

1 Introduced by Committee on Commerce and Economic Development

2 Date:

3 Subject: Commerce and trade; consumer protection; data brokers

4 Statement of purpose of bill as introduced: This bill proposes to adopt

5 consumer protection provisions relating to data security and consumer privacy.

6 An act relating to data brokers and consumer protection

7 It is hereby enacted by the General Assembly of the State of Vermont:

8 Sec. 1. FINDINGS AND INTENT

9 (a) The General Assembly finds the following:

10 (1) Providing consumers with more information about data brokers,  
11 their data collection practices, and the right to opt out.

12 (A) While many different types of business collect data about  
13 consumers, a “data broker” is in the business of aggregating and selling data  
14 about consumers with whom the business does not have a direct relationship.

15 (B) A data broker collects many hundreds or thousands of data points  
16 about consumers from multiple sources, including: Internet browsing history;  
17 online purchases; public records; location data; loyalty programs; and  
18 subscription information. The data broker then scrubs the data to ensure  
19 accuracy; analyzes the data to assess content; and packages the data for sale to  
20 a third party.

1           (C) Data brokers provide information that is critical to services  
2           offered in the modern economy, including: targeted marketing and sales;  
3           credit reporting; background checks; government information; risk mitigation  
4           and fraud detection; people search; decisions by banks, insurers, or others  
5           whether to provide services; ancestry research; and voter targeting and strategy  
6           by political campaigns.

7           (D) While data brokers offer many benefits, there are also risks  
8           associated with the widespread aggregation and sale of data about consumers,  
9           including risks related to consumers’ ability to know and control information  
10           held and sold about them and risks arising from the unauthorized or harmful  
11           acquisition and use of consumer information.

12           (E) There are important differences between “data brokers” and  
13           businesses with whom consumers have a direct relationship.

14           (i) Consumers who have a direct relationship with traditional and  
15           e-commerce businesses typically have some level of knowledge about and  
16           control over the collection of data by those business, including: the choice to  
17           use the business’s products or services; the ability to review and consider data  
18           collection policies; the ability to opt out of certain data collection practices; the  
19           ability to identify and contact customer representatives; the ability to pursue  
20           contractual remedies through litigation; and the knowledge necessary to  
21           complain to law enforcement if other methods fail.

1                   (ii) By contrast, consumers may not be aware that data brokers  
2 exist, who the companies are, or what information they collect. Typically,  
3 consumers do not have a direct relationship with a data broker and have little  
4 recourse to address grievances.

5                   (F) The State of Vermont has the legal authority and duty to exercise  
6 its traditional “Police Powers” to ensure the public health, safety, and welfare,  
7 which includes both the right to regulate businesses that operate in the State  
8 and engage in activities that affect Vermont consumers as well as the right to  
9 require disclosure of information to protect consumers from harm.

10                  (G) At this time, comprehensive regulation of the data broker  
11 industry would be premature. However, to give Vermont consumers access to  
12 the information necessary to know who may be collecting or selling their data  
13 and whether and how to opt out of certain of these practices, Vermont should  
14 adopt a narrowly tailored definition of “data broker” and require data brokers  
15 to register annually with the Secretary of State and provide information about  
16 their data collection activities, including specific information about activities  
17 relating to minors.

18                  (2) Ensuring that data brokers have adequate security standards.

19                  (A) News headlines in the past several years demonstrate that large  
20 and sophisticated businesses, governments, and other public and private

1 institutions are constantly subject to cyberattacks, which have compromised  
2 sensitive personal information of literally billions of consumers worldwide.

3 (B) While neither government nor industry can prevent every  
4 security breach, the State of Vermont has the authority and the duty to enact  
5 legislation to protect its consumers where possible.

6 (C) One approach to protecting consumer data has been to require  
7 government agencies and certain regulated businesses to adopt an “information  
8 security program” that has “appropriate administrative, technical, and physical  
9 safeguards to ensure the security and confidentiality of records” and “to protect  
10 against any anticipated threats or hazards to their security or integrity which  
11 could result in substantial harm.” *Federal Privacy Act*; 5 U.S.C. § 552a.

12 (D) The requirement to adopt such an information security program  
13 currently applies to “financial institutions” subject to the Gramm-Leach-Bliley  
14 Act, 15 U.S.C. § 6801 et seq; to certain entities regulated by the Vermont  
15 Department of Financial Regulation pursuant to rules adopted by the  
16 Department; to persons who maintain or transmit health information regulated  
17 by the Health Insurance Portability and Accountability Act; and to various  
18 types of businesses under laws in at least 13 other states.

19 (E) Vermont can better protect its consumers from data broker  
20 security breaches and related harm by requiring data brokers to adopt an

1 information security program with appropriate administrative, technical, and  
2 physical safeguards to protect sensitive personal information.

3 (3) Protecting consumers affected by a data broker security breach.

4 (A) Once a security breach occurs, providing regulators and  
5 consumers with timely and appropriate notice of the breach can help to  
6 mitigate the amount of harm consumers suffer when their personal information  
7 is compromised.

8 (B) Vermont’s Security Breach Notice Act, one of the first such laws  
9 in the country, has achieved success in preventing harm to consumers after a  
10 data breach. In the event a “data collector” suffers a security breach, the law  
11 requires notice to the Attorney General or Department of Financial Regulation  
12 within 14 days, and notice to consumers in the most expedient time possible  
13 and without unreasonable delay, but not later than 45 days.

14 (C) The Security Breach Notice Act is inadequate to provide  
15 protection when a data broker suffers a breach. This is because the type of  
16 information that triggers the requirements of the Act—a consumer’s name *in*  
17 *combination with* other sensitive identifying information, e.g., a Social  
18 Security number, means that certain breaches do not trigger the Act, even if the  
19 amount or type of information breached could still cause significant harm.

20 (D) Given the amount and nature of the consumer information that  
21 data brokers collect, Vermont should adopt a Data Broker Security Breach

1 Notice Act that is triggered when a data broker suffers a breach and is  
2 appropriately scaled to the breadth and type of information that data brokers  
3 collect.

4 (4) Prohibiting the acquisition of personal information through  
5 fraudulent means or with the intent to commit wrongful acts.

6 (A) One of the significant dangers of the broad availability of  
7 sensitive personal information is that it can be used with malicious intent to  
8 commit wrongful acts, such as stalking, harassment, fraud, discrimination, and  
9 identity theft.

10 (B) While various criminal and civil statutes prohibit these wrongful  
11 acts, there is currently no prohibition on acquiring data for the purpose of  
12 committing such acts.

13 (C) Creating new causes of action prohibiting the acquisition of  
14 personal information through fraudulent means or with the intent to commit a  
15 wrongful act, enforceable by the Attorney General, State's Attorneys, and  
16 consumers, sets a clear standard prohibiting this conduct and provides an  
17 additional, earlier authority to take legal action to prevent harm before it  
18 occurs.

19 (5) Removing financial barriers to protect consumer credit information.

20 (A) In September 2017, Equifax Inc., one of the three largest national  
21 credit reporting agencies, experienced a security breach involving over 145

1 million Americans, including over 247,000 Vermonters—roughly 40 percent  
2 of the State’s population.

3 (B) The data exposed included names, Social Security numbers, birth  
4 dates, addresses, driver’s license numbers, and credit card numbers.

5 (C) In the weekend immediately following the breach, Vermont’s  
6 Consumer Assistance Program received over 700 complaints, the highest  
7 volume of complaints ever received for a single incident.

8 (D) In the aftermath of the breach, members of the General Assembly  
9 held hearings throughout the State to take testimony from Vermont consumers  
10 concerned about the breach, gather information about their experiences, and  
11 disseminate guidance from the Vermont Attorney General and the Department  
12 of Financial Regulation on steps consumers should take to protect their  
13 identities and credit information.

14 (E) Chief among these steps, the Attorney General recommends that  
15 consumers make a request to each of the credit reporting agencies to place a  
16 security freeze on their credit file.

17 (F) Under State law, when a consumer places a security freeze, the  
18 credit reporting agency issues a unique personal identification number or  
19 password to the consumer, which the consumer must provide, along with the  
20 consumer’s express consent, to allow any potential creditor to access his or her  
21 credit information.

1           (G) Except in cases of identity theft, current Vermont law allows a  
2           credit reporting agency to charge a fee of up to \$10.00 to place a security  
3           freeze, and up to \$5.00 to lift temporarily or remove a security freeze.

