

# Senate Calendar

WEDNESDAY, MARCH 23, 2016

SENATE CONVENES AT: 1:00 P.M.

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**ACTION CALENDAR  
CALLED UP FOR ACTION**

**Second Reading**

**Favorable with Recommendation of Amendment**

**S. 220.**

An act relating to the public financing of campaigns.

**PENDING QUESTION:** Shall the bill be amended as recommended by the Committee on Government Operations?

The Committee has recommended that the bill be amended as follows:

By striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 17 V.S.A. § 2981 is amended to read:

§ 2981. DEFINITIONS

As used in this subchapter:

\* \* \*

(4) “Vermont campaign finance qualification period” means one of the period beginning February 15 of each even-numbered year and ending on the date on which primary petitions must be filed under section 2356 of this title following periods within which a candidate who intends to seek Vermont campaign finance grants shall be required to obtain qualifying contributions, as chosen by the candidate:

(A) The period beginning October 1 of the odd-numbered year and ending on January 15 of the even-numbered year.

(B) The period beginning November 1 of the odd-numbered year and ending on February 15 of the even-numbered year.

(C) The period beginning December 1 of the odd-numbered year and ending on March 15 of the even-numbered year.

(D) The period beginning January 1 of the even-numbered year and ending on April 15 of the even-numbered year.

(E) The period beginning February 1 of the even-numbered year and ending on May 15 of the even-numbered year.

Sec. 2. 17 V.S.A. § 2982 is amended to read:

§ 2982. FILING OF VERMONT CAMPAIGN FINANCE DECLARATION AND AFFIDAVIT

(a) A candidate for the office of Governor or Lieutenant Governor who intends to seek Vermont campaign finance grants from the Secretary of State Services Fund shall file:

(1) a declaration of his or her chosen Vermont campaign finance qualification period on or before the date on which that chosen period begins; and

(2) a Vermont campaign finance affidavit on or before the date on or before which primary petitions must be filed, whether the candidate seeks to enter a party primary or is an independent candidate which his or her chosen Vermont campaign finance qualification period ends.

(b) The Secretary of State shall prepare a the Vermont campaign finance declaration and affidavit form forms described in this section, informational materials on procedures and financial requirements, and notification of the penalties for violation of this subchapter.

(c)(1) The Vermont campaign finance affidavit shall set forth the conditions of receiving grants under this subchapter and provide space for the candidate to agree that he or she will abide by such conditions and all expenditure and contribution limitations, reporting requirements, and other provisions of this chapter.

\* \* \*

(3) The affidavit shall also contain a list of all the candidate's qualifying contributions together with the name and town of residence of the contributor and the date each contribution was made.

\* \* \*

Sec. 3. 17 V.S.A. § 2983 is amended to read:

§ 2983. VERMONT CAMPAIGN FINANCE GRANTS; CONDITIONS

(a) A person shall not be eligible for Vermont campaign finance grants if:

(1) prior to February 15 of the general election year during any two-year general election cycle his or her chosen Vermont campaign finance qualification period, he or she becomes a candidate by announcing that he or she seeks an elected position as Governor or Lieutenant Governor or by accepting contributions totaling \$2,000.00 or more or by making expenditures totaling \$2,000.00 or more; or

(2) except for the contributions permitted under subdivision (1) of this subsection, prior to accepting any Vermont campaign finance grant, he or she solicits or accepts any contributions, other than qualifying contributions.

(b) A candidate who accepts Vermont campaign finance grants shall:

(1)(A) ~~not~~ Not solicit, accept, or expend any contributions except qualifying contributions, Vermont campaign finance grants, and contributions authorized under section 2985 of this chapter, which contributions may be solicited, accepted, or expended only in accordance with the provisions of this subchapter;

(B) For the purposes of this subdivision (1), notwithstanding the provisions of subdivision 2944(c)(1) of this chapter, an expenditure described in that subdivision that is made by a political party that is associated with the candidate shall not be presumed to be a related expenditure made on behalf of the candidate.

(2) ~~deposit~~ Deposit all qualifying contributions, Vermont campaign finance grants, and any contributions accepted in accordance with the provisions of section 2985 of this chapter in a federally insured noninterest-bearing checking account; ~~and~~.

(3) ~~not~~ Not later than 40 days after the general election, deposit in the Secretary of State Services Fund, after all permissible expenditures have been paid, the balance of any amounts remaining in the account established under subdivision (2) of this subsection.

Sec. 4. 17 V.S.A. § 2984 is amended to read:

#### § 2984. QUALIFYING CONTRIBUTIONS

(a) In order to qualify for Vermont campaign finance grants, a candidate for the office of Governor or Lieutenant Governor shall obtain during ~~the~~ his or her chosen Vermont campaign finance qualification period the following amount and number of qualifying contributions for the office being sought:

(1) for Governor, a total amount of no less than \$35,000.00 collected from no fewer than 1,500 qualified individual contributors making a contribution of no more than \$50.00 each; or

(2) for Lieutenant Governor, a total amount of no less than \$17,500.00 collected from no fewer than 750 qualified individual contributors making a contribution of no more than \$50.00 each.

\* \* \*

#### Sec. 5. EFFECTIVE DATE

This act shall take effect on January 1, 2017.

**Amendment to the recommendation of amendment of the Committee on Government Operations to S. 220 to be offered by Senators Pollina, Benning, Bray, Collamore, and White**

Senators Pollina, Benning, Bray, Collamore, and White move to amend the recommendation of amendment of the Committee on Government Operations in Sec. 3, 17 V.S.A. § 2983 (Vermont campaign finance grants; conditions), by striking out subsection (b) in its entirety and inserting in lieu thereof the following:

\* \* \*

**NEW BUSINESS**

**Third Reading**

**S. 52.**

An act relating to the Uniform Interstate Family Support Act.

