1	S.75
2	Introduced by Senator Ayer
3	Referred to Committee on
4	Date:
5	Subject: Health; public health; food and lodging
6	Statement of purpose of bill as introduced: This bill proposes to update
7	standards pertaining to food establishments and to add lodging establishments
8	to the existing list of entities regulated by the Department of Health.
9	An act relating to food and lodging establishments
10	It is hereby enacted by the General Assembly of the State of Vermont:
11	Sec. 1. 18 V.S.A. chapter 85 is amended to read:
12	CHAPTER 85. FOOD <u>AND LODGING</u> ESTABLISHMENTS
13	Subchapter 1. Food and Lodging Establishments Generally
14	§ 4301. FOOD ESTABLISHMENTS; DEFINITIONS
15	(a) As used in this subchapter:
16	(1) "Food" shall include all articles used for food, drink, confectionery,
17	or condiment, by man, whether simple, mixed, or compound, and all
18	substances and ingredients used in the preparation thereof. "Bakery" means all
19	buildings, rooms, basements, cellars, lofts, or other premises or part thereof,

1	used, occupied, or maintained for the purpose of producing for sale bread,
2	cakes, pies, or other food products made either wholly or partially with flour.
3	(2) "Children's camp" means any seasonal establishment operated not
4	more than 90 days per year and offering a camping program that provides
5	food, lodging, or both to vacationing youth or family groups.
6	(3) "Commissioner" means the Commissioner of Health.
7	(4) "Department" means the Department of Health.
8	(5) "Establishment" shall include all buildings, rooms, basements,
9	cellars, lofts, or other premises or part thereof, used, occupied, or maintained
10	for the purpose of manufacturing, preparing, packing, canning, bottling,
11	keeping, storing, handling, serving, or distributing in any manner, food for sale
12	means food manufacturing establishments, food service establishments,
13	lodging establishments, seafood vending facilities, and shellfish reshippers and
14	repackers.
15	(6) "Food" means articles of food, drink, confectionery, or condiment
16	for human consumption, whether simple, mixed, or compound, and all
17	substances and ingredients used in the preparation thereof.
18	(7) "Food manufacturing establishment" means all buildings, rooms,
19	basements, cellars, lofts, or other premises or part thereof, used, occupied, or
20	maintained for the purpose of manufacturing, preparing, packing, canning,

bottling, keeping, storing, handling, serving, or distributing food for sale. A

1	food manufacturing establishment shall include food processors, bakeries,
2	distributers, and warehouses.
3	(8) "Food service establishment" means entities that prepare, serve, and
4	sell food to the public, including restaurants, temporary food vendors, caterers,
5	mobile food units, and limited operations as defined in rule.
6	(9) "Lodging establishment" means any place where overnight
7	accommodations are regularly provided to the transient, traveling, or
8	vacationing public, including hotels, motels, inns, bed and breakfasts, and
9	children's camps.
10	(10) "Salvage food" means any food product from which the label on
11	the packaging has been lost or destroyed or which has been subjected to
12	possible damage as the result of an accident, fire, flood, or other cause that
13	prevents the product from meeting the specifications of the manufacturer or the
14	packer, but is otherwise suitable for human consumption.
15	(11) "Salvage food facility" means any food vendor for which salvage
16	food comprises 50 percent or more of gross sales.
17	(12) "Seafood vending facility" means a store, motor vehicle, retail
18	stand, or similar place from which a person sells seafood for human
19	consumption.
20	(13) "Shellfish reshipper and repacker" means an establishment
21	engaging in interstate commerce of molluskan shellfish.

