

1 H.59

2 Introduced by Representatives Harrison of Chittenden, Burditt of West  
3 Rutland, Canfield of Fair Haven, Chesnut-Tangerman of  
4 Middletown Springs, Cupoli of Rutland City, Fagan of Rutland  
5 City, Helm of Fair Haven, Howard of Rutland City, Jerome of  
6 Brandon, McCoy of Poultney, Nicoll of Ludlow, Notte of  
7 Rutland City, Potter of Clarendon, Shaw of Pittsford, and  
8 Sullivan of Dorset

9 Referred to Committee on

10 Date:

11 Subject: municipal government; municipal charters; Rutland County Solid  
12 Waste District; codification

13 Statement of purpose of bill as introduced: This bill proposes to approve the  
14 codification of the charter of the Rutland County Solid Waste District.

15 An act relating to the codification of the charter of the Rutland County  
16 Solid Waste District

17 It is hereby enacted by the General Assembly of the State of Vermont:

18 Sec. 1. CHARTER CODIFICATION APPROVAL

19 The General Assembly approves the codification of the charter of the  
20 Rutland County Solid Waste District as set forth in this act. The General

1 Assembly approved the adoption of the charter on April 14, 1980 through the  
2 passage of 1980 Act No. M-7. The General Assembly approved amendments  
3 to the charter through 1991 Act No. M-14.

4 Sec. 2. 24 App. V.S.A. chapter 414 is added to read:

5 CHAPTER 414. RUTLAND COUNTY SOLID WASTE DISTRICT

6 Subchapter 1. Creation and Powers

7 § 101. CREATION

8 Pursuant to 24 V.S.A. chapter 121, subchapter 3, there is hereby created a  
9 union municipal district that shall be known as Rutland County Solid Waste  
10 District (the District) and that shall be a body politic and corporate.

11 § 102. PURPOSE

12 The District is created and shall exist for the purpose of providing solid  
13 waste disposal services for its member municipalities and the residents of  
14 member municipalities through the collection, removal, transportation,  
15 disposal, recovery, recycling, or any combination thereof, of solid wastes  
16 generated within the District.

17 § 103. COMPOSITION

18 The District is composed of and includes all of the lands and residents  
19 within the municipalities in the State of Vermont that vote to approve this  
20 charter at the time of its creation and other municipalities that are subsequently  
21 admitted to or withdraw from the District as provided in subchapter 6 of this

1 charter. The municipalities composing the District shall constitute its members  
2 and are designated as “member municipalities.”

3 § 104. DURATION

4 The District shall continue as a body politic and corporate unless and until  
5 dissolved pursuant to the procedures of section 603 of this charter.

6 § 105. POWERS

7 Except as otherwise provided or limited by this charter, the District shall  
8 have the following powers:

9 (1) to operate, cause to be operated, and contract for the operation of  
10 any and all facilities for the collection, transportation, resource recovery,  
11 recycling, and disposal of solid wastes and to determine and make proper  
12 charges for such services;

13 (2) to purchase, sell, lease, own, acquire convey, mortgage, improve,  
14 and use real and personal property in connection with the purposes of the  
15 District;

16 (3) to hire and fix the compensation of employees;

17 (4) to sue and be sued;

18 (5) to enter into contracts for any term or duration;

19 (6) to contract:

20 (A) with architects, engineers, financial and legal consultants, and  
21 other experts for services;

1           (B) with individuals, corporations, associations, authorities, and  
2           agencies for services;

3           (C) to pay for solid waste disposal services on the basis of guaranteed  
4           amounts of solid waste with payments based on those guaranteed amounts,  
5           whether actually disposed of or not, and payments may be variable and may be  
6           determined by formulae expressed in the contract;

7           (D) with the State of Vermont or the United States, or any agency,  
8           department or political subdivision of the State or United States for services;  
9           and

10          (E) with any member municipality for the services of any officers or  
11          employees of that municipality useful to it;

12          (7) to promote cooperative arrangements and coordinated action among  
13          its member municipalities;

14          (8) to make recommendations for review and action to its member  
15          municipalities and other public agencies that perform functions within the  
16          region where its member municipalities are located;

17          (9) to exercise any other powers that are exercised or are capable of  
18          exercise by any of its member municipalities and that are necessary or  
19          desirable for dealing with solid waste problems of mutual concern;

20          (10) to exercise the power of eminent domain;

1           (11) to borrow money and issue evidence of indebtedness as provided  
2           by 24 V.S.A. chapter 53 or other provision of law authorizing general  
3           obligations or revenue debt, including 10 V.S.A. chapter 12 and 24 V.S.A.  
4           chapter 119;

5           (12) to establish a budget and assess member municipalities for the  
6           expenses of the District;

7           (13) to appropriate and expend monies;

8           (14) to establish sinking funds for the retirement of bonded or other  
9           indebtedness;

10           (15) to establish capital reserve funds for public improvements in  
11           furtherance of its purpose;

12           (16) to regulate the collection, transportation, resource recovery,  
13           recycling, and disposal of solid wastes within the District;

14           (17) to require that acceptable solid wastes generated within the District  
15           and any member municipality shall be disposed of only in and upon facilities  
16           operated by or on behalf of the District;

17           (18) to enact and enforce any and all necessary or desirable regulations  
18           for the orderly conduct of the government and for carrying out purposes of the  
19           District;

20           (19) to accept and administer gifts, grants, and bequests in trust or  
21           otherwise for the purpose of the District; and

1           (20) to exercise all powers incident to a public corporation.

