

Dual Enrollment Stipend Report
Sec. E. 605.1 of the FY 2018 Appropriations Act
(No. 85 of the Acts of the 2017 General Assembly)

To: House and Senate Committees on Education and Appropriations
From: Marilyn Cargill, Vice President of Financial Aid Services, Marketing and Research, VSAC
Date: March 16, 2018
Re: Dual Enrollment Stipend Report

Introduction and Background:

In 2014, a \$50,000 need-based stipend for dual enrollment and early college students was passed in the Legislative session in Section E.605.2 of the Appropriations Act. Needy Vermont students who meet the eligibility criteria receive a stipend to help offset the out-of-pocket expenses of books, fees, and/or transportation. The stipend program was designed during the summer of 2014 and was made available to students to help offset the out-of-pocket expenses in the fall of 2014. In the January 2015 report, VSAC recommended that the funding be renewed for the 2015-2016 academic year so we could gauge the true need of the program over the course of three semesters. The General Assembly agreed and appropriated \$50,000 for FY 2016. In the 2016 report, VSAC recommended that the program be increased to \$60,000 for FY 2017; again, the General Assembly agreed. In the 2017 report, VSAC recommended that the funding be increased by \$12,000 for FY 2018, to cover the roughly 66 students that we expected to go unfunded if funding remained at \$60,000. The General Assembly did not appropriate the requested increase.

Section E.605.1 of the FY 2018 Big Bill reads as follows:

Sec. E.605.1 NEED-BASED STIPEND FOR DUAL ENROLLMENT AND EARLY COLLEGE STUDENTS

(a) The sum of \$60,000 shall be transferred to the Vermont Student Assistance Corporation (VSAC) as follows:

- (1) \$30,000 from Sec. B.1100(a)(3)(C) (Next Generation funds appropriated for dual enrollment and need based stipend purposes).
- (2) \$30,000 from Sec. E.504(a) (adult education and literacy funds appropriated for dual enrollment and need based stipend purposes).

(b) The sums transferred to VSAC in this section shall be used to fund a flat-rate, need-based stipend or voucher program for financially needy students enrolled in a dual enrollment course pursuant to 16 V.S.A. § 944 or in early college pursuant to 16 V.S.A. § 4011(e) to be used for the purchase of books, cost of transportation, and payment of fees. VSAC shall establish the criteria

for program eligibility. Funds shall be granted to eligible students on a first-come, first-served basis until funds are depleted.

(c) VSAC shall report on the program to the House and Senate Committees on Education and on Appropriations on or before January 15, 2018.

Note that in FY 2015, all of the funding came from a transfer from the Next Generation Fund while in FY 16, 17 and 18, half comes from that source and half from designated adult education and literacy funds transferred from the Agency of Education.

Policy Objectives

The policy objectives of the stipend program are to:

- ✓ Introduce a larger pool of Vermont high school students to a college experience;
- ✓ Increase attendance at Vermont colleges; and
- ✓ Ensure that dual enrollment and early college opportunities are available to all Vermont high school students including those from low and middle-income families.

Eligibility Requirements

To be eligible for the program's stipend, a student must:

- ✓ Be enrolled in a Dual Enrollment course or in the Early College program, with Dual Enrollment receiving preference;
- ✓ Be attending a Vermont high school or be home schooled in Vermont;
- ✓ Have completed the sophomore year in high school for Dual Enrollment or be in the senior year for Early College;
- ✓ Demonstrate financial need – i.e., must be verified by their high school dual enrollment designee as eligible for free and reduced hot lunch. All students will be required to submit the application for free and reduced hot lunch unless they have already been determined to be eligible by another state-accepted means such as students receiving benefits from TANF, 3SquaresVT, etc.; and
- ✓ Have books, fees, and/or transportation costs confirmed by their high school dual enrollment designee if attending a high school, or self-reported if home schooled.

Methodology

Eligibility for free and reduced hot lunch is the determination of “need” for students enrolled in the dual enrollment program. This definition of need combined with adding questions to the existing dual enrollment voucher application effectively removes any application barriers that might prevent low income families from applying for the stipend. Verification of both need and out-of-pocket expenses for books, fees, and/or transportation is provided by the dual enrollment designee at each high school. Home schooled students do not have a separate verification process.

