Journal of the Senate

FRIDAY, APRIL 25, 2014

The Senate was called to order by the President.

Devotional Exercises

Devotional exercises were conducted by the Reverend Rick Swanson of Stowe.

Committee Relieved of Further Consideration; Bill Committed H. 877.

On motion of Senator Baruth, the Committee on Rules was relieved of further consideration of House bill entitled:

An act relating to repeal of report requirements that are at least five years old,

and the bill was committed to the Committee on Government Operations.

Rules Suspended; Bill Committed H. 448.

Appearing on the Calendar for notice, on motion of Senator Starr the rules were suspended and House bill entitled:

An act relating to Act 250 and primary agricultural soils.

Was taken up for immediate consideration.

Thereupon, pending the reading of the report of the Committee on Natural Resources and Energy, Senator Starr moved that Senate Rule 49 be suspended in order to commit the bill to the Committee on Agriculture with the report of the Committee on Natural Resources and Energy *intact*,

Which was agreed to.

Bill Referred to Committee on Appropriations

S. 308.

Senate bill of the following title, appearing on the Calendar for notice and carrying an appropriation or requiring the expenditure of funds, under the rule was referred to the Committee on Appropriations:

An act relating to regulating precious metal dealers.

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Bill Referred to Committee on Finance

H. 695.

House bill of the following title, appearing on the Calendar for notice, and affecting the revenue of the state, under the rule was referred to the Committee on Finance:

An act relating to establishing a product stewardship program for primary batteries.

Consideration Resumed; Bill Amended; Bill Passed in Concurrence with Proposal of Amendment

H. 581.

Consideration was resumed on Senate bill entitled:

An act relating to guardianship of minors.

Thereupon, pending third reading of the bill?, Senator Galbraith moved to amend the Senate proposal of amendment in Sec. 1, 14 V.S.A. § 2630(a), after the second sentence, by inserting the following: The order should permit the child to have contact of reasonable duration and frequency with the child's siblings, if appropriate.

Which was agreed to.

Thereupon, the bill was read the third time and passed in concurrence with proposal of amendment.

Proposal of Amendment; Third Reading Ordered H. 297.

Senator Bray, for the Committee on Finance, to which was referred House bill entitled:

An act relating to duties and functions of the Department of Public Service.

Reported recommending that the Senate propose to the House to amend the bill by striking out all after the enacting clause and inserting in lieu thereof the following:

* * * Legislative Purpose; Intent * * *

Sec. 1. LEGISLATIVE PURPOSE; FINDINGS

It is the intent of the General Assembly to maintain a robust and modern telecommunications network in Vermont by making strategic investments in improved technology for all Vermonters. To achieve that goal, it is the

purpose of this act to upgrade the State's telecommunications objectives and reorganize government functions in a manner that results in more coordinated and efficient State programs and policies, and, ultimately, produces operational savings that may be invested in further deployment of broadband and mobile telecommunications services for the benefit of all Vermonters. In addition, it is the intent of the General Assembly to update and provide for a more equitable application of the Universal Service Fund (USF) surcharge. Together, these operational savings and additional USF monies will raise at least \$1.45 million annually, as follows:

- (1) \$650,000.00 from an increase in the USF charge to a flat two percent;
- (2) \$500,000.00 from application of the USF charge to prepaid wireless telecommunications service providers; and
- (3) \$300,000.00 in operational savings from the transfer and consolidation of State telecommunications functions.
 - * * * USF; Connectivity Fund; Prepaid Wireless; Rate of Charge * * *
- Sec. 2. 30 V.S.A. § 7511 is amended to read:

§ 7511. DISTRIBUTION GENERALLY

- (a) As directed by the public service board, Public Service Board funds collected by the fiscal agent, and interest accruing thereon, shall be distributed as follows:
- (1) To to pay costs payable to the fiscal agent under its contract with the public service board. Board:
- (2) To to support the Vermont telecommunications relay service in the manner provided by section 7512 of this title-:
- (3) To to support the Vermont lifeline Lifeline program in the manner provided by section 7513 of this title:
- (4) To to support enhanced-911 Enhanced-911 services in the manner provided by section 7514 of this title-; and
- (5) To reduce the cost to customers of basic telecommunications service in high-cost areas, in the manner provided by section 7515 of this title to support the Connectivity Fund established in section 7516 of this chapter.
- (b) If insufficient funds exist to support all of the purposes contained in subsection (a) of this section, the <u>public service board Board</u> shall conduct an expedited proceeding to allocate the available funds, giving priority in the order listed in subsection (a).

Sec. 3. 30 V.S.A. § 7516 is added to read:

§ 7516. CONNECTIVITY FUND

- (a) There is created a Connectivity Fund for the purpose of providing access to Internet service that is capable of speeds of at least 4 Mbps download and 1 Mbps upload to every E-911 business and residential location in Vermont, beginning with locations not served as of December 31, 2013 according to the minimum technical service characteristic objectives applicable at that time. Any new services funded in whole or in part by monies in this Fund shall be capable of being continuously upgraded to reflect the best available, most economically feasible service capabilities.
- (b) The fiscal agent shall determine annually, on or before September 1, the amount of funds available to the Connectivity Fund. The Department of Public Service shall publish annually a list of census blocks eligible for funding based on the Department's most recent broadband mapping data. The Department annually shall solicit proposals from service providers, the Vermont Telecommunications Authority, and the Division for Connectivity to deploy broadband to eligible census blocks. The Department shall give priority to proposals that reflect the lowest cost of providing services to unserved locations; however, the Department also shall consider:
- (1) the proposed data transfer rates and other data transmission characteristics of services that would be available to consumers;
 - (2) the price to consumers of services;
- (3) the proposed cost to consumers of any new construction, equipment installation service, or facility required to obtain service;
- (4) whether the proposal would use the best available technology that is economically feasible;
 - (5) the availability of service of comparable quality and speed; and
 - (6) the objectives of the State's Telecommunications Plan.
- Sec. 4. 30 V.S.A. § 7521 is amended to read:

§ 7521. CHARGE IMPOSED; WHOLESALE EXEMPTION

(a) A universal service charge is imposed on all retail telecommunications service provided to a Vermont address. Where the location of a service and the location receiving the bill differ, the location of the service shall be used to determine whether the charge applies. The charge is imposed on the person purchasing the service, but shall be collected by the telecommunications provider. Each telecommunications service provider shall include in its tariffs

filed at the public service board Public Service Board a description of its billing procedures for the universal service fund charge.

- (b) The universal service charge shall not apply to wholesale transactions between telecommunications service providers where the service is a component part of a service provided to an end user. This exemption includes, but is not limited to, network access charges and interconnection charges paid to a local exchange carrier.
- (c) In the case of mobile telecommunications service, the universal service charge is imposed when the customer's place of primary use is in Vermont. The terms "customer," "place of primary use," and "mobile telecommunications service" have the meanings given in 4 U.S.C. § 124. All provisions of 32 V.S.A. § 9782 shall apply to the imposition of the universal service charge under this section.
- (d)(1) Notwithstanding any other provision of law to the contrary, in the case of prepaid wireless telecommunications services, the universal service charge shall be imposed on the provider in the manner determined by the Public Service Board pursuant to subdivision (3) of this section.
- (2) For purposes of this subsection, "prepaid wireless telecommunications service" means a telecommunications service as defined in section 203(5) of this title that a consumer pays for in advance and that is sold in predetermined units or dollars that decline with use.
- (3) The Public Service Board shall establish a formula to ensure the universal service charge imposed on prepaid wireless telecommunications service providers reflects two percent of retail prepaid wireless telecommunications service in Vermont beginning on September 1, 2014.
- Sec. 5. 30 V.S.A. § 7523 is amended to read:

