

This document is the second draft of the Required Agricultural Practices (RAPs) developed pursuant to Act 64 (2015 session). This draft is not the final draft which will be submitted for formal rulemaking. Formal rulemaking will be initiated in the spring of 2016 and will be subject to public hearing and comment prior to rule finalization. For more information, please visit <http://agriculture.vermont.gov/water-quality/regulations/rap> or contact the Vermont Agency of Agriculture, Food and Markets at (802) 828-3478. Public comment on this RAPs draft should be submitted to [AGR.RAP@vermont.gov](mailto:AGR.RAP@vermont.gov).

## **REQUIRED AGRICULTURAL PRACTICES RULE FOR THE AGRICULTURAL NONPOINT SOURCE POLLUTION CONTROL PROGRAM**

### **Section 1. General**

- 1.1 Introduction: As defined in Title 6 of the Vermont Statutes Annotated, Chapter 215, §§ 4810 and 4810a, Required Agricultural Practices (RAPs) shall be management standards to be followed by all persons engaged in farming in this State. These standards shall address activities which have a potential for causing agricultural pollutants to enter the groundwater and waters of the State, including dairy and other livestock operations, all forms of crop and nursery operations and on-farm or agricultural fairground registered pursuant to 20 V.S.A. § 3902, and livestock and poultry slaughter and processing activities. The RAPs shall include, as well as promote and encourage, practices for farmers in preventing agricultural pollutants from entering the groundwater and waters of the State when engaged in animal waste management and disposal, soil amendment applications, plant fertilization, and pest and weed control. Persons engaged in farming who are in compliance with these practices shall be presumed to not have a discharge of agricultural pollutants to waters of the State. RAPs shall be designed to protect water quality and shall be practical and cost-effective to implement, as determined by the Secretary.
- 1.2 Purpose: The Required Agricultural Practices (RAPs) are farm and land management practices that will control and reduce agricultural nonpoint source pollution and subsequent nutrient losses from farm fields and production areas to surface and ground waters of the State or across property boundaries. The RAPs also establish minimum construction and siting requirements for farm structures in floodplains, floodways, river corridors, and flood hazard areas.
- 1.3 Authority: 6 V.S.A. Chapter 215 (Agricultural Water Quality), including §§ 4810, 4810(a), and 4811, and Act 64 of the Vermont General Assembly (2015 session).
- 1.4 Enforcement: Violations of this rule are subject to enforcement by the Secretary and the Attorney General under the provisions of 6 V.S.A. §§ 4991 - 4996 and additional remedies available to the State under other applicable Vermont law.

### **Section 2. Definitions**

- 2.00 Agency means the Vermont Agency of Agriculture, Food and Markets.
- 2.01 Agricultural Product means any raw agricultural commodity, as defined in 6 V.S.A. § 21(6), that is principally produced on the farm and includes products prepared from the raw agricultural commodities principally produced on the farm.

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- 2.02 Annual Cropland means, for the purposes of this rule, land devoted to the production, cultivation, harvesting, and management of annual row crops and commodity crops, but does not include vegetable, fruit, or berry crops grown for human consumption.
- 2.03 ANR means the Vermont Agency of Natural Resources, and the Secretary of the Vermont Agency of Natural Resources and her or his designees.
- 2.04 Buffer Zone means an area of perennial vegetation between the edge cropland and the top of the bank of an adjoining water of the State, a ditch that is not a surface water under State law and that is not a water of the United States under federal law, and surface inlets or open drains.
- 2.05 Certified Small Farm means a farm that is required to submit annual certification of compliance with the Required Agricultural Practices rules as specified in Section 4 of this rule.
- 2.06 Compost means a stable, humus-like material produced by the controlled biological decomposition of organic matter through active management, but shall not mean sewage, septage, or materials derived from sewage or septage.
- 2.07 Cover Crop means a temporary vegetative crop established for the purpose of:
- (a) reducing erosion and runoff; and
  - (b) enhancing soil health by providing organic matter in annual cropland.
- 2.08 Crop and Cropland, for the purposes of this rule, means plants grown for food, feed, fiber (other than trees grown for silvicultural or timber purposes), Christmas trees, maple sap, horticultural, orchard crops, and pasture.
- 2.09 Custom Applicator means a person who is engaged in the business of applying manure or other agricultural wastes to land and who charges or collects other consideration for the service including full-time employees of a person engaged in the business of applying manure or agricultural wastes to land.
- 2.10 Discharge means the placing, depositing, or emission of any wastes, directly or indirectly, into an injection well or into waters.
- 2.11 Ditch means a constructed channel primarily associated with land drainage or water conveyance through or around private or public infrastructure.
- 2.12 Farm means a parcel or parcels of land owned, leased, or managed by a person and devoted primarily to farming as defined in Section 2.14 of this rule and that meets the threshold criteria as established in Section 3 of this rule, provided that the lessee controls

the leased lands to the extent they would be considered as part of the lessee's own farm. Indicators of control may include whether the lessee makes day-to-day decisions concerning the cultivation or other farming-related use of the leased lands and whether the lessee manages the land for farming during the leased period.

- 2.13 Farm Structure means a structure that is used by a person for farming, including a silo, a building to house livestock or raise horticultural or agronomic plants, or customarily used to carry out the agricultural practices defined in Section 3.2 of this rule. A farm structure includes a barnyard or waste management system, either of which is created from an assembly of materials, including the supporting fill necessary for structural integrity, but excludes a dwelling for human habitation. A farm structure also must be used by a person who can demonstrate meeting the minimum threshold criteria as found in Section 3.1 of this rule.
- 2.14 Farming means:
- (a) the cultivation or other use of land for growing food, fiber, Christmas trees, maple sap, or horticultural and orchard crops; or
  - (b) the raising, feeding, or management of livestock, poultry, fish or bees; or
  - (c) the operation of greenhouses; or
  - (d) the production of maple syrup; or
  - (e) the on-site storage, preparation, and sale of agricultural products principally produced on the farm; or
  - (f) the on-site storage, preparation, production, and sale of fuel or power from agricultural products or wastes principally produced on the farm; or
  - (g) the raising, feeding, or management of four or more equines owned or boarded by the farmer, including training, showing, and providing instruction and lessons in riding, training, and the management of equines.
- 2.15 Fertilizer means any substance containing one or more recognized plant nutrients that is used for its plant nutrient content and that is designed for use or claimed to have value in promoting plant growth or health, except unprocessed animal or vegetable manures and other products exempted by the Secretary.
- 2.16 Flood Hazard Area means the land in the floodplain within a community subject to a one percent or greater chance of flooding in any given year (a.k.a. 100-yr flood). The term has the same meaning as "area of special flood hazard" under 44 C.F.R. § 59.1. The area may be designated as Zone A or AE on the National Flood Insurance Program maps.

