1	H.319
2	Introduced by Representatives Condon of Colchester, Beck of St. Johnsbury,
3	Greshin of Warren, and Wright of Burlington
4	Referred to Committee on
5	Date:
6	Subject: Taxation; statewide education property tax; excess spending
7	Statement of purpose of bill as introduced: This bill proposes to replace the
8	current excess spending penalty with a system that penalizes education
9	spending above the statewide per pupil average, but rewards education
10	spending below the statewide per pupil average.
11	An act relating to incentives for lower education spending
12	It is hereby enacted by the General Assembly of the State of Vermont:
13	Sec. 1. 16 V.S.A. § 4001 is amended to read:
14	§ 4001. DEFINITIONS
15	As used in this chapter:
16	* * *
17	(6) "Education spending" means the amount of the school district
18	budget, any assessment for a joint contract school, career technical center
19	payments made on behalf of the district under subsection 1561(b) of this title,
20	and any amount added to pay a deficit pursuant to 24 V.S.A. § 1523(b) that is

1	paid for by the school district, but excluding any portion of the school budget
2	paid for from any other sources such as endowments, parental fund raising
3	fundraising, federal funds, nongovernmental grants, or other State funds such
4	as special education funds paid under chapter 101 of this title.
5	(A) [Repealed.]
6	(B) For purposes of calculating excess spending pursuant to 32 V.S.A
7	§ 5401(12), "education spending" shall not include:
8	(i) Spending during the budget year for approved school capital
9	construction for a project that received preliminary approval under section
10	3448 of this title, including interest paid on the debt; provided the district shall
11	not be reimbursed or otherwise receive State construction aid for the approved
12	school capital construction.
13	(ii) For a project that received final approval for State construction
14	aid under chapter 123 of this title:
15	(I) spending for approved school capital construction during the
16	budget year that represents the district's share of the project, including interest
17	paid on the debt;
18	(II) payment during the budget year of interest on funds
19	borrowed under subdivision 563(21) of this title in anticipation of receiving
20	State aid for the project.

1	(iii) Spending that is approved school capital construction spending
2	or deposited into a reserve fund under 24 V.S.A. § 2804 to pay future approved
3	school capital construction costs, including that portion of tuition paid to an
4	independent school designated as the public high school of the school district
5	pursuant to section 827 of this title for capital construction costs by the
6	independent school that has received approval from the State Board of
7	Education, using the processes for preliminary approval of public school
8	construction costs pursuant to subdivision 3448(a)(2) of this title.
9	(iv) Spending attributable to the cost of planning the merger of a
10	small school, which for purposes of this subdivision means a school with an
11	average grade size of 20 or fewer students, with one or more other schools.
12	(v) Spending attributable to the district's share of special education
13	spending in excess of \$50,000.00 for any one student in the fiscal year
14	occurring two years prior.
15	(vi) A budget deficit in a district that pays tuition to a public school
16	or an approved independent school or both for all of its resident students in any
17	year in which the deficit is solely attributable to tuition paid for one or more
18	new students who moved into the district after the budget for the year creating
19	the deficit was passed.
20	(vii) For a district that pays tuition for all of its resident students
21	and into which additional students move after the end of the census period

1	defined in subdivision (1)(A) of this section, the number of students that
2	exceeds the district's most recent average daily membership and for whom the
3	district will pay tuition in the subsequent year multiplied by the district's
4	average rate of tuition paid in that year.
5	(viii) Tuition paid by a district that does not operate a school and
6	pays tuition for all resident students in kindergarten through grade 12, except
7	in a district in which the electorate has authorized payment of an amount
8	higher than the statutory rate pursuant to subsection 823(b) or 824(c) of this
9	title.
10	(ix) The assessment paid by the employer of teachers who become
11	members of the State Teachers' Retirement System of Vermont on or after July
12	1, 2015, pursuant to section 1944d of this title.
13	Subdivision (6)(B)(x) effective July 1, 2017, see note set out below.
14	(x) School district costs associated with dual enrollment and early
15	college programs. [Repealed.]
16	* * *
17	Sec. 2. 32 V.S.A. § 5401 is amended to read:
18	§ 5401. DEFINITIONS
19	As used in this chapter:
20	* * *
21	(12) "Excess spending" means:

1	(A) The per equalized pupil amount of the district's education
2	spending, as defined in 16 V.S.A. § 4001(6), plus any amount required to be
3	added from a capital construction reserve fund under 24 V.S.A. § 2804(b).
4	(B) In excess of 121 percent of the statewide average district
5	education spending per equalized pupil increased by inflation, as determined
6	by the Secretary of Education on or before November 15 of each year based on
7	the passed budgets to date. As used in this subdivision, "increased by inflation"
8	means increasing the statewide average district education spending per
9	equalized pupil for fiscal year 2015 by the most recent New England
10	Economic Project cumulative price index, as of November 15, for state and
11	local government purchases of goods and services, from fiscal year 2015
12	through the fiscal year for which the amount is being determined.
13	(A) "Excess spending" means 25 percent of the per equalized pupil
14	amount of the district's education spending, as defined in 16 V.S.A. § 4001(6),
15	that is in excess of the statewide per pupil spending amount from the prior
16	fiscal year.
17	(B) "Lower spending" means 25 percent of the difference between
18	the statewide per pupil spending amount from the prior fiscal year minus the
19	actual per equalized pupil amount of the district's education spending, as
20	defined in 16 V.S.A. § 4001(6).

(13)(A) "Education property tax spending adjustment" means the greater of: one or a fraction in which the numerator is the district's education spending <u>per equalized pupil</u> plus excess spending, <u>per equalized pupil</u>, <u>or minus lower spending</u>, for the school year; and the denominator is the property dollar equivalent yield for the school year, as defined in subdivision (15) of this section.

(B) "Education income tax spending adjustment" means the greater of: one or a fraction in which the numerator is the district's education spending per equalized pupil plus excess spending, per equalized pupil, or minus lower spending, for the school year; and the denominator is the income dollar equivalent yield for the school year, as defined in subdivision (16) of this section.

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(17) "Statewide per pupil spending amount" means an amount equal to the statewide average education spending per equalized pupil in fiscal year 2017, increased in successive fiscal years by the most recent New England Economic Project Cumulative Price Index, as of November 15 of each year, for state and local government purchases of goods and services from fiscal year 2017 through the fiscal year for which the statewide per pupil spending amount is being determined.

- 1 Sec. 3. EFFECTIVE DATE
- This act shall take effect on July 1, 2017, and apply to fiscal year 2018 and
- 3 <u>after.</u>