**Amendment to S. 52 to be offered by Senator White before Third Reading**

Senator White moves to amend the bill in Sec. 1, Spousal Support and Maintenance Task Force, in subsection (a), by striking out the word “modernizing” and inserting in lieu thereof the words making legislative recommendations to and in subsection (c), by striking out the words “consider amendments” and inserting in lieu thereof the words make legislative recommendations

**Second Reading**

**Favorable**

**H. 565.**

An act relating to United Methodist Church property.

**Reported favorably by Senator Doyle for the Committee on Economic Development, Housing & General Affairs.**

(Committee vote: 5-0-0)

(No House amendments)

**Favorable with Recommendation of Amendment**

**S. 107.**

An act relating to the Agency of Health Care Administration.

**Reported favorably with recommendation of amendment by Senator White for the Committee on Government Operations.**

The Committee recommends that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

\* \* \* Creation of Agency of Health Care Administration \* \* \*

Sec. 1. 3 V.S.A. chapter 52 is added to read:

CHAPTER 52. AGENCY OF HEALTH CARE ADMINISTRATION

Subchapter 1. Generally

§ 2901. DEFINITIONS

As used in this chapter:

(1) “Agency” means the Agency of Health Care Administration.

(2) “Commissioner” means the head of a department, who is responsible to the Secretary for the administration of the department.

(3) “Department” means a major component of the Agency.

(4) “Director” means the head of a division of the Agency.

(5) “Division” means a major component of a department engaged in furnishing services to the public or to units of government at levels other than the State level.

(6) “Secretary” means the head of the Agency, who is a member of the Governor’s cabinet and responsible to the Governor for the administration of the Agency.

§ 2902. CREATION OF AGENCY

An Agency of Health Care Administration is created consisting of the following:

(1) the Department of Health Access;

(2) the Department of Mental Health and Substance Abuse;

(3) the Department of Long Term Care;

(4) the Department of Public Health;

(5) the Health Care Board; and

(6) the Vermont Health Benefit Exchange.

§ 2903. ADVISORY CAPACITY

(a) All boards and commissions that are part of or attached to the Agency pursuant to this chapter shall be advisory only except as otherwise provided in this chapter, and the powers and duties of the boards and commissions,

including administrative, policymaking, and regulatory functions, shall vest in and be exercised by the Secretary of the Agency.

(b) Notwithstanding the provisions of subsection (a) of this section, the Board of Health shall retain and exercise all powers and functions given to the Board by law of a quasi-judicial nature, including the power to conduct hearings, adjudicate controversies, and issue and enforce orders in the manner and to the extent provided by law. Boards of registration, certification, and licensure attached to this Agency shall retain and exercise all existing authority with respect to registration, certification, licensure, and maintenance of the standards of persons registered, certified, and licensed.

#### § 2904. PERSONNEL DESIGNATION

The Secretary and Deputy Secretary, and any commissioner, deputy commissioner, director, attorney, and member of a board, committee, commission, or council attached to the Agency are exempt from the classified State service. Except as authorized by section 311 of this title or as otherwise provided by law, all other Agency positions shall be within the classified service.

#### Subchapter 2. Secretary

#### § 2921. APPOINTMENT OF SECRETARY

The Agency shall be under the direction and supervision of a Secretary, who shall be appointed by the Governor with the advice and consent of the Senate and who shall serve at the pleasure of the Governor. The Secretary shall be responsible to the Governor and shall plan, coordinate, and direct the functions vested in the Agency.

#### § 2922. DEPUTY SECRETARY

(a) The Secretary, with the approval of the Governor, may appoint a Deputy Secretary to serve at the Secretary's pleasure and to perform such duties as the Secretary prescribes. The appointment shall be in writing and the Secretary shall record the appointment in the Office of the Secretary of State.

(b) The Deputy Secretary shall discharge the duties and responsibilities of the Secretary in the Secretary's absence. In the event of a vacancy in the Office of the Secretary, the Deputy shall assume and discharge the duties of the Office until the vacancy is filled.

#### § 2923. ADVISORY COUNCILS OR COMMITTEES

The Secretary, with the approval of the Governor, may create such advisory councils or committees within the Agency as he or she deems necessary, and may appoint their members for terms not exceeding his or hers.

§ 2924. TRANSFER OF PERSONNEL AND APPOPRIATIONS

(a) The Secretary, with the approval of the Governor, may transfer classified positions between State departments and other components of the Agency, subject only to personnel laws and rules.

(b) The Secretary, with the approval of the Governor, may transfer appropriations or portions of appropriations between departments and other components in the Agency, consistent with the purposes for which the appropriation was made.

Subchapter 3. Commissioners and Directors

§ 2951. COMMISSIONERS; DEPUTY COMMISSIONERS; APPOINTMENT; TERM

(a) The Secretary, with the approval of the Governor, shall appoint a commissioner of each department, who shall be the chief executive and administrative officer and who shall service at the pleasure of the Secretary.

(b) For the Department of Health Access, the Secretary, with the approval of the Governor, shall appoint deputy commissioners for the following divisions of the Department:

- (1) Medicaid Health Services and Managed Care; and
- (2) Medicaid Policy, Fiscal, and Support Services.

