

1 TO THE HONORABLE SENATE:

2 The Committee on Health and Welfare to which was referred Senate Bill  
3 No. 243 entitled “An act relating to combating opioid abuse in Vermont”  
4 respectfully reports that it has considered the same and recommends that the  
5 bill be amended by striking out all after the enacting clause and inserting in  
6 lieu thereof the following:

7 \* \* \* Vermont Prescription Monitoring System \* \* \*

8 Sec. 1. 18 V.S.A. § 4284 is amended to read:

9 § 4284. PROTECTION AND DISCLOSURE OF INFORMATION

10 \* \* \*

11 (g) Following consultation with the ~~Unified Pain Management System~~  
12 Controlled Substances **and Pain Management** Advisory Council and an  
13 opportunity for input from stakeholders, the Department shall develop a policy  
14 that will enable it to use information from VPMS to determine if individual  
15 prescribers and dispensers are using VPMS appropriately.

16 (h) Following consultation with the ~~Unified Pain Management System~~  
17 Controlled Substances **and Pain Management** Advisory Council and an  
18 opportunity for input from stakeholders, the Department shall develop a policy  
19 that will enable it to evaluate the prescription of regulated drugs by prescribers.

20 \* \* \*

1 Sec. 2. 18 V.S.A. § 4289 is amended to read:

2 § 4289. STANDARDS AND GUIDELINES FOR HEALTH CARE

3 PROVIDERS AND DISPENSERS

4 (a) Each professional licensing authority for health care providers shall  
5 develop evidence-based standards to guide health care providers in the  
6 appropriate prescription of Schedules II, III, and IV controlled substances for  
7 treatment of acute pain, chronic pain and for other medical conditions to be  
8 determined by the licensing authority. The standards developed by the  
9 licensing authorities shall be consistent with rules adopted by the Department  
10 of Health. The licensing authorities shall submit their standards to the  
11 Commissioner of Health, who shall review for consistency across health care  
12 providers and notify the applicable licensing authority of any inconsistencies  
13 identified.

14 (b)(1) Each health care provider who prescribes any Schedule II, III, or IV  
15 controlled substances shall register with the VPMS by November 15, 2013.

16 (2) If the VPMS shows that a patient has filled a prescription for a  
17 controlled substance written by a health care provider who is not a registered  
18 user of VPMS, the Commissioner of Health shall notify the applicable  
19 licensing authority and the provider by mail of the provider's registration  
20 requirement pursuant to subdivision (1) of this subsection.

1           (3) The Commissioner of Health shall develop additional procedures to  
2 ensure that all health care providers who prescribe controlled substances are  
3 registered in compliance with subdivision (1) of this subsection.

4           (c) Each dispenser who dispenses any Schedule II, III, or IV controlled  
5 substances shall register with the VPMS and shall query the VPMS in  
6 accordance with rules adopted by the Commissioner of Health.

7           (d) **Health Except in the event of electronic or technological failure.**  
8 **health** care providers shall query the VPMS with respect to an individual  
9 patient in the following circumstances:

10           (1) at least annually for patients who are receiving ongoing treatment  
11 with an opioid Schedule II, III, or IV controlled substance;

12           (2) when starting a patient on a Schedule II, III, or IV controlled  
13 substance for nonpalliative long-term pain therapy of 90 days or more;

14           (3) the first time the provider prescribes an opioid Schedule II, III, or IV  
15 controlled substance written to treat chronic pain; and

16           (4) prior to writing a replacement prescription for a Schedule II, III, or  
17 IV controlled substance pursuant to section 4290 of this title.

18           (e) The Commissioner of Health shall, after consultation with the ~~Unified~~  
19 ~~Pain Management System~~ Controlled Substances **and Pain Management**  
20 Advisory Council, adopt rules necessary to effect the purposes of this section.  
21 The Commissioner and the Council shall consider additional circumstances

1 under which health care providers should be required to query the VPMS,  
2 including whether health care providers should be required to query the VPMS  
3 prior to writing a prescription for any opioid Schedule II, III, or IV controlled  
4 substance or when a patient requests renewal of a prescription for an opioid  
5 Schedule II, III, or IV controlled substance written to treat acute pain, **and the**  
6 **Commissioner may adopt rules accordingly.**

7 (f) Each professional licensing authority for dispensers shall adopt  
8 standards, consistent with rules adopted by the Department of Health under  
9 this section, regarding the frequency and circumstances under which its  
10 respective licensees shall:

11 (1) query the VPMS; and

12 (2) report to the VPMS, which shall be no less than once ~~every seven~~  
13 ~~days~~ daily.