4           (H) Although Equifax has waived temporarily its fees to place a  
5           security freeze, Vermont consumers should not have to pay credit reporting  
6           agencies a fee to protect their credit information, particularly when most  
7           Vermonters do not have a direct business relationship with these companies  
8           and in many cases are not aware that these companies possess so much  
9           sensitive data about consumers.

10           (b) Intent.

11           (1) Providing consumers with more information about data brokers,  
12           their data collection practices, and the right to opt out. It is the intent of the  
13           General Assembly to provide Vermonters with access to more information  
14           about the data brokers that collect consumer data and their collection  
15           practices by:

16           (A) adopting a narrowly tailored definition of “data broker” that:

17           (i) includes only those businesses that aggregate and sell the  
18           personal information of consumers with whom they do not have a direct  
19           relationship; and

20           (ii) excludes businesses that collect information from their own  
21           customers, employees, users, or donors, including: banks and other financial

1 institutions; utilities; insurers; retailers and grocers; restaurants and hospitality  
2 businesses; social media websites and mobile “apps;” search websites; and  
3 businesses that provide services for consumer-facing businesses and  
4 maintain a direct relationship with those consumers, such as website, “app,”  
5 and e-commerce platforms; and

6 (B) requiring data brokers to register annually with the Secretary of  
7 State and file certain disclosures concerning the opt out rights, including  
8 specific information about activities relating to minors.

9 (2) Ensuring that data brokers have adequate security standards. It is the  
10 intent of the General Assembly to protect against potential cyber threats by  
11 requiring data brokers to adopt an information security program with  
12 appropriate technical, physical, and administrative safeguards.

13 (3) Protecting consumers affected by a data broker security breach. It is  
14 the intent of the General Assembly to ensure timely and effective notice to  
15 Vermonters whose data may be at risk from a data broker security breach by  
16 adopting a Data Broker Security Breach Notice Act to require data brokers to  
17 comply with specific notice requirements to the Attorney General and to  
18 consumers in the event of a breach.

19 (4) Prohibiting the acquisition of personal information with the intent to  
20 commit wrongful acts. It is the intent of the General Assembly to protect  
21 Vermonters from potential harm by creating new causes of action that prohibit

1 the acquisition or use of personal information for the purpose of stalking,  
2 harassment, fraud, identity theft, or discrimination.

3 (5) Removing financial barriers to protect consumer credit information.

4 It is the intent of the General Assembly to remove any financial barrier for  
5 Vermonters who wish to place a security freeze on their credit report by  
6 prohibiting credit reporting agencies from charging a fee to place or remove a  
7 freeze.

8 Sec. 2. 9 V.S.A. chapter 62 is amended to read:

9 CHAPTER 62. PROTECTION OF PERSONAL INFORMATION

10 Subchapter 1. General Provisions

11 § 2430. DEFINITIONS

12 ~~The following definitions shall apply throughout this chapter unless~~  
13 ~~otherwise required~~ As used in this chapter:

14 (1) “Business” means a sole proprietorship, partnership, corporation,  
15 association, limited liability company, or other group, however organized and  
16 whether or not organized to operate at a profit, including a financial institution  
17 organized, chartered, or holding a license or authorization certificate under the  
18 laws of this State, any other state, the United States, or any other country, or  
19 the parent, affiliate, or subsidiary of a financial institution, but **in no case shall**  
20 **it does not include:**

1           (A) the State, a State agency, or any political subdivision of the State;

2           or

3           (B) a vendor acting solely on behalf of the State, a State agency, or a  
4           political subdivision of the State.

5           (2) “Consumer” means an individual residing in this State.

6           (3) “Data broker” means a business that collects and sells to one or more  
7           third parties the personal information of a consumer with whom the business  
8           does not have a direct relationship. For purposes of this definition, a consumer  
9           has a direct relationship with a business if the consumer is a past or present:

10           (A) customer, client, subscriber, or user of the business’s goods or  
11           services;

12           (B) employee, contractor, or agent of the business; or

13           (C) donor to the business.

14           (4)(A) “Data broker security breach” means an unauthorized acquisition  
15           or a reasonable belief of an unauthorized acquisition of personal information  
16           maintained by a data broker when the personal information is not encrypted,  
17           redacted, or protected by another method that renders the information  
18           unreadable or unusable by an unauthorized person.

19           (B) “Data broker security breach” does not include good faith but  
20           unauthorized acquisition of personal information by an employee or agent of  
21           the data broker for a legitimate purpose of the data broker, provided that the

1 personal information is not used for a purpose unrelated to the data broker’s  
2 business or subject to further unauthorized disclosure.

3 (C) In determining whether personal information has been acquired  
4 or is reasonably believed to have been acquired by a person without valid  
5 authorization, a data broker may consider the following factors, among others:

6 (i) indications that the personal information is in the physical  
7 possession and control of a person without valid authorization, such as a lost or  
8 stolen computer or other device containing personal information;

9 (ii) indications that the personal information has been downloaded  
10 or copied;

11 (iii) indications that the personal information was used by an  
12 unauthorized person, such as fraudulent accounts opened or instances of  
13 identity theft reported; or

14 (iv) that the personal information has been made public.

15 ~~(3)(5)~~ “Data collector” may include the State, State agencies, political  
16 subdivisions of the State, public and private universities, privately and publicly  
17 held corporations, limited liability companies, financial institutions, retail  
18 operators, and any other entity that, means a person who, for any purpose,  
19 whether by automated collection or otherwise, handles, collects, disseminates,  
20 or otherwise deals with nonpublic personal information personally identifiable  
21 information, and includes the State, State agencies, political subdivisions of the

1 State, public and private universities, privately and publicly held corporations,  
2 limited liability companies, financial institutions, and retail operators.

3 ~~(4)(6)~~ “Encryption” means use of an algorithmic process to transform  
4 data into a form in which the data is rendered unreadable or unusable without  
5 use of a confidential process or key.

6 ~~(5)(7)(A)~~ “Personally identifiable information” means ~~an individual’s a~~  
7 consumer’s first name or first initial and last name in combination with any  
8 one or more of the following digitally stored data elements, when either the  
9 name or the data elements are not encrypted or redacted or protected by  
10 another method that renders them unreadable or unusable by unauthorized  
11 persons:

12 (i) Social Security number;

13 (ii) motor vehicle operator’s license number or nondriver  
14 identification card number;

15 (iii) financial account number or credit or debit card number, if  
16 circumstances exist in which the number could be used without additional  
17 identifying information, access codes, or passwords;

18 (iv) account passwords or personal identification numbers or other  
19 access codes for a financial account.

1 (B) “Personally identifiable information” does not mean publicly  
2 available information that is lawfully made available to the general public from  
3 federal, State, or local government records.

4 (8) “Personal information” means one or more of the following **digitally**  
5 **stored** data elements about a consumer:

6 (A) name;

7 (B) address;

8 (C) name or address of a member of his or her immediate family or  
9 household;

10 (D) a personal identifier, including a Social Security number, other  
11 government-issued identification number, or biometric record;

12 (E) an indirect identifier, including date of birth, place of birth, or  
13 mother’s maiden name; or

14 (F) other information that, alone or in combination, is linked or  
15 linkable to the consumer that would allow a reasonable person to identify the  
16 consumer with reasonable certainty.

17 ~~(6)(9)~~ “Records Record” means any material on which written, drawn,  
18 spoken, visual, or electromagnetic information is recorded or preserved,  
19 regardless of physical form or characteristics.

1           ~~(7)~~(10) “Redaction” means the rendering of data so that it is unreadable  
2 or is truncated so that no more than the last four digits of the identification  
3 number are accessible as part of the data.

4           ~~(8)~~(11)(A) “Security breach” means unauthorized acquisition of,  
5 ~~electronic data~~ or a reasonable belief of an unauthorized acquisition of,  
6 ~~electronic data that compromises the security, confidentiality, or integrity of a~~  
7 ~~consumer’s~~ personally identifiable information maintained by ~~the a~~ data  
8 collector.

9           (B) “Security breach” does not include good faith but unauthorized  
10 acquisition of personally identifiable information by an employee or agent of  
11 the data collector for a legitimate purpose of the data collector, provided that  
12 the personally identifiable information is not used for a purpose unrelated to  
13 the data collector’s business or subject to further unauthorized disclosure.

