

Taxation of Social Security Benefits

House Appropriations Committee

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Brief overview

- Funded through payroll taxes (FICA and SECA)
- Covers retirees, survivors, and individuals with disabilities.
- Who receives retirement benefits?
 - Must have worked at least 40 quarters (10 years)
 - Must be age 62 or older; benefit reduced if less than full retirement age (66 currently, rises to 67 by 2027)
- Who receives disability benefits?
 - Must have worked some number of quarters, depending on age, and have a severe disability that limits ability to work for at least 12 months.
- How big is the benefit?
 - Depends on the amount of earnings during highest 35 years of work
 - For retirement benefits, size of benefits depend on age at which benefits are claimed.

Total vs. Taxable Social Security Benefits

- Total social security benefits=the amount received from the SSA
- Taxable social security benefits
 - Federal government allows a certain percentage of benefits to be exempted from taxation.
 - At least 15% of the benefits are exempted and up to 100% may be exempt depending on the taxpayer's combined income and filing status

Federal Taxation Social Security Benefits

- **“Combined income”**= Gross income+ nontaxable interest +1/2 of Social Security benefits.
 - Income thresholds do not grow with inflation.

Federal Taxation of Social Security Benefits

Combined Income		% of Social Security Benefits exempt
Single	Married Filing Joint	
< \$25,000	< \$32,000	All 100% Exempt
\$25,001 - \$34,000	\$32,001 - \$44,000	Up to 50% Exempt
\$34,001 and over	\$44,001 and over	At least 15% exempt and up to 50% exempt

Source: Social Security Administration (<https://www.ssa.gov/planners/taxes.html>)

What do other states do?

- 9 with no state individual income tax
- 28 with a full exemption of SSB
- 5 with no exemption beyond Federal exemption
- 8 with a partial exemption

What do other states do?

Tax Treatment of Social Security Benefits	State
No State Income Tax (9)	Alaska, Florida, Nevada, New Hampshire, South Dakota, Tennessee, Texas, Washington and Wyoming (Note NH and TN tax interest and dividend income)
Social Security Benefits Exempt (28 and DC)	Alabama, Arizona, Arkansas, California, Delaware, DC, Georgia, Hawaii, Idaho, Illinois, Indiana, Iowa, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Mississippi, New Jersey, New York, North Carolina, Ohio, Oklahoma, Oregon, Pennsylvania, South Carolina, Virginia, and Wisconsin
Same as Federal (5) based on income level	Minnesota, New Mexico, North Dakota, Vermont and West Virginia
Partial Exemption (8) based on income level or age	Colorado, Connecticut, Kansas, Missouri, Montana, Nebraska, Rhode Island, and Utah

