1	S.277
2	Introduced by Senators Ayer and Ashe
3	Referred to Committee on
4	Date:
5	Subject: Health; Green Mountain Care Board; certificate of need; Health
6	Resource Allocation Plan; critical health needs and resources
7	Statement of purpose of bill as introduced: This bill proposes to revise the
8	certificate of need process for hospitals and other health care facilities. It
9	would also replace the requirement that the Green Mountain Care Board
10	establish a four-year Health Resource Allocation Plan with a requirement that
11	the Board publish on its website a report containing information regarding
12	Vermont's critical health needs, goods, services, and resources.
13 14	An act relating to certificates of need and to replacing the Health Resource Allocation Plan
15	It is hereby enacted by the General Assembly of the State of Vermont:
16	* * * State Health Improvement Plan; Critical Health Needs
17	and Resources * * *
18	Sec. 1. 18 V.S.A. § 9375(b) is amended to read:
19	(b) The Board shall have the following duties:
20	* * *

1	(4) Review the Health Resource Allocation Plan created in chapter 221
2	of this title Publish a report on its website regarding Vermont's critical health
3	needs, goods, services, and resources in accordance with section 9405 of this
4	title.
5	* * *
6	Sec. 2. 18 V.S.A. § 9382(b)(1) is amended to read:
7	(b)(1) The Green Mountain Care Board shall adopt rules pursuant to
8	3 V.S.A. chapter 25 to establish standards and processes for reviewing,
9	modifying, and approving the budgets of ACOs with 10,000 or more attributed
10	lives in Vermont. To the extent permitted under federal law, the Board shall
11	ensure the rules anticipate and accommodate a range of ACO models and sizes
12	balancing oversight with support for innovation. In its review, the Board shall
13	review and consider:
14	* * *
15	(B) the goals and recommendations of the Health Resource
16	Allocation Plan created in chapter 221 of this title Vermont's critical health
17	needs, goods, services, and resources as identified pursuant to section 9405 of
18	this title;
19	* * *

1	Sec. 3. 18 V.S.A. § 9402 is amended to read:
2	§ 9402. DEFINITIONS
3	As used in this chapter, unless otherwise indicated:
4	* * *
5	(10) "Health Resource Allocation Plan" means the plan adopted by the
6	Green Mountain Care Board under section 9405 of this title. [Repealed.]
7	* * *
8	(16) "State Health Improvement Plan" means the plan developed under
9	section 9405 of this title.
10	* * *
11	Sec. 4. 18 V.S.A. § 9405 is amended to read:
12	§ 9405. STATE HEALTH <u>IMPROVEMENT</u> PLAN; HEALTH RESOURCE
13	ALLOCATION PLAN CRITICAL HEALTH NEEDS AND
14	<u>RESOURCES</u>
15	(a) No later than January 1, 2005, the The Secretary of Human Services or
16	designee, in consultation with the Chair of the Green Mountain Care Board and
17	health care professionals and after receipt of public comment, shall adopt a
18	State Health Improvement Plan that sets forth the health goals and values for
19	the State. The Secretary may amend the Plan as the Secretary deems necessary
20	and appropriate. The Plan shall include health promotion, health protection,
21	nutrition, and disease prevention priorities for the State; identify available

1	human resources as well as human resources needed for achieving the State's
2	health goals and the planning required to meet those needs; and identify
3	geographic parts of the State needing investments of additional resources in
4	order to improve the health of the population. The Plan shall contain sufficient
5	detail to guide development of the State Health Resource Allocation Plan.
6	Copies of the Plan shall be submitted to members of the Senate and House
7	Committees Committee on Health and Welfare no later than January 15, 2005
8	and the House Committee on Health Care.
9	(b) On or before July 1, 2005, the The Green Mountain Care Board, in
10	consultation with the Secretary of Human Services or designee, shall submit to
11	the Governor a four year Health Resource Allocation Plan publish on its
12	website a report containing information regarding Vermont's critical health
13	needs, goods, services, and resources, which may be used to inform the
14	Board's regulatory processes, cost containment and statewide quality of care
15	efforts, health care payment and delivery system reform initiatives, and any
16	allocation of health resources within the State. The Plan report shall identify
17	Vermont <u>residents</u> ' needs in <u>for</u> health care services, programs, and facilities;
18	the resources available and the additional resources that would be required to
19	meet those needs fully; and the priorities for addressing those needs on a
20	statewide basis. The Board may expand the report to include resources, needs,