14           (C) In determining whether personally identifiable information has  
15 been acquired or is reasonably believed to have been acquired by a person  
16 without valid authorization, a data collector may consider the following  
17 factors, among others:

18           (i) indications that the information is in the physical possession  
19 and control of a person without valid authorization, such as a lost or stolen  
20 computer or other device containing information;

1 (ii) indications that the information has been downloaded or  
2 copied;

3 (iii) indications that the information was used by an unauthorized  
4 person, such as fraudulent accounts opened or instances of identity theft  
5 reported; or

6 (iv) that the information has been made public.

7 § 2433. ACQUISITION OF PERSONAL INFORMATION; PROHIBITIONS

8 (a) Prohibited acquisition and use.

9 (1) A person shall not acquire personal information through fraudulent  
10 means.

11 (2) A person shall not acquire or use personal information for the  
12 purpose of:

13 (A) stalking or harassing another person;

14 (B) committing a fraud, including identity theft, financial fraud, or e-  
15 mail fraud; or

16 (C) engaging in unlawful discrimination, including employment  
17 discrimination and housing discrimination.

18 (b) Enforcement.

19 (1) A person who violates a provision of this section commits an unfair  
20 and deceptive act in commerce in violation of section 2453 of this title.



1 discovery or notification of the breach, unless a law enforcement agency, as  
2 ~~provided in subdivisions (3) and~~ requests a delay pursuant to subdivision (4) of  
3 this subsection (b).

4 (2) ~~Any~~ A data collector that maintains or possesses ~~computerized data~~  
5 ~~containing~~ personally identifiable information ~~of a consumer~~ that the data  
6 collector does not own or license, or ~~any~~ a data collector that acts or conducts  
7 business in Vermont that maintains or possesses ~~records or data containing~~  
8 personally identifiable information that the data collector does not own or  
9 license, shall notify the owner or licensee of the information of any security  
10 breach immediately following discovery of the breach, consistent with the  
11 legitimate needs of law enforcement as provided in ~~subdivisions (3) and~~  
12 subdivision (4) of this subsection (b).

13 (3) A data collector ~~or other entity subject to this subchapter~~ shall  
14 provide notice of a security breach to the Attorney General or to the  
15 Department of Financial Regulation, as applicable, as follows:

16 (A) A data collector ~~or other entity~~ regulated by the Department of  
17 Financial Regulation under Title 8 or this title shall provide notice of a breach  
18 to the Department. All other data collectors or ~~other entities subject to this~~  
19 ~~subchapter~~ shall provide notice of a breach to the Attorney General.

20 (B)(i) The data collector shall notify the Attorney General or the  
21 Department, as applicable, of the date of the security breach and the date of

1 discovery of the breach and shall provide a preliminary description of the  
2 breach within 14 business days, consistent with the legitimate needs of ~~the a~~  
3 law enforcement agency as provided in ~~this subdivision (3) and~~ subdivision (4)  
4 of this subsection (b), of the data collector's discovery of the security breach or  
5 when the data collector provides notice to consumers pursuant to this section,  
6 whichever is sooner.

7 (ii) Notwithstanding subdivision (B)(i) of this subdivision (b)(3), a  
8 data collector ~~who~~ that, prior to the date of the security breach, on a form and  
9 in a manner prescribed by the Attorney General, had sworn in writing to the  
10 Attorney General that it maintains written policies and procedures to maintain  
11 the security of personally identifiable information and respond to a breach in a  
12 manner consistent with Vermont law shall notify the Attorney General of the  
13 date of the security breach and the date of discovery of the breach and shall  
14 provide a description of the breach prior to providing notice of the breach to  
15 consumers pursuant to subdivision (1) of this subsection (b).

16 (iii) If the date of the security breach is unknown at the time notice  
17 is sent to the Attorney General or to the Department, the data collector shall  
18 send the Attorney General or the Department the date of the breach as soon as  
19 it is known.

20 (iv) Unless otherwise ordered by a court of this State for good  
21 cause shown, a notice provided under this subdivision (3)(B), or any later

1 supplemental information provided by the data collector, other than notice to  
2 consumer or the number of Vermont consumers affected, shall not be disclosed  
3 to any person other than the Department, the authorized agent or representative  
4 of the Attorney General, a State’s Attorney, or another law enforcement officer  
5 engaged in legitimate law enforcement activities without the consent of the  
6 data collector.

7 (C)(i) When the data collector provides notice of the security breach  
8 to consumers pursuant to subdivision (1) of this subsection (b), the data  
9 collector shall notify the Attorney General or the Department, as applicable, of  
10 the number of Vermont consumers affected, if known to the data collector, and  
11 shall provide a copy of the notice provided to consumers under subdivision (1)  
12 of this subsection (b).

13 (ii) The data collector may send to the Attorney General or the  
14 Department, as applicable, a second copy of the consumer notice, from which  
15 is redacted the type of personally identifiable information that was subject to  
16 the security breach, and which the Attorney General or the Department shall  
17 use for any public disclosure of the breach.

18 (4)(A)(i) The notice to a consumer required by this subsection shall be  
19 delayed upon request of a law enforcement agency.

20 (ii) A law enforcement agency may request the delay if it believes  
21 that notification may impede a law enforcement investigation, or a national or

1 Homeland Security investigation, or jeopardize public safety or national or  
2 Homeland Security interests.

3 (iii) ~~In the event~~ If law enforcement ~~makes the request for requests~~  
4 a delay in a manner other than in writing, the data collector shall document  
5 ~~such~~ the request contemporaneously in writing, including the name of the law  
6 enforcement officer making the request and the officer's law enforcement  
7 agency engaged in the investigation.

8 (iv) A law enforcement agency shall promptly notify the data  
9 collector in writing when the law enforcement agency no longer believes that  
10 notification may impede a law enforcement investigation, or a national or  
11 Homeland Security investigation, or jeopardize public safety or national or  
12 Homeland Security interests.

13 (v) The data collector shall provide notice required by this section  
14 without unreasonable delay upon receipt of a written communication, which  
15 includes facsimile or electronic communication, from the law enforcement  
16 agency withdrawing its request for delay.

17 (B)(i) A Vermont law enforcement agency with a reasonable belief  
18 that a security breach has or may have occurred at a specific business shall  
19 notify the business in writing of its belief.

20 (ii) The agency shall also notify the business that additional  
21 information on the security breach may need to be furnished to the Office of

1 the Attorney General or the Department of Financial Regulation and shall  
2 include the website and telephone number for the Office and the Department in  
3 the notice required by this subdivision.

4 (iii) Nothing in this subdivision (B) shall alter the responsibilities  
5 of a data collector under this section or provide a cause of action against a law  
6 enforcement agency that fails, without bad faith, to provide the notice required  
7 by this subdivision.

8 (5) The notice to a consumer shall be clear and conspicuous. The notice  
9 shall include a description of each of the following, if known to the data  
10 collector:

11 (A) the incident in general terms;

12 (B) the type of personally identifiable information that was subject to  
13 the security breach;

14 (C) the general acts of the data collector to protect the personally  
15 identifiable information from further security breach;

16 (D) a telephone number, toll-free if available, that the consumer may  
17 call for further information and assistance;

18 (E) advice that directs the consumer to remain vigilant by reviewing  
19 account statements and monitoring free credit reports; and

20 (F) the approximate date of the security breach.

1           (6) A data collector may provide notice of a security breach to a  
2 consumer by one or more of the following methods:

3           (A) Direct notice, which may be by one of the following methods:

4           (i) written notice mailed to the consumer’s residence;

5           (ii) electronic notice, for those consumers for whom the data  
6 collector has a valid e-mail address if:

7           (I) the data collector’s primary method of communication with  
8 the consumer is by electronic means, the electronic notice does not request or  
9 contain a hypertext link to a request that the consumer provide personal  
10 information, and the electronic notice conspicuously warns consumers not to  
11 provide personal information in response to electronic communications  
12 regarding security breaches; or

13           (II) the notice is consistent with the provisions regarding  
14 electronic records and signatures for notices in 15 U.S.C. § 7001; or

15           (iii) telephonic notice, provided that telephonic contact is made  
16 directly with each affected consumer and not through a prerecorded message.