1	(b) Nothing in this subchapter chapter shall be construed to modify or
2	affect laws or regulations rules of the agency of agriculture, food and markets
3	Agency of Agriculture, Food and Markets.
4	§ 4302. GENERAL REQUIREMENTS
5	(a) A person shall not manufacture, prepare, pack, can, bottle, keep, store,
6	handle, serve, or distribute in any manner food for the purpose of sale, in an
7	unclean, unsanitary, or unhealthful establishment or under unclean, unsanitary
8	or unhealthful conditions.
9	(b) A person shall not engage in the business of conducting a lodging
10	establishment under unclean, unsanitary, or unhealthful conditions.
11	§ 4303. SPECIAL PROVISIONS RULEMAKING
12	The Commissioner shall adopt rules pursuant to 3 V.S.A. chapter 25 to
13	establish minimum standards for the safe and sanitary operation of food and
14	lodging establishments and their administration and enforcement. Subject to
15	the provisions of this subchapter, The rules shall require that an establishment
16	shall be constructed, maintained, and operated with strict regard for the health
17	of the employees and for the purity and wholesomeness of the food therein
18	produced, kept, stored, handled, served, or distributed, so far as may be
19	reasonable and necessary in the public interest and consistent with the
20	character of the establishment, the public pursuant to the following general
21	requirements:

1	(1) The entire establishment and its immediate appertaining premises,
2	including the fixtures and furnishings, the machinery, apparatus, implements,
3	utensils, receptacles, vehicles, and other devices used in the production,
4	keeping, storing, handling, serving, or distributing of the food, or the materials
5	used in the food, shall be constructed, maintained, and operated in a clean,
6	sanitary, and healthful manner; .
7	(2) The food and the materials used in the food shall be protected from
8	any foreign or injurious contamination which that may render them unfit for
9	human consumption;
10	(3) The clothing, habits, and conduct of the employees shall be
11	conducive to and promote cleanliness, sanitation, and healthfulness;
12	(4) There shall be proper, suitable, and adequate toilets and lavatories,
13	constructed, maintained, and operated in a clean, sanitary, and healthful
14	manner <u>;</u>
15	(5) There shall be proper, suitable, and adequate <u>water supply</u> , <u>heating</u> ,
16	light lighting, ventilation, drainage, sewage disposal, and plumbing.
17	(6) There shall be proper operation and maintenance of pools, recreation
18	water facilities, spas, and related facilities within lodging establishments.
19	(7) The Commissioner may adopt any other minimum conditions that he
20	or she deems necessary for the operation and maintenance of a food or lodging

establishment in a safe and sanitary manner.

- (a) An employer shall not require, permit, or suffer any allow a person affected with any contagious, infectious, or other disease or physical ailment which that may render such employment detrimental to the public health to work in such an establishment, and a person so affected shall not work in any such an establishment subject to the provisions of this subchapter chapter.
- (b) The Commissioner may require a person employed in an establishment subject to the provisions of this chapter to undergo medical testing or an examination necessary for the purpose of determining whether the person is affected by a contagious, infectious, or other disease or physical ailment that may render his or her employment detrimental to public health. The Commissioner may prohibit a person from working in an establishment pursuant to section 127 of this title if the person refuses to submit to medical testing or an examination.

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§ 4305. POWERS AND DUTIES OF STATE BOARD OF HEALTH

The board may require a person proposing to work or working in an establishment subject to the provisions of this subchapter, to undergo a physical examination for the purpose of ascertaining whether such person is affected with any contagious, infectious, or other disease or physical ailment, which may render his or her employment detrimental to the public health. The

1	examination shall be made at the time and pursuant to conditions which shall
2	be prescribed by the board. A person who refuses to submit to such
3	examination shall not work or be required, permitted, or suffered to work in
4	any such establishment. [Repealed.]
5	§ 4306. INSPECTION
6	(a) It shall be the duty of the board Commissioner to enforce the provisions
7	of this subchapter chapter and of 6 V.S.A. § 3312(d), and it he or she shall be
8	permitted to inspect through its his or her duly authorized officers, inspectors,
9	agents, or assistants, at all reasonable times, an establishment and, an
10	establishment's records, and a salvage food facility subject to the provisions of
11	this subchapter chapter.
12	(b) Whenever an inspection demonstrates that the establishment or salvage
13	food facility is not operated in accordance with the provision of this chapter,
14	the officer, inspector, agent, or assistant shall notify the licensee of the
15	conditions found and direct necessary changes.
16	§ 4307. HEARING; ORDERS
17	When it appears upon such an inspection reveals that any an establishment
18	is being maintained or operated in violation of the provisions of this subchapter
19	chapter or any related rules, the board Commissioner shall cause provide
20	written notice thereof, together with an order commanding an both abatement

