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1	H.241
2	Introduced by Representatives Kitzmiller of Montpelier and Lewis of Berlin
3	Referred to Committee on
4	Date:
5	Subject: Municipal charters; solid waste district; Central Vermont Solid Waste
6	Management District
7	Statement of purpose of bill as introduced: This bill proposes to approve
8	amendments to the charter of the Central Vermont Solid Waste Management
9	District.
10 11	An act relating to the charter of the Central Vermont Solid Waste Management District
12	It is hereby enacted by the General Assembly of the State of Vermont:
13	Sec. 1. 24 App. V.S.A. chapter 403 is amended to read:
14	CHAPTER 403. CENTRAL VERMONT
15	SOLID WASTE MANAGEMENT DISTRICT
16	Subchapter 1. Creation and Powers
17	* * *
18	§ 2. PURPOSE
19	The District is created and shall exist for the purpose of providing for the
20	efficient, economical, and environmentally sound resource recovery, waste

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reduction, recycling, or disposal of solid waste generated by member
municipalities and their residents. The means of disposal may include
collection, transportation, resource recovery, recycling, land disposal, or any
combination of these.
* * *
§ 5. POWERS
Except as otherwise provided or limited in this chapter, the District shall
have the following powers:
(1) Except as provided in section 6 of this chapter, to operate, cause to
be operated, or contract, or any combination of these, for the operation of any
and all facilities for the collection, transportation, resource recovery, recycling,
and disposal of solid waste, and to determine and make proper charges for
such services.
(2) To purchase, sell, lease, own, acquire, convey, mortgage, improve,
and use real and personal property in connection with the purpose of the
District.
(3) To hire and fix the compensation of employees.
(4) To sue and be sued.
(5) To enter into contracts for any term or duration.
(6) To contract with architects, engineers, financial and legal
consultants, and other experts for services.

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1	(7) To contract with individuals, corporations, associations, authorities,
2	and agencies for services.
3	(8) To provide solid waste management, resource recovery, or solid
4	waste disposal services for the member municipalities, its inhabitants, and its
5	businesses, and for such others as its facilities and obligations may allow.
6	(9) To contract to pay for solid waste disposal services on the basis of
7	guaranteed amounts, whether delivered for disposal and accepted for disposal
8	or not, of solid waste, with payments based on such guaranteed amounts,
9	whether actually disposed of or not, which payments may be variable and may
10	be determined by formulae expressed in such contracts.
11	(10) To contract with the State of Vermont, the United States of
12	America, or any subdivision or agency for services.
13	(11) To contract with any member municipality for the services of any
14	officers or employees of that municipality useful to it.
15	(12) To promote cooperative arrangements and coordinated action
16	among its member municipalities.
17	(13) To make recommendations for review and action to its member
18	municipalities and other public agencies which that perform functions within
19	the region in which its member municipalities are located.
20	(14) To exercise any other powers which that are necessary or desirable

for dealing with resource recovery or solid waste problems of mutual concern,

1	and which that are exercised or are capable of exercise by any of its member
2	municipalities.
3	(15) To evercise the power of eminent domain within the District or
4	within any municipality that has withdrawn from the District, provided that the
5	property or site to be taken by eminent domain shall have been considered, by
6	official action of the Board of Supervisors, as a potential site or sites for a
7	resource recovery facility during the 12-month period immediately preceding
8	the date of withdrawal.
	(15) To exercise the power of eminent domain upon the approval of a
	majority of the legislative bodies of the member municipalities.
9	(16) To borrow money and issue evidence of indebtedness as provided
10	by 24 V.S.A. chapter 53 or other provisions of law authorizing general
11	obligations or revenue debt, including 10 V.S.A. chapter 12 and 24 V.S.A.
12	chapter 19.
13	(17) To establish a budget and assess member municipalities in
14	accordance therewith.
	(18) To levy taxes assessments, surcharges, and other fees consistent
	with legislative authority.
15	(19) To appropriate and expend monies.
16	(19)(20) To establish sinking funds for the retirement of bonded or other

indebtedness.