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- 2.17 Floodplain means any land area susceptible to being inundated by water from any source.
- 2.18 Floodway means the channel of a river or other watercourse and the adjacent land areas that must be reserved in order to discharge the base (one percent annual chance) flood without cumulatively increasing the water surface elevation more than one foot at any point. Flood hazard areas and floodways may be shown on separate National Flood Insurance Program map panels.
- 2.19 Food Processing Residual means the remaining organic material from a food processing plant and may include whey and other dairy, cheese making, and ice cream residuals or residuals from any food manufacturing process excluding slaughtering and rendering operations. It does not include materials from markets, groceries, or restaurants.
- 2.20 Groundwater means water below the land surface in a zone of saturation but does not include surface waters.
- 2.21 Groundwater Quality Standards means the primary and secondary groundwater quality standards listed in Appendix One of the Groundwater Protection Rule and Strategy in accordance with 10 V.S.A. Chapter 48 (Groundwater Protection).
- 2.22 Livestock means cattle, cow/calf pairs, youngstock, heifers, bulls, american bison, swine, sheep, goats, horses, cervids, camelids, ratites, rabbits, pheasants, chukar partridge, coturnix quail, laying hens, broilers, ducks, turkeys, or any other type of fowl as designated by the Secretary. Other livestock types may be designated by the Secretary based on the potential to generate nutrients or other associated agricultural wastes.
- 2.23 Manure means livestock waste in solid or liquid form that may also contain bedding, spilled feed, water, milkhouse waste, or soil.
- 2.24 Nonpoint Source Pollution for the purposes of this rule, means agricultural wastes that reach surface water or groundwater indirectly or in a diffuse manner as a result of farming.
- 2.25 Person means:
- (a) an individual, partnership, corporation, association, unincorporated organization, trust, or other legal or commercial entity, including a joint venture or affiliated ownership; or
  - (b) a municipality or state agency; or
  - (c) individuals and entities affiliated with each other for profit, consideration, or any other beneficial interest derived from agricultural management, including lessors and lessees.

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- 2.26 Pesticide means economic poison as defined in 6 V.S.A. § 911 and Section I 23 of the Regulations for Control of Pesticides.
- 2.27 Principally Produced means that more than 50% (either by weight or volume) of raw agricultural products grown or produced as a result of farming that are stored, prepared, or sold at the farm are also grown or produced on the farm.
- 2.28 Production Area means those areas of a farm where animals, agricultural inputs, or raw agricultural products are confined, housed, stored, or prepared whether within or without structures, including barnyards, raw materials storage areas, heavy use areas, fertilizer and pesticide storage areas, and waste storage and containment areas. Production areas include egg washing or egg processing facilities, milkhouses, raw agricultural commodity preparation or storage, or any area used in the storage, handling, treatment, or disposal of mortalities.
- 2.29 River Corridor means the land area adjacent to a river that is required to accommodate the dimensions, slope, planform, and buffer of the naturally stable channel and that is necessary for the natural maintenance of natural restoration of a dynamic equilibrium condition and for minimization of fluvial erosion hazards, as delineated by the Agency of Natural Resources in accordance with river corridor protection procedures.
- 2.30 Secretary means the Secretary of the Agency of Agriculture, Food and Markets and her or his designees.
- 2.31 Surface Water or Waters means all rivers, streams, brooks, reservoirs, ponds, lakes, springs, and all bodies of surface waters, artificial or natural, which are contained within, flow through, or border the state or any portion of it.
- 2.32 Top of Bank means the point along the bank of a stream where an abrupt change in slope is evident, and where the stream is generally able to overflow the banks and enter the adjacent floodplain during an annual flood event. Annual flood event shall be determined according to the Agency of Natural Resources' Flood Hazard Area and River Corridor Protection Procedure.
- 2.33 Waste or Agricultural Waste means material originating or emanating from a farm that is determined by the Secretary or the Secretary of Natural Resources to be harmful to the waters of the State, including sediments, minerals, including heavy metals; plant nutrients, pesticides, organic wastes, including livestock waste, animal mortalities, compost, feed and crop debris, waste oils, pathogenic bacteria and viruses, thermal pollution, silage runoff, untreated milkhouse waste, and any other farm waste as the term waste is defined in 10 V.S.A. § 1251(12).
- 2.34 Waste Management System means an on-farm waste management program and conservation practices which may include a combination of:

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(a) an adequately sized waste storage facility, field stacking, composting, leachate control systems, bedded pack systems, and milkhouse waste systems;

(b) contracts which transfer the ownership of wastes generated at a production area to another person for management in a manner determined by the Secretary; and/or,

(c) a nutrient management plan (NMP) for all wastes to be applied in compliance with this rule.

2.35 Waste Storage Facility means an impoundment made for the purpose of storing agricultural waste by constructing an embankment, excavating a pit or dugout, fabricating an in-ground or above-ground structure, or any combination thereof.

2.36 Waters of the State include, for the purposes of this rule, surface water and groundwater as applied.

2.37 Water Supply means a drinking water source that intersects the water table and provides water through pipes or other conveyances and includes drilled wells, dug wells, driven point wells, and natural springs.

### **Section 3. Required Agricultural Practices Activities and Applicability**

3.1 Persons engaged in farming and the agricultural practices as defined in Section 3.2 of this rule and who meet the minimum threshold criteria for applicability of this rule as found in Section 3.1(a)(1) – (5) must meet all applicable Required Agricultural Practices conditions, restrictions, and operating standards. Persons engaged in farming who are in compliance with these conditions, restrictions, and operating standards, as applicable, shall be presumed to not have a discharge of agricultural wastes to waters of the State.