§ 7523. RATE ADJUSTED ANNUALLY OF CHARGE

(a) Annually, after considering the probable expenditures for programs funded pursuant to this chapter, the probable service revenues of the industry and seeking recommendations from the department, the public service board shall establish a rate of charge to apply during the 12 months beginning on the following September 1. However, the rate so established shall not at any time exceed two percent of retail telecommunications service. The board's decision shall be entered and announced each year before July 15. However, if the general assembly does not enact an authorization amount for E-911 before July 15, the board may defer decision until 30 days after the E-911 authorization is established, and the existing charge rate shall remain in effect until the board establishes a new rate Beginning on July 1, 2014, the annual rate of charge shall be two percent of retail telecommunications service.

- (b) Universal service charges imposed and collected by the fiscal agent under this subchapter shall not be transferred to any other fund or used to support the cost of any activity other than in the manner authorized by section 7511 of this title.
- Sec. 6. 30 V.S.A. § 7524 is amended to read:

§ 7524. PAYMENT TO FISCAL AGENT

- (a) Telecommunications service providers shall pay to the fiscal agent all universal service charge receipts collected from customers. A report in a form approved by the public service board Public Service Board shall be included with each payment.
- (b) Payments shall be made monthly, by the 15th day of the month, and shall be based upon amounts collected in the preceding month. If the amount is small, the board Board may allow payment to be made less frequently, and may permit payment on an accrual basis.
- (c) Telecommunications service providers shall maintain records adequate to demonstrate compliance with the requirements of this chapter. The board Board or the fiscal agent may examine those records in a reasonable manner.
- (d) When a payment is due under this section by a telecommunications service provider who has provided customer credits under the <u>lifeline Lifeline</u> program, the amount due may be reduced by the amount of credit granted.
- (e) The fiscal agent shall examine the records of telecommunications service providers to determine whether their receipts reflect application of the universal service charge on all assessable telecommunications services under this chapter, including the federal subscriber line charge, directory assistance, enhanced services unless they are billed as separate line items, and toll-related services.
 - * * * State Telecommunications Plan; Division for Connectivity; VTA * * *
- Sec. 7. 30 V.S.A. § 202c is amended to read:

§ 202C. STATE TELECOMMUNICATIONS; POLICY AND PLANNING

(a) The General Assembly finds that advances in telecommunications technology and changes in federal regulatory policy are rapidly reshaping telecommunications services, thereby promising the people and businesses of the State communication and access to information, while creating new challenges for maintaining a robust, modern telecommunications network in Vermont.

- (b) Therefore, to direct the benefits of improved telecommunications technology to all Vermonters, it is the purpose of this section and section 202d of this title to:
 - (1) Strengthen the State's role in telecommunications planning.
- (2) Support the universal availability of appropriate infrastructure and affordable services for transmitting voice and high-speed data.
- (3) Support the availability of modern mobile wireless telecommunications services along the State's travel corridors and in the State's communities.
- (4) Provide for high-quality, reliable telecommunications services for Vermont businesses and residents.
- (5) Provide the benefits of future advances in telecommunications technologies to Vermont residents and businesses.
- (6) Support competitive choice for consumers among telecommunications service providers and promote open access among competitive service providers on nondiscriminatory terms to networks over which broadband and telecommunications services are delivered.
- (7) Support, to the extent practical and cost effective, the application of telecommunications technology to maintain and improve governmental and public services, public safety, and the economic development of the State.
 - (8) Support deployment of broadband infrastructure that:
 - (A) Uses the best commercially available technology.
- (B) Does not negatively affect the ability of Vermont to take advantage of future improvements in broadband technology or result in widespread installation of technology that becomes outmoded within a short period after installation.
- (9) In the deployment of broadband infrastructure, encourage the use of existing facilities, such as existing utility poles and corridors and other structures, in preference to the construction of new facilities or the replacement of existing structures with taller structures.
- (10) Support measures designed to ensure that by the end of the year 2024 every E-911 business and residential location in Vermont has infrastructure capable of delivering Internet access with service that has a minimum download speed of 100 Mbps and is symmetrical.