14 (g) Each professional licensing authority for health care providers and  
15 dispensers shall consider the statutory requirements, rules, and standards  
16 adopted pursuant to this section in disciplinary proceedings when determining  
17 whether a licensee has complied with the applicable standard of care.

18 \* \* \* Expanding Access to Substance Abuse Treatment

19 with Buprenorphine \* \* \*

20 Sec. 3. 18 V.S.A. chapter 93 is amended to read:

21 CHAPTER 93. TREATMENT OF OPIOID ADDICTION

1 Subchapter 1. Regional Opioid Addiction Treatment System

2 § 4751. PURPOSE

3 It is the purpose of this ~~chapter~~ subchapter to authorize the ~~department of~~  
4 ~~health~~ Department of Health to establish a regional system of opioid addiction  
5 treatment.

6 \* \* \*

7 Subchapter 2. Opioid Addiction Treatment Care Coordination

8 § 4771. CARE COORDINATION

9 (a) In addition to participation in the regional system of opioid addiction  
10 treatment established pursuant to subchapter 1 of this chapter, health care  
11 providers may coordinate patient care in order to provide to the maximum  
12 number of patients high quality opioid addiction treatment with buprenorphine  
13 or a drug containing buprenorphine.

14 (b) Care for patients with opioid addiction may be provided by a care  
15 coordination team comprising the patient’s primary care provider, a qualified  
16 addiction medicine physician or nurse practitioner as described in subsection  
17 (c) of this section, and members of a medication-assisted treatment team  
18 affiliated with the Blueprint for Health.

19 (c)(1) A primary care provider participating in the care coordination team  
20 and prescribing buprenorphine or a drug containing buprenorphine pursuant to  
21 this section shall meet federal requirements for prescribing buprenorphine or a

1 drug containing buprenorphine to treat opioid addiction and shall see the  
2 patient he or she is treating for opioid addiction for an office visit at least once  
3 every three months.

4 (2)(A) A qualified addiction medicine physician participating in a  
5 care coordination team pursuant to this section shall be a physician who is  
6 board-certified in addiction medicine or satisfies one or more of the following  
7 conditions:

8 (i) has completed not fewer than 24 hours of classroom or  
9 interactive training in the treatment and management of opioid-dependent  
10 patients for substance use disorders provided by the American Society of  
11 Addiction Medicine, the American Academy of Addiction Psychiatry, the  
12 American Medical Association, the American Osteopathic Association, the  
13 American Psychiatric Association, or any other organization that the  
14 Commissioner of Health deems appropriate; or

15 (ii) has such other training and experience as the Commissioner of  
16 Health determines will demonstrate the ability of the physician to treat and  
17 manage opioid dependent patients.

18 (B) The qualified physician shall see the patient for addiction-related  
19 treatment other than the prescription of buprenorphine or a drug containing  
20 buprenorphine and shall advise the patient's primary care physician.

1           (3)(A) A qualified addiction medicine nurse practitioner participating in  
2           a care coordination team pursuant to this section shall be an advanced practice  
3           registered nurse who is certified as a nurse practitioner and who satisfies one or  
4           more of the following conditions:

5                   (i) has completed not fewer than 24 hours of classroom or  
6           interactive training in the treatment and management of opioid-dependent  
7           patients for substance use disorders provided by the American Society of  
8           Addiction Medicine, the American Academy of Addiction Psychiatry, the  
9           American Medical Association, the American Osteopathic Association, the  
10           American Psychiatric Association, or any other organization that the  
11           Commissioner of Health deems appropriate; or

12                   (ii) has such other training and experience as the Commissioner of  
13           Health determines will demonstrate the ability of the nurse practitioner to treat  
14           and manage opioid dependent patients.

15                   (B) The qualified nurse practitioner shall see the patient for  
16           addiction-related treatment other than the prescription of buprenorphine or a  
17           drug containing buprenorphine and shall advise the patient's primary care  
18           physician.