2                           Subchapter 2. Board of Supervisors

3           § 201. AUTHORITY

4           The legislative power and authority of the Rutland County Solid Waste  
5           District and the administration and general supervision of all fiscal, prudential,  
6           and governmental affairs thereof shall be vested in a governing body known as  
7           the Board of Supervisors, except as specifically provided otherwise in this  
8           charter.

9           § 202. COMPOSITION

10           The Board of Supervisors shall be composed of three representatives from  
11           the City of Rutland and one representative from each of the other member  
12           municipalities.

13           § 203. APPOINTMENT

14           Annually, on or before the last Monday in March, each member  
15           municipality shall appoint its representative to the Board of Supervisors. The  
16           selectboard of each member municipality shall appoint a representative who  
17           shall be a member of the selectboard or a designee if all members of the  
18           selectboard decline to serve. The representatives of the City of Rutland shall  
19           be:

20                   (1) the Mayor or a designee appointed by the Mayor;

21                   (2) an alderman appointed by resolution of the Board of Aldermen; and

1           (3) a resident of the City of Rutland appointed by the Mayor and  
2           confirmed by the Board of Aldermen according to the procedures for  
3           confirmation of appointments set forth in chapter 9, section 15.04 of this title  
4           (City of Rutland charter).

5           § 204. ORGANIZATIONAL MEETING

6           Annually, on the second Monday in April, the Board of Supervisors shall  
7           hold its organizational meeting. At the meeting, the Board shall elect from  
8           among its membership a chair and vice chair, each of whom shall hold office  
9           for one year and until his or her successor is duly elected and qualified. A  
10          chair or vice chair may be reelected to successive terms without limit.

11          § 205. REGULAR MEETINGS

12          Regular meetings of the Board of Supervisors shall be held periodically  
13          with the time and place to be determined by the Board.

14          § 206. SPECIAL MEETINGS

15          Special meetings of the Board of Supervisors may be called at any time by  
16          the Chair or shall be called by the Clerk upon written request of a majority of  
17          the members of the Board. Except in case of emergency, each member of the  
18          Board shall be given at least 24 hours' notice of any special meeting of the  
19          Board by notice in person, by telephone, or by written notice delivered  
20          personally, mailed, or left at each member's usual place of residence.

1     § 207. QUORUM

2             For the purposes of transacting business, the presence of members whose  
3     accumulated votes represent more than 50 percent of the total number of  
4     possible votes shall constitute a quorum. However, a smaller number may  
5     adjourn to another date. Any action adopted by a majority of the votes cast at  
6     a meeting of the Board of Supervisors at which a quorum is present shall be  
7     the action of the Board, except as otherwise provided in this charter.

8     § 208. WEIGHTED VOTING

9             Each member of the Board of Supervisors shall be entitled to cast one vote  
10     for every 100 registered voters, rounded to the nearest hundred, in the  
11     municipality that the member represents. The number of votes entitled to be  
12     cast on behalf of the City of Rutland for voting purposes on the Board shall be  
13     divided equally among the three representatives of the City of Rutland. A  
14     member of the Board of Supervisors may not split his or her votes. The  
15     number of registered voters in each member municipality for voting purposes  
16     on the Board shall be based upon data compiled and issued by the Secretary of  
17     State in reference to primary and general elections. If the Secretary of State  
18     ceases to keep and provide the data, the number of registered voters in each  
19     member municipality shall be based upon the checklist used at the last annual  
20     meeting of each municipality.



1     § 209. TERM

2             All representatives to the Board of Supervisors shall hold office for one  
3     year and until their successors are duly appointed and qualified. Any  
4     representative may be reappointed to successive terms without limit.

5     § 210. VACANCY

6             Any vacancy on the Board of Supervisors shall be filled within 30 days  
7     after the vacancy occurs by appointment of the authority that appointed the  
8     representative whose position has become vacant. An appointee to a vacancy  
9     shall serve until the expiration of the term of the representative to whose  
10    position the appointment was made and may be reappointed.

11    § 211. RULES OF PROCEDURE

12            Except as otherwise provided in this charter, Robert's Rules of Order shall  
13    govern at all meetings.

14    § 212. COMPENSATION OF MEMBERS OF BOARD OF SUPERVISORS

15            Each member municipality shall pay to its representatives to the Board of  
16    Supervisors a compensation that it shall deem reasonable.

17                                    Subchapter 3. Officers

18    § 301. OFFICERS

19            The officers of the District shall be the Chair and the Vice Chair of the  
20    Board of Supervisors, the Clerk of the District, and the Treasurer of the  
21    District. No person may hold more than one office at a time.

1     § 302. BOND

2             Prior to assuming their offices, all officers shall post bond in amounts that  
3             shall be determined by resolution of the Board of Supervisors. The District  
4             shall bear the cost of the bond.

5     § 303. CHAIR

6             The Chair of the Board of Supervisors shall be the chief executive officer of  
7             the District. The Chair shall preside at all meetings of the Board and shall  
8             make and sign all contracts on behalf of the District upon approval by the  
9             Board of Supervisors of the District. The Chair shall perform all of the duties  
10            incident to the position and office.

