

1 SPECIAL SESSION

2 H.8

3 Introduced by Representatives Gannon of Wilmington, LaClair of Barre Town,
4 and Gardner of Richmond

5 Referred to Committee on

6 Date:

7 Subject: Executive; Legislative; boards and commissions; mergers, repeals,
8 and per diems; Health Reform Oversight Committee; Labor Board
9 Review Panel

10 Statement of purpose of bill as introduced: This bill proposes to combine,
11 eliminate, and provide per diems for certain State boards and commissions; to
12 provide for a review of the ongoing necessity for the State's boards and
13 commissions; to amend the membership of the Health Reform Oversight
14 Committee; and to amend provisions relating to the Labor Board Review
15 Panel.

16 An act relating to boards and commissions

17 It is hereby enacted by the General Assembly of the State of Vermont:

18 * * * Merger of Groundwater and Well Water Committees * * *

19 Sec. 1. 10 V.S.A. § 1392 is amended to read:

1 § 1392. DUTIES; POWERS OF SECRETARY

2 (a) The Secretary shall develop a comprehensive groundwater management
3 program to protect the quality of groundwater resources by:

4 * * *

5 (c)(1) The Secretary shall establish a groundwater coordinating committee,
6 with representation from the Division of Drinking Water and Groundwater
7 Protection within the Department, the Division of Geology and Mineral
8 Resources within the Department, the Agency of Agriculture, Food and
9 Markets, and the Departments of Forests, Parks and Recreation and of Health
10 to provide advice in the development of the program and its implementation,
11 on issues concerning groundwater quality and quantity, and on groundwater
12 issues relevant to well-drilling activities and the licensure of well drillers.

13 (2) In carrying out his or her duties under this subchapter, the Secretary
14 shall give due consideration to the recommendations of the groundwater
15 coordinating committee.

16 (3) The Secretary may request representatives of other agencies and the
17 private sector, including licensed well drillers, to serve on the groundwater
18 coordinating committee.

19 * * *

20 Sec. 2. 10 V.S.A. § 1395b is amended to read:

21 § 1395b. ~~WATER WELL ADVISORY COMMITTEE~~

1 ~~(a) The Vermont water well advisory committee is created. The committee~~
2 ~~shall consist of seven members: the director of the groundwater and water~~
3 ~~supply division, the state geologist, a representative from the department of~~
4 ~~health, and four members appointed by the governor. Three of the four public~~
5 ~~members shall be licensed well drillers, with at least five years of experience.~~
6 ~~The fourth public member shall be a person not associated with the well-~~
7 ~~drilling business who has an interest in wells and water quality.~~

8 ~~(b) The purpose of the committee is to advise and assist agency personnel~~
9 ~~in the formulation of policy, including recommended statutory and regulatory~~
10 ~~changes, regarding the proper installation and maintenance of water wells,~~
11 ~~licensing of well drillers, and groundwater issues impacted by well-drilling~~
12 ~~activities. The committee shall promote and encourage cooperation and~~
13 ~~communication between governmental agencies, licensed well drillers, and~~
14 ~~members of the general public.~~

15 ~~(c) Members shall be appointed for terms of five years, with the initial~~
16 ~~appointments of the public members made for lesser terms, so that the~~
17 ~~appointments do not all expire simultaneously. Vacancies shall be filled by the~~
18 ~~governor for the length of an unexpired term.~~

19 ~~(d) The committee shall elect a chair and a secretary, and shall meet from~~
20 ~~time to time as may be necessary, but not less than quarterly.~~

21 ~~(e) The public members of the committee shall be volunteers, and will~~

1 ~~serve without compensation. [Repealed.]~~

2 Sec. 3. IMPLEMENTATION

3 (a) The terms of the members of the Vermont Water Well Advisory
4 Committee shall expire on the effective date of this act.

5 (b) The Secretary of Natural Resources may provide those members with
6 the opportunity to serve on the groundwater coordinating committee.