(c) For the Department of Mental Health and Substance Abuse, the Secretary, with the approval of the Governor, shall appoint deputy commissioners for the following divisions of the Department:

- (1) Mental Health; and
- (2) Substance Abuse.

(d) Deputy commissioners shall be exempt from classified service. Their appointments shall be in writing and shall be filed in the Office of the Secretary of State.

§ 2952. MANDATORY DUTIES

(a) The commissioner shall determine the policies of the department, and may exercise the powers and shall perform the duties required for its effective administration.

(b) In addition to other duties imposed by law, the commissioner shall:

- (1) administer the laws assigned to the department;
- (2) coordinate and integrate the work of the divisions; and



(3) supervise and control all staff functions.

§ 2953. PERMISSIVE DUTIES; APPROVAL OF SECRETARY

The commissioner may, with the approval of the Secretary:

(1) Transfer appropriations or parts thereof within or between divisions, consistent with the purposes for which the appropriation was made.

(2) Transfer classified positions within or between divisions subject only to State personnel laws and regulations.

(3) Cooperate with the appropriate federal agencies and administer federal funds in support of programs within the department.

(4) Submit plans and reports, and in other respects comply with federal law and regulations which pertain to programs administered by the department.

(5) Make rules consistent with law for the internal administration of the department and its programs.

(6) Appoint a deputy commissioner.

(7) Create within the department such advisory councils or committees as he or she deems necessary, and appoint their members for a term not exceeding that of the commissioner.

(8) Provide training and instructions for any employees of the department, at the expense of the department, in educational institutions or other places.

(9) Organize, reorganize, transfer, or abolish divisions, staff functions or sections within the department. This authority shall not extend to divisions or other bodies created by law.

§ 2954. DIRECTORS

(a) A director shall administer each division within the Agency. The commissioners, with the approval of the Secretary, shall appoint the directors for divisions which are part of a department, and the Secretary shall appoint any other directors.

(b) Each division and its officers shall be under the direction and control of the appointing authority except with regard to judicial or quasi-judicial acts or duties vested in them by law.

(c) No rule or regulation may be issued by a director of a division without the approval of the appointing authority.

#### Subchapter 4. Departments, Divisions, and Boards

##### § 2971. DEPARTMENT OF HEALTH ACCESS

The Department of Health Access is created within the Agency of Health Care Administration as the successor to and continuation of the Department of Vermont Health Access.

##### § 2972. DEPARTMENT OF MENTAL HEALTH AND SUBSTANCE ABUSE

The Department of Mental Health and Substance Abuse is created within the Agency of Health Care Administration as the successor to and continuation of the Department of Mental Health and the Division of Alcohol and Drug Abuse Programs in the Department of Health. The Department shall be responsible for individuals committed to the care and custody of the Commissioner and for the operation of the Vermont Psychiatric Care Hospital and secure residential recovery facility.

##### § 2973. DEPARTMENT OF LONG TERM CARE

The Department of Public Health is created within the Agency of Health Care Administration as the successor to and continuation of the programs within the Department of Disabilities, Aging, and Independent Living related to nursing homes, home- and community-based services, the Choices for Care program, and certification of long-term care facilities on behalf of the Centers for Medicare and Medicaid Services. It shall also serve as the administrative home within the Agency of Health Care Administration for the designated State agencies for federal Vocational Rehabilitation and Independent Living Programs, as provided by the Rehabilitation Act of 1973, as amended.

##### § 2974. DEPARTMENT OF PUBLIC HEALTH

The Department of Public Health is created within the Agency of Health Care Administration as the successor to and continuation of the Department of Health.

##### § 2975. OPERATIONS DIVISION

(a) The Operations Division of the Agency is created and shall be administered by a Director of Administration.

(b) The Operations Division shall provide the following services to the Agency and all its components, including components assigned to it for administration:

- (1) personnel administration;
- (2) financing and accounting activities;

(3) coordination of filing and records maintenance activities;

(4) provision of facilities, office space, and equipment and the care thereof;

(5) requisitioning of supplies, equipment, and other requirements from the Department of Buildings and General Services in the Agency of Administration;

(6) management improvement services;

(7) training;

(8) information systems and technology; and

(9) other administrative functions assigned to it by the Secretary.

(c) Notwithstanding any provision of law to the contrary, all administrative service functions delegated to other components of the Agency shall be performed within the Agency by the Operations Division.

#### § 2976. PLANNING DIVISION

(a) The Planning Division of the Agency is created and shall be administered by a Director of Planning appointed by the Secretary.

(b) The Planning Division shall be responsible for:

(1) centralized strategic planning for all components of the Agency;

(2) coordination of professional and technical planning of the line components of the Agency, aiming toward maximum service to the public;

(3) coordinating activities and plans of the Agency with other State agencies and the Governor's office;

(4) preparing multi-year plans and long-range plans and programs to meet problems and opportunities for service to the public; and

(5) other planning functions assigned to it by the Secretary.

#### Subchapter 6. Health Care Board

#### § 2991. HEALTH CARE BOARD

(a) The Health Care Board is created within the Agency of Health Care Administration. It consists of seven members. The Governor, with the advice and consent of the Senate, shall appoint members for terms of six years so that not more than three terms expire in the same biennium. The Governor shall designate the Board's Chair.

(b) The duties of the Board shall be to act as a Fair Hearing Board on appeals brought pursuant to section 2992 of this title.

(c) The Board shall hold meetings at times and places warned by the Chair on his or her own initiative or upon request of two Board members or the Governor. Four members shall constitute a quorum, except that three members shall constitute a quorum at any meeting upon the written authorization of the Chair issued in connection with that meeting.