11    § 304. VICE CHAIR

12            During the absence or inability of the Chair to render or perform his or her  
13            duties or exercise his or her powers, the same shall be performed and exercised  
14            by the Vice Chair and when so acting the Vice Chair shall have all the powers  
15            and be subject to all the responsibilities given to or imposed upon the Chair  
16            under this charter.

17    § 305. VACANCY

18            During the absence or inability of either the Chair or Vice Chair to render  
19            or perform his or her duties or exercise his or her powers, the Board of  
20            Supervisors shall elect from among its membership an acting Chair or Vice

1 Chair who shall have all the powers and be subject to all the responsibilities  
2 given to or imposed upon the Chair or Vice Chair under this charter.

3 § 306. CLERK

4 (a) The Clerk of the District shall be appointed by the Board of  
5 Supervisors, shall not be a member of the Board, and shall serve at its  
6 pleasure.

7 (b) The Clerk shall have the exclusive charge and custody of the public  
8 records of the District and the seal of the District. The Clerk shall record all  
9 votes and proceedings of the District, including meetings of the District and  
10 meetings of the Board of Supervisors, and shall cause to be posted and  
11 published all warnings of the meetings of the District.

12 (c) The Clerk shall prepare an annual report of the activities of the District  
13 and cause it to be distributed to its member municipalities and shall prepare  
14 and distribute any other reports required by the laws of the State of Vermont  
15 and resolutions or regulations of the Board.

16 (d) The Clerk shall perform all of the duties and functions incident to the  
17 office of secretary or clerk of a body corporate.

18 § 307. TREASURER

19 (a) The Treasurer of the District shall be appointed by the Board of  
20 Supervisors, shall not be a member of the Board, and shall serve at its  
21 pleasure.

1       (b) The Treasurer shall have the exclusive charge and custody of the funds  
2       of the District and shall be the disbursing officer of the District. When  
3       authorized by the Board of Supervisors, the Treasurer may sign, make, or  
4       endorse in the name of the District all checks and orders for the payment of  
5       money and pay out and disburse the same and receipt therefor.

6       (c) The Treasurer shall keep a record of every note or bond issued by the  
7       District and of every payment thereon of principal and interest and, if coupons  
8       are taken up, shall cancel and preserve them.

9       (d) The Treasurer shall keep correct books of account of all the business  
10       and transactions of the District and other books and accounts that the Board  
11       may require.

12       (e) The Treasurer shall render a statement of the condition of the finances  
13       of the District at each regular meeting of the Board and at such other times as  
14       shall be required of the Treasurer.

15       (f) The Treasurer shall prepare an annual financial statement of the District  
16       and distribute it to the member municipalities.

17       (g) The Treasurer shall do and perform all of the duties appertaining to the  
18       office of treasurer of a body politic and corporate.

19       (h) The Treasurer shall settle with the auditors within 30 days of the end of  
20       the fiscal year and at such other times as the Board of Supervisors may require  
21       and upon retirement from office.

1           (i) Upon retirement from office, the Treasurer shall immediately pay over  
2           to his or her successor all of the funds belonging to the District and at the same  
3           time deliver to the successor all official books and papers.

4           § 308. RECORDS

5           All records, books, and accounts of the District shall at all times be open to  
6           inspection by persons interested.

7           § 309. AUDIT

8           The Board of Supervisors shall cause an audit to be performed by an  
9           independent professional accounting firm annually.

10          § 310. EXECUTIVE BOARD

11          The Board of Supervisors shall have the authority to establish an Executive  
12          Board and grant powers that it may deem necessary.

13          § 311. COMMITTEES

14          The Board of Supervisors shall have the authority to establish any and all  
15          committees as it may deem necessary.

16          § 312. COMPENSATION OF OFFICERS

17          Officers of the District shall be paid compensation that shall be determined  
18          by the Board of Supervisors.

19                               Subchapter 4. Fiscal Affairs

20          § 401. FISCAL YEAR

21          The fiscal year of the District shall commence on January 1 of each year.

1     § 402. PROPOSED BUDGET

2             (a) Annually on or before the first day of December, the Board of  
3     Supervisors shall prepare and distribute to the legislative body of each member  
4     municipality for review and comment an annual report of its activities,  
5     including a proposed budget of the district for the next year. The proposed  
6     budget shall include reasonably detailed estimates of:

7             (1) deficits or surpluses from prior fiscal years;

8             (2) anticipated expenditures for the administration of the District;

9             (3) anticipated expenditures for the operation and maintenance of any

10     District solid waste facilities;

11             (4) costs of debt service;

12             (5) payments due on long-term contracts;

13             (6) payments due to any sinking funds for the retirement of debts;

14             (7) payments due to any capital reserve funds;

15             (8) anticipated revenues from sources other than assessments to member

16     municipalities;

17             (9) the necessary appropriations to operate and carry out the District's

18     functions for the next fiscal year;

19             (10) the proposed assessment to each member municipality; and

20             (11) any other estimates that the Board of Supervisors shall deem

21     necessary to propose.

1       (b) The Board shall hold a public hearing on or before the first day of  
2       January each year to receive comments from the legislative bodies of member  
3       municipalities and hear all other interested persons regarding the proposed  
4       budget.

