by both the physician assistant and the supervising physician or physicians. The original shall be filed with the Board and copies shall be kept on file at each of the physician assistant’s practice sites. All applicants and licensees shall demonstrate that the requirements for licensure are met.

~~(e),(d) [Repealed.]~~

§ 1734. ELIGIBILITY

(a) ~~The Board may grant a license to practice as a physician assistant to an applicant who meets all of the following requirements:~~

~~(1) submits~~ Submits a completed application form provided by the ~~board;~~ Board.

~~(2) pays~~ Pays the required application fee;

~~(3) has~~ Has graduated from an accredited physician assistant program or has passed and maintained the certification examination by the National Commission on the Certification of Physician Assistants (NCCPA) prior to 1988;

~~(4) has~~ Has passed the ~~certification examination given~~ Physician Assistant National Certifying Examination administered by the NCCPA;

~~(5) is~~ Is mentally and physically able to engage safely in practice as a physician assistant;

~~(6) does~~ Does not hold any license, certification, or registration as a physician assistant in another state or jurisdiction that is under current disciplinary action, or has been revoked, suspended, or placed on probation for cause resulting from the applicant's practice as a physician assistant, unless the Board has considered the applicant's circumstances and determines that licensure is appropriate;

~~(7) is~~ Is of good moral character;

~~(8) submits~~ Submits to the Board any other information that the Board deems necessary to evaluate the applicant's qualifications; ~~and.~~

~~(9) has~~ Has engaged in practice as a physician assistant within the last three years or has complied with the requirements for updating knowledge and skills as defined by Board rules. This requirement shall not apply to applicants who have graduated from an accredited physician assistant program within the last three years.

~~(b), (c) [Repealed.]~~

~~(d) When the Board intends to deny an application for licensure, it shall send the applicant written notice of its decision by certified mail. The notice shall include a statement of the reasons for the action. Within 30 days of the date that an applicant receives such notice, the applicant may file a petition with the Board for review of its preliminary decision. At the hearing, the~~

*burden shall be on the applicant to show that licensure should be granted. After the hearing, the Board shall affirm or reverse its preliminary denial.*

*(e) Failure to maintain competence in the knowledge and skills of a physician assistant, as determined by the Board, shall be cause for revocation of licensure.*

*§ 1734b. RENEWAL OF LICENSE*

*(a) Licenses shall be renewed every two years on payment of the required fee. At least one month prior to the date on which renewal is required, the Board shall send to each licensee a license renewal application form and notice of the date on which the existing license will expire. On or before the renewal date, the licensee shall file an application for license renewal and pay the required fee. The Board shall register the applicant and issue the renewal license. Within one month following the date renewal is required, the Board shall pay the license renewal fees into the Medical Practice Board Special Fund. Any physician assistant while on extended active duty ~~in the uniformed services of the United States or member of the National Guard, State Guard, or reserve component~~ as a member of the U.S. Armed Forces, a reserve component of the U.S. Armed Forces, the National Guard, or the State Guard who is licensed as a physician assistant at the time ~~of an activation or deployment~~ the licensee was ordered to active duty shall receive an extension of licensure up to 90 days following the physician assistant's return from ~~activation or deployment~~ active duty, provided the physician assistant notifies the Board ~~of his or her activation or deployment~~ that the licensee has been ordered to active duty prior to the expiration of the current license, and certifies that the circumstances of the ~~activation or deployment~~ duty impede good faith efforts to make timely application for renewal of the license.*

*(b) A licensee shall demonstrate that the requirements for licensure are met.*

*(c) A licensee for renewal of an active license to practice shall have practiced as a physician assistant within the last three years or have complied with the requirements for updating knowledge and skills as defined by Board rules.*

*(d) A licensee shall promptly provide the Board with new or changed information pertinent to the information in ~~his or her~~ the physician assistant's license and license renewal applications at the time ~~he or she~~ the licensee becomes aware of the new or changed information.*

*(e) A license that has lapsed may be reinstated on payment of a renewal fee and a late renewal fee. The applicant shall not be required to pay renewal fees during periods when the license was lapsed. However, if a license remains*

*lapsed for a period of three years, the Board may require the licensee to update his or her the licensee's knowledge and skills as defined by Board rules.*

*§ 1734c. EXEMPTIONS*

*(a) Nothing in this chapter shall be construed to require licensure under this chapter of any of the following:*

*(1) ~~a physician~~ Physician assistant student students enrolled in a physician assistant educational program accredited by the Accreditation Review Commission on Education for the Physician Assistant;*

*(2) ~~a physician assistant~~ Physician assistants employed in the service of the U.S. Armed Forces or National Guard, including National Guard in state status, while performing duties incident to that employment;*