19                   (d) The primary care provider, qualified addiction medicine physician or  
20           nurse practitioner, and medication-assisted treatment team members shall

1 coordinate the patient’s care and shall communicate with one another as often  
2 as needed to ensure that the patient receives the highest quality of care.

3 (e) The Director of the Blueprint for Health shall **consider increasing**  
4 **recommend to the Commissioner of Vermont Health Access whether to**  
5 **increase** payments to primary care providers participating in the Blueprint who  
6 choose to engage in care coordination by prescribing buprenorphine or a drug  
7 containing buprenorphine for patients with opioid addiction pursuant to this  
8 section.

9 Sec. 4. TELEMEDICINE FOR TREATMENT OF SUBSTANCE USE

10 DISORDER; PILOT

11 (a) The Green Mountain Care Board and Department of Vermont Health  
12 Access shall develop a pilot program to enable a patient taking buprenorphine  
13 or a drug containing buprenorphine for a substance use disorder to receive  
14 treatment from an addiction medicine specialist delivered through telemedicine  
15 at a health care facility that is capable of providing a secure telemedicine  
16 connection and whose location is convenient to the patient. The Board and the  
17 Department shall ensure that both the specialist and the hosting facility are  
18 reimbursed for services rendered.

19 (b)(1) Patients beginning treatment for a substance use disorder with  
20 buprenorphine or a drug containing buprenorphine shall not receive treatment  
21 through telemedicine. A patient may receive treatment through telemedicine



1 only after a period of stabilization on the buprenorphine or drug containing  
2 buprenorphine, as measured by an addiction medicine specialist using an  
3 assessment tool approved by the Department of Health.

4 (2) Notwithstanding the provisions of subdivision (1) of this subsection,  
5 patients whose care has been transferred from a regional specialty addictions  
6 treatment center may begin receiving treatment through telemedicine  
7 immediately upon the transfer of care to an office-based opioid treatment  
8 provider.

9 (c) On or before January 15, 2017 and annually thereafter, the Board and  
10 the Department shall provide a progress report on the pilot program to the  
11 House Committees on Health Care and on Human Services and the Senate  
12 Committee on Health and Welfare.

13 \* \* \* Expanding Role of Pharmacies and Pharmacists \* \* \*

14 Sec. 5. 26 V.S.A. § 2022 is amended to read:

15 § 2022. DEFINITIONS

16 As used in this chapter:

17 \* \* \*

18 (14)(A) “Practice of pharmacy” means:

19 (i) the interpretation and evaluation of prescription orders;

20 (ii) the compounding, dispensing, and labeling of drugs and

21 legend devices (except labeling by a manufacturer, packer, or distributor of

1 nonprescription drugs and commercially packaged legend drugs and legend  
2 devices);

3 (iii) the participation in drug selection and drug utilization  
4 reviews;

5 (iv) the proper and safe storage of drugs and legend devices and  
6 the maintenance of proper records therefor;

7 (v) the responsibility for advising, where necessary or where  
8 regulated, of therapeutic values, content, hazards, and use of drugs and legend  
9 devices; ~~and~~

10 (vi) the providing of patient care services within the pharmacist's  
11 authorized scope of practice;

12 (vii) the optimizing of drug therapy through the practice of clinical  
13 pharmacy; and

14 (viii) the offering or performing of those acts, services, operations,  
15 or transactions necessary in the conduct, operation, management, and control  
16 of pharmacy.

17 (B) "Practice of clinical pharmacy" means:

18 (i) the health science discipline in which, in conjunction with the  
19 patient's other practitioners, a pharmacist provides patient care to optimize  
20 medication therapy and to promote disease prevention and the patient's health  
21 and wellness;



1 § 4089j. RETAIL PHARMACIES; FILLING OF PRESCRIPTIONS

2 (a) ~~A health insurer and pharmacy benefit manager doing business in~~  
3 ~~Vermont shall permit a retail pharmacist licensed under 26 V.S.A. chapter 36~~  
4 ~~to fill prescriptions in the same manner and at the same level of reimbursement~~  
5 ~~as they are filled by mail order pharmacies with respect to the quantity of drugs~~  
6 ~~or days' supply of drugs dispensed under each prescription.~~

7 (b) As used in this section:

8 (1) "Health insurer" ~~is defined by~~ shall have the same meaning as in  
9 18 V.S.A. § 9402 and shall also include Medicaid and any other public health  
10 care assistance program.

