

1 TO THE HOUSE OF REPRESENTATIVES:

2 The Committee on Natural Resources, Fish, and Wildlife to which was
3 referred Senate Bill No. 285 entitled “An act relating to universal recycling
4 requirements” respectfully reports that it has considered the same and
5 recommends that the House propose to the Senate that the bill be amended by
6 striking out all after the enacting clause and inserting in lieu thereof the
7 following:

8 * * * Solid Waste Management Facility Requirements * * *

9 Sec. 1. 10 V.S.A. § 6605 is amended to read:

10 § 6605. SOLID WASTE MANAGEMENT FACILITY CERTIFICATION

11 (a)(1) No person shall construct, substantially alter, or operate any solid
12 waste management facility without first obtaining certification from the
13 Secretary for such facility, site, or activity, except for sludge or septage
14 treatment or storage facilities located within the fenced area of a domestic
15 wastewater treatment plant permitted under chapter 47 of this title. This
16 exemption for sludge or septage treatment or storage facilities shall exist
17 only if:

18 (A) the treatment facility does not ~~utilize~~ use a process to ~~further~~
19 reduce pathogens further in order to qualify for marketing and distribution; and

20 (B) the facility is not a drying bed, lagoon, or nonconcrete
21 bunker; and

1 (C) the owner of the facility has submitted a sludge and septage
2 management plan to the Secretary and the Secretary has approved the plan.
3 Noncompliance with an approved sludge and septage management plan shall
4 constitute a violation of the terms of this chapter, as well as a violation under
5 chapters 201 and 211 of this title.

6 (2) Certification shall be valid for a period not to exceed 10 years.

7 (b) Certification for a solid waste management facility, where appropriate,
8 shall:

9 * * *

10 (3)(A) Specify the projected amount and types of waste material to be
11 disposed of at the facility, which, in case of landfills and incinerators, shall
12 include the following:

13 ~~(A)~~(i) if the waste is being delivered from a municipality that has an
14 approved implementation plan, hazardous materials and recyclables shall be
15 removed from the waste according to the terms of that implementation plan;

16 ~~(B)~~(ii) except as provided in subdivision (B) of this subdivision (3), if
17 the waste is being delivered from a municipality that does not have an
18 approved implementation plan, leaf and yard residuals shall be removed from
19 the waste stream, and 100 percent of each of the following shall be removed
20 from the waste stream: mandated recyclables, hazardous waste from
21 households, and hazardous waste from small quantity generators.

1 (B) If waste delivered to the facility is process residuals from a
2 material recovery facility, the facility receiving the waste shall not be required
3 to remove 100 percent of mandated recyclables from the process residuals if
4 the facility receiving the waste has a plan approved by the Secretary to remove
5 mandated recyclables from the process residuals to the maximum extent
6 practicable.

7 * * *

8 (j) A facility certified under this section that offers the collection of
9 municipal solid waste shall:

10 (1) Beginning on July 1, 2014, collect mandated recyclables separate
11 from other solid waste and deliver mandated recyclables to a facility
12 maintained and operated for the management and recycling of mandated
13 recyclables. A facility shall not be required to accept mandated recyclables
14 from a commercial hauler.

15 (2) Beginning on July 1, 2015, collect leaf and yard residuals between
16 April 1 and December 15 separate from other solid waste and deliver leaf and
17 yard residuals to a location that manages leaf and yard residuals in a manner
18 consistent with the priority uses established under subdivisions 6605k(a)(3)-(5)
19 of this title.

20 (3) Beginning on July 1, 2017, collect food residuals separate from other
21 solid waste and deliver food residuals to a location that manages food residuals

1 in a manner consistent with the priority uses established under subdivisions
2 6605k(a)(2)-(5) of this title.

3 * * *

4 (1) ~~A facility certified under this section that offers the collection of~~
5 ~~municipal solid waste shall not charge a separate fee for the collection of~~
6 ~~mandated recyclables.~~ A facility certified under this section may incorporate
7 the cost of the collection of mandated recyclables into the cost of the collection
8 of municipal solid waste and may adjust the charge for the collection of
9 municipal solid waste. A facility certified under this section may charge a
10 separate fee for the collection of mandated recyclables, leaf and yard residuals,
11 or food residuals. If a facility collects mandated recyclables from a
12 commercial hauler, the facility may charge a fee for the collection of those
13 mandated recyclables.