1	and priorities related to the social determinants of health. The report shall be
2	revised periodically, but not less frequently than once every four years.
3	(1) The Plan shall include In developing the report, the Board shall:
4	(A) A statement of principles reflecting the policies consider the
5	principles in section 9371 of this title, as well as the purposes enumerated in
6	sections 9401 and 9431 of this chapter to be used in allocating resources and in
7	establishing priorities for health services. title;
8	(B) Identification of the current supply and distribution of hospital,
9	nursing home, and other inpatient services; home health and mental health
10	services; treatment and prevention services for alcohol and other drug abuse;
11	emergency care; ambulatory care services, including primary care resources,
12	federally qualified health centers, and free clinics; major medical equipment;
13	and health screening and early intervention services.
14	(C) Consistent with the principles set forth in subdivision (A) of this
15	subdivision (1), recommendations for the appropriate supply and distribution
16	of resources, programs, and services identified in subdivision (B) of this
17	subdivision (1), options for implementing such recommendations and
18	mechanisms which will encourage the appropriate integration of these services
19	on a local or regional basis. To arrive at such recommendations, the Green
20	Mountain Care Board shall consider at least the following factors:
21	(i) the values and goals reflected in the State Health Plan;

1	(ii) the needs of the population on a statewide basis;
2	(iii) the needs of particular geographic areas of the State, as
3	identified in the State Health Plan;
4	(iv) the needs of uninsured and underinsured populations;
5	(v) the use of Vermont facilities by out-of-state residents;
6	(vi) the use of out of state facilities by Vermont residents;
7	(vii) the needs of populations with special health care needs;
8	(viii) the desirability of providing high quality services in an
9	economical and efficient manner, including the appropriate use of midlevel
10	practitioners;
11	(ix) the cost impact of these resource requirements on health care
12	expenditures;
13	(x) the overall quality and use of health care services as reported
14	by the Vermont Program for Quality in Health Care and the Vermont Ethics
15	Network;
16	(xi) the overall quality and cost of services as reported in the
17	annual hospital community reports;
18	(xii) individual hospital four year capital budget projections; and
19	(xiii) the four year projection of health care expenditures prepared
20	by the Board
21	(B) identify priorities using information from:

1	(i) the State Health Improvement Plan;
2	(ii) the community health needs assessments required by section
3	9405a of this title;
4	(iii) available health care workforce information;
5	(iv) materials provided to the Board through its other regulatory
6	processes, including hospital budget review, oversight of accountable care
7	organizations, issuance and denial of certificates of need, and health insurance
8	rate review; and
9	(v) the public input process set forth in this section; and
10	(C) use existing data sources to identify and analyze the gaps
11	between the supply of health resources and the health needs of Vermont
12	residents and to identify utilization trends to determine areas of
13	underutilization and overutilization.
14	(2) In the preparation of the Plan, the The Green Mountain Care Board
15	shall convene the Green Mountain Care Board General Advisory Committee
16	established pursuant to subdivision 9374(e)(1) of this title. The Green
17	Mountain Care Board General Advisory Committee shall review drafts and to
18	provide recommendations to the Board during the Board's development of the
19	Plan report.
20	(3) The Board, with the Green Mountain Care Board General Advisory
21	Committee, shall conduct at least five public hearings, in different regions of

1	the State, on the Plan as proposed shall conduct a public input process
2	consisting of at least one Board meeting and one meeting of the Advisory
3	Committee and shall give interested persons an opportunity to submit their
4	views orally and in writing. To the extent possible, the Board shall arrange for
5	hearings to be broadcast on interactive television. Not less than 30 days prior
6	to any such hearing, the Board shall publish in the manner prescribed in
7	1 V.S.A. § 174 the time and place of the hearing and the place and period
8	during which to direct written comments to the Board. In addition, the Board
9	may create and maintain a website to allow members of the public to submit
10	comments electronically and review comments submitted by others.
11	(4) The Board shall develop a mechanism for receiving ongoing public
12	comment regarding the Plan and for revising it every four years or as needed
13	For purposes of this section:
14	(A) "Health resources" shall include all of the following:
15	(i) personnel, equipment, and infrastructure necessary to deliver
16	hospital, nursing home, and other inpatient services;
17	(ii) home health and mental health services;
18	(iii) treatment and prevention services for the abuse of alcohol and
19	other drugs;
20	(iv) emergency care;
21	(v) ambulatory care services, including primary care services; and