5       (c) Notice of the hearing shall be given at least seven days prior to the  
6       hearing by publication in a newspaper of general circulation in the District, by  
7       posting in at least three public places in each member municipality, and by  
8       filing with the town or city clerk of each member municipality. The Board  
9       shall give consideration to all comments received and make any changes to the  
10       proposed budget as it deems advisable.

11       § 403. BUDGET ADOPTION, APPROPRIATION, AND ASSESSMENT

12       Annually on or before January 15, the Board of Supervisors shall adopt the  
13       budget, appropriate any sums that it deems necessary to operate and carry out  
14       the District's functions for the fiscal year, assess a tax upon each member  
15       municipality for its proportionate share of the sums so appropriated, and adopt  
16       a schedule designating when the taxes are due and payable by the member  
17       municipalities.

18       § 404. BUDGET, APPROPRIATION, AND ASSESSMENT;

19               APPORTIONMENT OF TAXES

20       (a) Taxes shall be apportioned among the member municipalities on the  
21       basis of relative tonnage or volume of solid waste loads generated by or within

1 each of the member municipalities such that each member municipality shall  
2 be assessed a percentage of the sum appropriated equal to the percentage that  
3 its solid waste load bears to the total solid waste load generated within the  
4 District. The loads shall be determined by the Board of Supervisors and may  
5 be based upon actual tonnage or volume delivered, historic tonnage or volume,  
6 imputed or estimated tonnage or volume, or guaranteed tonnage or volume  
7 whether actually delivered or not.

8 (b) If, after the first year of operation of any District solid waste facility,  
9 the Board of Supervisors determines that prior assessments were substantially  
10 inequitable, it shall retroactively adjust prior year assessments such that  
11 municipalities overcharged are given a proportionate credit against future  
12 assessments and municipalities undercharged are assessed a proportionate  
13 surcharge payable over the period that the Board determines will be  
14 reasonable.

15 (c) Thereafter, the Board of Supervisors may from time to time reestablish  
16 the percentage of solid waste load that is attributed to each member  
17 municipality and adjust the assessments accordingly, but no retroactive  
18 adjustments shall be made.

19 § 405. INITIAL BUDGET AND APPROPRIATION

20 (a) Within 30 days after the initial organizational meeting, the Board of  
21 Supervisors shall prepare and adopt an operating budget for the remainder of



1 the then fiscal year and shall appropriate monies and assess a tax upon each  
2 member municipality to obtain the monies thus appropriated. The initial  
3 appropriation shall be apportioned among the member municipalities based  
4 upon population as determined by the 1970 U.S. Census.

5 (b) Within 15 days after the initial budget and appropriations are adopted  
6 by the Board of Supervisors, the District Treasurer shall issue and present a  
7 warrant to the legislative body of each member municipality requiring that the  
8 amount of the tax be paid within 30 days. The legislative body of each  
9 member municipality shall draw an order on the municipal treasury for the  
10 amount of the tax and the municipal treasurer shall pay to the District  
11 Treasurer the amount of the order within the time so specified.

12 § 406. COLLECTION

13 (a) Annually on or before the first day of February, the Treasurer of the  
14 District shall issue and present a warrant to the legislative body of each  
15 member municipality requiring that the amount of the tax to be paid to him or  
16 her in accordance with the schedule for payments adopted by the Board of  
17 Supervisors. The legislative body of each member municipality shall draw an  
18 order on the municipal treasurer shall pay to the District Treasurer the amount  
19 of the order in accordance with the schedule for payments adopted by the  
20 Board of Supervisors.

1       (b) If any member municipality shall fail to pay when due any tax assessed  
2       against it by the District, it shall incur a penalty of eight percent of the amount  
3       due plus interest at the rate of one percent per month. The penalty and  
4       interest, together with the amount due, court costs, and reasonable attorney's  
5       fees of the District, may be recovered by the District in a civil action under this  
6       section.

7       § 407. LIMITATIONS OF APPROPRIATIONS

8       (a) Actions or resolutions of the Board of Supervisors for the annual  
9       appropriations in any year shall not cease to be operative at the end of the  
10       fiscal year shall not cease to be operative at the end of the fiscal year for which  
11       they were adopted except as otherwise provided by the laws of the State of  
12       Vermont.

13       (b) Appropriations made by the Board of Supervisors for the various  
14       estimates of the budget as defined in section 402 of this charter shall be  
15       expended only for the estimates, but by majority vote of the Board, the budget  
16       may be amended from time to time to transfer funds between or among the  
17       estimates except as otherwise limited by this charter.

18       (c) Any balance left or unexpended in any such budget estimate shall be  
19       returned at the end of the fiscal year to the general fund of the District. The  
20       amount of any deficit at the end of the fiscal year shall be included in and paid  
21       out of the operating budget and appropriations in the next fiscal year.

1     § 408. INDEBTEDNESS; SHORT TERM BORROWING

2             (a) The Board of Supervisors may borrow money through the issuance of  
3     notes of the District for the purpose of paying current expenses of the District.  
4     However, the notes must mature within the fiscal year in which they were  
5     issued.

6             (b) The Board of Supervisors may also borrow money in anticipation of  
7     taxes in an amount not to exceed 90 percent of the amount of taxes assessed  
8     for each year and may issue notes of the District that must mature within the  
9     fiscal year in which they were issued.