*(3) ~~a technician~~ Technicians or other ~~assistant or employee~~ assistants or employees of a physician who ~~performs~~ perform physician-delegated tasks but who ~~is~~ are not rendering services as a ~~physician assistant~~ assistants or identifying ~~himself or herself~~ themselves as a ~~physician assistant~~; ~~or~~ assistants.*

*(4) ~~a physician assistant~~ Physician assistants who ~~is~~ are duly licensed and in good standing in another state, territory, or jurisdiction of the United States or in Canada if the ~~physician assistant is~~ assistants are employed as or formally designated as ~~the team physician assistant~~ assistants by an athletic team visiting Vermont for a specific sporting event and the ~~physician assistant~~ assistants ~~limits his or her~~ limit their practice in this State to the treatment of the members, coaches, and staff of the sports team employing or designating the ~~physician assistant~~ assistants.*

*(b) Physician assistants licensed in this State or credentialed as physician assistants by a federal employer shall not be required to have a practice agreement when responding to a need for medical care created by a disaster or emergency, as that term is defined in 20 V.S.A. § 102(c).*

*§ 1735a. SUPERVISION PRACTICE AGREEMENT AND SCOPE OF PRACTICE*

*(a) ~~It is the obligation of each team of physician and physician assistant to ensure that the physician assistant's scope of practice is identified; that delegation of medical care is appropriate to the physician assistant's level of competence; that the supervision, monitoring, documentation, and access to the supervising physician is defined; and that a process for evaluation of the physician assistant's performance is established~~ Except as provided in subsections 1734c(b) and 1735a(e) of this chapter, a physician assistant shall engage in practice as a physician assistant in this State only if the physician*

assistant has entered into a written practice agreement as set forth in subsection (b) of this section.

(1) A physician assistant shall enter into a practice agreement with a physician who practices as a sole practitioner only if the participating physician's area of specialty is similar to the physician assistant's area of specialty.

(2) A physician assistant shall enter into a practice agreement with a participating physician who represents a physician group or health care facility only if one or more of the physicians practicing in the physician group or at the health care facility has an area of specialty similar to the physician assistant's area of specialty.

(b) The information required in subsection (a) of this section shall be included in a delegation agreement as required by the Commissioner by rule. The delegation agreement shall be signed by both the physician assistant and the supervising physician or physicians, and a copy shall be kept on file at each of the physician assistant's practice sites and the original filed with the Board. A practice agreement shall include all of the following:

(1) Processes for physician communication, availability, decision-making, and periodic joint evaluation of services delivered when providing medical care to a patient.

(2) An agreement that the physician assistant's scope of practice shall be limited to medical care that is within the physician assistant's education, training, and experience. Specific restrictions, if any, on the physician assistant's practice shall be listed.

(3) A plan to have a physician available for consultation at all times when the physician assistant is practicing medicine.

(4) The signatures of the physician assistant and the participating physician; no other signatures shall be required.

(c) The physician assistant's scope of practice shall be limited to medical care which is delegated to the physician assistant by the supervising physician and performed with the supervision of the supervising physician. The medical care shall be within the supervising physician's scope of practice and shall be care which the supervising physician has determined that the physician assistant is qualified by education, training, and experience to provide. A practice agreement may specify the extent of the collaboration required between the PA and physicians and other health care professionals; provided, however, that a physician shall be accessible for consultation by telephone or electronic means at all times when a PA is practicing.

(d) The practice agreement shall be reviewed by the physician assistant and either the participating physician or a representative of the practice, physician group, or health care facility, at a minimum, at the time of the physician assistant's license renewal.

(d)(e) In the event of the unanticipated unavailability of a participating physician practicing as a sole practitioner due to serious illness or death, a physician assistant may continue to practice for not more than a 30-day period without entering into a new practice agreement with another participating physician.

(f) The practice agreement shall be filed with the Board. The Board shall not request or require any modifications to the practice agreement. The practice agreement may be filed with the Board electronically at the option of the physician assistant; no original documents shall be required.

(g) Nothing in this section shall be construed to require the physical presence of a physician at the time and place at which a physician assistant renders a medical service.

(h) A physician assistant may prescribe, dispense, and administer, and procure drugs and medical devices to the extent delegated by a supervising physician to the same extent as may a physician. A physician assistant who is authorized by a supervising physician to prescribe prescribes controlled substances must register shall be registered with the federal Drug Enforcement Administration.

(e) A supervising physician and physician assistant shall report to the Board immediately upon an alteration or the termination of the delegation agreement.

#### § 1735b. PHYSICIAN ASSISTANT AS PRIMARY CARE PROVIDER

Notwithstanding any provision of law to the contrary, a physician assistant shall be considered a primary care provider when the physician assistant practices in one or more of the medical specialties for which a physician would be considered to be a primary care provider.

