

1 TO THE HOUSE OF REPRESENTATIVES:

2 The Committee on Health Care to which was referred Senate Bill No. 133  
3 entitled “An act relating to examining mental health care and care  
4 coordination” respectfully reports that it has considered the same and  
5 recommends that the House propose to the Senate that the bill be amended by  
6 striking out all after the enacting clause and inserting in lieu thereof the  
7 following:

8 \* \* \* Findings and Legislative Intent \* \* \*

9 Sec. 1. FINDINGS

10 The General Assembly finds that:

11 (1) The State’s mental health system has changed during the past ten  
12 years, with regard to both policy and the structural components of the system.

13 (2) The State’s adult mental health inpatient system was disrupted after  
14 Tropical Storm Irene flooded the Vermont State Hospital in 2011. The  
15 General Assembly, in 2012 Acts and Resolves No. 79, responded by designing  
16 a system “to provide flexible and recovery-oriented treatment opportunities  
17 and to ensure that the mental health needs of Vermonters are served.”

18 (3) Elements of Act 79 included the addition of over 50 long- and short-  
19 term residential beds to the State’s mental health system, all of which are  
20 operated by the designated and specialized service agencies, increased peer  
21 support services, and replacement inpatient beds. It also was intended to

1 strengthen existing care coordination within the Department of Mental Health  
2 to assist community providers and hospitals in the development of a system  
3 that provided rapid access to each level of support within the continuum of  
4 care as needed to ensure appropriate, high-quality, and recovery-oriented  
5 services in the least restrictive and most integrated settings for each stage of an  
6 individual's recovery.

7 (4) Two key elements of Act 79 were never realized: a 24-hour peer-run  
8 warm line and eight residential recovery beds. Other elements of Act 79 were  
9 fully implemented.

10 (5) Since Tropical Storm Irene flooded the Vermont State Hospital,  
11 Vermonters have experienced dramatic increases in the number of individuals  
12 in mental health distress experiencing long waits in emergency departments for  
13 inpatient hospital beds. Currently, hospitals average 90 percent occupancy,  
14 while crisis beds average just under 70 percent occupancy, the latter largely  
15 due to understaffing. Issues related to hospital discharge include an inadequate  
16 staffing in community programs, insufficient community programs, and  
17 inadequate supply of housing.

18 (6) Individuals presenting in emergency departments reporting acute  
19 psychiatric distress often remain in that setting for many hours or days under  
20 the supervision of hospital staff, peers, crisis workers, or law enforcement  
21 officers, until a bed in a psychiatric inpatient unit becomes available. Many of

1 these individuals do not have access to a psychiatric care provider, and the  
2 emergency department does not provide a therapeutic environment. **Due to**  
3 **these conditions** some individuals experience trauma and worsening symptoms  
4 while waiting for an appropriate level of care. Hospitals are also strained and  
5 report that their staff is demoralized that they cannot care adequately for  
6 psychiatric patients and consequently there is a rise in turnover rates. Many  
7 hospitals are investing in special rooms for psychiatric emergencies and hiring  
8 mental health technicians to work in the emergency departments.

9 (7) Traumatic waits in emergency departments for children and  
10 adolescents in crisis are increasing, and there are limited resources for crisis  
11 support, hospital diversion, and inpatient care for children and adolescents in  
12 Vermont.

13 (8) Addressing mental health care needs within the health care system in  
14 Vermont requires appropriate data and analysis, but simultaneously must  
15 recognize the urgency created by those individuals suffering under existing  
16 circumstances.

17 (9) Research has shown that there are specific factors associated with  
18 long waits, including homelessness, interhospital transfer, public insurance,  
19 use of sitters or restraint, age, comorbid medical conditions, alcohol and  
20 substance use, diagnoses of autism, intellectual disability, developmental  
21 delay, and suicidal ideation. Data have not been captured in Vermont to

1 identify factors that may be associated with longer wait times and that could  
2 help pinpoint solutions.