Partial Exemption State Details

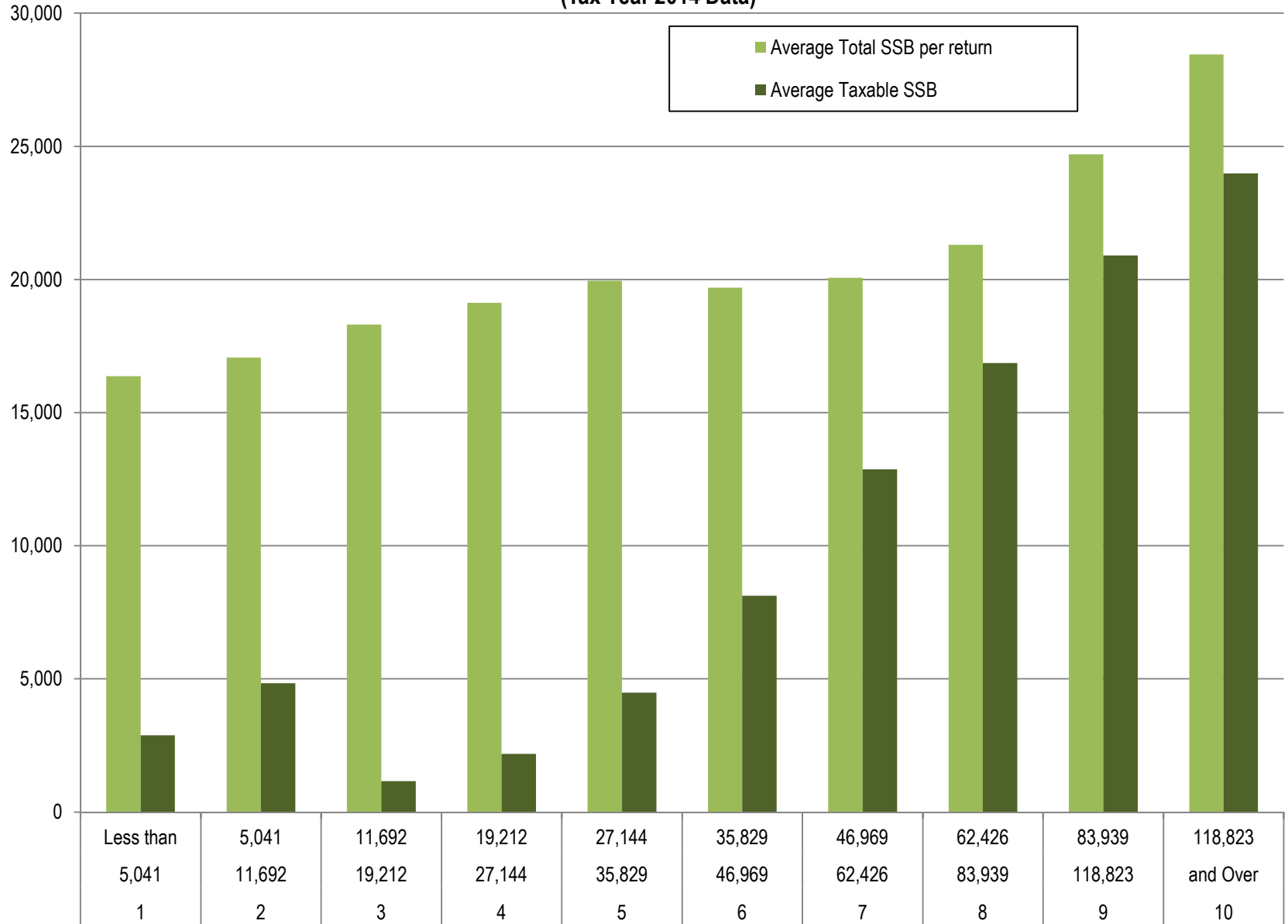
State	Social Security Benefits Tax Treatment
Colorado	Age 55-64 up to \$20,000 pension income – including SS benefits -- are exempt. Age 65+ up to \$25,000 pension income – including SS benefits -- are exempt.
Connecticut	AGI < \$60K MFJ and \$50K single no tax on Social Security benefits AGI > than those thresholds exempt the difference between the amount included for federal income tax purposes and the lesser of 25% of the excess of the taxpayer's MAGI
Kansas	AGI < \$75K all Social Security benefits exempt
Missouri	AGI <\$100K MFJ and \$85K Single all Social Security benefits exempt
Montana	AGI < \$25K Single; \$32K HOH and MFJ all SS benefits exempt
Nebraska	AGI < \$43K Single; \$58K MFJ all Social Security benefits exempt
Rhode Island	AGI < \$80K Single; HOH or Separate; \$100K MFJ all SS benefits exempt
Utah	Utah taxpayers may be able to claim a retirement tax credit of up to \$450 under age 65 and \$900 over age 65. Previously, an income exclusion was allowed taxpayers age 65 or over, and a deduction of retirement income received was allowed taxpayers under the age of 65. The credit will be phased out by a percentage of the excess modified gross income, over a certain amount based on filing status.