of such the violation and a compliance with this subchapter chapter within a

1	reasonable period of time to be fixed in the order, to be served by a proper
2	officer upon the person violating such provisions. Under such any related rules
3	and regulations as may be prescribed adopted by the board Commissioner, a
4	person upon whom such the notice and order are served shall be given an
5	opportunity to be heard and to show cause <u>as to</u> why <u>such the</u> order should be
6	vacated or amended. When, upon such <u>a</u> hearing, it appears that the provisions
7	of this subchapter chapter have not been violated, the board Commissioner
8	shall immediately vacate such the order, but without prejudice. When,
9	however, it appears that such the provisions have been violated and such the
10	person fails to comply with an order issued by the board Commissioner under
11	the provisions of this section, the board Commissioner shall, forthwith, certify
12	the facts to the proper prosecuting office revoke, modify, suspend, or enforce a
13	civil penalty.
14	§ 4308. REGULATIONS
15	The board shall make uniform and necessary rules and regulations for
16	carrying out the provisions of this subchapter. [Repealed.]
17	§ 4309. PENALTY
18	A person who violates a provision of this subchapter chapter or 6 V.S.A.
19	§ 3312(d), for which no other penalty is provided, shall be fined not more than
20	\$300.00 for the first offense and, for each subsequent offense, not more than

\$500.00 shall be fined a civil penalty not to exceed \$10,000.00 for each

consumption at another location.

1	violation. In the case of a continuing violation, each subsequent day in
2	violation may be deemed a separate violation.
3	Subchapter 2. Licensing Food and Lodging Establishments
4	§ 4351. LICENSE FROM DEPARTMENT OF HEALTH
5	(a) A person shall not operate or maintain a hotel, inn, restaurant, tourist
6	eamp food manufacturing facility, retail food establishment, lodging
7	establishment, seafood vending facility, or any other place in which food is
8	prepared and served, or lodgings provided or furnished to the transient
9	traveling or vacationing public, or a seafood vending facility, unless he or she
10	shall have first obtained and holds obtains and holds from the department
11	Commissioner a license authorizing such operation. The secretary may
12	prescribe rules or conditions within which he or she may issue a temporary
13	license for a period not to exceed 60 days. The license shall state the rules or
14	conditions under which it is issued. However, nothing herein shall apply to
15	any person who occasionally prepares and serves meals or provides occasional
16	lodgings. The license shall be displayed in such a way as to be easily viewed
17	by the patrons. All licenses shall be displayed in a manner as to be easily
18	viewed by the public.
19	(b) For purposes of this section, "seafood vending facility" includes a store
20	motor vehicle, stand, or similar place from which a person sells seafood for

1	(1) A person shall not knowingly and willingly sell or offer for sale a
2	bulk product manufactured by a bakery, regardless of whether the bakery is
3	located in or outside the State, unless the operator of the bakery holds a valid
4	license from the Commissioner.
5	(2) The Commissioner shall not grant a license to a bakery located
6	outside the State unless:
7	(A) the person operating the bakery:
8	(i) has consented in writing to the Department's inspection and
9	paid the required fee; or
10	(ii) has presented to the Department satisfactory evidence of
11	inspection and approval from the proper authority in his or her state and paid
12	the required fee; and
13	(B) inspection of the bakery confirms that it meets the laws and rules
14	of this State.
15	(c) The Commissioner may issue a temporary license for no more than 90
16	days. The temporary license shall state the conditions under which it is issued.
17	(d) If the Commissioner does not renew a license, he or she shall provide
18	written notice to the licensee. The notice shall specify any changes necessary
19	to conform with State rules and shall state that if compliance is achieved within
20	the time designated in the notice, the license shall be renewed. If the licensee