1	(20)(21) To establish capital reserve funds for public improvements in
2	furtherance of its purposes.
3	(21)(22) Subject to such limitations as may be imposed by law, to
4	regulate the collection, transportation, resource recovery, recycling, and
5	disposal of solid waste generated within or without the District.
6	(22)(23) To enact and enforce any and all necessary or desirable
7	regulations for the orderly conduct of the government and for carrying out the
8	purpose of the District.
9	(23)(24) To accept and administer gifts, grants, and bequests in trust or
10	otherwise for the purpose of the District.
11	(24)(25) To exercise all powers incident to a public corporation.
12	(26) To grant franchises or establish collection districts, evalusive or
13	nonexclusive, for the purposes or the collection of recyclable materials;
14	composting, resource recovery, or disposal of solid waste.
	(26) To grant nonexclusive franchises or establish collection districts for
	the purposes of: the collection of recyclable materials; composting; resource
	recovery; or disposal of solid waste.
15	§ 5a. SOVEREIGN IMMUNITY
16	The District shall have the benefit of sovereign immunity to the same extent
17	that the State of Vermont does. The District shall provide liability and other
18	insurance for itself and the members of the Board of Supervisors. The District

1	shall hold harmless and indemnify all members of the Board of Supervisors
2	from all claims of every kind and nature arising out of or connected with
3	duties as supervisors, excepting only willful negligence and criminal conduct.
4	§ 6. TRANSPORTATION AND COLLECTION SITE
5	Each member municipality, either directly or through independent parties,
6	shall be responsible for providing may provide one or more collection sites for
7	the solid waste or recoverable materials generated within such the member
8	municipality and for the transportation of such solid waste or recoverable
9	materials to the District facility, together with all costs incident thereto. In the
10	event that any member municipality does not wish to institute its own
11	collection system for delivery of the solid waste to the facility designated by
12	the District, then the Board of Supervisors may provide for collection and
13	transportation as provided in subdivision 5(1) of this chapter.
14	§ 7. RESPONSIBILITY TO ACCEPT SOLID WASTE
15	(a) The District becomes responsible for providing a system for solid waste
16	disposal resource recovery, as delineated in subsection (b) of this section,
17	when the Board of Supervisors declares the disposal system operational.
18	(b) The District shall may provide a system for resource recovery and
19	disposal of all solid waste generated by residential and commercial activities,
20	tires, and metal goods generated within the member municipalities. The
21	District may provide for the disposal of solid waste from industrial activities

within a member municipality. The District may provide for the disposal of
sludge biosolids through contract with a member municipality, provided the
sludge is disposed of at no cost to the other member municipalities. The
District may provide for the <u>resource recovery or</u> disposal of any or all
demolition and construction waste or yard wastes, or both, from any member
municipality. Finally, the District may contract with a nonmember
municipality or a private entity for the disposal of solid waste generated
outside the boundaries of the District, provided the contract will not increase
the cost of solid waste disposal to the member municipalities.
Subchapter 2. Board of Supervisors
§ 8. AUTHORITY
The legislative power and authority of the District and the administration
and the general supervision of all fiscal, prudential, and governmental affairs
thereof shall be vested in a governing body known as the Board of
Supervisors, except as specifically provided otherwise in this chapter. The
Board of Supervisors may appoint and employ a General Manager and other
personnel as it deems necessary for the conduct of business of the District.
The General Manager oversees all aspects of the District, in accordance with
the Central Vermont Solid Waste Management District's mission statement.
The General Manager shall be responsible to the Board for the administration
of the District and for carrying out the policies of the Central Vermont Solid

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1	Waste Management District. The powers and duties of the General Manager
2	shall be specified by the Board of Supervisors.
3	* * *
4	§ 10. APPOINTMENT
5	Annually, on or before the last Monday in March, the legislative branch of
6	each member municipality shall appoint its representative to the Board of
7	Supervisors. Appointments shall be in writing, signed by the chair of the
8	legislative branch, and presented to the Clerk of the District. The legislative
9	branch, by majority vote, may remove its approved representative during the
10	one-year term for stated reasons. In addition, each legislative body shall is
11	encouraged to appoint an alternative representative to the Board of Supervisors
12	who shall act as the appointed representative during his or her absence. The
13	clerk of the member municipality shall certify to the Clerk of the District the
14	name of the persons appointed as representative and alternate.
15	* * *
16	§ 13. SPECIAL MEETINGS