1	(vi) health screening and early intervention services.
2	(B) "Health resources" may also include personnel, equipment, and
3	infrastructure necessary to address the social determinants of health.
4	(5) The Board in consultation with appropriate health care organizations
5	and State entities shall inventory and assess existing State health care data and
6	expertise, and shall seek grants to assist with the preparation of any revisions
7	to the Health Resource Allocation Plan.
8	(6) The Plan or any revised plan proposed by the Board shall be the
9	Health Resource Allocation Plan for the State after it is approved by the
10	Governor or upon passage of three months from the date the Governor receives
11	the proposed Plan, whichever occurs first, unless the Governor disapproves the
12	proposed Plan, in whole or in part. If the Governor disapproves, he or she
13	shall specify the sections of the proposed Plan which are objectionable and the
14	changes necessary to meet the objections. The sections of the proposed Plan
15	not disapproved shall become part of the Health Resource Allocation Plan.
16	Sec. 5. 18 V.S.A. § 9456 is amended to read:
17	§ 9456. BUDGET REVIEW
18	* * *
19	(b) In conjunction with budget reviews, the Board shall:
20	(1) review utilization information;

1	(2) consider the goals and recommendations of the Health Resource
2	Allocation Plan Vermont's critical health needs, goods, services, and resources
3	as identified pursuant to section 9405 of this title;
4	* * *
5	(c) Individual hospital budgets established under this section shall:
6	(1) be consistent with the Health Resource Allocation Plan; [Repealed.]
7	* * *
8	Sec. 6. 33 V.S.A. § 6304(f) is amended to read:
9	(f) In reviewing applications from agencies seeking to expand or reduce the
10	offering of home health services, the Commissioner shall determine whether
11	the application is consistent with the Health Resource Allocation Plan
12	established under 18 V.S.A. § 9405. In addition, the Commissioner shall use
13	the data collected under subsection 6305(b) of this title when reviewing any
14	applications for additional home health agencies to operate in any area of the
15	State.
16	* * * Certificate of Need * * *
17	Sec. 7. 18 V.S.A. chapter 221, subchapter 5 is amended to read:
18	Subchapter 5. Health Facility Planning
19	§ 9431. POLICY AND PURPOSE
20	(a) It is declared to be the public policy of this State that the general
21	welfare and protection of the lives, health, and property of the people of this

20

1	State require that all new health care projects be offered or developed in a
2	manner that avoids unnecessary duplication and contains or reduces increases
3	in the cost of delivering services, while at the same time maintaining and
4	improving the quality of and access to health care services, and promoting
5	rational allocation of health care resources in the State; and that the need, cost,
6	type, level, quality, and feasibility of providing any new health care project be
7	subject to review and assessment prior to any offering or development.
8	(b) In order to carry out the policy goals of this subchapter, the board shall
9	adopt by rule by January 1, 2013, certificate of need procedural guidelines to
10	assist in its decision making. The guidelines shall be consistent with the state
11	health plan and the health resource allocation plan. [Repealed.]
12	* * *
13	§ 9433. ADMINISTRATION
14	(a) The Green Mountain Care Board shall exercise such duties and powers
15	as shall be necessary for the implementation of the certificate of need program
16	as provided by and consistent with this subchapter. The Board shall issue or
17	deny certificates of need and administer the program.
18	(b) The Board may shall adopt rules governing the review of certificate of

need applications consistent with and necessary to the proper administration of

this subchapter. All rules shall be adopted pursuant to 3 V.S.A. chapter 25.

