Journal of the Senate

WEDNESDAY, APRIL 22, 2015

The Senate was called to order by the President.

Devotional Exercises

Devotional exercises were conducted by the Reverend Deadra Ashton of Tunbridge.

Bill Referred to Committee on Appropriations

H. 11.

House bill of the following title, appearing on the Calendar for notice and carrying an appropriation or requiring the expenditure of funds, under the rule was referred to the Committee on Appropriations:

An act relating to the membership of the Commission on Alzheimer's Disease and Related Disorders.

Bills Introduced

Senate bills of the following titles were severally introduced, read the first time and referred:

S. 151.

By Senator Westman,

An act relating to Medicaid reimbursement for ambulance and emergency medical treatment services.

To the Committee on Health & Welfare.

S. 152.

By Senator White,

An act relating to whistleblower protection for State employees.

To the Committee on Judiciary.

Proposal of Amendment; Bill Passed in Concurrence with Proposal of Amendment

H. 98.

House bill entitled:

An act relating to reportable disease registries and data.

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Was taken up.

Thereupon, pending the question, Shall the Senate propose to the House to amend the bill as moved by Senators Campbell, Mullin and Sears?, Senator Zuckerman moved to amend the proposal of amendment of Senators, Campbell, Mullin and Sears by adding a new section to be numbered Sec. 3 to read as follows:

Sec. 3. REPEAL; PHILOSOPHICAL EXEMPTION

<u>The philosophical exemption to immunization shall be repealed when the</u> <u>Centers for Disease Control and Prevention determines that there is a reliable</u> <u>DNA swab test to check for the genetic predisposition to an allergic reaction to</u> <u>various immunization ingredients.</u>

And by renumbering the existing Sec. 3 to be Sec. 4.

Which was disagreed to.

Thereupon, the pending question, Shall the Senate propose to the House to amend the bill as moved by Senators Campbell, Mullin and Sears?, Senator Cummings moved to commit the bill to the Committee on Education.

Thereupon, pending the question, Shall the bill be committed to the Committee on Education?, Senator Cummings requested and was granted leave to withdraw the motion to commit.

Thereupon, the pending question, Shall the Senate propose to the House to amend the bill as moved by Senators Campbell, Mullin and Sears?, was agreed to on a division of the Senate, Yeas 18, Nays 11.

Thereupon, the bill was read the third time and passed in concurrence with proposal of amendment.

House Proposals of Amendment Concurred In

S. 71.

House proposals of amendment to Senate bill entitled:

An act relating to governance of the Vermont State Colleges.

Were taken up.

The House proposes to the Senate to amend the bill as follows:

<u>First</u>: In Sec. 1, in 16 V.S.A. chapter 72, by striking out § 2185 (determination of residency for tuition purposes) in its entirety and inserting in lieu thereof the following:

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§ 2185. DETERMINATION OF RESIDENCY FOR TUITION PURPOSES

(a) The Board of Trustees shall adopt policies related to residency for tuition purposes, consistent with State and federal requirements.

(b) Any member of the <u>U.S.</u> Armed Forces of the United States on active duty who is transferred to Vermont for duty other than for the purpose of education shall, upon transfer and for the period of active duty served in Vermont, be considered a resident for in-state tuition purposes at the start of the next semester or academic period.

<u>Second</u>: In Sec. 1, in 16 V.S.A. § 2171, by striking out subsection (a) in its entirety and inserting in lieu thereof a new subsection (a) to read as follows:

(a) There is created as a part of the educational system of the State of Vermont a public corporation to be known as "Vermont State Colleges," which Colleges" or any other name that the Board of Trustees, established under section 2172 of this chapter, selects at a meeting duly warned for that purpose, provided that the word "Vermont" shall appear in the selected name. The Corporation shall plan, supervise, administer, and operate facilities for education at the postsecondary level supported in whole or in substantial part with State funds; however, while the Corporation shall maintain cooperative relations with the University of Vermont and State Agricultural College, nothing in this chapter shall give the corporation of the University.

