House Calendar

Thursday, April 30, 2015

114th DAY OF THE BIENNIAL SESSION

House Convenes at 9:30 A.M.

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ORDERS OF THE DAY

Action Postponed Until May 6, 2015

Senate Proposal of Amendment

H. 98

An act relating to reportable disease registries and data.

Pending Question: Shall the House concur in the Senate Proposal of Amendment?

H. 241

An act relating to rulemaking on emergency involuntary procedures.

Pending Question: Shall the House concur in the Senate proposal of amendment?

ACTION CALENDAR

Third Reading

S. 108

An act relating to repealing the sunset on provisions pertaining to patient choice at end of life

Amendment to be offered by Reps. Haas of Rochester and Pugh of South Burlington to S. 108

Reps. Haas of Rochester and Pugh of South Burlington move to amend the House Proposal of Amendment as follows:

<u>First</u>: In Sec. 2, 18 V.S.A. § 5293, in subsection (a), by striking out the first sentence in its entirety and inserting in lieu thereof a new sentence to read as follows: "<u>The Department of Health shall adopt rules pursuant to 3 V.S.A. chapter 25 to facilitate the collection of information regarding compliance with this chapter, including identifying patients who filled prescriptions written pursuant to this chapter."</u>

Second: By adding a new section to be Sec. 3 to read as follows:

- Sec. 3. 18 V.S.A. § 4284(b)(2) is amended to read:
- (2) The Department shall provide reports of data available to the Department through the VPMS only to the following persons:

* * *

(G) The Commissioner of Health or the Commissioner's designee in order to identify patients who filled prescriptions written pursuant to chapter

113 of this title.

and by renumbering Sec. 3, effective date, to be Sec. 4

Amendment to be offered by Rep. Donahue of Northfield to S. 108

Rep. Donahue of Northfield moves to amend the House Proposal of Amendment by adding a new section to be Sec. 2 to read as follows:

Sec. 2. 18 V.S.A. § 1872 is added to read:

§ 1872. DUTIES OF A PHYSICIAN

Nothing in the bill of rights in section 1871 of this title shall be construed to impose upon any physician an affirmative duty to offer information that has not been requested by a patient related to patient choice at end of life pursuant to chapter 113 of this title.

and by renumbering the existing Sec. 2, effective date, to be Sec. 3

Amendment to be offered by Reps. Willhoit of St. Johnsbury and Higley of Lowell to S. 108

Rep. Willhoit of St. Johnsbury and Higley of Lowell move to amend the House Proposal of Amendment by adding a new section to be Sec. 3 to read as follows:

Sec. 3. 18 V.S.A. § 5294 is added to read:

§ 5294. AGENTS AND GUARDIANS NOT PERMITTED TO ACT

Under no circumstances shall:

- (1) a guardian or conservator be permitted to act on behalf of a ward for purposes of this chapter;
- (2) an agent under an advance directive be permitted to act on behalf of a principal for purposes of this chapter; or
- (3) any other person be permitted to act on behalf of a patient for purposes of this chapter.

and by renumbering the existing Sec. 3, effective date, to be Sec. 4

Amendment to be offered by Rep. Dickinson of St. Albans Town to S. 108

Rep. Dickinson of St. Albans Town moves to amend the House Proposal of Amendment by striking out Sec. 2, 18 V.S.A. § 5293, in its entirety and inserting in lieu thereof a new Sec. 2 to read as follows:

Sec. 2. 18 V.S.A. § 5293 is added to read:

§ 5293. REPORTING REQUIREMENTS

- (a) The Department of Health shall require physicians to report on an annual basis the number of written requests for medication received pursuant to this chapter, regardless of whether a prescription was actually written in each instance.
- (b) The Department shall review annually the medical records of patients who during the previous year hastened their deaths in accordance with this chapter.
- (c) The Department shall adopt rules pursuant to 3 V.S.A. chapter 25 to facilitate the collection of information regarding compliance with this chapter, including identifying patients who filled prescriptions written pursuant to this chapter, and to enable the Department to report information as required by subsection (d) of this section. Except as otherwise required by law, individually identifiable health information collected under this chapter, as well as reports filed pursuant to subdivision (d)(1) of this section, are confidential and are exempt from public inspection and copying under the Public Records Act.
- (d) On or before January 15, 2018, the Department shall generate, and make available to the public to the extent that doing so would not reasonably be expected to violate the privacy of any person and as long as releasing the information complies with the federal Health Insurance Portability and Accountability Act of 1996, Pub. L. No. 104-191, an annual statistical report of information collected under subsections (a) and (b) of this section, including:
- (1) demographic information regarding patients who hastened their deaths in accordance with this chapter, including the underlying illness and the type of health insurance or other health coverage, if any;
- (2) any reasons given by patients for their use of medication to hasten their deaths in accordance with this chapter;
- (3) information regarding physicians prescribing medication in accordance with this chapter, including physicians' compliance with the requirements of this chapter;
- (4) the number of patients who did not take the medication prescribed pursuant to this chapter and died of other causes, if known; and
- (5) the number of instances in which medication was taken by a patient to hasten death but failed to have the intended effect, if known.

Favorable with Amendment

S. 9

An act relating to improving Vermont's system for protecting children from abuse and neglect

Rep. Pugh of South Burlington, for the Committee on **Human Services,** recommends that the House propose to the Senate that the bill be amended by striking all after the enacting clause and inserting in lieu thereof the following:

* * * Legislative Findings * * *

Sec. 1. LEGISLATIVE FINDINGS

- (a) In 2014, the tragic deaths of two children exposed problems with Vermont's system intended to protect children from abuse and neglect. This act is intended to address these problems and implement the recommendations of the Joint Legislative Committee on Child Protection created by 2014 Acts and Resolves No. 179, Sec. C.109 and improve our State's system for protecting our children to help prevent future tragedies.
- (b) To better prevent child abuse and neglect, Vermont must invest in proven strategies to support and strengthen families.
- (c) To better protect Vermont's children from abuse and neglect, and to address the increasing burden of drug abuse and other factors that are ripping families apart, the General Assembly believes that our State's child protection system must be focused on the safety and best interests of children, comprehensive, and properly funded. This system must ensure that:
- (1) the dedicated frontline professionals, including guardians ad litem, who struggle to handle the seemingly ever-increasing caseloads have the support, training, and resources necessary to do their job;
- (2) children who have suffered abuse and neglect can find safe, nurturing, and permanent homes, whether with their custodial parents, relatives, or other caring families and individuals;
- (3) the most serious cases of abuse are thoroughly investigated and prosecuted if appropriate;
- (4) courts have the information and tools necessary to make the best possible decisions;
- (5) all participants in the child protection system, from the frontline caseworker to the judge determining ultimate custody, work together to prioritize the child's safety and best interests; and
 - (6) an effective oversight structure is established.

- (d) This act is only the beginning of what must be an ongoing process in which the House and Senate Committees on Judiciary, the Senate Committee on Health and Welfare, the House Committee on Human Services, in consultation with the Senate and House Committees on Appropriations, continue to enhance the statewide approach to the prevention of child abuse and neglect.
 - * * * Agency of Human Services; Evidence-Informed Models * * *

Sec. 2. AGENCY OF HUMAN SERVICES EVIDENCE-INFORMED MODELS

The Secretary of Human Services shall identify and utilize evidence-informed models of serving families that prioritize child safety and prevention of child abuse and neglect through early interventions with high risk families that develop family strengths and reduce the impact of adverse childhood experiences. The Secretary shall make recommendations in the FY2017 budget that reflect the utilization of these models.

* * * Human Services; Child Welfare Services; Definitions * * *

Sec. 3. 33 V.S.A. § 4912 is amended to read:

§ 4912. DEFINITIONS

As used in this subchapter:

* * *

- (14) "Risk of harm" means a significant danger that a child will suffer serious harm <u>by</u> other than accidental means, which harm would be likely to cause physical injury, neglect, emotional maltreatment, or sexual abuse, including as the result of:
- (A) a single, egregious act that has caused the child to be at significant risk of serious physical injury;
- (B) the production or preproduction of methamphetamines when a child is actually present;
- (C) failing to provide supervision or care appropriate for the child's age or development and as a result, the child is at significant risk of serious physical injury;
- (D) failing to provide supervision or care appropriate for the child's age or development due to use of illegal substances, or misuse of prescription drugs or alcohol;
- (E) failing to supervise appropriately a child in a situation in which drugs, alcohol, or drug paraphernalia are accessible to the child; and
 - (F) a registered sex offender or person substantiated for sexually

abusing a child residing with or spending unsupervised time with a child.

* * *

(17) "Serious physical injury" means any intentional or malicious conduct that leaves a child with an injury or injuries that leave significant or permanent bodily damage or disfigurement, or both, or that leaves a child without the ability to perform normal functions of daily living.

* * * Confidentiality * * *

Sec. 4. 33 V.S.A. § 4913 is amended to read:

§ 4913. REPORTING CHILD ABUSE AND NEGLECT; REMEDIAL ACTION

- (a) Any physician, surgeon, osteopath, chiropractor, or physician assistant licensed, certified, or registered under the provisions of Title 26, any resident physician, intern, or any hospital administrator in any hospital in this State, whether or not so registered, and any registered nurse, licensed practical nurse, medical examiner, emergency medical personnel as defined in 24 V.S.A. § 2651(6), dentist, psychologist, pharmacist, any other health care provider, child care worker, school superintendent, headmaster of an approved or recognized independent school as defined in 16 V.S.A. § 11, school teacher, student teacher, school librarian, school principal, school guidance counselor, and any other individual who is employed by a school district or an approved or recognized independent school, or who is contracted and paid by a school district or an approved or recognized independent school to provide student services, mental health professional, social worker, probation officer, any employee, contractor, and grantee of the Agency of Human Services who have contact with clients, police officer, camp owner, camp administrator, camp counselor, or member of the clergy who has reasonable cause to believe that any child has been abused or neglected shall report or cause a report to be made in accordance with the provisions of section 4914 of this title within 24 hours. As used in this subsection, "camp" includes any residential or nonresidential recreational program.
- (b)(1) The Commissioner shall inform the person who made the report under subsection (a) of this section:
- (1)(A) whether the report was accepted as a valid allegation of abuse or neglect;
- (2)(B) whether an assessment was conducted and, if so, whether a need for services was found; and
- (3)(C) whether an investigation was conducted and, if so, whether it resulted in a substantiation.

- (2) Upon request, the Commissioner shall provide relevant information contained in the case records concerning a person's report to a person who:
 - (A) made the report under subsection (a) of this section; and
- (B) is engaged in an ongoing working relationship with the child or family who is the subject of the report.
- (3) Any information disclosed under subdivision (2) of this subsection shall not be disseminated by the mandated reporter requesting the information. A person who intentionally violates the confidentiality provisions of this section shall be fined not more than \$2,000.00.
- (4) In providing information under subdivision (2) of this subsection, the Department may withhold information that could:
- (A) compromise the safety of the reporter or the child or family who is the subject of the report; or
 - (B) threaten the emotional well-being of the child.

* * *

Sec. 5. 33 V.S.A. § 4921 is amended to read:

§ 4921. DEPARTMENT'S RECORDS OF ABUSE AND NEGLECT

- (a) The Commissioner shall maintain all records of all investigations, assessments, reviews, and responses initiated under this subchapter. The Department may use and disclose information from such records in the usual course of its business, including to assess future risk to children, to provide appropriate services to the child or members of the child's family, or for other legal purposes.
- (b) The Commissioner shall promptly inform the parents, if known, or guardian of the child that a report has been accepted as a valid allegation pursuant to subsection 4915(b) of this title and the Department's response to the report. The Department shall inform the parent or guardian of his or her ability to request records pursuant to subsection (c) of this section. This section shall not apply if the parent or guardian is the subject of the investigation.
 - (c) Upon request, the redacted investigation file shall be disclosed to:
- (1) the child's parents, foster parent, or guardian, absent good cause shown by the Department, provided that the child's parent, foster parent, or guardian is not the subject of the investigation; and
- (2) the person alleged to have abused or neglected the child, as provided for in subsection 4916a(d) of this title.

- (d) Upon request, Department records created under this subchapter shall be disclosed to:
- (1) the <u>court Court</u>, parties to the juvenile proceeding, and the child's guardian ad litem if there is a pending juvenile proceeding or if the child is in the custody of the Commissioner;
- (2) the Commissioner or person designated by the Commissioner to receive such records;
 - (3) persons assigned by the Commissioner to conduct investigations;
- (4) law enforcement officers engaged in a joint investigation with the Department, an assistant attorney general Assistant Attorney General, or a state's attorney State's Attorney; and
- (5) other State agencies conducting related inquiries or proceedings; and.
- (6) a Probate Division of the Superior Court involved in guardianship proceedings. The Probate Division of the Superior Court shall provide a copy of the record to the respondent, the respondent's attorney, the petitioner, the guardian upon appointment, and any other individual, including the proposed guardian, determined by the Court to have a strong interest in the welfare of the respondent. [Repealed.]
- (e)(1) Upon request, relevant Department records <u>or information</u> created under this subchapter may shall be disclosed to:
- (A) service providers working with a person or child who is the subject of the report; and A person, agency, or organization, including a multidisciplinary team empaneled under section 4917 of this title, authorized to diagnose, care for, treat, or supervise a child or family who is the subject of a report or record created under this subchapter, or who is responsible for the child's health or welfare.
- (B) <u>Health and mental health care providers working directly with the child or family who is the subject of the report or record.</u>
- (C) Educators working directly with the child or family who is the subject of the report or record.
 - (D) Licensed or approved foster care givers for the child.
- (E) Mandated reporters as defined by section 4913 of this subchapter, making a report in accordance with the provisions of section 4914 of this subchapter and engaging in an ongoing working relationship with the child or family who is the subject of the report.

- (F) A Family Division of the Superior Court involved in any proceeding in which custody of a child or parent-child contact is at issue.
- (G) A Probate Division of the Superior Court involved in guardianship proceedings. The Probate Division of the Superior Court shall provide a copy of the record to the respondent, the respondent's attorney, the petitioner, the guardian upon appointment, and any other individual, including the proposed guardian, determined by the Court to have a strong interest in the welfare of the respondent.
- (H) other Other governmental entities for purposes of child protection.
 - (2) Determinations of relevancy shall be made by the Department.
- (3) In providing records or information under this subsection (e), the Department may withhold information that could:
- (A) compromise the safety of the reporter or the child or family who is the subject of the report; or
 - (B) threaten the emotional well-being of the child.
- (4) In providing records or information under this section, the Department may also provide other records related to its child protection activities for the child.
- (5) Any persons or agencies authorized to receive confidential information under this section may share such information with other persons or agencies authorized to receive confidential information under this section for the purposes of providing services and benefits to the children and families those persons or agencies mutually serve.
- (f) Any records or information disclosed under this section and information relating to the contents of those records or reports shall not be disseminated by the receiving persons or agencies to any persons or agencies, other than to those persons or agencies authorized to receive information pursuant to this section. A person who intentionally violates the confidentiality provisions of this section shall be fined not more than \$2,000.00.
- Sec. 6. 33 V.S.A. § 5110 is amended to read:

§ 5110. CONDUCT OF HEARINGS

- (a) Hearings under the juvenile judicial proceedings chapters shall be conducted by the Court without a jury and shall be confidential.
- (b) The general public shall be excluded from hearings under the juvenile judicial proceedings chapters, and only the parties, their counsel, witnesses,

persons accompanying a party for his or her assistance, and such other persons as the Court finds to have a proper interest in the case or in the work of the Court, including a foster parent or a representative of a residential program where the child resides, may be admitted by the Court. An individual without party status seeking inclusion in the hearing may petition the Court for admittance by filing a request with the clerk of the Court. This subsection shall not prohibit a victim's exercise of his or her rights under sections 5233 and 5234 of this title, and as otherwise provided by law.

- (c) There shall be no publicity given by any person to any proceedings under the authority of the juvenile judicial proceedings chapters except with the consent of the child, the child's guardian ad litem, and the child's parent, guardian, or custodian. A person who violates this provision may be subject to contempt proceedings pursuant to Rule 16 of the Vermont Rules for Family Proceedings.
- * * * Juvenile Proceedings; General Provisions; Children in Need of Care or Supervision; Request for an Emergency Care Order * * * Sec. 7. 33 V.S.A. § 5302 is amended to read:

§ 5302. REQUEST FOR EMERGENCY CARE ORDER

- (a) If an officer takes a child into custody pursuant to <u>subdivision section</u> 5301(1) or (2) of this title, the officer shall immediately notify the child's custodial parent, guardian, or custodian and release the child to the care of the child's custodial parent, guardian, or custodian unless the officer determines that the child's immediate welfare requires the child's continued absence from the home.
- (b) If the officer determines that the child's immediate welfare requires the child's continued absence from the home. the officer shall:
- (1) Remove The officer shall remove the child from the child's surroundings, contact the Department, and deliver the child to a location designated by the Department. The Department shall have the authority to make reasonable decisions concerning the child's immediate placement, safety, and welfare pending the issuance of an emergency care order.
- (2) Prepare The officer or a social worker employed by the Department for Children and Families shall prepare an affidavit in support of a request for an emergency care order and provide the affidavit to the State's Attorney. The affidavit shall include: the reasons for taking the child into custody; and to the degree known, potential placements with which the child is familiar; the names, addresses, and telephone number of the child's parents, guardian, custodian, or care provider; the name, address, and telephone number of any relative who has indicated an interest in taking temporary custody of the child.

The officer <u>or social worker</u> shall contact the Department and the Department may prepare an affidavit as a supplement to the affidavit of the law enforcement officer <u>or social worker</u> if the Department has additional information with respect to the child or the family.

* * *

* * * Temporary Care Order; Custody * * *

Sec. 8. 33 V.S.A. § 5308 is amended to read:

§ 5308. TEMPORARY CARE ORDER

- (a) The Court shall order that legal custody be returned to the child's custodial parent, guardian, or custodian unless the Court finds by a preponderance of the evidence that a return home would be contrary to the best interests of the child's welfare child because any one of the following exists:
- (1) A return of legal custody could result in substantial danger to the physical health, mental health, welfare, or safety of the child.
- (2) The child or another child residing in the same household has been physically or sexually abused by a custodial parent, guardian, or custodian, or by a member of the child's household, or another person known to the custodial parent, guardian, or custodian.
- (3) The child or another child residing in the same household is at substantial risk of physical or sexual abuse by a custodial parent, guardian, or custodian, or by a member of the child's household, or another person known to the custodial parent, guardian, or custodian. It shall constitute prima facie evidence that a child is at substantial risk of being physically or sexually abused if:
- (A) a custodial parent, guardian, or custodian receives actual notice that a person has committed or is alleged to have committed physical or sexual abuse against a child; and
- (B) a custodial parent, guardian, or custodian knowingly or recklessly allows the child to be in the physical presence of the alleged abuser after receiving such notice.
- (4) The custodial parent, guardian, or guardian custodian has abandoned the child.
- (5) The child or another child in the same household has been neglected and there is substantial risk of harm to the child who is the subject of the petition.
- (b) Upon a finding that any of the conditions set forth in subsection (a) of this section exists a return home would be contrary to the best interests of the

- <u>child</u>, the Court may issue such temporary orders related to the legal custody of the child as it deems necessary and sufficient to protect the welfare and safety of the child, including, in order of preference:
- (1) A <u>a</u> conditional custody order returning <u>or granting legal</u> custody of the child to the custodial parent, guardian, or custodian, <u>noncustodial parent</u>, <u>relative</u>, <u>or a person with a significant relationship with the child</u>, subject to such conditions and limitations as the Court may deem necessary and sufficient to protect the child.;
- (2)(A) An order transferring temporary legal custody to a noncustodial parent. Provided that parentage is not contested, upon a request by a noncustodial parent for temporary legal custody and a personal appearance of the noncustodial parent, the noncustodial parent shall present to the Court a care plan that describes the history of the noncustodial parent's contact with the child, including any reasons why contact did not occur, and that addresses:
 - (i) the child's need for a safe, secure, and stable home;
 - (ii) the child's need for proper and effective care and control; and
- (iii) the child's need for a continuing relationship with the custodial parent, if appropriate.
- (B) The Court shall consider court orders and findings from other proceedings related to the custody of the child.
- (C) The Court shall transfer legal custody to the noncustodial parent unless the Court finds by a preponderance of the evidence that the transfer would be contrary to the child's welfare because any of the following exists:
- (i) The care plan fails to meet the criteria set forth in subdivision (2)(A) of this subsection.
- (ii) Transferring temporary legal custody of the child to the noncustodial parent could result in substantial danger to the physical health, mental health, welfare, or safety of the child.
- (iii) The child or another child residing in the same household as the noncustodial parent has been physically or sexually abused by the noncustodial parent or a member of the noncustodial parent's household, or another person known to the noncustodial parent.
- (iv) The child or another child residing in the same household as the noncustodial parent is at substantial risk of physical or sexual abuse by the noncustodial parent or a member of the noncustodial parent's household, or another person known to the noncustodial parent. It shall constitute prima facie evidence that a child is at substantial risk of being physically or sexually

abused if:

- (I) a noncustodial parent receives actual notice that a person has committed or is alleged to have committed physical or sexual abuse against a child; and
- (II) the noncustodial parent knowingly or recklessly allows the child to be in the physical presence of the alleged abuser after receiving such notice.
- (v) The child or another child in the noncustodial parent's household has been neglected, and there is substantial risk of harm to the child who is the subject of the petition.
- (D) If the noncustodial parent's request for temporary custody is contested, the Court may continue the hearing and place the child in the temporary custody of the Department, pending further hearing and resolution of the custody issue. Absent good cause shown, the Court shall hold a further hearing on the issue within 30 days.
- (3) An order transferring temporary legal custody of the child to a relative, provided:
- (A) The relative seeking legal custody is a grandparent, great-grandparent, aunt, great-aunt, uncle, great-uncle, stepparent, sibling, or step-sibling of the child.
- (B) The relative is suitable to care for the child. In determining suitability, the Court shall consider the relationship of the child and the relative and the relative's ability to:
 - (i) Provide a safe, secure, and stable environment.
 - (ii) Exercise proper and effective care and control of the child.
- (iii) Protect the child from the custodial parent to the degree the Court deems such protection necessary.
 - (iv) Support reunification efforts, if any, with the custodial parent.
 - (v) Consider providing legal permanence if reunification fails.
- (2) an order transferring temporary legal custody of the child to a noncustodial parent or to a relative;
- (3) an order transferring temporary legal custody of the child to a person with a significant relationship with the child; or
- (4) an order transferring temporary legal custody of the child to the Commissioner.

- (C)(c) The Court shall consider orders and findings from other proceedings relating to the custody of the child, the child's siblings, or children of any adult in the same household as the child.
- (d) In considering the suitability of a relative under this subdivision (3) an order under subsection (b) of this section, the Court may order the Department to conduct an investigation of a person seeking custody of the child, and the suitability of that person's home, and file a written report of its findings with the Court. The Court may place the child in the temporary custody of the Department Commissioner, pending such investigation.
- (4) A temporary care order transferring temporary legal custody of the child to a relative who is not listed in subdivision (3)(A) of this subsection or a person with a significant relationship with the child, provided that the criteria in subdivision (3)(B) of this subsection are met. The Court may make such orders as provided in subdivision (3)(C) of this subsection to determine suitability under this subdivision.
- (5) A temporary care order transferring temporary legal custody of the child to the Commissioner.
- (c)(e) If the Court transfers legal custody of the child, the Court shall issue a written temporary care order.
 - (1) The order shall include:
- (A) a \underline{A} finding that remaining in the home is contrary to the ehild's welfare best interests of the child and the facts upon which that finding is based; and.
- (B) $\frac{\mathbf{A}}{\mathbf{A}}$ finding as to whether reasonable efforts were made to prevent unnecessary removal of the child from the home. If the Court lacks sufficient evidence to make findings on whether reasonable efforts were made to prevent the removal of the child from the home, that determination shall be made at the next scheduled hearing in the case but, in any event, no later than 60 days after the issuance of the initial order removing a child from the home.
- (2) The order may include other provisions as may be necessary for the protection and welfare in the best interests of the child, such as including:
- (A) establishing parent-child contact under such and terms and conditions as are necessary for the protection of the child. and terms and conditions for that contact;
- (B) requiring the Department to provide the child with services, if legal custody of the child has been transferred to the Commissioner;
 - (C) requiring the Department to refer a parent for appropriate

assessments and services, including a consideration of the needs of children and parents with disabilities, provided that the child's needs are given primary consideration:

- (D) requiring genetic testing if parentage of the child is at issue;
- (E) requiring the Department to make diligent efforts to locate the noncustodial parent;
- (F) requiring the custodial parent to provide the Department with names of all potential noncustodial parents and relatives of the child; <u>and</u>
- (G) establishing protective supervision and requiring the Department to make appropriate service referrals for the child and the family, if legal custody is transferred to an individual other than the Commissioner.
- (3) If legal custody of a child is transferred to the Commissioner, the Commissioner shall provide the child with assistance and services. In his or her discretion, the Commissioner may provide assistance and services to other children and families to the extent that funds permit, notwithstanding subdivision (2)(B) of this subsection.
- (d) If a party seeks to modify a temporary care order in order to transfer legal custody of a child from the Commissioner to a relative or a person with a significant relationship with the child, the relative shall be entitled to preferential consideration under subdivision (b)(3) of this section, provided that a disposition order has not been issued and the motion is filed within 90 days of the date that legal custody was initially transferred to the Commissioner. [Repealed.]
- * * * Adoption Act; Postadoption Contact Agreements * * * Sec. 9. 15A V.S.A. § 1-109 is amended to read:

§ 1-109. TERMINATION OF ORDERS AND AGREEMENTS FOR VISITATION OR COMMUNICATION UPON ADOPTION

When a decree of adoption becomes final, except as provided in Article 4 of this title and 33 V.S.A. § 5124, any order or agreement for visitation or communication with the minor shall be unenforceable.

Sec. 10. 33 V.S.A. § 5124 is added to read:

§ 5124. POSTADOPTION CONTACT AGREEMENTS

(a) Either or both parents and each intended adoptive parent may enter into a postadoption contact agreement regarding communication or contact between either or both parents and the child after the finalization of an adoption by the intended adoptive parent or parents who are parties to the agreement. Such an agreement may be entered into if:

- (1) the child is in the custody of the Department for Children and Families;
 - (2) an order terminating parental rights has not yet been entered; and
- (3) either or both parents agree to a voluntary termination of parental rights, including an agreement in a case which began as an involuntary termination of parental rights.
 - (b) The Court may approve the postadoption contact agreement if:
- (1)(A) it determines that the child's best interests will be served by postadoption communication or contact with either or both parents; and
 - (B) in making a best interests determination, it may look to:
 - (i) the age of the child;
- (ii) the length of time that the child has been under the actual care, custody, and control of a person other than a parent;
- (iii) the desires of the child, the child's parents; and the child's intended adoptive parents;
- (iv) the child's relationship with and the interrelationships between the child's parents, the child's intended adoptive parents, the child's siblings, and any other person with a significant relationship with the child;
- (v) the willingness of the parents to respect the bond between the child and the child's intended adoptive parents;
- (vi) the willingness of the intended adoptive parents to respect the bond between the child and the parents;
 - (vii) the adjustment to the child's home, school, and community;
 - (viii) any evidence of abuse or neglect of the child;
- (ix) the recommendation of any guardian ad litem involved in the proceeding and actively engaged with the child;
- (x) the recommendation of a therapist or mental health care provider working directly with the child; and
 - (xi) the recommendation of the Department;
- (2) it has reviewed and made each of the following a part of the Court record:
- (A) a sworn affidavit by the parties to the agreement which affirmatively states that the agreement was entered into knowingly and voluntarily and is not the product of coercion, fraud, or duress and that the

parties have not relied on any representations other than those contained in the agreement;

- (B) a written acknowledgment by each parent that the termination of parental rights is irrevocable, even if the intended adoption is not finalized, the adoptive parents do not abide by the postadoption contact agreement, or the adoption is later dissolved;
- (C) an agreement to the postadoption contact or communication from the child to be adopted, if he or she is 14 years of age or older; and
- (D) an agreement to the postadoption contact or communication in writing from the Department, the guardian ad litem, and the attorney for the child.
- (c) A postadoption contact agreement must be in writing and signed by each parent and each intended adoptive parent entering into the agreement. There may be separate agreements for each parent. The agreement shall specify:
 - (1) the form of communication or contact to take place;
 - (2) the frequency of the communication or contact;
- (3) if visits are agreed to, whether supervision shall be required, and if supervision is required, what type of supervision shall be required;
- (4) if written communication or exchange of information is agreed upon, whether that will occur directly or through the Vermont Adoption Registry, set forth in 15A V.S.A. § 6-103;
- (5) if the Adoption Registry shall act as an intermediary for written communication, that the signing parties will keep their addresses updated with the Adoption Registry;
- (6) that failure to provide contact due to the child's illness or other good cause shall not constitute grounds for an enforcement proceeding;
- (7) that the right of the signing parties to change their residence is not impaired by the agreement;
- (8) an acknowledgment by the intended adoptive parents that the agreement grants either or both parents the right to seek to enforce the postadoption contact agreement;
- (9) an acknowledgment that once the adoption is finalized, the court shall presume that the adoptive parent's judgment concerning the best interests of the child is correct;
 - (10) the finality of the termination of parental rights and of the adoption

shall not be affected by implementation of the provisions of the postadoption contact agreement; and

- (11) a disagreement between the parties or litigation brought to enforce or modify the agreement shall not affect the validity of the termination of parental rights or the adoption.
- (d) A copy of the order approving the postadoption contact agreement and the postadoption contact agreement shall be filed with the Probate Division of the Superior Court with the petition to adopt filed under 15A V.S.A. Article 3, and, if the agreement specifies a role for the Adoption Registry, with the Registry.
- (e) The order approving a postadoption contact agreement shall be a separate order from the final order terminating parental rights.
- (f) The executed postadoption contact agreement shall become final upon legal finalization of an adoption under 15A V.S.A. Article 3.
- Sec. 11. 15A V.S.A. Article 9 is added to read:

ARTICLE 9. ENFORCEMENT, MODIFICATION, AND TERMINATION OF POSTADOPTION CONTACT AGREEMENTS

§ 9-101. ENFORCEMENT, MODIFICATION, AND TERMINATION OF POSTADOPTION CONTACT AGREEMENTS

- (a) An adoptive parent may petition the Court to modify or terminate a postadoption contact agreement entered into under 33 V.S.A. § 5124 if the adoptive parent believes the best interests of the child are being compromised by the terms of the agreement. In an action brought under this section, the burden of proof shall be on the adoptive parent to show by clear and convincing evidence that the modification or termination of the agreement is in the best interests of the child.
- (b) A former parent may petition for enforcement of a postadoption contact agreement entered into under 33 V.S.A. § 5124 if the adoptive parent is not in compliance with the terms of the agreement. In an action brought under this section, the burden of proof shall be on the former parent to show by a preponderance of the evidence that enforcement of the agreement is in the best interests of the child.
- (c) A disagreement between the parties or litigation brought to enforce or modify the agreement shall not affect the validity of the termination of parental rights or the adoption.
- (d) The Court shall not act on a petition to modify or enforce the agreement unless the petitioner had in good faith participated or attempted to participate

in mediation or alternative dispute resolution proceedings to resolve the dispute prior to bringing the petition for enforcement.

