Journal of the House

Wednesday, May 6, 2015

At one o'clock in the afternoon the Speaker called the House to order.

Devotional Exercises

Devotional exercises were conducted by Joe Ciccolo from Elmore, Vt.

Message from the Senate No. 59

A message was received from the Senate by Mr. Marshall, its Assistant Secretary, as follows:

Mr. Speaker:

I am directed to inform the House that:

The Senate has considered a bill originating in the House of the following title:

H. 477. An act relating to miscellaneous amendments to election law.

And has passed the same in concurrence with proposal of amendment in the adoption of which the concurrence of the House is requested.

Pursuant to the request of the House for Committees of Conference on the disagreeing votes of the two Houses on the following House bills the President announced the appointment as members of such Committees on the part of the Senate:

H. 489. An act relating to revenue.

Senator Ashe

Senator MacDonald

Senator Westman.

H. 490. An act relating to making appropriations for the support of government.

Senator Kitchel

Senator Sears

Senator Snelling.

The Governor has informed the Senate that on the first day of May, 2015, he approved and signed a bill originating in the Senate of the following title:

S. 141. An act relating to possession of firearms.

Joint Resolution Adopted in Concurrence

J.R.S. 27

By Senators Baruth and Benning,

J.R.S. 27. Joint resolution relating to weekend adjournment.

Resolved by the Senate and House of Representatives:

That when the two Houses adjourn on Friday, May 8, 2015, it be to meet again no later than Tuesday, May 12, 2015.

Was taken up read and adopted in concurrence.

Action on Bill Postponed

H. 98

House bill, entitled

An act relating to reportable disease registries and data

Was taken up and, on motion of **Rep. Pearson of Burlington**, action on the bill was postponed until May 12, 2015.

Senate Proposal of Amendment Concurred in

H. 241

The Senate proposed to the House to amend House bill, entitled

An act relating to rulemaking on emergency involuntary procedures

<u>First</u>: In Sec.1, subsection (a), subdivisions (1) and (2)(B), by striking out the words "<u>as a nurse practitioner</u>" after <u>Vermont Board of Nursing</u> where it twicely appears

<u>Second</u>: By striking out Sec. 2 in its entirety and inserting in lieu thereof the following:

Sec. 2. 18 V.S.A. § 7251 is amended to read:

§ 7251. PRINCIPLES FOR MENTAL HEALTH CARE REFORM

The General Assembly adopts the following principles as a framework for reforming the mental health care system in Vermont:

* * *

(9) Individuals with a psychiatric disability or mental condition who are in the custody or temporary custody of the Commissioner of Mental Health and who receive treatment in an acute inpatient hospital <u>unit</u>, intensive residential recovery facility, or a secure residential <u>recovery</u> facility shall be

afforded at least the same rights and protections as those individuals cared for at the former Vermont State Hospital that reflect evidence-based best practices aimed at reducing the use of emergency involuntary procedures.

Which proposal of amendment was considered and concurred in.

Senate Proposal of Amendment Concurred in With a Further Amendment Thereto

H. 488

The Senate proposed to the House to amend House bill, entitled

An act relating to the State's Transportation Program and miscellaneous changes to laws related to transportation

By striking all after the enacting clause and inserting in lieu thereof the following:

* * * Transportation Program; Definitions * * *

Sec. 1. TRANSPORTATION PROGRAM ADOPTED: DEFINITIONS

- (a) The Agency of Transportation's proposed fiscal year 2016 Transportation Program appended to the Agency of Transportation's proposed fiscal year 2016 budget, as amended by this act, is adopted to the extent federal, State, and local funds are available.
 - (b) As used in this act, unless otherwise indicated:
 - (1) "Agency" means the Agency of Transportation.
 - (2) "Secretary" means the Secretary of Transportation.
- (3) The table heading "As Proposed" means the Transportation Program referenced in subsection (a) of this section; the table heading "As Amended" means the amendments as made by this act; the table heading "Change" means the difference obtained by subtracting the "As Proposed" figure from the "As Amended" figure; and the term "change" or "changes" in the text refers to the project- and program-specific amendments, the aggregate sum of which equals the net "Change" in the applicable table heading.
- (4) "TIB funds" or "TIB" refers to monies deposited in the Transportation Infrastructure Bond Fund in accordance with 19 V.S.A. § 11f.
 - * * * Personnel-related Savings * * *

Sec. 2. FISCAL YEAR 2016 PERSONNEL-RELATED SAVINGS

In addition to all other reductions in spending authority under this act, overall fiscal year 2016 Transportation Program spending is reduced by

\$1,500,000.00 in transportation funds, to be achieved through a combination of personnel, labor, or consultant cost savings identified by the Secretary.

* * * Program Development – Funding * * *

Sec. 3. PROGRAM DEVELOPMENT – FUNDING

- (a) Spending authority in Program Development in fiscal year 2016 is modified in accordance with this section. Among projects selected in the Secretary's discretion in accordance with subsection (b) of this section, the Secretary shall:
- (1) increase project spending authority in the total amount of \$3,514,996.00 in transportation funds;
- (2) reduce project spending authority in the total amount of \$6,600,000.00 in TIB funds; and
- (3) reduce project spending authority in the total amount of \$12,340,016.00 in federal funds.
- (b) In exercising his or her discretion to select projects on which spending will be reduced, the Secretary shall not delay a project that otherwise would proceed in fiscal year 2016, unless the full amount of the reduction required under subsection (a) of this section cannot be achieved from project savings or unforeseen delays that prevent a project from proceeding in fiscal year 2016. If a project that otherwise would have proceeded in fiscal year 2016 is delayed, the Secretary shall promptly notify:
- (1) the House and Senate Committees on Transportation when the General Assembly is in session; or
- (2) the Joint Transportation Oversight Committee and the Joint Fiscal Committee Office when the General Assembly is not in session.
 - * * * Contingent Spending Authority * * *

Sec. 3a. CONTINGENT SPENDING AUTHORITY; DELAYED PROJECTS AND PAVING PROGRAM PROJECTS OR ACTIVITIES

(a) As used in this section:

- (1) The phrase "net balance" means an overall positive balance consisting of either the sum of any unreserved monies in the Transportation Fund and TIB Fund remaining at the end of fiscal year 2015, or the overall positive balance in either Fund at the end of fiscal year 2015 after subtracting any deficit in the other Fund.
 - (2) The phrase "net increase" means an overall increase in forecasted

revenues under the July 2015 consensus revenue forecast over the January 2015 consensus revenue forecast for fiscal year 2016, consisting of either the sum of forecasted increases in Transportation Fund and TIB Fund revenues, or an overall increase in forecasted revenues after subtracting a forecasted downgrade in either Fund.