7 * * * Repeal of Valuation Appeal Board * * *

8 Sec. 4. 32 V.S.A. § 5407 is amended to read:

9 § 5407. VALUATION APPEAL BOARD

10 ~~(a) There is established a Valuation Appeal Board to consist of five~~
11 ~~members. The members shall be appointed by the Governor with the advice~~
12 ~~and consent of the Senate, for three-year terms beginning February 1 of the~~
13 ~~year in which the appointment is made, except that one of the initial~~
14 ~~appointments shall be for a term of one year and two of the initial~~
15 ~~appointments shall be for a term of two years. A vacancy in the Board shall be~~
16 ~~filled in the same manner as the original appointment for the unexpired portion~~
17 ~~of the term vacated.~~

18 ~~(b) Persons serving on the Appeal Board shall be knowledgeable and~~
19 ~~experienced in at least one of the following fields: agriculture, business~~
20 ~~management, law, taxation, appraisal and valuation techniques, municipal~~
21 ~~affairs, or related areas. No member of the Valuation Appeal Board shall be~~

1 otherwise employed by the State or be a lister. In making appointments,
2 attention shall be given to the desirability of providing geographical balance to
3 the degree reasonably practical.

4 (c) A Chair shall be designated biennially by the Governor from among the
5 members of the Board and any vacancy in the Office of the Chair shall be
6 filled by designation of the Governor.

7 (d) Members of the Valuation Appeal Board shall receive a sum not to
8 exceed \$80.00 per diem for each day of official duties of the Board together
9 with reimbursement of reasonable expenses incurred in the performance of
10 their duties, as determined by the Director of Property Valuation and Review.

11 (e) The Board shall be attached for administrative purposes to the Division
12 of Property Valuation and Review of the Department of Taxes of the Agency
13 of Administration. [Repealed.]

14 Sec. 5. 32 V.S.A. § 5408 is amended to read:

15 § 5408. PETITION FOR REDETERMINATION

16 (a) Not later than 35 days after mailing of a notice under section 5406 of
17 this title, a municipality may petition the Director of Property Valuation and
18 Review for a redetermination of the municipality's equalized education
19 property value and coefficient of dispersion. ~~Such~~ The petition shall be in
20 writing and shall be signed by the chair of the legislative body of the
21 municipality or his or her designee.

1 (b)(1) Upon receipt of a petition for redetermination under subsection (a)
2 of this section, the Director shall, after written notice, grant a hearing upon the
3 petition to the aggrieved town.

4 (2) The Director shall thereafter notify the town and the Secretary of
5 Education of his or her redetermination of the equalized education property
6 value and coefficient of dispersion of the town or district, in the manner
7 provided for notices of original determinations under section 5406 of this title.

8 (c)(1) A municipality, within 30 days ~~of~~ after the Director's
9 redetermination, may appeal the redetermination to the ~~Valuation Appeal~~
10 ~~Board. The Board shall notify the appellee of the filing of the appeal. The~~
11 ~~appeal shall be heard de novo in the manner provided by 3 V.S.A. chapter 25~~
12 ~~for the hearing of contested cases.~~

13 (d) ~~A municipality or the Division of Property Valuation and Review may~~
14 ~~appeal from a decision of the Valuation Appeal Board to the Superior Court of~~
15 ~~the county in which the municipality is located. The Superior Court shall hear~~
16 ~~the matter de novo in the manner provided by V.R.C.P. Rule 74 of the Vermont~~
17 ~~Rules of Civil Procedure.~~

18 (2) An appeal from the decision of the Superior Court shall be to the
19 Supreme Court under the Vermont Rules of Appellate Procedure.

20 * * * Permitting Per Diems Currently Prohibited * * *

21 Sec. 6. 3 V.S.A. § 22 is amended to read:

1 § 22. THE COMMISSION ON WOMEN

2 (a)(1) The Commission on Women is created as the successor to the
3 Governor's Commission on Women established by Executive Order No. 20-
4 86. The Commission shall be organized and have the duties and
5 responsibilities as provided in this section.

6 (2) The Commission shall be an independent agency of the government
7 of Vermont and shall not be subject to the control of any other department or
8 agency.

9 (3) Members of the Commission shall be drawn from throughout the
10 State and from diverse racial, ethnic, religious, age, sexual orientation, and
11 socioeconomic backgrounds, and shall have had experience working toward
12 the improvement of the status of women in society.

13 (b) The Commission shall consist of 16 members, appointed as follows:

14 (1) Eight members shall be appointed by the Governor; ~~no~~, not more
15 than four of whom shall be from one political party.

16 (2)(A) ~~Six~~ Eight members shall be appointed by the ~~legislature~~ General
17 Assembly, ~~three~~ four by the Senate Committee on Committees, and ~~three~~ four
18 by the Speaker of the House; ~~no~~.

19 (B) Not more than two appointees shall be members of the
20 legislature. ~~Each~~ General Assembly, and each appointing authority shall
21 appoint ~~no~~ not more than two members from the same political party.