- (e) Parties to the proceeding shall be the individuals who signed the original agreement created under 33 V.S.A. § 5124. The adopted child, if 14 years of age or older, may also participate. The Department for Children and Families shall not be required to be a party to the proceeding and the Court shall not order further investigation or evaluation by the Department.
- (f) The Court may order the communication or contact be terminated or modified if the Court deems such termination or modification to be in the best interests of the child. In making a best interests determination, the Court may consider:
- (1) the protection of the physical safety of the adopted child or other members of the adoptive family;
 - (2) the emotional well-being of the adopted child;
- (3) whether enforcement of the agreement undermines the adoptive parent's parental authority; and
- (4) whether, due to a change in circumstances, continued compliance with the agreement would be unduly burdensome to one or more of the parties.
- (g) A Court-imposed modification of the agreement may limit, restrict, condition, or decrease contact between the former parents and the child, but in no event shall a Court-imposed modification serve to expand, enlarge, or increase the amount of contact between the former parents and the child or place new obligations on the adoptive parents.
- (h) No testimony or evidentiary hearing shall be required, although the Court may, in its discretion, hold a hearing. A hearing held to enforce, modify, or terminate an agreement for postadoption contact shall be confidential. Documentary evidence or offers of proof may serve as the basis for the Court's decision regarding enforcement, modification, or termination of an agreement.
- (i) Failure to comply with the agreement or petitioning the Court to enforce, modify, or terminate an agreement shall not form the basis for an award of monetary damages.
- (j) An agreement for postadoption contact or communication under 33 V.S.A. § 5124 shall cease to be enforceable on the date the adopted child turns 18 years of age or upon dissolution of the adoption.
- Sec. 12. 33 V.S.A. § 152 is amended to read:
- § 152. ACCESS TO RECORDS

(a) The Commissioner may obtain from the Vermont Crime Information Center the record of convictions of any person to the extent <u>required by law or</u> the Commissioner has determined by rule that such information is necessary to regulate a facility or individual subject to regulation by the Department <u>or to carry out the Department's child protection obligations under chapters 49–55 of this title</u>. The Commissioner shall first notify the person whose record is being requested.

* * *

Sec. 13. 33 V.S.A. § 6911 is amended to read:

§ 6911. RECORDS OF ABUSE, NEGLECT, AND EXPLOITATION

- (a) Information obtained through reports and investigations, including the identity of the reporter, shall remain confidential and shall not be released absent a court order, except as follows:
- The investigative report shall be disclosed only to: the Commissioner or person designated to receive such records; persons assigned by the Commissioner to investigate reports; the person reported to have abused, neglected, or exploited a vulnerable adult; the vulnerable adult or his or her representative; the Office of Professional Regulation when deemed appropriate by the Commissioner; the Secretary of Education when deemed appropriate by the Commissioner; the Commissioner for Children and Families or designee, for purposes of review of expungement petitions filed pursuant to section 4916c of this title; a law enforcement agency; the State's Attorney, or the Office of the Attorney General, when the Department believes there may be grounds for criminal prosecution or civil enforcement action, or in the course of a criminal or a civil investigation. When disclosing information pursuant to this subdivision, reasonable efforts shall be made to limit the information to the minimum necessary to accomplish the intended purpose of the disclosure, and no other information, including the identity of the reporter, shall be released absent a court order.

* * *

(c) The Commissioner or the Commissioner's designee may disclose Registry information only to:

* * *

- (5) the Commissioner for Children and Families, or the Commissioner's designee, for purposes related to:
- (A) the licensing or registration of facilities <u>and individuals</u> regulated by the Department for Children and Families; <u>and</u>
 - (B) the Department's child protection obligations under chapters

* * *

Sec. 14. 33 V.S.A. § 4916c is amended to read:

§ 4916c. PETITION FOR EXPUNGEMENT FROM THE REGISTRY

- (a)(1) A Except as provided in this subdivision, a person whose name has been placed on the Registry prior to July 1, 2009 and has been listed on the Registry for at least three years may file a written request with the Commissioner, seeking a review for the purpose of expunging an individual Registry record. A person whose name has been placed on the Registry on or after July 1, 2009 and has been listed on the Registry for at least seven years may file a written request with the Commissioner seeking a review for the purpose of expunging an individual Registry record. The Commissioner shall grant a review upon request.
- (2) A person who is required to register as a sex offender on a state's sex offender registry shall not be eligible to petition for expungement of his or her Registry record during the period in which the person is subject to sex offender registry requirements.
- (b)(1) The person shall have the burden of proving that a reasonable person would believe that he or she no longer presents a risk to the safety or well-being of children.
- (2) Factors to be considered by the <u>The</u> Commissioner shall include consider the following factors in making his or her determination:
- (1)(A) the nature of the substantiation that resulted in the person's name being placed on the Registry;
 - (2)(B) the number of substantiations, if more than one;
 - (3)(C) the amount of time that has elapsed since the substantiation;
- (4)(D) the circumstances of the substantiation that would indicate whether a similar incident would be likely to occur;
- (5)(E) any activities that would reflect upon the person's changed behavior or circumstances, such as therapy, employment, or education; and
 - (6)(F) references that attest to the person's good moral character; and
 - (G) any other information that the Commissioner deems relevant.

* * *

* * * Municipal and County Government; Special Investigative Units; Mission and Jurisdiction * * *

Sec. 15. 24 V.S.A. § 1940 is amended to read:

§ 1940. TASK FORCES; SPECIALIZED SPECIAL INVESTIGATIVE UNITS; BOARDS; GRANTS

(a) Pursuant to the authority established under section 1938 of this title, and in collaboration with law enforcement agencies, investigative agencies, victims' advocates, and social service providers, the Department of State's Attorneys and Sheriffs shall coordinate efforts to provide access in each region of the state State to special investigative units to investigate sex crimes, child abuse, domestic violence, or crimes against those with physical or developmental disabilities. The General Assembly intends that access to special investigative units be available to all Vermonters as soon as reasonably possible, but not later than July 1, 2009 which:

(1) shall investigate:

- (A) an incident in which a child suffers, by other than accidental means, serious bodily injury as defined in 13 V.S.A. § 1021; and
 - (B) potential violations of:
 - (i) 13 V.S.A. § 2602 (lewd or lascivious conduct with child);
 - (ii) 13 V.S.A. chapter 60 (human trafficking);
 - (iii) 13 V.S.A. chapter 64 (sexual exploitation of children); and
 - (iv) 13 V.S.A. chapter 72 (sexual assault); and
 - (2) may investigate:
 - (A) an incident in which a child suffers:
- (i) bodily injury, by other than accidental means, as defined in 13 V.S.A. § 1021; or
 - (ii) death;
 - (B) potential violations of:
 - (i) 13 V.S.A. § 2601 (lewd and lascivious conduct);
 - (ii) 13 V.S.A. § 2605 (voyeurism); and
 - (iii) 13 V.S.A. § 1304 (cruelty to a child); and
- (C) an incident involving potential domestic violence or crimes against those with physical or developmental disabilities.
- (b) A task force or specialized special investigative unit organized and operating under this section may accept, receive, and disburse in furtherance of its duties and functions any funds, grants, and services made available by the State of Vermont and its agencies, the federal government and its agencies, any

municipality or other unit of local government, or private or civic sources. Any employee covered by an agreement establishing a special investigative unit shall remain an employee of the donor agency.

- (c) A Specialized Special Investigative Unit Grants Board is created which shall be comprised of comprise the Attorney General, the Secretary of Administration, the Executive Director of the Department of State's Attorneys and Sheriffs, the Commissioner of Public Safety, the Commissioner for Children and Families, a representative of the Vermont Sheriffs' Association, a representative of the Vermont Association of Chiefs of Police, the Executive Director of the Center for Crime Victim Services, and the Executive Director of the Vermont League of Cities and Towns. Specialized Special investigative units organized and operating under this section for the investigation of sex crimes, child abuse, elder abuse, domestic violence, or crimes against those with physical or developmental disabilities may apply to the Board for a grant or grants covering the costs of salaries and employee benefits to be expended during a given year for the performance of unit duties as well as unit operating costs for rent, utilities, equipment, training, and supplies. Grants under this section shall be approved by a majority of the entire Board and shall not exceed 50 percent of the yearly salary and employee benefit costs of the unit. Preference shall be given to grant applications which include the participation of the Department of Public Safety, the Department for Children and Families, sheriffs' departments, community victims' advocacy organizations, and municipalities within the region. Preference shall also be given to grant applications which promote policies and practices that are consistent across the State, including policies and practices concerning the referral of complaints, the investigation of cases, and the supervision and management of special investigative units. However, a sheriff's department in a county with a population of less fewer than 8,000 residents shall upon application receive a grant of up to \$20,000.00 for 50 percent of the yearly salary and employee benefits costs of a part-time specialized special investigative unit investigator which shall be paid to the department as time is billed on a per hour rate as agreed by contract up to the maximum amount of the grant.
- (d) The Board may adopt rules relating to grant eligibility criteria, processes for applications, awards, and reports related to grants authorized pursuant to this section. The Attorney General shall be the adopting authority.
- Sec. 16. 33 V.S.A. § 4915b(e) is amended to read:
- (e) The Department shall report to and request assistance from law enforcement in the following circumstances:
- (1) investigations of child sexual abuse by an alleged perpetrator age 10 or older;

- (2) investigations of serious physical abuse or neglect likely to result in criminal charges or requiring emergency medical care;
- (3) situations potentially dangerous to the child or Department worker. [Repealed.]
- Sec. 17. 33 V.S.A. § 4915 is amended to read:
- § 4915. ASSESSMENT AND INVESTIGATION

* * *

- (g) The Department shall report to and receive assistance from law enforcement in the following circumstances:
- (1) investigations of child sexual abuse by an alleged perpetrator 10 years of age or older;
- (2) investigations of serious physical abuse or neglect requiring emergency medical care, resulting in death, or likely to result in criminal charges; and
 - (3) situations potentially dangerous to the child or Department worker.
- (h) The Department shall report to the appropriate special investigations unit any valid allegation concerning an incident in which a child suffers, by other than accidental means:
 - (1) serious bodily injury as defined in 13 V.S.A. § 1021; and
 - (2) potential violations of:
 - (A) 13 V.S.A. § 2602 (lewd or lascivious conduct with child);
 - (B) 13 V.S.A. chapter 60 (human trafficking);
 - (C) 13 V.S.A. chapter 64 (sexual exploitation of children); and
 - (D) 13 V.S.A. chapter 72 (sexual assault).
- * * * Penalties for Mandated Reporters, Public Officers, and Others * * * Sec. 18. 33 V.S.A. § 4913 is amended to read:
- § 4913. REPORTING CHILD ABUSE AND NEGLECT; REMEDIAL ACTION

* * *

- (f)(1) A person who violates subsection (a) of this section shall be fined not more than \$500.00 \$1,000.00.
- (2) A person who violates subsection (a) of this section with the intent to conceal abuse or neglect of a child shall be imprisoned not more than six months one year or fined not more than \$1,000.00 \\$2,000.00, or both.

(3) This section shall not be construed to prohibit a prosecution under any other provision of law.

* * *

Sec. 19. 13 V.S.A. § 3006 is amended to read:

§ 3006. NEGLECT OF DUTY BY PUBLIC OFFICERS

A state <u>State</u>, county, town, village, fire district, or school district officer who wilfully meglects to perform the duties imposed upon him or her by law, either express or implied, shall be imprisoned not more than one year or fined not more than \$1,000.00 \$2,000.00, or both.

Sec. 20. 13 V.S.A. § 1304 is amended to read:

§ 1304. CRUELTY TO CHILDREN UNDER 10 BY ONE OVER 16 A

CHILD

A person over the age of 16 years of age, having the custody, charge or care of a child under 10 years of age, who wilfully willfully assaults, ill treats, neglects, or abandons or exposes such the child, or causes or procures such the child to be assaulted, ill-treated, neglected, abandoned, or exposed, in a manner to cause such the child unnecessary suffering, or to endanger his or her health, shall be imprisoned not more than two years or fined not more than \$500.00 \$2,000.00, or both.

Sec. 21. 18 V.S.A. § 4236 is amended to read:

§ 4236. MANUFACTURE OR CULTIVATION

- (a)(1) A person knowingly and unlawfully manufacturing or cultivating a regulated drug shall be imprisoned not more than 20 years or fined not more than \$1,000,000.00, or both.
- (2) A person who violates subdivision (1) of this subsection shall be imprisoned for not more than 30 years or fined not more than \$1,500,000.00, or both, if:
 - (A) the regulated drug is methamphetamine; and
- (B) a child is actually present at the site of methamphetamine manufacture or attempted manufacture.
 - (b) This section shall not apply to the cultivation of marijuana.
 - * * * Department for Children and Families; Policies * * *
- Sec. 22. THE DEPARTMENT FOR CHILDREN AND FAMILIES; POLICIES, PROCEDURES, AND PRACTICES
 - (a) The Commissioner for Children and Families shall:

- (1) ensure that Family Services Division policies, procedures, and practices are consistent with the best interests of the child and are consistent with statute;
- (2) ensure that Family Services Division policies, procedures, and practices are consistent with each other and are applied in a consistent manner, in all Department offices and in all regions of the State;
- (3) by September 30, 2015, develop and implement a Family Services Division policy requiring a six-month supervision period by the Department after a child is returned to the home from which he or she was removed due to abuse or neglect;
- (4) develop metrics as to the appropriate case load for social workers in the Family Services Division that take into account the experience and training of a social worker, the number of families and the total number of children a social worker is responsible for, and the acuity or difficulty of cases;
- (5) ensure that all employees assigned to carry out investigations of child abuse and neglect have training or experience in conducting investigations and have a master's degree in social work or an equivalent degree, or relevant experience;
- (6) ensure that all Family Services Division employees receive training on:
 - (A) relevant policies, procedures, and practices; and
 - (B) the employees' legal responsibilities and obligations;
 - (7) develop policies, procedures, and practices to:
- (A) ensure the consistent sharing of information, in a manner that complies with statute, treatment providers, courts, State's Attorneys, guardians ad litem, law enforcement, and other relevant parties;
- (B) encourage treatment providers and all agencies, departments, and other persons that support recovery to provide regular treatment progress updates to the Commissioner;
- (C) ensure that courts have all relevant information in a timely fashion, and that Department employees file paperwork and reports in a timely manner:
- (D) require that the Family Services Division assess a child's safety if:
- (i) the child remains in a home from which other children have been removed; or

- (ii) the child remains in the custody of a parent or guardian whose parental rights as to another child have been terminated;
- (E) require that all persons living in a household, or that will have child care responsibilities, will be assessed for criminal history and potential safety risks whenever a child who has been removed from a home is returned to that home;
- (F) increase the number of required face-to-face meetings between Family Services Division social workers and children;
- (G) increase the number of required home visits and require unannounced home visits by Family Services Division social workers;
- (H) improve information sharing with mandatory reporters who have an ongoing relationship with a child;
- (I) ensure that mandatory reporters are informed that any confidential information they may receive cannot be disclosed to a person who is not authorized to receive that information;
- (J) ensure all parties authorized to receive confidential information are informed of their right to receive that information; and
- (K) apply results-based accountability or other data-based quality measures to determine if children who receive services from the Family Services Division in different areas of the State have different outcomes and the reasons for those differences.
- (b) On or before September 30, 2015, the Commissioner shall submit a written response to the House Committees on Human Services and on Judiciary and to the Senate Committees on Health and Welfare and on Judiciary with the Commissioner's response to the issues in subsection (a) of this section, including the language of any new or amended policies and procedures.
 - * * * Legislature; Establishing a Joint Legislative Child Protection Oversight Committee * * *
- Sec. 23. JOINT LEGISLATIVE CHILD PROTECTION OVERSIGHT COMMITTEE
- (a) Creation. There is created a Joint Legislative Child Protection Oversight Committee.
- (b) Membership. The Committee shall be composed of the following eight members, who shall be appointed each biennial session of the General Assembly:
 - (1) Four current members of the House of Representatives, not all 1979 -

from the same political party, who shall be appointed by the Speaker of the House; and

- (2) Four current members of the Senate, not all from the same political party, who shall be appointed by the Committee on Committees.
- (3) In addition to one member-at-large appointed from each chamber, one appointment shall be made from the following committees:
 - (A) House Committee on Education;
 - (B) Senate Committee on Education;
 - (C) House Committee on Judiciary;
 - (D) Senate Committee on Judiciary;
 - (E) House Committee on Human Services: and
 - (F) Senate Committee on Health and Welfare.
 - (c) Powers and duties.
 - (1) The Committee shall:
- (A) Exercise oversight over Vermont's system for protecting children from abuse and neglect, including:
- (i) evaluating whether the branches, departments, agencies, and persons that are responsible for protecting children from abuse and neglect are effective;
- (ii) determining if there are deficiencies in the system and the causes of those deficiencies;
 - (iii) evaluating which programs are the most cost-effective;
- (iv) determining whether there is variation in policies, procedures, practices, and outcomes between different areas of the State and the causes and results of any such variation; and
- (v) evaluating the measures recommended by the Working Group to Recommend Improvements to CHINS Proceedings established in Sec. 24 of this act to ensure that once a child is returned to his or her family, the court or the Department for Children and Families may continue to monitor the child and family where appropriate.
- (B) At least annually, report on the Committee's activities and recommendations to the General Assembly.
- (2) The Committee may review and make recommendations to the House and Senate Committees on Appropriations regarding budget proposals

and appropriations relating to protecting children from abuse and neglect.

- (d) Assistance. The Committee shall have the administrative, technical, and legal assistance of the Office of Legislative Council.
- (e) Retaliation. No person who is an employee of the State of Vermont, or of any State, local, county, or municipal department, agency, or person involved in child protection, and who testifies before, supplies information to, or cooperates with the Committee shall be subject to retaliation by his or her employer. Retaliation shall include job termination, demotion in rank, reduction in pay, alteration in duties and responsibilities, transfer, or a negative job performance evaluation based on the person's having testified before, supplied information to, or cooperated with the Committee.

(f) Meetings.

- (1) The member appointed from the Senate Committee on Health and Welfare shall call the first meeting of the Committee.
- (2) The Committee shall select a Chair, Vice Chair, and Clerk from among its members and may adopt rules of procedure. The Chair shall rotate biennially between the House and the Senate members. A quorum shall consist of five members.
- (3) When the General Assembly is in session, the Committee shall meet at the call of the Chair. The Committee may meet six times during adjournment, and may meet more often subject to approval of the Speaker of the House and the President Pro Tempore of the Senate.
- (g) Reimbursement. For attendance at meetings during adjournment of the General Assembly, members of the Committee shall be entitled to per diem compensation and reimbursement of expenses pursuant to 2 V.S.A. § 406.
- (h) Sunset. On June 1, 2018 this section (creating the Joint Legislative Child Protection Oversight Committee) is repealed and the Committee shall cease to exist.
 - * * * Improvements to CHINS Proceedings * * *
- Sec. 24. WORKING GROUP TO RECOMMEND IMPROVEMENTS TO CHINS PROCEEDINGS
- (a) Creation. There is created a working group to recommend ways to improve the efficiency, timeliness, and process of Children in Need of Care or Supervision (CHINS) proceedings.
- (b) Membership. The Working Group shall be composed of the following members:
 - (1) the Chief Administrative Judge or designee;

- (2) the Defender General or designee;
- (3) the Attorney General or designee;
- (4) the Commissioner for Children and Families or designee;
- (5) the Executive Director of State's Attorneys and Sheriffs or designee; and
- (6) a guardian ad litem who shall be appointed by the Chief Superior Judge.
- (c) Powers and duties. The Working Group shall study and make recommendations concerning:
- (1) how to ensure that statutory time frames are met in 90 percent of proceedings;
- (2) how to ensure that attorneys, judges, and guardians ad litem appear on time and are prepared;
- (3) how to monitor and improve the performance and work quality of attorneys, judges, and guardians ad litem;
- (4) how to ensure that there is a sufficient number of attorneys available to handle all CHINS cases, in all regions of the State, in a timely manner;
- (5) the role of guardians ad litem, and how to ensure their information is presented to, and considered by, the court;
- (6) how to expedite a new proceeding that concerns a family with repeated contacts with the child protection system;
- (7) whether the adoption of American Bar Association standards for attorneys who work in the area of child abuse and neglect would be appropriate;
- (8) the feasibility of creating a statewide Family Drug Treatment Court initiative to improve substance abuse treatment and child welfare outcomes;
- (9) whether requiring a reunification hearing would improve child welfare outcomes;
- (10) how and whether to provide financial assistance to individuals seeking to mediate a dispute over a postadoption contact agreement; and
- (11) any other issue the Working Group determines is relevant to improve the efficiency, timeliness, process, and results of CHINS proceedings.
- (d) Assistance. The Working Group shall have the administrative, technical, and legal assistance of the Office of the Attorney General. The

Working Group may consult with any persons necessary in fulfilling its powers and duties.

- (e) Report. On or before November 1, 2015, the Working Group shall report its findings and recommendations to the Joint Legislative Child Protection Oversight Committee, the House Committees on Human Services and on Judiciary, and the Senate Committees on Health and Welfare and on Judiciary.
 - (f) Meetings and sunset.
- (1) The Attorney General or designee shall call the first meeting of the Working Group.
- (2) The Working Group shall select a chair from among its members at the first meeting.
 - (3) The Working Group shall cease to exist on November 2, 2015.

* * * Effective Dates * * *

Sec. 25. EFFECTIVE DATES

This act shall take effect on July 1, 2015, except for this section, Sec. 22 (Department for Children and Families; policies, procedures, and practices), Sec. 23 (Joint Legislative Child Protection Oversight Committee), and Sec. 24 (Working Group to Recommend Improvements to CHINS Proceedings) which shall take effect on passage.

(Committee vote: 11-0-0)

(For text see Senate Journal 2/25/15)

Rep. Grad of Moretown, for the Committee on **Judiciary,** recommends the House propose to the Senate to amend the bill as recommended by the Committee on **Human Services** and when further amended as follows:

<u>First</u>: In Sec. 3, 33 V.S.A. § 4912, by adding subdivision (15) and an ellipsis to read:

(15) "Sexual abuse" consists of any act or acts by any person involving sexual molestation or exploitation of a child, including incest, prostitution, rape, sodomy, or any lewd and lascivious conduct involving a child. Sexual abuse also includes the aiding, abetting, counseling, hiring, or procuring of a child to perform or participate in any photograph, motion picture, exhibition, show, representation, or other presentation which, in whole or in part, depicts sexual conduct, sexual excitement, or sadomasochistic abuse involving a child. Sexual abuse also includes the viewing, possession, or transmission of child pornography, with the exclusion of the exchange of images between mutually consenting minors, including the minor whose image is exchanged.

<u>Second</u>: By striking out Sec. 4, 33 V.S.A. § 4913, in its entirety and inserting in lieu thereof the following:

Sec. 4. 33 V.S.A. § 4913 is amended to read:

§ 4913. REPORTING CHILD ABUSE AND NEGLECT; REMEDIAL ACTION

- (a) Any A mandated reporter is any:
 - (1) health care provider, including any:
- (A) physician, surgeon, osteopath, chiropractor, or physician assistant licensed, certified, or registered under the provisions of Title 26;
 - (B) any resident physician;
 - (C) intern;
 - (D) or any hospital administrator in any hospital in this State;
 - (F) whether or not so registered, and any registered nurse;
 - (G) licensed practical nurse;
 - (H) medical examiner;
 - (I) emergency medical personnel as defined in 24 V.S.A. § 2651(6);
 - (J) dentist;
 - (K) psychologist; and
 - (L) pharmacist, any other health care provider, child care worker,;
- (2) individual who is employed by a school district or an approved or recognized independent school, or who is contracted and paid by a school district or an approved or recognized independent school to provide student services, including any:
 - (A) school superintendent;
- (B) headmaster of an approved or recognized independent school as defined in 16 V.S.A. § 11₇;
 - (C) school teacher;
 - (D) student teacher;
 - (E) school librarian;
 - (F) school principal; and
 - (G) school guidance counselor, and any other individual who is

employed by a school district or an approved or recognized independent school, or who is contracted and paid by a school district or an approved or recognized independent school to provide student services,:

- (3) child care worker;
- (4) mental health professional;
- (5) social worker;
- (6) probation officer;
- (7) any employee, contractor, and grantee of the Agency of Human Services who have contact with clients;
 - (8) police officer;
 - (9) camp owner;
 - (10) camp administrator;
 - (11) camp counselor; or
 - (12) member of the clergy.
- (b) As used in subsection (a) of this section, "camp" includes any residential or nonresidential recreational program.
- (c) Any mandated reporter who has reasonable cause to believe that any child has been abused or neglected reasonably suspects abuse or neglect of a child shall report or cause a report to be made in accordance with the provisions of section 4914 of this title within 24 hours of the time information regarding the suspected abuse or neglect was first received or observed. As used in this subsection, "camp" includes any residential or nonresidential recreational program.
- $\frac{(b)(d)(1)}{(b)(b)(b)}$ The Commissioner shall inform the person who made the report under subsection (a) of this section:
- (1)(A) whether the report was accepted as a valid allegation of abuse or neglect;
- (2)(B) whether an assessment was conducted and, if so, whether a need for services was found; and
- (3)(C) whether an investigation was conducted and, if so, whether it resulted in a substantiation.
- (2) Upon request, the Commissioner shall provide relevant information contained in the case records concerning a person's report to a person who:
 - (A) made the report under subsection (a) of this section; and

- (B) is engaged in an ongoing working relationship with the child or family who is the subject of the report.
- (3) Any information disclosed under subdivision (2) of this subsection shall not be disseminated by the mandated reporter requesting the information. A person who intentionally violates the confidentiality provisions of this section shall be fined not more than \$2,000.00.
- (4) In providing information under subdivision (2) of this subsection, the Department may withhold information that could:
- (A) compromise the safety of the reporter or the child or family who is the subject of the report; or
 - (B) threaten the emotional well-being of the child.

* * *

Third: By inserting a new Sec. 5 as follows:

Sec. 5. 33 V.S.A. § 4914 is amended to read:

§ 4914. NATURE AND CONTENT OF REPORT; TO WHOM MADE

A report shall be made orally or in writing to the Commissioner or designee. The Commissioner or designee shall request the reporter to follow the oral report with a written report, unless the reporter is anonymous. Reports shall contain the name and address or other contact information of the reporter as well as the names and addresses of the child and the parents or other persons responsible for the child's care, if known; the age of the child; the nature and extent of the child's injuries together with any evidence of previous abuse and neglect of the child or the child's siblings; and any other information that the reporter believes might be helpful in establishing the cause of the injuries or reasons for the neglect as well as in protecting the child and assisting the family. If a report of child abuse or neglect involves the acts or omissions of the Commissioner or employees of the Department, then the report shall be directed to the Secretary of Human Services who shall cause the report to be investigated by other appropriate Agency staff. If the report is substantiated, services shall be offered to the child and to his or her family or caretaker according to the requirements of section 4915b of this title.

<u>Fourth</u>: In the old Sec. 5, 33 V.S.A. § 4921, by striking out subdivision (e)(1)(G) in its entirety and inserting in lieu thereof the following:

(G) A Probate Division of the Superior Court involved in guardianship proceedings.

<u>Fifth</u>: In Sec. 6, 33 V.S.A. § 5110, subsection (b), after the words "<u>seeking</u> inclusion in the hearing" by inserting the words "in accordance with this

subsection"

<u>Sixth</u>: In Sec. 10, 33 V.S.A. § 5124, subsection (b) by striking out the word "<u>may</u>" and inserting in lieu thereof the word "<u>shall</u>"

<u>Seventh</u>: In Sec. 10, 33 V.S.A. § 5124, subdivision (b)(1)(B) by striking out the words "<u>look to</u>" and inserting in lieu thereof the word "<u>consider</u>"

<u>Eighth</u>: In Sec. 10, 33 V.S.A. § 5124, subsection (b)(1)(B)(ix) by striking out the words "<u>involved in the proceeding and actively engaged with the child</u>"

<u>Ninth</u>: In Sec. 10, 33 V.S.A. § 5124, by striking out subsection (e) in its entirety and inserting in lieu thereof the following:

(e) The order approving a postadoption contact agreement shall be a separate order issued before and contingent upon the final order of voluntary termination of parental rights.