- (b) Subject to the funding of the Transportation Fund Stabilization Reserve in accordance with 32 V.S.A. § 308a and to the limitations of 19 V.S.A. § 11f (Transportation Infrastructure Bond Fund), and notwithstanding 32 V.S.A. § 308c (Transportation Fund Balance Reserve), if any net balance exists at the end of fiscal year 2015, or if there is a net increase in the July 2015 consensus revenue forecast, up to a total amount of \$3,000,000.00 of the net balance and the net increase, and up to a total amount of \$12,000,000.00 in matching federal funds, is authorized for expenditure to be used on a project that otherwise would be required to be delayed under Sec. 3 of this act.
- (c) If the full amount of any net balance and net increase is not expended under subsection (b) of this section, the remaining amount is authorized for expenditure to advance Paving Program projects or to increase Statewide Paving Program activities in the Transportation Program adopted under this act.
- (d) If the Agency expends funds under the authority of this section, it shall notify the House and Senate Committees on Transportation when the General Assembly is in session, or the Joint Transportation Oversight Committee when the General Assembly is not in session.

* * * Maintenance Program * * *

Sec. 4. MAINTENANCE PROGRAM

(a) Total authorized spending in the Maintenance Program is amended as follows:

<u>FY 16</u>	As Proposed	As Amended	<u>Change</u>
Personal services	43,784,445	43,784,445	0
Operating expense	s 43,890,139	43,190,139	-700,000
Grants	95,000	95,000	0
Total	87,769,584	87,069,584	-700,000
Sources of funds			
State	83,169,447	82,469,447	-700,000
Federal	4,500,137	4,500,137	0
Interdep't transfer	100,000	100,000	0
Total	87,769,584	87,069,584	-700,000

(b) The reduction in authorized Maintenance Program spending under subsection (a) of this section shall be allocated among maintenance activities as specified by the Secretary.

* * * Town Highway Structures * * *

Sec. 5. TOWN HIGHWAY STRUCTURES

Spending authority for Town Highway Structures Program is amended to read:

<u>FY 16</u>	As Proposed	As Amended	<u>Change</u>
Grants	6,333,500	9,483,500	3,150,000
Total	6,333,500	9,483,500	3,150,000
Sources of fun	<u>ds</u>		
State	6,333,500	9,483,500	3,150,000
Federal	0	0	0
Total	6,333,500	9,483,500	3,150,000

* * * Town Highway Bridge Program * * *

Sec. 6. TOWN HIGHWAY BRIDGE PROGRAM; PROJECT CANCELLATION

Pursuant to 19 V.S.A. § 10g(h) (legislative approval for cancellation of projects), the General Assembly approves cancellation of the following project from the Town Highway Bridge Program candidate list: Fair Haven BO

1443() (scoping for BR2 on TH45).

* * * Rest Areas * * *

Sec. 7. REST AREAS PROGRAM; PROJECT CANCELLATION

Pursuant to 19 V.S.A. § 10g(h) (legislative approval for cancellation of projects), the General Assembly approves cancellation of the following Rest Areas Program project: Derby IM 091-3(8) (expansion of Derby I-91 rest area).

Sec. 8. REST AREAS PROGRAM; PROJECT ADDITION

The following project is added to the candidate list of the Rest Areas Program within the fiscal year 2016 Transportation Program: Derby IM 091-3 () (rehabilitation of Derby I-91 rest area).

* * * Central Garage * * *

Sec. 9. TRANSFER TO CENTRAL GARAGE FUND

Notwithstanding 19 V.S.A. § 13(c), in fiscal year 2016, the amount of

\$162,504.00 is transferred from the Transportation Fund to the Central Garage Fund created in 19 V.S.A. § 13.

* * * Transportation Funding Analysis * * *

Sec. 10. AGENCY ANALYSIS OF TRANSPORTATION FUNDING

- (a) The Agency shall identify and evaluate funding sources, other than motor vehicle fuel taxes, that will be sufficient to maintain the State's transportation system, accounting for State and federal policies that have and will continue to reduce motor vehicle fuel consumption. In conducting this analysis, the Agency shall:
- (1) review current State and federal transportation funding sources and policies, as well as policies and trends that have and will continue to reduce motor vehicle fuel consumption;
- (2) review and expand on the funding options contained in the report on transportation funding required by 2012 Acts and Resolves No. 153, Sec. 40; and
- (3) review the actions of other states and provinces that have reduced or eliminated motor vehicle fuel taxes and replaced them with other funding sources.
- (b) The Agency also shall identify and evaluate funding sources, other than local property taxes, to support the local share of increasing costs or the expansion of public transportation services statewide.
- (c) The Agency shall deliver a written report of its findings and any recommendations to the House and Senate Committees on Transportation on or before January 15, 2016.
 - * * * Study of Commuter Rail and Bus Service * * *
- Sec. 11. STUDY OF MONTPELIER TO ST. ALBANS COMMUTER RAIL SERVICE, ALBANY TO BENNINGTON TO MANCHESTER BUS SERVICE
- (a) The Agency shall study the financial and operational feasibility of a commuter rail service in the corridor between St. Albans, Essex Junction, and Montpelier, with connecting service to Burlington, and shall report its findings and any recommendations to the House and Senate Committees on Transportation on or before January 15, 2017.
- (b) The Agency shall study the expected benefits and costs to the State of Vermont, implementation steps, and timeline associated with various models for initiating and operating an Albany to Bennington to Manchester bus

service, and shall report its findings and any recommendations to the House and Senate Committees on Transportation on or before January 15, 2016.