<u>Third</u>: By adding a new section to be numbered Sec. 2 to read as follows:

Sec. 2. EFFECT OF AMENDMENT

In Sec. 1 of this act, 16 V.S.A. § 2171(a) is amended by authorizing the Board of Trustees established under 16 V.S.A. § 2172 to select a different name for the Corporation presently known as "Vermont State Colleges." Notwithstanding any name that the Board of Trustees selects for the Corporation pursuant to 16 V.S.A. § 2171(a):

(1) All legal instruments executed in the name of the Vermont State Colleges or in any subsequent name selected under 16 V.S.A. § 2171(a) shall be legally binding on the Corporation.

(2) All statutory references to "Vermont State Colleges" shall mean the Corporation created under 16 V.S.A. § 2171(a).

And by renumbering the remaining sections to be numerically correct.

Thereupon, pending the question, Shall the Senate concur in the House proposals of amendment?, Senator Ashe moved that the Senate concur in the House proposals of amendment with the following amendment thereto:

By striking out the second and third House proposals of amendment.

Which was disagreed to on a division of the Senate, Yeas 7, Nays 18.

Thereupon, the pending question, Shall the Senate concur in the House proposals of amendment?, was decided in the affirmative.

Bill Passed in Concurrence with Proposal of Amendment

H. 241.

House bill of the following title was read the third time and passed in concurrence with proposal of amendment:

An act relating to rulemaking on emergency involuntary procedures.

Proposal of Amendment; Third Reading Ordered

H. 105.

Senator White, for the Committee on Judiciary, to which was referred House bill entitled:

An act relating to disclosure of sexually explicit images without consent.

Reported recommending that the Senate propose to the House to amend the bill by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 13 V.S.A. § 2605 is amended to read:

§ 2605. VOYEURISM

(a) As used in this section:

* * *

(6) <u>"Sexual conduct" shall have the same meaning as in section 2821 of this title.</u>

(7) "Surveillance" means secret observation of the activities of another person for the purpose of spying upon and invading the privacy of the person.

(7)(8) "View" means the intentional looking upon another person for more than a brief period of time, in other than a casual or cursory manner, with the unaided eye or a device designed or intended to improve visual acuity.

* * *

(e) No person shall intentionally photograph, film, or record in any format a person without that person's knowledge and consent while that person is in a place where a person has a reasonable expectation of privacy and that person is engaged in a sexual act as defined in section 3251 of this title conduct.

* * *

Sec. 2. 13 V.S.A. § 2606 is added to read:

<u>§ 2606. DISCLOSURE OF SEXUALLY EXPLICIT IMAGES WITHOUT</u> CONSENT

(a) As used in this section:

(1) "Disclose" includes transfer, publish, distribute, exhibit, or reproduce.

(2) "Harm" means physical injury, financial injury, or serious emotional distress.

(3) "Minor" means a person less than 18 years of age.

(4) "Nude" means any one or more of the following uncovered parts of the human body:

(A) genitals;

(B) pubic area;

(C) anus; or

(D) post-pubescent female nipple.

(5) "Sexual conduct" shall have the same meaning as in section 2821 of this title.

(6) "Visual image" includes a photograph, film, videotape, recording, or digital reproduction.

(b)(1) A person violates this section if he or she knowingly discloses a visual image of an identifiable person who is nude or who is engaged in sexual conduct, without his or her consent, with the intent to harm, harass, intimidate, threaten, or coerce the person depicted, and the disclosure would cause a reasonable person to suffer harm. A person may be identifiable from the image itself or information offered in connection with the image. Consent to recording of the visual image does not, by itself, constitute consent for disclosure of the image. A person who violates this subdivision (1) shall be imprisoned not more than two years or fined not more than \$2,000.00, or both.

(2) A person who violates subdivision (1) of this subsection with the intent of disclosing the image for financial profit and causes harm to the person

depicted shall be imprisoned not more than five years or fined not more than \$10,000.00, or both.