Special meetings of the Board of Supervisors may be called at any time by the Chair or shall may be called by the Clerk upon written request of a majority of the members of the Board of Supervisors. Except in case of emergency, each member of the Board of Supervisors shall be given at least 24

hours' notice of any special meeting of the Board of Supervisors by notice in

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1	person, by telephone, or by written notice delivered personally, mailed, e-
2	mailed, or left at such a member's usual place of residence.
3	§ 14. QUORUM
4	For the purpose of transacting business, the presence of members whose
5	accumulated votes represent more than 50 percent of the total number of
6	accumulated votes of all members who have at that time appointed
7	representatives to the Board of Supervisors and the presence of more than 50
8	percent of the membership of the Board of Supervisors shall constitute a
9	quorum. However, a smaller number may adjourn to another date. Any action
10	adopted by a majority of the votes cast at a meeting of the Board of
11	Supervisors at which a quorum is present shall be the action of the Board of
12	Supervisors, except as otherwise provided in this chapter.
13	§ 15. VOTING
14	(a) Except as otherwise provided in this chapter, each member of the Board
15	of Supervisors shall be entitled to cast one vote for every 1,000 population, or
16	part thereof, in the municipality which such that the Supervisor represents;
17	provided, however, no member municipality nor or supervisor shall be entitled
18	to more than 20 votes, regardless of the population of such the municipality.
19	A member of the Board of Supervisors may not split its votes. The
20	determinations of population shall be made based upon the latest census

provided by the Vermont Planning Office Department of Health.

<u>(b</u>	The vote of the Board of Supervisors approving the siting of any solid
waste	e disposal facility, including a landfill, incinerator, gasifier, plasma arc
conv	ersion facility, or a facility using similar technologies that rely on
extre	mely high temperature heating of high carbon feedstocks, any other
simil	ar facility that poses a potential for risk to the environment or the public;
or a l	biosolids facility shall require an affirmative recorded vote of the
supei	rvisor representing the town or city in which such facility is to be located,
in ad	dition to approval by two-thirds two-thirds' vote of the entire Board of
Supe	rvisors.
<u>(c</u>) The vote of the Board of Supervisors approving the siting of a resource
recov	very facility, including a recycling, transfer, or composting facility shall
requi	re an affirmative recorded vote of the supervisor representing the town or
city i	n which the facility is to be located, in addition to approval by two-thirds
vote	of the entire Board of Supervisors.
<u>(d</u>) The District may not enter into any contract with nonmember
muni	cipalities or private entities for the management of solid waste generated
outsi	de the boundaries of the District, unless the contract is deemed to be in
the b	est interests of the District, and approved by a two-thirds' majority of the
Boar	d of Supervisors.
	* * *
§ 18.	RULES OF PROCEDURES

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1	Except as otherwise provided in this chapter, Roberts Rules of Order, as
2	amended, shall govern at all meetings. The Board of Supervisors may adopt
3	ordinances relating to the district, its powers, and other related subjects
4	pursuant to the procedures of 24 V.S.A chapter 59.
5	§ 19. COMPENSATION OF MEMBERS OF BOARD OF
6	SUPERVISORS
7	Each member municipality shall may pay to its representatives to the Board
8	of Supervisors such reimbursement of expenses as it shall may determine
9	reasonable.
10	Subchapter 3. Officers
11	* * *
12	§ 21. BOND
13	Prior to assuming their offices, all officers shall post bond in such amounts
14	as shall be determined by resolution of the Board of Supervisors. The cost of
15	such bond shall be borne by the District.
16	* * *
17	§ 25. CLERK
18	The Clerk of the District shall be appointed by the Board of Supervisors,
19	shall not be a member of the Board, and shall serve at it's the pleasure of the
20	Board of Supervisors. The Clerk shall have the exclusive charge and custody
21	of the public records of the District and the Seal of the District. The Clerk