Students enrolled in Early College must complete the Vermont Grant application and the Free Application for Federal Student Aid (FAFSA). Students who qualify for the Vermont State grant

based on those applications are also considered eligible based on need for the stipend. Funds for students enrolled in Early College are disbursed at the time the college verifies enrollment.

The stipend remained at the \$150 level that was established in FY 2015 allowing us to provide stipends to 400 students for FY '17.

Dual enrollment and Early College students have equal priority in being considered for this stipend.

Spending Outcomes

In FY 2015, 316 students received stipends, 277 students enrolled in Dual Enrollment programs and 39 students enrolled in Early College programs, for a total of \$47,400 in stipend awards.

The 277 students who received the Dual Enrollment stipend in FY 15 represented 51% of the students who used Dual Enrollment vouchers that were identified as being eligible for free and reduced hot lunch in the draft report on Act 77 of 2013, 16VSA 9444(j) Dual Enrollment Program, Reports, submitted January 2017 by Secretary Rebecca Holcombe.

In FY 2016 VSAC disbursed a total of \$49,650 to 254 student enrolled in Dual Enrollment and 77 students enrolled in Early College. VSAC awarded 30 stipends to students attending early summer semester classes (May-June). Forty-five students taking courses in the early summer semester were unable to be awarded as all funds had previously been committed.

The 254 students who received the Dual Enrollment stipend in FY 16 represented 59% of the students who used Dual Enrollment vouchers that were identified as being eligible for free and reduced hot lunch in the 16VSA 9444(j) Dual Enrollment Program. These figures likewise come from the draft report on Act 77 of 2013, 16VSA 9444(j) Dual Enrollment Program, Reports, submitted January 2017 by Secretary Rebecca Holcombe.

In FY 2017 VSAC disbursed a total of \$61,050 to 305 students enrolled in Dual Enrollment and 102 students enrolled in Early College. Sixty-two students taking courses in the early summer semester were unable to be awarded as all funds had previously been committed.

The 305 students who received the Dual Enrollment stipend in FY 17 represented 49% of the students who used Dual Enrollment vouchers that were identified as being eligible for free and reduced hot lunch in the 16VSA 9444(j) Dual Enrollment Program. These figures likewise come from the draft report on Act 77 of 2013, 16VSA 9444(j) Dual Enrollment Program, Reports, submitted January 2018 by Secretary Rebecca Holcombe.

To date in FY 2018 we have disbursed 296 stipends to students enrolled in the Dual Enrollment program and 110 students enrolled in Early College for a yearly disbursement total of \$60,900. We do not anticipate being able to fund any students seeking assistance for summer classes.

Conclusions

For the first time since the Dual Enrollment Stipend program began the percent of low-income students seeking vouchers who were able to be served by the stipend decreased. In FY '15 we served 51% of students who reported receiving free and reduced hot lunch. In FY '16, funding was increased by \$10,000 and we were able to serve 59% of students reporting free and reduced hot lunch. In FY '17 that percentage dropped to 49%. Had we been able to fund the 62 students who applied for summer courses we would have served 59% of the low-income students who applied for vouchers in '17.

The need for this stipend continues to grow and expand as more low-income students and families understand that funds are available to help with books, fees and travel expenses, and as the costs of attending course increases. In the report submitted by Secretary Rebecca Holcombe in January 2018, the number of students receiving free and reduced hot lunch who are receiving vouchers has increased from 54 (out of 224 vouchers used) in 'SY 13 to 622 (out of 1,660 vouchers used) in 'SY 17.

Unfortunately, because the program has been leveled funded for the past two years we are capped in the number of students we can serve regardless of how many low-income students may want to participate in the Dual Enrollment Stipend program. We anticipate that 75 students wishing to take classes this May and June will not be funded by the stipend. In past years, we have been able to fund a small number of students wishing to take summer school classes but at the time of this report all FY '18 funds have been expended.

Recommendation

VSAC recommends that the General Assembly continue funding this program to ensure access to low and lower-middle income families to the dual enrollment and early college courses. As we have already run out of funds this year leaving some students unable to access the stipend, we would recommend that the funding level be increased by \$10,000 for FY '19 allowing an additional 66 low income students to have access to the stipend.