3 (10) Vermonters in the custody of the Commissioner of Corrections  
4 often do not have access to appropriate crisis or routine mental health supports  
5 or to inpatient care when needed, and are often held in correctional facilities  
6 due to the lack of access to inpatient beds. The General Assembly is working  
7 to address this aspect of the crisis through parallel legislation during the 2017–  
8 2018 biennium.

9 (11) Care provided by the designated agencies is the cornerstone upon  
10 which the public mental health system balances. Vermonters seeking help for  
11 psychiatric symptoms at emergency departments are not clients of the  
12 designated or specialized service agencies and are meeting with the crisis  
13 response team for the first time. Some of the individuals presenting in  
14 emergency departments are able to be assessed, stabilized, and discharged to  
15 return home or to supportive programming provided by the designated and  
16 specialized service agencies.

17 (12) Act 79 specified that it was the intent of the General Assembly that  
18 “ the [A]gency of [H]uman [S]ervices fully integrate all mental health services  
19 with all substance abuse, public health, and health care reform initiatives,  
20 consistent with the goals of parity.” However, reimbursement rates for crisis,

1 outpatient, and inpatient care are often segregated from health care payment  
2 structures and payment reform.

3 (13) There is a shortage of psychiatric care professionals, both  
4 nationally and statewide. Psychiatrists working in Vermont have testified that  
5 they are distressed that individuals with psychiatric conditions remain for  
6 lengthy periods of time in emergency departments and that there is an overall  
7 lack of health care parity between mental conditions and other health  
8 conditions.

9 (14) In 2007, a study commissioned by the Agency of Human Services  
10 substantiated that designated and specialized service agencies face challenges  
11 in meeting the demand for services at current funding levels. It further found  
12 that keeping pace with current inflation trends, while maintaining existing  
13 caseload levels, required annual funding increases of eight percent across all  
14 payers to address unmet demand. Since that time, cost of living adjustments  
15 appropriated to designated and specialized service agencies have been raised  
16 by less than one percent annually.

17 (15) Designated and specialized service agencies are required by statute  
18 to provide a broad array of services, including many mandated services that are  
19 not fully funded.

20 (16) Evidence regarding the link between social determinants and  
21 healthy families has become increasingly clear in recent years. Improving an

1 individual's trajectory requires addressing the needs of children and  
2 adolescents in the context of their family and support networks. This means  
3 Vermont must work within a multi-generational framework. While these  
4 findings primarily focus on the highest acuity individuals within the adult  
5 system, it is important also to focus on children's and adolescents' mental  
6 health. Social determinants, when addressed, can improve an individual's  
7 health; therefore housing, employment, food security, and natural support must  
8 be considered as part of this work as well.

9 (17) Before moving ahead with changes to improve mental health care  
10 and to achieve its integration with comprehensive health care reform, an  
11 analysis is necessary to take stock of how it is functioning and what resources  
12 are necessary for evidence-based or best practice and cost-efficient  
13 improvements that best meet the mental health needs of Vermont children,  
14 adolescents, and adults in their recovery.

15 (18) It is essential to the development of both short- and long-term  
16 improvements to mental health care for Vermonters that a common vision be  
17 established regarding how integrated, recovery-oriented services will emerge  
18 as part of a comprehensive and holistic health care system.

1       Sec. 2. LEGISLATIVE INTENT

2           It is the intent of the General Assembly to continue to work toward a system  
3       of health care that is fully inclusive of access to mental health care and meets  
4       the principles adopted in 18 V.S.A. § 7251, including:

5           (1) The State of Vermont shall meet the needs of individuals with  
6       mental health conditions, including the needs of individuals in the custody of  
7       the Commissioner of Corrections, and the State’s mental health system shall  
8       reflect excellence, best practices, and the highest standards of care.

9           (2) Long-term planning shall look beyond the foreseeable future and  
10       present needs of the mental health community. Programs shall be designed to  
11       be responsive to changes over time in levels and types of needs, service  
12       delivery practices, and sources of funding.

13           (3) Vermont’s mental health system shall provide a coordinated  
14       continuum of care by the Departments of Mental Health and of Corrections,  
15       designated hospitals, designated agencies, and community and peer partners to  
16       ensure that individuals with mental health conditions receive care in the most  
17       integrated and least restrictive settings available. Individuals’ treatment  
18       choices shall be honored to the extent possible.