#### § 1736. UNPROFESSIONAL CONDUCT

(a) The following conduct and the conduct described in section 1354 of this title by a licensed physician assistant shall constitute unprofessional conduct. When; when that conduct is by an applicant or person who later becomes an applicant, it may constitute grounds for denial of licensure:

(1) fraud or misrepresentation in applying for or procuring a license or in applying for or procuring a periodic renewal of a license;

(2) occupational advertising that is intended or has a tendency to deceive the public;

(3) exercising undue influence on or taking improper advantage of a person using the individual's services, or promoting the sale of professional goods or services in a manner that exploits a person for the financial gain of the practitioner or of a third party;

(4) failing to comply with provisions of federal or state statutes or rules governing the profession;

(5) conviction of a crime related to the profession; and

(6) conduct that evidences unfitness to practice in the profession.

(b) Unprofessional conduct includes the following actions by a licensed physician assistant:

(1) Making or filing false professional reports or records, impeding or obstructing the proper making or filing of professional reports or records, or failing to file ~~the~~ a proper professional report or record.

(2) Practicing the profession when mentally or physically unfit to do so.

(3) ~~Practicing the profession without having a delegation agreement meeting the requirements of this chapter on file at the primary location of the physician assistant's practice and the Board~~ Practicing as a physician assistant without a practice agreement meeting the requirements of section 1735a of this chapter, except under the circumstances described in subsections 1734c(b) and 1735a(e) of this chapter. The Board's receipt of a practice agreement filed in accordance with subsection 1735a(f) of this chapter shall not be construed to constitute Board approval of the practice agreement or of its contents.

(4) Accepting and performing responsibilities that the individual knows or has reason to know ~~that he or she~~ the individual is not competent to perform.

(5) Making any material misrepresentation in the practice of the profession, whether by commission or omission.

(6) The act of holding ~~one's self~~ oneself out as, or permitting ~~one's self~~ oneself to be represented as, a licensed physician.

(7) ~~Performing otherwise than at the direction and under the supervision of a physician licensed by the Board or an osteopath licensed by the Vermont Board of Osteopathic Physicians and Surgeons; [Repealed.]~~

(8) *Performing or offering to perform a task or tasks beyond the individual's delegated scope of practice.*

(9) *Administering, dispensing, procuring, or prescribing any controlled substance otherwise than as authorized by law.*

(10) *Habitual or excessive use or abuse of drugs, alcohol, or other substances that impair the ability to provide medical services.*

(11) *Failure to practice competently by reason of any cause on a single occasion or on multiple occasions. Failure to practice competently includes, as determined by the Board:*

(A) *performance of unsafe or unacceptable patient care; or*

(B) *failure to conform to the essential standards of acceptable and prevailing practice.*

(c) *A person aggrieved by a determination of the Board may, within 30 days of the order, appeal that order to the Vermont Supreme Court on the basis of the record created before the Board.*

\* \* \*

#### § 1738. USE OF TITLE

*Any person who is licensed to practice as a physician assistant in this State shall have the right to use the title "physician assistant" and the ~~abbreviation "P.A."~~ abbreviations "PA" and "PA-C." No other person ~~may shall~~ assume that title, ~~or use that abbreviation~~ those abbreviations, or use any other words, letters, signs, or devices to indicate that the person using them is a physician assistant.*

#### § 1739. LEGAL LIABILITY

~~(a) The supervising physician delegating activities to a physician assistant shall be legally liable for such activities of the physician assistant, and the physician assistant shall in this relationship be the physician's agent.~~

~~(b) Nothing in this chapter shall be construed as prohibiting a physician from delegating to the physician's employees certain activities relating to medical care and treatment now being carried out by custom and usage when such activities are under the control of the physician. The physician delegating activities to his or her employees shall be legally liable for such activities of such persons, and such person shall in this relationship be the physician's agent. Nothing contained in this chapter shall be construed to apply to nurses acting pursuant to chapter 28 of this title. Physician assistants are responsible for their own medical decision making. A participating physician in a practice agreement with a physician assistant shall not, by the~~

existence of the practice agreement alone, be legally liable for the actions or inactions of the physician assistant; provided, however, that this does not otherwise limit the liability of the participating physician.

