### One Pediatrician's Thoughts on Improving the safety of Vermont's Children

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### Goals

- Briefly mention my background
- Discuss what I (as a lay person) have learned about reunification laws
- Present a few thoughts on how to improve the system

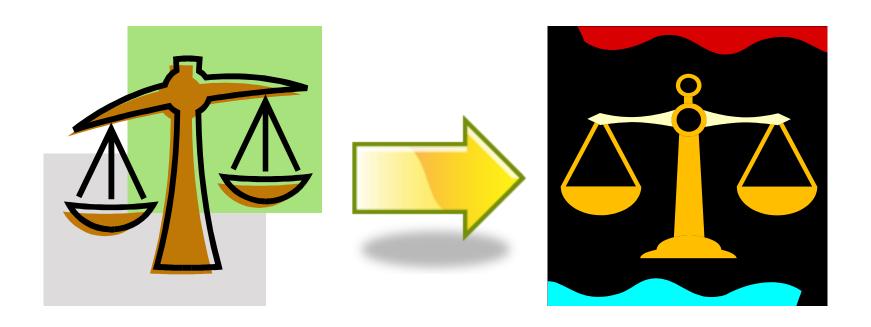
### Disclosures

- These are my own thoughts (although I have discussed them with Dr. Joe Hagan and Dr. Karyn Patno)
- My sister works for DCF in central office, but my work with child abuse far preceded her position and we have not ever crossed paths professionally

### Background

- Grew up in NH in a family with many foster siblings
- Graduated from the University of Connecticut School of Medicine in 2001
- Pediatric Residency at UVM 2001-2004
- Pediatric Critical Care Fellowship at The Children's Hospital Colorado 2004-2007
  - Worked with the team from the Kempe Center for the Prevention and Treatment of Child Abuse and Neglect (one of the oldest child abuse programs in the country)
- Returned to join the UVM/FAHC in the Pediatric Intensive Care Unit in 2007
- At this point in my career, I have cared for 200-300 children who have been the victims of severe, life-threatening or fatal child abuse.
  - My viewpoints are biased by the severity of the cases I have seen

### Reunification



I feel that in our current system, the scale is <u>slightly</u> tipped toward reunification versus 'best interest of the child'

### "Blame" in child abuse

- Do we blame firefighters for the fire?
  - or for death when they cannot save someone?
- Prevention is still the best "treatment"

## ASFA (Adoption and Safe Families Act) 1997

- Actually intended to shift the emphasis towards children's health and safety concerns and away from a policy of mandated reunification
- However, most states and child welfare organizations did not interpret it that way

### **ASFA** Reunification

- Reasonable efforts shall be made to preserve and reunify families
  - Prior to placing a child in foster care
  - To eliminate the need for removing the child from the home
  - And to make it possible for a child to safely return to the child's home

#### Unless...

 The parent has subjected the child to aggravated circumstances (<u>as defined in state law</u>, <u>which</u> <u>definition may include but need not be limited to</u> abandonment, torture, chronic abuse, and sexual abuse)

#### • Or:

- The parent has committed murder
- The parent has committed voluntary manslaughter
- The parent has aided or abetted, attempted, conspired, or solicited to commit murder
- The parent has committed felony assault that results in serious bodily injury to the child or another child of the parent
- Parental rights of the parent to a sibling have been terminated involuntarily

### VT

#### 5308. Temporary care order

- (a) The Court shall order that legal custody be returned to the child's custodial parent, guardian, or custodian unless the Court finds by a preponderance of the evidence that a return home would be contrary to the child's welfare because any one of the following exists:
  - (1) A return of legal custody could result in substantial danger to the physical health, mental health, welfare, or safety of the child.
  - (2) The child or another child residing in the same household has been physically or sexually abused by a custodial parent, guardian, or custodian, or by a member of the child's household, or another person known to the custodial parent, guardian, or custodian.
  - (3) The child or another child residing in the same household is at substantial risk of physical or sexual abuse by a custodial parent, guardian, or custodian, or by a member of the child's household, or another person known to the custodial parent, guardian, or custodian. It shall constitute prima facie evidence that a child is at substantial risk of being physically or sexually abused if:
    - (A) a custodial parent, guardian, or custodian receives actual notice that a person has committed or is alleged to have committed physical or sexual abuse against a child; and
    - (B) a custodial parent, guardian, or custodian knowingly or recklessly allows the child to be in the physical presence of the alleged abuser after receiving such notice.
  - (4) The custodial parent, guardian, or guardian has abandoned the child.
  - (5) The child or another child in the same household has been neglected and there is substantial risk
    of harm to the child who is the subject of the petition.





Reasonable Efforts to Preserve or Reunify Families and Achieve Permanency for Children



STATE STATUTES

Current Through July 2012

Parental Drug Use as Child Abuse

# Statutes in other states where reunification <u>may</u> be questioned

- The parent was convicted of murder or voluntary manslaughter of the child's other parent
- The child was removed from the home previously due to abuse or neglect and was removed again due to subsequent abuse or neglect
- The parent was convicted of a sexual offense that resulted in the child's conception
- The parent indicated a lack of interest in reuniting with the child
- The parent repeatedly withheld medical treatment or food from the child

# Statutes in other states where reunification <u>may</u> be questioned

- The parent is a registered sex offender
- The parent failed to comply with the terms of a reunification plan
- The parent has been incarcerated for a substantial term in relation to the child's age, and there is no suitable relative to care for the child
- The parent suffers from a mental illness of such duration or severity that there is little likelihood that the parent will be able to resume care for the child within a reasonable time

# Statutes in other states where reunification may be questioned

- The parent suffers from chronic abuse of drugs or alcohol and has <u>refused or failed</u> treatment
- The parent has subjected the child to prenatal exposure to alcohol or a controlled substance (3 states, but one is currently being challenged in their supreme court)
- The parent allowed the child to be present where a clandestine illegal laboratory is operated
- We are one of only three states (VT, CT, and NJ) that do not have statutes that address the issue of substance abuse by parents

### Summary

- The pendulum has swung a <u>tad</u> too far (towards reunification)
- We can not prevent every death
- Communication and team-work are KEY to success in improving the system

### Suggestion 1

- Re-write VT statutes and DCF policies to:
  - Specify other examples of when reunification <u>may</u> not be in the child's best interest
  - Rewrite hearsay laws for cases of child abuse
    - child abuse specialists should be able to testify if they interview a child
  - Include language for medically fragile or complex children

### Suggestion 2

- Improve communication between DCF and the legal teams with the medical, school, or other treatment teams
  - Including informing reporters of final determination
  - Include medical providers for all MDTs where significant abuse or neglect has occurred

### Suggestion 3

- Following implementation of new statutes and DCF policies, begin widespread education for:
  - Judges
  - DCF
  - Lawyers
  - Medical community
  - Law enforcement
- Appropriate funding for this education

### Other thoughts

- Increase DCF staffing (already underway)
- Some states, doctors can put "72 hr holds" on a child they feel is in need of protection
- Investigations of possible sexual abuse should consider a medical evaluation

### Other Thoughts

- Consider policies (and statutes?) for secondary review when there are cases with significant disagreement between team members (i.e. between treating physician and DCF or between DCF and judge)
- Do we need to review follow-up time and criteria?
- Do we need different statutes, policies, and procedures for our most vulnerable children?
  - Under the age of 3 (4? 5?)
  - Medically fragile
  - Intellectually or physically challenged

### Thank You!