19           (4) The mental health system shall be integrated into the overall health  
20       care system.

1           (5) Vermont’s mental health system shall be geographically and  
2           financially accessible. Resources shall be distributed based on demographics  
3           and geography to increase the likelihood of treatment as close to the patient’s  
4           home as possible. All ranges of services shall be available to individuals who  
5           need them, regardless of individuals’ ability to pay.

6           (6) The State’s mental health system shall ensure that the legal rights of  
7           individuals with mental health conditions are protected.

8           (7) Oversight and accountability shall be built into all aspects of the  
9           mental health system.

10           (8) Vermont’s mental health system shall be adequately funded and  
11           financially sustainable to the same degree as other health services.

12           (9) Individuals with a psychiatric disability or mental condition who are  
13           in the custody or temporary custody of the Commissioner of Mental Health  
14           and who receive treatment in an acute inpatient hospital unit, intensive  
15           residential recovery facility, or a secure residential recovery facility shall be  
16           afforded rights and protections that reflect evidence-based best practices aimed  
17           at reducing the use of emergency involuntary procedures.



1                                   \* \* \* Action Plan and Preliminary Analysis \* \* \*

2           Sec. 3. PROPOSED ACTION PLAN AND PRELIMINARY ANALYSIS ON  
3                                   PROVISION OF MENTAL HEALTH CARE WITHIN HEALTH  
4                                   CARE SYSTEM

5           (a)(1) On or before December 15, 2017, the Secretary of Human Services  
6           shall submit an action plan to the Senate Committee on Health and Welfare  
7           and to the House Committees on Health Care and on Human Services  
8           containing recommendations and legislative proposals for each of the  
9           evaluations, analyses, and other tasks required in this section and Sec. 4 of this  
10           act. The proposals shall include identification of data not currently gathered  
11           that are necessary for current and future planning, long-term assessment of the  
12           system, and quality measurements, including identification of any data  
13           requiring legislation to ensure their availability. The action plan shall specify  
14           steps to develop a common, long-term, statewide vision of how integrated,  
15           recovery-oriented services will emerge as part of a comprehensive and holistic  
16           health care system.

17           (2) On or before September 1, 2017, the Secretary shall:

18                                   (A) submit an initial draft plan showing the status of these  
19           evaluations, analyses, and tasks;

20                                   (B) where identified and where feasible under existing statute and  
21           resources, report on immediate action steps taken to address the current crises

1 in access to care ~~shall be~~ that were initiated prior to submission of the action  
2 plan; and

3 (C) ~~The Secretary shall~~ establish measures to track the effectiveness  
4 of action steps taken pursuant to this subdivision as well as of any immediate  
5 service directives established pursuant to this act.

6 (b)(1) The action plan shall be based upon a preliminary analysis by the  
7 Secretary of Human Services, in collaboration with the Commissioner of  
8 Mental Health, the Green Mountain Care Board, and persons who are affected  
9 by current services, regarding the availability of services to children,  
10 adolescents, and adults, including:

11 (A) identification of the causes underlying increased referrals and  
12 self-referrals for emergency services;

13 (B) identification of gaps in services that affect the ability of  
14 individuals to access emergency psychiatric care;

15 (C) whether appropriate types of care are being made available as  
16 services in Vermont, including intensive and other outpatient services and  
17 services for transition age youth;

18 (D) adequacy of voluntary and involuntary hospital admissions,  
19 emergency departments, intensive residential recovery facilities, secure  
20 residential recovery facilities, and crisis beds and other diversion capacities,

1 crisis intervention services, peer respite and support services, and stable  
2 housing; and

3 (E) identification of barriers to efficient, medically necessary,  
4 recovery-oriented patient care at levels of supports that are least restrictive and  
5 most integrated, and of opportunities for improvement.