1	fails to achieve compliance within the prescribed time, the licensee shall have
2	an opportunity for a hearing.
3	(e) Any licensee or perspective licensee aggrieved by a decision or order of
4	the Commissioner may appeal to the Board of Health within 30 days of that
5	decision. Hearings by the Board under this section shall be subject to the
6	provisions of 3 V.S.A. chapter 25 relating to contested cases. The Board shall
7	consider the matter de novo and all persons, parties, and interests may appear
8	and be heard. The Board shall issue an order within 30 days following the
9	conclusion of the hearing.
10	(f) If a licensee fails to renew his or her license within 60 days of its
11	expiration date, a licensee shall apply for a new license and meet all licensure
12	requirements anew.
13	§ 4352. APPLICATION
14	A person desiring to operate a place an establishment in which food is
15	prepared and served or in which lodging is offered to the public shall apply to
16	the board Commissioner upon forms supplied by the board Department and
17	shall pay a license fee as provided by section 4353 of this title. An application
18	for licensure shall be submitted no fewer than 30 days prior to the opening of a
19	food or lodging establishment. Upon receipt of such license fee and when
20	satisfied that the premises are sanitary and healthful in accordance with the

1	provisions of this chapter and related rules, the board Commissioner shall issue
2	a license to the applicant with respect to the premises described therein.
3	§ 4353. FEES
4	(a) The Commissioner may establish by rule any requirement the
5	Department needs to determine the applicable license fee category or any
6	license exemption. The following fees shall be paid annually to the board
7	Department at the time of making the application according to the following
8	schedules:
9	(1) Restaurant I—Seating capacity of 0 to 25; \$85.00 \$200.00
10	II—Seating capacity of 26 to 50; \$145.00 \$250.00
11	III—Seating capacity of 51 to 100; \$245.00 \$375.00
12	IV—Seating capacity of 101 to 200; \$305.00 \$500.00
13	V—Seating capacity of over 200; \$390.00 \$575.00
14	VI—Home Caterer; \$95.00 \$150.00
15	VII—Commercial Caterer; \$200.00 <u>\$225.00</u>
16	VIII—Limited Operations; \$95.00 \$125.00
17	IX—Fair Stand; \$70.00 \$125.00; if operating for four or
18	more days per year; \$160.00 \$250.00
19	(2) Lodging <u>establishments</u>
20	I—Lodging capacity of 1 to 10; \$80.00 \$150.00
21	II—Lodging capacity of 11 to 20; \$135.00 \$250.00

1	III—Lodging capacity of 21 to 50; \$200.00 \$350.00
2	IV—Lodging capacity of over 50; \$340.00 \$500.00
3	V—Children's Camps; \$150.00
4	(3) Food processor manufacturing establishment - a fee for any person
5	or persons that process food for resale to restaurants, stores, or individuals
6	according to the following schedule:
7	(A) Food Manufacturing establishments; nonbakeries
8	<u>I</u> —Gross receipts of \$10,001.00 to \$50,000.00; \$115.00
9	<u>\$175.00</u>
10	(B) <u>II</u> —Gross receipts of over \$50,000.00; \$155.00
11	<u>\$275.00</u>
12	III—Gross receipts of \$10,000.00 or less are exempt
13	pursuant to section 4358 of this title
14	(B) Food manufacturing establishments; bakeries
15	<u>I—Home Bakery; \$100.00</u>
16	II—Small Commercial; \$200.00
17	III—Large Commercial; \$350.00
18	(4) Seafood vending facility— \$125.00 \$225.00, unless operating
19	pursuant to another license issued by the department of health Department and
20	generating less than \$40,000.00 in seafood gross receipts annually. If
21	generating more than \$40,000.00 in seafood gross receipts annually, the fee is

1	to be paid regardless of whether the facility is operating pursuant to another
2	license issued by the department of health Department.
3	(5) Shellfish reshippers and repackers— \$285.00 \$375.00.
4	(b) The commissioner of the department of health will Commissioner shall
5	be the final authority on definition of categories contained herein.
6	(c) All fees received by the board Department under this section shall be
7	credited to a special fund and shall be available to the department Department
8	to offset the cost of providing the services.
9	§ 4354. TERM OF LICENSE
10	Licenses shall expire annually on a date established by the department
11	Department and shall be renewable may be renewed upon the payment of a
12	new license fee if the licensee is in good standing with the Department.
13	§ 4355. REGULATIONS; REPORTS
14	(a) The board may prescribe such rules and regulations as may be
15	necessary to ensure the operation in a sanitary and healthful manner of places
16	in which food is prepared and served to the public or in which lodgings are
17	provided. All reports which such board may require shall be on forms
18	prescribed by it.
19	(b) The board shall not adopt any rule requiring food establishments that
20	operate less than six months of the year and provide outdoor seating for no