17           (B)(i) Substitute notice, if:

18           (I) the data collector demonstrates that the cost of providing  
19 written or telephonic notice to affected consumers would exceed \$5,000.00;

20           (II) the class of affected consumers to be provided written or  
21 telephonic notice exceeds 5,000; or

1 (III) the data collector does not have sufficient contact  
2 information.

3 (ii) A data collector shall provide substitute notice by:

4 (I) conspicuously posting the notice on the data collector's  
5 website if the data collector maintains one; and

6 (II) notifying major statewide and regional media.

7 (c) ~~In the event~~ If a data collector provides notice to more than 1,000  
8 consumers at one time pursuant to this section, the data collector shall notify,  
9 without unreasonable delay, all consumer reporting agencies that compile and  
10 maintain files on consumers on a nationwide basis, as defined in 15 U.S.C.  
11 § 1681a(p), of the timing, distribution, and content of the notice. This  
12 subsection shall not apply to a person who is licensed or registered under Title  
13 8 by the Department of Financial Regulation.

14 (d)(1)(A) Notice of a security breach pursuant to subsection (b) of this  
15 section is not required if the data collector establishes that misuse of ~~personal~~  
16 personally identifiable information is not reasonably possible and the data  
17 collector provides notice of ~~the~~ its determination ~~that the misuse of the~~  
18 ~~personal information is not reasonably possible~~ pursuant to the requirements of  
19 this subsection (d).

20 (B)(i) If the data collector establishes that misuse of the ~~personal~~  
21 personally identifiable information is not reasonably possible, the data

1 collector shall provide notice of its determination ~~that misuse of the personal~~  
2 ~~information is not reasonably possible~~ and a detailed explanation for said  
3 ~~determination~~ to the Vermont Attorney General or to the Department of  
4 Financial Regulation, ~~in the event that the data collector is a person or entity~~  
5 ~~licensed or registered with the Department under Title 8 or this title~~ as  
6 applicable.

7 (ii) The data collector may designate its notice and detailed  
8 explanation to the Vermont Attorney General or the Department of Financial  
9 Regulation as “trade secret” if the notice and detailed explanation meet the  
10 definition of trade secret contained in 1 V.S.A. § 317(c)(9).

11 (2) If a data collector established that misuse of ~~personal information~~  
12 personally identifiable information was not reasonably possible under  
13 subdivision (1) of this subsection (d) and subsequently obtains facts indicating  
14 that misuse of the ~~personal information~~ personally identifiable information has  
15 occurred or is occurring, the data collector shall provide notice of the security  
16 breach pursuant to subsection (b) of this section.

17 (e) ~~Any~~ A waiver of the provisions of this subchapter is contrary to public  
18 policy and is void and unenforceable.

19 (f) Except as provided in subdivision (3) of this subsection (f), a financial  
20 institution that is subject to the following guidances, and any revisions,

1 additions, or substitutions relating to an interagency guidance, shall be exempt  
2 from this section:

3 (1) The Federal Interagency Guidance Response Programs for  
4 Unauthorized Access to Consumer Information and Customer Notice, issued  
5 on March 7, 2005, by the Board of Governors of the Federal Reserve System,  
6 the Federal Deposit Insurance Corporation, the Office of the Comptroller of  
7 the Currency, and the Office of Thrift Supervision.

8 (2) Final Guidance on Response Programs for Unauthorized Access to  
9 Member Information and Member Notice, issued on April 14, 2005, by the  
10 National Credit Union Administration.

11 (3) A financial institution regulated by the Department of Financial  
12 Regulation that is subject to subdivision (1) or (2) of this subsection (f) shall  
13 notify the Department as soon as possible after it becomes aware of ~~an incident~~  
14 ~~involving unauthorized access to or use of personally identifiable information a~~  
15 security breach.

16 (g) Enforcement.

17 (1) With respect to all data collectors ~~and other entities subject to this~~  
18 ~~subchapter~~, other than a person or entity licensed or registered with the  
19 Department of Financial Regulation under Title 8 or this title, the Attorney  
20 General and State's Attorney shall have sole and full authority to investigate  
21 potential violations of this subchapter and to enforce, prosecute, obtain, and

1 impose remedies for a violation of this subchapter or any rules or regulations  
2 made pursuant to this chapter as the Attorney General and State’s Attorney  
3 have under chapter 63 of this title. The Attorney General may refer the matter  
4 to the State’s Attorney in an appropriate case. The Superior Courts shall have  
5 jurisdiction over any enforcement matter brought by the Attorney General or a  
6 State’s Attorney under this subsection.

7 (2) With respect to a data collector that is a person or entity licensed or  
8 registered with the Department of Financial Regulation under Title 8 or this  
9 title, the Department of Financial Regulation shall have the full authority to  
10 investigate potential violations of this subchapter and to prosecute, obtain, and  
11 impose remedies for a violation of this subchapter or any rules or regulations  
12 adopted pursuant to this subchapter, as the Department has under Title 8 or this  
13 title or any other applicable law or regulation.

14 Subchapter 3. Social Security Number Protection Act

15 § 2440. SOCIAL SECURITY NUMBER PROTECTION

16 \* \* \*

17 (f) Any person has the right to request that a town clerk or clerk of court  
18 remove from an image or copy of an official record placed on a town’s or  
19 court’s Internet website available to the general public or an Internet website  
20 available to the general public to display public records by the town clerk or  
21 clerk of court, the person’s Social Security number, employer taxpayer

1 identification number, driver’s license number, State identification number,  
2 passport number, checking account number, savings account number, credit  
3 card or debit card number, or personal identification number (PIN) code or  
4 passwords contained in that official record. A town clerk or clerk of court is  
5 authorized to redact the ~~personal~~ information identified in a request submitted  
6 under this section. The request must be made in writing, legibly signed by the  
7 requester, and delivered by mail, facsimile, or electronic transmission, or  
8 delivered in person to the town clerk or clerk of court. The request must  
9 specify the ~~personal~~ information to be redacted, information that identifies the  
10 document that contains the ~~personal~~ information to be redacted, and unique  
11 information that identifies the location within the document that contains the  
12 Social Security number, employer taxpayer identification number, driver’s  
13 license number, State identification number, passport number, checking  
14 account number, savings account number, credit card number, or debit card  
15 number, or personal identification number (PIN) code or passwords to be  
16 redacted. The request for redaction shall be considered a public record with  
17 access restricted to the town clerk, the clerk of court, their staff, or upon order  
18 of the court. The town clerk or clerk of court shall have no duty to inquire  
19 beyond the written request to verify the identity of a person requesting  
20 redaction and shall have no duty to remove redaction for any reason upon  
21 subsequent request by an individual or by order of the court, if impossible to

1 do so. No fee will be charged for the redaction pursuant to such request. Any  
2 person who requests a redaction without proper authority to do so shall be  
3 guilty of an infraction, punishable by a fine not to exceed \$500.00 for each  
4 violation.

5 \* \* \*

6 Subchapter 4. Document Safe Destruction Act

7 § 2445. SAFE DESTRUCTION OF DOCUMENTS CONTAINING  
8 PERSONAL CONFIDENTIAL INFORMATION

9 (a) As used in this section:

10 (1) “Business” ~~means sole proprietorship, partnership, corporation,~~  
11 ~~association, limited liability company, or other group, however organized and~~  
12 ~~whether or not organized to operate at a profit, including a financial institution~~  
13 ~~organized, chartered, or holding a license or authorization certificate under the~~  
14 ~~laws of this State, any other state, the United States, or any other country, or~~  
15 ~~the parent, affiliate, or subsidiary of a financial institution, but in no case shall~~  
16 ~~it include the State, a State agency, or any political subdivision of the State.~~  
17 The term has the same meaning as in section 2430 of this title, and includes an  
18 entity that destroys records.

19 (2) “Customer” means an individual who provides ~~personal~~ confidential  
20 information to a business for the purpose of purchasing or leasing a product or  
21 obtaining a service from the business.

1           (3) “~~Personal~~ Confidential information” means the following  
2 information that identifies, relates to, describes, or is capable of being  
3 associated with a particular individual: his or her signature, Social Security  
4 number, physical characteristics or description, passport number, driver’s  
5 license or State identification card number, insurance policy number, bank  
6 account number, credit card number, debit card number, or any other financial  
7 information.

8           (4)(A) “Record” means any material, regardless of the physical form, on  
9 which information is recorded or preserved by any means, including in written  
10 or spoken words, graphically depicted, printed, or electromagnetically  
11 transmitted.