(d) With the approval of the Governor the Board may appoint one or more hearing officers, who shall be outside the classified service, and it may employ such secretarial assistance as it deems necessary in the performance of its duties.

(e) On or before January 15 of each year, the Board shall report to the House Committees on Appropriations, on Human Services, and on Health Care and the Senate Committees on Appropriations, on Health and Welfare, and on Finance regarding the fair hearings conducted by the Board during the three preceding calendar years, including:

(1) the total number of fair hearings conducted over the three-year period and per year;

(2) the number of hearings per year involving appeals of decisions by the Agency itself and each department within the Agency, with the appeals and decisions relating to health insurance through the Vermont Health Benefit Exchange reported distinctly from other programs;

(3) the number of hearings per year based on appeals of decisions regarding:

(A) eligibility;

(B) benefits;

(C) coverage;

(D) financial assistance; and

(E) other categories of appeals;

(4) the number of hearings per year based on appeals of decisions regarding each State program over which the Board has jurisdiction;

(5) the number of decisions per year made in favor of the appellant; and

(6) the number of decisions per year made in favor of the department or the Agency.

#### § 2992. HEARINGS

(a) An applicant for or a recipient of assistance, benefits, or services from the Department of Health Access, of Long-Term Care, or of Mental Health and

Substance Abuse, or an applicant for a license from one of those departments, or a licensee may file a request for a fair hearing with the Health Care Board. An opportunity for a fair hearing will be granted to any individual requesting a hearing because his or her claim for assistance, benefits, or services is denied or is not acted upon with reasonable promptness; because the individual is aggrieved by any other Agency action affecting his or her receipt of assistance, benefits, or services, or license or license application; or because the individual is aggrieved by Agency policy as it affects his or her situation.

(b) The hearing shall be conducted by the Board or by a hearing officer appointed by the Board. The Chair of the Board may compel, by subpoena, the attendance and testimony of witnesses and the production of books and records. All witnesses shall be examined under oath. The Board shall adopt rules with reference to appeals, which shall not be inconsistent with this chapter. The rules shall provide for reasonable notice to parties, and an opportunity to be heard and be represented by counsel.

(c) The Board or the hearing officer shall issue written findings of fact. If the hearing is conducted by a hearing officer, the hearing officer's findings shall be reported to the Board, and the Board shall approve the findings and adopt them as the findings of the Board unless good cause is shown for disapproving them. Whether the findings are made by the Board, or by a hearing officer and adopted by the Board, the Board shall enter its order based on the findings.

(d) After the fair hearing, the Board may affirm, modify, or reverse decisions of the Agency; it may determine whether an alleged delay was justified; and it may make orders consistent with this title requiring the Agency to provide appropriate relief including retroactive and prospective benefits. The Board shall consider, and shall have the authority to reverse or modify, decisions of the Agency based on rules which the Board determines to be in conflict with State or federal law. The Board shall not reverse or modify Agency decisions which are determined to be in compliance with applicable law, even though the Board may disagree with the results effected by those decisions.

(e) The Board shall give written notice of its decision to the person applying for fair hearing and to the Agency. Unless a continuance is requested or consented to by an aggrieved person, decisions and orders concerning medical assistance (Medicaid) under 33 V.S.A. chapter 19 shall be issued by the Board within 75 days of the request for hearing.

(f) The Agency or the appellant may appeal from decisions of the Board to the Supreme Court under V.R.A.P. 13. Pending the final determination of any

appeal, the terms of the order involved shall be given effect by the Agency except insofar as they relate to retroactive benefits.

(g) A party to an order or decree of the Board or the Board itself, or both, may petition the Supreme Court for relief against any disobedience of, or noncompliance with, the order or decree. In the proceedings and upon such notice thereof to the parties as it shall direct, the Supreme Court shall hear and consider the petition and make such order and decree in the premises by way of writ of mandamus, writ of prohibition, injunction, or otherwise, concerning the enforcement of the order and decree of the Board as shall be appropriate.

(h)(1) Notwithstanding subsections (d) and (f) of this section, the Secretary shall review all Board decisions and orders concerning Medicaid. The Secretary shall:

(A) adopt a Board decision or order, except that the Secretary may reverse or modify a Board decision or order if:

(i) the Board's findings of fact lack any support in the record; or

(ii) the decision or order implicates the validity or applicability of any Agency policy or rule;

(B) issue a written decision setting forth the legal, factual or policy basis for reversing or modifying a Board decision or order.

(2) Notwithstanding subsections (d) and (f) of this section, a Board decision and order concerning Medicaid shall become the final and binding decision of the Agency upon its approval by the Secretary. The Secretary shall either approve, modify, or reverse the Board's decision and order within 15 days of the date of the Board's decision and order. If the Secretary fails to issue a written decision within 15 days as required by this subdivision, the Board's decision and order shall be deemed to have been approved by the Secretary.

(3) Notwithstanding subsection (f) of this section, only the claimant may appeal a decision of the Secretary to the Supreme Court. Such appeals shall be pursuant to Rule 13 of the Vermont Rules of Appellate Procedure. The Supreme Court may stay the Secretary's decision upon the claimant's showing of a fair ground for litigation on the merits. The Supreme Court shall not stay the Secretary's order insofar as it relates to a denial of retroactive benefits.

\* \* \* Conforming Revisions to Agency of Human Services \* \* \*

Sec. 2. 3 V.S.A. § 3002(a) is amended to read:

(a) An Agency of Human Services is created consisting of the following:

(1) The Department of Corrections.