<u>Tenth</u>: In Sec. 11, 15A V.S.A. Article 9, in § 9-101, by striking out subsection (h) in its entirety and inserting in lieu thereof the following:

(h) A hearing held to enforce, modify, or terminate an agreement for postadoption contact shall be confidential.

<u>Eleventh</u>: In Sec. 12, 33 V.S.A. § 152, in subsection (a), by striking out the number "55" and inserting in lieu thereof the number "59"

<u>Twelfth</u>: In Sec. 13, 33 V.S.A. § 6911, subdivision (c)(5)(B), by striking out the number "<u>55</u>" and inserting in lieu thereof the number "<u>59</u>"

<u>Thirteenth</u>: In Sec. 15, 24 V.S.A. § 1940, subdivision (a)(1)(B)(iii), by striking out the word "and"

<u>Fourteenth</u>: In Sec. 15, 24 V.S.A. § 1940, by adding a subdivision (a)(1)(B)(v) as follows:

(v) 13 V.S.A. § 1379 (sexual abuse of a vulnerable adult); and

<u>Fifteenth</u>: In Sec. 17, 33 V.S.A. § 4915, subsection (h), after the words "<u>valid allegation</u>" by inserting the words "<u>pursuant to subsection</u> (b) of this section"

Sixteenth: By striking out Sec. 18 in its entirety

Seventeenth: By striking out Sec. 19 in its entirety

Eighteenth: By striking out Sec. 20 in its entirety

Nineteenth: By striking out Sec. 21 in its entirety

<u>Twentieth</u>: In Sec. 23, Joint Legislative Child Protection Oversight Committee, in subdivision (c)(1)(A)(iv) by striking out the last word "and"

<u>Twenty-first</u>: In Sec. 23, Joint Legislative Child Protection Oversight Committee, by adding a new subdivision (c)(1)(A)(v) as follows:

(v) evaluating whether licensed mandatory reporters should be required to certify that they completed training on the requirements set forth under 33 V.S.A. § 4913; and

and by renumbering all remaining subdivisions in the subsection to be numerically correct

<u>Twenty-second</u>: In Sec. 24, Working Group, subdivision (c)(10), by striking out the last word "and"

<u>Twenty-third</u>: In Sec. 24, Working Group, by adding new subdivisions (c)(11) and (c)(12) as follows:

- (11) how and whether to change the confidentiality requirements for juvenile judicial proceedings under 33 V.S.A. chapter 53;
- (12) best practices regarding representation of children in juvenile judicial proceedings; and

and by renumbering all remaining subdivisions of the subsection to be numerically correct

<u>Twenty-fourth</u>: In Sec. 24, by striking out subsection (e) in its entirety and inserting in lieu thereof the following:

(e) Report. On or before November 1, 2015, the Working Group shall provide a report on its findings and recommendations with respect to subdivisions (c)(1)–(5) of this section to the Joint Legislative Child Protection Oversight Committee, the House Committees on Human Services and on Judiciary, and the Senate Committees on Health and Welfare and on Judiciary. On or before November 1, 2016, the Working Group shall report its findings and recommendations with respect to subdivisions (c)(6)-(13) of this section to the same Committees.

Twenty-fifth: In Sec. 24, subdivision (f)(3), by striking out the number "2015" and inserting in lieu thereof the number "2016"

<u>Twenty-sixth</u>: By striking out Sec. 25 in its entirety and inserting in lieu thereof the following:

Sec. 22. EFFECTIVE DATES

This act shall take effect on July 1, 2015, except for this section, Secs. 19 (Department for Children and Families; policies, procedures, and practices), 20 (Joint Legislative Child Protection Oversight Committee), and 21 (Working Group to Recommend Improvements to CHINS Proceedings), which shall take

effect on passage.

and by renumbering all sections of the bill to be numerically correct.

(Committee Vote: 2/25/15)

Rep. Trieber of Rockingham, for the Committee on **Appropriations,** recommends the House propose to the Senate to amend the bill as recommended by the Committees on **Human Services** and **Judiciary** and when further amended as follows:

<u>First</u>: By striking Sec. 19 in its entirety and inserting in lieu thereof the following:

- Sec. 19. THE DEPARTMENT FOR CHILDREN AND FAMILIES; POLICIES, PROCEDURES, AND PRACTICES
 - (a) The Commissioner for Children and Families shall:
- (1) ensure that Family Services Division policies, procedures, and practices are consistent with the best interests of the child and are consistent with statute;
- (2) ensure that Family Services Division policies, procedures, and practices are consistent with each other and are applied in a consistent manner, in all Department offices and in all regions of the State;
- (3) develop metrics as to the appropriate case load for social workers in the Family Services Division that take into account the experience and training of a social worker, the number of families and the total number of children a social worker is responsible for, and the acuity or difficulty of cases;
- (4) ensure that all Family Services Division employees receive training on:
 - (A) relevant policies, procedures, and practices; and
 - (B) the employees' legal responsibilities and obligations;
 - (5) develop policies, procedures, and practices to:
- (A) ensure the consistent sharing of information, in a manner that complies with statute, treatment providers, courts, State's Attorneys, guardians ad litem, law enforcement, and other relevant parties;
- (B) encourage treatment providers and all agencies, departments, and other persons that support recovery to provide regular treatment progress updates to the Commissioner;
- (C) ensure that courts have all relevant information in a timely fashion, and that Department employees file paperwork and reports in a timely

manner;

- (D) require that the Family Services Division assess a child's safety if:
- (i) the child remains in a home from which other children have been removed; or
- (ii) the child remains in the custody of a parent or guardian whose parental rights as to another child have been terminated;
- (E) improve information sharing with mandatory reporters who have an ongoing relationship with a child;
- (F) ensure that mandatory reporters are informed that any confidential information they may receive cannot be disclosed to a person who is not authorized to receive that information;
- (G) ensure all parties authorized to receive confidential information are informed of their right to receive that information; and
- (H) apply results-based accountability or other data-based quality measures to determine if children who receive services from the Family Services Division in different areas of the State have different outcomes and the reasons for those differences.
- (b) The Commissioner for Children and Families shall, within available resources, develop a plan to implement the following policies, procedures, and practices, including identifying potential costs to:
- (1) increase the number of required face-to-face meetings between Family Services Division social workers and children;
- (2) increase the number of required home visits and require unannounced home visits by Family Services Division social workers;
- (3) require that all persons living in a household, or that will have child care responsibilities, will be assessed for criminal history and potential safety risks whenever a child who has been removed from a home is returned to that home;
- (4) ensure that all employees assigned to carry out investigations of child abuse and neglect have training or experience in conducting investigations and have a master's degree in social work or an equivalent degree, or relevant experience; and
- (5) by September 30, 2015, develop and implement a Family Services Division policy requiring a six-month supervision period by the Department after a child is returned to the home from which he or she was removed due to

abuse or neglect.

(c) On or before September 30, 2015, the Commissioner shall submit a written response to the House Committees on Human Services and on Judiciary and to the Senate Committees on Health and Welfare and on Judiciary with the Commissioner's response to the issues in subsection (a) of this section, including the language of any new or amended policies and procedures.

<u>Second</u>: In Sec. 20, subsection (b), by striking the word "<u>eight</u>" and inserting in lieu thereof the word <u>six</u>

<u>Third</u>: In Sec. 20, subsection (b)(3), by striking the words "<u>In addition to one member-at-large appointed from each chamber, one</u>" and inserting in lieu thereof the word One

(Committee Vote: 11-0-0)

Amendment to be offered by Rep. Trieber of Rockingham to the recommendation of amendment of the Committee on Human Services as amended to S. 9

<u>First</u>: By striking Sec. 19 in its entirety and inserting in lieu thereof the following:

- Sec. 19. THE DEPARTMENT FOR CHILDREN AND FAMILIES; POLICIES, PROCEDURES, AND PRACTICES
 - (a) The Commissioner for Children and Families shall:
- (1) ensure that Family Services Division policies, procedures, and practices are consistent with the best interests of the child and are consistent with statute;
- (2) ensure that Family Services Division policies, procedures, and practices are consistent with each other and are applied in a consistent manner, in all Department offices and in all regions of the State;
- (3) develop metrics as to the appropriate case load for social workers in the Family Services Division that take into account the experience and training of a social worker, the number of families and the total number of children a social worker is responsible for, and the acuity or difficulty of cases;
- (4) ensure that all Family Services Division employees receive training on:
 - (A) relevant policies, procedures, and practices; and
 - (B) the employees' legal responsibilities and obligations;

- (5) develop policies, procedures, and practices to:
- (A) ensure the consistent sharing of information, in a manner that complies with statute, treatment providers, courts, State's Attorneys, guardians ad litem, law enforcement, and other relevant parties;
- (B) encourage treatment providers and all agencies, departments, and other persons that support recovery to provide regular treatment progress updates to the Commissioner;
- (C) ensure that courts have all relevant information in a timely fashion, and that Department employees file paperwork and reports in a timely manner;
- (D) require that the Family Services Division assess a child's safety if:
- (i) the child remains in a home from which other children have been removed; or
- (ii) the child remains in the custody of a parent or guardian whose parental rights as to another child have been terminated;
- (E) improve information sharing with mandatory reporters who have an ongoing relationship with a child;
- (F) ensure that mandatory reporters are informed that any confidential information they may receive cannot be disclosed to a person who is not authorized to receive that information;
- (G) ensure all parties authorized to receive confidential information are informed of their right to receive that information; and
- (H) apply results-based accountability or other data-based quality measures to determine if children who receive services from the Family Services Division in different areas of the State have different outcomes and the reasons for those differences.
- (6) ensure that all employees assigned to carry out investigations of child abuse and neglect have training or experience in conducting investigations and have a master's degree in social work or an equivalent degree, or relevant experience; and
- (7) by September 30, 2015, develop and implement a Family Services Division policy requiring a six-month supervision period by the Department after a child is returned to the home from which he or she was removed due to abuse or neglect.
 - (b) The Commissioner for Children and Families shall, within available

resources, develop a plan to implement the following policies, procedures, and practices, including identifying potential costs to:

- (1) increase the number of required face-to-face meetings between Family Services Division social workers and children;
- (2) increase the number of required home visits and require unannounced home visits by Family Services Division social workers; and
- (3) require that all persons living in a household, or that will have child care responsibilities, will be assessed for criminal history and potential safety risks whenever a child who has been removed from a home is returned to that home.
- (c) On or before September 30, 2015, the Commissioner shall submit a written response to the House Committees on Human Services and on Judiciary and to the Senate Committees on Health and Welfare and on Judiciary with the Commissioner's response to the issues in subsection (a) of this section, including the language of any new or amended policies and procedures.

<u>Second</u>: In Sec. 20, subsection (b), by striking the word "<u>eight</u>" and inserting in lieu thereof the word <u>six</u>

<u>Third</u>: In Sec. 20, subsection (b)(3), by striking the words "<u>In addition to one member-at-large appointed from each chamber, one</u>" and inserting in lieu thereof the word One

S. 139

An act relating to pharmacy benefit managers and hospital observation status

Rep. Lippert of Hinesburg, for the Committee on **Health Care,** recommends that the House propose to the Senate that the bill be amended by striking all after the enacting clause and inserting in lieu thereof the following:

* * * Pharmacy Benefit Managers * * *

Sec. 1. 18 V.S.A. § 9471 is amended to read:

§ 9471. DEFINITIONS

As used in this subchapter:

* * *

- (6) "Maximum allowable cost" means the per unit drug product reimbursement amount, excluding dispensing fees, for a group of equivalent multisource generic prescription drugs.
- Sec. 2. 18 V.S.A. § 9473 is amended to read:

§ 9473. PHARMACY BENEFIT MANAGERS; REQUIRED PRACTICES WITH RESPECT TO PHARMACIES

* * *

- (c) For each drug for which a pharmacy benefit manager establishes a maximum allowable cost in order to determine the reimbursement rate, the pharmacy benefit manager shall do all of the following:
- (1) Make available, in a format that is readily accessible and understandable by a pharmacist, the actual maximum allowable cost for each drug and the source used to determine the maximum allowable cost.
- (2) Update the maximum allowable cost at least once every seven calendar days. In order to be subject to maximum allowable cost, a drug must be widely available for purchase by all pharmacies in the State, without limitations, from national or regional wholesalers and must not be obsolete or temporarily unavailable.
- (3) Establish or maintain a reasonable administrative appeals process to allow a dispensing pharmacy provider to contest a listed maximum allowable cost.
- (4) Respond in writing to any appealing pharmacy provider within 10 calendar days after receipt of an appeal, provided that a dispensing pharmacy provider shall file any appeal within 10 calendar days from the date its claim for reimbursement is adjudicated.
 - * * * Notice of Hospital Observation Status * * *
- Sec. 3. 18 V.S.A. § 1905 is amended to read:

§ 1905. LICENSE REQUIREMENTS

Upon receipt of an application for license and the license fee, the licensing agency shall issue a license when it determines that the applicant and hospital facilities meet the following minimum standards:

* * *

- (22) All hospitals shall provide oral and written notices to each individual that the hospital places in observation status as required by section 1911a of this title.
- Sec. 4. 18 V.S.A. § 1911a is added to read:

1911a. NOTICE OF HOSPITAL OBSERVATION STATUS

(a)(1) Each hospital shall provide oral and written notice to each Medicare beneficiary that the hospital places in observation status as soon as possible but no later than 24 hours following such placement, unless the individual is discharged or leaves the hospital before the 24-hour period expires. The

written notice shall be a uniform form developed by the Department of Health, in consultation with interested stakeholders, for use in all hospitals.

- (2) If a patient is admitted to the hospital as an inpatient before the notice of observation has been provided, and under Medicare rules the observation services may be billed as part of the inpatient stay, the hospital shall not be required to provide notice of observation status.
 - (b) Each oral and written notice shall include:
- (1) a statement that the individual is under observation as an outpatient and is not admitted to the hospital as an inpatient;
- (2) a statement that observation status may affect the individual's Medicare coverage for hospital services, including medications and pharmaceutical supplies, and for rehabilitative or skilled nursing services at a skilled nursing facility if needed upon discharge from the hospital; and
- (3) a statement that the individual may contact the Office of the Health Care Advocate or the Vermont State Health Insurance Assistance Program to understand better the implications of placement in observation status.
- (c) Each written notice shall include the name and title of the hospital representative who gave oral notice; the date and time oral and written notice were provided; the means by which written notice was provided, if not provided in person; and contact information for the Office of the Health Care Advocate and the Vermont State Health Insurance Assistance Program.
- (d) Oral and written notice shall be provided in a manner that is understandable by the individual placed in observation status or by his or her representative or legal guardian.
- (e) The hospital representative who provided the written notice shall request a signature and date from the individual or, if applicable, his or her representative or legal guardian, to verify receipt of the notice. If a signature and date were not obtained, the hospital representative shall document the reason.

Sec. 4a. NOTICE OF OBSERVATION STATUS FOR PATIENTS WITH COMMERCIAL INSURANCE

The General Assembly requests that the Vermont Association of Hospitals and Health Systems and the Office of the Health Care Advocate consider the appropriate notice of hospital observation status that patients with commercial insurance should receive and the circumstances under which such notice should be provided. The General Assembly requests that the Vermont Association of Hospitals and Health Systems and the Office of the Health Care Advocate provide their findings and recommendations to the House Committee

on Health Care and the Senate Committee on Health and Welfare on or before January 15, 2016.

* * * Reports * * *

Sec. 5. VERMONT HEALTH CARE INNOVATION PROJECT; UPDATES

The Project Director of the Vermont Health Care Innovation Project (VHCIP) shall provide an update at least quarterly to the House Committees on Health Care and on Ways and Means, the Senate Committees on Health and Welfare and on Finance, and the Health Reform Oversight Committee regarding VHCIP implementation and the use of the federal State Innovation Model (SIM) grant funds. The Project Director's update shall include information regarding:

- (1) the VHCIP pilot projects and other initiatives undertaken using SIM grant funds, including a description of the projects and initiatives, the timing of their implementation, the results achieved, and the replicability of the results;
- (2) how the VHCIP projects and initiatives fit with other payment and delivery system reforms planned or implemented in Vermont;
- (3) how the VHCIP projects and initiatives meet the goals of improving health care access and quality and reducing costs;
- (4) how the VHCIP projects and initiatives will reduce administrative costs;
- (5) how the VHCIP projects and initiatives compare to the principles expressed in 2011 Acts and Resolves No. 48;
- (6) what will happen to the VHCIP projects and initiatives when the SIM grant funds are no longer available; and
- (7) how to protect the State's interest in any health information technology and security functions, processes, or other intellectual property developed through the VHCIP.

Sec. 6. REDUCING DUPLICATION OF SERVICES; REPORT

(a) The Agency of Human Services shall evaluate the services offered by each entity licensed, administered, or funded by the State, including the designated agencies, to provide services to individuals receiving home- and community-based long-term care services or who have developmental disabilities, mental health needs, or substance use disorder. The Agency shall determine areas in which there are gaps in services and areas in which programs or services are inconsistent with the Health Resource Allocation Plan or are overlapping, duplicative, or otherwise not delivered in the most efficient, cost-effective, and high-quality manner and shall develop recommendations for

- consolidation or other modification to maximize high-quality services, efficiency, service integration, and appropriate use of public funds.
- (b) On or before January 15, 2016, the Agency shall report its findings and recommendations to the House Committee on Human Services and the Senate Committee on Health and Welfare.
- * * * Strengthening Affordability and Access to Health Care * * * Sec. 7. 33 V.S.A. § 1812(b) is amended to read:
- (b)(1) An individual or family with income at or below 300 percent of the federal poverty guideline shall be eligible for cost-sharing assistance, including a reduction in the out-of-pocket maximums established under Section 1402 of the Affordable Care Act.
- (2) The Department of Vermont Health Access shall establish cost-sharing assistance on a sliding scale based on modified adjusted gross income for the individuals and families described in subdivision (1) of this subsection. Cost-sharing assistance shall be established as follows:
- (A) for households with income at or below 150 percent of the federal poverty level (FPL): 94 percent actuarial value;
- (B) for households with income above 150 percent FPL and at or below 200 percent FPL: 87 percent actuarial value;
- (C) for households with income above 200 percent FPL and at or below 250 percent FPL: 77 83 percent actuarial value;
- (D) for households with income above 250 percent FPL and at or below 300 percent FPL: 73 79 percent actuarial value.
- (3) Cost-sharing assistance shall be available for the same qualified health benefit plans for which federal cost-sharing assistance is available and administered using the same methods as set forth in Section 1402 of the Affordable Care Act.

Sec. 8. COST-SHARING SUBSIDY; APPROPRIATION

- (a) Increasing the cost-sharing subsidies available to Vermont residents will not only make it easier for people with incomes below 300 percent of the federal poverty level to access health care services, but it may encourage some residents without insurance to enroll for coverage if they know they will be able to afford to use it.
- (b) The sum of \$761,308.00 is appropriated from the General Fund to the Department of Vermont Health Access in fiscal year 2016 for the Exchange cost-sharing subsidies for individuals at the actuarial levels in effect on January 1, 2015.

(c) The sum of \$2,000,000.00 is appropriated from the General Fund to the Department of Vermont Health Access in fiscal year 2016 to increase Exchange cost-sharing subsidies beginning on January 1, 2016 to provide coverage at an 83 percent actuarial value for individuals with incomes between 200 and 250 percent of the federal poverty level and at a 79 percent actuarial value for individuals with incomes between 250 and 300 percent of the federal poverty level.

* * * Strengthening Primary Care * * *

Sec. 9. INVESTING IN PRIMARY CARE SERVICES

The sum of \$7,000,000.00 in Global Commitment funds is appropriated to the Department of Vermont Health Access in fiscal year 2016 to increase reimbursement rates for primary care providers for services provided to Medicaid beneficiaries.

Sec. 10. BLUEPRINT FOR HEALTH INCREASES

- (a) The sum of \$4,085,826.00 in Global Commitment funds is appropriated to the Department of Vermont Health Access in fiscal year 2016 to increase payments to patient-centered medical homes and community health teams pursuant to 18 V.S.A. § 702.
- (b) In its use of the funds appropriated in this section, the Blueprint for Health shall work collaboratively to begin including family-centered approaches and adverse childhood experience screenings consistent with the report entitled "Integrating ACE-Informed Practice into the Blueprint for Health." Considerations should include prevention, early identification, and screening, as well as reducing the impact of adverse childhood experiences through trauma-informed treatment and suicide prevention initiatives.

Sec. 11. AREA HEALTH EDUCATION CENTERS

The sum of \$700,000.00 in Global Commitment funds is appropriated to the Department of Health in fiscal year 2016 for a grant to the Area Health Education Centers for repayment of educational loans for health care providers and health care educators.

- * * * Investing in Structural Reform for Long-Term Savings * * *
- Sec. 12. GREEN MOUNTAIN CARE BOARD; ALL-PAYER WAIVER; RATE-SETTING
- (a) The sum of \$862,767.00 is appropriated to the Green Mountain Care Board in fiscal year 2016, of which \$184,636.00 comes from the General Fund, \$224,774.00 is in Global Commitment funds, \$393,357.00 comes from the Board's bill-back authority pursuant to 18 V.S.A. § 9374(h), and \$60,000.00 comes from the Health IT-Fund.

- (b) Of the funds appropriated pursuant to this section, the Board shall use:
- (1) \$502,767.00 for positions and operating expenses related to the Board's provider rate-setting authority, the all-payer model, and the Medicaid cost shift;
- (2) \$300,000.00 for contracts and third-party services related to the all-payer model, provider rate-setting, and the Medicaid cost shift; and
- (3) \$60,000.00 to provide oversight of the budget and activities of the Vermont Information Technology Leaders, Inc.
- Sec. 13. GREEN MOUNTAIN CARE BOARD; POSITIONS
- (a) On July 1, 2015, two classified positions are created for the Green Mountain Care Board.
- (b) On July 1, 2015, one exempt position, attorney, is created for the Green Mountain Care Board.
 - * * * Consumer Information, Assistance, and Representation * * *
- Sec. 14. OFFICE OF THE HEALTH CARE ADVOCATE; APPROPRIATION; INTENT
- (a) The Office of the Health Care Advocate has a critical function in the Vermont's health care system. The Health Care Advocate provides information and assistance to Vermont residents who are navigating the health care system and represents their interests in interactions with health insurers, health care providers, Medicaid, the Green Mountain Care Board, the General Assembly, and others. The continuation of the Office of the Health Care Advocate is necessary to achieve additional health care reform goals.
- (b) The sum of \$40,000.00 is appropriated from the General Fund to the Agency of Administration in fiscal year 2016 for its contract with the Office of the Health Care Advocate.
- (c) It is the intent of the General Assembly that, beginning with the 2017 fiscal year budget, the Governor's budget proposal developed pursuant to 32 V.S.A. chapter 5 should include a separate provision identifying the aggregate sum to be appropriated from all State sources to the Office of the Health Care Advocate.

Sec. 15. CONSUMER INFORMATION AND PRICE TRANSPARENCY

The Green Mountain Care Board shall evaluate potential models for providing consumers with information about the cost and quality of health care services available across the State, including a consideration of the models used in Maine, Massachusetts, and New Hampshire, as well as any platforms developed and implemented by health insurers doing business in this State. On

or before October 1, 2015, the Board shall report its findings and a proposal for a robust Internet-based consumer health care information system to the House Committee on Health Care, the Senate Committees on Health and Welfare and on Finance, and the Health Reform Oversight Committee.

* * * Universal Primary Care * * *

Sec. 16. PURPOSE

The purpose of Secs. 16 through 20 of this act is to establish the administrative framework and reduce financial barriers as preliminary steps to the implementation of the principles set forth in 2011 Acts and Resolves No. 48 to enable Vermonters to receive necessary health care and examine the cost of providing primary care to all Vermonters without deductibles, coinsurance, or co-payments or, if necessary, with limited cost-sharing.

Sec. 17. [Deleted.]

Sec. 18. DEFINITION OF PRIMARY CARE

As used in Secs. 16 through 20 of this act, "primary care" means health services provided by health care professionals who are specifically trained for and skilled in first-contact and continuing care for individuals with signs, symptoms, or health concerns, not limited by problem origin, organ system, or diagnosis, and includes pediatrics, internal and family medicine, gynecology, primary mental health services, and other health services commonly provided at federally qualified health centers. Primary care does not include dental services.

Sec. 19. COST ESTIMATES FOR UNIVERSAL PRIMARY CARE

- (a) On or before October 15, 2015, the Joint Fiscal Office, in consultation with the Green Mountain Care Board and the Secretary of Administration or designee, shall provide to the Joint Fiscal Committee, the Health Reform Oversight Committee, the House Committees on Appropriations, on Health Care, and on Ways and Means, and the Senate Committees on Appropriations, on Health and Welfare, and on Finance an estimate of the costs of providing primary care to all Vermont residents, with and without cost-sharing by the patient, beginning on January 1, 2017.
- (b) The report shall include an estimate of the cost of primary care to those Vermonters who access it if a universal primary care plan is not implemented, and the sources of funding for that care, including employer-sponsored and individual private insurance, Medicaid, Medicare, and other government-sponsored programs, and patient cost-sharing such as deductibles, coinsurance, and co-payments.
 - (c) Departments and agencies of State government and the Green Mountain

Care Board shall provide such data to the Joint Fiscal Office as needed to permit the Joint Fiscal Office to perform the estimates and analysis required by this section. If necessary, the Joint Fiscal Office may enter into confidentiality agreements with departments, agencies, and the Board to ensure that confidential information provided to the Office is not further disclosed.

Sec. 20. APPROPRIATION

Up to \$200,000.00 is appropriated from the General Fund to the Joint Fiscal Office in fiscal year 2016 to be used for assistance in the calculation of the cost estimates required in Sec. 19 of this act; provided, however, that the appropriation shall be reduced by the amount of any external funds received by the Office to carry out the estimates and analysis required by Sec. 19.

- * * * Green Mountain Care Board * * *
- Sec. 21. 18 V.S.A. § 9375(b) is amended to read:
 - (b) The Board shall have the following duties:

* * *

- (2)(A) Review and approve Vermont's statewide Health Information Technology Plan pursuant to section 9351 of this title to ensure that the necessary infrastructure is in place to enable the State to achieve the principles expressed in section 9371 of this title. <u>Vermont Information Technology</u> Leaders, Inc. shall be an interested party in the Board's review.
- (B) Review and approve the criteria required for health care providers and health care facilities to create or maintain connectivity to the State's health information exchange as set forth in section 9352 of this title. Within 90 days following this approval, the Board shall issue an order explaining its decision.
- (C) Annually review and approve the budget, consistent with available funds, and the core activities associated with public funding, of the Vermont Information Technology Leaders, Inc., which shall include establishing the interconnectivity of electronic medical records held by health care professionals, and the storage, management, and exchange of data received from such health care professionals, for the purpose of improving the quality of and efficiently providing health care to Vermonters. This review shall take into account the Vermont Information Technology Leaders' responsibilities in section 9352 of this title and shall be conducted according to a process established by the Board by rule pursuant to 3 V.S.A. chapter 25.

* * *

* * * Vermont Information Technology Leaders * * *

Sec. 22. 18 V.S.A. § 9352 is amended to read:

§ 9352. VERMONT INFORMATION TECHNOLOGY LEADERS

- (a)(1) Governance. The General Assembly and the Governor shall each appoint one representative to the Vermont Information Technology Leaders, Inc. (VITL) Board of Directors shall consist of no fewer than nine nor more than 14 members. The term of each member shall be two years, except that of the members first appointed, approximately one-half shall serve a term of one year and approximately one-half shall serve a term of two years, and members shall continue to hold office until their successors have been duly appointed. The Board of Directors shall comprise the following:
- (A) one member of the General Assembly, appointed jointly by the Speaker of the House and the President Pro Tempore of the Senate, who shall be entitled to the same per diem compensation and expense reimbursement pursuant to 2 V.S.A. § 406 as provided for attendance at sessions of the General Assembly;
 - (B) one individual appointed by the Governor;
 - (C) one representative of the business community;
 - (D) one representative of health care consumers;
 - (E) one representative of Vermont hospitals;
 - (F) one representative of Vermont physicians;
- (G) one practicing clinician licensed to practice medicine in Vermont;
- (H) one representative of a health insurer licensed to do business in Vermont;
- (I) the President of VITL, who shall be an ex officio, nonvoting member;
- (J) two individuals familiar with health information technology, at least one of whom shall be the chief technology officer for a health care provider; and

(K) two at-large members.

- (2) Except for the members appointed pursuant to subdivisions (1)(A) and (B) of this subsection, whenever a vacancy on the Board occurs, the members of the Board of Directors then serving shall appoint a new member who shall meet the same criteria as the member he or she replaces.
- (b) Conflict of interest. In carrying out their responsibilities under this section, Directors of VITL shall be subject to conflict of interest policies established by the Secretary of Administration to ensure that deliberations and

decisions are fair and equitable.

- (c)(1) Health information exchange operation. VITL shall be designated in the Health Information Technology Plan pursuant to section 9351 of this title to operate the exclusive statewide health information exchange network for this State. The After the Green Mountain Care Board approves VITL's core activities and budget pursuant to chapter 220 of this title, the Secretary of Administration or designee shall enter into procurement grant agreements with VITL pursuant to 8 V.S.A. § 4089k. Nothing in this chapter shall impede local community providers from the exchange of electronic medical data.
- (2) Notwithstanding any provision of 3 V.S.A. § 2222 or 2283b to the contrary, upon request of the Secretary of Administration, the Department of Information and Innovation shall review VITL's technology for security, privacy, and interoperability with State government information technology, consistent with the State's health information technology plan required by section 9351 of this title.

* * *

* * * Referral Registry * * *

Sec. 23. REFERRAL REGISTRY

On or before October 1, 2015, the Department of Mental Health and the Division of Alcohol and Drug Abuse Programs in the Department of Health shall develop jointly a registry of mental health and addiction services providers in Vermont, organized by county. The registry shall be updated at least annually and shall be made available to primary care providers participating in the Blueprint for Health and to the public.