(c) A person who maintains an Internet website, online service, online application, or mobile application that contains a visual image of an identifiable person who is nude or who is engaged in sexual conduct shall not solicit or accept a fee or other consideration to remove, delete, correct, modify, or refrain from posting or disclosing the visual image if requested by the depicted person.

(d) This section shall not apply to:

(1) Images involving voluntary nudity or sexual conduct in public or commercial settings or in a place where a person does not have a reasonable expectation of privacy.

(2) Disclosures made in the public interest, including the reporting of unlawful conduct, or lawful and common practices of law enforcement, criminal reporting, corrections, legal proceedings, or medical treatment.

(3) Disclosures of materials that constitute a matter of public concern.

(4) Interactive computer services, as defined in 47 U.S.C. § 230(f)(2), or information services or telecommunications services, as defined in 47 U.S.C. § 153, for content solely provided by another person. This subdivision shall not preclude other remedies available at law.

(e)(1) A plaintiff shall have a private cause of action against a defendant who knowingly discloses, without the plaintiff's consent, an identifiable visual image of the plaintiff while he or she is nude or engaged in sexual conduct and the disclosure causes the plaintiff harm.

(2) In addition to any other relief available at law, the Court may order equitable relief, including a temporary restraining order, a preliminary injunction, or a permanent injunction ordering the defendant to cease display or disclosure of the image. The Court may grant injunctive relief maintaining the confidentiality of a plaintiff using a pseudonym.

Sec. 3. 9 V.S.A. chapter 117 is redesignated to read:

CHAPTER 117. INTERNET SALES COMMERCE

Sec. 4. 9 V.S.A. § 4191 is added to read:

<u>§ 4191. REMOVAL OF BOOKING PHOTOGRAPHS FROM THE INTERNET; FEES PROHIBITED</u>

(a) As used in this section, "booking photograph" means any photograph taken by a law enforcement office or other authorized person pursuant to 20 V.S.A. chapter 117.

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(b) A person who posts or otherwise disseminates a booking photograph on the Internet shall not solicit or accept a fee or other consideration to remove, delete, correct, modify, or refrain from posting or disseminating the booking photograph if requested by the depicted person.

(c) A person who violates subsection (b) of this section shall be assessed a civil penalty of not more than \$1,000.00 for the first violation and not more than \$2,500.00 for each subsequent violation.

(d) A person who sustains damages or injury as a result of a violation of this section may bring an action in Superior Court for damages, injunctive relief, punitive damages in the case of a willful violation, and reasonable costs and attorney's fees. The Court may issue an award for the person's actual damages or \$500.00 for a first violation, or \$1,000.00 for each subsequent violation, whichever is greater. This subsection shall not limit any other claims a person who sustains damages or injury as a result of a violation of this section may have under applicable law.

(e) This section shall not be construed to limit a person's liability under any other law.

Sec. 5. 4 V.S.A. § 1102 is amended to read:

§ 1102. JUDICIAL BUREAU; JURISDICTION

* * *

(b) The Judicial Bureau shall have jurisdiction of the following matters:

* * *

(26) Violations of 9 V.S.A. § 4191 relating to the solicitation or acceptance of a fee to remove a booking photograph from the Internet.

* * *

Sec. 6. 20 V.S.A. § 2358(b)(1) and (2), as amended by 2014 Acts and Resolves No. 141, Sec. 5, are amended to read:

(1) Level I certification.

(A) An applicant for certification as a Level I law enforcement officer shall first complete an off-site training program prior to entering and completing Level I basic training. Level I basic training shall include training to react to the circumstances described in subdivision (B) of this subdivision (1).

(B)(i) The scope of practice of a Level I law enforcement officer shall be limited to security, transport, vehicle escorts, and traffic control, as those terms are defined by the Council by rule, except that a Level I officer

may react in the following circumstances if the officer determines that it is necessary to do any of the following:

(I) protect an individual in the presence of the officer from the imminent infliction of serious bodily injury;

(II) provide immediate assistance to an individual who has suffered or is threatened with serious bodily injury;

(III) detain <u>or arrest</u> an individual whom <u>who</u> the officer reasonably believes has committed a crime in the presence of the officer; or

(IV) detain <u>or arrest</u> an individual whom <u>who</u> the officer reasonably believes has committed a felony under Vermont law.