* * * Review of Transportation Service Programs * * *

Sec. 12. REVIEW OF TRANSPORTATION SERVICE PROGRAM

- (a) The Agency, in consultation with the Agency of Human Services and interested stakeholders, shall review the Elders and Persons with Disability Transportation Program (E&D Program). In carrying out its review, the Agency shall analyze:
- (1) the gap between current and projected E&D Program resources and needs over a 10-year time frame, on regional and statewide levels;
- (2) regional transportation service delivery models and their adequacy in meeting E&D Program participant needs;
- (3) opportunities to achieve efficiencies by coordinating E&D Program and other human services transportation programs, and obstacles to achieving such efficiencies;
- (4) challenges that exist for partner organizations to raise local matching funds for transportation services;
- (5) the current and expected impact of Medicaid waiver programs on the E&D Program; and
- (6) existing and emerging technology and the potential role it could play in increasing service to elders and persons with disabilities.
- (b) The Agency shall submit a written report of its findings and any recommendations to the House and Senate Committees on Transportation on or before January 15, 2016.
 - * * * Authority of the Agency and Secretary * * *

Sec. 13. 5 V.S.A. § 204 is amended to read:

§ 204. POWERS OF AGENCY GENERALLY

- (a) To carry out the purposes of this part, the Agency of Transportation shall have power, subject to subsection (b) of this section:
- (1) To contract in the name of the State with individuals, firms, or corporations, with officials of a town, city, or village, with officials of a group of either or both of such governmental units, with officials of another state, or with officials or agencies of the federal government to carry out the purposes of this part.

(2) To receive, manage, use, or expend, for purposes directed by the donor, gifts, grants, or contributions of any name or nature made to the State for the promotion or development of aeronautics or for aeronautics facilities. The authority granted in this subdivision shall be subject to the provisions of 32 V.S.A. § 5.

* * *

Sec. 14. 5 V.S.A. § 206 is amended to read:

- § 206. COOPERATION WITH UNITED STATES; FEDERAL AND OTHER MONEYS MONIES RECEIVED; DEPOSIT, DESIGNATION, APPROPRIATION, AND DISBURSEMENT
- (a) The agency Agency is authorized to cooperate with the government of the United States in the acquisition, construction, improvement, maintenance, and operation of airports and other navigation facilities in this state State, and to comply with the provisions of the laws or regulations of the United States for the expenditure of federal moneys monies upon airports and other air navigation facilities.
- (b) It The Agency is authorized to accept, receive, and receipt for federal moneys monies and other moneys monies, either public or private, for and in behalf of this state State, appropriated to the Agency or that have been approved for receipt pursuant to 32 V.S.A. § 5 or 511.
- (c) All moneys monies accepted for disbursement by the agency Agency pursuant to subsection (b) of this section shall be deposited in the state treasury State Treasury and, unless otherwise prescribed by the authority from which the money is received, kept in separate funds, designated according to the purposes for which the moneys monies were made available, and held by the state State in trust for such purposes. All moneys are hereby appropriated for the purposes for which they were made available, to monies shall be expended for the purposes for which they were made available and in accordance with federal laws and regulations and with this chapter. The agency Agency is authorized, whether acting for this state State or as the agent of any of its municipalities, or when requested by the United States U.S. government or any agency or department of the United States U.S. government, to disburse such moneys monies for the designated purposes, but this shall not preclude any other authorized method of disbursement.

Sec. 15. 19 V.S.A. § 1502 is amended to read:

§ 1502. COOPERATION WITH <u>COMPLIANCE WITH</u> FEDERAL GOVERNMENT REQUIREMENTS; <u>USE OF FEDERAL AID MONEY</u>

- (a) To effect the purposes of section 1501 of this title, the agency Agency may comply with federal rules and regulations, and may use so much of the funds appropriated to the Agency, or available to it pursuant to 32 V.S.A. § 5 or 511, for highway purposes as shall be necessary to secure aid from the federal government under the federal act specified in section 1501; and in addition may use further such sums as may be necessary for surveys, plans, specifications, estimates, and assistance necessary to carry out the provisions of this chapter.
- (b) To carry out the transportation planning process required by the Intermodal Surface Transportation Efficiency Act of 1991 (the Act), Pub. L. No. 102-240, § 1024, 105 Stat. 1914, 1955 (1991) (now codified at 23 U.S.C. § 134), as may be amended, the governor Governor shall designate a metropolitan planning organization for any urbanized area of more than 50,000 population and may take other action necessary to ensure the state's State's compliance with the federal act Act and any federal regulations pertaining to the act Act. A designation of a metropolitan planning organization shall remain in effect until revoked by the governor Governor.

Sec. 16. 19 V.S.A. chapter 1 is amended to read:

CHAPTER 1. STATE HIGHWAY LAW; GENERAL TRANSPORTATION PROVISIONS

* * *

§ 7. SECRETARY; POWERS AND DUTIES

- (a) The Agency shall be under the direction and supervision of a Secretary, who shall be appointed by the Governor with the advice and consent of the Senate and shall serve at the pleasure of the Governor.
- (b) The Secretary shall be responsible to the Governor and shall plan, coordinate, and direct the functions vested in the Agency in accord with the transportation policies established by the Agency under section 10b of this title.
- (c) The Secretary may, with the approval of the Governor, transfer classified positions between the Department, Divisions, and other components of the Agency, subject only to personnel laws and rules.
- (d) The Secretary shall determine the administrative, operational, and functional policies of the Agency and be accountable to the Governor for these determinations. The Secretary shall exercise the powers and shall perform the duties required for the Agency's effective administration.
 - (e) In addition to other duties imposed by law, the Secretary shall:

- (1) administer the laws assigned to the Agency;
- (2) coordinate and integrate the work of the Agency;
- (3) supervise and control all staff functions; and
- (4) whenever the Agency is developing preliminary plans for a new or replacement maintenance facility or salt shed, first conduct a review of all previously developed building plans and give priority to utilizing a common, uniform, preexisting design.
- (f) The Secretary may, within the authority of relevant State and federal statutes and regulations:
- (1) within the authority of relevant State and federal statutes and regulations, transfer appropriations or parts of appropriations within or between the department, divisions, and sections;
- (2) cooperate with the appropriate federal agencies and receive federal funds in support of programs within the Agency;
- (3) submit plans and reports, and in other respects comply with federal laws and regulations which pertain to programs administered by the Agency;
- (4) make rules consistent with the law for the internal administration of the Agency and its programs;
- (5) create advisory councils or committees as he or she deems necessary within the Agency, and appoint the members for a term not exceeding his or hers. Councils or committees created pursuant to this subdivision may include persons who are not officers or employees of the Agency;
- (6) provide training and instruction for any employees of the Agency at the expense of the Agency, and provide training and instruction for employees of Vermont municipalities. Where appropriate, the Secretary may provide training and instruction for municipal employees at the expense of the Agency;
- (7) organize, reorganize, transfer, or abolish sections and staff function sections within the Agency; except however, the Secretary may not alter the number of highway districts without legislative approval.
 - (8) [Deleted.] [Repealed.]

* * *

* * * Middlebury Rail Tunnel Project * * *

Sec. 17. MIDDLEBURY RAIL TUNNEL PROJECT

Notwithstanding 5 V.S.A. § 3670(a) and (b), the Middlebury WCRS(23)

Project (to replace the existing Merchants Row and Main Street bridges over the Vermont Railway line and to lower the grade of the Vermont Railway line) may be constructed without the prior approval of the Transportation Board to provide a minimum vertical clearance of 21' 0" over the highest track elevation, but only if the Agency, Vermont Railway, Inc., and any affected municipality agree in writing to the 21' 0" minimum vertical clearance.

* * * Potable Water Supply and Wastewater Systems Permits * * *

Sec. 18. 10 V.S.A. § 1974 is amended to read:

§ 1974. EXEMPTIONS

Notwithstanding any other requirements of this chapter, the following projects and actions are exempt:

* * *

(7) the subdivision of an unimproved or improved lot or campground where the subdivision results from a transfer of property for a highway or other transportation project that is authorized under the State's enacted Transportation Program or is an emergency project within the meaning of 19 V.S.A. § 10g(h), regardless of whether the State or the municipality has commenced any condemnation proceedings in connection with the project.

* * * Highway Division Director * * *

Sec. 19. 19 V.S.A. § 9(a) is amended to read:

(a) A director shall administer each division created within the agency Agency. The secretary Secretary shall appoint the directors, who shall be exempt from the classified service. The Director of the Highway Division shall be licensed as a professional engineer.

* * * Clean Water * * *

Sec. 20. 19 V.S.A. § 38 is amended to read:

§ 38. TRANSPORTATION ALTERNATIVES GRANT PROGRAM

* * *

(f) Each year, \$200,000.00 \$1,100,000.00 of the Grant Program funds, or such lesser sum if all eligible applications amount to less than \$200,000.00 \$1,100,000.00, shall be reserved for municipalities for environmental mitigation projects relating to stormwater and highways, including eligible salt and sand shed projects. Grant awards for eligible projects shall not exceed \$50,000.00 per project. Regarding the balance of Grant Program funds, in evaluating applications for Transportation Alternatives grants, the

Transportation Alternatives Grant Committee shall give preferential weighting to projects involving as a primary feature a bicycle or pedestrian facility. The degree of preferential weighting and the circumstantial factors sufficient to overcome the weighting shall be in the complete discretion of the Transportation Alternatives Grant Committee.

* * *

Sec. 21. 19 V.S.A. § 306(i) is added to read:

- (i) Monies disbursed from the Clean Water Fund established in 10 V.S.A. § 1388 for municipalities for environmental mitigation projects related to stormwater and highways shall be administered by the Agency through the Municipal Mitigation Grant Program. Grants provided to municipalities under the Program shall be matched by local funds sufficient to cover 20 percent of the project costs.
 - * * * State Highway Bridge Program; Causeway Scoping Study * * *

Sec. 22. STATE HIGHWAY BRIDGE PROGRAM

- (a) The following project is added to the State Highway Bridge Program: Missisquoi Bay Causeway Scoping Study.
- (b) Spending authority for the Missisquoi Bay Causeway Scoping Study is authorized as follows:

<u>FY 16</u>	As Proposed	As Amended	<u>Change</u>
PE	0	125,000	125,000
Construction	0	0	0
Total	0	125,000	125,000
Sources of fund	<u>s</u>		
State	0	0	0
TIB	0	0	0
Federal	0	100,000	100,000
Special	0	25,000	25,000
Total	0	125,000	125,000

^{* * *} Motor Fuel Transportation Infrastructure Assessment * * *

Sec. 23. 23 V.S.A. § 3106 is amended to read:

§ 3106. IMPOSITION, RATE, AND PAYMENT OF TAX

(a)(1) Except for sales of motor fuels between distributors licensed in this State, which sales shall be exempt from the taxes and assessments authorized under this section, unless exempt under the laws of the United States at the time of filing the report required by section 3108 of this title, each distributor

shall pay to the Commissioner:

- (A) a tax of \$0.121 upon each gallon of motor fuel sold by the distributor; and
- (B) the following assessments, which shall be levied on the tax-adjusted retail price of gasoline as defined herein:
- (i) a motor fuel transportation infrastructure assessment in the amount of that is the greater of:

(I) \$0.0396; or

- (II) two percent of the tax-adjusted retail price upon each gallon of motor fuel sold by the distributor; and
- (ii) a fuel tax assessment, which shall be used exclusively for transportation purposes and not be transferred from the Transportation Fund, that is the greater of:
 - (I) \$0.134 per gallon; or
- (II) four percent of the tax-adjusted retail price or \$0.18 per gallon, whichever is less, upon each gallon of motor fuel sold by the distributor.

k * *

* * * Welcome Center and Airport Namings * * *

Sec. 24. 29 V.S.A. § 821(a) is amended to read:

(a) State buildings.