1 ~~(3) Two members, one each from the two major political parties.~~

2 (c) The terms of members shall be four years. ~~Members of the~~
3 ~~Commission currently appointed and serving pursuant to Executive Order No.~~
4 ~~20-86 on July 1, 2002 may continue to serve for the duration of the four year~~
5 ~~term to which they were appointed. As terms of currently serving members~~
6 ~~expire, appointments of successors shall be in accord with the provisions of~~
7 ~~subsection (b) of this section, and made in the following order:~~

8 ~~(1) For terms expiring on June 30, 2002, two shall be made by the~~
9 ~~Governor, one shall be made by the Committee on Committees and one shall~~
10 ~~be made by the speaker.~~

11 ~~(2) For terms expiring on June 30, 2003, two shall be made by the~~
12 ~~Governor, and one each shall be made by the two major political parties.~~

13 ~~(3) For terms expiring on June 30, 2004, two shall be made by the~~
14 ~~Governor, one shall be made by the Committee on Committees and one shall~~
15 ~~be made by the speaker.~~

16 ~~(4) For terms expiring on June 30, 2005, two shall be made by the~~
17 ~~Governor, one shall be made by the Committee on Committees and one shall~~
18 ~~be made by the Speaker. Thereafter, appointments Appointments of members~~
19 ~~to fill vacancies or expired terms shall be made by the authority that made the~~
20 ~~initial appointment to the vacated or expired term.~~

21 (d)(1) Members of the Commission shall elect biennially by majority vote

1 a the Chair of the Commission.

2 (2) Members of the Commission shall ~~receive no~~ be entitled to receive
3 per diem compensation for ~~their services, but shall be entitled to~~ and
4 reimbursement for of expenses ~~in the manner and amount provided to~~
5 ~~employees of the State~~ as permitted under 32 V.S.A. § 1010, which shall be
6 paid by the Commission.

7 * * *

8 (i)(1) No part of any funds appropriated to the Commission by the
9 ~~legislature~~ General Assembly shall, in the absence of express authorization by
10 the ~~Legislature~~ General Assembly, be used directly or indirectly for legislative
11 or administrative advocacy. The Commission shall review and amend as
12 necessary all existing contracts and grants to ensure compliance with this
13 subsection.

14 (2) ~~For purposes of~~ As used in this subsection, legislative or
15 administrative advocacy means employment of a lobbyist as defined in
16 2 V.S.A. chapter 11, or employment ~~of~~, ~~or~~ establishment ~~of~~, or maintenance of,
17 a lobbyist position whose primary function is to influence legislators or State
18 officials with respect to pending legislation or ~~regulations~~ rules.

19 Sec. 7. COMMISSION ON WOMEN; CURRENT TERMS

20 A member of the Commission on Women on the effective date of this act
21 whose appointing authority is repealed under the provisions of Sec. 6 of this

1 act may serve the remainder of her or his term.

2 Sec. 8. 10 V.S.A. § 1372 is amended to read:

3 § 1372. MEMBERS₂; APPOINTMENT₂; TERM

4 (a) Within 30 days after he or she has executed the ~~eompact~~ Compact with
5 any or all of the states legally joined therein, the ~~governor~~ Governor shall
6 appoint three persons to serve as commissioners to the New England Interstate
7 Water Pollution Control Commission. The ~~commissioner of environmental~~
8 ~~conservation~~ Commissioner of Environmental Conservation and the
9 ~~commissioner of health~~ Commissioner of Health shall serve as ex officio
10 commissioners ~~thereon~~ on the Commission.

11 (b) The commissioners so appointed shall hold office for six years.

12 ~~Vacancies~~ A vacancy occurring in the office of ~~the commissioners a~~
13 ~~commissioner~~ shall be filled by the ~~governor~~ Governor for the unexpired
14 portion of the term.

15 (c) The commissioners shall ~~serve without~~ be entitled to per diem
16 ~~compensation but shall be paid for their actual~~ and reimbursement of expenses
17 ~~incurred in and incident to the performance of their duties as permitted under~~
18 32 V.S.A. § 1010.

19 (d) The commissioners shall have the powers and duties and be subject to
20 limitations as set forth in the ~~eompact~~ Compact.

21 * * * Sunset Advisory Commission * * *

1 Sec. 9. 3 V.S.A. § 268 is added to read:

2 § 268. BOARDS AND COMMISSIONS; SUNSET ADVISORY

3 COMMISSION

4 (a) Creation.