6 (2) This preliminary analysis shall:

7 (A) incorporate existing information from research and from  
8 established quality metrics regarding emergency department wait times;

9 (B) It shall also incorporate anticipated demographic trends, the  
10 impact of the opiate crisis, and data that indicate short- and long-term  
11 trends; and

12 (C) to the extent possible, the preliminary analysis shall advance the  
13 action plan required pursuant to subsection (a) of this section, but developed in  
14 recognition of the need for further ongoing analysis to support the action plan's  
15 longer-term recommendations.

16 (3) The preliminary analysis shall be conducted pursuant in conjunction  
17 with the planned updates to the Health Resource Allocation Plan (HRAP)  
18 described in 18 V.S.A. § 9405, of which the mental health and health care  
19 integration components shall be prioritized.

20 (c)(1) The data collected to inform the action plan and preliminary analysis  
21 regarding emergency services for persons with psychiatric symptoms or

1 complaints, patients who are seeking voluntary assistance, and those under the  
2 temporary custody of the Commissioner shall include at least:

3 (A) the circumstances under which and reasons why a person is being  
4 referred or self-referred to emergency services;

5 (B) reports on the use of restraints, including chemical restraints;

6 (C) any criminal charges filed against an individual during  
7 emergency department waits;

8 (D) measurements shown by research has shown to affect length of  
9 waits, such as homelessness, the need for an interhospital transfer, waits for  
10 transportation arrangements, health insurance status, age, comorbid conditions,  
11 prior health history, and response time for crisis services and for the first  
12 certification of an emergency evaluation pursuant to 18 V.S.A. § 7504; and

13 (E) rates at which persons brought to emergency departments for  
14 emergency examinations pursuant to 18 V.S.A. §§ 7504 and 7505 are found  
15 not to be in need of inpatient hospitalization.

16 (2) Data to otherwise inform the action plan and preliminary analysis  
17 shall include short- and long-term trends in inpatient length of stay and  
18 readmission rates.

19 (3) Data for persons under 18 years of age shall be collected and  
20 analyzed separately.

1       Sec. 4. COMPONENTS OF ACTION PLAN AND PRELIMINARY  
2                   ANALYSIS

3           The action plan and preliminary analysis required by Sec. 3 of this act shall  
4 address the following:

5           (1) Care coordination. The action plan and preliminary analysis shall  
6 address the potential benefits and costs of developing regional navigation and  
7 resource centers for referrals from primary care, hospital emergency  
8 departments, inpatient psychiatric units, correctional facilities, and community  
9 providers, including the designated and specialized service agencies, private  
10 counseling services, and peer-run services. The goal of regional navigation  
11 and resource centers is to foster improved access to efficient, medically  
12 necessary, and recovery-oriented patient care at levels of support that are least  
13 restrictive and most integrated for individuals with mental health conditions,  
14 substance use disorders, or co-occurring conditions. Consideration of regional  
15 navigation and resource centers shall include consideration of other  
16 coordination models identified during the preliminary analysis, including  
17 models that address the goal of an integrated health system.

18           (2) Accountability. The action plan and preliminary analysis shall  
19 address the effectiveness of the Department’s care coordination team in  
20 providing access to and adequate accountability for coordination and  
21 collaboration among hospitals and community partners for transition and

1 ongoing care, including the judicial and corrections systems. An assessment of  
2 accountability shall include an evaluation of potential discrimination in  
3 hospital admissions at different levels of care and the extent to which  
4 individuals are served by their medical homes.

5 (3)(A) Crisis diversion evaluation. The action plan and preliminary  
6 analysis shall evaluate:

7 (i) existing and potential new models, including the 23-hour bed  
8 model, that prevent or divert individuals from the need to access an emergency  
9 department;

10 (ii) The evaluation shall include models for children, adolescents,  
11 and adults; and

12 (iii) It shall examine whether existing programs need to be  
13 expanded, enhanced, or reconfigured, and whether additional capacity is  
14 needed.