Source: https://www.retirementliving.com/wp-content/uploads/2011/12/state_tax_treat_ss_pi_2016.pdf

Social Security Beneficiaries in VT

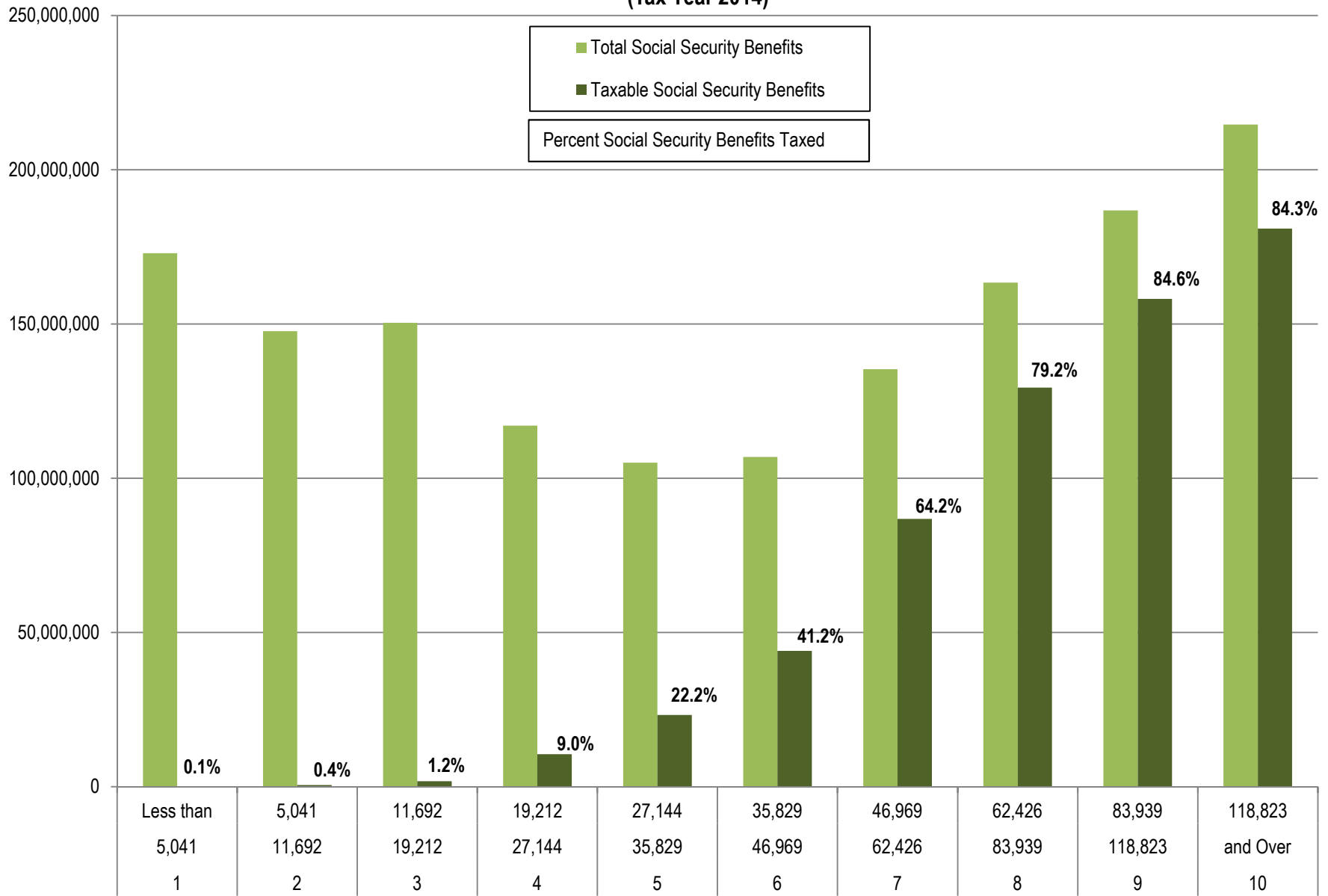
Social Security Beneficiaries in Vermont as of December 2016				
	Dec-13	Dec-16	Change	% Change
Total	138,418	144,889	6,471	4.7%
Retirement				
Retired workers	92,111	99,547	7,436	8.1%
Spouses	4,505	4,881	376	8.3%
Children	1,412	1,474	62	4.4%
Survivors				
Widow(er)s and parents	8,859	8,264	-595	-6.7%
Children	3,598	3,551	-47	-1.3%
Disability				
Disabled workers	22,534	22,325	-209	-0.9%
Spouses	258	234	-24	-9.3%
Children	5,141	4,613	-528	-10.3%
VT population	626,044	623,354	-2690	-0.4%
Share of VT population with benefits	22.1%	23.2%		
Source: U.S. Social Security Administration <i>OASDI Beneficiaries by State and County, 2016</i> https://www.socialsecurity.gov/policy/docs/statcomps/oasdi_sc/2016/				