* * * Ambulance Reimbursement * * *

Sec. 24. MEDICAID; AMBULANCE REIMBURSEMENT

The Department of Vermont Health Access shall evaluate the methodology used to determine reimbursement amounts for ambulance and emergency medical services delivered to Medicaid beneficiaries to determine the basis for the current reimbursement amounts and the rationale for the current level of reimbursement, and shall consider any possible adjustments to revise the methodology in a way that is budget neutral or of minimal fiscal impact to the Agency of Human Services for fiscal year 2016. On or before December 1, 2015, the Department shall report its findings and recommendations to the House Committees on Health Care and on Human Services, the Senate Committee on Health and Welfare, and the Health Reform Oversight Committee.

* * * Direct Enrollment for Individuals * * *

Sec. 25. 33 V.S.A. § 1803(b)(4) is amended to read:

(4) To the extent permitted by the U.S. Department of Health and Human Services, the Vermont Health Benefit Exchange shall permit <u>qualified</u> individuals and qualified employers to purchase qualified health benefit plans through the Exchange website, through navigators, by telephone, or directly from a health insurer under contract with the Vermont Health Benefit Exchange.

Sec. 26. 33 V.S.A. § 1811(b) is amended to read:

- (b)(1) No person may provide a health benefit plan to an individual unless the plan is offered through the Vermont Health Benefit Exchange To the extent permitted by the U.S. Department of Health and Human Services, an individual may purchase a health benefit plan through the Exchange website, through navigators, by telephone, or directly from a registered carrier under contract with the Vermont Health Benefit Exchange, if the carrier elects to make direct enrollment available. A registered carrier enrolling individuals in health benefit plans directly shall comply with all open enrollment and special enrollment periods applicable to the Vermont Health Benefit Exchange.
- (2) To the extent permitted by the U.S. Department of Health and Human Services, a small employer or an employee of a small employer may purchase a health benefit plan through the Exchange website, through navigators, by telephone, or directly from a health insurer registered carrier under contract with the Vermont Health Benefit Exchange.
- (3) No person may provide a health benefit plan to an individual or small employer unless the plan complies with the provisions of this subchapter.

* * * Extension of Presuit Mediation * * *

Sec. 27. 12 V.S.A. chapter 215, subchapter 2 is added to read:

Subchapter 2. Mediation Prior to Filing a Complaint of Malpractice

§ 7011. PURPOSE

The purpose of mediation prior to filing a medical malpractice case is to identify and resolve meritorious claims and reduce areas of dispute prior to litigation, which will reduce the litigation costs, reduce the time necessary to resolve claims, provide fair compensation for meritorious claims, and reduce malpractice-related costs throughout the system.

§ 7012. PRESUIT MEDIATION; SERVICE

(a) A potential plaintiff may serve upon each known potential defendant a request to participate in presuit mediation prior to filing a civil action in tort or in contract alleging that an injury or death resulted from the negligence of a health care provider and to recover damages resulting from the personal injury or wrongful death.

- (b) Service of the request required in subsection (a) of this section shall be in letter form and shall be served on all known potential defendants by certified mail. The date of mailing such request shall toll all applicable statutes of limitations.
- (c) The request to participate in presuit mediation shall name all known potential defendants, contain a brief statement of the facts that the potential plaintiff believes are grounds for relief, and be accompanied by a certificate of merit prepared pursuant to section 1051 of this title, and may include other documents or information supporting the potential plaintiff's claim.
- (d) Nothing in this chapter precludes potential plaintiffs and defendants from presuit negotiation or other presuit dispute resolution to settle potential claims.

§ 7013. MEDIATION RESPONSE

- (a) Within 60 days of service of the request to participate in presuit mediation, each potential defendant shall accept or reject the potential plaintiff's request for presuit mediation by mailing a certified letter to counsel or if the party is unrepresented to the potential plaintiff.
- (b) If the potential defendant agrees to participate, within 60 days of the service of the request to participate in presuit mediation, each potential defendant shall serve a responsive certificate on the potential plaintiff by mailing a certified letter indicating that he or she, or his or her counsel, has consulted with a qualified expert within the meaning of section 1643 of this title and that expert is of the opinion that there are reasonable grounds to defend the potential plaintiff's claims of medical negligence. Notwithstanding the potential defendant's acceptance of the request to participate, if the potential defendant does not serve such a responsive certificate within the 60-day period, then the potential plaintiff need not participate in the presuit mediation under this title and may file suit. If the potential defendant is willing to participate, presuit mediation may take place without a responsive certificate of merit from the potential defendant at the plaintiff's election.

§ 7014. PROCESS; TIME FRAMES

- (a) The mediation shall take place within 60 days of the service of all potential defendants' acceptance of the request to participate in presuit mediation. The parties may agree to an extension of time. If in good faith the mediation cannot be scheduled within the 60-day time period, the potential plaintiff need not participate and may proceed to file suit.
- (b) If presuit mediation is not agreed to, the mediator certifies that mediation is not appropriate, or mediation is unsuccessful, the potential

plaintiff may initiate a civil action as provided in the Vermont Rules of Civil Procedure. The action shall be filed upon the later of the following:

- (1) within 90 days of the potential plaintiff's receipt of the potential defendant's letter refusing mediation, the failure of the potential defendant to file a responsive certificate of merit within the specified time period, or the mediator's signed letter certifying that mediation was not appropriate or that the process was complete; or
 - (2) prior to the expiration of the applicable statute of limitations.
- (c) If presuit mediation is attempted unsuccessfully, the parties shall not be required to participate in mandatory mediation under Rule 16.3 of the Vermont Rules of Civil Procedure.

§ 7015. CONFIDENTIALITY

All written and oral communications made in connection with or during the mediation process set forth in this chapter shall be confidential. The mediation process shall be treated as a settlement negotiation under Rule 408 of the Vermont Rules of Evidence.

* * * Blueprint for Health; Reports * * *

Sec. 28. BLUEPRINT FOR HEALTH; REPORTS

- (a) The 2016 annual report of the Blueprint for Health shall present an analysis of the value-added benefits and return on investment to the Medicaid program of the new funds appropriated in the fiscal year 2016 budget, including the identification of any costs avoided that can be directly attributed to those funds, and the means of the analysis that was used to draw any such conclusions.
- (b) The Blueprint for Health shall explore and report back to the General Assembly on or before January 15, 2016 on potential wellness incentives.
 - * * * Green Mountain Care Board; Payment Reform * * *
- Sec. 29. PAYMENT REFORM AND DIFFERENTIAL PAYMENTS TO PROVIDERS

<u>In implementing an all-payer model and provider rate-setting, the Green Mountain Care Board shall consider:</u>

- (1) the benefits of prioritizing and expediting payment reform in primary care that shifts away from fee-for-service models;
- (2) the impact of hospital acquisitions of independent physician practices on the health care system costs, including any disparities between reimbursements to hospital-owned practices and reimbursements to independent physician practices; and

(3) the effects of differential reimbursement for different types of providers when providing the same services billed under the same codes.

* * * Cigarette Tax * * *

Sec. 30. 32 V.S.A. § 7771 is amended to read:

§ 7771. RATE OF TAX

* * *

(d) The tax imposed under this section shall be at the rate of 137.5 150 mills per cigarette or little cigar and for each 0.0325 ounces of roll-your-own tobacco. The interest and penalty provisions of section 3202 of this title shall apply to liabilities under this section.

Sec. 31. 32 V.S.A. § 7814(b) is amended to read:

(b) Cigarettes, little cigars, or roll-your-own tobacco. Notwithstanding the prohibition against further tax on stamped cigarettes, little cigars, or roll-your-own tobacco under section 7771 of this title, a floor stock tax is hereby imposed upon every dealer of cigarettes, little cigars, or roll-your-own tobacco in this State who is either a wholesaler, or a retailer who at 12:01 a.m. on July 1, 2014 2015, has more than 10,000 cigarettes or little cigars or who has \$500.00 or more of wholesale value of roll-your-own tobacco, for retail sale in his or her possession or control. The amount of the tax shall be the amount by which the new tax exceeds the amount of the tax already paid for each cigarette, little cigar, or roll-your-own tobacco in the possession or control of the wholesaler or retail dealer at 12:01 a.m. on July 1, 2014 2015, and on which cigarette stamps have been affixed before July 1, 2014 2015. A floor stock tax is also imposed on each Vermont cigarette stamp in the possession or control of the wholesaler at 12:01 a.m. on July 1, 2014 2015, and not yet affixed to a cigarette package, and the tax shall be at the rate of \$0.13 \$0.25 per stamp. Each wholesaler and retail dealer subject to the tax shall, on or before July 25, 2014 2015, file a report to the Commissioner in such form as the Commissioner may prescribe showing the cigarettes, little cigars, or roll-your-own tobacco and stamps on hand at 12:01 a.m. on July 1, 2014 2015, and the amount of tax due thereon. The tax imposed by this section shall be due and payable on or before July 25, 2014 2015, and thereafter shall bear interest at the rate established under section 3108 of this title. In case of timely payment of the tax, the wholesaler or retail dealer may deduct from the tax due two and three-tenths of one percent of the tax. Any cigarettes, little cigars, or roll-your-own tobacco with respect to which a floor stock tax has been imposed under this section shall not again be subject to tax under section 7771 of this title.

Sec. 32. REPEAL

12 V.S.A. chapter 215, subchapter 2 (presuit mediation) is repealed on July 1, 2018.

* * * Effective Dates * * *

Sec. 33. EFFECTIVE DATES

- (a) Secs. 1 and 2 (pharmacy benefit managers), 4a (report on observation status), 5 and 6 (reports), 15 (consumer information), 21 (Green Mountain Care Board duties), 22 (VITL), 23 (referral registry), 24 (ambulance reimbursement), 27 (extension of presuit mediation), 28 (Blueprint for Health; reports), 29 (Green Mountain Care Board; payment reform), 32 (repeal), and this section shall take effect on passage.
- (b) Secs. 7 and 8 (Exchange cost-sharing subsidies), 9 (primary care provider increases), 10 (Blueprint increases), 11 (AHEC appropriation), 12 (Green Mountain Care Board appropriation), 13 (Green Mountain Care Board positions), 14 (Health Care Advocate), 16–20 (primary care study), 30 (cigarette tax), and 31 (floor stock tax) shall take effect on July 1, 2015.
- (c) Secs. 25 and 26 (direct enrollment in Exchange plans) shall take effect on July 1, 2015 and shall apply beginning with the 2016 open enrollment period.
- (d) Secs. 3 and 4 (notice of hospital observation status) shall take effect on December 1, 2015.

(Committee vote: 8-3-0)

(For text see Senate Journal 4/9/2015)

Rep. Ancel of Calais, for the Committee on **Ways & Means,** recommends the House propose to the Senate to amend the bill as recommended by the Committee on **Health Care** and when further amended as follows:

<u>First</u>: Secs. 30 and 31 be struck in its entirety, and a new reader assistance headings and new Secs. 30–30i be inserting lieu thereof to read as follows:

* * * Cigarette and Tobacco Taxes * * *

Sec. 30. 32 V.S.A. § 7771 is amended to read:

§ 7771. RATE OF TAX

* * *

(d) The tax imposed under this section shall be at the rate of 137.5 142.5 mills per cigarette or little cigar and for each 0.0325 ounces of roll-your-own tobacco. The interest and penalty provisions of section 3202 of this title shall apply to liabilities under this section.

Sec. 30a. 32 V.S.A. § 7811 is amended to read:

§ 7811. IMPOSITION OF TOBACCO PRODUCTS TAX

There is hereby imposed and shall be paid a tax on all other tobacco products, snuff, and new smokeless tobacco possessed in the State of Vermont by any person for sale on and after July 1, 1959 which were imported into the State or manufactured in the State after that date, except that no tax shall be imposed on tobacco products sold under such circumstances that this State is without power to impose such tax, or sold to the United States, or sold to or by a voluntary unincorporated organization of the U.S. Armed Forces operating a place for the sale of goods pursuant to regulations promulgated by the appropriate executive agency of the United States. The tax is intended to be imposed only once upon the wholesale sale of any other tobacco product and shall be at the rate of 92 percent of the wholesale price for all tobacco products except snuff, which shall be taxed at \$2.29 \$2.38 per ounce, or fractional part thereof, new smokeless tobacco, which shall be taxed at the greater of \$2.29 \$2.38 per ounce or, if packaged for sale to a consumer in a package that contains less than 1.2 ounces of the new smokeless tobacco, at the rate of \$2.75 \$2.85 per package, and cigars with a wholesale price greater than \$2.17, which shall be taxed at the rate of \$2.00 per cigar if the wholesale price of the cigar is greater than \$2.17 and less than \$10.00, and at the rate of \$4.00 per cigar if the wholesale price of the cigar is \$10.00 or more. Provided, however, that upon payment of the tax within 10 days, the distributor or dealer may deduct from the tax two percent of the tax due. It shall be presumed that all other tobacco products, snuff, and new smokeless tobacco within the State are subject to tax until the contrary is established and the burden of proof that any other tobacco products, snuff, and new smokeless tobacco are not taxable hereunder shall be upon the person in possession thereof. Licensed wholesalers of other tobacco products, snuff, and new smokeless tobacco shall state on the invoice whether the price includes the Vermont tobacco products tax.

Sec. 30b. 32 V.S.A. § 7814 is amended to read:

§ 7814. FLOOR STOCK TAX

(a) Snuff. A floor stock tax is hereby imposed upon every retail dealer of snuff in this State in the amount by which the new tax exceeds the amount of the tax already paid on the snuff. The tax shall apply to snuff in the possession or control of the retail dealer at 12:01 a.m. on July 1, 2014 2015, but shall not apply to retail dealers who hold less than \$500.00 in wholesale value of such snuff. Each retail dealer subject to the tax shall, on or before July 25, 2014 2015, file a report to the Commissioner in such form as the Commissioner may prescribe showing the snuff on hand at 12:01 a.m. on July 1, 2014 2015, and the amount of tax due thereon. The tax imposed by this section shall be due

and payable on or before August 25, 2014 2015, and thereafter shall bear interest at the rate established under section 3108 of this title. In case of timely payment of the tax, the retail dealer may deduct from the tax due two percent of the tax. Any snuff with respect to which a floor stock tax has been imposed and paid under this section shall not again be subject to tax under section 7811 of this title.

(b) Cigarettes, little cigars, or roll-your-own tobacco. Notwithstanding the prohibition against further tax on stamped cigarettes, little cigars, or roll-your-own tobacco under section 7771 of this title, a floor stock tax is hereby imposed upon every dealer of cigarettes, little cigars, or roll-your-own tobacco in this State who is either a wholesaler, or a retailer who at 12:01 a.m. on July 1, 2014 2015, has more than 10,000 cigarettes or little cigars or who has \$500.00 or more of wholesale value of roll-your-own tobacco, for retail sale in his or her possession or control. The amount of the tax shall be the amount by which the new tax exceeds the amount of the tax already paid for each cigarette, little cigar, or roll-your-own tobacco in the possession or control of the wholesaler or retail dealer at 12:01 a.m. on July 1, 2014 2015, and on which cigarette stamps have been affixed before July 1, 2014 2015. A floor stock tax is also imposed on each Vermont cigarette stamp in the possession or control of the wholesaler at 12:01 a.m. on July 1, 2014 2015, and not yet affixed to a cigarette package, and the tax shall be at the rate of \$0.13 \$0.10 per stamp. Each wholesaler and retail dealer subject to the tax shall, on or before July 25, 2014 2015, file a report to the Commissioner in such form as the Commissioner may prescribe showing the cigarettes, little cigars, or roll-your-own tobacco and stamps on hand at 12:01 a.m. on July 1, 2014 2015, and the amount of tax due thereon. The tax imposed by this section shall be due and payable on or before July 25, 2014 2015, and thereafter shall bear interest at the rate established under section 3108 of this title. In case of timely payment of the tax, the wholesaler or retail dealer may deduct from the tax due two and three-tenths of one percent of the tax. Any cigarettes, little cigars, or roll-your-own tobacco with respect to which a floor stock tax has been imposed under this section shall not again be subject to tax under section 7771 of this title.

Sec. 30c. 32 V.S.A. § 7771 is amended to read:

§ 7771. RATE OF TAX

* * *

(d) The tax imposed under this section shall be at the rate of 142.5 154 mills per cigarette or little cigar and for each 0.0325 ounces of roll-your-own tobacco. The interest and penalty provisions of section 3202 of this title shall apply to liabilities under this section.

Sec. 30d. 32 V.S.A. § 7811 is amended to read:

§ 7811. IMPOSITION OF TOBACCO PRODUCTS TAX

There is hereby imposed and shall be paid a tax on all other tobacco products, snuff, and new smokeless tobacco possessed in the State of Vermont by any person for sale on and after July 1, 1959 which were imported into the State or manufactured in the State after that date, except that no tax shall be imposed on tobacco products sold under such circumstances that this State is without power to impose such tax, or sold to the United States, or sold to or by a voluntary unincorporated organization of the U.S. Armed Forces operating a place for the sale of goods pursuant to regulations promulgated by the appropriate executive agency of the United States. The tax is intended to be imposed only once upon the wholesale sale of any other tobacco product and shall be at the rate of 92 percent of the wholesale price for all tobacco products except snuff, which shall be taxed at \$2.38 \$2.57 per ounce, or fractional part thereof, new smokeless tobacco, which shall be taxed at the greater of \$2.38 \$2.57 per ounce or, if packaged for sale to a consumer in a package that contains less than 1.2 ounces of the new smokeless tobacco, at the rate of \$2.85 \$3.08 per package, and cigars with a wholesale price greater than \$2.17, which shall be taxed at the rate of \$2.00 per cigar if the wholesale price of the cigar is greater than \$2.17 and less than \$10.00, and at the rate of \$4.00 per cigar if the wholesale price of the cigar is \$10.00 or more. Provided, however, that upon payment of the tax within 10 days, the distributor or dealer may deduct from the tax two percent of the tax due. It shall be presumed that all other tobacco products, snuff, and new smokeless tobacco within the State are subject to tax until the contrary is established and the burden of proof that any other tobacco products, snuff, and new smokeless tobacco are not taxable hereunder shall be upon the person in possession thereof. Licensed wholesalers of other tobacco products, snuff, and new smokeless tobacco shall state on the invoice whether the price includes the Vermont tobacco products tax.

Sec. 30e. 32 V.S.A. § 7814 is amended to read:

§ 7814. FLOOR STOCK TAX

(a) Snuff. A floor stock tax is hereby imposed upon every retail dealer of snuff in this State in the amount by which the new tax exceeds the amount of the tax already paid on the snuff. The tax shall apply to snuff in the possession or control of the retail dealer at 12:01 a.m. on July 1, 2015 2016, but shall not apply to retail dealers who hold less than \$500.00 in wholesale value of such snuff. Each retail dealer subject to the tax shall, on or before July 25, 2015 2016, file a report to the Commissioner in such form as the Commissioner may prescribe showing the snuff on hand at 12:01 a.m. on July 1, 2015 2016, and the amount of tax due thereon. The tax imposed by this section shall be due

and payable on or before August 25, 2015, 2016, and thereafter shall bear interest at the rate established under section 3108 of this title. In case of timely payment of the tax, the retail dealer may deduct from the tax due two percent of the tax. Any snuff with respect to which a floor stock tax has been imposed and paid under this section shall not again be subject to tax under section 7811 of this title.

(b) Cigarettes, little cigars, or roll-your-own tobacco. Notwithstanding the prohibition against further tax on stamped cigarettes, little cigars, or roll-your-own tobacco under section 7771 of this title, a floor stock tax is hereby imposed upon every dealer of cigarettes, little cigars, or roll-your-own tobacco in this State who is either a wholesaler, or a retailer who at 12:01 a.m. on July 1, 2015 2016, has more than 10,000 cigarettes or little cigars or who has \$500.00 or more of wholesale value of roll-your-own tobacco, for retail sale in his or her possession or control. The amount of the tax shall be the amount by which the new tax exceeds the amount of the tax already paid for each cigarette, little cigar, or roll-your-own tobacco in the possession or control of the wholesaler or retail dealer at 12:01 a.m. on July 1, 2015, 2016, and on which cigarette stamps have been affixed before July 1, 2015 2016. A floor stock tax is also imposed on each Vermont cigarette stamp in the possession or control of the wholesaler at 12:01 a.m. on July 1, 2015 2016, and not yet affixed to a cigarette package, and the tax shall be at the rate of \$0.13 \$0.23 per stamp. Each wholesaler and retail dealer subject to the tax shall, on or before July 25, 2015, file a report to the Commissioner in such form as the Commissioner may prescribe showing the cigarettes, little cigars, or roll-your-own tobacco and stamps on hand at 12:01 a.m. on July 1, 2015, and the amount of tax due thereon. The tax imposed by this section shall be due and payable on or before July 25, 2015, and thereafter shall bear interest at the rate established under section 3108 of this title. In case of timely payment of the tax, the wholesaler or retail dealer may deduct from the tax due two and three-tenths of one percent of the tax. Any cigarettes, little cigars, or roll-your-own tobacco with respect to which a floor stock tax has been imposed under this section shall not again be subject to tax under section 7771 of this title.

* * * Meals and Room Tax * * *

Sec. 30f. 32 V.S.A. § 9202 is amended to read:

§ 9202. DEFINITIONS

* * *

- (10) "Taxable meal" means:
- (A) Any food or beverage furnished within the State by a restaurant for which a charge is made, including admission and minimum charges,

whether furnished for consumption on or off the premises.

- (B) Where furnished by other than a restaurant, any nonprepackaged food or beverage furnished within the State and for which a charge is made, including admission and minimum charges, whether furnished for consumption on or off the premises. Fruits, vegetables, candy, flour, nuts, coffee beans, and similar unprepared grocery items sold self-serve for take-out from bulk containers are not subject to tax under this subdivision.
 - (C) Regardless where sold and whether or not prepackaged:
 - (i) sandwiches of any kind except frozen;
 - (ii) food or beverage furnished from a salad bar;
 - (iii) heated food or beverage;
 - (iv) food or beverage sold through a vending machine.

* * *

(19) "Vending machine" means a machine operated by coin, currency, credit card, slug, token, coupon, or similar device that dispenses food or beverages.

Sec. 30g. 32 V.S.A. § 9271 is amended to read:

§ 9271. LICENSES REQUIRED

Each operator prior to commencing business shall register with the Commissioner each place of business within the state State where he or she operates a hotel or sells taxable meals or alcoholic beverages; provided however, that an operator who sells taxable meals through a vending machine shall not be required to hold a license for each individual machine. Upon receipt of an application in such form and containing such information as the Commissioner may require for the proper administration of this chapter, the Commissioner shall issue without charge a license for each such place in such form as he or she may determine, attesting that such registration has been made. No person shall engage in serving taxable meals or alcoholic beverages or renting hotel rooms without the license provided in this section. The license shall be nonassignable and nontransferable and shall be surrendered to the Commissioner, if the business is sold or transferred or if the registrant ceases to do business at the place named.

* * * Sales Tax * * *

Sec. 30h. 32 V.S.A. § 9701(31) is amended to read:

(31) "Food and food ingredients" means substances, whether in liquid, concentrated, solid, frozen, dried, or dehydrated form, that are sold for ingestion or chewing by humans and are consumed for their taste or nutritional

value. "Food and food ingredients" does not include alcoholic beverages of, tobacco, soft drinks, or candy.

* * *

- (53) "Soft drink" means nonalcoholic beverages that contain natural or artificial sweeteners. "Soft drinks" do not include beverages that contain milk or milk products, soy, rice, or similar milk substitutes, or greater than 50 percent of vegetable or fruit juice by volume.
- (54) "Candy" means a preparation of sugar, honey, or other natural or artificial sweeteners in combination with chocolate, fruits, nuts, or other ingredients or flavorings in the form of bars, drops, or pieces. "Candy" shall not include any preparation containing flour and shall require no refrigeration.
- * * * Nonresidential Education Property Tax Rate * * * Sec. 30i. FISCAL YEAR 2016 NONRESIDENTIAL PROPERTY TAX

RATE

Notwithstanding any other provision of law, for fiscal year 2016 only, the nonresidential education property tax imposed under 32 V.S.A. § 5402(a)(1) shall be reduced from the rate of \$1.59 to \$1.515.

<u>Second</u>: In Sec. 33 (effective dates), by adding a subsection (e) and subsection (f) to read:

- (e) Secs. 30 (cigarette tax), 30a (tobacco products tax), 30b (floor stock tax), 30f (meals and rooms tax definitions), 30g (meals and rooms tax licenses), 30h (sales tax definitions), and 30i (property tax) shall take effect July 1, 2015.
- (f) Secs. 30c (cigarette tax), 30d (tobacco products tax), and 30e (floor stock tax) shall take effect July 1, 2016.

and that after passage the title of the bill be amended to read: "An act relating to health care".

(Committee Vote: 7-2-2)

Rep. Johnson of South Hero, for the Committee on **Appropriations,** recommends the House propose to the Senate to amend the bill as recommended by the Committees on **Health Care** and **Ways and Means** and when further amended as follows:

<u>First</u>: By adding four new sections and reader assistance headings to be Secs. 29a–29d to read as follows:

* * * Independent Analysis of Exchange Alternatives * * * Sec. 29a. INDEPENDENT ANALYSIS; JOINT FISCAL OFFICE

- (a) The Joint Fiscal Office shall conduct a preliminary, independent risk analysis of the advantages and disadvantages, including the costs and the quantitative and qualitative benefits, of alternative options for the Vermont Health Benefit Exchange, including continuing the current State-based marketplace known as Vermont Health Connect, transitioning to a federally facilitated State-based marketplace, and other available options. The Chief of Health Care Reform shall provide the Joint Fiscal Office with regular updates on the Agency of Administration's analysis of alternative options. The Joint Fiscal Office may enter into contracts for assistance in performing some or all of the analysis and shall provide the results of the analysis to the Joint Fiscal Committee and the Health Reform Oversight Committee on or before September 15, 2015.
- (b) The sum of \$85,000.00 is appropriated from the General Fund to the Joint Fiscal Office in fiscal year 2016 to conduct the analysis required by this section.

* * * Exchange Reports * * *

Sec. 29b. VERMONT HEALTH CONNECT REPORTS

The Chief of Health Care Reform shall provide monthly reports to the House Committee on Health Care, the Senate Committees on Health and Welfare and on Finance, the Health Reform Oversight Committee, and the Joint Fiscal Committee regarding:

- (1) the schedule, cost, and scope status of the Vermont Health Connect system's Release 1 and Release 2 development efforts, including whether any critical path items did not meet their milestone dates and the corrective actions being taken;
- (2) an update on the status of current risks in Vermont Health Connect's implementation;
- (3) an update on the actions taken to address the recommendations in the Auditor's report on Vermont Health Connect dated April 14, 2015 and any other audits of Vermont Health Connect; and
- (4) an update on the preliminary analysis of alternatives to Vermont Health Connect.

Sec. 29c. INDEPENDENT REVIEW OF VERMONT HEALTH CONNECT

The Chief of Health Care Reform shall provide the Joint Fiscal Office with the materials provided by the Independent Verification and Validation (IVV) firms evaluating Vermont Health Connect. The reports shall be provided in a manner that protects security and confidentiality as required by any memoranda of understanding entered into by the Joint Fiscal Office and the

Executive Branch. For the period between July 1, 2015 and January 1, 2016, the Joint Fiscal Office shall analyze the reports and shall provide information regarding Vermont Health Connect information technology systems at least once every two months to the House Committee on Health Care, the Senate Committees on Health and Welfare and on Finance, the Health Reform Oversight Committee, and the Joint Fiscal Committee.