12           (B) “Record” does not include publicly available directories  
13 containing information an individual has voluntarily consented to have  
14 publicly disseminated or listed, such as name, address, or telephone number.

15           (b) A business shall take all reasonable steps to destroy or arrange for the  
16 destruction of a customer’s records within its custody or control containing  
17 ~~personal confidential~~ information ~~which that~~ is no longer to be retained by the  
18 business by shredding, erasing, or otherwise modifying the ~~personal~~  
19 confidential information in those records to make it unreadable or  
20 indecipherable through any means for the purpose of:

1 (1) ensuring the security and confidentiality of customer ~~personal~~  
2 confidential information;

3 (2) protecting against any anticipated threats or hazards to the security  
4 or integrity of customer ~~personal~~ confidential information; and

5 (3) protecting against unauthorized access to or use of customer  
6 ~~personal~~ confidential information that could result in substantial harm or  
7 inconvenience to any customer.

8 (c) An entity that is in the business of disposing of ~~personal financial~~  
9 confidential information that conducts business in Vermont or disposes of  
10 ~~personal~~ confidential information of residents of Vermont must take all  
11 reasonable measures to dispose of records containing ~~personal~~ confidential  
12 information by implementing and monitoring compliance with policies and  
13 procedures that protect against unauthorized access to or use of ~~personal~~  
14 confidential information during or after the collection and transportation and  
15 disposing of such information.

16 \* \* \*

17 Subchapter 5. Data Brokers

18 § 2446. ANNUAL REGISTRATION

19 (a) A data broker that collects and sells the personal information of a  
20 Vermont consumer shall:

1           (1) register with the Secretary of State on or before January 31  
2           following the year of the sale; and

3           (2) renew its registration annually thereafter for each year in which the  
4           data broker collects and sells the personal information of a Vermont consumer.

5           (b) A data broker shall provide with its registration the following  
6           information:

7           (1) the name and primary physical, e-mail, and Internet addresses of the  
8           data broker;

9           (2) if the data broker permits a consumer to opt out of the data broker's  
10          collection of personal information, opt out of its databases, or opt out of certain  
11          sales of data:

12           (A) the method for requesting an opt out;

13           (B) if the opt out applies to only certain activities or sales, which  
14          ones; and

15           (C) whether the data broker permits a consumer to authorize a third  
16          party to perform the opt out on the consumer's behalf;

17           (3) a statement specifying the data collection, databases, or sales  
18          activities from which a consumer may not opt out;

19           (4) where the data broker has actual knowledge that it possesses the  
20          information of minors, a separate statement detailing the data collection

1 practices, databases, sales activities, and opt out policies that are applicable to  
2 the personal information of minors; and

3 (5) any additional information or explanation the data broker chooses to  
4 provide concerning its data collection practices.

5 § 2447. DATA BROKER DUTY TO PROTECT PERSONAL

6 INFORMATION; STANDARDS; TECHNICAL REQUIREMENTS

7 (a) Duty to protect personally identifiable information.

8 (1) A data broker shall develop, implement, and maintain a  
9 comprehensive information security program that is written in one or more  
10 readily accessible parts and contains administrative, technical, and physical  
11 safeguards that are appropriate to:

12 (A) the size, scope, and type of business of the data broker obligated  
13 to safeguard the personally identifiable information under such comprehensive  
14 information security program;

15 (B) the amount of resources available to the data broker;

16 (C) the amount of stored data; and

17 (D) the need for security and confidentiality of personally identifiable  
18 information.

19 (2) A data broker subject to this subsection shall adopt safeguards in the  
20 comprehensive security program that are consistent with the safeguards for  
21 protection of personally identifiable information and information of a similar

1 character set forth in other State rules or federal regulations applicable to the  
2 data broker.

3 (b) Information security program; minimum features. A comprehensive  
4 information security program shall at minimum have the following features:

5 (1) designation of one or more employees to maintain the program;

6 (2) identification and assessment of reasonably foreseeable internal and  
7 external risks to the security, confidentiality, and integrity of any electronic,  
8 paper, or other records containing personally identifiable information, and a  
9 process for evaluating and improving, where necessary, the effectiveness of the  
10 current safeguards for limiting such risks, including:

11 (A) ongoing employee training, including training for temporary and  
12 contract employees;

13 (B) employee compliance with policies and procedures; and

14 (C) means for detecting and preventing security system failures;

15 (3) security policies for employees relating to the storage, access, and  
16 transportation of records containing personally identifiable information outside  
17 business premises;

18 (4) disciplinary measures for violations of the comprehensive  
19 information security program rules;

20 (5) measures that prevent terminated employees from accessing records  
21 containing personally identifiable information;

1           (6) supervision of service providers, by:

2                   (A) taking reasonable steps to select and retain third-party service  
3 providers that are capable of maintaining appropriate security measures to  
4 protect personally identifiable information consistent with applicable law; and

5                   (B) requiring third-party service providers by contract to implement  
6 and maintain appropriate security measures for personally identifiable  
7 information;

8           (7) reasonable restrictions upon physical access to records containing  
9 personally identifiable information and storage of the records and data in  
10 locked facilities, storage areas, or containers;

11           (8)(A) regular monitoring to ensure that the comprehensive information  
12 security program is operating in a manner reasonably calculated to prevent  
13 unauthorized access to or unauthorized use of personally identifiable  
14 information; and

15                   (B) upgrading information safeguards as necessary to limit risks;

16           (9) regular review of the scope of the security measures:

17                   (A) at least annually; or

18                   (B) whenever there is a material change in business practices that  
19 may reasonably implicate the security or integrity of records containing  
20 personally identifiable information; and

1           (10)(A) documentation of responsive actions taken in connection with  
2           any incident involving a breach of security; and

3           (B) mandatory post-incident review of events and actions taken, if  
4           any, to make changes in business practices relating to protection of personally  
5           identifiable information.

6           (c) Information security program; computer system security requirements.  
7           A comprehensive information security program required by this section shall at  
8           minimum, and to the extent technically feasible, have the following elements:

9           (1) secure user authentication protocols, as follows:

10           (A) an authentication protocol that has the following features:

11           (i) control of user IDs and other identifiers;

12           (ii) a reasonably secure method of assigning and selecting  
13           passwords or use of unique identifier technologies, such as biometrics or token  
14           devices;

15           (iii) control of data security passwords to ensure that such  
16           passwords are kept in a location and format that do not compromise the  
17           security of the data they protect;

18           (iv) restricting access to only active users and active user  
19           accounts; and

20           (v) blocking access to user identification after multiple  
21           unsuccessful attempts to gain access; or

1           (B) an authentication protocol that provides a higher level of security  
2           than the features specified in subdivision (1)(A) of this subsection (c).

3           (2) secure access control measures that:

4                 (A) restrict access to records and files containing personally  
5                 identifiable information to those who need such information to perform their  
6                 job duties; and

7                 (B) assign to each person with computer access unique identifications  
8                 plus passwords, which are not vendor-supplied default passwords, that are  
9                 reasonably designed to maintain the integrity of the security of the access  
10                controls or a protocol that provides a higher degree of security;

11                (3) encryption of all transmitted records and files containing personally  
12                identifiable information that will travel across public networks and encryption  
13                of all data containing personally identifiable information to be transmitted  
14                wirelessly or a protocol that provides a higher degree of security;

15                (4) reasonable monitoring of systems for unauthorized use of or access  
16                to personally identifiable information;

17                (5) encryption of all personally identifiable information stored on  
18                laptops or other portable devices or a protocol that provides a higher degree of  
19                security;

20                (6) for files containing personally identifiable information on a system  
21                that is connected to the Internet, reasonably up-to-date firewall protection and

1 operating system security patches that are reasonably designed to maintain the  
2 integrity of the personally identifiable information or a protocol that provides a  
3 higher degree of security;

4 (7) reasonably up-to-date versions of system security agent software that  
5 must include malware protection and reasonably up-to-date patches and virus  
6 definitions, or a version of such software that can still be supported with up-to-  
7 date patches and virus definitions and is set to receive the most current security  
8 updates on a regular basis or a protocol that provides a higher degree of  
9 security; and

10 (8) education and training of employees on the proper use of the  
11 computer security system and the importance of personally identifiable  
12 information security.

13 (d) Enforcement.

14 (1) A person who violates a provision of this section commits an unfair  
15 and deceptive act in commerce in violation of section 2453 of this title.