(a) Compliance with the Required Agricultural Practice rule is required if a farm:

(1) is required to be permitted or certified by the Secretary, consistent with the requirements of 6 V.S.A. Chapter 215 and this rule; or

(2) has produced an annual gross income from the sale of agricultural products of \$2,000.00 or more in an average year; or

(3) is raising, feeding, or managing at least the following number of adult livestock on a farm that is no less than 4.0 contiguous acres in size:

(A) four equines;

(B) five cattle, cows, or American bison;

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- (C) 15 swine;
- (D) 15 goats;
- (E) 15 sheep;
- (F) 15 cervids;
- (G) 50 turkeys;
- (H) 50 geese;
- (I) 100 laying hens;
- (J) 250 broilers, pheasant, Chukar partridge, or Coturnix quail;
- (K) three camelids;
- (L) four ratites;
- (M) 30 rabbits;
- (N) 100 ducks;
- (O) 1,000 pounds of cultured trout; or
- (P) other livestock types, combinations, and numbers as designated by the Secretary; or

(4) is managed by a farmer filing with the Internal Revenue Service a 1040(F) income tax statement in at least one of the past two years; or

(5) has a prospective business or farm management plan, approved by the Secretary, describing how the farm will meet the threshold requirements of this section.

3.2 The agricultural practices on farms meeting the minimum threshold criteria set forth in Section 3.1 that are governed by this rule include:

- (a) the confinement, feeding, fencing, and watering of livestock;
- (b) the storage and handling of agricultural wastes principally produced on the farm;

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- (c) the collection of maple sap principally produced from trees on the farm and/or production of maple syrup from sap principally produced on the farm;
- (d) the preparation, tilling, fertilization, planting, protection, irrigation, and harvesting of crops;
- (e) the ditching and subsurface drainage of farm fields and the construction of farm ponds;
- (f) the stabilization of farm fields adjacent to banks of surface water;
- (g) the construction and maintenance of farm structures, farm roads, and associated infrastructure;
- (h) the on-site storage, preparation, production, and sale of fuel or power from agricultural products or wastes principally produced on the farm;
- (i) the on-site storage, preparation, and sale of agricultural products principally produced on the farm from raw agricultural commodities principally produced on the farm;
- (j) the on-site storage of agricultural inputs for use on the farm including, but not limited to, lime, fertilizer, pesticides, compost and other soil amendments, and the equipment necessary for operation of the farm; and
- (k) the management of livestock mortalities produced on the farm.

#### **Section 4. Small Farm Certification and Training Requirements**

4.1 As used in this section, “Certified Small Farm” means:

- (a) (1) a parcel or parcels of land on which 10 or more acres are used for the raising, feeding, or management of livestock;
- (2) that house no more than the number of animals specified under 6 V.S.A. § 4857 (Medium Farm defined); and
- (3) that house at least the following numbers and types of livestock:
  - (i) 50 mature dairy cows;
  - (ii) 75 youngstock or heifers;
  - (iii) 75 veal calves;



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- (iv) 75 cattle or cow/calf pairs;
  - (v) 188 swine weighing over 55 pounds;
  - (vi) 750 swine weighing less than 55 pounds;
  - (vii) 40 equines;
  - (viii) 750 sheep or lambs;
  - (ix) 4,125 turkeys;
  - (x) 2,250 laying hens or broilers with a liquid manure handling system;
  - (xi) 6,250 laying hens without a liquid manure handling system;
  - (xii) 375 ducks with a liquid manure handling system;
  - (xiii) 2,500 ducks without a liquid manure handling system;
  - (xiv) any other animal type or number as designated by the Secretary; or
  - (xv) any combination of animal types or numbers exceeding 60,000 pounds of total live animal weight (animal units); or
- (b) farms on a parcel or parcels of land greater than 10 acres used for the preparation, tilling, fertilization, planting, protection, irrigation, and harvesting of annual cropland where fertilizer, manure, or agricultural wastes are mechanically applied to said parcel or parcels; or
- (c) farms on a parcel or parcels of land greater than 10 acres used for the preparation, tilling, fertilization, planting, protection, irrigation, and harvesting of vegetables, fruits, berries, or other crops for human consumption and that are required to comply with all provisions of the Produce Safety Rule of the Food Safety Modernization Act and where manure, fertilizer, or other agricultural wastes are mechanically applied to said parcel or parcels; or
- (d) that the Secretary has designated, on a case-by-case basis after an opportunity for a hearing, as a farm required to comply with the certification requirements pursuant to 6 V.S.A. § 4871(c) based on the farm's management, agricultural inputs used by the farm, tillage practices used by the farm, agricultural wastes

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generated by the farm, and the associated actual or potential water quality impacts.

4.2 Certified Small Farms shall annually certify compliance with the Required Agricultural Practices Rule. Certification shall be in a form and according to a schedule established by the Secretary.

(a) Certified Small Farms may be inspected at any time for the purposes of assessing compliance by the farm with the Required Agricultural Practices.

(b) The Secretary may prioritize inspections and inspection frequency based on the identified water quality or compliance issues posed by a farm. Certified Small Farms shall be scheduled for inspection at least once in every seven year period commencing at the receipt by the Secretary of certification.

(c) A person who owns or leases a Certified Small Farm shall notify the Secretary of a change of ownership or change of lessee of a Certified Small Farm within 30 days of the change. The notification shall include the certification of farm compliance and shall be submitted by the new owner or lessee.

## **Section 5. Agricultural Water Quality Training**

(a) Owners or operators of small farms, medium farms, or large farms certified or permitted by the Secretary shall obtain water quality training as approved by the Secretary. Training shall provide information regarding:

(1) the prevention of discharges;

(2) the mitigation and management of stormwater runoff;

(3) statutory and regulatory requirements of the operation of a large, medium, or small farm and financial resources available to assist in compliance;

(4) the mechanical application of manure or nutrients and methods or techniques used to minimize the runoff of applied manure or nutrients to waters of the State;

(5) weather and soil conditions that increase the risk of runoff of manure or nutrients to waters of the State; and

(6) standards for nutrient management including nutrient management planning.

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(b) Large Farm Operations (LFO), Medium Farm Operations (MFO), and Certified Small Farm Operations (SFO) shall obtain four hours of approved training at least once in every five years. This requirement will commence upon notice from the Secretary.

(c) The Secretary may approve training offered by other entities upon request of the entity providing the training. All requests for training approval shall be provided to the Secretary at least 30 days prior to the scheduled training dates.