1	(c) The Board shall consult with hospitals, nursing homes, and other health
2	care facilities, professional associations and societies, the Secretary of Human
3	Services, the Office of the Health Care Advocate, and other interested parties
4	in matters of policy affecting the administration of this subchapter.
5	(d) The board shall administer the certificate of need program. [Repealed.]
6	§ 9434. CERTIFICATE OF NEED; GENERAL RULES
7	* * *
8	(b) A hospital shall not develop or have developed on its behalf a new
9	health care project without issuance of a certificate of need by the Board. For
10	purposes of this subsection, a "new health care project" includes the following:
11	(1) The construction, development, purchase, renovation, or other
12	establishment of a health care facility, or any capital expenditure by or on
13	behalf of a hospital, for which the capital cost exceeds \$3,000,000.00.
14	(2) The purchase, lease, or other comparable arrangement of a single
15	piece of diagnostic and therapeutic equipment for which the cost, or in the case
16	of a donation the value, is in excess of \$1,000,000.00 \$1,500,000.00. For
17	purposes of this subdivision, the purchase or lease of one or more articles of
18	diagnostic or therapeutic equipment that are necessarily interdependent in the
19	performance of their ordinary functions or that would constitute any health
20	care facility included under subdivision 9432(8)(B) of this title, as determined

by the Board, shall be considered together in calculating the amount of an

1	expenditure. The Board's determination of functional interdependence of
2	items of equipment under this subdivision shall have the effect of a final
3	decision and is subject to appeal under section 9381 of this title.
4	(3) The offering of a health care service or technology having an annual
5	operating expense that exceeds \$500,000.00 \$1,000,000.00 for either of the
6	next two budgeted fiscal years, if the service or technology was not offered or
7	employed, either on a fixed or a mobile basis, by the hospital within the
8	previous three fiscal years.
9	* * *
10	(e) Beginning January 1, 2013, and biannually thereafter, the The Board
11	may by rule periodically adjust the monetary jurisdictional thresholds
12	contained in this section. In doing so, the Board shall reflect the same
13	categories of health care facilities, services, and programs recognized in this
14	section. Any adjustment by the Board shall not exceed an amount calculated
15	using the <u>cumulative</u> Consumer Price Index rate of <u>medical</u> inflation.
16	§ 9435. EXCLUSIONS
17	* * *
18	(f) Excluded from this subchapter are routine replacements of nonmedical
19	equipment and fixtures, including furnaces, boilers, refrigeration units, kitchen

equipment, heating and cooling units, and similar items. These replacements

1	purchased by a hospital shall be included in the hospital's budget and may be
2	reviewed in the budget process set forth in subchapter 7 of this chapter.
3	§ 9437. CRITERIA
4	A certificate of need shall be granted if the applicant demonstrates that the
5	project serves the public good and the Board finds that:
6	(1) the application is consistent with the Health Resource Allocation
7	Plan The proposed project aligns with statewide health care reform goals and
8	principles because the project:
9	(A) takes into consideration health care payment and delivery system
10	reform initiatives;
11	(B) addresses current and future community needs; and
12	(C) is consistent with appropriate allocation of health care resources,
13	including appropriate utilization of services.
14	(2) the The cost of the project is reasonable, because each of the
15	following conditions is met:
16	(A) the The applicant's financial condition will sustain any financial
17	burden likely to result from completion of the project;.
18	(B) the The project will not result in an undue increase in the costs of
19	medical care. In making a finding under this subdivision, the Board shall
20	consider and weigh relevant factors, including:

1	(1) the financial implications of the project on hospitals and other
2	clinical settings, including the impact on their services, expenditures, and
3	charges; and
4	(ii) whether the impact on services, expenditures, and charges is
5	outweighed by the benefit of the project to the public; and.
6	(C) less Less expensive alternatives do not exist, would be
7	unsatisfactory, or are not feasible or appropriate;.
8	(3) there There is an identifiable, existing, or reasonably anticipated
9	need for the proposed project which that is appropriate for the applicant to
10	provide <u>;.</u>
11	(4) the <u>The</u> project will improve the quality of health care in the State or
12	provide greater access to health care for Vermont's residents, or both;.
13	(5) the <u>The</u> project will not have an undue adverse impact on any other
14	existing services provided by the applicant;.
15	(6) the project will serve the public good; [Repealed.]
16	(7) the <u>The</u> applicant has adequately considered the availability of
17	affordable, accessible patient transportation services to the facility; and, if
18	applicable.
19	(8) if If the application is for the purchase or lease of new Health Care
20	Information Technology, it conforms with the health information technology