* * *

- (11) "Senator James M. Jeffords Welcome Center" shall be the name of the Welcome Center in Bennington.
- (12) "Northeast Kingdom International Airport" shall be the name of the Newport State Airport in Coventry.
 - * * * Process for Naming of Transportation Facilities * * *

Sec. 25. 10 V.S.A. § 152 is amended to read:

§ 152. AUTHORITY TO NAME ROADS AND GEOGRAPHIC LOCATIONS

The board of libraries Board of Libraries is hereby designated the state State agency to name roads and geographic locations including but not limited to mountains, streams, lakes, and ponds upon petition signed by not less than 25

interested persons or by petition of an administrative department of the state State.

Sec. 26. 10 V.S.A. § 153 is amended to read:

§ 153. PROCEDURE

When the <u>board Board</u> receives a petition to act under section 152 of this title it shall give reasonable notice to each administrative department of the <u>state State</u> having jurisdiction of the <u>road or location</u> to be named, and to each town in which the <u>road or location</u> lies of the time and place when it will hear all interested parties.

Sec. 27. 19 V.S.A. § 5 is amended to read:

§ 5. TRANSPORTATION BOARD; POWERS AND DUTIES

- (a) The regulatory and quasi-judicial functions relating to transportation shall be vested in the transportation board.
- (b) Notwithstanding subsection (a) of this section, Board, except that the duties and responsibilities of the commissioner of motor vehicles Commissioner of Motor Vehicles in Titles 23 and 32, including all quasi-judicial powers, shall continue to be vested in that individual the Commissioner.
- (b)(1) Except as otherwise authorized by law, the Board is the sole authority responsible for naming transportation facilities owned, controlled, or maintained by the State, including highways and the bridges thereon, airports, rail facilities, rest areas, and welcome centers. The Board shall exercise its naming authority only upon petition of the legislative body of a municipality of the State, of the head of an Executive Branch agency or department of the State, or of 50 Vermont residents.
- (2) The Board shall hold a public hearing for each facility requested to be named. The Board shall adopt rules governing notice and conduct of hearings, the standards to be applied in rendering decisions under this subsection, and any other matter necessary for the just disposition of naming requests. The Board shall issue a decision, which shall be subject to review on the record by a Superior Court pursuant to Rule 74 of the Vermont Rules of Civil Procedure. The Board may delegate the responsibility to hold a hearing to a hearing officer or a single Board member, subject to the procedure of subsection (c) of this section, but shall not be bound by 3 V.S.A. chapter 25 in carrying out its duties under this subsection.
- (c) The board Board may delegate the responsibility to hear quasi-judicial matters, and other matters as it may deem appropriate, to a hearing examiner or

a single board Board member, to hear a case and make findings in accordance with 3 V.S.A. chapter 25 of Title 3, except that highway condemnation proceedings shall be conducted pursuant to the provisions of chapter 5 of this title. A hearing examiner or single board Board member so appointed shall report his or her findings of fact in writing to the board Board. Any order resulting therefrom shall be rendered only by a majority of the board Board. Final orders of the board Board may be reviewed on the record by the superior court a Superior Court pursuant to Rule 74 of the Vermont Rules of Civil Procedure.

* * *

* * * Byways Advisory Council; Scenic Roads and Byways * * *

Sec. 28. REPEAL

10 V.S.A. § 425 (Byways Advisory Council) is repealed.

Sec. 29. 19 V.S.A. chapter 25 is amended to read:

CHAPTER 25. SCENIC ROADS

§ 2501. STATE SCENIC ROADS <u>AND BYWAYS</u>; DESIGNATION AND DISCONTINUANCE

- (a) On the recommendation of the Byways Advisory Council of the municipalities through which a proposed or existing State Scenic Road or Byway passes and of the regional planning commissions that serve such municipalities, the Transportation Board may designate or discontinue any State highway, or portion of a State highway, as a State Scenic Road or Byway, in accordance with standards adopted by the Board by rule. The Board shall hold a public hearing on the recommendation, giving notice thereof to the municipalities and regional planning commissions, the Secretary, and the Commissioner of Tourism and Marketing, and shall submit a copy of its findings and decision together with its findings to the Byways Advisory Council to these parties within 60 days after receipt of the recommendation. The hearing shall be held in the vicinity of the proposed scenic highway State Scenic Road or Byway.
 - (b) [Repealed.]
- (c) A State Scenic Road <u>or Byway</u> shall not be reconstructed or improved unless the reconstruction or improvement is conducted in accordance with the Agency of Transportation's Vermont Design Standards, as amended. <u>Signs along State Scenic Roads and Byways shall comply with the Federal Highway Administration's Manual on Uniform Traffic Control Devices, as amended.</u>

§ 2502. TOWN SCENIC ROADS; DESIGNATION AND DISCONTINUANCE

- (a) On recommendation of the planning commission of a municipality, or on the initiative of the legislative body of a municipality, a legislative body may, after one public hearing warned for the purpose, designate or discontinue any town highway or portion of a town highway as a town scenic highway road. Such action by the legislative body may be petitioned by the registered voters of the municipality pursuant to the provisions of 24 V.S.A. § 1973.
- (b) A town scenic road may be reconstructed or improved in a manner consistent with the agency of transportation's Agency's Vermont Design Standards, as amended. A class 1, 2, or 3 scenic highway road shall still be eligible to receive aid pursuant to the provisions of this title. Signs along town scenic roads shall comply with the Federal Highway Administration's Manual on Uniform Traffic Control Devices, as amended.
 - (c) [Repealed.]