11 (2) "Pharmacy benefit manager" means an entity that performs  
12 pharmacy benefit management. "Pharmacy benefit management" means an  
13 arrangement for the procurement of prescription drugs at negotiated dispensing  
14 rates, the administration or management of prescription drug benefits provided  
15 by a health insurance plan for the benefit of beneficiaries, or any of the  
16 following services provided with regard to the administration of pharmacy  
17 benefits:

18 (A) mail service pharmacy;

19 (B) claims processing, retail network management, and payment of  
20 claims to pharmacies for prescription drugs dispensed to beneficiaries;

21 (C) clinical formulary development and management services;

1 (D) rebate contracting and administration;

2 (E) certain patient compliance, therapeutic intervention, and generic  
3 substitution programs; and

4 (F) disease management programs.

5 (3) “Health care provider” means a person, partnership, or corporation,  
6 other than a facility or institution, that is licensed, certified, or otherwise  
7 authorized by law to provide professional health care service in this State to an  
8 individual during that individual’s medical care, treatment, or confinement.

9 (b) A health insurer and pharmacy benefit manager doing business in  
10 Vermont shall permit a retail pharmacist licensed under 26 V.S.A. chapter 36  
11 to fill prescriptions in the same manner and at the same level of reimbursement  
12 as they are filled by mail order pharmacies with respect to the quantity of drugs  
13 or days’ supply of drugs dispensed under each prescription.

14 (c) ~~This section shall apply to Medicaid and any other public health care~~  
15 ~~assistance program.~~ Notwithstanding any provision of a health insurance plan  
16 to the contrary, if a health insurance plan provides for payment or  
17 reimbursement that is within the lawful scope of practice of a pharmacist, the  
18 insurer may provide payment or reimbursement for the service when the  
19 service is provided by a pharmacist.

20 Sec. 8. ROLE OF PHARMACIES IN PREVENTING OPIOID ABUSE;  
21 REPORT

1       (a) The Department of Health, in consultation with the Board of Pharmacy,  
2       pharmacists, prescribing health care practitioners, health insurers, pharmacy  
3       benefit managers, and other interested stakeholders shall consider the role of  
4       pharmacies in preventing opioid misuse, abuse, and diversion. The  
5       Department's evaluation shall include a consideration of whether, under what  
6       circumstances, and in what amount pharmacists should be reimbursed for  
7       counting or otherwise evaluating the quantity of pills, films, patches, and  
8       solutions of opioid controlled substances prescribed by a health care provider  
9       to his or her patients.

10       (b) On or before January 15, 2017, the Department shall report to the  
11       House Committees on Health Care and on Human Services and the Senate  
12       Committee on Health and Welfare its findings and recommendations with  
13       respect to the appropriate role of pharmacies in preventing opioid misuse,  
14       abuse, and diversion.

15                   \* \* \* Continuing Medical Education \* \* \*

16       Sec. 9. CONTINUING EDUCATION; PROFESSIONAL LICENSING

17                   BOARDS

18       (a) On or before December 15, 2016, the professional boards that license  
19       physicians, osteopathic physicians, dentists, pharmacists, advanced practice  
20       registered nurses, **optometrists**, and naturopathic physicians shall amend their  
21       continuing education rules to require a total of at least two hours of continuing

1 education for each licensing period for all licensees with a registration number  
2 from the U.S. Drug Enforcement Administration (DEA), who have a pending  
3 application for a DEA number, or who dispense controlled substances on the  
4 topics of the abuse and diversion, safe use, and appropriate storage and  
5 disposal of controlled substances; the appropriate use of the Vermont  
6 Prescription Monitoring System; risk assessment for abuse or addiction;  
7 pharmacological and nonpharmacological alternatives to opioids for managing  
8 pain; medication tapering; and relevant State and federal laws and regulations  
9 concerning the prescription of opioid controlled substances.

10 (b) The Department of Health shall consult with the Board of Veterinary  
11 Medicine and the Agency of Agriculture, Food and Markets to develop  
12 recommendations regarding appropriate safe prescribing and disposal of  
13 controlled substances prescribed by veterinarians for animals and dispensed to  
14 their owners, as well as appropriate continuing education for veterinarians on  
15 the topics described in subsection (a) of this section. On or before January 15,  
16 2017, the Department shall report its findings and recommendations to the  
17 House Committees on Agriculture and Forest Products and on Human Services  
18 and the Senate Committees on Agriculture and on Health and Welfare.