10            (c) The Board of Supervisors may also borrow money in anticipation of  
11    any revenues other than taxes through the issuance of notes of the District.  
12    However, the notes must mature within the fiscal year in which they were  
13    issued.

14     § 409. INDEBTEDNESS; LONG TERM INDEBTEDNESS AND LONG  
15             TERM CONTRACTS

16            (a) Submission to voters.

17            (1)(A) On a petition signed by at least ten percent of the voters of the  
18    District, the proposition of incurring a bonded debt or other indebtedness to  
19    pay for public improvements or of authorizing a long term contract shall be  
20    submitted to the qualified voters of the District at any special meeting to be  
21    held for that purpose; or

1           (B) when the Board of Supervisors at a regular or special meeting  
2           called for such purpose shall determine by resolution passed by a vote of a  
3           majority of voters, present and voting, that the public interest or necessity  
4           demands improvements or a long term contract, and that the cost of the same  
5           will be too great to be paid out of the ordinary annual income and revenue, it  
6           may order the submission of the proposition of incurring a bonded debt or  
7           other indebtedness or of authorizing a long term contract to the qualified  
8           voters of the District at a meeting to be held for that purpose.

9           (2) As used in this charter, a “long-term contract” means a contract  
10          wherein the District incurs obligations for which the costs are too great to be  
11          paid out of the ordinary annual income and revenues of the District in the  
12          judgment of the Board of Supervisors.

13          (3) Bonded debt or other indebtedness or long-term contracts may be  
14          authorized for any purpose permitted by 24 V.S.A. chapter 53 or any other  
15          applicable statutes for any purpose for which the District is organized.

16          (4)(A) The warning calling the meeting shall state the object and  
17          purpose for which the indebtedness or long-term contract is proposed to be  
18          incurred or authorized, the estimated cost of the improvements or service, the  
19          amount of bonds or other evidence of indebtedness proposed to be issued, a  
20          summary of the terms of any contract proposed to be authorized, and the

1 means of raising or apportioning all costs entailed thereby for debt service or  
2 payments under a long-term contract.

3 (B) The warning shall fix the places where and the date on which the  
4 meeting shall be held and the hours of opening and closing the polls.

5 (5) The District may not submit to the voters more than twice in the  
6 same calendar year or any 12-month period the proposition of incurring  
7 bonded or other indebtedness to pay for the same or similar public  
8 improvement or of the same or similar long-term contract.

9 (b) Notice of meeting; authorization.

10 (1) The Clerk of the District shall cause notice of a special meeting to  
11 be published in a newspaper of known circulation in the District once a week  
12 for three consecutive weeks on the same day of the week, the last publication  
13 to be not less than five nor more than ten days before the meeting. Notice of  
14 the meeting shall also be posted in at least five public places within each  
15 member municipality for two weeks immediately preceding the meeting and  
16 be filed with the town or city clerk of each member municipality.

17 (2) The Board of Supervisors in cooperation with the board of civil  
18 authority of each member municipality shall determine the number and  
19 location of polling places. When a majority of all the voters in the District  
20 present and voting on the question at the meeting vote to authorize the  
21 issuance of bonds or other evidence of indebtedness or to authorize a long-

1 term contract, the District shall be authorized to issue bonds or other evidence  
2 of indebtedness as provided in 24 V.S.A. chapter 53 or other applicable  
3 statutes, or to enter into the long-term contract.

4 (3) The ballots cast in all the member municipalities shall be comingled  
5 and the counting of ballots shall be conducted by the Board of Supervisors  
6 together with the town or city clerk or designee from each member  
7 municipality. Blank and defective ballots shall not be counted in determining  
8 the question.

9 (4) Obligations incurred by the District shall be joint and several  
10 obligations of the District and of each member municipality but shall not affect  
11 any limitation on indebtedness of a member municipality.

12 (5) The cost of debt service or of payments under a long term contract  
13 shall be included in the annual budget of the District, and shall be allocated  
14 among the member municipalities as provided in section 402c of this charter,  
15 unless otherwise provided by applicable law and in the vote authorizing the  
16 same.

17 (6) The applicable provisions of 24 V.S.A. chapter 53 or other enabling  
18 law under which debt is incurred or long term contracts authorized shall apply  
19 to the issuance of bonds or other evidence of indebtedness by the District and  
20 for that purpose the Rutland County Solid Waste District shall be deemed a  
21 “municipal corporation,” the Board of Supervisors shall be deemed a

1 “legislative branch,” and the district treasurer shall be deemed a “municipal  
2 treasurer” within the purview of 24 V.S.A. chapter 53.

3 (7) Bonds or other evidence of indebtedness and long term contracts  
4 shall be signed by the Treasurer and Chair of the Board of Supervisors of the  
5 District.

6 (c) Special limitation. The Board of Supervisors shall not submit to the  
7 legal voters of the District any proposition to issue bonds or other long-term  
8 indebtedness or to authorize a long-term contract less than 18 months after the  
9 District has become a body politic and corporate.

10 § 410. SINKING FUND

11 (a) The Board of Supervisors, with the approval of a majority of the voters  
12 present and voting at a special District meeting called and warned for that  
13 purpose, may establish and provide for a sinking fund that shall serve and be  
14 used exclusively as a debt service reserve fund for the retirement of bond issue  
15 or other debt. When so established, it shall be kept intact and separate from  
16 other monies at the disposal of the District, shall be accounted for as a pledged  
17 asset for the purpose of retiring the obligations and shall not be appropriated or  
18 used for the current expenses of the District.