Sec. 8. 30 V.S.A. § 202d is amended to read:

§ 202D. TELECOMMUNICATIONS PLAN

- (a) The department of public service Department of Public Service shall constitute the responsible planning agency of the state State for the purpose of obtaining for all consumers in the state State stable and predictable rates and a technologically advanced telecommunications network serving all service areas in the state State. The department of public service Department shall be responsible for the provision of plans for meeting emerging trends related to telecommunications technology, markets, financing, and competition.
- (b) The department of public service Department shall prepare a telecommunications plan Telecommunications Plan for the state State. The department of innovation and information Department of Innovation and Information, the Division for Connectivity and the agency of commerce and community development Agency of Commerce and Community Development shall assist the department of public service Department of Public Service in preparing the plan Plan. The plan Plan shall be for a seven-year ten-year period and shall serve as a basis for state State telecommunications policy. Prior to preparing the plan Plan, the department of public service Department shall prepare:
- (1) an overview, looking seven ten years ahead, of future requirements for telecommunications services, considering services needed for economic development, technological advances, and other trends and factors which, as determined by the department of public service Department of Public Service, will significantly affect state State telecommunications policy and programs;
- (2) a survey of Vermont residents and businesses, conducted in cooperation with the agency of commerce and community development Agency of Commerce and Community Development and the Division for Connectivity, to determine what telecommunications services are needed now and in the succeeding seven ten years;
- (3) an assessment of the current state of telecommunications infrastructure;
- (4) an assessment, conducted in cooperation with the department of innovation and information Department of Innovation and Information and the Division for Connectivity, of the current state State telecommunications system and evaluation of alternative proposals for upgrading the system to provide the best available and affordable technology for use by government; and

- (5) an assessment of the state of telecommunications networks and services in Vermont relative to other states, including price comparisons for key services and comparisons of the state of technology deployment.
- (c) In developing the <u>plan</u> <u>Plan</u>, the <u>department</u> <u>Department</u> shall take into account the policies and goals of section 202c of this title.
- (d) In establishing plans, public hearings shall be held and the department of public service Department shall consult with members of the public, representatives of telecommunications utilities, other providers, and other interested state State agencies, particularly the agency of commerce and community development Agency of Commerce and Community Development, the Division for Connectivity, and the department of innovation and information Department of Innovation and Information, whose views shall be considered in preparation of the plan Plan. To the extent necessary, the department of public service Department shall include in the plan Plan surveys to determine existing, needed, and desirable plant improvements and extensions, access and coordination between telecommunications providers, methods of operations, and any change that will produce better service or reduce costs. To this end, the department of public service Department may require the submission of data by each company subject to supervision by the public service board Public Service Board.
- (e) Before adopting a plan Plan, the department Department shall conduct public hearings on a final draft and shall consider the testimony presented at such hearings in preparing the final plan Plan. At least one hearing shall be held jointly with committees Committees of the general assembly General Assembly designated by the general assembly General Assembly for this purpose. The plan Plan shall be adopted by September 1, 2004 September 1, 2014.
- (f) The department Department, from time to time, but in no event less than every three years, institute proceedings to review a plan Plan and make revisions, where necessary. The three-year major review shall be made according to the procedures established in this section for initial adoption of the plan Plan. For good cause or upon request by a joint resolution Joint Resolution passed by the general assembly General Assembly, an interim review and revision of any section of the plan Plan may be made after conducting public hearings on the interim revision. At least one hearing shall be held jointly with committees Committees of the general assembly General Assembly designated by the general assembly General Assembly for this purpose.
- (g) The Department shall review and update the minimum technical service characteristic objectives not less than every three years beginning in 2017. In

the event such review is conducted separately from an update of the Plan, the Department shall issue revised minimum technical service characteristic objectives as an amendment to the Plan.