14 * * *

15 * * * Commercial Hauler Requirements * * *

16 Sec. 2. 10 V.S.A. § 6607a is amended to read:

17 § 6607a. WASTE TRANSPORTATION

18 (a) A commercial hauler desiring to transport waste within the State shall
19 apply to the Secretary for a permit to do so, by submitting an application on a
20 form prepared for this purpose by the Secretary and by submitting the
21 disclosure statement described in section 6605f of this title. These permits

1 shall have a duration of five years and shall be renewed annually. The
2 application shall indicate the nature of the waste to be hauled. The Secretary
3 may specify conditions that the Secretary deems necessary to assure
4 compliance with State law.

5 (b) As used in this section:

6 (1) “Commercial hauler” means:

7 (A) any person that transports regulated quantities of hazardous
8 waste; and

9 (B) any person that transports solid waste for compensation in a
10 vehicle.

11 (2) The commercial hauler required to obtain a permit under this section
12 is the legal or commercial entity that is transporting the waste, rather than the
13 individual employees and subcontractors of the legal or commercial entity. In
14 the case of a sole proprietorship, the sole proprietor is the commercial entity.

15 (3) The Secretary shall not require a commercial hauler to obtain a
16 permit under this section, comply with the disclosure requirements of this
17 section, comply with the reporting and registration requirements of section
18 6608 of this title, or pay the fee specified in 3 V.S.A. § 2822, if:

19 (A) the commercial hauler does not transport more than four cubic
20 yards of solid waste at any time; and

1 (B) the solid waste transportation services performed are incidental to
2 other nonwaste transportation-related services performed by the commercial
3 hauler.

4 * * *

5 (g)(1) Except as set forth in subdivisions (2), (3), and (4) of this subsection,
6 a commercial hauler that offers the collection of municipal solid waste ~~shall~~:

7 (A) Beginning on July 1, 2015, shall offer to collect mandated
8 recyclables ~~separated~~ separate from other solid waste and deliver mandated
9 recyclables to a facility maintained and operated for the management and
10 recycling of mandated recyclables.

11 (B) ~~Beginning on July 1, 2016, offer to collect leaf and yard residuals~~
12 ~~separate from other solid waste and deliver leaf and yard residuals to a location~~
13 ~~that manages leaf and yard residuals in a manner consistent with the priority~~
14 ~~uses established under subdivisions 6605k(a)(3)-(5) of this title.~~

15 (C) Beginning on July 1, ~~2018, 2020,~~ offer collection of food
16 residuals separate from other solid waste and deliver to a location that manages
17 food residuals in a manner consistent with the priority uses established under
18 subdivisions 6605k(a)(2)-(5) of this title.

19 (2) In a municipality that has adopted a solid waste management
20 ordinance addressing the collection of mandated recyclables, ~~leaf and yard~~
21 ~~residuals,~~ or food residuals, a commercial hauler in that municipality is not

1 required to comply with the requirements of subdivision (1) of this subsection
2 and subsection (h) of this section for the material addressed by the ordinance if
3 the ordinance:

4 (A) is applicable to all residents of the municipality;

5 (B) prohibits a resident from opting out of municipally provided solid
6 waste services; and

7 (C) does not apply a variable rate for the collection for the material
8 addressed by the ordinance.

9 (3) A commercial hauler is not required to comply with the requirements
10 of subdivision ~~(1)(A), (B), or (C)~~ or (B) of this subsection in a specified area
11 within a municipality if:

12 (A) the Secretary has approved a solid waste implementation plan for
13 the municipality;

14 (B) for purposes of waiver of the requirements of subdivision (1)(A)
15 of this subsection (g), the Secretary determines that under the approved plan:

16 (i) the municipality is achieving the per capita disposal rate in the
17 State Solid Waste Plan; and

18 (ii) the municipality demonstrates that its progress toward meeting
19 the diversion goal in the State Solid Waste Plan is substantially equivalent to
20 that of municipalities complying with the requirements of subdivision (1)(A)
21 of this subsection (g);

1 (C) the approved plan delineates an area where solid waste
2 management services required by subdivision (1)(A), (B), or (C) or (B) of this
3 subsection (g) are not required; and

4 (D) in the delineated area, alternatives to the services, including on-
5 site management, required under subdivision (1)(A), (B), or (C) or (B) of this
6 subsection (g) are offered, the alternative services have capacity to serve the
7 needs of all residents in the delineated area, and the alternative services are
8 convenient to residents of the delineated area.

9 (4) A commercial hauler is not required to comply with the requirements
10 of subdivision (1)(A), (B), or (C) or (B) of this subsection for mandated
11 recyclables, leaf and yard residuals, or food residuals collected as part of a
12 litter collection.