16 (2) The Attorney General has the same authority to adopt rules to  
17 implement the provisions of this chapter and to conduct civil investigations,  
18 enter into assurances of discontinuance, and bring civil actions as provided  
19 under chapter 63, subchapter 1 of this title.

20 § 2448. DATA BROKER SECURITY BREACH NOTICE

1           (a) This section shall be known as the Data Broker Security Breach  
2 Notice Act.

3           (b) Notice of breach.

4                 (1)(A) Except as set forth in subsection (d) of this section, a data broker  
5 that owns or licenses personal information shall notify the consumer of a data  
6 broker security breach following discovery or notification to the data broker of  
7 the breach.

8                 (B) A data broker shall provide notice of the data broker security  
9 breach to consumers pursuant to subdivision (A) of this subdivision (b)(1) in  
10 the most expedient time possible and without unreasonable delay, consistent  
11 with measures necessary to determine the scope of the breach and restore the  
12 reasonable integrity, security, and confidentiality of the data system, but not  
13 later than 45 days after the discovery or notification, unless a law enforcement  
14 agency requests a delay pursuant to subdivision (4) of this subsection (b).

15                 (2) A data broker that maintains or possesses personal information that  
16 the data broker does not own or license shall notify the owner or licensee of the  
17 personal information of any data broker security breach immediately following  
18 discovery of the breach, consistent with the legitimate needs of law  
19 enforcement as provided in subdivision (4) of this subsection.

20                 (3) A data broker shall provide notice of a data broker security breach to  
21 the Attorney General as follows:

1           (A)(i) The data broker shall notify the Attorney General of the date of  
2           the breach and the date of discovery of the breach and shall provide a  
3           preliminary description of the breach within 14 business days, consistent with  
4           the legitimate needs of law enforcement as provided in this subdivision (4) of  
5           this subsection, of the data broker’s discovery of the breach or when the data  
6           broker provides notice to consumers pursuant to this section, whichever is  
7           sooner.

8           (ii) Notwithstanding subdivision (B)(i) of this subdivision (b)(3), a  
9           data broker that, prior to the date of the breach, on a form and in a manner  
10           prescribed by the Attorney General, had sworn in writing to the Attorney  
11           General that it maintains written policies and procedures to maintain the  
12           security of personal information and respond to a breach in a manner  
13           consistent with Vermont law shall notify the Attorney General of the date of  
14           the breach and the date of discovery of the breach and shall provide a  
15           description of the breach prior to providing notice of the breach to consumers  
16           pursuant to subdivision (1) of this subsection.

17           (iii) If the date of the breach is unknown at the time notice is sent  
18           to the Attorney General, the data broker shall send the Attorney General the  
19           date of the breach as soon as it is known.

20           (iv) Unless otherwise ordered by a court of this State for good  
21           cause shown, a notice provided under this subdivision (3)(B), or any later

1 supplemental information provided by the data collector, other than notice to  
2 consumer or the number of Vermont consumers affected shall not be disclosed  
3 to any person other than the Attorney General, a State’s Attorney, or another  
4 law enforcement officer engaged in legitimate law enforcement activities  
5 without the consent of the data broker.

6 (B)(i) When the data broker provides notice of the breach pursuant to  
7 subdivision (1) of this subsection, the data broker shall notify the Attorney  
8 General of the number of Vermont consumers affected, if known to the data  
9 broker, and shall provide a copy of the notice provided to consumers under  
10 subdivision (1) of this subsection.

11 (ii) The data broker may send to the Attorney General a second  
12 copy of the consumer notice, from which is redacted the type of personal  
13 information that was subject to the breach, and which the Attorney General  
14 shall use for any public disclosure of the breach.

15 (4)(A)(i) The notice to a consumer required by this subsection shall be  
16 delayed upon request of a law enforcement agency.

17 (ii) A law enforcement agency may request the delay if it believes  
18 that notification may impede a law enforcement investigation or a national or  
19 Homeland Security investigation, or jeopardize public safety or national or  
20 Homeland Security interests.

1           (iii) If law enforcement requests a delay in a manner other than in  
2 writing, the data broker shall document the request contemporaneously in  
3 writing, including the name of the law enforcement officer making the request  
4 and the officer’s law enforcement agency engaged in the investigation.

5           (iv) A law enforcement agency shall promptly notify the data  
6 broker in writing when the law enforcement agency no longer believes that  
7 notification may impede a law enforcement investigation or a national or  
8 Homeland Security investigation, or jeopardize public safety or national or  
9 Homeland Security interests.

10           (v) The data broker shall provide notice required by this section  
11 without unreasonable delay upon receipt of a written communication, which  
12 includes facsimile or electronic communication, from the law enforcement  
13 agency withdrawing its request for delay.

14           (B)(i) A Vermont law enforcement agency with a reasonable belief  
15 that a data broker security breach has or may have occurred at a specific  
16 business shall notify the business in writing of its belief.

17           (ii) The agency shall also notify the business that additional  
18 information on the breach may need to be furnished to the Office of the  
19 Attorney General and shall include the website and telephone number for the  
20 Office in the notice required by this subdivision.

1                   (iii) Nothing in this subdivision (B) shall alter the responsibilities  
2                   of a data broker under this section or provide a cause of action against a law  
3                   enforcement agency that fails, without bad faith, to provide the notice required  
4                   by this subdivision.

5                   (5) The notice to a consumer shall be clear and conspicuous. The notice  
6                   shall include a description of each of the following, if known to the data  
7                   broker:

8                   (A) the incident in general terms;

9                   (B) the type of personal information, and any other information about  
10                  a consumer, that was subject to the data broker security breach;

11                  (C) the general acts of the data broker to protect the personal  
12                  information from further breach;

13                  (D) a telephone number, toll-free if available, that the consumer may  
14                  call for further information and assistance;

15                  (E) advice that directs the consumer to remain vigilant by reviewing  
16                  account statements and monitoring free credit reports; and

17                  (F) the approximate date of the breach.

18                  (6) A data broker may provide notice of a data broker security breach to  
19                  a consumer by one or more of the following methods:

20                  (A) Direct notice, which may be by one of the following methods:

21                  (i) written notice mailed to the consumer's residence;

1                   (ii) electronic notice, for those consumers for whom the data  
2 broker has a valid e-mail address if:

3                   (I) the data broker’s primary method of communication with  
4 the consumer is by electronic means, the electronic notice does not request or  
5 contain a hypertext link to a request that the consumer provide personal  
6 information, and the electronic notice conspicuously warns consumers not to  
7 provide personal information in response to electronic communications  
8 regarding security breaches; or

9                   (II) the notice is consistent with the provisions regarding  
10 electronic records and signatures for notices in 15 U.S.C. § 7001; or

11                   (iii) telephonic notice, provided that telephonic contact is made  
12 directly with each affected consumer and not through a prerecorded message.

13                   (B)(i) Substitute notice, if:

14                   (I) the data broker demonstrates that the cost of providing  
15 written or telephonic notice to affected consumers would exceed \$5,000.00;

16                   (II) the class of affected consumers to be provided written or  
17 telephonic notice exceeds 5,000; or

18                   (III) the data broker does not have sufficient contact  
19 information.

20                   (ii) A data broker shall provide substitute notice by:

1                   (I) conspicuously posting the notice on the data broker’s  
2                   website if it maintains one; and

3                   (II) notifying major statewide and regional media.

4                   (c) If a data broker provides notice to more than 1,000 consumers at one  
5                   time pursuant to this section, the data broker shall notify, without unreasonable  
6                   delay, all consumer reporting agencies that compile and maintain files on  
7                   consumers on a nationwide basis, as defined in 15 U.S.C. § 1681a(p), of the  
8                   timing, distribution, and content of the notice. This subsection shall not apply  
9                   to a person who is licensed or registered under Title 8 by the Department of  
10                  Financial Regulation.

11                  (d)(1)(A) Notice of a data broker security breach pursuant to subsection (b)  
12                  of this section is not required if the data broker establishes that misuse of  
13                  personal information is not reasonably possible, or that the likelihood of  
14                  identity theft is extremely low, and the data broker provides notice of its  
15                  determination pursuant to this subsection.

16                  (B)(i) If the data broker establishes that misuse of the personal  
17                  information is not reasonably possible, or that the likelihood of identity theft is  
18                  extremely low, the data broker shall provide notice of its determination and a  
19                  detailed explanation to the Attorney General.