- (2) The Department for Children and Families.
- (3) ~~The Department of Health. [Repealed.]~~
- (4) The Department of Disabilities, Aging, and Independent Living.
- (5) The Human Services Board.
- (6) ~~The Department of Vermont Health Access. [Repealed.]~~
- (7) ~~The Department of Mental Health. [Repealed.]~~

Sec. 3. 3 V.S.A. § 3003(b) is amended to read:

~~(b) Notwithstanding subsection (a) of this section, the Board of Health shall retain and exercise all powers and functions given to the Board by law of quasi-judicial nature, including the power to conduct hearings, to adjudicate controversies, and to issue and enforce orders, in the manner and to the extent provided by law. Boards of registration attached to this Agency shall retain and exercise all existing authority with respect to licensing and maintenance of the standards of the persons registered.~~

Sec. 4. 3 V.S.A. § 3004 is amended to read:

§ 3004. PERSONNEL DESIGNATION

The Secretary, Deputy Secretary, commissioners, deputy commissioners, attorneys, Directors of the Offices of State Economic Opportunity, ~~of Alcohol and Drug Abuse Programs,~~ and of Child Support, and all members of boards, committees, commissions, or councils attached to the Agency for support are exempt from the classified State service. Except as authorized by section 311 of this title or otherwise by law, all other positions shall be within the classified service.

Sec. 5. 3 V.S.A. § 3051 is amended to read:

§ 3051. COMMISSIONERS; DEPUTY COMMISSIONERS;  
APPOINTMENT; TERM

(a) The Secretary, with the approval of the Governor, shall appoint a commissioner of each department, who shall be the chief executive and administrative officer and shall serve at the pleasure of the Secretary.

~~(b) For the Department of Health, the Secretary, with the approval of the Governor, shall appoint deputy commissioners for the following divisions of the Department:~~

- ~~(1) Public Health;~~
- ~~(2) Substance Abuse. [Repealed.]~~

(c) For the Department for Children and Families, the Secretary, with the approval of the Governor, shall appoint deputy commissioners for the following divisions of the Department:

- (1) Economic Services;
- (2) Child Development;
- (3) Family Services.

~~(d) For the Department of Vermont Health Access, the Secretary, with the approval of the Governor, shall appoint deputy commissioners for the following divisions of the Department:~~

- ~~(1) Medicaid Health Services and Managed Care;~~
- ~~(2) Medicaid Policy, Fiscal, and Support Services;~~
- ~~(3) Health Care Reform;~~
- ~~(4) Vermont Health Benefit Exchange. [Repealed.]~~

(e) Deputy commissioners shall be exempt from the classified service. Their appointments shall be in writing and shall be filed in the Office of the Secretary of State.

Sec. 6. 3 V.S.A. § 3085a is amended to read:

§ 3085a. DEPARTMENT OF ~~DISABILITIES, AGING, AND~~  
INDEPENDENT LIVING

The Department of ~~Disabilities, Aging, and~~ Independent Living is created within the Agency of Human Services as the successor to and continuation of the Department of Aging and Disabilities, the Developmental Services Division of the Department of Developmental and Mental Health Services, and the personal care and hi-tech programs in the former Department of Prevention, Assistance, Transition, and Health Access to manage programs and to protect the interests of older Vermonters and Vermonters with disabilities. It shall serve as the State unit on aging, as provided by the Older Americans Act of 1965, as amended, ~~and it shall serve as the administrative home within the Agency of Human Services for the designated State agencies for federal Vocational Rehabilitation and Independent Living Programs, as provided by the Rehabilitation Act of 1973, as amended.~~

Sec. 7. 3 V.S.A. § 3090(e) is amended to read:

(e) On or before January 15 of each year, the Board shall report to the House Committees on Appropriations, on Human Services, and on Health Care and the Senate Committees on Appropriations, on Health and Welfare, and on



Finance regarding the fair hearings conducted by the Board during the three preceding calendar years, including:

(1) the total number of fair hearings conducted over the three-year period and per year;

(2) the number of hearings per year involving appeals of decisions by the Agency itself and each department within the Agency, ~~with the appeals and decisions relating to health insurance through the Vermont Health Benefit Exchange reported distinctly from other programs;~~

\* \* \*

Sec. 8. 3 V.S.A. § 3091 is amended to read:

#### § 3091. HEARINGS

(a) An applicant for or a recipient of assistance, benefits, or social services from the Department for Children and Families, ~~of Vermont Health Access, or of Disabilities, Aging, and Independent Living, or of Mental Health,~~ or an applicant for a license from one of those departments, or a licensee may file a request for a fair hearing with the Human Services Board. An opportunity for a fair hearing will be granted to any individual requesting a hearing because his or her claim for assistance, benefits, or services is denied, or is not acted upon with reasonable promptness; or because the individual is aggrieved by any other Agency action affecting his or her receipt of assistance, benefits, or services, or license or license application; or because the individual is aggrieved by Agency policy as it affects his or her situation.

\* \* \*

(e) The Board shall give written notice of its decision to the person applying for fair hearing and to the Agency. Unless a continuance is requested or consented to by an aggrieved person, decisions and orders concerning Temporary Assistance to Needy Families (TANF) under 33 V.S.A. chapter 11; and TANF-Emergency Assistance (TANF-EA) under Title IV of the Social Security Act ~~and medical assistance (Medicaid) under 33 V.S.A. chapter 19~~ shall be issued by the Board within 75 days of the request for hearing.