19 \* \* \* Medical Education Core Competencies \* \* \*

1 Sec. 10. MEDICAL EDUCATION CORE COMPETENCIES;

2 PREVENTION AND MANAGEMENT OF PRESCRIPTION

3 DRUG MISUSE

4 The Commissioner of Health shall convene medical educators and other  
5 stakeholders to develop appropriate curricular interventions and innovations to  
6 ensure that students in medical education programs have access to certain core  
7 competencies related to safe prescribing practices and to screening, prevention,  
8 and intervention for cases of prescription drug misuse and abuse. The goal of  
9 the core competencies shall be to support future **physicians health care**  
10 **professionals** over the course of their medical education to develop skills and  
11 a foundational knowledge in the prevention of prescription drug misuse. These  
12 competencies should be clear baseline standards for preventing prescription  
13 drug misuse, treating patients at risk for substance use disorders, and managing  
14 substance use disorders as a chronic disease, as well as developing knowledge  
15 in the areas of screening, evaluation, treatment planning, and supportive  
16 recovery.

17 \* \* \* Community Grant Program for Opioid Prevention \* \* \*

18 Sec. 11. REGIONAL PREVENTION PARTNERSHIPS

19 To the extent funds are available, the Department of Health shall establish a  
20 community grant program for the purpose of supporting local opioid  
21 prevention strategies. This program shall support evidence-based approaches



1 and shall be based on a comprehensive community plan, including community  
2 education and initiatives designed to increase awareness or implement local  
3 programs, or both. Partnerships involving schools, local government, and  
4 hospitals shall receive priority.

5 \* \* \* Pharmaceutical Manufacturer Fee \* \* \*

6 Sec. 12. 33 V.S.A. § 2004 is amended to read:

7 § 2004. MANUFACTURER FEE

8 (a) Annually, each pharmaceutical manufacturer or labeler of prescription  
9 drugs that are paid for by the Department of Vermont Health Access for  
10 individuals participating in Medicaid, Dr. Dynasaur, or VPharm shall pay a fee  
11 to the Agency of Human Services. The fee shall be **0.5 1.235** percent of the  
12 previous calendar year's prescription drug spending by the Department and  
13 shall be assessed based on manufacturer labeler codes as used in the Medicaid  
14 rebate program.

15 (b) Fees collected under this section shall fund collection and analysis of  
16 information on pharmaceutical marketing activities under 18 V.S.A. §§ 4632  
17 and 4633, analysis of prescription drug data needed by the Office of the  
18 Attorney General for enforcement activities, the Vermont Prescription  
19 Monitoring System established in 18 V.S.A. chapter 84A, the evidence-based  
20 education program established in 18 V.S.A. chapter 91, subchapter 2, statewide  
21 unused prescription drug disposal initiatives, **nonpharmacological**

1 **approaches to pain management**, a hospital antimicrobial program for the  
2 purpose of reducing hospital-acquired infections, the purchase and distribution  
3 of naloxone to emergency medical services personnel, and any opioid-  
4 antagonist education, training, and distribution program operated by the  
5 Department of Health or its agents. The fees shall be collected in the  
6 Evidence-Based Education and Advertising Fund established in section 2004a  
7 of this title.

8 (c) The Secretary of Human Services or designee shall make rules for the  
9 implementation of this section.

10 Sec. 13. 33 V.S.A. § 2004a(a) is amended to read:

11 (a) The Evidence-Based Education and Advertising Fund is established in  
12 the State Treasury as a special fund to be a source of financing for activities  
13 relating to fund collection and analysis of information on pharmaceutical  
14 marketing activities under 18 V.S.A. §§ 4632 and 4633, for analysis of  
15 prescription drug data needed by the Office of the Attorney General for  
16 enforcement activities, for the Vermont Prescription Monitoring System  
17 established in 18 V.S.A. chapter 84A, for the evidence-based education  
18 program established in 18 V.S.A. chapter 91, subchapter 2, for statewide  
19 unused prescription drug disposal initiatives, **for nonpharmacological**  
20 **approaches to pain management**, for a hospital antimicrobial program for the  
21 purpose of reducing hospital-acquired infections, for the purchase and

1 distribution of naloxone to emergency medical services personnel, and for the  
2 support of any opioid-antagonist education, training, and distribution program  
3 operated by the Department of Health or its agents. Monies deposited into the  
4 Fund shall be used for the purposes described in this section.