* * * Alternatives to Vermont Health Connect * * *

Sec. 29d. VERMONT HEALTH CONNECT OUTCOMES; ALTERNATIVES TO VERMONT HEALTH CONNECT

- (a) The Agency of Administration shall explore all feasible alternatives to Vermont Health Connect.
- (b) The General Assembly expects Vermont Health Connect to achieve the following milestones with respect to qualified health plans offered in the individual market:
- (1) On or before May 31, 2015, the vendor under contract with the State to implement the Vermont Health Benefit Exchange shall deliver the information technology release providing the "back end" of the technology supporting changes in circumstances and changes in information to allow for a significant reduction, as described in subdivision (5) of this subsection, in the amount of time necessary for the State to process changes requested by individuals and families enrolled in qualified health plans.
- (2) On or before May 31, 2015, the State shall complete a contract to ensure automated renewal functionality for qualified health plans offered to individuals and families that has been reviewed and agreed to by the State, by registered carriers offering qualified health plans, and by the chosen vendor. The contract shall be sent to the Centers for Medicare and Medicaid Services for its review by the same date.
- (3) On or before August 1, 2015, Vermont Health Connect shall develop a contingency plan for renewing qualified health plans offered to individuals and families for calendar year 2016 and shall ensure that the registered carriers offering these qualified health plans agree to the process.
- (4) On or before October 1, 2015, the vendor under contract with the State for automated renewal of qualified health plans offered to individuals and families shall deliver the information technology release providing for the automated renewal of those qualified health plans.
- (5) On or before October 1, 2015, Vermont Health Connect customer service representatives shall begin processing new requests for changes in circumstances and for changes in information received in the first half of a

- month in time to be reflected on the next invoice and shall begin processing requests for changes received in the latter half of the month in time to be reflected on one of the next two invoices.
- (6) On or before October 1, 2015, registered carriers that offer qualified health plans and wish to enroll individuals and families directly shall have completed implementation of any necessary information technology upgrades.
- (c) If Vermont Health Connect fails to meet one or more of the milestones set forth in subsection (b) of this section, the Agency of Administration shall begin exploring with the U.S. Department of Health and Human Services a transition to a federally supported State-based marketplace (FSSBM). The Chief of Health Care Reform shall report on the status of the exploration at the next scheduled meetings of the Joint Fiscal Committee and the Health Reform Oversight Committee.
- (d) The Joint Fiscal Committee may at any time direct the Chief of Health Care Reform to prepare an analysis and potential implementation plan regarding a transition from Vermont Health Connect to a different model for Vermont's health benefit exchange, including an FSSBM, and to present information about such a transition, including:
- (1) the outcome of King v. Burwell, Docket No. 14-114 (U.S. Supreme Court), relating to whether federal advance premium tax credits will be available to reduce the cost of health insurance provided through a federally facilitated exchange, and the likely impacts on Vermont individuals and families if the State moves to an FSSBM or to another exchange model;
- (2) whether it is feasible to offer State premium and cost-sharing assistance to individuals and families purchasing qualified health plans through an FSSBM or through another exchange model, how such assistance could be implemented, whether federal financial participation would be available through the Medicaid program, and applicable cost implications;
- (3) how the Department of Financial Regulation's and Green Mountain Care Board's regulatory authority over health insurers and qualified health plans would be affected, including the timing of health insurance rate and form review;
- (4) any impacts on the State's other health care reform efforts, including the Blueprint for Health and payment reform initiatives;
- (5) any available estimates of the costs attributable to a transition from a State-based exchange to an FSSBM or to another exchange model; and
- (6) whether any new developments have occurred that affect the availability of additional alternatives that would be more beneficial to

- Vermonters by minimizing negative effects on individuals and families enrolling in qualified health plans, reducing the financial impacts of the transition to an alternative model, lessening the administrative burden of the transition on the registered carriers, and decreasing the potential impacts on the State's health insurance regulatory framework.
- (e) On or before November 15, 2015, the Chief of Health Care Reform shall provide the Joint Fiscal Committee and Health Reform Oversight Committee with a recommendation regarding the future of Vermont's health benefit exchange, including a proposed timeline for 2016. The Chief's recommendation shall include an analysis of whether the recommended course of action would be likely to minimize any negative effects on individuals and families enrolling in qualified health plans, the financial impacts of the transition, the ability of the registered carriers to accomplish the transition, and the potential impacts of the transition on the State's health insurance regulatory framework.
- (1)(A) If the Chief of Health Care Reform recommends requesting approval from the U.S. Department of Health and Human Services to allow Vermont to transition to an FSSBM, then on or before December 1, 2015, the Joint Fiscal Committee shall determine whether to concur with the recommendation. In determining whether to concur, the Joint Fiscal Committee shall consider whether the transition to an FSSBM would be likely to minimize any negative effects on individuals and families enrolling in qualified health plans, the financial impacts of the transition, the ability of the registered carriers to accomplish the transition, and the potential impacts of the transition on the State's health insurance regulatory framework. The Joint Fiscal Committee shall also consider relevant input offered by legislative committees of jurisdiction.
- (B) If the Chief of Health Care Reform recommends requesting approval from the U.S. Department of Health and Human Services to allow Vermont to transition from a State-based exchange to an FSSBM and the Joint Fiscal Committee concurs with that recommendation, the Chief of Health Care Reform and the Commissioner of Vermont Health Access shall:
- (i) prior to December 31, 2015, request that the U.S. Department of Health and Human Services begin the approval process with the Department of Vermont Health Access; and
- (ii) on or before January 15, 2016, provide to the House Committee on Health Care and the Senate Committees on Health and Welfare and on Finance the recommended statutory changes necessary to align with operating an FSSBM if approved by the U.S. Department of Health and Human Services.

(2) If the Chief of Health Care Reform either does not recommend that Vermont transition to an FSSBM or the Joint Fiscal Committee does not concur with the Chief's recommendation to transition to an FSSBM, the Chief of Health Care Reform shall submit information to the House Committee on Health Care and the Senate Committees on Health and Welfare and on Finance on or before January 15, 2016 regarding the advantages and disadvantages of alternative models and options for Vermont's health benefit exchange and the proposed statutory changes that would be necessary to accomplish them.

<u>Second</u>: In Sec. 33, effective dates, in subsection (a), following "<u>29 (Green Mountain Care Board; payment reform)</u>," by inserting "<u>29a–29d (Exchange alternatives and reports)</u>,"

(Committee Vote: 7-4-0)

Amendment to be offered by Rep. Poirier of Barre City to the recommendation of amendment of the Committee on Health Care, as amended, to S. 139

<u>First</u>: By striking out Secs. 30f–30h and their reader assistance headings in their entirety and inserting in lieu thereof a new Sec. 30f and reader assistance heading to read as follows:

* * * Employer Assessment * * *

Sec. 30f. 21 V.S.A. § 2003 is amended to read:

§ 2003. HEALTH CARE FUND CONTRIBUTION ASSESSMENT

- (a) The Commissioner of Labor shall assess and an employer shall pay a quarterly Health Care Fund contribution for each full-time equivalent uncovered employee employed during that quarter in excess of:
 - (1) eight full-time equivalent employees in fiscal years 2007 and 2008;
 - (2) six full-time equivalent employees in fiscal year 2009; and
- (3) four full-time equivalent employees in fiscal years 2010 and thereafter.
- (b) For the third and fourth quarters fourth quarter of calendar year 2014 2015 and for calendar year 2016, the amount of the Health Care Fund contribution shall be \$133.30 \$271.00 for each full-time equivalent employee in excess of four. For each calendar year after calendar year 2014 2016, the amount of the Health Care Fund contribution shall be adjusted by a percentage equal to any percentage change in premiums for the second lowest cost silver-level plan in the Vermont Health Benefit Exchange.

* * *

<u>Second</u>: In Sec. 33, effective dates, by striking out subsection (e) in its - 2019 -

entirety and inserting in lieu thereof a new subsection (e) to read as follows:

(e) Secs. 30 (cigarette tax), 30a (tobacco products tax), 30b (floor stock), and 30i (property tax) shall take effect on July 1, 2015.

<u>Third</u>: In Sec. 33, effective dates, by adding a subsection (g) to read as follows:

(g) Sec. 30f (employer assessment) shall take effect on October 1, 2015 and shall apply to the amounts that are due to be collected on or before January 31, 2016.

Amendment to be offered by Rep. Browning of Arlington to the recommendation of amendment of the Committee on Health Care, as amended to S. 139

<u>First</u>: By striking out Sec. 26 in its entirety and inserting in lieu thereof the following:

Sec. 26. 33 V.S.A. § 1811(b) is amended to read:

- (b)(1) No person may provide a health benefit plan to an individual unless the plan is offered through the Vermont Health Benefit Exchange To the extent permitted by the U.S. Department of Health and Human Services, an individual may purchase a health benefit plan through the Exchange website, through navigators, by telephone, or directly from a registered carrier under contract with the Vermont Health Benefit Exchange, if the carrier elects to make direct enrollment available. A registered carrier enrolling individuals in health benefit plans directly shall comply with all open enrollment and special enrollment periods applicable to the Vermont Health Benefit Exchange.
- (2) To the extent permitted by the U.S. Department of Health and Human Services, a small employer or an employee of a small employer may purchase a health benefit plan through the Exchange website, through navigators, by telephone, or directly from a health insurer registered carrier under contract with the Vermont Health Benefit Exchange.
- (3) No person may provide a health benefit plan to an individual or small employer unless the plan complies with the provisions of this subchapter.
- * * * Health Insurance Plans Outside the Exchange * * * Sec. 26a. 8 V.S.A. § 4080g(a) is amended to read:
- (a) Application. Notwithstanding the provisions of section 4080h of this title and of 33 V.S.A. § 1811, on and after January 1, 2014, the provisions of this section shall apply to an individual, small group, or association plan that qualifies as a grandfathered health plan under Section 1251 of the Patient Protection and Affordable Care Act (Public Law 111-148), as amended

by the Health Care and Education Reconciliation Act of 2010 (Public Law 111-152) (Affordable Care Act). In the event that a plan no longer qualifies as a grandfathered health plan under the Affordable Care Act, the provisions of this section shall not apply and the provisions of section 4080h of this title shall apply if the plan is offered outside the Vermont Health Benefit Exchange and the provisions of 33 V.S.A. § 1811 shall govern if the plan is offered through the Vermont Health Benefit Exchange.

Sec. 26b. 8 V.S.A. § 4080h is added to read:

§ 4080h. INDIVIDUAL AND SMALL GROUP PLANS

(a) As used in this section:

- (1) "Affordable Care Act" means the federal Patient Protection and Affordable Care Act (Public Law 111-148), as amended by the federal Health Care and Education Reconciliation Act of 2010 (Public Law 111-152), and as may be further amended.
- (2) "Health benefit plan" means a health insurance policy, a nonprofit hospital or medical service corporation service contract, or a health maintenance organization health benefit plan offered outside the Vermont Health Benefit Exchange and issued to an individual or to an employee of a small employer. The term does not include coverage only for accident or disability income insurance, liability insurance, coverage issued as a supplement to liability insurance, workers' compensation or similar insurance, automobile medical payment insurance, credit-only insurance, coverage for on-site medical clinics, or other similar insurance coverage in which benefits for health services are secondary or incidental to other insurance benefits as provided under the Affordable Care Act. The term also does not include stand-alone dental or vision benefits, long-term care insurance, specific disease or other limited benefit coverage, Medicare supplemental health benefits, Medicare Advantage plans, and other similar benefits excluded under the Affordable Care Act.
- (3) "Registered carrier" means any person, except an insurance agent, broker, appraiser, or adjuster, that issues a health benefit plan and that has a registration in effect with the Commissioner of Financial Regulation as required by this section.
- (4) "Small employer" means an entity that employed an average of not more than 100 employees on working days during the preceding calendar year. The term includes self-employed persons to the extent permitted under the Affordable Care Act.
 - (b) A health benefit plan shall comply with the requirements of the

Affordable Care Act, including providing the essential health benefits package, offering only plans with at least a 60 percent actuarial value, adhering to limitations on deductibles and out-of-pocket expenses, and offering plans with a bronze-, silver-, gold-, or platinum-level actuarial value.

- (c) No person may provide a health benefit plan to an individual or small employer unless such person is a registered carrier. The Commissioner of Financial Regulation shall establish, by rule, the minimum financial, marketing, service, and other requirements for registration. Such registration shall be effective upon approval by the Commissioner and shall remain in effect until revoked or suspended by the Commissioner for cause or until withdrawn by the carrier. A carrier may withdraw its registration upon at least six months' prior written notice to the Commissioner. A registration filed with the Commissioner shall be deemed to be approved unless it is disapproved by the Commissioner within 30 days of filing.
- (d) A registered carrier shall guarantee acceptance of all individuals, small employers, and employees of small employers, and each dependent of such individuals and employees, for any health benefit plan offered by the carrier.
- (e) A registered carrier shall offer a health benefit plan rate structure that at least differentiates between single person, two person, and family rates.
- (f)(1) A registered carrier shall use a community rating method acceptable to the Commissioner of Financial Regulation for determining premiums for health benefit plans. Except as provided in subdivision (2) of this subsection, the following risk classification factors are prohibited from use in rating individuals, small employers, or employees of small employers, or the dependents of such individuals or employees:
 - (A) demographic rating, including age and gender rating;
 - (B) geographic area rating;
 - (C) industry rating;
 - (D) medical underwriting and screening;
 - (E) experience rating;
 - (F) tier rating; or
 - (G) durational rating.
- (2)(A) The Commissioner shall, by rule, adopt standards and a process for permitting registered carriers to use one or more risk classifications in their community rating method, provided that the premium charged shall not deviate above or below the community rate filed by the carrier by more than 20 percent and provided further that the Commissioner's rules may not permit

any medical underwriting and screening and shall give due consideration to the need for affordability and accessibility of health insurance.

- (B) The Commissioner's rules shall permit a carrier, including a hospital or medical service corporation and a health maintenance organization, to establish rewards, premium discounts, split benefit designs, rebates, or otherwise waive or modify applicable co-payments, deductibles, or other cost-sharing amounts in return for adherence by a member or subscriber to programs of health promotion and disease prevention. The Commissioner shall consult with the Commissioner of Health, the Director of the Blueprint for Health, and the Commissioner of Vermont Health Access in the development of health promotion and disease prevention rules that are consistent with the Blueprint for Health. Such rules shall:
- (i) limit any reward, discount, rebate, or waiver or modification of cost-sharing amounts to not more than a total of 15 percent of the cost of the premium for the applicable coverage tier, provided that the sum of any rate deviations under subdivision (A) of this subdivision (2) does not exceed 30 percent;
- (ii) be designed to promote good health or prevent disease for individuals in the program and not be used as a subterfuge for imposing higher costs on an individual based on a health factor;
- (iii) provide that the reward under the program is available to all similarly situated individuals and shall comply with the nondiscrimination provisions of the federal Health Insurance Portability and Accountability Act of 1996; and
- (iv) provide a reasonable alternative standard to obtain the reward to any individual for whom it is unreasonably difficult due to a medical condition or other reasonable mitigating circumstance to satisfy the otherwise applicable standard for the discount and disclose in all plan materials that describe the discount program the availability of a reasonable alternative standard.

(C) The Commissioner's rules shall include:

- (i) standards and procedures for health promotion and disease prevention programs based on the best scientific, evidence-based medical practices as recommended by the Commissioner of Health;
- (ii) standards and procedures for evaluating an individual's adherence to programs of health promotion and disease prevention; and
- (iii) any other standards and procedures necessary or desirable to carry out the purposes of this subdivision (2).

- (D) The Commissioner may require a registered carrier to identify that percentage of a requested premium increase which is attributed to the following categories: hospital inpatient costs, hospital outpatient costs, pharmacy costs, primary care, other medical costs, administrative costs, and projected reserves or profit. Reporting of this information shall occur at the time a rate increase is sought and shall be in the manner and form directed by the Commissioner. Such information shall be made available to the public in a manner that is easy to understand.
- (g) A registered carrier shall file with the Commissioner an annual certification by a member of the American Academy of Actuaries of the carrier's compliance with this section. The requirements for certification shall be as the Commissioner prescribes by rule.
- (h) A registered carrier shall provide, on forms prescribed by the Commissioner, full disclosure to a small employer of all premium rates and any risk classification formulas or factors prior to acceptance of a plan by the small employer.
- (i) A registered carrier shall notify an applicant for coverage as an individual of the income thresholds for eligibility for State and federal premium tax credits and cost-sharing subsidies in plans purchased through the Vermont Health Benefit Exchange pursuant to 33 V.S.A. chapter 18, subchapter 1, and the potential that the applicant may be eligible for the credit or subsidy, or both.
- (j) A registered carrier shall guarantee the rates on a health benefit plan for a minimum of 12 months.
- (k) The Commissioner or the Green Mountain Care Board established in 18 V.S.A. chapter 220, as appropriate, shall disapprove any rates filed by any registered carrier, whether initial or revised, for insurance policies unless the anticipated medical loss ratios for the entire period for which rates are computed are at least 80 percent, as required by the Affordable Care Act.
- (1) The guaranteed acceptance provision of subsection (d) of this section shall not be construed to limit an employer's discretion in contracting with his or her employees for insurance coverage.
- Sec. 26c. 8 V.S.A. § 4085 is amended to read:
- § 4085. REBATES AND COMMISSIONS PROHIBITED FOR NONGROUP AND SMALL GROUP POLICIES AND PLANS OFFERED THROUGH THE VERMONT HEALTH BENEFIT EXCHANGE
- (a) No insurer doing business in this State and no insurance agent or broker shall offer, promise, allow, give, set off, or pay, directly or indirectly, any

rebate of or part of the premium payable on a plan issued pursuant to section 4080g or 4080h of this title or 33 V.S.A. § 1811 or earnings, profits, dividends, or other benefits founded, arising, accruing or to accrue thereon or therefrom, or any special advantage in date of policy or age of issue, or any paid employment or contract for services of any kind or any other valuable consideration or inducement to or for insurance on any risk in this State, now or hereafter to be written, or for or upon any renewal of any such insurance, which is not specified in the policy contract of insurance, or offer, promise, give, option, sell, purchase any stocks, bonds, securities, or property or any dividends or profits accruing or to accrue thereon, or other thing of value whatsoever as inducement to insurance or in connection therewith, or any renewal thereof, which is not specified in the plan.

- (b) No person insured under a plan issued pursuant to section 4080g or 4080h of this title or 33 V.S.A. § 1811 or party or applicant for such plan shall directly or indirectly receive or accept or agree to receive or accept any rebate of premium or of any part thereof, or any favor or advantage, or share in any benefit to accrue under any plan issued pursuant to section 4080g or 4080h of this title or 33 V.S.A. § 1811, or any valuable consideration or inducement, other than such as is specified in the plan.
- (c) Nothing in this section shall be construed as prohibiting any insurer from allowing or returning to its participating policyholders dividends, savings, or unused premium deposits; or as prohibiting any insurer from returning or otherwise abating, in full or in part, the premiums of its policyholders out of surplus accumulated from nonparticipating insurance; or as prohibiting the taking of a bona fide obligation, with interest not exceeding six percent per annum, in payment of any premium.
- (d)(1) No insurer shall pay any commission, fee, or other compensation, directly or indirectly, to a licensed or unlicensed agent, broker, or other individual in connection with the sale of a health insurance plan issued pursuant to section 4080g or 4080h of this title or 33 V.S.A. § 1811, nor shall an insurer include in an insurance rate for a health insurance plan issued pursuant to section 4080g or 4080h of this title or 33 V.S.A. § 1811 any sums related to services provided by an agent, broker, or other individual. A health insurer may provide to its employees wages, salary, and other employment-related compensation in connection with the sale of health insurance plans, but may not structure any such compensation in a manner that promotes the sale of particular health insurance plans over other plans offered by that insurer.
- (2) Nothing in this subsection shall be construed to prohibit the Vermont Health Benefit Exchange established in 33 V.S.A. chapter 18, subchapter 1

from structuring compensation for agents or brokers in the form of an additional commission, fee, or other compensation outside insurance rates or from compensating agents, brokers, or other individuals through the procedures and payment mechanisms established pursuant to 33 V.S.A. § 1805(17).

Sec. 26d. 8 V.S.A. § 4085a(a) is amended to read:

(a) As used in this section, "group insurance" means any policy described in section 4079 of this title, except that it shall not include any small group policy issued pursuant to section 4080a or 4080g or 4080h of this title or to 33 V.S.A. § 1811.

<u>Second</u>: In Sec. 33, effective dates, by adding a subsection (e) to read as follows:

(e) Secs. 26a–26d (plans outside the Exchange) shall take effect on July 1, 2015 for coverage beginning on January 1, 2017.

Amendment to be offered by Rep. Browning of Arlington to the recommendation of amendment of the Committee on Health Care, as amended, to S. 139

<u>First</u>: By adding four new sections and a reader assistance heading to be Secs. 6a–6d to read as follows:

* * * Choice of Providers * * *

Sec. 6a. INTENT

It is the intent of the General Assembly to recruit and retain a highly qualified health care workforce to provide high-quality health care services in this State. Every Vermont resident should have the ability to enter into voluntary financial arrangements with the health care professionals of his or her choice. In addition, every Vermont health care professional should have the ability to establish his or her practice where and when he or she chooses.

Sec. 6b. 18 V.S.A. § 9382 is added to read:

§ 9382. LIMITATIONS ON AUTHORITY

The Green Mountain Care Board shall not:

- (1) adopt, by rule or any other mechanism, maximum rates that health care professionals may accept that would interfere with the ability of any Vermont resident to enter into a voluntary financial arrangement with the Vermont-licensed health care professional of his or her choice; or
- (2) place any restrictions on the location in which a health care professional practices, unless the restriction is directly related to an agreement

with the professional to practice in a specific region in return for full or partial repayment of his or her educational loans.

Sec. 6c. 18 V.S.A. § 9375 is amended to read:

§ 9375. DUTIES

- (a) The Board shall execute its duties consistent with the principles expressed in 18 V.S.A. § section 9371 of this title.
 - (b) The Board shall have the following duties:

* * *

(5) Set rates for health care professionals pursuant to section 9376 of this title, to be implemented over time, and make adjustments to the rules on reimbursement methodologies as needed.

* * *

Sec. 6d. 18 V.S.A. § 9376 is amended to read:

§ 9376. PAYMENT AMOUNTS; METHODS

- (a) It is the intent of the general assembly General Assembly to:
- (1) ensure payments to health care professionals that are consistent with efficiency, economy, and quality of care and will permit them to provide, on a solvent basis, effective and efficient health services that are in the public interest. It is also the intent of the general assembly to;
- (2) eliminate the shift of costs between the payers of health services to ensure that the amount paid to health care professionals is sufficient to enlist enough providers to ensure that health services are available to all Vermonters and are distributed equitably; and
- (3) protect the ability of each Vermont resident to enter into voluntary financial arrangements with the Vermont-licensed health care professionals of his or her choice.
- (b)(1) The board To the extent permitted under federal law, the Board shall set reasonable rates for third-party reimbursement for health care professionals, health care provider bargaining groups created pursuant to section 9409 of this title, manufacturers of prescribed products, medical supply companies, and other companies providing health services or health supplies based on methodologies pursuant to section 9375 of this title, in order to have a consistent reimbursement amount accepted by these persons. In its discretion, the board Board may implement rate-setting for different groups of health care professionals over time and need not set rates for all types of health care professionals. In establishing rates, the board Board may consider legitimate differences in costs among health care professionals, such as the cost of

providing a specific necessary service or services that may not be available elsewhere in the <u>state State</u>, and the need for health care professionals in particular areas of the <u>state State</u>, particularly in underserved geographic or practice shortage areas.

- (2)(A) Nothing in this subsection shall be construed to limit the ability of a health care professional to accept less than the rate established in subdivision (1) of this subsection from a patient without health insurance or other coverage for the service or services received.
- (B) Nothing in this subsection shall be construed to limit the ability of a Vermont resident to enter into a voluntary financial arrangement with the Vermont-licensed health care professionals of his or her choice; provided, however, that no such voluntary financial agreement shall be binding on a health insurer, Medicaid, or any other entity paying health care claims on the resident's behalf.

* * *

<u>Second</u>: In Sec. 33, effective dates, in subsection (a), following "<u>5 and 6 (reports)</u>," by inserting "<u>6a–6d (choice of providers)</u>,"

Amendment to be offered by Reps. Jewett of Ripton, Frank of Underhill, Komline of Dorset, Krowinski of Burlington, McCullough of Williston, Morris of Bennington, Mrowicki of Putney, Nuovo of Middlebury, and Till of Jericho to the recommendation of amendment of the Committee on Health Care, as amended, to S. 139

<u>First</u>: In Sec. 30a, 32 V.S.A. § 7811, in the second sentence, after "the wholesale price for all tobacco products except" by inserting <u>tobacco</u> substitutes, which shall be taxed at a rate of 46 percent of the wholesale price,

<u>Second</u>: By adding eight new sections to be Secs. 31a–31h and a reader assistance heading to read as follows:

* * * Electronic Cigarettes * * *

Sec. 31a. 7 V.S.A. § 1003(d) is amended to read:

- (d)(1) No person holding a tobacco license shall display or store tobacco products or tobacco substitutes where those products are accessible to consumers without direct assistance by the sales personnel Persons holding a tobacco license may only display or store tobacco products or tobacco substitutes:
- (A) behind a sales counter in an area accessible only to sales personnel; or
 - (B) in a locked container that is not located on a sales counter.

- (2) This subsection shall not apply to the following:
- (1)(A) A <u>a</u> display of tobacco products that is located in a commercial establishment in which by law no person younger than 18 years of age is permitted to enter at any time-;
- (2)(B) Cigarettes cigarettes in unopened cartons and smokeless tobacco in unopened multipack containers of 10 or more packages, any of which shall be displayed in plain view and under the control of a responsible employee so that removal of the cartons or multipacks from the display can be readily observed by that employee-; or
- (3)(C) Cigars cigars and pipe tobacco stored in a humidor on the sales counter in plain view and under the control of a responsible employee so that the removal of these products from the humidor can be readily observed by that employee.

Sec. 31b. 18 V.S.A. § 1421 is amended to read:

§ 1421. SMOKING IN THE WORKPLACE; PROHIBITION

(a) The use of lighted tobacco products <u>and tobacco substitutes</u> is prohibited in any workplace.

* * *

(c) Nothing in this section shall be construed to restrict the ability of residents of the Vermont veterans' home Veterans' Home to use lighted tobacco products or tobacco substitutes in the indoor area of the facility in which smoking is permitted.

Sec. 31c. 18 V.S.A. § 1741 is amended to read:

§ 1741. DEFINITIONS

As used in this chapter:

* * *

(5) "Tobacco substitutes" shall have the same meaning as in 7 V.S.A. § 1001.

Sec. 31d. 18 V.S.A. § 1742 is amended to read:

§ 1742. RESTRICTIONS ON SMOKING IN PUBLIC PLACES

- (a) The possession of lighted tobacco products <u>or use of tobacco substitutes</u> in any form is prohibited in:
- (1) the common areas of all enclosed indoor places of public access and publicly owned buildings and offices;
 - (2) all enclosed indoor places in lodging establishments used for

transient traveling or public vacationing, such as resorts, hotels, and motels, including sleeping quarters and adjoining rooms rented to guests;

- (3) designated smoke-free areas of property or grounds owned by or leased to the State; and
- (4) any other area within 25 feet of State-owned buildings and offices, except that to the extent that any portion of the 25-foot zone is not on State property, smoking is prohibited only in that portion of the zone that is on State property unless the owner of the adjoining property chooses to designate his or her property smoke-free.
- (b) The possession of lighted tobacco products <u>or use of tobacco substitutes</u> in any form is prohibited on the grounds of any hospital or secure residential recovery facility owned or operated by the State, including all enclosed places in the hospital or facility and the surrounding outdoor property.
- (c) Nothing in this section shall be construed to restrict the ability of residents of the Vermont Veterans' Home to use lighted tobacco products or tobacco substitutes in the indoor area of the facility in which smoking is permitted.

Sec. 31e. 18 V.S.A. § 1743 is amended to read:

§ 1743. EXCEPTIONS

The restrictions in this chapter on possession of lighted tobacco products <u>and use of tobacco substitutes</u> do not apply to areas not commonly open to the public of owner-operated businesses with no employees.

Sec. 31f. 18 V.S.A. § 1745 is amended to read:

§ 1745. ENFORCEMENT

A proprietor, or the agent or employee of a proprietor, who observes a person in possession of lighted tobacco products <u>or using tobacco substitutes</u> in apparent violation of this chapter shall ask the person to extinguish all lighted tobacco products <u>or cease using the tobacco substitutes</u>. If the person persists in the possession of lighted tobacco products <u>or use of tobacco substitutes</u>, the proprietor, agent, or employee shall ask the person to leave the premises.

Sec. 31g. 23 V.S.A. § 1134b is amended to read:

§ 1134b. SMOKING IN MOTOR VEHICLE WITH CHILD PRESENT

(a) A person shall not possess a lighted tobacco product <u>or use a tobacco</u> <u>substitute</u> in a motor vehicle that is occupied by a child required to be properly restrained in a federally approved child passenger restraining system pursuant to subdivision 1258(a)(1) or (2) of this title.

(b) A person who violates subsection (a) of this section shall be subject to a fine of not more than \$100.00. No points shall be assessed for a violation of this section.

Sec. 31h. 32 V.S.A. § 7702(15) is amended to read:

(15) "Other tobacco products" means any product manufactured from, derived from, or containing tobacco that is intended for human consumption by smoking, chewing, or in any other manner, including products sold as a tobacco substitute, as defined in 7 V.S.A. § 1001(8); but shall not include cigarettes, little cigars, roll-your-own tobacco, snuff, or new smokeless tobacco as defined in this section.

<u>Third</u>: In Sec. 33, effective dates, in subsection (e), by striking out "<u>and 30i</u> (<u>property tax</u>)" and inserting in lieu thereof <u>30i</u> (<u>property tax</u>), <u>31a–31g</u> (electronic cigarettes), and 31h (tax on electronic cigarettes).

Amendment to be offered by Rep. Till of Jericho to the recommendation of amendment of the Committee on Health Care, as amended, to S. 139

<u>First</u>: By adding a reader assistance heading and a new section to be Sec. 15a to read as follows:

* * * Preventing Adverse Childhood Experiences * * * Sec. 15a. PARENTING CLASSES; APPROPRIATION

In light of the revenue from the tax on electronic cigarettes imposed by this act, the sum of \$240,000.00 is appropriated from the State Health Care Resources Fund to the Agency of Human Services in fiscal year 2016 to provide grants to parent-child centers for the creation of pilot programs offering parenting classes, which shall be conducted in the offices of health care professionals providing obstetric care and shall use the parent-child centers' own curriculum. The purpose of the pilot programs shall be to interrupt the widespread, multigenerational problem of adverse childhood experiences.