**Average Vermont Social Security Benefits Per Return
(Tax Year 2014 Data)**



Decile with AGI Income Level

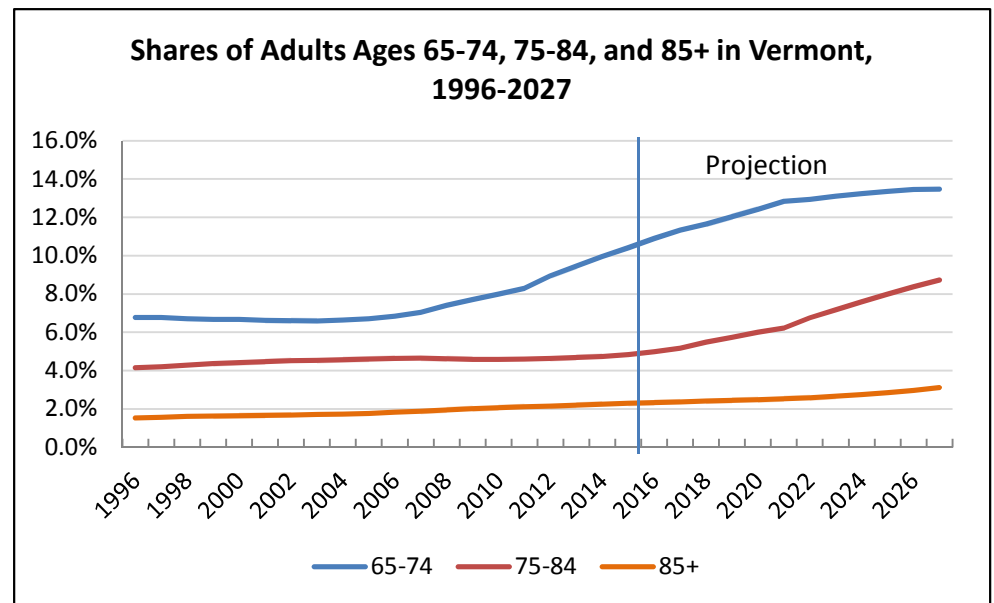
Total Vermont Social Security Benefits (Tax Year 2014)



Decile with Resident AGI Income Level

Important considerations

- Vermont has an aging population
 - Social security beneficiaries and total amount of benefits will grow.
- Rising real incomes over time mean that new beneficiaries will likely have larger benefits.
- As incomes grow over time, the Federal exemption will decrease.



Governor's Proposal

- Exemption of taxable social security benefits based upon income, phased in over 3 years

Table 2: Exemption by Filing Status and Income		
Filing Status	AGI	Benefit?
Single/Separate/Widows/HoH	\$0-\$45K	Full Exemption
	\$45K-\$55K	Phaseout Range
	Amounts >= \$55K	No Exemption
Married Joint Filers	\$0-\$60K	Full Exemption
	\$60K-\$70K	Phaseout Range
	Amounts >= \$70K	No Exemption

- Revenue impacts

Table 3: Social Security Exemption Revenue Estimates			
Tax Year	FY19	FY20	FY21
Phase-In Percent	33%	67%	100%
Revenue Estimate	-\$1.9M	-\$4M	-\$6.1M

Additional Resources

- JFO Issue Brief, October 2016

http://www.leg.state.vt.us/jfo/issue_briefs_and_memos/2016-10%20Social%20Security%20Benefits.pdf

- Social Security Administration Benefits Calculation

<https://www.ssa.gov/oact/progdata/retirebenefit1.html>