Sec. 9. 3 V.S.A. § 2225 is added to read:

§ 2225. DIVISION FOR CONNECTIVITY

- (a) Creation. The Division for Connectivity is created within the Agency of Administration as the successor in interest to and the continuation of the Vermont Telecommunications Authority. A Director for Connectivity shall be appointed by the Secretary of Administration. The Division shall receive administrative support from the Agency.
 - (b) Purposes. The purposes of the Division are to promote:
- (1) access to affordable broadband service to all residences and businesses in all regions of the State, to be achieved in a manner that is consistent with the State Telecommunications Plan;
- (2) universal availability of mobile telecommunication services, including voice and high-speed data along roadways, and near universal availability statewide;
- (3) investment in telecommunications infrastructure in the State that creates or completes the network for service providers to create last-mile connection to the home or business and supports the best available and economically feasible service capabilities;
- (4) the continuous upgrading of telecommunications and broadband infrastructure in all areas of the State is to reflect the rapid evolution in the capabilities of available mobile telecommunications and broadband technologies, and in the capabilities of mobile telecommunications and broadband services needed by persons, businesses, and institutions in the State; and
- (5) the most efficient use of both public and private resources through State policies by encouraging the development of open access telecommunications infrastructure that can be shared by multiple service providers.
 - (c) Duties. To achieve its purposes, the Division shall:
- (1) provide resources to local, regional, public, and private entities in the form of grants, technical assistance, coordination, and other incentives;
- (2) prioritize the use of existing buildings and structures, historic or otherwise, as sites for visually-neutral placement of mobile telecommunications and wireless broadband antenna facilities; and

- (3) inventory and assess the potential to use federal radio frequency licenses held by instrumentalities of the State to enable broadband service in unserved areas of the State; take steps to promote the use of those licensed radio frequencies for that purpose; and recommend to the General Assembly any further legislative measures with respect to ownership, management, and use of these licenses as would promote the general good of the State.
- (4) coordinate telecommunications initiatives among Executive Branch agencies, departments, and offices.
- (5) from information reasonably available after public notice to and written requests made of mobile telecommunications and broadband service providers, develop and maintain an inventory of locations at which mobile telecommunications and broadband services are not available within the State, develop and maintain an inventory of infrastructure that is available or reasonably likely to be available to support the provision of services to unserved areas, and develop and maintain an inventory of infrastructure necessary for the provision of these services to the unserved areas;
- (6) identify the types and locations of infrastructure and services needed to carry out the purposes stated in subsection (b) of this section;
- (7) formulate an action plan that conforms with the State Telecommunications Plan and carries out the purposes stated in subsection (b) of this section;
- (8) coordinate the agencies of the State to make public resources available to support the extension of mobile telecommunications and broadband infrastructure and services to all unserved areas;
- (9) support and facilitate initiatives to extend the availability of mobile telecommunications and broadband services, and promote development of the infrastructure that enables the provision of these services; and
- (10) through the Department of Innovation and Information, aggregate and broker access at reduced prices to services and facilities required to provide wireless telecommunications and broadband services; and waive or reduce State fees for access to State-owned rights-of-way in exchange for comparable value to the State, unless payment for use is otherwise required by federal law.
- (11) receive all technical and administrative assistance as deemed necessary by the Director for Connectivity.
- (d)(1) Deployment. The Director may request voluntary disclosure of information regarding deployment of broadband, telecommunications facilities, or advanced metering infrastructure that is not publicly funded. Such

information may include data identifying projected coverage areas, projected average speed of service, service type, and the anticipated date of completion in addition to identifying the location and routes of proposed cables, wires, and telecommunications facilities.