20                  (ii) The data broker may designate its notice and detailed  
21                  explanation to the Attorney General as a “trade secret” if the notice and

1 detailed explanation meet the definition of trade secret contained in 1 V.S.A.  
2 § 317(c)(9).

3 (2) If a data broker established that misuse of personal information was  
4 not reasonably possible or that the likelihood of identity theft is extremely low,  
5 and subsequently obtains facts indicating that misuse of the personal  
6 information or identity theft has occurred or is occurring, the data broker shall  
7 provide notice of the data broker security breach pursuant to subsection (b) of  
8 this section.

9 (e) A waiver of the provisions of this subchapter is contrary to public  
10 policy and is void and unenforceable.

11 (f) Enforcement. The Attorney General and State’s Attorney have sole and  
12 full authority to investigate potential violations of this section and to enforce,  
13 prosecute, obtain, and impose remedies for a violation of this section or any  
14 rules or regulations made pursuant to this section as the Attorney General and  
15 State’s Attorney have under chapter 63 of this title. The Attorney General may  
16 refer the matter to the State’s Attorney in an appropriate case. The Superior  
17 Courts shall have jurisdiction over any enforcement matter brought by the  
18 Attorney General or a State’s Attorney under this subsection.

19 Sec. 3. 9 V.S.A. § 2480b is amended to read:

20 § 2480b. DISCLOSURES TO CONSUMERS

1 (a) A credit reporting agency shall, upon request and proper identification  
2 of any consumer, clearly and accurately disclose to the consumer all  
3 information available to users at the time of the request pertaining to the  
4 consumer, including:

5 (1) any credit score or predictor relating to the consumer, in a form and  
6 manner that complies with such comments or guidelines as may be issued by  
7 the Federal Trade Commission;

8 (2) the names of users requesting information pertaining to the  
9 consumer during the prior 12-month period and the date of each request; and

10 (3) a clear and concise explanation of the information.

11 (b) As frequently as new telephone directories are published, the credit  
12 reporting agency shall cause to be listed its name and number in each  
13 telephone directory published to serve communities of this State. In  
14 accordance with rules adopted by the Attorney General, the credit reporting  
15 agency shall make provision for consumers to request by telephone the  
16 information required to be disclosed pursuant to subsection (a) of this section  
17 at no cost to the consumer.

18 (c) Any time a credit reporting agency is required to make a written  
19 disclosure to consumers pursuant to 15 U.S.C. § 1681g, it shall disclose, in at  
20 least 12 point type, and in bold type as indicated, the following notice:

21 “NOTICE TO VERMONT CONSUMERS

1           (1) Under Vermont law, you are allowed to receive one free copy of  
2           your credit report every 12 months from each credit reporting agency. If you  
3           would like to obtain your free credit report from [INSERT NAME OF  
4           COMPANY], you should contact us by [[writing to the following address:  
5           [INSERT ADDRESS FOR OBTAINING FREE CREDIT REPORT]] or  
6           [calling the following number: [INSERT TELEPHONE NUMBER FOR  
7           OBTAINING FREE CREDIT REPORT]], or both].

8           (2) Under Vermont law, no one may access your credit report without  
9           your permission except under the following limited circumstances:

10           (A) in response to a court order;

11           (B) for direct mail offers of credit;

12           (C) if you have given ongoing permission and you have an existing  
13           relationship with the person requesting a copy of your credit report;

14           (D) where the request for a credit report is related to an education  
15           loan made, guaranteed, or serviced by the Vermont Student Assistance  
16           Corporation;

17           (E) where the request for a credit report is by the Office of Child  
18           Support ~~Services~~ when investigating a child support case;

19           (F) where the request for a credit report is related to a credit  
20           transaction entered into prior to January 1, 1993; ~~and~~ or

1 (G) where the request for a credit report is by the Vermont ~~State Tax~~  
2 Department of Taxes and is used for the purpose of collecting or investigating  
3 delinquent taxes.

4 (3) If you believe a law regulating consumer credit reporting has been  
5 violated, you may file a complaint with the Vermont Attorney General’s  
6 Consumer Assistance Program, 104 Morrill Hall, University of Vermont,  
7 Burlington, Vermont 05405.

#### 8 Vermont Consumers Have the Right to Obtain a Security Freeze

9 You have a right to place a “security freeze” on your credit report pursuant  
10 to 9 V.S.A. § 2480h at no charge ~~if you are a victim of identity theft. All other~~  
11 ~~Vermont consumers will pay a fee to the credit reporting agency of up to~~  
12 ~~\$10.00 to place the freeze on their credit report.~~ The security freeze will  
13 prohibit a credit reporting agency from releasing any information in your credit  
14 report without your express authorization. A security freeze must be requested  
15 in writing by certified mail.

16 The security freeze is designed to help prevent credit, loans, and services  
17 from being approved in your name without your consent. However, you  
18 should be aware that using a security freeze to take control over who gains  
19 access to the personal and financial information in your credit report may  
20 delay, interfere with, or prohibit the timely approval of any subsequent request  
21 or application you make regarding new loans, credit, mortgage, insurance,

1 government services or payments, rental housing, employment, investment,  
2 license, cellular phone, utilities, digital signature, ~~internet~~ Internet credit card  
3 transaction, or other services, including an extension of credit at point of sale.

4 When you place a security freeze on your credit report, within ten business  
5 days you will be provided a personal identification number, ~~or~~ password, or  
6 other equally or more secure method of authentication to use if you choose to  
7 remove the freeze on your credit report or authorize the release of your credit  
8 report for a specific party, parties, or period of time after the freeze is in place.

9 To provide that authorization, you must contact the credit reporting agency and  
10 provide all of the following:

11 (1) The unique personal identification number, ~~or~~ password, or other  
12 method of authentication provided by the credit reporting agency.

13 (2) Proper identification to verify your identity.

14 (3) The proper information regarding the third party or parties who are  
15 to receive the credit report or the period of time for which the report shall be  
16 available to users of the credit report.

17 A credit reporting agency may not charge a fee ~~of up to \$5.00 to a consumer~~  
18 ~~who is not a victim of identity theft~~ to remove the freeze on your credit report  
19 or authorize the release of your credit report for a specific party, parties, or  
20 period of time after the freeze is in place. ~~For a victim of identity theft, there is~~  
21 ~~no charge when the victim submits a copy of a police report, investigative~~

1 ~~report, or complaint filed with a law enforcement agency about unlawful use of~~  
2 ~~the victim's personal information by another person.~~

3 A credit reporting agency that receives a request from a consumer to lift  
4 temporarily a freeze on a credit report shall comply with the request no later  
5 than three business days after receiving the request.

6 A security freeze will not apply to “preauthorized approvals of credit.” If  
7 you want to stop receiving preauthorized approvals of credit, you should call  
8 [INSERT PHONE NUMBERS] [ALSO INSERT ALL OTHER CONTACT  
9 INFORMATION FOR PRESCREENED OFFER ~~OPT-OUT~~ OPT-OUT.]

10 A security freeze does not apply to a person or entity, or its affiliates, or  
11 collection agencies acting on behalf of the person or entity with which you  
12 have an existing account that requests information in your credit report for the  
13 purposes of reviewing or collecting the account, provided you have previously  
14 given your consent to this use of your credit reports. Reviewing the account  
15 includes activities related to account maintenance, monitoring, credit line  
16 increases, and account upgrades and enhancements.

17 You have a right to bring a civil action against someone who violates your  
18 rights under the credit reporting laws. The action can be brought against a  
19 credit reporting agency or a user of your credit report.”

20 (d) The information required to be disclosed by this section shall be  
21 disclosed in writing. The information required to be disclosed pursuant to

1 subsection (c) of this section shall be disclosed on one side of a separate  
2 document, with text no smaller than that prescribed by the Federal Trade  
3 Commission for the notice required under 15 U.S.C. ~~§ 1681q~~ § 1681g. The  
4 information required to be disclosed pursuant to subsection (c) of this section  
5 may accurately reflect changes in numerical items that change over time (such  
6 as the ~~phone~~ telephone number or address of Vermont State agencies), and  
7 remain in compliance.

8 (e) The Attorney General may revise this required notice by rule as  
9 appropriate from time to time so long as no new substantive rights are created  
10 therein.