1	more than 16 people to provide toilet facilities to patrons, and any such rule or
2	portion thereof now in effect is repealed. [Repealed.]
3	§ 4356. INSPECTION, REVOCATION
4	The members of the board and any person in its employ and by its direction,
5	at reasonable times, may enter any place operated under the provisions of
6	sections 4351-4355 of this title, so far as may be necessary in the discharge of
7	its duties. Whenever upon such inspection it is found that the premises are not
8	being conducted in accordance with the provisions of the above named
9	sections or the regulations adopted in accordance therewith, such board shall
10	notify the licensee of the conditions found and direct such changes as are
11	necessary. If such licensee shall fail within a reasonable time to comply with
12	such orders, rules, or regulations adopted under the provisions of such sections,
13	the board shall revoke the license. [Repealed.]
14	§ 4357. PENALTY
15	A person who violates any provision of this subchapter shall be fined not
16	more than \$500.00. [Repealed.]
17	§ 4358. EXEMPTIONS
18	(a) The provisions of this subchapter shall apply only to such those hotels,
19	inns, restaurants, tourist camps, and other places as that solicit the patronage of
20	the public by advertising by means of signs, notices, placards, radio, <u>electronic</u>
21	communications, or printed announcements.

1	(b) The provisions of this subchapter shall not apply to an individual
2	manufacturing and selling bakery products from his or her own home kitchen
3	whose average gross retail sales do not exceed \$125.00 per week.
4	(c) Any food manufacturing establishment claiming a licensing exemption
5	shall provide documentation as required by rule.
6	(d) The Commissioner shall not adopt a rule requiring food establishments
7	that operate less than six months of the year and provide outdoor seating for
8	less than 16 people at one time to provide toilet and hand washing facilities for
9	patrons.
10	* * *
11	Subchapter 4. Bakeries
12	§ 4441. BAKERY PRODUCTS; DEFINITION
13	For the purposes of this subchapter,
14	(1) The word "bakery" is defined as a building or part of a building
15	wherein is carried on as a principal occupation the production of bread, cakes,
16	pies, or other food products made either wholly or in part of flour and intended
17	for sale.
18	(2) The word "person" shall extend and be applied to bodies corporate,
19	and to partnerships and unincorporated associations. [Repealed.]

1	§ 4442. REGULATIONS AND INSPECTION BY STATE BOARD OF
2	HEALTH
3	The board shall promulgate and enforce rules and regulations as the public
4	health may require in respect to the sanitary conditions of bakeries as defined
5	herein. The board is hereby authorized to inspect any such bakery at all
6	reasonable times through its duly appointed officers, inspectors, agents, or
7	assistants. [Repealed.]
8	§ 4443. SLEEPING ROOMS SEPARATE
9	The sleeping rooms for persons employed in a bakery shall be separated
10	from the rooms where food products or any ingredient thereof are
11	manufactured or stored. [Repealed.]
12	§ 4444. LICENSE
13	(a) No person shall operate a bakery in this state without having obtained
14	from the department a license describing the building used as a bakery,
15	including the post office address of the same, which license shall be posted by
16	the owner or operator of such bakery in a conspicuous place in the shop
17	described in such license or in the sales room connected therewith.
18	(b) No person shall knowingly and willfully sell or offer for sale in this
19	state any bulk product manufactured by a bakery, whether such a bakery is
20	located within or without the state, unless the operator of such bakery shall
21	hold a valid license, as prescribed, from the department, which license shall in