\* \* \*

(h)(1) Notwithstanding subsections (d) and (f) of this section, the Secretary shall review all Board decisions and orders concerning TANF, TANF-EA, and Office of Child Support Cases, ~~and Medicaid~~. The Secretary shall:

(A) adopt a Board decision or order, except that the Secretary may reverse or modify a Board decision or order if:

(i) the Board's findings of fact lack any support in the record; or

(ii) the decision or order implicates the validity or applicability of any Agency policy or rule.

(B) issue a written decision setting forth the legal, factual, or policy basis for reversing or modifying a Board decision or order.

(2) Notwithstanding subsections (d) and (f) of this section, a Board decision and order concerning TANF, TANF-EA, or Office of Child Support, or Medicaid shall become the final and binding decision of the Agency upon its approval by the Secretary. The Secretary shall either approve, modify, or reverse the Board's decision and order within 15 days of the date of the Board's decision and order. If the Secretary fails to issue a written decision within 15 days as required by this subdivision, the Board's decision and order shall be deemed to have been approved by the Secretary.

\* \* \*

\* \* \* Transitional Provisions \* \* \*

#### Sec. 9. TRANSFER OF POSITIONS; ADMINISTRATION

(a) Prior to March 1, 2017, the Secretary of Administration shall create the position of the Secretary of Health Care Administration.

(b) Effective March 1, 2017, the Secretary of Administration shall place under the supervision of the Secretary of Health Care Administration:

(1) all employees, professional and support staff, consultants, and positions contained in the departments, divisions, and offices described in Sec. 12 of this act to which the Agency is the successor in interest;

(2) all balances of all appropriation amounts for personal services and operating expenses for the departments, divisions, units, and offices described in Sec. 12 of this act; and

(3) up to 20 positions from the Agency of Human Services to staff the office of the Secretary of Health Care Administration, including the associated appropriation amounts for these personnel and the operating expenses related to these functions.

(c) The Agency of Human Services shall provide fiscal and administrative support for the Agency of Health Care Administration until October 1, 2017.

(d) No later than January 1, 2019, the Secretary of Administration shall complete the transfer to the Agency of Health Care Administration of:

(1) all employees, professional and support staff, consultants, and positions contained in the departments, divisions, and offices described in Sec. 12 of this act to which the Agency is the successor in interest; and

(2) all balances of all appropriation amounts for personal services and operating expenses for the departments, divisions, units, and offices described in Sec. 12 of this act.

(e) No later than January 1, 2019, the Secretary of Administration shall complete the reorganization of the Agency of Human Services into an Agency of Health Care Administration as described in this Act and an Agency of Human Services consisting of the remaining departments, divisions, and offices.

Sec. 10. PROCESS; REORGANIZATION OF DEPARTMENT OF DISABILITIES, AGING, AND INDEPENDENT LIVING

(a) No later than December 1, 2017, the Secretary of Administration or designee shall submit to the House Committees on Appropriations, on Human Services, and on Government Operations and the Senate Committees on Appropriations, on Health and Welfare, and on Government Operations a proposal for dividing the Department of Disabilities, Aging, and Independent Living into a Department of Long-Term Care in the Agency of Health Care Administration and a Department of Independent Living in the Agency of Human Services. The proposal shall include proposed legislative changes necessary to effect the division recommended by the Secretary.

(b)(1) The Department of Long-Term Care shall have the authority to administer the Choices for Care portion of Vermont's Medicaid Section 1115 waiver, regulate nursing homes, regulate organizations providing home- and community-based services, and certify long-term care facilities on behalf of the Centers for Medicare and Medicaid Services.

(2) The Department for Independent Living shall provide services to Vermonters who are elders and to individuals with disabilities to enable them to remain in their homes, including vocational rehabilitation services.

Sec. 11. PROCESS; REORGANIZATION OF DEPARTMENTS, UNITS, AND DIVISIONS

(a) No later than December 1, 2017, the Secretary of Health Care Administration shall propose to the House Committees on Appropriations, on Human Services, and on Government Operations and the Senate Committees on Appropriations, on Health and Welfare, and on Government Operations any additional modifications to the departments, units, and divisions transferred from the Agency of Human Services to the Agency of Health Care Administration needed to reflect the following new departments:

(1) the Department of Health Access;

(2) the Department of Mental Health and Substance Abuse; and

(3) the Department of Public Health;

(b) The proposal may include moving divisions of the transferred departments as necessary to ensure the efficient and rational administration and regulation of Vermont's health care system.

(c) The proposal shall include proposed legislative changes necessary to effect the modifications recommended by the Secretary.

#### Sec. 12. TRANSITIONAL PROVISIONS

(a) The Agency of Health Care Administration is the successor to and continuation of:

(1) the Department of Vermont Health Access under 3 V.S.A. § 3088;

(2) the Department of Mental Health under 3 V.S.A. § 3089;

(3) the long-term care and home- and community-based service components of the Department of Disabilities, Aging, and Independent Living under 3 V.S.A. § 3085a; and

(4) the Department of Health under 3 V.S.A. § 3082.

(b) The Agency shall continue the duties of the departments as described in subsection (a) of this section, including the duties contained in 33 V.S.A. chapter 19 (medical assistance).

\* \* \* Conforming Statutory Amendments \* \* \*

#### Sec. 13. OFFICE OF LEGISLATIVE COUNCIL

On or before December 1, 2016, the Office of Legislative Council shall provide to the House Committees on Government Operations, on Health Care, and on Human Services and the Senate Committees on Finance, on Government Operations, and on Health and Welfare proposed statutory amendments as needed to correct references in the Vermont Statutes Annotated to the agencies and departments created or amended by this act.