11 Sec. 4. 9 V.S.A. § 2480h is amended to read:

12 § 2480h. SECURITY FREEZE BY CREDIT REPORTING AGENCY; TIME  
13 IN EFFECT

14 (a)(1) Any Vermont consumer may place a security freeze on his or her  
15 credit report. A credit reporting agency shall not charge a fee to ~~victims of~~  
16 ~~identity theft but may charge a fee of up to \$10.00 to all other~~ Vermont  
17 consumers for placing ~~and \$5.00 for~~ or removing, removing for a specific party  
18 or parties, or removing for a specific period of time after the freeze is in place a  
19 security freeze on a credit report.

20 (2) A consumer ~~who has been the victim of identity theft~~ may place a  
21 security freeze on his or her credit report by making a request in writing by

1 certified mail to a credit reporting agency ~~with a valid copy of a police report,~~  
2 ~~investigative report, or complaint the consumer has filed with a law~~  
3 ~~enforcement agency about unlawful use of his or her personal information by~~  
4 ~~another person. All other Vermont consumers may place a security freeze on~~  
5 ~~his or her credit report by making a request in writing by certified mail to a~~  
6 ~~credit reporting agency.~~

7 (3) A security freeze shall prohibit, subject to the exceptions in  
8 subsection (1) of this section, the credit reporting agency from releasing the  
9 consumer's credit report or any information from it without the express  
10 authorization of the consumer. ~~When a security freeze is in place, information~~  
11 ~~from a consumer's credit report shall not be released to a third party without~~  
12 ~~prior express authorization from the consumer.~~

13 (4) This subsection does not prevent a credit reporting agency from  
14 advising a third party that a security freeze is in effect with respect to the  
15 consumer's credit report.

16 (b) A credit reporting agency shall place a security freeze on a consumer's  
17 credit report ~~no~~ not later than five business days after receiving a written  
18 request from the consumer.

19 (c) The credit reporting agency shall send a written confirmation of the  
20 security freeze to the consumer within 10 business days and shall provide the  
21 consumer with a unique personal identification number or password, other than

1 the customer's Social Security number, or another method of authentication  
2 that is equally or more secure than a PIN or password, to be used by the  
3 consumer when providing authorization for the release of his or her credit for a  
4 specific party, parties, or period of time.

5 (d) If the consumer wishes to allow his or her credit report to be accessed  
6 for a specific party, parties, or period of time while a freeze is in place, he or  
7 she shall contact the credit reporting agency, request that the freeze be  
8 temporarily lifted, and provide the following:

9 (1) ~~Proper~~ proper identification;

10 (2) ~~The~~ the unique personal identification number, ~~or~~ password, or other  
11 method of authentication provided by the credit reporting agency pursuant to  
12 subsection (c) of this section; and

13 (3) ~~The~~ the proper information regarding the third party, parties, or time  
14 period for which the report shall be available to users of the credit report.

15 (e) A credit reporting agency may develop procedures involving the use of  
16 telephone, fax, the Internet, or other electronic media to receive and process a  
17 request from a consumer to lift temporarily ~~lift~~ a freeze on a credit report  
18 pursuant to subsection (d) of this section in an expedited manner.

19 (f) A credit reporting agency that receives a request from a consumer to lift  
20 temporarily a freeze on a credit report pursuant to subsection (d) of this section

1 shall comply with the request ~~no~~ not later than three business days after  
2 receiving the request.

3 (g) A credit reporting agency shall remove or lift temporarily ~~lift~~ a freeze  
4 placed on a consumer's credit report only in the following cases:

5 (1) Upon consumer request, pursuant to subsection (d) or (j) of this  
6 section.

7 (2) If the consumer's credit report was frozen due to a material  
8 misrepresentation of fact by the consumer. If a credit reporting agency intends  
9 to remove a freeze upon a consumer's credit report pursuant to this  
10 subdivision, the credit reporting agency shall notify the consumer in writing  
11 prior to removing the freeze on the consumer's credit report.

12 (h) If a third party requests access to a credit report on which a security  
13 freeze is in effect and this request is in connection with an application for  
14 credit or any other use and the consumer does not allow his or her credit report  
15 to be accessed for that specific party or period of time, the third party may treat  
16 the application as incomplete.

17 (i) If a consumer requests a security freeze pursuant to this section, the  
18 credit reporting agency shall disclose to the consumer the process of placing  
19 and lifting temporarily ~~lifting~~ a security freeze and the process for allowing  
20 access to information from the consumer's credit report for a specific party,  
21 parties, or period of time while the security freeze is in place.

1 (j) A security freeze shall remain in place until the consumer requests that  
2 the security freeze be removed. A credit reporting agency shall remove a  
3 security freeze within three business days of receiving a request for removal  
4 from the consumer who provides both of the following:

5 (1) ~~Proper~~ proper identification; and

6 (2) ~~The~~ the unique personal identification number, ~~or~~ password, or other  
7 method of authentication provided by the credit reporting agency pursuant to  
8 subsection (c) of this section.

9 (k) A credit reporting agency shall require proper identification of the  
10 person making a request to place or remove a security freeze.

11 (l) The provisions of this section, including the security freeze, do not  
12 apply to the use of a consumer report by the following:

13 (1) A person, or the person's subsidiary, affiliate, agent, or assignee with  
14 which the consumer has or, prior to assignment, had an account, contract, or  
15 debtor-creditor relationship for the purposes of reviewing the account or  
16 collecting the financial obligation owing for the account, contract, or debt, or  
17 extending credit to a consumer with a prior or existing account, contract, or  
18 debtor-creditor relationship, subject to the requirements of section 2480e of  
19 this title. For purposes of this subdivision, "reviewing the account" includes  
20 activities related to account maintenance, monitoring, credit line increases, and  
21 account upgrades and enhancements.

1           (2) A subsidiary, affiliate, agent, assignee, or prospective assignee of a  
2 person to whom access has been granted under subsection (d) of this section  
3 for purposes of facilitating the extension of credit or other permissible use.

4           (3) Any person acting pursuant to a court order, warrant, or subpoena.

5           (4) The Office of Child Support when investigating a child support case  
6 pursuant to Title IV-D of the Social Security Act (42 U.S.C. et seq.) and  
7 33 V.S.A. § 4102.

8           (5) The Economic Services Division of the Department for Children and  
9 Families or the Department of Vermont Health Access or its agents or assignee  
10 acting to investigate welfare or Medicaid fraud.

11           (6) The Department of Taxes, municipal taxing authorities, or the  
12 Department of Motor Vehicles, or any of their agents or assignees, acting to  
13 investigate or collect delinquent taxes or assessments, including interest and  
14 penalties, unpaid court orders, or acting to fulfill any of their other statutory or  
15 charter responsibilities.

16           (7) A person's use of credit information for the purposes of prescreening  
17 as provided by the federal Fair Credit Reporting Act.

18           (8) Any person for the sole purpose of providing a credit file monitoring  
19 subscription service to which the consumer has subscribed.

20           (9) A credit reporting agency for the sole purpose of providing a  
21 consumer with a copy of his or her credit report upon the consumer's request.

1           (10) Any property and casualty insurance company for use in setting or  
2           adjusting a rate or underwriting for property and casualty insurance purposes.

3           Sec. 5. REPORTS

4           (a) On or before March 1, 2019, the Attorney General, the Department of  
5           Financial Regulation, and Secretary of State shall submit a preliminary report  
6           concerning the implementation of this act to the House Committee on  
7           Commerce and Economic Development and the Senate Committee on  
8           Economic Development, Housing and General Affairs.

9           (b) On or before January 15, 2020, the Attorney General, the Department  
10          of Financial Regulation, and Secretary of State shall update its preliminary  
11          report and provide additional information concerning the implementation of  
12          this act to the House Committee on Commerce and Economic Development  
13          and the Senate Committee on Economic Development, Housing and General  
14          Affairs.

15          Sec. 6. EFFECTIVE DATES

16          (a) This section, Sec. 1 (Findings and Intent), Secs. 3–4 (eliminating fees  
17          for placing or removing a credit freeze), and Sec. 5 (Reports) shall take effect  
18          on passage.

19          (b) Sec 2 (amending 9 V.S.A. chapter 62) shall take effect on July 1, 2018,  
20          except that 9 V.S.A. § 2447 (data broker information security program) shall  
21          take effect on January 1, 2019.