5 \* \* \* Controlled Substances Advisory Council \* \* \*

6 Sec. 14. 18 V.S.A. § 4255 is added to read:

7 § 4255. CONTROLLED SUBSTANCES ADVISORY COUNCIL

8 (a) There is hereby created a Controlled Substances Advisory Council for  
9 the purpose of advising the Commissioner of Health on matters related to the  
10 Vermont Prescription Monitoring System and to the appropriate use of  
11 controlled substances in treating acute and chronic pain **and addiction** and in  
12 preventing prescription drug abuse, **misuse, and diversion.**

13 (b)(1) The Controlled Substances Advisory Council shall consist of the  
14 following members:

15 (A) the Commissioner of Health or designee, who shall serve as  
16 chair;

17 (B) the Deputy Commissioner of Health for Alcohol and Drug Abuse  
18 Programs or designee;

19 (C) the Commissioner of Mental Health or designee;

20 (D) the Commissioner of Public Safety or designee;

21 **(E) the Commissioner of Labor or designee;**

1           (E) the Vermont Attorney General or designee;

2           (F) the Director of the Blueprint for Health or designee;

3           (G) the Medical Director of the Department of Vermont Health

4           Access;

5           (H) the Chair of the Board of Medical Practice or designee, who shall  
6           be a clinician;

7           (I) a representative of the Vermont State Dental Society, who shall be  
8           a dentist;

9           (J) a representative of the Vermont Board of Pharmacy, who shall be  
10          a pharmacist;

11          (K) a faculty member of the academic detailing program at the  
12          University of Vermont's College of Medicine;

13          (L) a faculty member of the University of Vermont's College of  
14          Medicine with expertise in the treatment of addiction or chronic pain  
15          management;

16          (M) a representative of the Vermont Medical Society, who shall be a  
17          primary care clinician;

18          (N) a representative of the American Academy of Family Physicians,  
19          Vermont chapter, who shall be a primary care clinician;

20          (O) a representative from the Vermont Board of Osteopathic  
21          Physicians, who shall be an osteopath;

1           (P) a representative of the Federally Qualified Health Centers, who  
2           shall be a primary care clinician selected by the Bi-State Primary Care  
3           Association;

4           ~~**(R) a clinician who specializes in occupational medicine,**~~  
5           ~~**appointed by the Commissioner of Health;**~~

6           ~~**(S) a clinician who specializes in physical medicine and**~~  
7           ~~**rehabilitation, appointed by the Commissioner of Health;**~~

8           (Q) a representative of the Vermont Ethics Network;

9           (R) a representative of the Hospice and Palliative Care Council of  
10          Vermont;

11          (S) a representative of the Office of the Health Care Advocate;

12          (T) a clinician who works in the emergency department of a hospital,  
13          to be selected by the Vermont Association of Hospitals and Health Systems in  
14          consultation with any nonmember hospitals;

15          (U) a member of the Vermont Board of Nursing Subcommittee on  
16          APRN Practice, who shall be an advanced practice registered nurse;

17          (V) a representative from the Vermont Assembly of Home Health  
18          and Hospice Agencies;

19          (W) a psychologist licensed pursuant to 26 V.S.A. chapter 55 who  
20          has experience in treating chronic pain, to be selected by the Board of  
21          Psychological Examiners;

1           (X) a drug and alcohol abuse counselor licensed pursuant to  
2           33 V.S.A. chapter 8, to be selected by the Deputy Commissioner of Health for  
3           Alcohol and Drug Abuse Programs;

4           (Y) a retail pharmacist, to be selected by the Vermont Pharmacists  
5           Association;

6           (Z) an advanced practice registered nurse full-time faculty member  
7           from the University of Vermont's **Department College** of Nursing **and**  
8           **Health Sciences**;

9           **(AA) a licensed acupuncturist with experience in pain**  
10          **management, to be selected by the Vermont Acupuncture Association;**

11          (BB) a representative of the Vermont Substance Abuse Treatment  
12          Providers Association;

13          (CC) a consumer representative who is either a consumer in recovery  
14          from prescription drug abuse or a consumer receiving medical treatment for  
15          chronic noncancer-related pain; and

16          ~~(FF) a consumer representative who is or has been an injured~~  
17          ~~worker and has been prescribed opioids; and~~

18          (DD) up to three adjunct members appointed by the Commissioner in  
19          consultation with the Opioid Prescribing Task Force.