## **Section 6. Required Agricultural Practices; Conditions, Restrictions, and Operating Standards**

### **6.01 Discharges**

(a) Farms shall not create any discharge of agricultural wastes to surface waters of the State through a discrete conveyance such as, but not limited to, a pipe, ditch, or conduit without a permit from the Secretary of ANR.

(b) Production areas, barnyards, animal holding or feedlot areas, manure storage areas, and feed storage areas shall utilize runoff and leachate collections systems, diversion, or other management strategies in order to prevent the discharge of agricultural wastes to surface water or groundwater.

### **6.02 Storage of Agricultural Wastes and Agricultural Inputs**

(a) All agricultural wastes shall be managed in a manner to prevent runoff of waste to a surface water to groundwater or across property boundaries.

(b) All components of a waste management system, including waste storage facilities, shall be managed and maintained so as to prevent structural or mechanical failures.

(c) Waste Storage Facilities maintenance and construction shall ensure:

(1) Vegetation is managed so that the facility maintains structural integrity and prevents leaks or overflows at all times.

(2) Waste Storage Facilities are managed to provide adequate volume in order to prevent overflows at all times.

(3) All waste storage facilities constructed, expanded, or modified after July 1, 2006 are designed and constructed according to USDA Natural Resource Conservation Service (NRCS) standards and specifications or an equivalent standard certified by a professional engineer licensed in the

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State of Vermont. Waste Storage Facilities shall be managed and maintained consistent with the requirements of the Operation and Maintenance Plans for the facility.

(d) The Secretary may require, on a case-by-case basis, that the owner or operator of a waste storage facility certify compliance with standards established by the USDA NRCS for waste storage facilities, or an equivalent standard certified by a professional engineer licensed in the State of Vermont.

(e) Field stacking of manure or other agricultural wastes on sites not approved consistent with USDA NRCS standards, or otherwise approved by the Secretary:

(1) shall consists of a stackable material that is no less than 20% solids and be able to stack four feet high; and

(2) shall be prohibited on lands in a floodway or subject to annual flooding; and

(3) Shall be prohibited on exposed bedrock; and

(4) shall not be sited within:

(A) 200 feet of the top of bank of surface water;

(B) 200 feet of a public or private water supply;

(C) 100 feet from a property line;

(D) 100 feet from a ditch or conveyance to surface water;

(E) areas subject to concentrated runoff; or

(F) other site specific standards may be authorized by the Secretary when the Secretary determines that a manure stacking or piling site, fertilizer storage, or other nutrient storage will not have an adverse impact on groundwater quality or surface water quality but in no case shall unimproved manure stacking sites be located less than 100 feet from a private water supply or the top of the bank of surface water.

(f) Field stacked agricultural wastes shall be land applied annually consistent with the nutrient management plan requirements of Section 6.03 or shall be exported off the farm at least once per year.

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(g) Fertilizer shall be stored consistent with the Vermont Fertilizer and Lime regulations Section XIII. Fertigation and chemigation equipment shall be operated with an adequate anti-siphon device between the system and the water source.

(h) Pesticides shall be used in accordance with 6 V.S.A. Chapter 87 (Control of Pesticides) and all regulations promulgated thereunder.

### 6.03 Nutrient Management Planning

(a) All Certified Small Farm Operations as defined in Section 4 of this rule and all permitted Medium and Large Farm Operations managing manure, agricultural wastes, or fertilizer for use as nutrient sources shall implement a field-by-field nutrient management plan consistent with the requirements of the USDA NRCS Nutrient Management Practice Code 590 or other equivalent standards approved by the Secretary.

(b) For all other farming operations subject to this rule, all sources of nutrients shall be accounted for when determining nutrient application rates. Recommended rates may be adjusted based on manure or other waste analysis and/or leaf analysis. Recommended rates shall be consistent with current university recommendations and standard agricultural practices.

(c) For all other farming operations subject to this rule, all fields receiving mechanical application of manure, agricultural wastes, or fertilizer shall be soil sampled at least once in every five years. Records of soil analysis, manure or other agricultural waste application, and fertilizer applications shall be maintained on the farm for a period five years and provided to the Secretary upon request.

(d) Owners and operators of annual cropland, perennial grass land, or hay land who are required to implement a USDA 590 standard nutrient management plan and who have soil analyses demonstrating greater than 20 parts per million (ppm) phosphorous shall implement practices to reduce phosphorus levels over time, including eliminating or reducing manure applications, and shall implement appropriate provisions of an approved nutrient management plan that balances excessive soil phosphorus levels with management strategies to reduce those levels.

(e) Owners and operators of farms required to implement a USDA 590 standard nutrient management plan shall document significant changes in animal numbers, management, nutrient application rates, field management, or crop management, and shall make appropriate modifications to the farm's nutrient management plan.

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(f) The following records of manure or other agricultural waste application shall be maintained by all farms for a period of five years and shall be provided to the Secretary upon request:

- (1) date of application;
- (2) field location;
- (3) application rate;
- (4) source of nutrients applied; and
- (5) weather and field conditions at the time of application.

#### 6.04 Soil Health Management; Cover Crop Requirements

- (a) Soil management activities that increase organic matter, reduce compaction, promote biological activity, reduce erosion, and maintain appropriate nutrient levels shall be considered and implemented as practicable. Practices that promote these goals include reduced tillage, conservation tillage, avoiding mechanical activities on saturated soils, addition of organic matter using manure, green manures and compost, sod and legume rotations, and the use of cover crops.
- (b) Cropland shall be cultivated in a manner that results in an average soil loss less than or equal to the soil loss tolerance (T) for the prevalent soil type as calculated through application of the Revised Universal Soil Loss Equation 2 or through the application of similarly accepted models.
- (c) Croplands shall be managed to minimize gully erosion and reduce or eliminate associated sediment discharges using management strategies that may include the establishment of grassed waterways, filter strips, or other methods deemed appropriate by the Secretary.
- (d) As soil, weather conditions, and generally accepted agronomic practices allow annual croplands subject to frequent flooding from adjacent surface waters, as described in the USDA Soil Survey Flooding Frequency Class, shall be required to be planted to cover crops. Broadcast seeding must be completed by October 1 of each year. Seed planted with drill seeders or otherwise incorporated shall be completed by October 15 of each year. The Secretary may, on a case-by-case basis, approve alternative dates upon request of the owner or operator of a farm managing annual croplands subject to frequent flooding from adjacent surface waters, as described in the USDA Soil Survey Flooding Frequency Class. If annual crops cannot be harvested prior to October 15, then 30% crop residue must remain in order to limit soil loss.