15 (B) Diversion models used for patient assessment and stabilization,  
16 involuntary holds, diversion from emergency departments, and holds while  
17 appropriate discharge plans are determined shall be considered, including the  
18 extent to which they address psychiatric oversight, nursing oversight and  
19 coordination, peer support, security, and geographic access. If the preliminary  
20 analysis identifies a need for or the benefits of additional, enhanced, expanded,

1 or reconfigured models, the action plan shall include preliminary steps  
2 necessary to identify licensing needs, implementation, and ongoing costs.

3 (4) *Implementation of Act 79.* The action plan and preliminary analysis,  
4 in coordination with the work completed by the Department of Mental Health  
5 for its annual report pursuant to 18 V.S.A. § 7504, shall address whether those  
6 components of the system envisioned in 2012 Acts and Resolves No. 79 that  
7 have not been fully implemented remain necessary and whether those  
8 components that have been implemented are adequate to meet the needs  
9 identified in the preliminary analysis. Priority shall be given to determining  
10 whether there is a need to fund fully the 24-hour crisis hotline warm line and  
11 eight unutilized intensive residential recovery facility beds and whether other  
12 models of supported housing are necessary. If implementation or expansion of  
13 these components is deemed necessary in the preliminary analysis, the action  
14 plan shall identify the initial steps needed to plan, design, and fund the  
15 recommended implementation or expansion.

16 (5) *Mental health access parity.* The action plan and preliminary  
17 analysis shall evaluate opportunities for and remove barriers to implementing  
18 parity in the manner that individuals presenting at hospitals are received,  
19 regardless of whether for a psychiatric or other health care condition. The  
20 evaluation shall examine: existing processes to screen and triage health

1 emergencies; transfer and disposition planning; stabilization and admission;  
2 and criteria for transfer to specialized or long-term care services.

3 (6) Geriatric psychiatric support services, residential care, or skilled  
4 nursing unit or facility. The action plan and preliminary analysis shall evaluate  
5 the extent to which additional support services are needed for a geriatric  
6 patients in order to prevent hospital admissions or to facilitate discharges from  
7 inpatient settings, including community-based services, enhanced residential  
8 care services, enhanced supports within skilled nursing units or facilities, or  
9 new units or facilities. If the preliminary analysis concludes that the situation  
10 warrants more home- and community-based services, a geriatric nursing home  
11 unit or facility, or any combination thereof, the action plan shall include a  
12 proposal for the initial funding phases and, if appropriate, siting and design, for  
13 one or more units or facilities with a focus on the clinical best practices for  
14 these patient populations. The action plan and preliminary analysis shall also  
15 include means for improving coordination and shared care management  
16 between Choices for Care and the designated and specialized service agencies.

17 (7) Forensic psychiatric support services or residential care. The action  
18 plan and preliminary analysis shall evaluate the extent to which additional  
19 services or facilities are needed for forensic patients in order to enable  
20 appropriate access to inpatient care, prevent hospital admissions, or facilitate  
21 discharges from inpatient settings. These services may include community-



1 based services or enhanced residential care services. The action plan and  
2 preliminary analysis shall be completed in coordination with other relevant  
3 assessments regarding access to mental health care for persons in the custody  
4 of the Commissioner of Corrections as required by the General Assembly  
5 during the first year of the 2017–2018 biennium.

6 (8) Units or facilities for use as nursing or residential homes or  
7 supportive housing. To the extent that the preliminary analysis indicates a  
8 need for additional units or facilities, it shall require consultation with the  
9 Commissioner of Buildings and General Services to determine whether there  
10 are any units or facilities that the State could utilize for a geriatric skilled  
11 nursing or forensic psychiatric facility, an additional intensive residential  
12 recovery facility, an expanded secure residential recovery facility, or  
13 supportive housing.