5 (1) There is created the Sunset Advisory Commission to review existing
6 State boards and commissions, to recommend the elimination of any board or
7 commission that it deems no longer necessary or the revision of any of the
8 powers and duties of a board or commission, and to recommend whether
9 members of the boards and commissions should be entitled to receive per diem
10 compensation.

11 (2) As used in this section, “State boards and commissions” means
12 professional or occupational licensing boards or commissions, advisory boards
13 or commissions, appeals boards, promotional boards, interstate boards,
14 supervisory boards and councils, and any other boards or commissions of the
15 State.

16 (b) Membership.

17 (1) The Commission shall be composed of the following six members:

18 (A) two current members of the House of Representatives who shall
19 not both be from the same political party and one of whom shall be appointed
20 co-chair, who shall be appointed by the Speaker of the House;

21 (B) two current members of the Senate, who shall not both be from

1 the same political party and one of whom shall be appointed co-chair, who
2 shall be appointed by the Committee on Committees; and

3 (C) two persons appointed by the Governor.

4 (2) Members shall be appointed at the beginning of each biennium. A
5 member shall serve biennially and until his or her successor is appointed,
6 except that a legislative member's term on the Commission shall expire on the
7 date he or she ceases to be a member of the General Assembly.

8 (c) Powers and duties. The Commission shall have the following powers
9 and duties:

10 (1) Inventory; group; review schedule.

11 (A)(i) The Commission shall inventory all of the State boards and
12 commissions, organize them into groups, and establish a schedule to conduct a
13 review of one group each biennium.

14 (ii) The inventory shall include the names of the members of the
15 State boards and commissions, their term length and expiration, and their
16 appointing authority.

17 (B) The Commission shall provide its inventory of the State boards
18 and commissions to the Secretary of State for the Secretary to maintain as set
19 forth in section 116a of this title.

20 (2) Biennial review.

21 (A) Each biennium, the Commission shall review all of the State

1 boards and commissions within one of its inventoried groups and shall take
2 testimony regarding whether each of those boards and commissions should
3 continue to operate or be eliminated and whether the powers and duties of any
4 of those boards and commissions should be revised.

5 (B) In its review of each State board and commission, the
6 Commission shall consider:

7 (i) the purpose of the board or commission and whether that
8 purpose is still needed;

9 (ii) how well the board or commission performs in executing that
10 purpose; and

11 (iii) if the purpose is still needed, whether State government
12 would be more effective and efficient if the purpose were executed in a
13 different manner.

14 (C) Each board and commission shall have the burden of justifying
15 its continued operation.

16 (D) For any board or commission that the Commission determines
17 should continue to operate, the Commission shall also determine whether
18 members of that board or commission should be entitled to receive per diem
19 compensation and if so, the amount of that compensation.

20 (3) Biennial report. On or before the end of the biennium during which
21 it reviews a group, the Commission shall submit to the House and Senate

1 Committees on Government Operations its findings, any recommendation to
2 eliminate a State board or commission within that group or to revise the
3 powers and duties of a board or commission within the group, its
4 recommendations regarding board or commission member per diem
5 compensation, and any other recommendations for legislative action. The
6 Commission shall also specifically recommend whether there should be
7 changes to the information the Secretary of State provides in his or her
8 inventory of the State boards and commissions as set forth in 3 V.S.A. § 116a.
9 The provisions of 2 V.S.A. § 20(d) (expiration of required reports) shall not
10 apply to the report to be made under this subsection.

11 (d) Assistance. The Commission shall have the administrative, technical,
12 and legal assistance of the Office of Legislative Council, the Joint Fiscal
13 Office, and the Agency of Administration.

14 (e) Compensation and expense reimbursement.

15 (1) For attendance at meetings during adjournment of the General
16 Assembly, a legislative member of the Commission shall be entitled to per
17 diem compensation and reimbursement of expenses pursuant to 2 V.S.A. § 406
18 for not more than five meetings per year. These payments shall be made from
19 monies appropriated to the General Assembly.

20 (2) Other members of the Commission shall be entitled to per diem
21 compensation and reimbursement of expenses as permitted under

1 32 V.S.A. § 1010 for not more than five meetings per year. These payments
2 shall be made from monies appropriated to the Agency of Administration.