## 6.05 Manure and Waste Application Standards and Restrictions

(a) Manure or other agricultural wastes shall not be spread between December 15 and April 1. The Secretary may prohibit the application of manure to land in the State following adequate notice to the agricultural community between December 1 and December 15 and between April 1 and April 30 of any calendar year when the Secretary determines that due to weather conditions, soil conditions, or other limitations, application of manure to land would pose a significant potential of runoff to waters of the State.

(b) Manure or other agricultural wastes shall not be spread on annual cropland, perennial grass land, or hay land subject to frequent flooding from adjacent surface waters, as described in the USDA Soil Survey Flooding Frequency Class, after October 15 or before April 15.

(c) Manure or other agricultural wastes applied to annual cropland subject to frequent flooding, as described in the USDA Soil Survey Flooding Frequency Class, shall be injected or otherwise incorporated within 48 hours of application. This requirement shall not apply to land in no-till management.

(d) Manure or other agricultural wastes shall not be spread when field conditions are conducive to flooding, runoff, ponding, or other off-site movement, or can be reasonably anticipated to result in flooding, runoff, ponding, or other off-site movement.

(e) Manure or other agricultural wastes shall not be applied in areas on croplands, perennial grass lands, or hay lands that:

(1) are saturated with water;

(2) are frozen or snow covered, unless the Secretary has approved an exemption consistent with the requirements of Section 5.6; or

(3) have exposed bedrock.

(f) Manure or other agricultural wastes shall not be applied to annual croplands where the average field slope exceeds 10% slope, unless a permanently vegetated buffer zone of 100 feet adjacent to downslope surface water has been established. Manure shall not be applied within the buffer zone.

(g) Manure or other agricultural wastes shall not be mechanically applied within 100 feet of a private water supply or 200 feet of a public water supply. This prohibition shall not apply to private water supplies that have been established

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inconsistent with the Department of Environmental Conservation Water Supply Rules existing at the time that the well was established.

#### 6.06 Manure Spreading Exemptions

(a) Manure and other agricultural wastes shall be land applied consistent with the requirements of this section unless the Secretary grants an emergency exemption because of an emergency situation such as the structural failure of a waste storage facility or has granted a seasonal exemption consistent with Section 6(b) – (d). In granting an emergency exemption, the Secretary shall determine how the manure will be spread on fields and in a manner with the least likelihood of generating runoff to surface waters.

(b) The Secretary may approve a seasonal exemption to the winter spreading ban on a case-by-case basis upon written request. Requests for an exemption to the seasonal winter spreading ban shall provide:

- (1) the identification and location of specific fields to be used for winter spreading;
- (2) the proposed rates of application;
- (3) the location of nearest surface water, mapped wetlands, mapped floodplains, wells, tile drains, surface inlets or open drains, property boundaries and ditches;
- (4) the identification of soil types, depth to groundwater, and slopes;
- (5) the current soil test results;
- (6) the annual nutrient application plan for the fields;
- (7) the Phosphorus Index, or equivalent, results;
- (8) the RUSLE2, or equivalent, results; and
- (9) the flooding frequency class as described in USDA Soil Survey.

(c) All approvals for a seasonal exemption to the winter spreading ban shall be in writing and shall prohibit the application of manure:

- (1) to areas with established channels of concentrated storm water runoff to surface waters;



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- (2) to permanent vegetative buffer zones;
- (3) to a non-farmed wetland, as that term is defined in 10 V.S.A. § 902(5);
- (4) within 200 feet of a potable water supply, as that term is defined in 10 V.S.A. § 1972(6);
- (5) to fields exceeding tolerable soil loss (T); and
- (6) to saturated soils.

(d) Approvals for seasonal exemptions to the winter spreading ban shall establish requirements and conditions for the application of manure when frozen or snow-covered soils prevent effective incorporation at the time of application, require manure to be applied according to a nutrient management plan, establish the maximum amounts of manure that may be applied per acre during any one application, and establish required no application zones from surface water, wells, and other water conveyances. Seasonal exemptions to the winter spreading ban may be renewed annually upon request and submission of winter spreading records of application.

#### 6.07 Buffer Zones: Manure and Agricultural Wastes Application Setbacks

A vegetative buffer zone of perennial vegetation shall be maintained between croplands and the top of the bank of adjoining surface waters consistent with all the criteria in (a) through (i) below:

- (a) Adjacent surface waters shall be buffered from croplands by 25 feet of perennial vegetation.
- (b) Ditches shall be buffered from croplands by 10 feet of perennial vegetation.
- (c) Surface inlets or open drains shall be buffered from croplands by 25 feet of perennial vegetation.
- (d) Mechanical application of manure or other agricultural wastes is prohibited within perennially vegetated buffer zone. Grazing of livestock consistent with the provisions of Section 6 of this rule is permitted.
- (e) The use of fertilizer or compost for the establishment and maintenance of a required vegetative buffer zone is allowed consistent with nutrient management plan requirements, soil analysis, and agronomic recommendations for the buffer zone.

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(f) Tillage within the perennially vegetated buffer zone is prohibited other than for the establishment of the buffer zone.

(g) Harvesting a vegetative buffer zone as a perennial crop is allowed.

(h) Spoils from agricultural ditch maintenance shall not be stored in the buffer zone or in such a manner as to discharge to surface water.

(i) Exceptions to the required vegetative buffer zone widths may be considered upon request on a site specific basis according to standards approved by the Secretary, but in no case shall a buffer zone be less than 10 feet in width. Site specific buffer zone may be approved based on field characteristics such as a determination that a conveyance has the potential to transport significant wastes or nutrients to surface water, field contours, soil types, slopes, proximity to water, nutrient management plan requirements, and other relevant characteristics when the Secretary determines that the proposed site specific buffer zones are adequately protective of surface waters.

#### 6.08 Animal Mortality Management Requirements

Animal mortalities being disposed of on the farm shall be buried or composted within 48 hours according to the following standards:

(a) Animal mortalities buried on farm property shall be sited so as to be:

(1) a minimum of 150 feet from property lines and the top of the bank of surface waters;

(2) a minimum of three feet above the seasonal high water table and bedrock;

(3) covered with a minimum of 24 inches of soil;

(4) a minimum of 200 feet from public or private drinking water supplies; and

(5) not located on lands in a floodway or subject to annual flooding.