14 **Sec. 5. LONG-TERM VISION FOR MENTAL HEALTH CARE IN**  
15 **VERMONT**

16  
17 **Sec. 6. INVOLUNTARY TREATMENT AND MEDICATION REVIEW**

18 (a) The Secretary of Human Services, in collaboration with the  
19 Commissioner of Mental Health and the Chief Administrative Judge of the  
20 Vermont Superior Courts, shall conduct an analysis of the role that involuntary  
21 treatment and psychiatric medication play in inpatient emergency department

1 wait times. The analysis shall examine gaps and shortcomings in the mental  
2 health system, including the adequacy of housing and community resources  
3 available to divert patients from involuntary hospitalization; treatment  
4 modalities, including involuntary medication and non-medication alternatives  
5 available to address the needs of patients in psychiatric crises; and other  
6 characteristics of the mental health system that contribute to prolonged stays in  
7 hospital emergency departments and inpatient psychiatric units. The analysis  
8 shall also examine the interplay between the rights of staff and patients' rights  
9 and the use of involuntary treatment and medication. Additionally, to provide  
10 the General Assembly with a wide variety of options, the analysis shall  
11 examine the following, including the legal implications, the rationale or  
12 disincentives, and a cost-benefit analysis for each:

13 (1) a statutory directive to the Department of Mental Health to prioritize  
14 the restoration of competency where possible for all forensic patients  
15 committed to the care of the Commissioner; and

16 (2) enabling applications for involuntary treatment and applications for  
17 involuntary medication to be filed simultaneously or at any point that a  
18 psychiatrist believes joint filing is necessary for the restoration of the  
19 individual's competency.

20 (b) The Chief Administrative Judge of the Vermont Superior Courts, in  
21 consultation with the Department of Mental Health, shall conduct an analysis

1 that examines mechanisms to increase efficiency and to expeditiously resolve  
2 cases filed pursuant to 18 V.S.A. chapter 181, including issues relating to  
3 changes of venue, scheduling of hearings, judicial caseloads, the causes for any  
4 delays in the process of scheduling and resolving cases, and any proposals to  
5 improve the efficient resolution of cases without reducing the due process  
6 afforded to patients.

7 (c) On or before January 15, 2018, Vermont Legal Aid and Disability  
8 Rights Vermont shall jointly submit an addendum addressing those portions of  
9 the Secretary's proposed action plan submitted pursuant to Sec. 2 3 of this act  
10 that relate to subsection (a) and (b) of this section.

11 (d)(1) On or before November 15, 2017, the Department shall issue a  
12 request for information for a longitudinal study comparing the outcomes of  
13 patients who received court-ordered medications while hospitalized with those  
14 of patients who did not receive court-order medication while hospitalized,  
15 including both patients who voluntarily received medication and those who  
16 received no medication, for a period from 1998 to the present. The request for  
17 information shall specify that the study examine the following measures:

18 (A) the length of an individual's involuntary hospitalization

19 (B) the time spent by an individual in inpatient and outpatient  
20 settings;

1           (C) the number of an individual’s hospital admissions, including both  
2 voluntary and involuntary admissions;

3           (D) the number of and length of time an individual’s residential  
4 placements;

5           (E) an individual’s successes in different types of residential settings;

6           (F) any employment or other vocational and educational activities  
7 after hospital discharge;

8           (G) any criminal charges after hospital discharge; and

9           (H) other parameters determined in consultation with representatives  
10 of inpatient and community treatment providers and advocates for the rights of  
11 psychiatric patients.

12           (2) Request for information proposals shall include estimated costs, time  
13 frames for conducting the work, and any other necessary information.

14                                   \* \* \* Payment Structures \* \* \*

15           Sec. 7. INTEGRATION OF PAYMENTS; ACCOUNTABLE CARE

16                                   ORGANIZATIONS

17           (a) Pursuant to 18 V.S.A. § 9382, the Green Mountain Care Board shall  
18 review an accountable care organization’s (ACO) model of care and  
19 integration with community providers, including designated and specialized  
20 service agencies, regarding how the model of care promotes seamless  
21 coordination across the care continuum, business or operational relationships

1 between the entities, and any proposed investments or expansions to  
2 community-based providers. The purpose of this review is to ensure progress  
3 toward and accountability to the population health measures related to mental  
4 health and substance use disorder contained in the All Payer ACO Model  
5 Agreement.

6 (b) In the Board’s annual report due on January 15, 2018, the Green  
7 Mountain Care Board shall include a summary of information relating to  
8 integration with community providers, as described in subsection (a) of this  
9 section, received in the first ACO budget review under 18 V.S.A. § 9382.