(ii) If a Level I officer reacts to any of the circumstances described in subdivision (i) of this subdivision (B), he or she shall call upon an officer certified to respond and assume law enforcement authority over the incident.

(2) Level II certification.

(A) An applicant for certification as a Level II law enforcement officer shall first complete Level II basic training and may then become certified in a specialized practice area as set forth in subdivision (B)(ii) of this subdivision (2). Level II basic training shall include training to respond to calls regarding alleged crimes in progress and to react to the circumstances described in subdivision (B)(iii) of this subdivision (2).

(B)(i) Except as provided in subdivisions (ii) and (iii) of this subdivision (B), the scope of practice of a Level II law enforcement officer shall be limited to investigating the following matters:

(I) <u>7 V.S.A. § 658 (sale or furnishing to minors; enabling</u> consumption by minors);

(II) 13 V.S.A. chapter 7 (advertisements);

(II)(III) 13 V.S.A. chapter 8 (humane and proper treatment of animals);

(IV) 13 V.S.A. §§ 505 (fourth degree arson), 508 (setting fires), and 509 (attempts);

(III)(V) 13 V.S.A. chapter 19, subchapter 1 (riots);

(IV)(VI) 13 V.S.A. §§ 1022 (noise in the nighttime), 1023 (simple assault), <u>1025 (recklessly endangering another person)</u>, 1026 (disorderly conduct), and <u>1027 (disturbing peace by use of telephone or other electronic communications)</u>, 1030 (violation of an abuse prevention order, an order against stalking or sexual assault, or a protective order concerning

<u>contact with a child</u>), 1031 (interference with access to emergency services), 1042 (domestic assault), and 1062 (stalking);

(<u>V)(VII</u>) 13 V.S.A. chapter 35 (escape);

(VI)(VIII) 13 V.S.A. chapter 41 (false alarms and reports);

(VII)(IX) 13 V.S.A. chapter 45 (flags and ensigns);

(VIII)(X) 13 V.S.A. chapter 47 (frauds);

(IX)(XI) 13 V.S.A. chapter 49 (fraud in commercial transactions);

(X)(XII) 13 V.S.A. chapter 51 (gambling and lotteries);

(XI)(XIII) 13 V.S.A. chapter 57 (larceny and embezzlement), except for subchapter 2 (embezzlement);

(XII)(XIV) 13 V.S.A. chapter 67 (public justice and public officers);

(XIII)(XV) 13 V.S.A. chapter 69 (railroads);

(XIV)(XVI) 13 V.S.A. chapter 77 (trees and plants);

(XV)(XVII) 13 V.S.A. chapter 81 (trespass and malicious injuries to property);

(XVI)(XVIII) 13 V.S.A. chapter 83 (vagrants);

(XVII)(XIX) 13 V.S.A. chapter 85 (weapons);

(XVIII)(XX) 18 V.S.A. §§ 4230(a), 4230c, and 4230d (marijuana possession);

(XXI) 18 V.S.A. § 4231(a) (cocaine possession);

(XXII) 18 V.S.A. § 4232(a) (LSD possession);

(XXIII) 18 V.S.A. § 4233(a) (heroin possession);

(XXIV) 18 V.S.A. § 4234(a) (depressant, stimulant, or narcotic drug possession);

(XXV) 18 V.S.A. § 4234a(a) (methamphetamine possession);

(XXVI) 18 V.S.A. § 4235(b) (hallucinogenic drug possession);

(XXVII) 18 V.S.A. § 4235a(a) (ecstasy possession);

(XXVIII) 18 V.S.A. § 4476 (drug paraphernalia offenses);

(XXIX) 21 V.S.A. § 692(c)(2) (criminal violation of stop-work

order);

