Subject: State Treasurer; borrowing; statewide education property tax; appropriation

Statement of purpose of bill as introduced: This bill proposes to establish the Municipal Emergency Statewide Education Property Tax Borrowing Program, which authorizes the State Treasurer to assist municipalities by making payments on the costs of short-term borrowings required to manage the cash flow effects of statewide education property tax deferrals or delays in receipt of such taxes by municipalities as a result of the COVID-19 pandemic. This bill also creates the Municipal Emergency Statewide Education Property Tax Borrowing Fund to make payments for the Program, and repeals this Fund on June 30, 2021.

An act relating to the municipal emergency statewide education property tax borrowing program
It is hereby enacted by the General Assembly of the State of Vermont:

Sec. 1. MUNICIPAL EMERGENCY STATEWIDE EDUCATION PROPERTY TAX BORROWING PROGRAM

(a) Intent. It is the intent of the General Assembly to establish a program to assist municipalities required to make a short-term borrowing to manage the cash flow effects of statewide education property tax deferrals or delays in receipt of such taxes by municipalities as a result of the COVID-19 pandemic. This program shall be administered in a way that is consistent with section 5001 of Coronavirus Aid, Relief, and Economic Security Act, Pub. L. No. 116–136 (the CARES Act) and any guidance or regulations issued pursuant to that section, and that allows the State to recover, to the maximum extent possible, the short-term borrowing costs payable to municipalities from the Coronavirus Relief Fund established by section 5001 of the CARES Act, as may be amended, or any other federal funds that may be granted to the State and used to reimburse short-term borrowing costs.

(b) Definitions. As used in this section:

(1) “Municipality” means a city, town, or incorporated village, the unorganized towns and gores of Essex County, and Buel’s Gore.

(2) “Short-term borrowing costs” means interest incurred for short-term borrowing directly attributable to the COVID-19 pandemic, including interest on letters or lines of credit, revenue anticipation notes, tax anticipation notes,
and bond anticipation notes. “Short-term borrowing costs” does not mean the
principal payments of any borrowing or any interest on borrowing not directly
attributable to the COVID-19 pandemic.

(c) Program. The Municipal Emergency Statewide Education Property Tax
Borrowing Program is established to authorize the State Treasurer to make
payments to municipalities to cover the short-term borrowing costs incurred
directly attributable to the COVID-19 pandemic.

(d) Application. A municipality that has duly authorized a short-term
borrowing directly attributable to the COVID-19 pandemic may apply to the
State Treasurer for payment under the Program. The application shall be in
the manner prescribed by the Treasurer and shall include, at a minimum:

(1) the amount and type of short-term borrowing costs that the
municipality seeks to have reimbursed;

(2) the municipality’s 2020 tax collection date;

(3) an explanation, with supporting documentation, of the
municipality’s under-collection or delay in statewide education property tax
collection attributable to COVID-19; and

(4) certification by the municipality, and supporting documentation, that
such costs meet the definition of short-term borrowing as defined in
subsection (b)(2) of this section and the eligibility criteria as defined in
subsection (e) of this section.
(e) Eligibility. Payments under the Program shall be available only to a municipality, as that term is defined in subdivision (b)(1) of this section, subject to the following criteria:

(1) Short-term borrowing costs were not included in the municipality’s budget or any amendment to the budget enacted on or prior to March 27, 2020.

(2) Short-term borrowing costs were incurred during the period beginning on March 1, 2020 and ending on December 30, 2020.

(3) The borrowing was made for the purpose of managing the cash flow effects of statewide education property tax deferrals or delays as a direct result of the COVID-19 pandemic.

(4) The expenses must be consistent with use of funds authorized in section 5001 of the CARES Act, as may be amended, or the requirements of any other federal funds that may be granted to the State and used to support the Program.

(5) Any borrowing interest must be commercially reasonable based on published municipal indices or prevailing bank rates.

(f) Administration.

(1) The Treasurer shall specify the form of certification to the municipalities not later than seven days after enactment of this act and begin accepting applications not later than ten days after enactment of this act.
(2) The Treasurer may be reimbursed for any expenditure made in the
administration of the provisions of this section.

(g) Records. A municipality shall keep records sufficient to demonstrate
that the amount of payments to the municipality has been used in accordance
with this section.

Sec. 2. MUNICIPAL EMERGENCY STATEWIDE EDUCATION
PROPERTY TAX BORROWING FUND

(a) The Municipal Emergency Statewide Education Borrowing Fund
Municipal Emergency Statewide Education Property Tax Borrowing Fund is
created in the State Treasury pursuant to 32 V.S.A. chapter 7, subchapter 5 and
shall be administered by the State Treasurer. Monies in the Fund shall be used
solely for payments made to municipalities under the Municipal Emergency
Statewide Education Borrowing Program Municipal Emergency Statewide
Education Property Tax Borrowing Fund and for necessary costs incurred in
administering the Fund.

(b) The Fund shall consist of any sums as may be appropriated or
transferred to the Fund.

(c) The State Treasurer may seek and accept gifts, donations, and grants
from any source, public or private, to be dedicated for deposit into the Fund.

(d) All interest earned on Fund balances shall be credited to the Fund.

Sec. 3. MUNICIPAL EMERGENCY STATEWIDE EDUCATION
PROPERTY TAX BORROWING FUND; APPROPRIATION

The sum of up to $2,700,000.00 is appropriated in FY 2020 from the
Coronavirus Relief Fund to the Municipal Emergency Statewide Education
Property Tax Borrowing Fund for use in FY 2020 and FY 2021.
Sec. 4. REPEAL

Sec. 2 of this act (the Municipal Emergency Statewide Education Property Tax Borrowing Fund) shall be repealed on June 30, 2021.

Sec. 5. EFFECTIVE DATE

This act shall take effect on passage.