(b) Animal mortalities composted on farm property shall be prohibited on lands in a floodway or subject to annual flooding, and shall be sited so as to be:

(1) a minimum of 200 feet from property lines;

(2) a minimum of 200 feet from the top of the bank of surface waters;

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(3) a minimum of 200 feet from public or private drinking water wells not owned by the farm;

(4) a minimum of 300 feet from neighboring residences or public buildings;

(5) 100 feet from a ditch or conveyance to surface water; and

(6) not upon areas of exposed bedrock.

#### 6.09 On-Farm Composting of Imported Food Processing Residuals

(a) All on-farm composting facilities importing less than 1,000 cubic yards per year of food processing residuals shall be sited so as to be:

(1) 200 feet of the top of bank of surface water;

(2) 200 feet of a public or private water supply;

(3) 300 feet from a neighboring residences or public buildings;

(4) 200 feet from a property line;

(5) 100 feet from a ditch or conveyance to surface water;

(6) not within floodways, areas subject to annual flooding or concentrated runoff; and

(7) not upon areas of exposed bedrock.

(b) Other site specific standards may be authorized by the Secretary, but in no case shall unimproved composting sites be located less than 100 feet from a private water supplies or the top of the bank of surface water.

#### 6.10 Stabilization of Banks of Surface Waters

(a) The areas from the top of a bank of surface water to the edge of the surface water shall be left in their natural state except as allowed by State statute including, but not limited to, 10 V.S.A. § 1021, and the standards established for the pasturing of livestock shall be consistent with Section 7 of this rule.

(b) Stabilization of farm field banks of surface waters, when allowed under Section 6.10(a) of this rule, shall be constructed in accordance with the USDA NRCS standards and specifications or other standards approved by the ANR and

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the Agency that are consistent with policies adopted by the Secretary of Natural Resources to reduce fluvial erosion hazards.

## **Section 7. Exclusion of Livestock Exclusion Requirements from the Waters of the State**

(a) Except at defined crossings and defined watering areas, adequate vegetative cover shall be maintained on banks of surface waters by limiting livestock trampling and equipment damage to protect banks of surface waters from excessive erosion.

(b) Livestock shall not have access to surface water in production areas or immediately adjacent to production areas except:

(1) at defined livestock crossings or defined watering areas;

(2) in areas prescribed by a rotational grazing plan consistent with NRCS standards and approved by the Secretary. Approved grazing plan areas shall maintain no less than three inches of vegetative growth in the 25 feet between the top of bank and surface water, and 10 feet between the top of bank and ditches; or

(3) in areas approved by the Secretary based on site specific characteristics and management requirements.

(c) Livestock shall not have access to surface water in areas outside of production areas that:

(1) contain unstable banks of surface waters or ditches where erosion is present; or

(2) are areas designated by the Secretary as having actual or potential threat to water quality as a result of livestock access.

(d) Livestock shall not be pastured within 50 feet of a private water supply without the permission of the water supply owner.

## **Section 8. Ground Water Quality and Groundwater Quality Investigations**

(a) Farm operations shall be conducted so that the concentration of wastes in groundwater originated from agricultural operations do not reach or exceed the primary or secondary groundwater quality enforcement standards identified by Appendix One of the Groundwater Protection Rule and Strategy in accordance with 10 V.S.A. Chapter 48 (Groundwater Protection).

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(b) Farm operations shall be conducted with the goal to reduce the concentration of wastes in groundwater to the preventive action levels (PALs) of the primary or secondary groundwater quality standards identified by Appendix One of the Groundwater Protection Rule and Strategy when monitoring indicates the presence of these wastes in groundwater that exceed the enforcement standard.

(c) The Secretary may conduct groundwater quality monitoring to assess the impact of agricultural practices and farm operations on the quality of drinking water and groundwater. The Secretary may conduct groundwater sampling at sites:

(1) selected by the Secretary where well owners or tenants have volunteered or agreed to participate in the sampling program;

(2) upon the request of a water supply owner or tenant;

(3) selected by the Secretary based on the results of other sampling data or the existence of vulnerable site characteristics; or

(4) with activities or operations permitted, certified, or regulated by the Secretary.

(d) The Secretary shall conduct a groundwater investigation where the Secretary has received a complaint from a water supply owner in the vicinity of an agricultural operation that the operation or its agricultural practices has contaminated the drinking water or groundwater of the water supply owner.

(e) The Secretary shall conduct a groundwater investigation where sampling indicates that drinking water or groundwater contains detectable concentrations of agricultural contaminants.

(f) The Secretary shall provide:

(1) written notification of testing results to each individual water supply owner and tenant, if known, that participates in the sampling program.

(2) property owners in the vicinity of farm operations and agricultural lands with the test results for each water supply owned by them that is sampled by the Secretary.

(3) farm operations with the test results for water supplies owned by the farm operation and, upon request, for water supplies adjacent to or impacted by the crop land or facilities managed by the farm operation.

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(g) In order to identify and remediate sources of drinking water and groundwater contamination, the Secretary, without limitation, may:

- (1) conduct site visits to interview property owners and farm operators, gain an understanding of the physical characteristics of the landscape and locate additional sites for water quality sampling;
- (2) communicate with farm operators and adjacent property owners to identify practices and activities that are potential sources of contamination;
- (3) conduct additional sampling to confirm the detection of contaminants and to determine the extent and scope of contamination at the site;
- (4) require corrective actions such as changes in activities, management practices, cropping patterns, or structural revisions designed to reduce the contamination from current activities and prevent contamination from future activities;
- (5) conduct follow up water quality sampling to determine the effectiveness of changes made or corrective actions taken;
- (6) seek additional investigative or consultation resources to evaluate and characterize sites to determine vulnerability to drinking water and groundwater contamination; and
- (7) review testing results and site evaluations to determine if changes in water quality data are the result of changes in activities or natural site conditions.

(h) The Secretary may require the owner or operator of a waste storage facility to modify the facility to meet the USDA NRCS or an equivalent standard for the facility or to implement additional management measures if the facility poses a threat to human health or the environment as established by an exceedance of the State's Groundwater Quality Standards.