(XXX) any misdemeanor set forth in Title 23 of the Vermont Statutes Annotated, except for 23 V.S.A. chapter 13, subchapter 13 (drunken driving), 23 V.S.A. § 3207a (snowmobiling under the influence), 23 V.S.A. § 3323 (boating under the influence), or 23 V.S.A. § 3506(b)(8) (operating an all-terrain vehicle under the influence);

(XXXI) any motor vehicle accident that includes property damage and injuries, as permitted by the Council by rule;

(XXXII) any matter within the jurisdiction of the Judicial Bureau as set forth in 4 V.S.A. § 1102;

(XIX)(XXXIII) municipal ordinance violations;

(XX)(XXXIV) any matter within the jurisdiction of a game warden or deputy game warden as set forth in 10 V.S.A. chapter 103, subchapter 4 (game wardens); and

(XXI)(XXXV) any matter within the scope of practice of a Level I law enforcement officer.

(ii) In addition to the scope of practice permitted under subdivision (i) of this subdivision (B), a Level II law enforcement officer may also practice in additional areas approved in writing by the Council based on a special certification or training approved by the Council pursuant to rules adopted by the Council.

(iii) Notwithstanding the limitations set forth in subdivisions (i) and (ii) of this subdivision (B), a Level II officer may respond to calls regarding alleged crimes in progress and may react in the following circumstances if the officer determines that it is necessary to do any of the following:

(I) protect an individual in the presence of the officer from the imminent infliction of serious bodily injury;

(II) provide immediate assistance to an individual who has suffered or is threatened with serious bodily injury;

(III) detain <u>or arrest</u> an individual whom <u>who</u> the officer reasonably believes has committed a crime in the presence of the officer; or

(IV) detain <u>or arrest</u> an individual <u>whom who</u> the officer reasonably believes has committed a felony under Vermont law.

(iv) If a Level II officer responds to calls regarding alleged crimes in progress or reacts to any of the circumstances described in subdivision (iii) of this subdivision (B) and that response or reaction is outside the scope of his or her scope of practice, he or she shall call upon an officer certified to respond and assume law enforcement authority over the incident.

Sec. 7. EFFECTIVE DATE

This act shall take effect on July 1, 2015.

And that after passage the title of the bill be amended to read:

An act relating to disclosure of sexually explicit images without consent, charging fees for removing booking photographs from the Internet, and expanding the scope of practice of Level II certified law enforcement officers.

And that the bill ought to pass in concurrence with such proposal of amendment.

Thereupon, the bill was read the second time by title only pursuant to Rule 43, the proposal of amendment was agreed to, and third reading of the bill was ordered.

Proposals of Amendment; Third Reading Ordered

H. 120.

Senator Sears, for the Committee on Judiciary, to which was referred House bill entitled:

An act relating to creating a Vermont false claims act.

Reported recommending that the Senate propose to the House to amend the bill as follows:

<u>First</u>: In Sec. 1, in 32 V.S.A. \S 631(c)(3), by striking out the words "<u>the</u> false claims law" and inserting in lieu thereof the words <u>this subchapter</u>

<u>Second</u>: In Sec. 1, in 32 V.S.A. § 632(b)(3), by striking out the words "<u>in</u> an electronic format determined by the Attorney General" and inserting in lieu thereof the words <u>be made in accordance with the Rules of Civil Procedure</u>

<u>Third</u>: In Sec. 1, in 32 V.S.A. § 633(c), by striking out the words "<u>in an</u> <u>electronic format determined by the Attorney General</u>" and inserting in lieu thereof the words <u>be made in accordance with the Rules of Civil Procedure</u>

<u>Fourth</u>: In Sec. 1, in 32 V.S.A. § 635(a), by striking out both instances of the following: "<u>subsection (b) of this section</u>" and inserting in lieu thereof in both instances the following: <u>subsection 632(b) of this chapter</u>

<u>Fifth</u>: In Sec. 1, in 32 V.S.A. § 636(b), by inserting after the word "<u>administrative</u>" the words <u>civil money penalty</u>

<u>Sixth</u>: In Sec. 1, in 32 V.S.A. § 639(a)(2), by striking out the following: "<u>circumstances</u>, but in no event more than 10 years after the date on which the violation is committed; whichever occurs last." and inserting in lieu thereof the following: <u>circumstances</u>, but in no event more than 10 years after the date on which the violation is committed; whichever occurs last.