<u>Second</u>: In Sec. 33, effective dates, in subsection (b), following "<u>14 (Health Care Advocate,)</u>" by inserting <u>15a (parenting classes)</u>,

Amendment to be offered by Reps. Morrissey of Bennington and Browning of Arlington to the recommendation of amendment of the Committee on Health Care to S. 139

<u>First</u>: By adding three new sections and a reader assistance heading to be Secs. 6a–6c to read as follows:

* * * Removing Medicare References from Act 48 * * *

Sec. 6a. 2011 Acts and Resolves No. 48, Sec. 2 is amended to read:

Sec. 2. STRATEGIC PLAN; UNIVERSAL AND UNIFIED HEALTH SYSTEM

- (a) Vermont must begin to plan now for health care reform, including simplified administration processes, payment reform, and delivery reform, in order to have a publicly financed program of universal and unified health care operational after the occurrence of specific events, including the receipt of a waiver from the federal Exchange requirement from the U.S. Department of Health and Human Services. A waiver will be available in 2017 under the provisions of existing law in the Patient Protection and Affordable Care Act (Public Law 111-148) ("Affordable Care Act"), as amended by the federal Health Care and Education Reconciliation Act of 2010 (Public Law 111-152), and may be available in 2014 under the provisions of two bills, H.R. 844 and S.248, introduced in the 112th Congress. In order to begin the planning efforts, the director of health care reform in the agency of administration shall establish a strategic plan, which shall include time lines and allocations of the responsibilities associated with health care system reform, to further the containment of health care costs, to further Vermont's existing health care system reform efforts as described in 3 V.S.A. § 2222a, and to further the following:
- (1) As provided in Sec. 4 of this act, all Vermont residents shall be eligible for Green Mountain Care, a universal health care program that will provide health benefits through a single payment system. To the maximum extent allowable under federal law and waivers from federal law, Green Mountain Care shall include health coverage provided under the health benefit exchange established under 33 V.S.A. chapter 18, subchapter 1; under Medicaid; under Medicare; by employers that choose to participate; and to state employees and municipal employees, including teachers. In the event of a modification to the Affordable Care Act by congressional, judicial, or federal administrative action which prohibits implementation of the health benefit exchange; eliminates federal funds available to individuals, employees, or employers; or eliminates the waiver under Section 1332 of the Affordable Care Act, the director of health care reform shall continue, and adjust as appropriate, the planning and cost-containment activities provided in this act related to Green Mountain Care and to creation of a unified, simplified administration system for health insurers offering health benefit plans, including identifying the financing impacts of such a modification on the state and its effects on the activities proposed in this act.

* * *

(6) The director, in collaboration with the agency of human services,

shall obtain waivers, exemptions, agreements, legislation, or a combination thereof to ensure that, to the extent possible under federal law, all federal payments provided within the state for health services are paid directly to Green Mountain Care. Green Mountain Care shall assume responsibility for the benefits and services previously paid for by the federal programs, including Medicaid, Medicare, and, after implementation, the Vermont health benefit exchange. In obtaining the waivers, exemptions, agreements, legislation, or combination thereof, the secretary shall negotiate with the federal government a federal contribution for health care services in Vermont that reflects medical inflation, the state gross domestic product, the size and age of the population, the number of residents living below the poverty level, the number of Medicare-eligible individuals, and other factors that may be advantageous to Vermont and that do not decrease in relation to the federal contribution to other states as a result of the waivers, exemptions, agreements, or savings from implementation of Green Mountain Care.

* * *

Sec. 6b. 2014 Acts and Resolves No. 144, Sec. 23 is amended to read:

Sec. 23. GREEN MOUNTAIN CARE BOARD; GLOBAL HOSPITAL PILOT PROJECTS

* * *

(b) The Green Mountain Care Board may take such steps as are necessary to include all payers in the global hospital budget pilot projects, including negotiating with the federal Center for Medicare & Medicaid Innovation to involve Medicare and Medicaid.

* * *

Sec. 6c. 33 V.S.A. § 1803(b)(2) is amended to read:

(2) To the extent allowable under federal law, the Vermont Health Benefit Exchange may offer health benefits to populations in addition to those eligible under Subtitle D of Title I of the Affordable Care Act, including:

* * *

- (C) <u>Medicare Supplemental</u> benefits <u>in the form of Medicare</u> <u>supplement plans</u> to individuals who are eligible, upon approval by the Centers for Medicare and Medicaid Services and covered by Medicare, provided that including these individuals in the Health Benefit Exchange would not reduce their Medicare benefits; and
 - (D) State employees and municipal employees, including teachers.

<u>Second</u>: In Sec. 33, effective dates, in subsection (a), following "<u>5 and 6</u> (<u>reports</u>)," by inserting "<u>6a–6c (removing Medicare references in Act 48),"</u>

Favorable

S. 60

An act relating to payment for medical examinations for victims of sexual assault

Rep. Morris of Bennington, for the Committee on **Health Care**, recommends that the bill ought to pass in concurrence.

(Committee Vote: 11-0-0)

(For text see Senate Journal 3/24/15)

Rep. Hooper of Montpelier, for the Committee on **Appropriations,** recommends the bill ought to pass in concurrence.

(Committee Vote: 11-0-0)

Senate Proposal of Amendment

H. 488

An act relating to the State's Transportation Program and miscellaneous changes to laws related to transportation

The Senate proposes to the House to amend the bill by striking all after the enacting clause and inserting in lieu thereof the following:

* * * Transportation Program; Definitions * * *

Sec. 1. TRANSPORTATION PROGRAM ADOPTED: DEFINITIONS

- (a) The Agency of Transportation's proposed fiscal year 2016 Transportation Program appended to the Agency of Transportation's proposed fiscal year 2016 budget, as amended by this act, is adopted to the extent federal, State, and local funds are available.
 - (b) As used in this act, unless otherwise indicated:
 - (1) "Agency" means the Agency of Transportation.
 - (2) "Secretary" means the Secretary of Transportation.
- (3) The table heading "As Proposed" means the Transportation Program referenced in subsection (a) of this section; the table heading "As Amended" means the amendments as made by this act; the table heading "Change" means the difference obtained by subtracting the "As Proposed" figure from the "As Amended" figure; and the term "change" or "changes" in the text refers to the project- and program-specific amendments, the aggregate sum of which equals the net "Change" in the applicable table heading.
 - (4) "TIB funds" or "TIB" refers to monies deposited in the

Transportation Infrastructure Bond Fund in accordance with 19 V.S.A. § 11f.

* * * Personnel-related Savings * * *

Sec. 2. FISCAL YEAR 2016 PERSONNEL-RELATED SAVINGS

In addition to all other reductions in spending authority under this act, overall fiscal year 2016 Transportation Program spending is reduced by \$1,500,000.00 in transportation funds, to be achieved through a combination of personnel, labor, or consultant cost savings identified by the Secretary.

* * * Program Development – Funding * * *

Sec. 3. PROGRAM DEVELOPMENT - FUNDING

- (a) Spending authority in Program Development in fiscal year 2016 is modified in accordance with this section. Among projects selected in the Secretary's discretion in accordance with subsection (b) of this section, the Secretary shall:
- (1) increase project spending authority in the total amount of \$3,514,996.00 in transportation funds;
- (2) reduce project spending authority in the total amount of \$6,600,000.00 in TIB funds; and
- (3) reduce project spending authority in the total amount of \$12,340,016.00 in federal funds.
- (b) In exercising his or her discretion to select projects on which spending will be reduced, the Secretary shall not delay a project that otherwise would proceed in fiscal year 2016, unless the full amount of the reduction required under subsection (a) of this section cannot be achieved from project savings or unforeseen delays that prevent a project from proceeding in fiscal year 2016. If a project that otherwise would have proceeded in fiscal year 2016 is delayed, the Secretary shall promptly notify:
- (1) the House and Senate Committees on Transportation when the General Assembly is in session; or
- (2) the Joint Transportation Oversight Committee and the Joint Fiscal Committee Office when the General Assembly is not in session.
- * * * Contingent Spending Authority * * *
 Sec. 3a. CONTINGENT SPENDING AUTHORITY; DELAYED PROJECTS
 AND PAVING PROGRAM PROJECTS OR ACTIVITIES

(a) As used in this section:

(1) The phrase "net balance" means an overall positive balance consisting of either the sum of any unreserved monies in the Transportation

Fund and TIB Fund remaining at the end of fiscal year 2015, or the overall positive balance in either Fund at the end of fiscal year 2015 after subtracting any deficit in the other Fund.

- (2) The phrase "net increase" means an overall increase in forecasted revenues under the July 2015 consensus revenue forecast over the January 2015 consensus revenue forecast for fiscal year 2016, consisting of either the sum of forecasted increases in Transportation Fund and TIB Fund revenues, or an overall increase in forecasted revenues after subtracting a forecasted downgrade in either Fund.
- (b) Subject to the funding of the Transportation Fund Stabilization Reserve in accordance with 32 V.S.A. § 308a and to the limitations of 19 V.S.A. § 11f (Transportation Infrastructure Bond Fund), and notwithstanding 32 V.S.A. § 308c (Transportation Fund Balance Reserve), if any net balance exists at the end of fiscal year 2015, or if there is a net increase in the July 2015 consensus revenue forecast, up to a total amount of \$3,000,000.00 of the net balance and the net increase, and up to a total amount of \$12,000,000.00 in matching federal funds, is authorized for expenditure to be used on a project that otherwise would be required to be delayed under Sec. 3 of this act.
- (c) If the full amount of any net balance and net increase is not expended under subsection (b) of this section, the remaining amount is authorized for expenditure to advance Paving Program projects or to increase Statewide Paving Program activities in the Transportation Program adopted under this act.
- (d) If the Agency expends funds under the authority of this section, it shall notify the House and Senate Committees on Transportation when the General Assembly is in session, or the Joint Transportation Oversight Committee when the General Assembly is not in session.

* * * Maintenance Program * * *

Sec. 4. MAINTENANCE PROGRAM

(a) Total authorized spending in the Maintenance Program is amended as follows:

<u>FY 16</u>	As Proposed	As Amended	<u>Change</u>
Personal services	43,784,445	43,784,445	0
Operating expenses	43,890,139	43,190,139	-700,000
Grants	95,000	95,000	0
Total	87,769,584	87,069,584	-700,000
Sources of funds			
State	83,169,447	82,469,447	-700,000

Federal	4,500,137	4,500,137	0
Interdep't transfer	100,000	100,000	0
Total	87,769,584	87,069,584	-700,000

(b) The reduction in authorized Maintenance Program spending under subsection (a) of this section shall be allocated among maintenance activities as specified by the Secretary.

* * * Town Highway Structures * * *

Sec. 5. TOWN HIGHWAY STRUCTURES

Spending authority for Town Highway Structures Program is amended to read:

<u>FY 16</u>	As Proposed	As Amended	<u>Change</u>
Grants	6,333,500	9,483,500	3,150,000
Total	6,333,500	9,483,500	3,150,000
Sources of fund	<u>ds</u>		
State	6,333,500	9,483,500	3,150,000
Federal	0	0	0
Total	6,333,500	9,483,500	3,150,000

* * * Town Highway Bridge Program * * *

Sec. 6. TOWN HIGHWAY BRIDGE PROGRAM; PROJECT CANCELLATION

Pursuant to 19 V.S.A. § 10g(h) (legislative approval for cancellation of projects), the General Assembly approves cancellation of the following project from the Town Highway Bridge Program candidate list: Fair Haven BO

1443() (scoping for BR2 on TH45).

* * * Rest Areas * * *

Sec. 7. REST AREAS PROGRAM; PROJECT CANCELLATION

Pursuant to 19 V.S.A. § 10g(h) (legislative approval for cancellation of projects), the General Assembly approves cancellation of the following Rest Areas Program project: Derby IM 091-3(8) (expansion of Derby I-91 rest area).

Sec. 8. REST AREAS PROGRAM; PROJECT ADDITION

The following project is added to the candidate list of the Rest Areas Program within the fiscal year 2016 Transportation Program: Derby IM 091-3 () (rehabilitation of Derby I-91 rest area).

* * * Central Garage * * *

Sec. 9. TRANSFER TO CENTRAL GARAGE FUND

Notwithstanding 19 V.S.A. § 13(c), in fiscal year 2016, the amount of \$162,504.00 is transferred from the Transportation Fund to the Central Garage Fund created in 19 V.S.A. § 13.

- * * * Transportation Funding Analysis * * *
- Sec. 10. AGENCY ANALYSIS OF TRANSPORTATION FUNDING
- (a) The Agency shall identify and evaluate funding sources, other than motor vehicle fuel taxes, that will be sufficient to maintain the State's transportation system, accounting for State and federal policies that have and will continue to reduce motor vehicle fuel consumption. In conducting this analysis, the Agency shall:
- (1) review current State and federal transportation funding sources and policies, as well as policies and trends that have and will continue to reduce motor vehicle fuel consumption;
- (2) review and expand on the funding options contained in the report on transportation funding required by 2012 Acts and Resolves No. 153, Sec. 40; and
- (3) review the actions of other states and provinces that have reduced or eliminated motor vehicle fuel taxes and replaced them with other funding sources.
- (b) The Agency also shall identify and evaluate funding sources, other than local property taxes, to support the local share of increasing costs or the expansion of public transportation services statewide.
- (c) The Agency shall deliver a written report of its findings and any recommendations to the House and Senate Committees on Transportation on or before January 15, 2016.
 - * * * Study of Commuter Rail and Bus Service * * *
- Sec. 11. STUDY OF MONTPELIER TO ST. ALBANS COMMUTER RAIL SERVICE, ALBANY TO BENNINGTON TO MANCHESTER BUS SERVICE
- (a) The Agency shall study the financial and operational feasibility of a commuter rail service in the corridor between St. Albans, Essex Junction, and Montpelier, with connecting service to Burlington, and shall report its findings and any recommendations to the House and Senate Committees on Transportation on or before January 15, 2017.
- (b) The Agency shall study the expected benefits and costs to the State of Vermont, implementation steps, and timeline associated with various models for initiating and operating an Albany to Bennington to Manchester bus service, and shall report its findings and any recommendations to the House

and Senate Committees on Transportation on or before January 15, 2016.

* * * Review of Transportation Service Programs * * *
Sec. 12. REVIEW OF TRANSPORTATION SERVICE PROGRAM

- (a) The Agency, in consultation with the Agency of Human Services and interested stakeholders, shall review the Elders and Persons with Disability Transportation Program (E&D Program). In carrying out its review, the Agency shall analyze:
- (1) the gap between current and projected E&D Program resources and needs over a 10-year time frame, on regional and statewide levels;
- (2) regional transportation service delivery models and their adequacy in meeting E&D Program participant needs;
- (3) opportunities to achieve efficiencies by coordinating E&D Program and other human services transportation programs, and obstacles to achieving such efficiencies;
- (4) challenges that exist for partner organizations to raise local matching funds for transportation services;
- (5) the current and expected impact of Medicaid waiver programs on the E&D Program; and
- (6) existing and emerging technology and the potential role it could play in increasing service to elders and persons with disabilities.
- (b) The Agency shall submit a written report of its findings and any recommendations to the House and Senate Committees on Transportation on or before January 15, 2016.
 - * * * Authority of the Agency and Secretary * * *
- Sec. 13. 5 V.S.A. § 204 is amended to read:

§ 204. POWERS OF AGENCY GENERALLY

- (a) To carry out the purposes of this part, the Agency of Transportation shall have power, subject to subsection (b) of this section:
- (1) To contract in the name of the State with individuals, firms, or corporations, with officials of a town, city, or village, with officials of a group of either or both of such governmental units, with officials of another state, or with officials or agencies of the federal government to carry out the purposes of this part.
- (2) To receive, manage, use, or expend, for purposes directed by the donor, gifts, grants, or contributions of any name or nature made to the State for the promotion or development of aeronautics or for aeronautics facilities.

The authority granted in this subdivision shall be subject to the provisions of 32 V.S.A. § 5.

* * *

Sec. 14. 5 V.S.A. § 206 is amended to read:

- § 206. COOPERATION WITH UNITED STATES; FEDERAL AND OTHER MONEYS MONIES RECEIVED; DEPOSIT, DESIGNATION, APPROPRIATION, AND DISBURSEMENT
- (a) The <u>agency Agency</u> is authorized to cooperate with the government of the United States in the acquisition, construction, improvement, maintenance, and operation of airports and other navigation facilities in this <u>state State</u>, and to comply with the provisions of the laws or regulations of the United States for the expenditure of federal <u>moneys monies</u> upon airports and other air navigation facilities.
- (b) It The Agency is authorized to accept, receive, and receipt for federal moneys monies and other moneys monies, either public or private, for and in behalf of this state State, appropriated to the Agency or that have been approved for receipt pursuant to 32 V.S.A. § 5 or 511.
- (c) All moneys monies accepted for disbursement by the agency Agency pursuant to subsection (b) of this section shall be deposited in the state treasury State Treasury and, unless otherwise prescribed by the authority from which the money is received, kept in separate funds, designated according to the purposes for which the moneys monies were made available, and held by the state State in trust for such purposes. All moneys are hereby appropriated for the purposes for which they were made available, to monies shall be expended for the purposes for which they were made available and in accordance with federal laws and regulations and with this chapter. The agency Agency is authorized, whether acting for this state State or as the agent of any of its municipalities, or when requested by the United States U.S. government or any agency or department of the United States U.S. government, to disburse such moneys monies for the designated purposes, but this shall not preclude any other authorized method of disbursement.

Sec. 15. 19 V.S.A. § 1502 is amended to read:

§ 1502. COOPERATION WITH <u>COMPLIANCE WITH</u> FEDERAL GOVERNMENT REQUIREMENTS; USE OF FEDERAL AID MONEY

(a) To effect the purposes of section 1501 of this title, the agency Agency may comply with federal rules and regulations, and may use so much of the funds appropriated to the Agency, or available to it pursuant to 32 V.S.A. § 5 or 511, for highway purposes as shall be necessary to secure aid from the

federal government under the federal act specified in section 1501; and in addition may use <u>further such</u> sums as may be necessary for surveys, plans, specifications, estimates, and assistance necessary to carry out the provisions of this chapter.

(b) To carry out the transportation planning process required by the Intermodal Surface Transportation Efficiency Act of 1991 (the Act), Pub. L. No. 102-240, § 1024, 105 Stat. 1914, 1955 (1991) (now codified at 23 U.S.C. § 134), as may be amended, the governor Governor shall designate a metropolitan planning organization for any urbanized area of more than 50,000 population and may take other action necessary to ensure the state's State's compliance with the federal act Act and any federal regulations pertaining to the act Act. A designation of a metropolitan planning organization shall remain in effect until revoked by the governor Governor.

Sec. 16. 19 V.S.A. chapter 1 is amended to read:

CHAPTER 1. STATE HIGHWAY LAW; GENERAL TRANSPORTATION PROVISIONS

* * *

§ 7. SECRETARY; POWERS AND DUTIES

- (a) The Agency shall be under the direction and supervision of a Secretary, who shall be appointed by the Governor with the advice and consent of the Senate and shall serve at the pleasure of the Governor.
- (b) The Secretary shall be responsible to the Governor and shall plan, coordinate, and direct the functions vested in the Agency in accord with the transportation policies established by the Agency under section 10b of this title.
- (c) The Secretary may, with the approval of the Governor, transfer classified positions between the Department, Divisions, and other components of the Agency, subject only to personnel laws and rules.
- (d) The Secretary shall determine the administrative, operational, and functional policies of the Agency and be accountable to the Governor for these determinations. The Secretary shall exercise the powers and shall perform the duties required for the Agency's effective administration.
 - (e) In addition to other duties imposed by law, the Secretary shall:
 - (1) administer the laws assigned to the Agency;
 - (2) coordinate and integrate the work of the Agency;
 - (3) supervise and control all staff functions; and

- (4) whenever the Agency is developing preliminary plans for a new or replacement maintenance facility or salt shed, first conduct a review of all previously developed building plans and give priority to utilizing a common, uniform, preexisting design.
- (f) The Secretary may, within the authority of relevant State and federal statutes and regulations:
- (1) within the authority of relevant State and federal statutes and regulations, transfer appropriations or parts of appropriations within or between the department, divisions, and sections;
- (2) cooperate with the appropriate federal agencies and receive federal funds in support of programs within the Agency;
- (3) submit plans and reports, and in other respects comply with federal laws and regulations which pertain to programs administered by the Agency;
- (4) make rules consistent with the law for the internal administration of the Agency and its programs;
- (5) create advisory councils or committees as he or she deems necessary within the Agency, and appoint the members for a term not exceeding his or hers. Councils or committees created pursuant to this subdivision may include persons who are not officers or employees of the Agency;
- (6) provide training and instruction for any employees of the Agency at the expense of the Agency, and provide training and instruction for employees of Vermont municipalities. Where appropriate, the Secretary may provide training and instruction for municipal employees at the expense of the Agency;
- (7) organize, reorganize, transfer, or abolish sections and staff function sections within the Agency; except however, the Secretary may not alter the number of highway districts without legislative approval.

(8) [Deleted.] [Repealed.]

* * *

* * * Middlebury Rail Tunnel Project * * *

Sec. 17. MIDDLEBURY RAIL TUNNEL PROJECT

Notwithstanding 5 V.S.A. § 3670(a) and (b), the Middlebury WCRS(23) Project (to replace the existing Merchants Row and Main Street bridges over the Vermont Railway line and to lower the grade of the Vermont Railway line) may be constructed without the prior approval of the Transportation Board to provide a minimum vertical clearance of 21' 0" over the highest track elevation, but only if the Agency, Vermont Railway, Inc., and any affected municipality agree in writing to the 21' 0" minimum vertical clearance.

* * * Potable Water Supply and Wastewater Systems Permits * * * Sec. 18. 10 V.S.A. § 1974 is amended to read:

§ 1974. EXEMPTIONS

Notwithstanding any other requirements of this chapter, the following projects and actions are exempt:

* * *

- (7) the subdivision of an unimproved or improved lot or campground where the subdivision results from a transfer of property for a highway or other transportation project that is authorized under the State's enacted Transportation Program or is an emergency project within the meaning of 19 V.S.A. § 10g(h), regardless of whether the State or the municipality has commenced any condemnation proceedings in connection with the project.
 - * * * Highway Division Director * * *

Sec. 19. 19 V.S.A. § 9(a) is amended to read:

(a) A director shall administer each division created within the agency Agency. The secretary Secretary shall appoint the directors, who shall be exempt from the classified service. The Director of the Highway Division shall be licensed as a professional engineer.

* * * Clean Water * * *

Sec. 20. 19 V.S.A. § 38 is amended to read:

§ 38. TRANSPORTATION ALTERNATIVES GRANT PROGRAM

* * *

(f) Each year, \$200,000.00 \$1,100,000.00 of the Grant Program funds, or such lesser sum if all eligible applications amount to less than \$200,000.00 \$1,100,000.00, shall be reserved for municipalities for environmental mitigation projects relating to stormwater and highways, including eligible salt and sand shed projects. Grant awards for eligible projects shall not exceed \$50,000.00 per project. Regarding the balance of Grant Program funds, in evaluating applications for Transportation Alternatives grants, the Transportation Alternatives Grant Committee shall give preferential weighting to projects involving as a primary feature a bicycle or pedestrian facility. The degree of preferential weighting and the circumstantial factors sufficient to overcome the weighting shall be in the complete discretion of the Transportation Alternatives Grant Committee.

* * *

Sec. 21. 19 V.S.A. § 306(i) is added to read:

(i) Monies disbursed from the Clean Water Fund established in 10 V.S.A. § 1388 for municipalities for environmental mitigation projects related to

stormwater and highways shall be administered by the Agency through the Municipal Mitigation Grant Program. Grants provided to municipalities under the Program shall be matched by local funds sufficient to cover 20 percent of the project costs.

- * * * State Highway Bridge Program; Causeway Scoping Study * * * Sec. 22. STATE HIGHWAY BRIDGE PROGRAM
- (a) The following project is added to the State Highway Bridge Program: Missisquoi Bay Causeway Scoping Study.
- (b) Spending authority for the Missisquoi Bay Causeway Scoping Study is authorized as follows:

<u>FY 16</u>	As Proposed	As Amended	<u>Change</u>
PE	0	125,000	125,000
Construction	0	0	0
Total	0	125,000	125,000
Sources of funds	<u>S</u>		
State	0	0	0
TIB	0	0	0
Federal	0	100,000	100,000
Special	0	25,000	25,000
Total	0	125,000	125,000

* * * Motor Fuel Transportation Infrastructure Assessment * * * Sec. 23. 23 V.S.A. § 3106 is amended to read:

§ 3106. IMPOSITION, RATE, AND PAYMENT OF TAX

- (a)(1) Except for sales of motor fuels between distributors licensed in this State, which sales shall be exempt from the taxes and assessments authorized under this section, unless exempt under the laws of the United States at the time of filing the report required by section 3108 of this title, each distributor shall pay to the Commissioner:
- (A) a tax of \$0.121 upon each gallon of motor fuel sold by the distributor; and
- (B) the following assessments, which shall be levied on the tax adjusted retail price of gasoline as defined herein:
- (i) a motor fuel transportation infrastructure assessment in the amount of that is the greater of:

(I) \$0.0396; or

(II) two percent of the tax-adjusted retail price upon each

gallon of motor fuel sold by the distributor; and

- (ii) a fuel tax assessment, which shall be used exclusively for transportation purposes and not be transferred from the Transportation Fund, that is the greater of:
 - (I) \$0.134 per gallon; or
- (II) four percent of the tax-adjusted retail price or \$0.18 per gallon, whichever is less, upon each gallon of motor fuel sold by the distributor.

* * *

- * * * Welcome Center and Airport Namings * * *
- Sec. 24. 29 V.S.A. § 821(a) is amended to read:
 - (a) State buildings.

* * *

- (11) "Senator James M. Jeffords Welcome Center" shall be the name of the Welcome Center in Bennington.
- (12) "Northeast Kingdom International Airport" shall be the name of the Newport State Airport in Coventry.
- * * * Process for Naming of Transportation Facilities * * * Sec. 25. 10 V.S.A. § 152 is amended to read:
- § 152. AUTHORITY TO NAME ROADS AND GEOGRAPHIC LOCATIONS

The board of libraries Board of Libraries is hereby designated the state State agency to name roads and geographic locations including but not limited to mountains, streams, lakes, and ponds upon petition signed by not less than 25 interested persons or by petition of an administrative department of the state State.

Sec. 26. 10 V.S.A. § 153 is amended to read:

§ 153. PROCEDURE

When the <u>board Board</u> receives a petition to act under section 152 of this title it shall give reasonable notice to each administrative department of the <u>state State</u> having jurisdiction of the <u>road or</u> location to be named, and to each town in which the <u>road or</u> location lies of the time and place when it will hear all interested parties.

Sec. 27. 19 V.S.A. § 5 is amended to read:

§ 5. TRANSPORTATION BOARD; POWERS AND DUTIES

- (a) The regulatory and quasi-judicial functions relating to transportation shall be vested in the transportation board.
- (b) Notwithstanding subsection (a) of this section, Board, except that the duties and responsibilities of the commissioner of motor vehicles Commissioner of Motor Vehicles in Titles 23 and 32, including all quasi-judicial powers, shall continue to be vested in that individual the Commissioner.
- (b)(1) Except as otherwise authorized by law, the Board is the sole authority responsible for naming transportation facilities owned, controlled, or maintained by the State, including highways and the bridges thereon, airports, rail facilities, rest areas, and welcome centers. The Board shall exercise its naming authority only upon petition of the legislative body of a municipality of the State, of the head of an Executive Branch agency or department of the State, or of 50 Vermont residents.
- (2) The Board shall hold a public hearing for each facility requested to be named. The Board shall adopt rules governing notice and conduct of hearings, the standards to be applied in rendering decisions under this subsection, and any other matter necessary for the just disposition of naming requests. The Board shall issue a decision, which shall be subject to review on the record by a Superior Court pursuant to Rule 74 of the Vermont Rules of Civil Procedure. The Board may delegate the responsibility to hold a hearing to a hearing officer or a single Board member, subject to the procedure of subsection (c) of this section, but shall not be bound by 3 V.S.A. chapter 25 in carrying out its duties under this subsection.
- (c) The board Board may delegate the responsibility to hear quasi-judicial matters, and other matters as it may deem appropriate, to a hearing examiner or a single board Board member, to hear a case and make findings in accordance with 3 V.S.A. chapter 25 of Title 3, except that highway condemnation proceedings shall be conducted pursuant to the provisions of chapter 5 of this title. A hearing examiner or single board Board member so appointed shall report his or her findings of fact in writing to the board Board. Any order resulting therefrom shall be rendered only by a majority of the board Board. Final orders of the board Board may be reviewed on the record by the superior court a Superior Court pursuant to Rule 74 of the Vermont Rules of Civil Procedure.

* * *

10 V.S.A. § 425 (Byways Advisory Council) is repealed.

^{* * *} Byways Advisory Council; Scenic Roads and Byways * * * Sec. 28. REPEAL

Sec. 29. 19 V.S.A. chapter 25 is amended to read:

CHAPTER 25. SCENIC ROADS

§ 2501. STATE SCENIC ROADS <u>AND BYWAYS</u>; DESIGNATION AND DISCONTINUANCE

(a) On the recommendation of the Byways Advisory Council of the municipalities through which a proposed or existing State Scenic Road or Byway passes and of the regional planning commissions that serve such municipalities, the Transportation Board may designate or discontinue any State highway, or portion of a State highway, as a State Scenic Road or Byway, in accordance with standards adopted by the Board by rule. The Board shall hold a public hearing on the recommendation, giving notice thereof to the municipalities and regional planning commissions, the Secretary, and the Commissioner of Tourism and Marketing, and shall submit a copy of its findings and decision together with its findings to the Byways Advisory Council to these parties within 60 days after receipt of the recommendation. The hearing shall be held in the vicinity of the proposed scenic highway State Scenic Road or Byway.

(b) [Repealed.]

(c) A State Scenic Road <u>or Byway</u> shall not be reconstructed or improved unless the reconstruction or improvement is conducted in accordance with the Agency of Transportation's Vermont Design Standards, as amended. <u>Signs along State Scenic Roads and Byways shall comply with the Federal Highway</u> Administration's Manual on Uniform Traffic Control Devices, as amended.

§ 2502. TOWN SCENIC ROADS; DESIGNATION AND DISCONTINUANCE

- (a) On recommendation of the planning commission of a municipality, or on the initiative of the legislative body of a municipality, a legislative body may, after one public hearing warned for the purpose, designate or discontinue any town highway or portion of a town highway as a town scenic highway road. Such action by the legislative body may be petitioned by the registered voters of the municipality pursuant to the provisions of 24 V.S.A. § 1973.
- (b) A town scenic road may be reconstructed or improved in a manner consistent with the agency of transportation's Agency's Vermont Design Standards, as amended. A class 1, 2, or 3 scenic highway road shall still be eligible to receive aid pursuant to the provisions of this title. Signs along town scenic roads shall comply with the Federal Highway Administration's Manual on Uniform Traffic Control Devices, as amended.