13 (h) A commercial hauler certified under this section that offers the
14 collection of municipal solid waste may not charge a separate line item fee on
15 a bill to a residential customer for the collection of mandated recyclables,
16 provided that a commercial hauler may charge a fee for all service calls, stops,
17 or collections at a residential property and a commercial hauler may charge a
18 tiered or variable fee based on the size of the collection container provided to a
19 residential customer or the amount of waste collected from a residential
20 customer. A commercial hauler certified under this section may incorporate
21 the cost of the collection of mandated recyclables into the cost of the collection

1 of solid waste and may adjust the charge for the collection of solid waste. A
2 commercial hauler certified under this section that offers the collection of solid
3 waste may charge a separate fee for the collection of ~~leaf and yard residuals or~~
4 food residuals from a residential customer.

5 (i) A commercial hauler that operates a bag-drop or fast-trash site at a fixed
6 location to collect municipal solid waste shall offer at the site all collection
7 services required under 10 V.S.A. § 6605(j).

8 **Sec. 4. UNIVERSAL RECYCLING STAKEHOLDER GROUP;**

9 **COMMERCIAL HAULER SERVICES; FOOD RESIDUAL**

10 **COLLECTION SERVICES**

11 (a) The Agency of Natural Resources has convened a Universal Recycling
12 Stakeholder Group to provide valuable input, advice, and assistance to the
13 Agency and the State in the implementation of Act 148 of 2012. The work of
14 the Stakeholder Group has been integral to the successful implementation of
15 the Act 148 and the work of the Stakeholder Group is commended by the
16 General Assembly.

17 (b) As part of the ongoing Agency of Natural Resource's Universal
18 Recycling Stakeholder Group, the Secretary of Natural Resources shall seek
19 the input of the Stakeholder Group regarding the requirement under 10 V.S.A.
20 § 6607a(g) that commercial solid waste haulers offer the service of collection

1 of food residuals separate from other solid waste beginning July 1, 2020. The
2 Secretary shall request that the Stakeholder Group review whether:

3 (1) the requirement for commercial solid waste haulers to offer
4 collection of food residuals should be amended so that haulers are only
5 required to offer collection of food residuals:

6 (A) in municipalities, solid waste management districts, or other areas
7 based on population, housing, or route density; or

8 (B) based on other appropriate criteria specified by the Working
9 Group.

10 (2) sufficient regional capacity to process food residuals is available to
11 allow for the collection of food residuals by all commercial solid waste haulers
12 beginning on July 1, 2020.

13 (b) On or before January 15, 2019, the Secretary of Natural Resources shall
14 submit the recommendations of the Universal Recycling Stakeholder Group
15 regarding subdivisions (a)(1) and (2) of this section to the House Committee
16 on Natural Resources, Fish, and Wildlife and the Senate Committee on Natural
17 Resources and Energy.

18 *** Food Residual Management ***

19 Sec. 4. 10 V.S.A. § 6605k(b) is amended to read:

20 (b) A person who produces more than an amount identified under
21 subsection (c) of this section in food residuals and is located within 20 miles of

1 ~~a certified organics management facility that has available capacity and that is~~
2 ~~willing to accept the food residuals shall:~~

3 (1) ~~Separate~~ separate food residuals from other solid waste, provided
4 that a de minimis amount of food residuals may be disposed of in solid waste
5 when a person has established a program to separate food residuals and the
6 program includes a component for the education of program users regarding
7 the need to separate food residuals; and

8 (2) ~~Arrange~~ arrange for the transfer of food residuals to a location that
9 manages food residuals in a manner consistent with the priority uses
10 established under subdivisions (a)(2)-(5) of this section or shall manage food
11 residuals on site.

1 * * * Plastic Film Recycling; Unclaimed Beverage Container Deposits * * *

2 Sec. 6. AGENCY OF NATURAL RESOURCES REVIEW OF PRIVATE
3 PILOT PROJECT FOR THE RECYCLING OF PLASTIC FILM

4 (a) On or before January 30, 2019, the Secretary of Natural Resources or
5 designee shall provide written or oral testimony to the House Committee on
6 Natural Resources, Fish, and Wildlife and the Senate Committee on Natural
7 Resources and Energy regarding the success of a pilot project funded by
8 private beverage manufacturers and distributors and other private entities in the
9 State for the collection and recycling of plastic film. The Secretary's
10 testimony shall address:

11 (1) whether the pilot project:

12 (A) was effectively implemented;

13 (B) provided adequate and convenient collection opportunities for
14 plastic film;

15 (C) adequately provided education or outreach regarding
16 opportunities or methods for the reducing the use or disposal of plastic film;

17 (D) achieved measurable reduction in the amount of plastic film
18 disposed of as solid waste; and

19 (E) should be encouraged to continue; and

20 (2) whether the unclaimed beverage container deposits should be
21 allowed to retained by beverage manufacturers or distributors to assist in

1 paying for the costs of collection and recycling of plastic film or mandated
2 recyclables.