§ 2503. REGISTER

The agency of transportation Agency may annually publish a register containing a listing of all state State and locally designated scenic roads and byways. Any listing shall include the mileage of each road or byway and any special, natural, historical, or scenic attractions on the road or byway.

§ 2504. ADDITIONAL FUNDS

The agency Agency, and any qualifying municipality, shall have within the authority to of State and federal law, may accept and spend any funds made available to them for the purpose of enhancing or establishing designated scenic roads or byways.

§ 2505. RIGHTS OF ADJACENT LANDOWNERS

Nothing in this chapter shall preclude the rights of a landowner from developing property adjacent to a designated scenic road <u>or byway</u>, so long as the development is in accordance with existing law or ordinance.

- * * * Utility Transmission System Plans; Notification of Public Meetings * * *
- Sec. 30. 30 V.S.A. § 218c(d)(2) is amended to read:
- (2) Prior to the adoption of any Transmission System Plan, a utility preparing a Plan shall host at least two public meetings at which it shall present a draft of the Plan and facilitate a public discussion to identify and evaluate nontransmission alternatives. The meetings shall be at separate locations within the State, in proximity to the transmission facilities involved or as

otherwise required by the Board, and each shall be noticed by at least two advertisements, each occurring between one and three weeks prior to the meetings, in newspapers having general circulation within the State and within the municipalities in which the meetings are to be held. Copies of the notices shall be provided to the Public Service Board, the Department of Public Service, any entity appointed by the Public Service Board pursuant to subdivision 209(d)(2) of this title, the Agency of Natural Resources, the Division for Historic Preservation, the Department of Health, the Byways Advisory Council, the Agency of Transportation, the Attorney General, the chair of each regional planning commission, each retail electricity provider within the State, and any public interest group that requests, or has made a standing request for, a copy of the notice. A verbatim transcript of the meetings shall be prepared by the utility preparing the Plan, shall be filed with the Public Service Board and the Department of Public Service, and shall be provided at cost to any person requesting it. The Plan shall contain a discussion of the principal contentions made at the meetings by members of the public, by any State agency, and by any utility.

- * * * Notice of Hearing on Petition for Certificate of Public Good * * *
- Sec. 31. 30 V.S.A. § 248(a)(4) is amended to read:
- (4)(A) With respect to a facility located in the State, the Public Service Board shall hold a nontechnical public hearing on each petition for such finding and certificate in at least one county in which any portion of the construction of the facility is proposed to be located.
- (B) The Public Service Board shall hold technical hearings at locations which it selects.
- (C) At the time of filing its application with the Board, copies shall be given by the petitioner to the Attorney General and the Department of Public Service, and, with respect to facilities within the State, the Department of Health, Agency of Natural Resources, Historic Preservation Division, Agency of Transportation, Agency of Agriculture, Food and Markets, and to the chairperson chair or director of the municipal and regional planning commissions and the municipal legislative body for each town and city in which the proposed facility will be located. At the time of filing its application with the Board, the petitioner shall give the Byways Advisory Council notice of the filing.

* * *

* * * Property Transfer Tax Return; Exemption * * *

Sec. 32. 32 V.S.A. § 9606(d) is amended to read:

- (d) The property transfer tax return shall not be required of properties qualified for the exemption stated in subdivision 9603(17) of this title, or qualified for the exemption stated in subdivision 9603(2) of this title if the transfer is of an interest in property for highway purposes and the consideration for the transfer is \$10,000.00 or less. A public utility An entity acquiring such properties shall notify the listers of a municipality of the grantors, grantees, consideration, date of execution, and location of the easement property when it files for recording a deed transferring a utility line easement that does not require a transfer tax return under this subsection.
 - * * * Tax on Gains from the Sale or Exchange of Land; Exemption * * *
- Sec. 33. 32 V.S.A. § 10002(q) is added to read:
- (q) Also excluded from the definition of "land" is a transfer of property to the State of Vermont or a municipality for a project that is authorized under the State's enacted Transportation Program or for an emergency project within the meaning of 19 V.S.A. § 10g(h), regardless of whether the State or the municipality has commenced any condemnation proceedings.
 - * * * Evaluation of Adopt a Park and Ride Program; Adopt a Highway Program * * *

Sec. 34. EVALUATION OF ADOPT A PARK AND RIDE PROGRAM; ADOPT A HIGHWAY PROGRAM

- (a) The Agency shall evaluate the merits of implementing an Adopt a Park and Ride Program, whereby organizations volunteer to clean up litter at State Park and Ride facilities with permission of the Agency. On or before January 15, 2016, the Agency shall either begin to implement such a Program or report back to the House and Senate Committees on Transportation on the reasons it does not recommend implementing a Program.
- (b) The Agency shall evaluate the merits of implementing an Adopt a Highway Program, whereby organizations volunteer to clean up litter along State highways with permission of the Agency. On or before January 15, 2016, the Agency shall report back to the House and Senate Committees on Transportation on whether such a Program should be implemented.

* * * Effective Dates * * *

Sec. 35. EFFECTIVE DATES

This act shall take effect on July 1, 2015, except that:

(1) Sec. 21 (administration of certain Clean Water Fund monies through

the Municipal Mitigation Grant Program) shall take effect if and when the Clean Water Fund is established; and

(2) Secs. 25–27 (naming of State transportation facilities) shall take effect on March 1, 2016.