shall record all votes and proceedings of the District, including meetings of the
District and meetings of the Board of Supervisors, and shall cause to be posted
and published all warnings of meetings of the District. The Clerk shall prepare
all warnings of meetings of the District as required by section 46 of this
chapter. Following approval of the Board of Supervisors, the Clerk shall cause
the annual report to be distributed to the legislative branches of its member
municipalities. The Clerk shall prepare and distribute any other reports
required by laws of the State of Vermont and resolutions or regulations of the
Board of Supervisors. The Clerk shall perform all of the duties and functions
incident to the office of secretary or clerk of a body corporate. The Clerk,
with the approval of the Board of Supervisors, may appoint an Assistant Clerk.
§ 26. TREASURER
The Treasurer of the District shall be appointed by the Board of
Supervisors, shall not be a member of the Board, and shall have the exclusive
charge and custody of the funds of the District and shall be the disbursing
officer of the District. The Treasurer, with the approval of the Board of
Supervisors, may appoint an Assistant Treasurer. When authorized by the
Board of Supervisors, the Treasurer may shall sign, make, or endorse in the
name of the District all checks and orders for the payment of money monies
and pay out and disburse the same and receipt therefor. The Treasurer shall
keep a record of every note or bond issue by the District and of every payment

thereon of principal and interest and, if coupons are taken up, shall cancel and
preserve them. The Treasurer shall keep correct books of account of all the
business and transactions of the District and such other books and accounts as
the Board of Supervisors may require. The Treasurer shall render a statement
of the condition of the finances of the District at each regular meeting of the
Board of Supervisors and at such other times as shall be required of the
Treasurer. The Treasurer shall prepare the annual financial statement and the
budget of the District for distribution, upon approval of the Board of
Supervisors, to the legislative bodies of the member municipalities. The
Treasurer shall do and perform all of the duties appertaining to the office of
treasurer of a body politic and corporate. The Treasurer shall settle with the
auditors within 60 days of the end of the fiscal year, at such other times as the
Board of Supervisors may require, and upon retirement from office. Upon
retirement from office, the Treasurer shall immediately pay over to the
successor all of the funds belonging to the District, and at the same time
deliver to the successor all official books and papers be a nonvoting member
of the Executive Board.
§ 26a. GRAND JUROR
The Board of Supervisors may appoint a grand juror who shall inquire into
any person's offenses under the District's regulations or applicable law and
present them to the proper authority. If the Attorney General or a State's

1	Attorney is unwilling to prosecute the offenses, the grand juror may do so. For
2	these purposes, the grand juror shall have the same authority within the
3	District as a State's Attorney. The grand juror shall not be a member of the
4	Board of Supervisors.
5	* * *
6	§ 31. COMPENSATION OF OFFICERS
7	Officers of the District shall may be paid such compensation or
8	reimbursement of expenses, or both, as shall may be determined by the Board
9	of Supervisors.
10	* * *
11	§ 33. ASSISTANT OFFICERS
12	The Board of Supervisors annually shall appoint an Assistant Clerk and an
13	Assistant Treasurer who shall have the responsibilities of and discharge the
14	duties of the Clerk and Treasurer in their absence or incapacity or in the event
15	there shall exist a vacancy in such office. The Assistant Clerk and Assistant
16	Treasurer shall also exercise such other duties as the Board of Supervisors
17	shall delegate to them. [Repealed.]
18	§ 33a. DELEGATION TO DISTRICT STAFF
19	If the Board of Supervisors authorizes, the District may delegate duties to
20	the District staff when necessary and appropriate to aid the officers.
21	Subchapter 4. Fiscal Affairs

* * *

§ 37. LIMITATIONS OF APPROPRIATIONS

Actions or resolutions of the Board of Supervisors for the annual appropriations of any year shall may not cease to be operative at the end of the fiscal year for which they were adopted, except as otherwise provided by the laws of the State of Vermont. Appropriations made by the Board of Supervisors for the various estimates of the budget as defined in subsection 35(a) of this chapter shall may be expended only for such estimates, but by majority vote of the Board of Supervisors, the budget may be amended from time to time to transfer funds between or among such estimates, except as otherwise limited by this chapter. Any balance left or unencumbered in any such budget estimate, or the amount of any deficit at the end of the fiscal year, shall may be included in and paid out of the operating budget and appropriations in the next fiscal year.