20

1	plan Health Information Technology Plan established under section 9351 of
2	this title.
3	§ 9439. COMPETING APPLICATIONS
4	* * *
5	(b) When a letter of intent to compete has been filed, the review process is
6	suspended and the time within which a decision must be made as provided in
7	subdivision 9440(d)(4) of this title is stayed until the competing application
8	has been ruled complete or for a period of 55 days from the date of notification
9	under subdivision 9440(c)(8) as to the original application, whichever is
10	shorter.
11	* * *
12	(d) The Board may, by rule, establish regular review cycles for the addition
13	of beds for skilled nursing or intermediate care. [Repealed.]
14	(e) In the case of proposals for the addition of beds for skilled nursing or
15	intermediate care, the Board shall identify in advance of the review the number
16	of additional beds to be considered in that cycle or the maximum additional
17	financial obligation to be incurred by the agencies of the State responsible for
18	financing long-term care. The number of beds shall be consistent with the

number of beds determined to be necessary by the Health Resource

Management Plan or State Health Plan, whichever applies, and shall take into

1	account the number of beds needed to develop a new, efficient facility.
2	[Repealed.]
3	(f) Unless an application meets the requirements of subsection 9440(e) of
4	this title, the Board shall consider disapproving a certificate of need application
5	for a hospital if a project was not identified prospectively as needed at least
6	two years prior to the time of filing in the hospital's four-year capital plan
7	required under subdivision 9454(a)(6) of this title. The Board shall review all
8	hospital four-year capital plans as part of the review under subdivision
9	9437(2)(B) of this title.
10	§ 9440. PROCEDURES
11	* * *
12	(c) The application process shall be as follows:
13	(1) Applications shall be accepted only at such times as the Board shall
14	establish by rule. [Repealed.]
15	(2)(A) Prior to filing an application for a certificate of need, an applicant
16	shall file an adequate letter of intent with the Board no less than 30 days or, in
17	the case of review cycle applications under section 9439 of this title, no less
18	than 45 days prior to the date on which the application is to be filed. The letter
19	of intent shall form the basis for determining the applicability of this
20	subchapter to the proposed expenditure or action. A letter of intent shall

become invalid if an application is not filed within six months of after the date

that the letter of intent is received or, in the case of review cycle applications under section 9439 of this title, within such time limits as the Board shall establish by rule. The Board shall post public notice of such letters of intent on its website electronically within five business days of receipt. The public notice shall identify the applicant, the proposed new health care project, and the date by which a competing application or petition to intervene must be filed.

* * *

(5)(A) An applicant seeking expedited review of a certificate of need application may simultaneously file with the Board a request for expedited review and an application. After receiving the request and an application, the Board shall issue public notice of the request and application in the manner set forth in subdivision (2) of this subsection.

(B) At least 20 days after the public notice was issued, if no competing application has been filed and no party has sought and been granted, nor is likely to be granted, interested party status, the Board, upon making a determination that may issue a certificate of need without further process, or with such abbreviated process as the Board deems appropriate, if the Board determines that:

1	(i) the proposed project may appears likely to be uncontested and
2	does not substantially alter services, as defined by rule, or upon making a
3	determination that; or
4	(ii) the application relates to a health care facility affected by
5	bankruptcy proceedings, may formally declare the application uncontested and
6	may issue a certificate of need without further process, or with such
7	abbreviated process as the Board deems appropriate.
8	(C) If a competing application is filed or a person opposing the
9	application is granted interested party status, the applicant shall follow the
10	certificate of need standards and procedures in this section, except that:
11	(i) a competing applicant or interested party may waive, in
12	writing, the requirement for a public hearing; and
13	(ii) in the case of a health care facility affected by bankruptcy
14	proceedings, the Board may, after notice and an opportunity to be heard may,
15	issue a certificate of need with such abbreviated process as the Board deems
16	appropriate, notwithstanding the contested nature of the application.
17	(D) The Board shall review applications for the following projects on
18	an expedited basis, unless a request for intervention as a competing applicant
19	or interested party is granted:
20	(i) the repair, renovation, or replacement of facility infrastructure,
21	or a combination thereof; and

(ii) the routine replacement of medical equipment if the
technology and capability of the new equipment is comparable to that of the
replaced equipment.