1           (2) In addition to the members appointed pursuant to subdivision (1) of  
2           this subsection (b), the Council shall consult with specialists and other  
3           individuals as appropriate to the topic under consideration.

4           (c) Advisory Council members who are not employed by the State or  
5           whose participation is not supported through their employment or association  
6           shall be entitled to a per diem and expenses as provided by 32 V.S.A. § 1010.

7           (d)(1) The Advisory Council shall provide advice to the Commissioner  
8           concerning rules for the appropriate use of controlled substances in treating  
9           acute pain **and** chronic noncancer pain, **and addiction**; the appropriate use of  
10           the Vermont Prescription Monitoring System; and the prevention of  
11           prescription drug abuse, **misuse, and diversion**.

12           (2) The Advisory Council shall evaluate the use of nonpharmacological  
13           approaches to treatment for pain, including the appropriateness, efficacy, and  
14           cost-effectiveness of using complementary and alternative therapies such as  
15           chiropractic, acupuncture, and massage.

16           (e) The Commissioner of Health may adopt rules pursuant to 3 V.S.A.  
17           chapter 25 regarding the appropriate use of controlled substances in treating  
18           acute pain **and** chronic noncancer pain, **and addiction**; the appropriate use of  
19           the Vermont Prescription Monitoring System; and the prevention of  
20           prescription drug abuse, **misuse, and diversion**, after seeking the advice of the  
21           Council.





1 provider network evidence-based best practices related to the use of  
2 acupuncture to treat substance use disorder.

3 Sec. 15a. ACUPUNCTURE; MEDICAID PILOT PROJECT

4 (a) The Department of Vermont Health Access shall develop a pilot project  
5 to offer acupuncture services to Medicaid-eligible Vermonters with a diagnosis  
6 of chronic pain. The project would provide acupuncture services for a defined  
7 period of time to determine if acupuncture treatment as an alternative or  
8 adjunctive to prescribing opioids is as effective or more effective than opioids  
9 alone for returning individuals to social, occupational, and psychological  
10 function. The project shall include:

11 (1) an advisory group of pain management specialists and acupuncture  
12 providers familiar with the current science on evidence-based use of  
13 acupuncture to treat or manage chronic pain;

14 (2) specific patient eligibility requirements regarding the specific cause  
15 or site of chronic pain for which the evidence indicates acupuncture may be an  
16 appropriate treatment; and

17 (3) input and involvement from the Department of Health to promote  
18 consistency with other State policy initiatives designed to reduce the reliance  
19 on opioid medications in treating or managing chronic pain.

20 (b) On or before January 15, 2017, the Department of Vermont Health  
21 Access shall provide a progress report on the pilot project to the House

1 Committees on Health Care and on Human Services and the Senate Committee  
2 on Health and Welfare that includes an implementation plan for the pilot  
3 project described in this section. In addition, the Department shall consider  
4 any appropriate role for acupuncture in treating substance use disorder,  
5 including consulting with health care providers using acupuncture in this  
6 manner, and shall make recommendations in its progress report regarding the  
7 use of acupuncture in treating Medicaid beneficiaries with substance use  
8 disorder.

9 \* \* \* Rulemaking \* \* \*

10 Sec. 16. PRESCRIBING OPIOIDS FOR ACUTE AND CHRONIC PAIN;

11 RULEMAKING

12 (a) The Commissioner of Health, after consultation with the Controlled  
13 Substances Advisory Council, shall adopt rules governing the prescription of  
14 opioids. The rules may include numeric and temporal limitations on the  
15 number of pills prescribed, including a maximum number of pills to be  
16 prescribed following minor medical procedures, consistent with evidence-  
17 informed best practices for effective pain management. The rules may require  
18 the contemporaneous prescription of naloxone in certain circumstances, and  
19 shall require informed consent for patients that explains the risks associated  
20 with taking opioids, including addiction, physical dependence, side effects,  
21 tolerance, overdose, and death. The rules shall also require prescribers

1 prescribing opioids to patients to provide information concerning the safe  
2 storage and disposal of controlled substances.