(i) For the purpose of assessing whether a waste storage facility is violating the State's Groundwater Quality Standards, the Secretary shall pay for the initial costs to conduct groundwater monitoring. When the Secretary has made a determination that a waste storage facility is violating the State's Groundwater Quality Standards, the Secretary shall provide notification to the Department of Health and the Agency of Natural Resources. This notification shall occur within 21 days and include the location of the facility and the name of the owner or operator. When the Secretary makes a determination that a waste storage facility no longer poses a threat to human health or the environment, the Secretary shall

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provide notification of the revised determination to the Department of Health and the ANR.

## **Section 9. Construction of Farm Structures**

(a) Construction of farm structures in Flood Hazard Areas and River Corridors are required to obtain a Flood Hazard Area and River Corridor permit from the ANR or its designee unless otherwise exempt (refer to Appendix A). Fences through which floodwater may flow are not structures which represent an encroachment in a floodway area.

(b) Local setbacks shall be observed unless upon written request of the farmer and the Secretary has approved other reasonable setbacks for the specific farm structure being constructed or maintained in accordance with Section 9(e).

(c) Notwithstanding the provision of 9(e)(2), and in addition to the provisions of 9(a) and (b), new structures, with the exception of replacement structures built to occupy existing structural footprints, shall be constructed so that a minimum distance of 50 feet is maintained between the top of the bank of the adjoining waters and the farm structure. Such structures do not include those for irrigation, drainage, fencing, or livestock watering.

(d) Prior to construction of farm structures, the farmer must notify the zoning administrator or the town clerk of the town in which the farm structure resides in writing of the proposed construction activity. The notification must contain a sketch of the proposed structure including the setback distances from adjoining property lines, road rights-of-way, and adjacent surface water.

### **(e) Construction of Farm Structures – Setbacks Approved by the Secretary**

(1) Local setbacks or no build areas for wetlands, River Corridors, and other setbacks applicable to all development in a local zoning bylaw established by the municipality shall be maintained, unless upon written request of the person, consistent with the procedures found in Appendix C, and the Secretary has approved other reasonable setbacks for the specific farm structure being constructed. The Secretary may consider the following in rendering a decision regarding alternative setbacks:

(A) unique existing physical conditions or exceptional topographical or other physical constraints peculiar to the particular property that would prevent development in accordance with this rule;

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(B) because of such physical conditions or constraints, there is no possibility that the property can be developed in conformity with the provisions of this rule and that the approval of an alternative setback is therefore necessary to enable the reasonable operation of the farm;

(C) the alternative setback, if approved by the Secretary, will not substantially or permanently impair the appropriate use or development of adjoining property, nor be detrimental to public health, safety, welfare, and the environment; and

(D) the setback, if approved by the Secretary, will represent the minimum alternative setback necessary to allow for reasonable operation of the farm.

(2) The following minimum setbacks shall apply to all new waste storage facilities proposed on sites where no waste storage facility or production area previously existed:

(A) 100 feet from the centerline of a public road;

(B) 100 feet from any abutting property line;

(C) 100 feet from the top of the bank of any surface water; and

(D) 200 feet from public or private wells.

## **Section 10. Custom Applicator Certification**

(a) Custom applicators of manure or other agricultural wastes shall be certified by the Secretary in order to operate within the State and shall comply with all applicable requirements of the Required Agricultural Practices Rule, Medium and Small Farm Operation Rules and Permits, and Large Farm Operations Rules and Permits.

(b) Custom applicators shall demonstrate knowledge of Required Agricultural Practices Rule standards, Medium Farm and Small Farm Operation Rule and Permit requirements, Large Farm Operation Rule and Permit requirements, and the USDA NRCS Nutrient Management Practice Code 590, including manure or other wastes application restrictions, buffer zones, setback requirements, and record keeping requirements.

(c) Custom applicators shall demonstrate competency in methods and techniques used to minimize runoff from application sites, identification of weather or soil



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conditions that may increase risk of field runoff, recordkeeping, and other information deemed pertinent by the Secretary.

(d) Knowledge and competency shall be demonstrated either through participation in required training or a written test.

(e) Certified custom applicators shall train all employees and seasonal workers in methods or techniques to minimize runoff to surface water, identification of weather or soil conditions that may increase the risk of runoff, and the Required Agricultural Practice Rule, Medium Farm and Small Farm Operation Rule and Permit, Large Farm Operation Rule and Permit standards and restrictions for the application of manure or other agricultural wastes. Records of training shall be maintained in a manner prescribed by the Secretary.

(f) Certification shall be valid for five years from the date of issuance and shall be renewable annually on a form and in a manner prescribed by the Secretary.

(g) Certified custom applicators shall complete eight hours of training in each five-year period of certification. Completion of five-year training requirements will serve as meeting the requirements for recertification.

(h) Certified custom applicators shall make all applications of manure or other agricultural wastes consistent with this rule and the requirements of the farm's Nutrient Management Plan.

(i) Certified custom applicators shall maintain records of the amount of manure of agricultural waste applied by farm and field for a period of five years and provide those records to the Agency upon reasonable request.

## **Section 11. Site Specific On-Farm Conservation Practices**

When the Secretary determines, after inspection of a farm, that a person engaged in farming is complying with the Required Agricultural Practices Rule but there still exists the potential for agricultural pollutants to enter the waters of the State, the Secretary shall require the person to implement additional, site-specific, on-farm conservation practices designed to prevent agricultural pollutants from entering the waters of the State. When requiring implementation of a conservation practice, the Secretary shall inform the person engaged in farming of the resources available to assist the person in implementing the conservation practices and complying with the requirements.

## **Section 12. Severability Clause**

If any provision of this rule, or the application thereof to any person or circumstance, is held invalid, such determination shall not affect other provisions or applications of this rule

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which can be given effect without the invalid provision or application, and to that end the provisions of this rule are severable.

### **Section 13. Effective Date**

This regulation shall become effective [date of adoption].