19 (b) The cost of payments to a sinking fund established pursuant to  
20 subsection (a) of this section shall be included in the annual budget of the  
21 District and shall be allocated among the member municipalities as provided in

1 section 404 of this charter, unless otherwise provided by applicable law and in  
2 the vote authorizing the same.

3 § 411. CAPITAL RESERVE FUND

4 (a) The Board of Supervisors, with the approval of a majority of the voters  
5 present and voting at a special District meeting called and warned for such  
6 purpose, may establish and provide for a capital reserve fund to pay for public  
7 improvements in furtherance of the purposes for which the District was  
8 created.

9 (b) Any such capital reserve fund shall be kept in a separate account and  
10 invested as are other public funds and may be expended for the purpose for  
11 which established, or other purposes when authorized by a majority of the  
12 voters present and voting at a special District meeting duly called and warned  
13 for that purpose.

14 (c) The cost of payments to any capital reserve fund shall be included in  
15 the annual budget of the District and shall be allocated among the member  
16 municipalities as provided in section 404 of this charter.

17 § 412. DISPOSAL OF FEES

18 The Board of Supervisors may from time to time establish and adjust a  
19 disposal fee structure (tipping fees) for the purpose of generating revenues  
20 from sources other than assessments to member municipalities, particularly



1 concerning the operation and maintenance of any District solid waste disposal  
2 or resource recovery facility.

3 § 413. TRANSPORTATION AND COLLECTION SITES

4 (a) The costs and responsibility assigned under this charter to member  
5 municipalities for the transportation of the solid waste generated within each  
6 municipality to any District solid waste disposal or resource recovery facility  
7 and for providing a collection site for the solid waste generated within each  
8 municipality shall remain each member municipality's cost and responsibility.

9 (b) Only persons authorized by the Board of Supervisors shall be allowed  
10 access to any District solid waste disposal or resource recovery facility.

11 Further restriction of vehicular access to such a facility may be imposed by the  
12 Board of Supervisors.

13 Subchapter 5. District Meetings

14 § 501. SPECIAL MEETING

15 (a)(1) The Board of Supervisors may call a special meeting of the District  
16 when it deems it necessary or prudent to do so and shall call a special meeting  
17 of the District when action by the voters of the District is necessary under this  
18 charter or applicable law.

19 (2) The Board of Supervisors shall call a special meeting of the District  
20 if petitioned to do so by not less than five percent of the legal voters of the

1 District but only for any legal purpose beyond the power and jurisdiction of  
2 the Board of Supervisors.

3 (b) The Board of Supervisors may rescind the call of a special meeting  
4 called by them but not a special meeting called on application of five percent  
5 of the legal voters of the District.

6 (c) The Board shall endeavor to have the times of special meetings  
7 coincide with the times of annual municipal meetings, primary elections,  
8 general elections, or similar meetings when the electorate within the member  
9 municipalities will be voting on other matters.

10 § 502. PLACES OF MEETINGS

11 At any special meeting of the District, voters of each municipality within  
12 the District shall cast their ballots at the polling places within the municipality  
13 of their residence as shall be determined by the Board of Supervisors of the  
14 District in cooperation with the board of civil authority of each member  
15 municipality.

16 § 503. WARNINGS

17 The original warning for any district meeting shall be signed by a number  
18 of the Board of Supervisors equal to a majority of the total votes entitled to be  
19 cast and shall be filed with the District Clerk before being posted.

1     § 504. WARNINGS REQUIRED

2             The Board of Supervisors of the District shall warn a District meeting by  
3     filing a notice with the town or city clerk of each member municipality and by  
4     posting a notice in at least three public places, and the additional public places  
5     as may be required by law, in each municipality in the District not less than 30  
6     nor more than 40 days before the meeting. In addition, the warning shall be  
7     published in a newspaper of general circulation in the District once a week on  
8     the same day of the week for two successive weeks before the meeting, the last  
9     publication to be not less than five nor more than ten days before the meeting.  
10    This section shall not apply to the District informational meetings at which no  
11    voting is taking place.

12    § 505. WARNING CONTENTS

13             The posted notification shall include the date, time, place and nature of the  
14    meeting. The notification shall, by separate articles, specifically indicate the  
15    business to be transacted and the questions to be voted upon.

16    § 506. AUSTRALIAN BALLOT

17             The Australian ballot system shall be used at all special meetings of the  
18    District when voting is to take place.

19    § 507. QUALIFICATIONS AND REGISTRATION OF VOTERS

20             All legal voters of the municipalities within the District shall be legal voters  
21    of the District. The municipalities within the District shall post and revise

1 checklists in the same manner as for municipal meetings prior to any District  
2 meeting at which there will be voting.

3 § 508. CONDUCT OF MEETINGS

4 (a) At all special meetings of the District, the following provisions of  
5 17 V.S.A. chapter 51 shall apply except where clearly inapplicable: subchapter  
6 1 (election officials), subchapter 3 (vote tabulators), subchapter 4 (polling  
7 places), subchapter 6 (early or absentee voters), subchapter 7 (process of  
8 voting), subchapter 8 (count and return of votes), subchapter 9 (recounts and  
9 contest of elections), and subchapter 10 (jurisdiction of courts). For purposes  
10 of this charter, the District Clerk shall perform the functions assigned to the  
11 Secretary of State under 17 V.S.A. chapter 51.