10 (c) On or before December 31, 2020, the Agency of Human Services, in  
11 collaboration with the Green Mountain Care Board, shall provide a copy of the  
12 report required by Section 11 of the All-Payer Model Accountable Care  
13 Organization Model Agreement, which outlines a plan for including the  
14 financing and delivery of community-based providers in delivery system  
15 reform, to the Senate Committee on Health and Welfare and the House  
16 Committee on Health Care.

17 Sec. 8. PAYMENTS TO THE DESIGNATED AND SPECIALIZED  
18 SERVICE AGENCIES

19 The Secretary of Human Services, in collaboration with the Commissioners  
20 of Mental Health and of Disabilities, Aging, and Independent Living, shall  
21 develop a plan to integrate multiple sources of payments to the designated and

1 specialized service agencies. In a manner consistent with Sec. 10 of this act,  
2 the plan shall implement a Global Funding model as a successor to the analysis  
3 and work conducted under the Medicaid Pathways and other work undertaken  
4 regarding mental health in health care reform. It shall increase efficiency and  
5 reduce the administrative burden. On or before January 1, 2018, the Secretary  
6 shall submit the plan and any related legislative proposals to the Senate  
7 Committee on Health and Welfare and the House Committee on Health Care.

8 Sec. 9. ALIGNMENT OF FUNDING WITHIN THE AGENCY OF HUMAN  
9 SERVICES

10 For the purpose of creating a more transparent system of public funding for  
11 mental health services, the Agency of Human Services shall continue with  
12 budget development processes enacted in legislation during the first year of the  
13 2015–2016 biennium that unify payment for services, policies, and utilization  
14 review of services within an appropriate department consistent with Sec. 6 of  
15 this act.

16 \* \* \* Workforce Development \* \* \*

17 Sec. 10. MENTAL HEALTH, DEVELOPMENTAL DISABILITIES, AND  
18 SUBSTANCE USE DISORDER WORKFORCE STUDY  
19 COMMITTEE

20 (a) Creation. There is created the Mental Health, Developmental  
21 Disabilities, and Substance Use Disorder Workforce Study Committee to

1 examine best practices for training, recruiting, and retaining health care  
2 providers and other service providers in Vermont, particularly with regard to  
3 the fields of mental health, developmental disabilities, and substance use  
4 disorders. It is the goal of the General Assembly to enhance program capacity  
5 in the State to address ongoing workforce shortages.

6 (b)(1) Membership. The Committee shall be composed of the following  
7 members:

8 (A) the Secretary of Human Services or designee, who shall serve as  
9 the Chair;

10 (B) the Commissioner of Labor or designee;

11 (C) a representative of the Vermont State Colleges; and

12 (D) a representative of the Vermont Health Care Innovation Project's  
13 (VHCIP) work group.

14 (2) The Committee may include the following members:

15 (A) a representative of the designated and specialized service  
16 agencies appointed by Vermont Care Partners;

17 (B) the Director of Substance Abuse Prevention;

18 (C) a representative of the Area Health Education Centers; and

19 (D) any other appropriate individuals by invitation of the Chair.

20 (c) Powers and duties. The Committee shall consider and weigh the  
21 effectiveness of loan repayment, tax abatement, long-term employment

1 agreements, funded training models, internships, rotations, and any other  
2 evidence-based training, recruitment, and retention tools available for the  
3 purpose of attracting and retaining qualified health care providers in the State,  
4 particularly with regard to the fields of mental health and substance use  
5 disorders.

6 (d) Assistance. The Committee shall have the administrative, technical,  
7 and legal assistance of the Agency of Human Services.

8 (e) Report. On or before September 1, 2017, the Committee shall submit a  
9 report to the Senate Committee on Health and Welfare and the House  
10 Committee on Health Care regarding the results of its examination, including  
11 any legislative proposals for both long-term and immediate steps the State may  
12 take to attract and retain more health care providers in Vermont.

13 (f) Meetings.

14 (1) The Secretary of Human Services shall call the first meeting of the  
15 Committee to occur on or before July 1, 2017.