- (6) If an applicant fails to respond to an information request under subdivision (4) of this subsection within six months or, in the case of review eyele applications under section 9439 of this title, within such time limits as the Board shall establish by rule 90 days, the application will shall be deemed inactive unless the applicant, within six months from the expiration of the 90-day period, requests in writing and shows good cause that the application should be reactivated and the Board grants the request. If an applicant fails to respond to an information request within 12 months or, in the ease of review cycle applications under section 9439 of this title, within such time limits as the Board shall establish by rule six months, the application will shall become invalid unless the applicant requests, and the Board grants, an extension.
- (7) For purposes of this section, "interested party" status shall be granted to persons or organizations representing the interests of persons who demonstrate that they will be substantially and directly affected by the new health care project under review. Persons able to render material assistance to the Board by providing nonduplicative evidence relevant to the determination may be admitted in an amicus curiae capacity but shall not be considered

parties. A petition seeking party or amicus curiae status must shall be filed within 20 days following public notice of the letter of intent; or, if no letter of intent is required pursuant to subdivision (c)(5)(B) of this section, within 20 days following public notice that the petition is complete application has been filed with the Board. The Board shall grant or deny a petition to intervene under this subdivision within 15 days after the petition is filed. The Board shall grant or deny the petition within an additional 30 days upon finding that good cause exists for the extension. Once interested party status is granted, the Board shall provide the information necessary to enable the party to participate in the review process, including information about procedures, copies of all written correspondence, and copies of all entries in the application record.

- (8) Once an application has been deemed to be complete, public notice of the application shall be provided in newspapers having general circulation in the region of the State affected by the application electronically on the Board's website. The notice shall identify the applicant, the proposed new health care project, and the date by which a competing application under section 9439 of this title or a petition to intervene must be filed, time, and location of any public hearing.
- (9) The Office of the Health Care Advocate established under chapter 229 of this title or, in the case of nursing homes, the Long-Term Care Ombudsman's Office established under 33 V.S.A. § 7502, is authorized but

1	not required to participate in any administrative or judicial review of an
2	application under this subchapter and shall be considered an interested party in
3	such proceedings upon filing a notice of intervention with the Board.
4	(d) The review process shall be as follows:
5	(1) The Board shall review:
6	(A) the application materials provided by the applicant; and
7	(B) any information, evidence, or arguments raised by interested
8	parties or amicus curiae, and any other public input.
9	(2) Except as otherwise provided in subdivision (c)(5) and subsection
10	(e) of this section, the Board shall hold a public hearing during the course of a
11	review.
12	(3) The Board shall make a final decision within 120 days after the date
13	of notification under subdivision (c)(4) of this section. Whenever it is not
14	practicable to complete a review within 120 days, the Board may extend the
15	review period up to an additional 30 days. Any review period may be
16	extended with the written consent of the applicant and all other applicants in
17	the case of a review cycle process.
18	* * *
19	(h) As used in this section, an application or proposed project is a
20	"contested application" if one or more interested parties have intervened in the

proceeding. If an interested party withdraws from the application or signifies

decision, the application shall not be considered contested and the Board shall
not be required to hold a public hearing on the application pursuant to
subdivision (d)(2) of this section or issue a proposed decision pursuant to
subdivision (d)(5) of this section.
* * *
§ 9440b. INFORMATION TECHNOLOGY; REVIEW PROCEDURES
Notwithstanding the procedures in section 9440 of this title, upon approval
by the General Assembly of the Health Information Technology Plan
developed under section 9351 of this title, the Board shall establish by rule
standards and expedited procedures for reviewing applications for the purchase
or lease of health care information technology that otherwise would be subject
to review under this subchapter. Such applications may shall not be granted or
approved unless they are consistent with the Health Information Technology

Plan and the Health Resource Allocation Plan. The Board's rules may include

a provision requiring that applications be reviewed by the health information

advisory group authorized under section 9352 of this title. The advisory group

shall make written findings and a recommendation to the board in favor of or

against each application developed under section 9351 of this title.

its support of the application in writing before the Board renders a final

8 0///1	. FEES
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2 ***

(d) All fees collected pursuant to this section shall be deposited into the

Green Mountain Care Board Regulatory and Administrative Fund established

by subsection 9404(d) of this title and may be used by the Board to administer

its obligations, responsibilities, and duties as required by law.