12 (b) Rutland Superior Court shall have jurisdiction over petitions for  
13 recounts.

14 (c) The District shall bear the cost of election expenses.

15 § 509. RECONSIDERATION OR RESCISSION OF VOTE

16 (a) A question considered or voted on at any special meeting of the District  
17 shall not be submitted to the voters for reconsideration or rescission except at a  
18 subsequent special meeting duly warned for the purpose and called by the  
19 Board of Supervisors on its own motion or pursuant to a petition requesting  
20 reconsideration or rescission signed and submitted in accordance with  
21 subsection (b) of this section.

1        (b) Where a petition signed by not less than five percent of the qualified  
2        voters of the District requesting reconsideration or rescission of a question  
3        considered or voted on at a previous special meeting is submitted to the Board  
4        of Supervisors of the District within 30 days following the date of that  
5        meeting, the Board of Supervisors shall provide for a vote by the District in  
6        accordance with the petition within 60 days of the submission at a special  
7        meeting duly warned for that purpose.

8        (c) A vote taken at a special meeting shall remain in effect unless rescinded  
9        at a special meeting called and warned in accordance with this section.

10       (d) A question voted on or considered shall not be presented for  
11       reconsideration or rescission at more than one subsequent meeting except with  
12       the approval of the Board of Supervisors.

13       § 510. VALIDATION OF DISTRICT MEETINGS

14       (a)(1) When any of the requirements as to notice or warning of a special  
15       District meeting have been omitted or not complied with, the omission or  
16       noncompliance, if the meeting and the business transacted at it is otherwise  
17       legal and within the scope of the District powers, may be corrected and  
18       legalized by vote at a special meeting of the District called and duly warned  
19       for that purpose.

20       (2) The question to be voted upon shall substantially be: "Shall the  
21       action taken at the meeting of this District held on (state date) in spite of the

1 fact that (state the error or omission), and any act or action of the District  
2 officers or agents pursuant thereto be readopted, ratified, and confirmed?”

3 (b) Errors or omissions in the conduct of an original meeting that are not  
4 the result of an unlawful notice or warning or noncompliance within the scope  
5 of the warning, may be cured by a resolution of the Board of Supervisors of  
6 the District by a vote of two-thirds of all the votes entitled to be cast at a  
7 regular meeting or a special meeting called for that purpose stating that the  
8 defect was the result of oversight, inadvertence, or mistake. When an error or  
9 omission of this nature has been thus corrected by resolution, all business  
10 within the terms of the action of the qualified voters shall be as valid as if the  
11 requirements had been initially complied with; upon condition, however, that  
12 the original action corrected by the Board of Supervisors was in compliance  
13 with the legal exercise of its corporate powers.

14 § 511. PRIORITY

15 When a special meeting of the District is called to act upon a proposition to  
16 incur bonded or other indebtedness, or a long-term contract, the special  
17 meeting procedures outlined in subchapter 4 of this charter shall control over  
18 the meeting procedures outlined in this subchapter in the event of conflict.

1                                  Subchapter 6. Miscellaneous

2                          § 601. WITHDRAWAL OF MEMBER MUNICIPALITY

3                          (a) A member municipality may vote to withdraw from the District if one  
4                          year has elapsed since the District became a body politic and corporate, and if  
5                          the District has not voted to bond for construction and improvements or to  
6                          authorize a long-term contract pursuant to this charter. If a majority of the  
7                          voters of a member municipality present and voting at a meeting of the  
8                          municipality duly warned for the purpose of withdrawal shall vote to withdraw  
9                          from the District, the vote shall be certified by the clerk of that municipality to  
10                          the Board of Supervisors of the District.

11                          (b) After a vote held pursuant to subsection (a) of this section, the Board of  
12                          Supervisors shall give notice to the remaining member municipalities of the  
13                          vote to withdraw and shall hold a meeting to determine if it in the best  
14                          interests of the District to continue to exist. Representatives of the member  
15                          municipalities shall be given an opportunity to be heard at the meeting  
16                          together with any other interested persons.

17                          (c) After the meeting held pursuant to subsection (b), the Board of  
18                          Supervisors may declare the District dissolved immediately or as soon  
19                          thereafter as the financial obligations of the District and of each member  
20                          municipality on account have been satisfied, or it may declare that the District  
21                          shall continue to exist despite the withdrawal of the member municipality. The

1 membership of the withdrawing municipality shall terminate as of one year  
2 following the vote to withdraw or as soon after the one-year period as the  
3 financial obligations of the withdrawing municipality have been paid to the  
4 District.

5 (d) The one year waiting requirement in subsection (c) of this section may  
6 be waived after all financial obligations of the withdrawing municipality have  
7 been paid and upon an affirmative vote of at least 66 percent of the Board of  
8 Supervisor votes eligible to be cast, excluding the withdrawing municipality's  
9 votes.

10 (e) A vote of withdrawal taken after the District becomes a body politic  
11 and corporate but less than one year after that date shall be null and void. A  
12 vote of withdrawal taken after the District has voted to bond itself for  
13 construction and improvements or to authorize a long-term contract shall be  
14 null and void.