3 Sec. 10. TRANSITIONAL PROVISION; INITIAL SUNSET ADVISORY
4 COMMISSION

5 The members of the initial Sunset Advisory Commission established in
6 3 V.S.A. § 268 in Sec. 9 of this act shall be appointed on or before
7 October 1, 2018 and shall meet prior to the 2019-2020 biennium in order to
8 inventory all of the State boards and commissions and organize them into
9 groups as described in Sec. 9 of this act in 3 V.S.A. § 268(c) so as to be able to
10 review all groups within two bienniums, and during the 2019-2020 biennium
11 those members shall conduct the first biennial review of a group in accordance
12 with that subsection.

13 Sec. 11. SUNSET OF THE SUNSET ADVISORY COMMISSION

14 3 V.S.A. § 268 (boards and commissions; Sunset Advisory Commission) is
15 repealed on January 4, 2023.

16 * * * Secretary of State; Inventory of Boards and Commissions * * *

17 Sec. 12. 3 V.S.A. § 116a is added to read:

18 § 116a. MAINTENANCE OF INVENTORY OF STATE BOARDS AND
19 COMMISSIONS

20 (a)(1) The Secretary of State shall maintain and make available on his or
21 her official website an inventory of the State boards and commissions, and

1 shall update that inventory when changes are made that affect the information
2 provided in the inventory.

3 (2)(A) The inventory shall include the names of the members of each
4 State board and commission, their term length and expiration, and their
5 appointing authority.

6 (B) Each State board and commission shall be responsible for
7 providing to the Secretary of State this inventory information and any updates
8 to it.

9 (b) As used in this section, “State boards and commissions” means
10 professional or occupational licensing boards or commissions, advisory boards
11 or commissions, appeals boards, promotional boards, interstate boards,
12 supervisory boards and councils, and any other boards or commissions of the
13 State.

14 * * * Membership of Health Reform Oversight Committee * * *

15 Sec. 13. 2 V.S.A. § 691 is amended to read:

16 § 691. COMMITTEE CREATION

17 There is created the legislative Health Reform Oversight Committee. The
18 Committee shall be composed of the following eight members:

19 * * *

20 (8) ~~the Chair of the Senate Committee on Economic Development,~~
21 ~~Housing and General Affairs~~ one member of the Senate appointed by the

1 Committee on Committees.

2 * * * Labor Board Review Panel * * *

3 Sec. 14. 3 V.S.A. § 921 is amended to read:

4 § 921. CREATION; MEMBERSHIP, COMPENSATION

5 (a) There is hereby created a State Labor Relations Board composed of six
6 members. The Governor shall appoint the members with the advice and
7 consent of the Senate for a term of six years or for the member's unexpired
8 term from a list of nominees presented by the Labor Board Review Panel. The
9 appointments shall be made within 60 days of an expired term or vacancy.

10 (1) The Labor Board Review Panel shall be composed of five members
11 to include the executive director of the Vermont Bar Association, the
12 Commissioner of Labor, the State Court Administrator, and a ~~Representative~~
13 representative of Labor labor and a ~~Representative~~ representative of
14 employers, both of whom shall be appointed for two-year terms by the
15 Commissioner of Labor from names provided by labor organizations and
16 employers in the State. The Commissioner shall request names of potential
17 representatives of labor and employers from at least three Vermont labor
18 organizations and three Vermont employer organizations, respectively.

19 (2) The Labor Board Review Panel shall:

20 (A) At least 90 days prior to the expiration of a term or as soon as a
21 vacancy is announced or created, ~~the Review Panel shall~~ request from both

1 Vermont labor organizations and Vermont employer organizations, over which
2 the Board has jurisdiction for dispute adjudication, and from organizations that
3 train or employ persons to serve in a neutral role in labor management
4 relations a list of nominees for each position is to be filled. The Review Panel
5 shall issue public notices of vacancies on the Board. An individual may apply
6 for consideration as a nominee for a vacant ~~board~~ Board position.

7 (B)(i) Consider the experience, knowledge, character, integrity,
8 judgment, and ability to act in a fair and impartial manner of each nominee in
9 compiling a list of nominees for ~~board~~ Board membership. The Review Panel
10 shall consider the skills, perspectives, and experience of the nominees and
11 ensure a continuing balance on the Board of labor, management, and neutral
12 backgrounds in determining those nominees qualified to be forwarded to the
13 Governor under subsection (c) of this section.

14 (ii) For each individual that the Panel is considering forwarding to
15 the Governor under subsection (c) of this section, the Panel shall interview the
16 individual and contact at least one individual who can serve as a reference for
17 the individual under consideration.

18 (iii) “Nominees with neutral backgrounds” means individuals in
19 high standing not connected with any labor organization or management
20 position, and who can be reasonably considered to be able to serve as an
21 impartial individual.