(c) [Repealed.]

§ 2503. REGISTER

The agency of transportation Agency may annually publish a register containing a listing of all state State and locally designated scenic roads and byways. Any listing shall include the mileage of each road or byway and any special, natural, historical, or scenic attractions on the road or byway.

§ 2504. ADDITIONAL FUNDS

The agency Agency, and any qualifying municipality, shall have within the authority to of State and federal law, may accept and spend any funds made available to them for the purpose of enhancing or establishing designated scenic roads or byways.

§ 2505. RIGHTS OF ADJACENT LANDOWNERS

Nothing in this chapter shall preclude the rights of a landowner from developing property adjacent to a designated scenic road <u>or byway</u>, so long as the development is in accordance with existing law or ordinance.

- * * * Utility Transmission System Plans; Notification of Public Meetings * * * Sec. 30. 30 V.S.A. § 218c(d)(2) is amended to read:
- (2) Prior to the adoption of any Transmission System Plan, a utility preparing a Plan shall host at least two public meetings at which it shall present a draft of the Plan and facilitate a public discussion to identify and evaluate nontransmission alternatives. The meetings shall be at separate locations within the State, in proximity to the transmission facilities involved or as otherwise required by the Board, and each shall be noticed by at least two advertisements, each occurring between one and three weeks prior to the meetings, in newspapers having general circulation within the State and within the municipalities in which the meetings are to be held. Copies of the notices shall be provided to the Public Service Board, the Department of Public Service, any entity appointed by the Public Service Board pursuant to subdivision 209(d)(2) of this title, the Agency of Natural Resources, the Division for Historic Preservation, the Department of Health, the Byways Advisory Council, the Agency of Transportation, the Attorney General, the chair of each regional planning commission, each retail electricity provider within the State, and any public interest group that requests, or has made a standing request for, a copy of the notice. A verbatim transcript of the meetings shall be prepared by the utility preparing the Plan, shall be filed with the Public Service Board and the Department of Public Service, and shall be provided at cost to any person requesting it. The Plan shall contain a discussion of the principal contentions made at the meetings by members of the public, by any State agency, and by any utility.

- * * * Notice of Hearing on Petition for Certificate of Public Good * * * Sec. 31. 30 V.S.A. § 248(a)(4) is amended to read:
- (4)(A) With respect to a facility located in the State, the Public Service Board shall hold a nontechnical public hearing on each petition for such finding and certificate in at least one county in which any portion of the construction of the facility is proposed to be located.
- (B) The Public Service Board shall hold technical hearings at locations which it selects.
- (C) At the time of filing its application with the Board, copies shall be given by the petitioner to the Attorney General and the Department of Public Service, and, with respect to facilities within the State, the Department of Health, Agency of Natural Resources, Historic Preservation Division, Agency of Transportation, Agency of Agriculture, Food and Markets, and to the chairperson chair or director of the municipal and regional planning commissions and the municipal legislative body for each town and city in which the proposed facility will be located. At the time of filing its application with the Board, the petitioner shall give the Byways Advisory Council notice of the filing.

* * *

- * * * Property Transfer Tax Return; Exemption * * * Sec. 32. 32 V.S.A. § 9606(d) is amended to read:
- (d) The property transfer tax return shall not be required of properties qualified for the exemption stated in subdivision 9603(17) of this title, or qualified for the exemption stated in subdivision 9603(2) of this title if the transfer is of an interest in property for highway purposes and the consideration for the transfer is \$10,000.00 or less. A public utility An entity acquiring such properties shall notify the listers of a municipality of the grantors, grantees, consideration, date of execution, and location of the easement property when it files for recording a deed transferring a utility line easement that does not require a transfer tax return under this subsection.
- * * * Tax on Gains from the Sale or Exchange of Land; Exemption * * * Sec. 33. 32 V.S.A. § 10002(q) is added to read:
- (q) Also excluded from the definition of "land" is a transfer of property to the State of Vermont or a municipality for a project that is authorized under the State's enacted Transportation Program or for an emergency project within the meaning of 19 V.S.A. § 10g(h), regardless of whether the State or the municipality has commenced any condemnation proceedings.
 - * * * Evaluation of Adopt a Park and Ride Program; Adopt a Highway

Program * * *

Sec. 34. EVALUATION OF ADOPT A PARK AND RIDE PROGRAM; ADOPT A HIGHWAY PROGRAM

- (a) The Agency shall evaluate the merits of implementing an Adopt a Park and Ride Program, whereby organizations volunteer to clean up litter at State Park and Ride facilities with permission of the Agency. On or before January 15, 2016, the Agency shall either begin to implement such a Program or report back to the House and Senate Committees on Transportation on the reasons it does not recommend implementing a Program.
- (b) The Agency shall evaluate the merits of implementing an Adopt a Highway Program, whereby organizations volunteer to clean up litter along State highways with permission of the Agency. On or before January 15, 2016, the Agency shall report back to the House and Senate Committees on Transportation on whether such a Program should be implemented.

* * * Effective Dates * * *

Sec. 35. EFFECTIVE DATES

This act shall take effect on July 1, 2015, except that:

- (1) Sec. 21 (administration of certain Clean Water Fund monies through the Municipal Mitigation Grant Program) shall take effect if and when the Clean Water Fund is established; and
- (2) Secs. 25–27 (naming of State transportation facilities) shall take effect on March 1, 2016.

(For text see House Journal 3/25/2015)

NOTICE CALENDAR

Favorable with Amendment

H. 355

An act relating to licensing and regulating foresters

Rep. Cole of Burlington, for the Committee on **Government Operations,** recommends the bill be amended as follows:

<u>First</u>: In Sec. 2, in 26 V.S.A. § 4904 (exemptions), in subdivision (1), by striking out "<u>A person, business organization, or</u>" and inserting in lieu thereof "An individual or a"

<u>Second</u>: In Sec. 2, in 26 V.S.A. § 4904 (exemptions), by striking out in its entirety subdivision (3) and inserting in lieu thereof the following:

(3) The carrying out of forest practices as an employee of a forester when acting under the general supervision of that forester. As used in this subdivision, "general supervision" means the forester need not be on-site when the employee provides the forest practices, but shall maintain continued involvement in and accept responsibility for the aspects of each forest practice the employee performs.

<u>Third</u>: In Sec. 2, in 26 V.S.A. § 4912 (advisor appointees), in subdivision (a)(2), following "<u>An appointee shall have not less than</u>" by striking out "<u>five</u>" and inserting in lieu thereof "ten"

<u>Fourth</u>: In Sec. 2, in 26 V.S.A. § 4921 (qualifications for licensure), by striking out in their entirety subdivisions (1), (2), and (3) and inserting in lieu thereof the following:

- (1) Possession of a bachelor's degree, or higher, in forestry from a program approved by the Director, satisfactory completion of two years of the SAF Certified Forester experience requirements, and passage of the SAF Certified Forester examination, which may include a State portion if required by the Director by rule.
- (2) Possession of a bachelor's degree, or higher, in a forestry-related field from a program approved by the Director, satisfactory completion of three years of the SAF Certified Forester experience requirements, and passage of the SAF Certified Forester examination, which may include a State portion if required by the Director by rule.
- (3) Possession of an associate degree in forestry from a program approved by the Director, satisfactory completion of four years of the SAF Certified Forester experience requirements, and passage of the SAF Certified Forester examination, which may include a State portion if required by the Director by rule.

<u>Fifth</u>: In Sec. 2, in 26 V.S.A. § 4924 (renewals), by striking out in its entirety subsection (c) and inserting in lieu thereof the following:

(c) As a condition of renewal, the Director shall require that a licensee establish that he or she has completed continuing education, as approved by the Director, of 24 hours for each two-year renewal period.

(Committee Vote: 7-2-2)

Rep. Branagan of Georgia, for the Committee on **Ways & Means,** recommends the bill ought to pass when amended as recommended by the Committee on **Government Operations.**

- 2051 -

(Committee Vote: 10-0-1)

An act relating to creating flexibility in early college enrollment numbers

Rep. Juskiewicz of Cambridge, for the Committee on **Education,** recommends that the House propose to the Senate that the bill be amended as follows:

By striking out Sec. 2. (effective date) in its entirety and inserting in lieu thereof four new sections to be Secs. 2–5 to read:

Sec. 2. 16 V.S.A. chapter 87, subchapter 8 is added to read:

<u>Subchapter 8. Vermont Universal Children's Higher Education</u> Savings Account Program

§ 2880. DEFINITIONS

As used in this subchapter:

- (1) "Approved postsecondary education institution" means any institution of postsecondary education that is:
- (A) certified by the State Board of Education as provided in section 176 or 176a of this title;
- (B) accredited by an accrediting agency approved by the U.S. Secretary of Education pursuant to the Higher Education Act;
- (C) a non-U.S. institution approved by the U.S. Secretary of Education as eligible for use of education loans made under Title IV of the Higher Education Act; or
- (D) a non-U.S. institution designated by the Corporation as eligible for use of its grant awards.
- (2) "Committee" means the Vermont Universal Children's Higher Education Savings Account Program Fund Advisory Committee.
 - (3) "Corporation" means Vermont Student Assistance Corporation.
- (4) "Eligible child" means a minor who is Vermont resident at the time the Corporation deposits or allocates funds pursuant to this subchapter for his or her benefit.
- (5) "Postsecondary education costs" means the qualified costs of tuition, fees, and other expenses for attendance at an institution of postsecondary education, as defined in the Internal Revenue Code of 1986, as amended, together with the regulations promulgated thereunder.
 - (6) "Program" means the Vermont Universal Children's Higher

Education Savings Account Program.

- (7) "Program beneficiary" means an individual who is or who was at one time an eligible child for whom the Corporation deposited or allocated funds pursuant to this subchapter and who has not yet attained 29 years of age or, for national service program participants, the extended maturity date.
- (8) "Program Fund" means the Vermont Universal Children's Higher Education Savings Account Program Fund.
- (9) "Vermont Higher Education Investment Plan" or "Investment Plan" means the plan created pursuant to subchapter 7 of this chapter.
- (10) "Vermont resident" means an individual who is domiciled in Vermont as evidenced by the individual's intent to maintain a principal dwelling place in Vermont indefinitely and to return there if temporarily absent, coupled with an act or acts consistent with that intent. A minor is a Vermont resident if his or her parent or legal guardian is a Vermont resident, unless a parent or legal guardian with sole legal and physical parental rights and responsibilities lives outside the State of Vermont.
- § 2880a. VERMONT UNIVERSAL CHILDREN'S HIGHER EDUCATION SAVINGS ACCOUNT PROGRAM ESTABLISHED; POWERS AND DUTIES OF THE VERMONT STUDENT ASSISTANCE CORPORATION
- (a) It is the policy of the State to expand educational opportunity for all children. Consistent with this policy, the Vermont Student Assistance Corporation shall partner with one or more foundations or other philanthropies to establish and fund the Vermont Universal Children's Higher Education Savings Account Program to expand educational opportunity and financial capability for Vermont children and their families.
- (b) Pursuant to this subchapter, the Corporation shall establish and administer the Program, which shall include the Vermont Universal Children's Higher Education Savings Account Program Fund and financial education for Program beneficiaries and their families and legal guardians. The Corporation, in addition to its other powers and authority, shall have the power and authority to adopt rules, policies, and procedures, including those pertaining to residency in the State, to implement this subchapter in conformance with federal and State law.
- (c) The Vermont Departments of Health and of Taxes and the Vermont Agencies of Education and of Human Services shall enter into agreements with the Corporation to enable the exchange of such information as may be necessary for the efficient administration of the Program.

- (d) The Corporation's obligations under this subchapter are limited to funds deposited in the Program Fund specifically for the purpose of the Program.
- (e) The Corporation shall annually on or before January 15 release a written report with a detailed description of the status and operation of the Program and management of accounts.

§ 2880b. VERMONT UNIVERSAL CHILDREN'S HIGHER EDUCATION SAVINGS ACCOUNT PROGRAM FUND

- (a) The Vermont Universal Children's Higher Education Savings Account Program Fund is established as a fund to be held, directed, and administered by the Corporation. The Corporation shall invest and reinvest, or cause to be invested and reinvested, funds in the Program Fund for the benefit of the Program.
- (b) The following sources of funds shall be deposited into the Program Fund:
- (1) any grants, gifts, and other funds intended for deposit into the Program Fund from any individual or private or public entity, provided that contributions may be limited in application to specified age cohorts of beneficiaries; and
- (2) all interest, dividends, and other pecuniary gains from investment of funds in the Program Fund.
- (c) Funds in the Program Fund shall be used solely to carry out the purposes and provisions of this subchapter, including payment by the Corporation of the administrative costs of the Program and the Program Fund and of the costs associated with providing financial education to benefit Program beneficiaries and their parents and legal guardians. Funds in the Program Fund may not be transferred or used by the Corporation or the State for any purposes other than the purposes of the Program.

§ 2880c. INITIAL DEPOSITS TO THE PROGRAM FUND

- (a) Each year, the Corporation shall deposit \$250.00 into the Program Fund for each eligible child born that year, beginning on or after January 1, 2016.
- (b) In addition, if the eligible child has a family income of less than 250 percent of the federal poverty level at the time the deposit under subsection (a) of this section is made, the Corporation shall make an additional deposit into the Program Fund for the child that is equal to the deposit made under subsection (a).
- (c) Notwithstanding subsections (a) and (b) of this section, if the available funds in a given calendar year are insufficient to provide for the maximum

deposits under this section, the Corporation shall prorate the deposits accordingly.

§ 2880d. VERMONT HIGHER EDUCATION INVESTMENT PLAN ACCOUNTS; MATCHING ALLOCATIONS FOR FAMILIES WITH LIMITED INCOME

- (a) The Corporation shall invite the parents or legal guardians of each Program beneficiary to open a Vermont Higher Education Investment Plan account on the beneficiary's behalf.
- (b) The beneficiary, his or her parents or legal guardians, other individuals, and private and public entities may make additional deposits into a beneficiary's Investment Plan account.
- (c) Annually, the Corporation shall deposit into the Program Fund a matching allocation of up to \$250.00 per eligible child on a dollar-to-dollar basis for contributions made that year to a single Investment Plan account established for the child under this section, provided that at the time of deposit, the eligible child has a family income of less than 250 percent of the federal poverty level.
- (d) Notwithstanding subsection (c) of this section, if the available funds in a given calendar year are insufficient to provide for the maximum allocation amounts under this subsection, the Corporation shall prorate the allocations accordingly.

§ 2880e. WITHDRAWAL OF PROGRAM FUNDS

- (a) Subject to the provisions of this section, the Investment Plan requirements under subchapter 7 of this chapter, and the rules, policies, and procedures adopted by the Corporation, a Program beneficiary shall be entitled to Program funds deposited or allocated by the Corporation for his or her benefit if:
- (1) the beneficiary has attained 18 years of age or has enrolled full-time in an approved postsecondary education institution;
- (2) the Corporation has sufficient proof that the beneficiary was an eligible child at the time the deposit or allocation was made;
- (3) the funds are used for postsecondary education costs and made payable to an approved postsecondary education institution on behalf of the beneficiary; and
- (4) the withdrawal is made prior to the beneficiary's attaining 29 years of age, provided that for a beneficiary who serves in a national service

program, including in the U.S. Armed Forces, AmeriCorps, or the Peace Corps, each month of service shall increase the maturity date by one month.

- (b) If a Program beneficiary does not use all of the funds deposited or allocated by the Corporation for his or her use prior to the maturity date, the beneficiary shall no longer be permitted to use these funds and the Corporation shall unallocate the unused funds from the beneficiary within the Program Fund.
- (c) This section shall not apply to withdrawal of funds that are contributed to an Investment Plan account opened for the benefit of the account's beneficiary under subsection 2880d(a) and (b) of this title and that are not Program funds deposited or allocated by the Corporation.

§ 2880f. RIGHTS OF BENEFICIARIES AND THEIR FAMILIES

- (a) A parent or legal guardian shall be allowed to opt out of the Program on behalf of his or her child.
- (b) An individual otherwise eligible for any benefit program for elders, persons who are disabled, families, or children shall not be subject to any State resource limit based on funds deposited, allocated, or contributed on behalf of an eligible child or Program beneficiary to the Program Fund or an Investment Plan.

§ 2880g. FINANCIAL LITERACY PROGRAMS

State agencies and offices, including the Agencies of Education and of Human Services and the Office of the State Treasurer, in collaboration with existing statewide community partners and nonprofit partners that specialize in financial education delivery and have developed an available infrastructure to support financial education across multiple sectors, shall develop and support programs to encourage the financial literacy of Program beneficiaries and their families and legal guardians throughout the duration of the Program via mail, mass media, and in-person delivery methods.

§ 2880h. PROGRAM FUND ADVISORY COMMITTEE

- (a) There is created a Vermont Universal Children's Higher Education Savings Account Program Fund Advisory Committee to identify and solicit public and private funds for the Program and to advise the Corporation on disbursement of funds.
 - (b) The Committee shall be composed of the following 11 members:
 - (1) the Governor or designee, ex officio;
 - (2) the President of the Corporation or designee, ex officio;

- (3) two representatives of the Vermont philanthropy community, appointed by the Governor;
- (4) two representatives of the Vermont business community, appointed by the Governor;
- (5) two members from Vermont advocacy organizations representing individuals and families with limited income, appointed by the Governor; and
 - (6) three members selected by the Committee.
- (c) Non-ex-officio members shall serve four-year terms, appointed and selected in such a manner that no more than three terms shall expire annually.
- Sec. 3. VERMONT UNIVERSAL CHILDREN'S HIGHER EDUCATION SAVINGS ACCOUNT PROGRAM; INITIAL MEETING

The President of the Corporation or designee shall call the first meeting of the Committee to occur on or before August 1, 2015. The Committee shall select three members pursuant to 16 V.S.A. § 2880h(b)(6), and a chair from among the Committee members, at the first meeting or as soon as possible thereafter.

- Sec. 4. VERMONT STUDENT ASSISTANCE CORPORATION; ELIGIBILITY, RESIDENCY, AND RECIPROCITY REPORT
- (a) On or before January 15, 2016, the Vermont Student Assistance Corporation shall report to the House and Senate Committees on Education with its findings on the following:
- (1) whether the Program established in 16 V.S.A. chapter 87, subchapter 8 provides for Program eligibility in a manner that adequately and equitably serves the Program's purposes;
- (2) whether the Corporation has encountered, or expects to encounter, any difficulties in administering the Program on account of State residency issues;
- (3) whether the Program could partner with children's savings account programs in other New England states to develop a system or systems of program reciprocity; and
 - (4) any other recommendations for legislative action.
- (b) The reporting requirement of this section may be satisfied by providing testimony to the Committees.
- Sec. 5. EFFECTIVE DATES
 - (a) Sec. 1 shall take effect on passage and shall apply retroactively to

enrollments beginning in the 2014–2015 academic year.

- (b) Secs. 2–4 shall take effect on July 1, 2015.
- (c) This section shall take effect on passage.

and that when so amended the bill ought to pass, and that after passage the title of the bill be amended to read: "An act relating to creating flexibility in early college enrollment numbers and to creating the Vermont Universal Children's Higher Education Saving Account Program".

(Committee vote: 11-0-0)

(For text see Senate Journal 3/19/2015)

S. 73

An act relating to State regulation of rent-to-own agreements for merchandise

Rep. Dakin of Colchester, for the Committee on **Commerce & Economic Development,** recommends that the House propose to the Senate that the bill be amended by striking all after the enacting clause and inserting in lieu thereof the following:

TO THE HOUSE OF REPRESENTATIVES:

The Committee on Commerce and Economic Development to which was referred Senate Bill No. 73 entitled "An act relating to rent-to-own agreements for merchandise" respectfully reports that it has considered the same and recommends that the House propose to the Senate that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

* * * Consumer Rent-to-Own Agreements * * *

Sec. 1. 9 V.S.A. § 41b is amended to read:

§ 41b. RENT-TO-OWN AGREEMENTS; DISCLOSURE OF TERMS

- (a) The attorney general shall adopt by rule standards for the full and conspicuous disclosure to consumers of the terms of rent-to-own agreements. For purposes of this section a rent-to-own agreement means an agreement for the use of merchandise by a consumer for personal, family, or household purposes, for an initial period of four months or less, that is renewable with each payment after the initial period and that permits the lessee to become the owner of the property. An agreement that complies with this article is not a retail installment sales contract, agreement or obligation as defined in this chapter or a security interest as defined in section 1 201(37) of Title 9A.
 - (b) The attorney general, or an aggrieved person, may enforce a violation

of the rules adopted pursuant to this section as an unfair or deceptive act or practice in commerce under section 2453 of this title.

- (a) Definitions. In this section:
- (1) "Advertisement" means a commercial message that solicits a consumer to enter into a rent-to-own agreement for a specific item of merchandise that is conveyed:
 - (A) at a merchant's place of business;
 - (B) on a merchant's website; or
 - (C) on television or radio.
- (2) "Cash price" means the price of merchandise available under a rent-to-own agreement that the consumer may pay in cash to the merchant at the inception of the agreement to acquire ownership of the merchandise.
- (3) "Clear and conspicuous" means that the statement or term being disclosed is of such size, color, contrast, or audibility, as applicable, so that the nature, content, and significance of the statement or term is reasonably apparent to the person to whom it is disclosed.
- (4) "Consumer" has the same meaning as in subsection 2451a(a) of this title.
- (5) "Merchandise" means an item of a merchant's property that is available for use under a rent-to-own agreement. The term does not include:
 - (A) real property;
 - (B) a mobile home, as defined in section 2601 of this title;
 - (C) a motor vehicle, as defined in 23 V.S.A. § 4;
 - (D) an assistive device, as defined in section 41c of this title; or
- (E) a musical instrument intended to be used primarily in an elementary or secondary school.
- (6) "Merchant" means a person who offers, or contracts for, the use of merchandise under a rent-to-own agreement.
- (7) "Merchant's cost" means the documented actual cost, including actual freight charges, of merchandise to the merchant from a wholesaler, distributor, supplier, or manufacturer and net of any discounts, rebates, and incentives that are vested and calculable as to a specific item of merchandise at the time the merchant accepts delivery of the merchandise.
 - (8)(A) "Rent-to-own agreement" means a contract under which a

consumer agrees to pay a merchant for the right to use merchandise and acquire ownership, which is renewable with each payment after the initial period, and which remains in effect until:

- (i) the consumer returns the merchandise to the merchant;
- (ii) the merchant retakes possession of the merchandise; or
- (iii) the consumer pays the total cost and acquires ownership of the merchandise.
- (B) A "rent-to-own agreement" as defined in subdivision (7)(A) of this subsection is not:
 - (i) a sale subject to 9A V.S.A. Article 2;
 - (ii) a lease subject to 9A V.S.A. Article 2A;
- (iii) a security interest as defined in subdivision 9A V.S.A. § 1-201(a)(35); or
- (iv) a retail installment contract or retail charge agreement as defined in chapter 61 of this title.
- (9) "Rent-to-own charge" means the difference between the total cost and the cash price of an item of merchandise.
- (10) "Total cost" means the sum of all payments, charges, and fees that a consumer must pay to acquire ownership of merchandise under a rent-to-own agreement. The term does not include charges or fees for optional services or charges or fees due only upon the occurrence of a contingency specified in the agreement.

(b) General requirements.

- (1) Prior to execution, a merchant shall give a consumer the opportunity to review a written copy of a rent-to-own agreement that includes all of the information required by this section for each item of merchandise covered by the agreement and shall not refuse a consumer's request to review the agreement with a third party, either inside the merchant's place of business or at another location.
 - (2) A disclosure required by this section shall be clear and conspicuous.
- (3) In a rent-to-own agreement, a merchant shall state a numerical amount or percentage as a figure and shall print or legibly handwrite the figure in the equivalent of 12-point type or greater.
- (4) A merchant may supply information not required by this section with the disclosures required by this section, but shall not state or place additional

information in such a way as to cause the required disclosures to be misleading or confusing, or to contradict, obscure, or detract attention from the required disclosures.

- (5) Except for price cards on site, a merchant shall preserve an advertisement, or a digital copy of the advertisement, for not less than two years after the date the advertisement appeared. In the case of a radio, television, or Internet advertisement, a merchant may preserve a copy of the script or storyboard.
- (6) Subject to availability, a merchant shall make merchandise that is advertised available to all consumers on the terms and conditions that appear in the advertisement.
- (7) A rent-to-own agreement that is substantially modified, including a change that increases the consumer's payments or other obligations or diminishes the consumer's rights, shall be considered a new agreement subject to the requirements of this chapter.
- (8) For each rent-to-own agreement, a merchant shall keep the following information in an electronic or hard copy for a period of four years following the date the agreement ends:
 - (A) the rent-to-own agreement covering the item; and
 - (B) a record that establishes the merchant's cost for the item.
- (9) A rent-to-own agreement executed by a merchant doing business in Vermont and a resident of Vermont shall be governed by Vermont law.
 - (c) Cash price; reduction for used merchandise; maximum limits.
- (1) Except as otherwise provided in subdivision (2) of this subsection, the maximum cash price for an item of merchandise shall not exceed:
 - (A) for an appliance, 1.75 times the merchant's cost;
- (B) for an item of electronics that has a merchant's cost of less than \$150.00, 1.75 times the merchant's cost;
- (C) for an item of electronics that has a merchant's cost of \$150.00 or more, 2.00 times the merchant's cost;
- (D) for an item of furniture or jewelry, 2.50 times the merchant's cost; and
 - (E) for any other item, 2.00 times the merchant's cost.
- (2)(A) The cash price for an item of merchandise that has been previously used by a consumer shall be at least 10 percent less than the cash

price calculated under subdivision (1) of this subsection.

- (B) The merchant shall reduce the amount of the periodic payment in a rent-to-own agreement by the percentage of the cash price reduction for previously used merchandise established by the merchant.
- (3) The total cost for an item of merchandise shall not exceed two times the maximum cash price for the item.
 - (d) Disclosures in advertising; prohibited disclosures.
- (1) An advertisement that refers to or states the dollar amount of any payment for merchandise shall state:
 - (A) the cash price of the item;
 - (B) that the merchandise is available under a rent-to-own agreement;
- (C) the amount, frequency, and total number of payments required for ownership;
 - (D) the total cost for the item;
 - (E) the rent-to-own charge for the item; and
- (F) that the consumer will not own the merchandise until the consumer pays the total cost for ownership.
- (2) A merchant shall not advertise that no credit check is required or performed, or that all consumers are approved for transactions, if the merchant subjects the consumer to a credit check.
- (e) Disclosures on site. In addition to the information required in subsection (d) of this section, an advertisement at a merchant's place of business shall include:
 - (1) whether the item is new or used; and
 - (2) when the merchant acquired the item.
 - (f) Disclosures in rent-to-own agreement.
 - (1) The first page of a rent-to-own agreement shall include:
- (A) a heading and clause in bold-face type that reads: "IMPORTANT INFORMATION ABOUT THIS RENT-TO-OWN AGREEMENT.

 Do Not Sign this Agreement Before You Read It or If It Contains any Blank Spaces. You have a Right to Review this Agreement or Compare Costs Away from the Store Before You Sign."; and
 - (B) the following information in the following order:
 - (i) the name, address, and contact information of the merchant;

- (ii) the name, address, and contact information of the consumer;
- (iii) the date of the transaction;
- (iv) a description of the merchandise sufficient to identify the merchandise to the consumer and the merchant, including any applicable model and identification numbers;
- (v) a statement whether the merchandise is new or used, and in the case of used merchandise, a statement that the merchandise is in good working order, is clean, and is free of any infestation.
- (2) A rent-to-own agreement shall include the following cost disclosures, printed and grouped as indicated below, immediately preceding the signature lines:

the signature intest	
(1) Cash Price:	\$
(2) Payments required to become own	ner:
\$ /(weekly)(biweekly)(monthly) ×	(# of payments) = \$
(3) Mandatory charges and fees requi	ired to become owner (itemize):
	\$
	\$
	\$
Total required taxes, fees and	d charges: \$
(4) Total cost:	(2) + (3) = \$
(5) Rent-to-Own Charge:	(4) - (1) = \$

- (7) DO NOT SIGN BEFORE READING THIS AGREEMENT CAREFULLY
- (g) Required provisions of rent-to-own agreement. A rent-to-own agreement shall provide:
 - (1) a statement of payment due dates;

(6) Tax

- (2) a line-item list of any other charges or fees the consumer could be charged or have the option of paying in the course of acquiring ownership or during or after the term of the agreement;
- (3) that the consumer will not own the merchandise until he or she makes all of the required payments for ownership;
- (4) that the consumer has the right to receive a receipt for a payment and, upon reasonable notice, a written statement of account;

- (5) who is responsible for service, maintenance, and repair of an item of merchandise;
- (6) that, except in the case of the consumer's negligence or abuse, if the merchant, during the term of the agreement, must retake possession of the merchandise for maintenance, repair, or service, or the item cannot be repaired, the merchant is responsible for providing the consumer with a replacement item of equal quality and comparable design;
- (7) that the maximum amount of the consumer's liability for damage or loss to the merchandise is limited to an amount equal to the cash price multiplied by the ratio of:
- (A) the number of payments remaining to acquire ownership under the agreement; to
- (B) the total number of payments necessary to acquire ownership under the agreement.
- (8) a statement that if any part of a manufacturer's express warranty covers the merchandise at the time the consumer acquires ownership the merchant shall transfer the warranty to the consumer if allowed by the terms of the warranty;
- (9) a description of any damage waiver or insurance purchased by the consumer, or a statement that the consumer is not required to purchase any damage waiver or insurance;
- (10) an explanation of the consumer's options to purchase the merchandise;
- (11) an explanation of the merchant's right to repossess the merchandise; and
- (12) an explanation of the parties' respective rights to terminate the agreement, and to reinstate the agreement.

(h) Warranties.