16 (2) A majority of the membership shall constitute a quorum.

17 (3) The Committee shall cease to exist on September 30, 2017.

18 Sec. 11. OFFICE OF PROFESSIONAL REGULATION; INTERSTATE  
19 COMPACTS

20 The Director of Professional Regulation shall engage other states in a  
21 discussion of the creation of national standards for coordinating the regulation



1 and licensing of mental health professionals, as defined in 18 V.S.A. § 7101,  
2 for the purposes of licensure reciprocity and greater interstate mobility of that  
3 workforce. On or before September 1, 2017, the Director shall report to the  
4 Senate Committee on Health and Welfare and the House Committee on Health  
5 Care regarding the results of his or her efforts and recommendations for  
6 legislative action.

7 \* \* \* Designated and Specialized Service Agencies \* \* \*

8 Sec. 12. 18 V.S.A. § 8914 is added to read:

9 § 8914. RATES OF PAYMENTS TO DESIGNATED AND SPECIALIZED

10 SERVICE AGENCIES

11 (a) The Secretary of Human Services shall have sole responsibility for  
12 establishing rates of payments for designated and specialized service agencies  
13 that are reasonable and adequate to meet the costs of achieving the required  
14 outcomes for designated populations. When establishing rates of payment for  
15 designated and specialized service agencies, the Secretary shall adjust rates to  
16 take into account factors that include:

17 (1) the reasonable cost of any governmental mandate that has been  
18 enacted, adopted, or imposed by any State or federal authority; and

19 (2) a cost adjustment factor to reflect changes in reasonable cost of  
20 goods and services of designated and specialized service agencies, including  
21 those attributed to inflation and labor market dynamics.

1       (b) When establishing rates of payment for designated and specialized  
2       service agencies, the Secretary may consider geographic differences in wages,  
3       benefits, housing, and real estate costs in each region of the State.

4       Sec. 13. HEALTH INSURANCE; DESIGNATED AND SPECIALIZED  
5               SERVICE AGENCY EMPLOYEES

6       On or before September 1, 2017, the Commissioner of Human Resources  
7       shall consult with Blue Cross and Blue Shield of Vermont and Vermont Care  
8       Partners regarding the operational feasibility of including the designated and  
9       specialized service agencies in the State employees' health benefit plan and  
10       submit any findings and relevant recommendations for legislative action to the  
11       Senate Committees on Health and Welfare, on Government Operations, and on  
12       Finance and the House Committees on Health Care and on Government  
13       Operations.

14       Sec. 14. PAY SCALE; DESIGNATED AND SPECIALIZED SERVICE  
15               AGENCY EMPLOYEES

16       It is the intent of the General Assembly that funds be appropriated to  
17       designated and specialized service agencies, for the following purposes:

18               (1) in fiscal year 2018, to fund increases in the hourly wages of workers  
19       to \$14.00 and to increase the salaries for crisis response team personnel to be at  
20       least 85 percent of those salaries earned by regionally equivalent State, health

1 care, or school-based positions of equal skills, credentials, and lengths of  
2 employment

3 (2) in fiscal year 2019, to fund increases in the hourly wages of workers  
4 to \$15.00 and to increase the salaries for clinical employees and other  
5 personnel in a manner that advances the goal of achieving competitive  
6 compensation to regionally equivalent State, health care, or school-based  
7 positions of equal skills, credentials, and lengths of employment; and

8 (3) in fiscal year 2020, after the completion of a market rate analysis by  
9 the designated and specialized service agencies, to further increase the salaries  
10 for clinical employees and personnel in a manner that advances the goal of  
11 achieving competitive compensation to regionally equivalent State, health care,  
12 or school-based positions of equal skills, credentials, and lengths of  
13 employment.

14 \* \* \* Effective Date \* \* \*

15 Sec. 15. EFFECTIVE DATE

16 This act shall take effect on passage.

17 (Committee vote: \_\_\_\_\_)

18 \_\_\_\_\_

19 Representative \_\_\_\_\_

20 FOR THE COMMITTEE