1	no case be granted covering a bakery located outside the state unless the person
2	operating such bakery shall have consented in writing to its inspection and paid
3	the fee as herein provided, or shall have paid the fee and received a license
4	after presenting to the department satisfactory evidence of inspection and
5	approval from the proper authority of his or her own state, and such bakery
6	shall have been found by the inspection to meet the requirements of the laws of
7	this state and rules and regulations of the secretary relating thereto.
8	[Repealed.]
9	§ 4445. RENEWAL OF LICENSE
10	The holder of such a license who desires to continue to operate a bakery
11	shall annually, commencing on or before January 31, 1974, and thereafter on
12	or before January 31, renew his or her license, pay the renewal fee, and receive
13	a new license provided the licensee is entitled thereto. [Repealed.]
14	§ 4446. FEE
15	(a) A person owning or conducting a bakery as specified in sections 4441
16	and 4444 of this title shall pay to the board a fee for each certificate and
17	renewal thereof in accordance with the following schedule:
18	Bakery I - Home Bakery; \$55.00
19	II Small Commercial; \$125.00
20	HI - Large Commercial; \$250.00
21	IV - Camps; \$90.00

1	(b) The commissioner of the department of health will be the final authority
2	on definition of categories contained herein.
3	(c) All fees received by the board under this section shall be credited to a
4	special fund and shall be available to the department to offset the cost of
5	providing the services. [Repealed.]
6	§ 4447. REVOCATION
7	Such license may be suspended or revoked by the board for cause after
8	hearing. [Repealed.]
9	§ 4448. NEW BAKERY
10	No person shall open a new bakery in this state without having given at
11	least 15 days' notice to the department of intention to open such bakery which
12	notice shall contain a description and location of the building proposed to be
13	used as such bakery. Upon receipt of such notice, the department shall cause
14	such premises to be examined and, if found to comply with the provisions and
15	statutes relating to bakeries and the rules and regulations prescribed by the
16	secretary, a license shall be issued upon payment of the fee as herein provided.
17	[Repealed.]
18	§ 4449. LOCAL REGULATIONS
19	The provisions of this subchapter shall not prevent local health authorities
20	from making and enforcing orders or regulations concerning the sanitary
21	condition of bakeries and the sale of bakery products, except that such orders

1	and regulations shall be suspended to the extent necessary to give effect to the
2	provisions of this subchapter and the rules and regulations prescribed pursuant
3	thereto. [Repealed.]
4	§ 4450. PENALTY
5	A person who violates any provisions of this subchapter shall be fined not
6	more than \$500.00. [Repealed.]
7	§ 4451. EXCEPTIONS
8	The provisions of this subchapter shall not apply to individuals
9	manufacturing in and selling from their own private home kitchens bread,
10	cakes, pies, or other food products made either wholly or in part from flour
11	whose average gross retail sales of such products do not exceed \$125.00 a
12	week, nor to restaurants, inns, or hotels subject to the provisions of
13	subchapter 2 of this chapter, nor to church, fraternal, or charitable food sales.
14	[Repealed.]
15	Subchapter 5. Salvage Food Facilities
16	§ 4461. DEFINITIONS
17	For the purposes of this subchapter:
18	(1) "Salvage food" means any food product from which the label on the
19	packaging has been lost or destroyed or which has been subjected to possible

damage as the result of accident, fire, flood, or other cause which may prevent

1	the product from meeting the specifications of the manufacturer or the packer,
2	but is otherwise suitable for human consumption.
3	(2) "Salvage food facility" means a food vendor for which salvage foods
4	comprise 50 percent or more of gross sales. [Repealed.]
5	§ 4462. REGULATIONS AND INSPECTION
6	The state board of health is authorized to inspect any salvage food facility at
7	all reasonable times through its officers, inspectors, agents, or assistants.
8	[Repealed.]
9	Subchapter 6. Temporary Outdoor Seating
10	§ 4465. LIMITED FOOD ESTABLISHMENTS; TEMPORARY OUTDOOR
11	SEATING
12	A food establishment that prepares and serves food for off premises uses
13	may provide temporary outdoor seating for up to 16 persons from May 1 to
14	October 31 without providing patron toilet or handwashing facilities.
15	[Repealed.]
16	Sec. 2. EFFECTIVE DATE
17	This act shall take effect on July 1, 2015.