Pending the question, Shall the House concur in the Senate proposal of amendment? **Rep. Brennan of Colchester** moved to concur in the Senate proposal of amendment with a further amendment thereto as follows:

<u>First</u>: In Sec. 10, in subsection (a), in the first sentence, by inserting the following after the phrase "<u>The Agency</u>": ", in consultation with the Joint Fiscal Office,"

<u>Second</u>: In Sec. 10, in subsection (b), by inserting the following after the phrase "<u>The Agency</u>": ", in consultation with the Joint Fiscal Office,"

<u>Third</u>: In Sec. 11, in subsections (a) and (b), by inserting the following after the phrase "<u>The Agency</u>" in both subsections: ", in consultation with the Joint Fiscal Office,"

<u>Fourth</u>: In Sec. 12, in subsection (a), in the first sentence, by inserting the following after the phrase "<u>Agency of Human Services</u>": ", the Joint Fiscal Office,"

Fifth: By inserting a new section to be Sec. 21a to read:

Sec. 21a. MUNICIPAL MITIGATION GRANT PROGRAM; SPENDING AUTHORITY

In the fiscal year 2017, 2018, and 2019 Transportation Programs adopted by the General Assembly, the General Assembly shall approve spending authority for the Municipal Mitigation Grant Program for grants to municipalities for inventory activities or construction projects that address town highway stormwater management, in an amount that is at least \$1,000,000.00 greater than the \$440,000.00 of spending authority approved in this act for fiscal year 2016 for the Better Backroads Program. Not less than \$1,000,000.00 of the monies appropriated to implement this additional spending authority shall be drawn from transportation funds made available from the \$2,500,000.00 reduction scheduled to occur under 19 V.S.A. § 11a in the amount of transportation funds appropriated to the Department of Public Safety.

<u>Sixth</u>: By inserting a new section to be Sec. 26a to read:

Sec. 26a. 29 V.S.A. § 820 is amended to read:

§ 820. THE NAMING OF STATE BUILDINGS AND FACILITIES

The Except for State transportation buildings and facilities named by the Transportation Board in accordance with 19 V.S.A. § 5, the name by which a state State building or facility is to be known shall be authorized by the general assembly General Assembly.

Which was agreed to.

Senate proposal of amendment to House proposal of amendment to Senate proposal of amendment to House proposal of amendment Concurred in

S. 13

The Senate has concurred in the House proposal of amendment to the Senate proposal of amendment to the House proposal of amendment with the following proposal of amendment thereto on Senate bill, entitled

An act relating to the Vermont Sex Offender Registry

In Sec. 9, (Effective Dates), subsection (b), by striking out subdivision (3) in its entirety and inserting in lieu thereof a new subdivision (3) to read as follows:

(3) The certification and reporting requirements of subdivisions (b)(1) and (2) of this section shall not be deemed satisfied until the Departments of Public Safety and of Corrections provide written copies of the certification and the report by certified mail to the Chairs of the House and Senate Committees on Judiciary.

Which proposal of amendment was considered and concurred in.

Third Reading; Bill Passed

H. 355

House bill, entitled

An act relating to licensing and regulating foresters

Was taken up, read the third time and passed.

Proposal of Amendment Agreed to; Bill Read Third Time and Passed in Concurrence with Proposal of Amendment

S. 93

Senate bill, entitled

An act relating to lobbying disclosures

Was taken up and pending third reading of the bill, **Reps. Wright of Burlington and Komline of Dorset** moved to amend the House proposal of amendment as follows:

<u>First</u>: In Sec. 1 (findings), by adding a new subsection to be subsection (f) to read:

(f) Prohibiting lobbyists, lobbying firms, and lobbyist employers from contributing to legislative leadership political committees while the General Assembly is in session ensures that the prohibition on contributions to legislators set forth in 2 V.S.A. § 266 (prohibited conduct) is not circumvented, since legislative leadership political committees are intertwined with legislators in those political committees' support of legislators.

<u>Second</u>: By striking out Sec. 8 (effective date) in its entirety and inserting in lieu thereof the following:

Sec. 8. 2 V.S.A. § 266 is amended to read:

§ 266. PROHIBITED CONDUCT

- (a) It shall be prohibited conduct:
- (1) to employ a lobbyist or lobbying firm, or accept employment as a lobbyist or lobbying firm, for compensation that is dependent on a contingency;
- (2) for a legislator or administrative official to solicit a gift, other than a political contribution, from a registered employer or registered lobbyist or a lobbying firm engaged by an employer, except that charitable contributions for nonprofit organizations qualified under Section 26 U.S.C. § 501(c)(3) of the federal Internal Revenue Code may be solicited from registered employers and registered lobbyists or lobbying firms engaged by an employer; or
- (3)(A) when the general assembly General Assembly is in session, until adjournment sine die;:
- (i) for a legislator, a legislator's candidate's committee, a legislative leadership political committee, or an administrative official to solicit a political campaign contribution as defined in 17 V.S.A. § 2801 from a registered lobbyist, a registered employer, or a lobbying firm engaged by an employer or registered employer; or
- (ii) for a registered lobbyist or, registered employer, or a lobbying firm engaged by an employer to make or promise a political campaign contribution to any member of the general assembly or any member's

eampaign <u>a legislator</u>, <u>a legislator</u>'s <u>candidate</u>'s <u>committee</u>, <u>or a legislative leadership political committee</u>.

- (b) As used in this section, "candidate's committee," "contribution," and "legislative leadership political committee" shall have the same meanings as in 17 V.S.A. § 2901.
- Sec. 9. 17 V.S.A. § 2901 is amended to read:

§ 2901. DEFINITIONS

As used in this chapter:

* * *

(13) "Political committee" or "political action committee" means any formal or informal committee of two or more individuals or a corporation, labor organization, public interest group, or other entity, not including a political party, which accepts contributions of \$1,000.00 or more and makes expenditures of \$1,000.00 or more in any two-year general election cycle for the purpose of supporting or opposing one or more candidates, influencing an election, or advocating a position on a public question in any election, and includes an independent expenditure-only political committee and a legislative leadership political committee.

* * *

- (19) "Legislative leadership political committee" means a political committee established by or on behalf of a political party caucus within a chamber of the General Assembly.
- Sec. 10. 17 V.S.A. § 2922 is amended to read:
- § 2922. POLITICAL COMMITTEES; REGISTRATION; CHECKING ACCOUNT; TREASURER
- (a)(1) Each political committee shall register with the Secretary of State within 10 days of making expenditures of \$1,000.00 or more and accepting contributions of \$1,000.00 or more stating its full name and address; the name and address of the bank in which it maintains its campaign checking account; and the name and address of the treasurer responsible for maintaining the checking account.
- (2)(A) In addition to the requirements of subdivision (1) of this subsection, a legislative leadership political committee shall designate in its registration that it is established as a legislative leadership political committee.