~~§ 1739a. INAPPROPRIATE USE OF SERVICES BY PHYSICIAN;  
UNPROFESSIONAL CONDUCT~~

~~Use of the services of a physician assistant by a physician in a manner which is inconsistent with the provisions of this chapter constitutes unprofessional conduct by the physician and such physician shall be subject to disciplinary action by the Board in accordance with the provisions of chapter 23 or 33 of this title, as appropriate. [Repealed.]~~

~~§ 1740. FEES~~

~~Applicants and persons regulated under this chapter shall pay the following fees:~~

~~(1) Original application for licensure, \$225.00; the Board shall use at least \$10.00 of this fee to support the cost of maintaining the Vermont Practitioner Recovery Network, which, for the protection of the public, monitors and evaluates, coordinates services for, and promotes rehabilitation of licensees who have or potentially have an impaired ability to practice medicine with reasonable skill and safety.~~

~~(2) Biennial renewal, \$215.00; the Board shall use at least \$10.00 of this fee to support the cost of maintaining the Vermont Practitioner Recovery Network, which, for the protection of the public, monitors and evaluates, coordinates services for, and promotes rehabilitation of licensees who have or potentially have an impaired ability to practice medicine with reasonable skill and safety described in subdivision (1) of this section.~~

~~§ 1741. NOTICE OF USE OF PHYSICIAN ASSISTANT TO BE POSTED~~

~~A physician, clinic, or hospital that utilizes the services of a physician assistant shall post a notice to that effect in a prominent place. [Repealed.]~~

\* \* \*

~~§ 1743. MEDICAID REIMBURSEMENT~~

~~The Secretary of Human Services shall, pursuant to 3 V.S.A. chapter 25, adopt rules providing for a fee schedule for reimbursement under Title XIX (Medicaid) of the Social Security Act and 33 V.S.A. chapter 19, relating to medical assistance that recognizes reasonable cost differences between services provided by physicians and those provided by physician assistants under this chapter.~~

§ 1743a. PAYMENT FOR MEDICAL SERVICES

(a) As used in this section:

(1) "Health insurer" has the same meaning as in 18 V.S.A. § 9402.

(2) "Participating provider" has the same meaning as in 18 V.S.A. § 9418 and includes providers participating in the Vermont Medicaid program.

(b) Health insurers and Medicaid shall reimburse a participating provider who is a physician assistant for any medical service delivered by the physician assistant if the same service would be covered if delivered by a physician. Physician assistants are authorized to bill for and receive direct payment for the medically necessary services they deliver.

(c) To provide accountability and transparency for patients, payers, and the health care system, the physician assistant shall be identified as the treating provider in the billing and claims processes when the physician assistant delivered the medical services to the patient.

(d) A health insurer shall not impose any practice, education, or collaboration requirement for a physician assistant that is inconsistent with or more restrictive than the provisions of this chapter.

§ 1744. CERTIFIED PHYSICIAN ASSISTANTS

~~Any person who is certified by the Board as a physician assistant prior to the enactment of this section shall be considered to be licensed as a physician assistant under this chapter immediately upon enactment of this section, and shall be eligible for licensure renewal pursuant to section 1734b of this title. [Repealed.]~~

Sec. 2. 26 V.S.A. § 1354 is amended to read:

§ 1354. UNPROFESSIONAL CONDUCT

(a) The Board shall find that any one of the following, or any combination of the following, whether the conduct at issue was committed within or outside the State, constitutes unprofessional conduct:

\* \* \*

(38) signing a blank or undated prescription form; or

~~(39) use of the services of a physician assistant by a physician in a manner that is inconsistent with the provisions of chapter 31 of this title; or [Repealed.]~~

\* \* \*

*Sec. 3. 26 V.S.A. § 1444 is added to read:*

§ 1444. LIABILITY FOR ACTIONS OF AGENT

(a) A physician may delegate to a medical technician or other assistant or employee certain activities related to medical care and treatment that the individual is qualified to perform by training, education, experience, or a combination of these when the activities are under the control of the physician. The physician delegating the activities to the individual shall be legally liable for the individual's performance of those activities, and in this relationship, the individual shall be the physician's agent.

~~(b) Nothing in this section shall be construed to apply to a nurse acting pursuant to chapter 28 of this title or to a physician assistant acting pursuant to chapter 31 of this title.~~

(b)(1) Nothing in this section shall be construed to apply to a nurse acting pursuant to chapter 28 of this title.

(2) Nothing in this section shall be construed to apply to a physician assistant acting pursuant to chapter 31 of this title. Liability for the actions or inactions of a physician assistant shall be governed by the provisions of section 1739 of this title.

*Sec. 4. DEPARTMENT OF HEALTH; RULEMAKING*

The Department of Health shall amend the Board of Medical Practice rules pursuant to 3 V.S.A. chapter 25 to conform the provisions regarding physician assistant licensure to the provisions of this act. The Department shall complete its rulemaking process on or before July 1, 2021.

*Sec. 5. EFFECTIVE DATE*

This act shall take effect on July 1, 2020 and shall apply to all physician assistant licenses issued or renewed on and after that date.