3 \* \* \* Appropriations\* \* \*

4 Sec. 17. APPROPRIATIONS

5 (a) The sum of \$250,000.00 is appropriated from the Evidence-Based  
6 Education and Advertising Fund to the Department of Health in fiscal year  
7 2017 for the purpose of funding the evidence-based education program  
8 established in 18 V.S.A. chapter 91, subchapter 2, including evidence-based  
9 information about safe prescribing of controlled substances and alternatives to  
10 opioids for treating pain.

11 (b) The sum of \$625,000.00 is appropriated from the Evidence-Based  
12 Education and Advertising Fund to the Department of Health in fiscal year  
13 2017 for the purpose of funding statewide unused prescription drug disposal  
14 initiatives, of which \$100,000.00 shall be used for a MedSafe collection and  
15 disposal program and program coordinator, \$50,000.00 shall be used for  
16 unused medication envelopes for a mail-back program, \$225,000.00 shall be  
17 used for a public information campaign on the safe disposal of controlled  
18 substances, and \$250,000.00 shall be used for a public information campaign  
19 on the responsible use of prescription drugs.

20 (c) The sum of \$150,000.00 is appropriated from the Evidence-Based  
21 Education and Advertising Fund to the Department of Health in fiscal year

1 2017 for the purpose of purchasing and distributing opioid antagonist  
2 rescue kits.

3 (d) The sum of \$250,000.00 is appropriated from the Evidence-Based  
4 Education and Advertising Fund to the Department of Health in fiscal year  
5 2017 for the purpose of establishing a hospital antimicrobial program to reduce  
6 hospital-acquired infections.

7 (e) The sum of \$32,000.00 is appropriated from the Evidence-Based  
8 Education and Advertising Fund to the Department of Health in fiscal year  
9 2017 for the purpose of purchasing and distributing naloxone to emergency  
10 medical services personnel throughout the State.

11 **(f) The sum of \$200,000.00 is appropriated from the Evidence-Based**  
12 **Education and Advertising Fund to the Department of Vermont Health**  
13 **Access in fiscal year 2017 for the purpose of implementing the pilot**  
14 **project established in Sec. 15a to evaluate the use of acupuncture in**  
15 **treating chronic pain in Medicaid beneficiaries.**

16 Sec. 18. REPEAL

17 2013 Acts and Resolves No. 75, Sec. 14, as amended by 2014 Acts and  
18 Resolves No. 199, Sec. 60 (Unified Pain Management System Advisory  
19 Council) is repealed.

20 \* \* \* Effective Dates \* \* \*

21 Sec. 19. EFFECTIVE DATES

1       (a) Secs. 1–2 (VPMS), 3 (opioid addiction treatment care coordination),  
2       13 (use of Evidence-Based Education and Advertising Fund), 14 (Controlled  
3       Substances Advisory Council), 17 (appropriations), and 18 (repeal) shall take  
4       effect on July 1, 2016, except that in Sec. 2, 18 V.S.A. § 4289(f)(2) (dispenser  
5       reporting to VPMS) shall take effect 30 days following notice and a  
6       determination by the Commissioner of Health that daily reporting is  
7       practicable.

8       (b) Secs. 4 (telemedicine pilot), 5–7 (clinical pharmacy), 8 (role of  
9       pharmacies; report), 10 (medical education), 11 (regional partnerships),  
10       15–15a (acupuncture studies), 16 (rulemaking), and this section shall take  
11       effect on passage.

12       (c) Sec. 9 (continuing education) shall take effect on July 1, 2016 and shall  
13       apply beginning with licensing periods beginning on or after that date.

14       (d) Notwithstanding 1 V.S.A. § 214, Sec. 12 (manufacturer fee) shall take  
15       effect on passage and shall apply retroactive to January 1, 2016.

16

17

18       (Committee vote: \_\_\_\_\_)

19

\_\_\_\_\_

20

Senator \_\_\_\_\_

21

FOR THE COMMITTEE