(B) The Secretary of State shall provide on his or her website a list of all legislative leadership political committees that have been designated as provided in this subdivision (2).

* * *

Sec. 11. TRANSITIONAL PROVISION; EXISTING LEGISLATIVE LEADERSHIP POLITICAL COMMITTEES

- (a) A legislative leadership political committee in existence immediately prior to the effective date of this act shall update its registration with the Secretary of State as provided in Sec. 10, 17 V.S.A. § 2922(a)(2), of this act on or before July 15, 2015.
- (b) As used in this section, "legislative leadership political committee" shall have the same meaning as set forth in Sec. 9, 17 V.S.A. § 2901(19), of this act.

Sec. 12. EFFECTIVE DATE

This act shall take effect on July 1, 2015.

Pending the question, Shall the House proposal of amendment be amended as proposed by Rep. Wright of Burlington and others? **Rep. Wright of Burlington** demanded the Yeas and Nays, which demand was sustained by the Constitutional number. The Clerk proceeded to call the roll and the question, Shall the House proposal of amendment be amended as proposed by Rep. Wright of Burlington and others? was decided in the affirmative. Yeas, 137. Nays, 1.

Those who voted in the affirmative are:

Ancel of Calais Bancroft of Westford Bartholomew of Hartland Baser of Bristol Batchelor of Derby Beck of St. Johnsbury Berry of Manchester Bissonnette of Winooski Botzow of Pownal Branagan of Georgia Brennan of Colchester Briglin of Thetford Browning of Arlington Burke of Brattleboro Canfield of Fair Haven Carr of Brandon

Middletown Springs
Christie of Hartford
Clarkson of Woodstock
Cole of Burlington
Condon of Colchester
Connor of Fairfield
Conquest of Newbury
Copeland-Hanzas of
Bradford
Cupoli of Rutland City
Dakin of Chester
Dame of Essex
Davis of Washington
Deen of Westminster
Devereux of Mount Holly

Chesnut-Tangerman of

Dickinson of St. Albans Town Donahue of Northfield Donovan of Burlington Eastman of Orwell Ellis of Waterbury **Emmons of Springfield** Evans of Essex Fagan of Rutland City Feltus of Lyndon Fields of Bennington Fiske of Enosburgh Forguites of Springfield Frank of Underhill French of Randolph Gage of Rutland City Gamache of Swanton

Gonzalez of Winooski Grad of Moretown Graham of Williamstown Greshin of Warren Haas of Rochester Head of South Burlington Hebert of Vernon Helm of Fair Haven Higley of Lowell Hooper of Montpelier **Hubert of Milton** Huntley of Cavendish Jerman of Essex Johnson of South Hero Juskiewicz of Cambridge Keenan of St. Albans City Kitzmiller of Montpelier Klein of East Montpelier Komline of Dorset Krebs of South Hero Krowinski of Burlington LaClair of Barre Town Lalonde of South Burlington Lanpher of Vergennes Lawrence of Lyndon Lefebvre of Newark Lenes of Shelburne Lewis of Berlin Long of Newfane Lucke of Hartford Macaig of Williston

Manwaring of Wilmington Marcotte of Coventry Martel of Waterford Martin of Wolcott Masland of Thetford McCormack of Burlington McCoy of Poultney McCullough of Williston McFaun of Barre Town Miller of Shaftsbury Morris of Bennington Morrissey of Bennington Murphy of Fairfax Myers of Essex Nuovo of Middlebury Olsen of Londonderry Parent of St. Albans City Partridge of Windham Patt of Worcester Pearce of Richford Pearson of Burlington Poirier of Barre City Potter of Clarendon Pugh of South Burlington Purvis of Colchester Quimby of Concord Rachelson of Burlington Ram of Burlington Russell of Rutland City Savage of Swanton

Sharpe of Bristol Shaw of Pittsford Sheldon of Middlebury Sibilia of Dover Smith of New Haven Stevens of Waterbury Strong of Albany Stuart of Brattleboro Sullivan of Burlington Sweaney of Windsor Tate of Mendon Terenzini of Rutland Town Till of Jericho Toleno of Brattleboro Toll of Danville Townsend of South Burlington Trieber of Rockingham Troiano of Stannard Turner of Milton Van Wyck of Ferrisburgh Viens of Newport City Walz of Barre City Webb of Shelburne Willhoit of St. Johnsbury Woodward of Johnson Wright of Burlington Yantachka of Charlotte Young of Glover

Those who voted in the negative are:

Beyor of Highgate

Those members absent with leave of the House and not voting are:

Scheuermann of Stowe

Burditt of West Rutland Buxton of Tunbridge Corcoran of Bennington Dakin of Colchester Jewett of Ripton Lippert of Hinesburg Mrowicki of Putney O'Brien of Richmond O'Sullivan of Burlington Ryerson of Randolph Shaw of Derby

Zagar of Barnard

Thereupon, the bill was read the third time and passed in concurrence with proposal of amendment.

Proposal of Amendment Agreed to; Bill Read Third Time and Passed in Concurrence With Proposal of Amendment

S. 102

Senate bill, entitled

An act relating to forfeiture of property associated with animal fighting and certain regulated drug possession, sale, and trafficking violations

Was taken up and pending third reading of the bill, **Rep. Higley of Lowell** moved to amend the House proposal of amendment as follows:

In Sec. 10, Animal Cruelty Response Task Force, in subdivision (c)(3), by striking out the word "complaints" and inserting in lieu thereof the words "substantiated reports"

Which was agreed to.

Thereupon, the bill was read the third time and passed in concurrence with proposal of amendment.

Adjournment

At two o'clock and five minutes in the afternoon, on motion of **Rep. Savage** of **Swanton**, the House adjourned until tomorrow at one o'clock in the afternoon.