- (1) Upon transfer of ownership of merchandise to a consumer, a merchant shall transfer to the consumer any manufacturer's or other warranty on the merchandise.
- (2) A merchant creates an implied warranty to a consumer, which may not be waived, in the following circumstances:
- (A) an affirmation of fact or promise made by the merchant to the consumer which relates to merchandise creates an implied warranty that the merchandise will substantially conform to the affirmation or promise;

- (B) a description of the merchandise by the merchant creates an implied warranty that the merchandise will substantially conform to the description; and
- (C) a sample or model exhibited to the consumer by the merchant creates an implied warranty that the merchandise actually delivered to the consumer will substantially conform to the sample or model.

(i) Maintenance and repairs.

- (1) During the term of a rent-to-own agreement, the merchant shall maintain the merchandise in good working condition.
- (2) If a repair cannot be completed within three days, the merchant shall provide a replacement to the consumer to use until the original merchandise is repaired. Replacement merchandise shall be at least comparable in quality, age, condition, and warranty coverage to the replaced original merchandise.
- (3) A merchant is not required to repair or replace merchandise that has been damaged as a result of negligence or an intentional act by the consumer.
- (j) Prohibited provisions of rent-to-own agreement. A rent-to-own agreement shall not include any of the following provisions, which shall be void and unenforceable:
 - (1) a provision requiring a confession of judgment;
 - (2) a provision requiring a garnishment of wages;
- (3) a provision requiring arbitration or mediation of a claim that otherwise meets the jurisdictional requirements of a small claims proceeding under 12 V.S.A. chapter 187;
- (4) a provision authorizing a merchant or its agent to enter unlawfully upon the consumer's premises or to commit any breach of the peace in the repossession of property;
- (5) a provision requiring the consumer to waive any defense, counterclaim, or right of action against the merchant or its agent in collection of payment under the agreement or in the repossession of property; or
- (6) a provision requiring the consumer to purchase a damage waiver or insurance from the merchant to cover the property.
- (k) Option to purchase. Notwithstanding any other provision of this section, at any time after the first payment a consumer who is not in violation of a rent-to-own agreement may acquire ownership of the merchandise covered by the agreement by paying an amount equal to the cash price of the merchandise minus 50 percent of the value of the consumer's previous

payments.

- (l) Payment; notice of default. If a consumer fails to make a timely payment required in a rent-to-own agreement, the merchant shall deliver to the consumer a notice of default and right to reinstate the agreement at least 14 days before the merchant commences a civil action to collect amounts the consumer owes under the agreement.
- (m) Collections; repossession of merchandise; prohibited acts. When attempting to collect a debt or enforce an obligation under a rent-to-own agreement, a merchant shall not:
- (1) call or visit a consumer's workplace after a request by the consumer or his or her employer not to do so;
- (2) use profanity or any language to abuse, ridicule, or degrade a consumer;
 - (3) repeatedly call, leave messages, knock on doors, or ring doorbells;
- (4) ask someone, other than a spouse, to make a payment on behalf of a consumer;
- (5) obtain payment through a consumer's bank, credit card, or other account without authorization;
- (6) speak with a consumer more than six times per week to discuss an overdue account;
 - (7) engage in violence;
 - (8) trespass;
- (9) call or visit a consumer at home or work after receiving legal notice that the consumer has filed for bankruptcy;
 - (10) impersonate others;
- (11) discuss a consumer's account with anyone other than a spouse of the consumer;
 - (12) threaten unwarranted legal action; or
- (13) leave a recorded message for a consumer that includes anything other than the caller's name, contact information, and a courteous request that the consumer return the call.
 - (n) Reinstatement of agreement.
- (1) A consumer who fails to make a timely payment may reinstate a rent-to-own agreement without losing any rights or options that exist under the

agreement by paying all past-due charges, the reasonable costs of pickup, redelivery, and any refurbishing, and any applicable late fee:

- (A) within five business days of the renewal date of the agreement if the consumer pays monthly; or
- (B) within three business days of the renewal date of the agreement if the consumer pays more frequently than monthly.
- (2) If a consumer promptly returns or voluntarily surrenders merchandise upon a merchant's request, the consumer may reinstate a rent-to-own agreement during a period of not less than 180 days after the date the merchant retakes possession of the merchandise.
- (3) In the case of a rent-to-own agreement that is reinstated pursuant to this subsection, the merchant is not required to provide the consumer with the identical item of merchandise and may provide the consumer with a replacement item of equal quality and comparable design.
 - (o) Reasonable charges and fees; late fees.
- (1) A charge or fee assessed under a rent-to-own agreement shall be reasonably related to the actual cost to the merchant of the service or hardship for which it is charged.
- (2) A merchant may assess only one late fee for each payment regardless of how long the payment remains due.
- (p) Prohibition on rent-to-own businesses and licensed lenders. A person engaged in the business of selling merchandise under a rent-to-own agreement subject to this section shall not engage in any conduct or business at the same physical location that would require a license under 8 V.S.A. chapter 73 (licensed lenders).
- (q) Enforcement; remedies; damages. A person who violates this section commits an unfair and deceptive act in commerce in violation of section 2453 of this title.

* * * Financial Literacy * * *

Sec. 2. FINDINGS

The General Assembly finds:

(1) Many Vermonters are not learning the basics of personal finance in school or in life and their lack of knowledge and skill can have severe and negative consequences to themselves and Vermont's economy. Financial illiteracy affects everyone—men and women, young and old, and crosses all racial and socio-economic boundaries.

- (2) Financial literacy is an essential 21st century life skill that young people need to succeed, yet recent studies and surveys show that our youth have not mastered these topics. For example, a 2013 report by Vermont Works for Women indicated that young women believe that a lack of personal finance training was a major deficiency in their education. Without improved financial literacy, the next generation of Vermont leaders, job creators, entrepreneurs, and taxpayers will lack skills they need to survive and to thrive in this increasingly complex financial world.
- (3) The following are some facts about the lack of financial literacy in Vermont's k–12 schools:
- (A) Vermont received a "D" grade in a national report card on State efforts to improve financial literacy in high schools, but more than one-half of the states received a grade of A, B, or C;
- (B) in an Organisation for Economic Co-operation and Development (OECD) Programme for International Student Assessment (PISA) international financial literacy test of 15-year-olds, the United States ranked 9th out of 13 countries participating in the exam—statistically tied with the Russian Federation and behind China, Estonia, Czech Republic, Poland, and Latvia;
- (C) only 10 percent of high schools in Vermont (7 out of 65) have a financial literacy graduation requirement;
- (D) a 2011 survey shows that as many as 30 percent of Vermont high schools may not even offer a personal finance elective course for their students to take; and
- (E) the same survey indicates that Vermont high school administrators estimate that more than two-thirds of the students graduate without achieving competence in financial literacy topics.
- (4) Most students are not financially literate when they enter college and we know that many students leave college for "financial reasons." Too few Vermont college students have received personal finance education in k-12 school or at home. In fact, a Schwab survey indicated that parents are nearly as uncomfortable talking to their children about money as they are discussing sex. Except in some targeted programs and occasional courses, most college students in Vermont are not offered much in the way of financial literacy education. Personal finance education often consists of brief mandatory entrance and exit counseling for students with federal loans, along with reminders to Vermont students to repay their loans. Today's college graduates need to be financially sophisticated because they face greater challenges than previous generations experienced. As a result of the recent recession, many are worse off than their parents were at the same age, with more debt and

- stagnant or lower incomes. They have higher unemployment rates than older citizens, more live at home with their parents, while fewer own a home, have children or are married. A lack of financial skills is clearly a factor in the failure of many in this generation to launch, and is having a substantial impact on our overall economy.
- (5) A more financially sophisticated collegiate student body can be expected to yield a corresponding increase in retention and persistence rates, fewer student loans, and lower student loan default rates and greater alumni giving.
- (6) Several studies show that financially sophisticated college students have better outcomes. For example, three University of Arizona longitudinal studies that followed students through college and into the workforce clearly demonstrated that achieving financial self-sufficiency, a key developmental challenge of young adulthood, appears to be driven by financial behaviors practiced during emerging adulthood. The study indicated that college students who exhibited responsible early financial practices experienced smoother transitions to adulthood than students who had poor behaviors. The studies also found that those students who were most successful with this transition to adulthood had more financial education through personal finance or economics classes.
- (7) Some troubling facts about college students lack of financial literacy include:
- (A) 63 percent of Vermont four-year college students that graduated in 2012 had student loan debt that averaged \$28,299.00;
- (B) nationally, nearly 11 percent of all student loan borrowers were delinquent in their payments by more than 90 days as of June 2014; and
- (C) only 27 percent of parents in Vermont have set aside funds for their child's college education.
- (8) Many of Vermont's adults struggle financially. The recent recession demonstrated that our citizens have trouble making complex financial decisions that are critical to their well-being. Nearly one-half of Vermont adults have subprime credit ratings, and thus pay more interest on auto and home loans and credit card debt; nearly two-thirds have not planned for retirement; and less than one-half of Vermont adults participate in an employment-based retirement plan.
- (9) Personal economic stress results in lost productivity, increased absenteeism, employee turnover, and increased medical, legal, and insurance costs. Employers in Vermont and our overall economy will benefit from a

decrease in personal economic stress that can result from more adult financial education.

- (10) Some troubling facts about Vermont adults' lack of financial literacy:
- (A) in a 2014 survey, 41 percent of U.S. adults gave themselves a grade of C, D, or F on their personal finance knowledge;
- (B) nationally, 34 percent of adults indicated that they have no retirement savings;
- (C) as of the third quarter of 2014, among those Vermonters owing money in revolving debt, including credit cards, private label cards, and lines of credit, the average balance was \$9,822.00 per borrower;
- (D) 62 percent of Vermont adults do not have a rainy-day fund, a liquid emergency fund that would cover three months of life's necessities;
- (E) nearly 20 percent of adult Vermonters are unbanked or underbanked; and
- (F) 22 percent of Vermont adults used one or more nonbank borrowing methods in the past five years, including an auto title loan, payday loan, advance on tax refund, pawn shop, and rent-to-own.
- (11) Vermonters need the skills and tools to take control of their financial lives. Studies have shown that financial literacy is linked to positive outcomes like wealth accumulation, stock market participation, retirement planning, and avoidance of high cost alternative financial products.
- (12) When they graduate, Vermont high school students should, at a minimum, understand how credit works, how to budget, and how to save and invest. College graduates should understand those concepts in addition to the connection between income and careers, and how student loans work. Vermont adults need to understand the critical importance of rainy-day and retirement funds, and the amounts they will need in those funds.
- (13) All Vermonters should have access to content and training that will help them increase their personal finance knowledge. Vermont students and adults need a clear path to building their personal finance knowledge and skills. Vermont needs to increase its focus on helping Vermonters become wiser consumers, savers, and investors. Financial literacy education is a helping hand that gives individuals knowledge and skills that can lift them out of a financial problem, or prevent difficulties from occurring.
- (14) A more financially sophisticated and capable citizenry will help improve Vermont's economy and overall prosperity.

- (15) In 2014, a Vermont Financial Literacy Task Force convened by the Center for Financial Literacy at Champlain College, recommended as one of its 13 action items that a Vermont Financial Literacy Commission be created to help improve the financial literacy and capability of all Vermonters.
- Sec. 3. 9 V.S.A. chapter 151 is added to read:

CHAPTER 151. VERMONT FINANCIAL LITERACY COMMISSION

§ 6001. DEFINITIONS

In this chapter:

- (1) "Financial capability" means:
- (A) financial literacy and access to appropriate financial products; and
- (B)(i) the ability to act, including knowledge, skills, confidence, and motivation; and
- (ii) the opportunity to act, through access to beneficial financial products and institutions.
- (2) "Financial literacy" means the ability to use knowledge and skills to manage financial resources effectively for a lifetime of financial well-being.

§ 6002. VERMONT FINANCIAL LITERACY COMMISSION

- (a) There is created a Vermont Financial Literacy Commission to measurably improve the financial literacy and financial capability of Vermont's citizens.
 - (b) The Commission shall be composed of the following members:
 - (1) the Vermont State Treasurer or designee;
 - (2) the Secretary of Education or designee;
- (3) one representative of the Executive Branch, appointed by the Governor, who is an employee of an agency or department that conducts financial literacy education outreach efforts in Vermont, including the Department of Children and Families, Agency of Commerce and Community Development, Department of Financial Regulation, Department of Labor, Department of Libraries, or the Commission on Women, but not including the Agency of Education;
- (4) a member of the Vermont House of Representatives appointed by the Speaker of the House and a member of the Vermont Senate appointed by the President Pro Tempore of the Senate;

- (5) a k-12 public school financial literacy educator appointed by the Vermont-NEA;
- (6) one representative of k-12 public school administration, currently serving as a school board member, superintendent, or principal, appointed by the Governor based on nominees submitted by the Vermont School Board Association, the Vermont Superintendents Association, and the Vermont Principals Association;
 - (7) three representatives focused on collegiate financial literacy issues:
- (A) the President of the Vermont Student Assistance Corporation or designee;
- (B) one representative appointed by the Governor from either Vermont State Colleges or the University of Vermont; and
- (C) one representative appointed by the Governor from an independent college in Vermont;
- (8) two representatives from nonprofit entities engaged in providing financial literacy education to Vermont adults appointed by the Governor, one of which entities shall be a nonprofit that provides financial literacy and related services to persons with low income;
- (9) one representative from Vermont's banking industry appointed by the Vermont Bankers Association, and one representative from Vermont's credit union industry appointed by the Association of Vermont Credit Unions; and
 - (10) one member of the public, appointed by the Governor.
- (c) The Treasurer or designee and another member of the Commission, appointed by the Governor, who is not an employee of the State of Vermont, shall serve as co-chairs of the Commission.
- (d)(1) Each member shall serve for a three-year term, provided that the Treasurer shall have the authority to designate whether an initial term for each appointee shall be for a one, two, or three-year initial term in order to ensure that no more than one-third of the terms expire in any given year.
- (2) A vacancy shall be filled by the appointing authority as provided in subsection (a) of this section for the remainder of the term.
- (e) The Commission may request from any branch, division, department, board, commission, or other agency of the State or any entity that receives State funds, such information as will enable the Commission to perform its duties as required in this chapter.

§ 6003. POWERS AND DUTIES

The Vermont Financial Literacy Commission established by section 6002 of this title shall have the following powers and duties necessary and appropriate to achieve the purposes of this chapter:

- (1) collaborate with relevant State agencies and departments, private enterprise, and nonprofit organizations;
- (2) incentivize Vermont's k-16 educational system, businesses, community organizations, and governmental agencies to implement financial literacy and capability programs;
- (3) advise the administration, governmental agencies and departments, and the General Assembly on the current status of our citizens' financial literacy and capability;
- (4) create and maintain a current inventory of all financial literacy and capability initiatives available in the State, and in particular identify trusted options that will benefit our citizens;
- (5) identify ways to equip Vermonters with the training, information, skills, and tools they need to make sound financial decisions throughout their lives and ways to help individuals with low income get access to needed financial products and services;
- (6) identify ways to help Vermonters with low income save and build assets;
- (7) identify ways to help increase the percentage of Vermont employees saving for retirement;
- (8) recommend actions that can be taken by the public and private sector to achieve the goal of increasing the financial literacy and capability of all Vermonters;
- (9) promote and raise the awareness in our State about the importance of financial literacy and capability;
- (10) identify key indicators to be tracked regarding financial literacy and capability in Vermont;
- (11) analyze data to monitor the progress in achieving an increase in the financial literacy and capability of Vermont's citizens;
- (12) pursue and accept funding for, and direct the administration of, the Financial Literacy Commission Fund created in section 6004 of this title;
- (13) consider and implement research and policy initiatives that provide effective and meaningful results; and

(14) issue a report during the first month of each legislative biennium on the Commission's progress and recommendations for increasing the financial literacy and capability of Vermont's citizens, including an accounting of receipts, disbursements, and earnings of the Financial Literacy Commission Fund, and whether the Commission should be retired or reconfigured, to:

(A) the Governor;

- (B) the House Committees on Commerce and Economic Development, on Education, on Government Operations, and on Human Services; and
- (C) the Senate Committees on Economic Development, Housing and General Affairs, on Education, on Government Operations, and on Health and Welfare.

§ 6004. FINANCIAL LITERACY COMMISSION FUND

- (a) There is created within the Office of the State Treasurer the Financial Literacy Commission Fund, a special fund created pursuant to 32 V.S.A. chapter 7, subchapter 5 that shall be administered by the Treasurer under the direction of the Financial Literacy Commission.
- (b) The Fund shall consist of sums appropriated to the Fund and monies from any source accepted for the benefit of the Fund and interest earned from the investment of Fund balances. Any interest earned and any remaining balance at the end of the fiscal year shall be carried forward in the Fund and shall not revert to the General Fund.
- (c) The purpose of the Fund shall be to enable the Commission to pursue and accept funding from diverse sources outside of State government in the form of gifts, grants, federal funding, or from any other sources public or private, consistent with this chapter, in order to support financial literacy projects.
- (d) The Treasurer, under the supervision of the Commission, shall have the authority:
- (1) to expend monies from the Fund for financial literacy projects in accordance with 32 V.S.A. § 462; and
 - (2) to invest monies in the Fund in accordance with 32 V.S.A. § 434.

* * * Fees for Automatic Dialing Service * * *

Sec. 4. 9 V.S.A. § 2466b is added to read:

§ 2466b. DISCLOSURE OF FEE FOR AUTOMATIC DIALING SERVICE

(a) In this section:

- (1) "Automatic dialing service" means a service of a home or business security, monitoring, alarm, or similar system, by which the system automatically initiates a call or connection to an emergency service provider, either directly or through a third person, upon the occurrence of an action specified within the system to initiate a call or connection.
- (2) "Emergency functions" include services provided by the department of public safety, firefighting services, police services, sheriff's department services, medical and health services, rescue, engineering, emergency warning services, communications, evacuation of persons, emergency welfare services, protection of critical infrastructure, emergency transportation, temporary restoration of public utility services, other functions related to civilian protection and all other activities necessary or incidental to the preparation for and carrying out of these functions.
- (3) "Emergency service provider" means a person that performs emergency functions.
- (b) Before executing a contract for the sale or lease of a security, monitoring, alarm, or similar system that includes an automatic dialing service, the seller or lessor of the system shall disclose in writing:
- (1) any fee or charge the seller or lessor charges to the buyer or lessee for the service; and
- (2) that the buyer or lessor may be subject to additional fees or charges imposed by another person for use of the service.
- (c) A person who fails to provide the disclosure required by subsection (b) of this section commits an unfair and deceptive act in commerce in violation of section 2453 of this title.
 - * * * Consumer Litigation Funding * * *

Sec. 5. 8 V.S.A. § 2246 is added to read:

§ 2246. CONSUMER LITIGATION FUNDING

(a) Findings. The General Assembly finds that the relatively new business of consumer litigation funding, as defined in subsection (b) of this section, raises concerns about whether and, if so, to what extent such transactions should be regulated by the Commissioner of Financial Regulation. Concerns include: finance charges and fees; terms and conditions of contracts; rescission rights; licensure or registration; disclosure requirements; enforcement and penalties; and any other standards and practices the Commissioner deems relevant.

- (b) Definition. As used in this section, "consumer litigation funding" means a nonrecourse transaction in which a person provides personal expense funds to a consumer to cover personal expenses while the consumer is a party to a civil action or legal claim and, in return, the consumer assigns to such person a contingent right to receive an amount of the proceeds of a settlement or judgment obtained from the consumer's action or claim. If no such proceeds are obtained, the consumer is not required to repay the person the funded amount, any fees or charges, or any other sums.
- (c) Recommendation. On or before December 1, 2015, the Commissioner of Financial Regulation and the Attorney General shall submit a recommendation or draft legislation to the General Assembly reflecting an appropriate balance between:
- (1) providing a consumer access to funds for personal expenses while the consumer is a party to a civil action or legal claim; and
- (2) protecting the consumer from any predatory practices by a person who provides consumer litigation funding.
- (d) Moratorium. A person shall not offer or enter into a consumer litigation funding contract on or after July 1, 2015 unless authorized to do so by further enactment of the General Assembly.
- (e) Enforcement. A person who violates subsection (d) of this section shall be subject to the powers and penalties of the Commissioner of Financial Regulation under sections 13 (subpoenas and examinations) and 2215 (licensed lender penalties) of this title.

* * * Internet Dating Services * * *

Sec. 6. 9 V.S.A. chapter 63, subchapter 8 is added to read:

Subchapter 8. Internet Dating Services

§ 2482a. DEFINITIONS

In this chapter:

- (1) "Account change" means a change to the password, e-mail address, age, identified gender, gender of members seeking to meet, primary photo unless it has previously been approved by the Internet dating service, or other conspicuous change to a member's account or profile with or on an Internet dating service.
- (2) "Banned member" means the member whose account or profile is the subject of a fraud ban.
- (3) "Fraud ban" means barring a member's account or profile from an Internet dating service because, in the judgment of the service, the member

poses a significant risk of attempting to obtain money from other members through fraudulent means.

- (4) "Internet dating service" means a person or entity that is in the business of providing dating services principally on or through the Internet.
- (5) "Member" means a person who submits to an Internet dating service information required to access the service and who obtains access to the service.
- (6) "Vermont member" means a member who provides a Vermont residential or billing address or zip code when registering with the Internet dating service.

§ 2482b. REQUIREMENTS FOR INTERNET DATING SERVICES

- (a) An Internet dating service shall disclose to all of its Vermont members known to have previously received and responded to an on-site message from a banned member:
- (1) the user name, identification number, or other profile identifier of the banned member;
- (2) the fact that the banned member was banned because in the judgment of the Internet dating service the banned member may have been using a false identity or may pose a significant risk of attempting to obtain money from other members through fraudulent means;
- (3) that a member should never send money or personal financial information to another member; and
- (4) a hyperlink to online information that clearly and conspicuously addresses the subject of how to avoid being defrauded by another member of an Internet dating service.
 - (b) The notification required by subsection (a) of this section shall be:
 - (1) clear and conspicuous;
- (2) by e-mail, text message, or other appropriate means of communication; and
- (3) sent within 24 hours after the fraud ban, or at a later time if the service has determined based on an analysis of effective messaging that a different time is more effective, but in no event later than three days after the fraud ban.
- (c) An Internet dating service shall disclose in an e-mail, text message, or other appropriate means of communication, in a clear and conspicuous manner, within 24 hours after discovery of any account change to a Vermont member's

account or profile:

- (1) the fact that information on the member's account or personal profile has been changed;
 - (2) a brief description of the change; and
- (3) if applicable, how the member may obtain further information on the change.

§ 2482c. IMMUNITY

- (a) An Internet dating service shall not be liable to any person, other than the State of Vermont, or any agency, department, or subdivision of the State, for disclosing to any member that it has banned a member, the user name or identifying information of the banned member, or the reasons for the Internet dating service's decision to ban such member.
- (b) An Internet dating service shall not be liable to any person, other than the State of Vermont, or any agency, department, or subdivision of the State, for the decisions regarding whether to ban a member, or how or when to notify a member pursuant to section 2482b of this title.
- (c) This subchapter does not diminish or adversely affect the protections for Internet dating services that are afforded in 47 U.S.C. § 230 (Federal Communications Decency Act).

§ 2482d. VIOLATIONS

- (a) A person who violates this subchapter commits an unfair and deceptive act in trade and commerce in violation of section 2453 of this title.
- (b) The Attorney General has the same authority to make rules, conduct civil investigations, and enter into assurances of discontinuance as is provided under subchapter 1 of this chapter.
 - * * * Discount Membership Programs * * *
- Sec. 7. 9 V.S.A. § 2470hh is amended to read:

§ 2470hh. VIOLATIONS

- (a) A violation of this subchapter is deemed to be a violation of section 2453 of this title A person who violates this subchapter commits an unfair and deceptive act in trade and commerce in violation of section 2453 of this title.
- (b) The Attorney General has the same authority to make rules, conduct civil investigations, enter into assurances of discontinuance, and bring civil actions as is provided under subchapter 1 of this chapter.
- (c) It is an unfair and deceptive act and practice in commerce for any person to provide substantial assistance to the seller of a discount membership

program that has engaged or is engaging in an unfair or deceptive act or practice in commerce, when the person or the person's authorized agent:

- (1) receives notice from a regulatory, law enforcement, or similar governmental authority that the seller of the discount membership program is in violation of this subchapter;
- (2) knows from information received or in its possession that the seller of the discount membership program is in violation of this subchapter; or
- (3) consciously avoids knowing that the seller of the discount membership program is in violation of this subchapter.
- (d) Subject to section 2452 of this title, a person who provides only incidental assistance, which does not further the sale of a discount membership program, to the seller of the program, or who does not receive a benefit from providing assistance to the seller of a discount membership, shall not be liable under this section unless the person receives notice, knows, or consciously avoids knowing, pursuant to subdivision (c)(1), (2), or (3) of this section, that a discount membership program is in violation of this chapter.
 - * * * Security Breach Notice Act * * *
- Sec. 8. 9 V.S.A. § 2435(b)(6) is amended to read:
- (6) For purposes of this subsection, notice to consumers may be provided A data collector may provide notice of a security breach to a consumer by one or more of the following methods:
- (A) Direct notice to consumers, which may be by one of the following methods:
 - (i) Written written notice mailed to the consumer's residence;
- (ii) Electronic electronic notice, for those consumers for whom the data collector has a valid e-mail address if:
- (I) the data collector does not have contact information set forth in subdivisions (i) and (iii) of this subdivision (6)(A), the data collector's primary method of communication with the consumer is by electronic means, the electronic notice does not request or contain a hypertext link to a request that the consumer provide personal information, and the electronic notice conspicuously warns consumers not to provide personal information in response to electronic communications regarding security breaches; or
- (II) the notice provided is consistent with the provisions regarding electronic records and signatures for notices as set forth in 15 U.S.C. § 7001; or
- (iii) Telephonic telephonic notice, provided that telephonic contact is made directly with each affected consumer, and the telephonic contact is not

through a prerecorded message.

- (B)(i) Substitute notice, if:
- (I) the data collector demonstrates that the cost of providing written or telephonic notice, pursuant to subdivision (A)(i) or (iii) of this subdivision (6), to affected consumers would exceed \$5,000.00; or that
- (II) the affected class of affected consumers to be provided written or telephonic notice, pursuant to subdivision (A)(i) or (iii) of this subdivision (6), exceeds 5,000; or
- (III) the data collector does not have sufficient contact information.
- (ii) Substitute notice shall consist of all of the following A data collector shall provide substitute notice by:
- $\frac{\text{(i)}(I)}{\text{(i)}}$ conspicuous conspicuously posting of the notice on the data collector's website page if the data collector maintains one; and
- (ii)(II) notification to notifying major statewide and regional media.
 - * * * Limitation of Liability for Advertisers * * *
- Sec. 9. 9 V.S.A. § 2452 is amended to read:

§ 2452. LIMITATION

- (a) Nothing in this chapter shall apply to the owner or publisher of a newspaper, magazine, publication, or printed matter, or to a provider of an interactive computer service, wherein an advertisement or offer to sell appears, or to the owner or operator of a radio or television station which disseminates an advertisement or offer to sell, when the owner, publisher of operator, or provider has no knowledge of the fraudulent intent, design, or purpose of the advertiser or operator offeror, and is not responsible, in whole or in part, for the creation or development of the advertisement or offer to sell.
- (b) In this section, "interactive computer service" has the same meaning as in 47 U.S.C. § 230(f)(2).
 - * * * Effective Dates * * *
- Sec. 10. EFFECTIVE DATES
 - (a) This section, Secs. 2–5, and 7–9 shall take effect on July 1, 2015.
 - (b) Sec. 1 shall take effect on September 1, 2015.
 - (c) In Sec. 6:
 - (1) 9 V.S.A. §§ 2482a, 2482c, and 2482d shall take effect on passage.
 - (2) 9 V.S.A. § 2482b shall take effect on January 1, 2016.

(Committee vote: 10-1-0)

(For text see Senate Journal 3/17/2015)

Favorable

H. 503

An act relating to approval of amendments to the charter of the City of Burlington

Rep. Cole of Burlington, for the Committee on **Government Operations**, recommends the bill ought to pass.

(Committee Vote: 10-0-1)

H. 504

An act relating to approval of the adoption and codification of the charter of the Town of Waitsfield

Rep. Lewis of Berlin, for the Committee on **Government Operations**, recommends the bill ought to pass.

(Committee Vote: 8-0-3)

Consent Calendar Concurrent Resolutions

The following concurrent resolutions have been introduced for approval by the Senate and House and will be adopted automatically unless a Senator or Representative requests floor consideration before the end of the session of the next legislative day. Requests for floor consideration in either chamber should be communicated to the Secretary's office and/or the House Clerk's office, respectively. For text of resolutions, see Addendum to House Calendar and Senate Calendar.

H.C.R. 140

House concurrent resolution congratulating Lucinda Storz on winning the 2015 Vermont State Spelling Bee

H.C.R. 141

House concurrent resolution commemorating the centennial anniversary of the legislative establishment of Vermont town forests

H.C.R. 142

House concurrent resolution congratulating the 2014 Richford High School Rockets Division III girls' championship softball team

H.C.R. 143

House concurrent resolution congratulating the 2014 Richford Division IV girls' track and field team

H.C.R. 144

House concurrent resolution congratulating Jessica Diggins on winning a silver medal at the FIS (International Ski Federation) Nordic World Ski Championships 2015

H.C.R. 145

House concurrent resolution in memory of Hardwick Gazette sports editor Dave Morse

H.C.R. 146

House concurrent resolution welcoming the North East Food and Drug Officials Association to Vermont for its 104th annual meeting

H.C.R. 147

House concurrent resolution honoring retired Winooski Police Chief Stephen J. McQueen for his exemplary law enforcement leadership

H.C.R. 148

House concurrent resolution honoring the culinary contribution to Rutland City of Three Tomatoes Trattoria and the community focus of its owner, Allen Frey