3 (b) As used in this section:

4 (1) “Mandated recyclables” shall have the same meaning as in 10
5 V.S.A. § 6601.

6 (2) “Plastic film” means single-use bags or coverings of consumer
7 products made from plastic resins or derived from non-renewable, petroleum-
8 based feedstocks, including laundry or dry cleaning coverings, coverings or
9 bags for clothes sold at retail, plastic film grocery sacks, plastic film shopping
10 bags, fresh produce bags, and newspaper sleeves.

11 Sec. 7. 10 V.S.A. § 1530 is added to read:

12 § 1530. ABANDONED BEVERAGE CONTAINER DEPOSITS; DEPOSIT
13 TRANSACTION ACCOUNT; BEVERAGE REDEMPTION FUND

14 (a) As used in this section, “deposit initiator” means the first distributor or
15 manufacturer to collect the deposit on a beverage container sold to any person
16 within the State.

17 (b) A deposit initiator shall open a separate interest-bearing account in a
18 Vermont branch of a financial institution to be known as the deposit
19 transaction account. The deposit initiator shall keep the deposit transaction
20 account separate from all other revenues and accounts.

1 (c) Beginning on July 1, 2020, each deposit initiator shall deposit in its
2 deposit transaction account the refund value established by section 1522 of this
3 title for all beverage containers sold by the deposit initiator. The deposit
4 initiator shall deposit the refund value for each beverage container in the
5 account not more than three business days after the date on which the beverage
6 container is sold. All interest, dividends, and returns earned on the deposit
7 transaction account shall be paid directly to the account. The deposit initiator
8 shall pay all refunds on returned beverage containers from the deposit
9 transaction account.

10 (d) Beginning on October 10, 2020, and quarterly thereafter, every deposit
11 initiator shall report to the Secretary of Natural Resources and the
12 Commissioner of Taxes concerning transactions affecting the deposit
13 initiator's deposit transaction account in the preceding quarter. The deposit
14 initiator shall submit the report on a form provided by the Commissioner of
15 Taxes. The report shall include:

16 (1) the balance of the account at the beginning of the preceding quarter;

17 (2) the number of beverage containers sold in the preceding quarter and
18 the number of beverage containers returned in the preceding quarter;

19 (3) the amount of beverage container deposits received by the deposit
20 initiator and deposited into the deposit transaction account;

1 (4) the amount of refund payments made from the deposit transaction
2 account in the preceding quarter;

3 (5) any income earned on the deposit transaction account in the
4 preceding quarter;

5 (6) any other transactions, withdrawals, or service charges on the
6 deposit transaction account from the preceding quarter; and

7 (7) any additional information required by the Commissioner of Taxes.

8 (e)(1) On or before October 10, 2020, and quarterly thereafter, each deposit
9 initiator shall remit from its deposit transaction account to the Commissioner
10 of Taxes any abandoned beverage container deposits from the preceding
11 quarter. The amount of abandoned beverage container deposits for a quarter is
12 the amount equal to the amount of deposits that should be in the deposit
13 transaction account less the sum of:

14 (A) income earned on amounts on the account during that
15 quarter; and

16 (B) the total amount of refund value paid out by the deposit initiator
17 for beverage containers during that quarter.

18 (2) In any calendar quarter, the deposit initiator may submit to the
19 Commissioner of Taxes a request for reimbursement of refunds paid under this
20 chapter that exceed the funds that are or should be in the deposit initiator's
21 deposit transaction account. The Commissioner of Taxes shall pay a request

1 for reimbursement under this subdivision from the funds remitted to the
2 Commissioner under subdivision (1) of this subsection, provided that:

3 (A) the Commissioner determines that the funds in the deposit
4 initiator's deposit transaction action are insufficient to pay the refunds on
5 returned beverage containers; and

6 (B) a reimbursement paid by the Commissioner to the deposit
7 initiator shall not exceed the amount paid by the deposit initiator under
8 subdivision (1) of this subsection (e) in the preceding 12 months less amounts
9 paid to the initiator pursuant to this subdivision (2) during that same 12-month
10 period.

11 (f) The Secretary of Natural Resources may prohibit the sale of a beverage
12 that is sold or distributed in the State by a deposit initiator who fails to comply
13 with the requirements of this chapter. The Secretary may allow the sale of a
14 beverage upon the deposit initiator's coming into compliance with the
15 requirements of this chapter.

16 * * * Effective Dates * * *

17 **Sec. 8. EFFECTIVE DATES**

18 (a) This act shall take effect on passage, except that Sec. 3 (food residuals)
19 shall take effect on July 1, 2020.

20
21

1 (Committee vote: _____)

2

3

Representative _____

4

FOR THE COMMITTEE