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## **Appendix A: Process for obtaining variances and exemptions**

### Farm Structures/Municipal Setbacks: Variances

(a) A complete petition for an alternative setback shall include:

- (1) the location of the parcel, and contact information where you can be reached for additional information or clarification;
- (2) a detailed description of the farm operation and description of how you are engaged in required agricultural practices as defined in Section 2.12 and Section 3.2 of the RAPs, respectively;
- (3) an explanation of how the proposed building meets the definition of a farm structure as defined in Section 2.13 of the RAPs;
- (4) a statement of the reason why less restrictive setbacks are necessary and why the setback is the least deviation possible to provide relief;
- (5) a copy of the zoning ordinance governing the tract on which the structure will be built outlining the setback requirements or a letter from the municipality with the required setback information;
- (6) the name and contact information for your town's Zoning Administrator or Town Clerk, including an affirmative statement that the town has been notified of the intent to construct a Farm Structure;
- (7) a plan of the existing structure(s) and proposed structure(s) showing the distance to all property lines from the furthest projection of the building, including overhangs. For property lines along highway rights-of-way, please measure the setback appropriately as outlined in the municipal regulations;
- (8) name and address of the closest affected adjoining property owner and a description of each adjoining land use;
- (9) any letter(s) from adjoining landowners where applicable; and
- (10) certification that the farm is in compliance with all Required Agricultural Practices rules.

The Secretary bases his or her decision on facts provided by the petitioner. Failure to provide information to the Secretary could result in denial of request.

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(b) Public Notice and Issuance Requirements

The Secretary will notify the municipality in writing by certified mail and copy the closest affected adjoining property owner of his or her intent to consider a petition for an alternative setback. The notification shall include a description of the proposed project, submitted plan, and shall be accompanied by information that clearly states where additional information may be obtained. The Secretary will request that the notice be posted in a public place in the municipal office.

Any comments resulting from this posting or from the municipality must be received in writing at the Agency by 4:30 p.m. on the seventh business day following receipt of the notice.

(c) Standards

The Secretary may grant a petition for an alternate setback or grant a petition for an alternate setback with conditions, except as otherwise outlined in this rule or statutorily required, when:

- (1) there are unique existing physical conditions or exceptional topographical or other physical constraints peculiar to the particular property that would create a hardship for the farm operation;
- (2) because of such physical conditions or constraints, there is no possibility that the property can be developed in strict conformity with the provisions of this rule and that the authorization of an alternative setback is therefore necessary to enable the reasonable operation of the farm;
- (3) the hardship has not been created by the applicant;
- (4) the alternative setback, if authorized by the Secretary, will not substantially or permanently impair the appropriate use or development of adjoining property, nor be detrimental to the public health, safety, and welfare; and
- (5) the variance, if authorized by the Secretary, will represent the minimum alternative that will afford relief and will represent the least deviation possible from this rule.

\* The Agency cannot approve alternate setbacks from State wetland regulations, nor approve construction within Highway rights-of-way.

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## **Roles of Other State Agencies: Information**

**Public Drinking Water Supplies and Wastewater Management:** Nutrients, sediment, organic matter, and microorganisms may also impact drinking water supplies derived from surface waters. Farm operations should be aware of the locations of surface drinking water source intakes and appropriately manage agricultural activities to reduce potential negative impacts. Information regarding public water supplies as well as information pertaining to wastewater systems requirements may be obtained at (802) 828-1535.

**Wetlands:** Farm operations should be aware of existing rules pertaining to wetlands under state and federal jurisdiction. The Natural Resources Conservation Service, U.S. Army Corps of Engineers, and the Vermont Department of Environmental Conservation coordinate all agriculture and wetland issues in Vermont. It is strongly suggested that landowners contact the U.S. Army Corps of Engineers at (802) 872-2893 and the Vermont Department of Environmental Conservation at (802) 828-1535 before initiating farm-related projects in or near wetlands.

**Construction of New Farm Structures:** Construction of new farm structures, specifically buildings and other farm-related structures, or other construction on the farm that disturb one or more acres of land, must obtain authorization from the ANR before commencing with land disturbance or construction activities. Approval will be issued by the ANR upon receipt of a Notice of Intent (NOI) which certifies that adequate measures for the control of erosion and sedimentation will be used during land disturbance and construction efforts. Persons needing additional information about the Construction General Permit or NOI concerning one or more acres of land disturbance are advised to contact the Watershed Management Division of the Vermont Department of Environmental Conservation's Environmental Assistance Hotline at 1-800-974-9559. Authorization by the ANR is not needed for construction or land disturbance related to cultivation, irrigation, drainage, and fencing.

**Flood Hazard Area and River Corridor General Permit:** An ANR General Permit for activities exempt from municipal regulation in Flood Hazard Areas and River Corridors may be required. The primary purpose for the General Permit is to fully implement the Vermont Flood Hazard Area & River Corridor Rule (effective 03/01/2015) which requires the Agency to regulate activities exempt from municipal regulation in Flood Hazard Areas and River Corridors. These activities include state-owned and operated institutions and facilities, accepted agricultural and silvicultural practices, and power generating and transmission facilities regulated under 30 V.S.A. §§ 248 and 248a. More information can be obtained by calling (802) 828-1535.

**Solid and Hazardous Waste Management:** Farm operations are required to manage all wastes generated on the farm consistent with all applicable solid waste rules and hazardous waste rules. Information regarding the proper management, storage, and disposal of hazardous waste, universal waste, used oil, and petroleum products can be obtained from the Vermont Waste Management & Prevention Division by calling (802) 828-1138. Information regarding the proper management, storage, and disposal of pesticidal waste and empty pesticide containers can

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be obtained from the Vermont Agency of Agriculture, Food and Markets by calling (802) 828-2431. On-farm composting or anaerobic digestion of food residuals and food processing residuals may require registration or permitting by the Vermont Waste Management & Prevention Division. More information can be obtained by calling (802) 828-1138.

**Wastewater Management and Residuals Management:** Farm operations generating wastewater indirect discharges or discharges to underground injection wells are advised that permits may be required from the Department of Environmental Conservation Watershed Management Division or Groundwater Protection and Management Division. The management of sewage, biosolids, and septage on a farm must be conducted consistent with the Vermont Solid Waste Management Rules and any Solid Waste Management Facility Certification authorizing these activities. Information regarding these requirements can be obtained by calling (802) 828-1535.

**Water Withdrawal and Irrigation:** Farm operations utilizing surface waters for irrigation purposes are advised that water withdrawals above a *de minimus* rate are required to obtain a permit from the Department of Environmental Conservation consistent with the *Procedure for Determining Acceptable Minimum Stream Flows*. More information regarding water withdrawals for irrigation purposes and permitting requirements can be obtained by calling the Watershed Management Division at (802) 828-1535.