§ 38. INDEBTEDNESS

(a) Short-term borrowing. The Board of Supervisors may borrow money through the issuance of notes of the District for the purpose of paying current expenses of the District. Such notes must mature within one year. The Board of Supervisors may also borrow money in anticipation of assessment to each member municipality in an amount not to exceed 90 percent of the amount assessed for each that year, and may issue notes of the District which must

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1	mature within one year. The Board of Supervisors may also borrow money in
2	anticipation of grants-in-aid from any source and any revenues other than
3	assessments through the issuance of notes of the District. Such notes must
4	mature within one year, but may be renewed as provided by general law. The
5	Board of Supervisors may also borrow money in anticipation of bond proceeds
6	which have been authorized as provided in this chapter. These notes shall be
7	issued as provided in 24 V.S.A. chapter 53.
8	* * *
9	§ 39. SINKING FUND
10	The Board of Supervisors may establish and provide for a sinking fund,
11	however denominated, for the retirement of bond issue or other debt, or to
12	provide security for its payment. When so established, it shall may be kept
13	intact and separate from other monies at the disposal of the District, and shall
14	may be accounted for as a pledged asset for the purpose of retiring or securing
15	such obligations. The cost of payments to any sinking fund shall <u>may</u> be
16	included in the annual budget of the District.
17	* * *
18	Subchapter 5. Special District Meetings
19	* * *
20	§ 44. PUBLIC HEARINGS

Not less than three nor more than 14 days prior to any special meeting

1	called by the Board of Supervisors, at least one public hearing shall be held by
2	the Board of Supervisors at which time the issues under consideration shall be
3	presented and comments received. Notice of such public hearing shall include
4	the publication of a warning in a newspaper of general circulation in the
5	District at least once a week, on the same day of the week, for three
6	consecutive weeks, the last publication not less than five nor more than 10
7	days before the public hearing. Public hearings shall be warned by the
8	publishing of a notice in a newspaper of general circulation within the District
9	not more than 25 days and at least 15 days prior to the meeting.
10	* * *
11	Subchapter 6. Miscellaneous
12	§ 54. WITHDRAWAL OF MEMBER MUNICIPALITY
13	A member municipality may withdraw from the District upon the terms and
14	conditions specified below:
15	(1) Withdrawal prior to the District incurring bonded indebtedness or
16	entering long-term contracts.
17	(A) The Board of Supervisors shall not enter into any long-term
18	contract, or call a special meeting on incurring long-term debt for a period of
19	18 months from the date of establishment of the District.
20	(B) No member municipality may withdraw from the District for a
21	period of one year from the date of establishment of the District.

(C) Prior to the District incurring bonded indebtedness or entering
into a long-term contract, a member municipality may vote to withdraw in the
same manner as the vote for adoption of this chapter by such member
municipality. If a majority of the voters of a member municipality present and
voting at a meeting duly warned for such that purpose shall may vote to
withdraw from the District, the vote shall may be certified by the clerk of that
municipality and presented to the Board of Supervisors. Thereafter, the Board
shall give notice to the remaining member municipalities of the vote to
withdraw and shall hold a meeting to determine if it is in the best interest of
the District to continue to exist. Representatives of the member municipalities
shall be given an opportunity to be heard at such meeting together with any
other interested persons. After such a meeting, the Board of Supervisors may
declare the District dissolved immediately or as soon thereafter as the financial
obligations of the District and of each member municipality on account thereof
have been satisfied, or it may declare the District shall continue to exist despite
the withdrawal of such member municipality. The membership of the
withdrawing municipality shall terminate as soon after such the vote to
withdraw as the financial obligations of said the withdrawing municipality
have been paid to the District.