15 § 602. ADMISSION OF NEW MEMBER MUNICIPALITIES

16 (a) The Board of Supervisors may authorize the inclusion of additional  
17 member municipalities in the District upon terms and conditions that it in its  
18 sole discretion shall deem to be fair, reasonable, and in the best interests of the  
19 District.



1       (b) The legislative body of any nonmember municipality that desires to be  
2       admitted to the District shall make application for admission to the Board of  
3       Supervisors of the District.

4       (c)(1) The Board shall determine the effects and impacts that are likely to  
5       occur if the municipality is admitted and shall either grant or deny authority  
6       for admission of the petitioning municipality.

7       (2) If the Board grants the authority, it shall also specify any terms and  
8       conditions, including but not limited to financial obligations upon which the  
9       admission is predicated. The petitioning municipality shall then comply with  
10       the approval procedures specified in 24 V.S.A. § 4863.

11       (d) If a majority of the voters of the petitioning municipality present and  
12       voting at a meeting of the municipality duly warned for that purpose shall vote  
13       to approve this charter and the terms and conditions for admission, the vote  
14       shall be certified by the clerk of that municipality to the Board of Supervisors.  
15       Upon satisfactory performance of the terms and conditions for admission, the  
16       municipality shall by resolution of the Board of Supervisors be a member  
17       municipality of the District.

18       § 603. DISSOLUTION OF DISTRICT

19       (a) Procedure.

20       (1) If the Board of Supervisors by resolution approved by two-thirds of  
21       all the votes entitled to be cast determines that it is in the best interests of the

1 public, the member municipalities, and the District that the District be  
2 dissolved, and if the District then has no outstanding debt or obligations under  
3 long-term contracts, or will have no outstanding debt or obligation upon  
4 completion of the plan of dissolution, it shall prepare a plan of dissolution and  
5 then adopt a resolution directing that the question of the dissolution and the  
6 plan of dissolution be submitted to the voters of the District at a special  
7 meeting of the District duly warned for that purpose.

8 (2) If two-thirds of the voters of the District present and voting at the  
9 special meeting of the District duly warned for that purpose shall vote to  
10 dissolve District and approve the plan of dissolution, the District shall cease to  
11 conduct its affairs except insofar as may be necessary for the winding up of the  
12 dissolution.

13 (3) The Board of Supervisors shall immediately cause a notice of the  
14 proposed dissolution to be mailed to each known creditor of the District and  
15 shall proceed to collect the assets of the District and apply and distribute them  
16 in accordance with the plan of dissolution.

17 (b) Plan of dissolution. The plan of dissolution shall:

18 (1) Identify and value all unencumbered assets of the District.

19 (2) Identify and value all encumbered assets of the District.

20 (3) Identify all creditors of the District and the nature or amount of all  
21 liabilities and obligations of the District.

1           (4) Identify all obligations under long term contracts.

2           (5) Specify the means by which the assets of the District shall be  
3           liquidated and all liabilities and obligations of the District shall be paid and  
4           discharged, or adequate provision shall be made for the satisfaction of all  
5           liabilities and obligations.

6           (6) Specify the amount of monies due from each member municipality,  
7           if necessary, to extinguish the liabilities of the District.

8           (7) Specify the nature and amount of any liabilities or obligations to be  
9           assumed and paid by the member municipalities.

10           (8) Specify the means by which any assets remaining after discharge of  
11           all liabilities shall be liquidated if necessary.

12           (9) Specify that any assets remaining after payment of all liabilities shall  
13           be apportioned and distributed among the member municipalities according to  
14           the same basic formula used in apportioning the annual assessments of the  
15           District.

16           (c) Termination. When the plan of dissolution has been implemented, the  
17           Board of Supervisors shall adopt a resolution certifying that fact to the  
18           member municipalities and shall terminate the District and this charter.

19           § 604. AMENDMENT OF DISTRICT CHARTER

20           (a) The Board of Supervisors may, and upon petition of five percent of the  
21           voters of the District shall, prepare and propose amendments to this charter.

1        (b) Any proposed amendments shall be submitted to and acted upon by the  
2        voters of the District at a special meeting called for that purpose. If at the  
3        meeting a majority of the voters in at least one-half of the member  
4        municipalities, present and voting, and a majority of the voters of the District  
5        as a whole, present and voting, approve the proposed amendments, the  
6        amendments shall be thereby adopted and shall become effective immediately  
7        unless otherwise specified in the proposed amendments.

8        (c) This charter may be amended from time to time in the manner herein  
9        provided, but no amendment shall be made that shall substantially impair the  
10       rights of the holders of any bonds or other notes or other evidence of  
11       indebtedness or substantially affect any obligations under long-term contracts  
12       of the District then outstanding or in effect, or the rights of the District to  
13       procure the means for payment, continuation, or termination of a long-term  
14       contract.

15       § 605. SEVERABILITY

16       Should any court of competent jurisdiction judge any term, phrase, clause,  
17       sentence, or provision of this charter to be invalid, illegal, or unenforceable in  
18       any respect, the judgment shall not affect the validity, legality, or  
19       enforceability of the charter as a whole or any other part of this charter.

20       Sec. 3. EFFECTIVE DATE

21       This act shall take effect on passage.