7 ***

§ 9445. ENFORCEMENT

(a) Any person who offers or develops any new health care project within the meaning of this subchapter without first obtaining a certificate of need as required herein by this subchapter, or who otherwise violates any of the provisions of this subchapter or any rule adopted or order issued pursuant to this subchapter, may be subject to one or both of the following administrative sanctions by the Board, after notice and an opportunity to be heard:

15 ***

(b) In addition to all other sanctions, if any person offers or develops any new health care project without first having been issued a certificate of need or certificate of exemption for the project, or violates any other provision of this subchapter or any lawful rule adopted or order issued pursuant to this subchapter, the Board, the Office of the Health Care Advocate, the State Long-Term Care Ombudsman, and health care providers and consumers located in

the State shall have standing to maintain a civil action in the Superior Court of
the county in which such alleged violation has occurred, or in which such
person may be found, to enjoin, restrain, or prevent such violation. Upon
written request by the Board, it shall be the duty of the Vermont Attorney
General to furnish appropriate legal services and to prosecute an action for
injunctive relief to an appropriate conclusion, which shall not be reimbursed
under subdivision (a)(2) of this section.
(c)(1) After notice and an opportunity for hearing, the Board may impose
on a person who knowingly violates a provision of this subchapter, or a rule
adopted or order adopted issued pursuant to this subchapter or 8 V.S.A. § 15,
one or more of the following:
(A) a civil administrative penalty of $\frac{1}{100}$ more than $\frac{40,000.00}{100}$
\$75,000.00, or in the case of a continuing violation, a civil administrative
penalty of no not more than \$100,000.00 \$200,000.00 or one-tenth of one
percent of the gross annual revenues of the health care facility, whichever is
greater, which shall not be reimbursed under subdivision (a)(2) of this section,
and the Board may;
(B) an order that the entity to person cease and desist from further
violations,; and to take

(C) any such other actions necessary to remediate a violation.

1	(2) A person aggrieved by a decision of the Board under this subsection
2	subchapter may appeal under section 9381 of this title.
3	(d) The Board shall adopt by rule criteria for assessing the circumstances in
4	which a violation of a provision of this subchapter, a rule adopted pursuant to
5	this subchapter, or the terms or conditions of a certificate of need require that a
6	penalty under this section shall be imposed, and criteria for assessing the
7	circumstances in which a penalty under this section may be imposed.
8	§ 9446. HOME HEALTH AGENCIES; GEOGRAPHIC SERVICE AREAS
9	The terms of a certificate of need relating to the boundaries of the
10	geographic service area of a home health agency may be modified by the
11	Board, in consultation with the Commissioner of Disabilities, Aging, and
12	Independent Living, after notice and opportunity for hearing, or upon written
13	application to the Board by the affected home health agencies or consumers,
14	demonstrating a substantial need therefor for the modification. Service area
15	boundaries may be modified by the Board to take account of natural or
16	physical barriers that may make the provision of existing services
17	uneconomical or impractical, to prevent or minimize unnecessary duplication
18	of services or facilities, or otherwise to promote the public interest. The Board
19	shall issue an order granting such application only upon a finding that the
20	granting of such application is consistent with the purposes of 33 V.S.A.
21	chapter 63, subchapter 1A and the Health Resource Allocation Plan established

1	under section 9405 of this title and after notice and an opportunity to
2	participate on the record by all interested persons, including affected local
3	governments, pursuant to rules adopted by the Board.
4	* * * Effective Date * * *
5	Sec. 8. EFFECTIVE DATE
6	This act shall take effect on July 1, 2018, provided that for applications
7	already in process on that date, the rules and procedures in place at the time the
8	application was filed shall continue to apply until a final decision is made on
9	the application