\* \* \* Repeals \* \* \*

#### Sec. 14. REPEALS

3 V.S.A. §§ 3082 (Department of Health), 3088 (Department of Vermont Health Access), and 3089 (Department of Mental Health) are repealed on passage.

\* \* \* Effective Dates \* \* \*

#### Sec. 15. EFFECTIVE DATES

(a) Secs. 1 (Agency of Health Care Administration) and 2–8 (Agency of Human Services; revisions) shall take effect on October 1, 2017.

(b) The remaining sections shall take effect on passage.

(Committee vote: 5-0-0)

**Reported favorably with recommendation of amendment by Senator Kitchel for the Committee on Appropriations.**

The Committee recommends that the bill be amended as recommended by the Committee on Government Operations with the following amendments thereto:

First: In Sec. 1, in 3 V.S.A. § 2973, in the catchline, by striking out the words “LONG TERM” and inserting in lieu thereof LONG-TERM, in the first sentence, by striking out the words “Public Health” and inserting in lieu thereof Long-Term Care, and by striking out the second sentence in its entirety

Second: By striking out Sec. 6, 3 V.S.A. § 3085a, in its entirety and inserting in lieu thereof the following:

§ 3085a. DEPARTMENT OF ~~DISABILITIES, AGING, AND~~  
INDEPENDENT LIVING

The Department of ~~Disabilities, Aging, and~~ Independent Living is created within the Agency of Human Services as the successor to and continuation of the Department of Aging and Disabilities, the Developmental Services Division of the Department of Developmental and Mental Health Services, and the personal care and hi-tech programs in the former Department of Prevention, Assistance, Transition, and Health Access to manage programs and to protect the interests of older Vermonters and Vermonters with disabilities. It shall serve as the State unit on aging, as provided by the Older Americans Act of 1965, as amended, and it shall serve as the administrative home within the Agency of Human Services for the designated State agencies for federal Vocational Rehabilitation and Independent Living Programs, as provided by the Rehabilitation Act of 1973, as amended.

Third: In Sec. 9, transfer of positions; administration, in subsections (a) and (b), by striking out “March 1, 2017” in both instances and inserting in lieu thereof October 1, 2017

Fourth: In Sec. 9, transfer of positions; administration, in subsection (c), by striking out “October 1, 2017” and inserting in lieu thereof March 1, 2018

Fifth: In Sec. 9, transfer of positions; administration, in subsection (e), by adding a second and third sentence to read as follows:

The financial, legal, and departmental functions of the departments described in Sec. 12 of this act, to which the departments in the Agency of Health Care Administration are the successors in interest, shall be consolidated in the Office of the Secretary of Health Care Administration and shall use existing departmental resources as needed. Any new exempt positions needed as a result of this act shall be transferred and converted from existing vacant exempt positions in the Executive Branch.

Sixth: By adding a new section to be Sec. 15 to read as follows:

Sec. 15. TRANSITION FUNDING

It is the intent of the General Assembly to provide in the appropriations act funding to the Agency of Administration in fiscal year 2017 to be transferred to the Agency of Human Services for transition costs associated with the reorganization of the Agency of Human Services into an Agency of Health Care Administration and an Agency of Human Services as described in this act. Costs may include contracts for finance, accounting, federal funding, and organizational and operational restructuring consultations.

And by renumbering the existing Sec. 15, effective dates, to be Sec. 16

(Committee vote: 5-1-1)

**NOTICE CALENDAR**

**Senate Resolution for Notice**

**S.R. 11.**

Senate resolution relating to amending the permanent rules of the Senate.

**PENDING QUESTION:** Shall the Senate adopt the resolution?

**Text of resolution:**

That the permanent rules of the Senate are amended as follows:

First: Senate Rule 102 is added to read:

102. Ethics: (Reserved)

Second: Senate Rule 103 is added to read:

103. Disclosure: (Reserved)

Third: Senate Rule 104 is added to read:

104. State House Interns/Employees/Assistants:

All State House interns, aides, employees and/or assistants of a Senator, whether paid or unpaid, shall complete and file with the Sergeant at Arms a form prepared by the Secretary disclosing their name, contact information and

other pertinent information. Each Senator shall insure compliance of their State House interns, aides, employees and/or assistants with this rule.

**ORDERED TO LIE**

**S. 245.**

An act relating to disclosure of health care provider affiliations.

**PENDING ACTION:** Third Reading

**Amendment to S. 245 to be offered by Senators Ashe and Sirotkin before  
Third Reading**

Senators Ashe and Sirotkin move that the bill be amended by striking out Sec. 2, effective date, in its entirety and inserting in lieu thereof the following:

Sec. 2. 33 V.S.A. § 1905a is added to read:

§ 1905a. MEDICAID REIMBURSEMENTS TO CERTAIN OUTPATIENT PROVIDERS

(a) The Department of Vermont Health Access shall not increase a provider's reimbursement rates for outpatient medical services provided at an off-campus outpatient department of a hospital as a result of the provider's transfer to or acquisition by the hospital.

(b) As used in this section, "off-campus" means a facility located more than 250 yards from the main hospital campus.

**Sec. 3. PROVIDER REIMBURSEMENT; REPORT**

The Green Mountain Care Board shall consider the advisability and feasibility of expanding to commercial health insurers the prohibition on increased reimbursement rates for health care providers newly transferred to or acquired by a hospital as described in Sec. 2 of this act. On or before December 1, 2016, the Green Mountain Care Board shall report its findings and recommendations to the House Committee on Health Care and the Senate Committees on Health and Welfare and on Finance, including its recommendations for the process and timing of implementation of the reimbursement restrictions.

