

H.17

An act relating to identification and notification of Public Records Act exemptions in administrative rules

It is hereby enacted by the General Assembly of the State of Vermont:

Sec. 1. 3 V.S.A. § 838 is amended to read:

§ 838. FILING OF PROPOSED RULES

(a) Proposed rules shall be filed with the ~~secretary of state~~ Secretary of State. The filing shall include the following:

- (1) a cover sheet;
- (2) an economic impact statement;
- (3) an incorporation by reference statement, if the proposed rule includes an incorporation by reference;
- (4) an adopting page;
- (5) the text of the proposed rule;
- (6) an annotated text showing changes from existing rules;
- (7) an explanation of the strategy for maximizing public input on the proposed rule as prescribed by the ~~interagency committee on administrative rules~~ Interagency Committee on Administrative Rules; and
- (8) a brief summary of the scientific information upon which the proposed rule is based to the extent the proposed rule depends on scientific information for its validity.

- (b) The cover sheet shall be on a form prepared by the ~~secretary of state~~  
Secretary of State containing at least the following information:
- (1) the name of the agency;
  - (2) the title or subject of the rule;
  - (3) a concise summary explaining the effect of the rule;
  - (4) the specific statutory authority for the rule, and, if none exists, the  
general statutory authority for the rule;
  - (5) an explanation of why the rule is necessary;
  - (6) an explanation of the people, enterprises, and government entities  
affected by the rule;
  - (7) a brief summary of the economic impact of the rule;
  - (8) the name, address, and telephone number of an individual in the  
agency able to answer questions and receive comments on the proposal;
  - (9) a proposed schedule for completing the requirements of this chapter,  
including, if there is a hearing scheduled, the date, time, and place of that  
hearing, and a deadline for receiving comments; ~~and~~
  - (10) whether the rule contains an exemption from inspection and  
copying of public records, or otherwise contains a Public Records Act  
exemption by designating information as confidential or limiting its public  
release and, if so, the asserted statutory authority for the exemption and a brief  
summary of the reason for the exemption; and

(11) a signed and dated statement by the adopting authority approving the contents of the filing.

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Sec. 2. 3 V.S.A. § 841 is amended to read:

§ 841. FINAL PROPOSAL

(a) After considering public comment as required in section 840 of this title, an agency shall file a final proposal with the ~~secretary of state~~ Secretary of State and with the ~~legislative committee on administrative rules~~ Legislative Committee on Administrative Rules.

(b) The filing of the final proposal shall include all information required to be filed with the original proposal, suitably amended to reflect any changes made in the rule and the fact that public hearing and comment has been completed. Where an agency decides in a final proposal to overrule substantial arguments and considerations raised for or against the original proposal or to reject suggestions with respect to separate requirements for small businesses, the final proposal shall include a description of the reasons for the agency's decision.

(c) The ~~legislative committee on administrative rules~~ Legislative Committee on Administrative Rules shall distribute, ~~by email or regular mail, a brief summary of final proposed rules~~ a copy of the final proposal to:

(1) the chairs of the appropriate standing committees.~~In addition, upon request,;~~

(2) each member of the appropriate standing committee shall be notified by email or in summary fashion that the final proposed rule has been filed, the date of filing, and, upon request, shall be provided with committees who requests a copy of the filing; and

(3) the chairs of the House and Senate Committees on Government Operations, if the cover sheet accompanying the filing identifies a Public Records Act exemption in the rule.

(d) The chair of a standing committee ~~which~~ that considered legislation delegating rulemaking authority and, in the case of rules that create or enlarge the scope of a Public Records Act exemption, the chairs of the House and Senate Committees on Government Operations, may convene the committee for the purpose of considering a recommended course of action for the ~~legislative committee on administrative rules~~ Legislative Committee on Administrative Rules. The chair may convene such a meeting, pursuant to 2 V.S.A. § 406, while the ~~general assembly~~ General Assembly is not in session. Any recommended course of action shall be filed with the ~~legislative committee on administrative rules~~ Legislative Committee on Administrative Rules no later than five working days before the ~~committee~~ Committee has scheduled a review of the proposed rule.

Sec. 3. 3 V.S.A. § 846 is amended to read:

§ 846. REMEDIES FOR PROCEDURAL FAILURES

(a) The following shall prevent a rule from taking effect:

(1) failure to file with the ~~secretary of state~~ Secretary of State;

(2) failure to file with the ~~legislative committee on administrative rules~~  
Legislative Committee on Administrative Rules;

(3) failure to file with the ~~interagency committee on administrative rules~~  
Interagency Committee on Administrative Rules; or

(4) failure to respond to an objection of the ~~legislative committee on administrative rules~~ Legislative Committee on Administrative Rules as required in section 842 of this title.

(b) The following shall not affect the validity of a rule after its adoption:

(1) inadvertent failure to make required assurances relating to an incorporation by reference; or

(2) amendment after public hearing of the text of a proposed rule in a manner that does not cause the published summary of the rule to become misleading or inadequate; or

(3) failure to certify that all procedures required by this chapter have been satisfied; or

(4) failure to meet the style requirements of section 833 of this title; or

(5) inadvertent failure to mail notice or copies of any rule.

(c) Failure to identify the creation or enlargement in scope of a Public Records Act exemption in accordance with subsection 838(b) or 841(b) of this title shall render invalid the provisions of the rule that create or enlarge the exemption.

(d) For other violations of this chapter, the court may fashion appropriate relief.

~~(d)~~(e) An action to contest the validity of a rule for noncompliance with any of the provisions of this chapter, other than those listed in ~~subsection~~ subsections (a) and (c) of this section, must be commenced within one year after the effective date of the rule.

#### Sec. 4. EFFECTIVE DATE

This act shall take effect on July 1, 2015.