<u>Seventh</u>: In Sec. 1, in 32 V.S.A. § 639, by inserting a new subsection (d) to read as follows:

(d) Notwithstanding any other general or special law, rule of procedure or rule of evidence to the contrary, a final judgment rendered in favor of the State in any criminal proceeding charging false statements or fraud, whether upon a verdict after trial or upon a plea of guilty or nolo contendere, shall estop the defendant from denying the essential elements of the offense in any action which involves the same transaction as in the criminal proceeding and which is brought under section 632 of this chapter.

<u>Eighth</u>: In Sec. 2, by striking out the catchline (effective date) and inserting in lieu thereof a new catchline to read: EFFECTIVE DATES and by inserting after the word "<u>passage</u>" the following: <u>, except for 32 V.S.A. § 639(b) which</u> <u>shall take effect on March 15, 2016</u>

And that the bill ought to pass in concurrence with such proposals of amendment.

Thereupon, the bill was read the second time by title only pursuant to Rule 43, and pending the question, Shall the Senate propose to the House to amend the bill as recommended by the Committee on Judiciary?, Senator Sears moved to substitute the proposals of amendment of the Committee on Judiciary with proposals of amendment as follows:

<u>First</u>: In Sec. 1, in 32 V.S.A. \S 631(c)(3), by striking out the words "<u>the</u> false claims law" and inserting in lieu thereof the words <u>this subchapter</u>

<u>Second</u>: In Sec. 1, in 32 V.S.A. § 632(b)(3), by striking out the words "<u>in</u> an electronic format determined by the Attorney General" and inserting in lieu thereof the words <u>in accordance with the Rules of Civil Procedure</u>

<u>Third</u>: In Sec. 1, in 32 V.S.A. § 633(c), by striking out the words "<u>in an</u> <u>electronic format determined by the Attorney General</u>" and inserting in lieu thereof the words <u>in accordance with the Rules of Civil Procedure</u>

<u>Fourth</u>: In Sec. 1, in 32 V.S.A. § 635(a), by striking out the following: "<u>subsection (b) of this section</u>" where it twicely appears and inserting in lieu thereof the following: <u>subsection 632(b) of this chapter</u>

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<u>Fifth</u>: In Sec. 1, in 32 V.S.A. § 636(b), after the word "<u>administrative</u>" by inserting the words <u>civil money penalty</u>

<u>Sixth</u>: In Sec. 1, in 32 V.S.A. § 639(a)(2), by striking out the following: "<u>circumstances</u>, but in no event more than 10 years after the date on which the violation is committed; whichever occurs last." and inserting in lieu thereof the following: <u>circumstances</u>, but in no event more than 10 years after the date on which the violation is committed; whichever occurs last.

<u>Seventh</u>: In Sec. 1, in 32 V.S.A. § 639, by inserting a new subsection to be subsection (d) to read as follows:

(d) Notwithstanding any other general or special law, rule of procedure or rule of evidence to the contrary, a final judgment rendered in favor of the State in any criminal proceeding charging false statements or fraud, whether upon a verdict after trial or upon a plea of guilty or nolo contendere, shall estop the defendant from denying the essential elements of the offense in any action which involves the same transaction as in the criminal proceeding and which is brought under section 632 of this chapter.

<u>Eighth</u>: In Sec. 2, by striking out the catchline (effective date) and inserting in lieu thereof a new catchline to read: EFFECTIVE DATES and after the word "<u>passage</u>" by inserting the following: <u>, except for 32 V.S.A. § 639(b)</u> which shall take effect on March 15, 2016

Which was agreed to.

Thereupon, the proposals of amendment, as substituted, were collectively agreed to, and third reading of the bill was ordered.

Adjournment

On motion of Senator Baruth, the Senate adjourned until one o'clock in the afternoon on Thursday, April 23, 2015.