§ 57. AMENDMENT OF CHAPTER

This chapter may be amended by petition of five percent of the voters of the
District under the provisions of subchapter 5 of this chapter or by the Board of
Supervisors under this section. The Board of Supervisors may, by a majority
vote, adopt a resolution stating its intent to amend the chapter. A written copy
of the resolution, stating the wording and purpose of the amendment and the
date of the meeting scheduled to act on the amendment, shall be delivered,
including mail or e-mail, to the legislative branches of each member
municipality and mailed, e-mailed, or left at the usual place of residence of
each member of the Board of Supervisors by the Clerk of the District at least
10 business days prior to the meeting scheduled to adopt the amendment. The
amendment may be adopted by majority vote of the Board of Supervisors at
the meeting scheduled to act on the amendment, unless a majority of the
legislative branches of the member municipalities request, in writing, that the
Board of Supervisors hold a special District meeting to vote on the
amendment. If the amendment is adopted by the Board of Supervisors or by
the voters of the District, the Clerk of the District, within 10 days after the vote
of adoption, shall certify to the Secretary of State each proposal of
amendment, showing the facts as to its origin and the procedure followed
pursuant to section 51 of this chapter, relating to reconsideration and recession
of vote, shall apply to an amendment adopted by a vote of the Board or the
voters under this section. The Secretary of State shall then proceed as with

municipal charter amendments under 17 V.S.A. § 2645. The amendment shall
become effective upon affirmative enactment of the proposal, either as
proposed or as amended by the General Assembly. This chapter may be
amended from time to time in the manner as provided, but no such amendment
shall be made which that shall substantially impair the rights of the holders of
any bonds or other notes or other evidence of indebtedness or substantially
affect any obligations under long-term contracts of the District then
outstanding or in effect, or the rights of the District to procure the means for
payment, continuation, or termination thereof.

* *

§ 59. DEFINITIONS

As used in this chapter:

- (1) "Solid waste" means any discarded garbage, refuse, metal goods, tires, demolition and construction waste, yard waste, and other discarded materials, possessing no value to the producer in its present form where it is located, produced by normal residential, commercial, and industrial activities shall have the same meaning as set forth in 10 V.S.A. § 6602.
- (2) "Solid waste from residential activities" includes any solid waste generated by a household or apartment, including, food waste, packaging, newspaper, and other paper products, glass, cans, and plastic.
 - (3) "Solid waste from commercial activities" shall include any solid

waste generated by retail and wholesale establishments, including food waste
corrugated container board, metals, and plastics.

- (4) "Solid waste from industrial activities" includes any solid, semisolid, or liquid waste generated by an industry as part of the production process. Solid wastes generated by employees and similar in composition to that generated by residential or commercial activities are excluded from this definition.
- (5) "Sludge" "Bio-solids" means solids and semi-solids generated by a wastewater treatment plant. Notwithstanding any provision of this chapter, the District shall have the power to impose and collect a surcharge or special assessment for the collection, storage, and disposal of sludge bio-solids.
- (6) "Tires" means all rubber, belted, and nonbelted automobile and truck nonbelted vehicle tires.
- (7) "Demolition and construction Construction and demolition waste" means all solid waste generated in , as used in this chapter, waste derived from the construction or the demolition and construction of buildings, roadways, or structures, including stumps, brush, clean wood, treated or painted wood, plaster, sheetrock, boards, bricks, mortar, concrete, and roofing materials paper and shingles, insulation, glass, stone, soil, flooring materials, brick, masonry, mortar, incidental metal, furniture, and mattresses. Construction and demolition waste shall not include asbestos waste, regulated hazardous waste,

I	hazardous waste generated by households, hazardous waste from conditionally
2	exempt generators, or any material banned from landfill disposal under
3	10 V.S.A. § 6621.
4	(8) "Yard waste" means grass clippings, leaves, and brush "Leaf and
5	yard residual" means source separated, compostable untreated vegetative
6	matter, including grass clippings, leaves, kraft paper bags, and brush, which is
7	free from noncompostable materials. It does not include such materials as pre-
8	and postconsumer food residuals, food processing residuals, or soiled paper.
9	Leaf and yard residual does not include leaf and yard materials handled by a
10	resident on-site.
11	(9) "Metal goods" means discarded appliances and junk automobiles.
12	(10) "Resource recovery" means the systematic diversion of waste,
13	which was intended for disposal, for a specific next use. It is the processing of
14	recyclables to extract or recover materials and resources or to convert to
15	energy.
16	* * *
17	Sec. 2. EFFECTIVE DATE
18	This act shall take effect on July 1, 2017.