**Sec. 4. REDUCING PAYMENT DIFFERENTIALS; GUIDANCE AND IMPLEMENTATION; REPORT**

(a) On or before July 15, 2016, the Green Mountain Care Board shall provide to the Health Reform Oversight Committee, the House Committee on Health Care, and the Senate Committees on Health and Welfare and on Finance a copy of each implementation plan for providing fair and equitable reimbursement amounts for professional services provided by academic

medical centers and by professionals not affiliated with a hospital, as required to be developed by health insurers pursuant to 2015 Acts and Resolves No. 54, Sec. 23(b), as amended by this act.

(b) No later than 30 days following the Board's review of each implementation plan pursuant to 2015 Acts and Resolves No. 54, Sec. 23(b) but in no event later than December 1, 2016, the Board shall report to the Health Reform Oversight Committee, the House Committee on Health Care, and the Senate Committees on Health and Welfare and on Finance on its progress toward achieving fair and equitable reimbursement amounts for professional services provided by academic medical centers and by professionals not affiliated with a hospital, without increasing health insurance premiums or public funding of health care, as required by 2015 Acts and Resolves No. 54, Sec. 23(b), as amended by this act.

Sec. 5. 2015 Acts and Resolves No. 54, Sec. 23(b) is amended to read:

(b) The Board shall require any health insurer, as defined in 18 V.S.A. § 9402, with more than 5,000 covered lives for major medical insurance to develop and submit to the Board, on or before July 1, 2016, an implementation plan for providing fair and equitable reimbursement amounts for professional services provided by academic medical centers and ~~other~~ by professionals not affiliated with a hospital. Each plan shall increase reimbursements to professionals not affiliated with a hospital upon the plan's approval by the Board and shall ensure that the proposed changes to reimbursement create no increase in health insurance premiums or public funding of health care. The Board may direct a health insurer to submit modifications to its plan and shall approve, modify, or reject the plan. Upon approval of a plan pursuant to this section, the Board shall require any Vermont academic medical center to accept the reimbursements included in the plan, through the hospital budget process and other appropriate enforcement mechanisms.

Sec. 6. EFFECTIVE DATES

(a) Sec. 1 (notice to patients of new affiliation) shall take effect on July 1, 2016.

(b) Sec. 2 (33 V.S.A. § 1905a) shall take effect on July 1, 2016 and shall apply to all providers transferred to or acquired by a hospital on or after the date of passage of this act.

(c) Secs. 3 and 4 (Green Mountain Care Board reports), 5 (reducing payment differentials), and this section shall take effect on passage.



## CONFIRMATIONS

The following appointments will be considered by the Senate, as a group, under suspension of the Rules, as moved by the President *pro tempore*, for confirmation together and without debate, by consent thereby given by the Senate. However, upon request of any senator, any appointment may be singled out and acted upon separately by the Senate, with consideration given to the report of the Committee to which the appointment was referred, and with full debate; and further, all appointments for the positions of Secretaries of Agencies, Commissioners of Departments, Judges, Magistrates, and members of the Public Service Board shall be fully and separately acted upon.

Kirstin Schoonover of Huntington – Superior Court Judge – By Sen. Benning for the Committee on Judiciary. (2/25/16)

Brian Valentine of Huntington – Magistrate Division Judge – By Sen. Nitka for the Committee on Judiciary. (3/9/16)

Mary Morrissey of Jericho – Superior Court Judge – By Sen. Ashe for the Committee on Judiciary. (3/9/16)

Christopher Cole of Richmond – Secretary of the Agency of Transportation – By Sen. Mazza for the Committee on Transportation. (3/16/16)

Michael R. Kainen of White River Junction – Superior Court Judge – By Sen. Sears for the Committee on Judiciary. (3/23/16)

Kevin Bourdon of Waltham – Member, Electricians Licensing Board – By Sen. Balint for the Committee on Econ. Dev., Housing and General Affairs. (3/11/16)

Hannah Sessions of Salisbury – Member, Vermont Housing and Conservation Board – By Sen. Balint for the Committee on Econ. Dev., Housing and General Affairs. (3/11/16)

Robert Williams of Poultney – Member, Electricians Licensing Board – By Sen. Mullin for the Committee on Econ. Dev., Housing and General Affairs. (3/15/16)

Thomas Lauzon of Barre – Member, Liquor Control Board – By Sen. Cummings for the Committee on Econ. Dev., Housing and General Affairs. (3/15/16)

**FOR INFORMATION ONLY**

**CROSS OVER DATES**

The Joint Rules Committee established the following Crossover deadlines:

(1) All **Senate/House** bills must be reported out of the last committee of reference (including the Committees on Appropriations and Finance/Ways and Means, except as provided below in (2) and the exceptions listed below) on or before **Friday, March 11, 2016**, and filed with the Secretary/Clerk so they may be placed on the Calendar for Notice the next legislative day.

(2) All **Senate/House** bills referred pursuant to Senate Rule 31 or House Rule 35(a) to the Committees on Appropriations and Finance/Ways and Means must be reported out by the last of those committees on or before **Friday, March 18, 2016**, and filed with the Secretary/Clerk so they may be placed on the Calendar for Notice the next legislative day.

**Note:** The Senate will not act on bills that do not meet these crossover deadlines, without the consent of the Senate Rules Committee.

**Exceptions to the foregoing deadlines include the major money bills (Appropriations “Big Bill”, Transportation Spending Bill, Capital Construction Bill, and Miscellaneous Tax Bill).**