- (2) The Director may enter into a nondisclosure agreement with respect to any voluntary disclosures under this subsection and the information disclosed pursuant thereto shall remain confidential. Alternatively, entities that voluntarily provide information requested under this subsection may select a third party to be the recipient of such information. The third party may aggregate information provided by the entities, but shall not disclose the information it has received to any person, including the Director. The third party shall only disclose the aggregated information to the Director. The Director may publicly disclose aggregated information based upon the information provided under this subsection. The confidentiality requirements of this subsection shall not affect whether information provided to any agency of the State or a political subdivision of the State pursuant to other laws is or is not subject to disclosure.
- (e) Minimum technical service characteristics. The Division only shall promote the expansion of broadband services that offer actual speeds that meet or exceed the minimum technical service characteristic objectives contained in the State's Telecommunications Plan.
- (f) Annual Report. Notwithstanding 2 V.S.A. § 20(d), on or before January 15 of each year, the Director shall submit a report of its activities for the preceding fiscal year to the General Assembly. Each report shall include an operating and financial statement covering the Division's operations during the year, including a summary of all grant awards and contracts and agreements entered into by the Division, as well as the action plan required under subdivision (c)(7) of this section. In addition, the report shall include an accurate map and narrative description of each of the following:
- (1) the areas served and the areas not served by wireless communications service, as identified by the Department of Public Service, and cost estimates for providing such service to unserved areas;
- (2) the areas served and the areas not served by broadband that has a download speed of at least 0.768 Mbps and an upload speed of at least 0.2 Mbps, as identified by the Department of Public Service, and cost estimates for providing such service to unserved areas;
- (3) the areas served and the areas not served by broadband that has a combined download and upload speed of at least 5 Mbps, as identified by the Department of Public Service, and the costs for providing such service to unserved areas; and

(4) the areas served and the areas not served by broadband that has a download speed of at least 100 Mbps and is symmetrical, as identified by the Department of Public Service, and the costs for providing such service to unserved areas.

Sec. 10. REPEAL

- 3 V.S.A. § 2222b (Secretary of Administration responsible for coordination and planning); 3 V.S.A. § 2222c (Secretary of Administration to prepare deployment report); 30 V.S.A. § 8077 (minimum technical service characteristics); and 30 V.S.A. § 8079 (broadband infrastructure investment) are repealed.
- Sec. 11. CREATION OF POSITIONS; TRANSFER OF VACANT POSITIONS; REEMPLOYMENT RIGHTS
- (a) The following exempt positions are created within the Division for Connectivity: one full-time Director and up to six additional full-time employees as deemed necessary by the Secretary of Administration.
- (b) The positions created under subsection (a) of this section shall only be filled to the extent there are existing vacant positions in the Executive Branch available to be transferred and converted to the new positions in the Division for Connectivity, as determined by the Secretary of Administration and the Commissioner of Human Resources, so that the total number of authorized positions in the State shall not be increased by this act.
- (c) All full-time personnel of the Vermont Telecommunications Authority employed by the Authority on the day immediately preceding the effective date of this act, who do not obtain a position in the Division for Connectivity pursuant to subsection (a) of this section, shall be entitled to the same reemployment or recall rights available to non-management State employees under the existing collective bargaining agreement entered into between the State and the Vermont State Employees' Association.

Sec. 12. TRANSITIONAL PROVISIONS

- (a) Personnel. The Secretary of Administration shall determine where the offices of the Division for Connectivity shall be housed.
- (b) Assets and liabilities. The assets and liabilities of the Vermont Telecommunications Authority (VTA) shall become the assets and liabilities of the Agency of Administration.
- (c) Legal and contractual obligations. The Executive Director of the VTA, in consultation with the Secretary of Administration, shall identify all grants and contracts of the VTA and create a plan to redesignate the Agency of

Administration as the responsible entity. The plan shall ensure that all existing grantors, grantees, and contractors are notified of the redesignation.

* * * Conduit Standards; Public Highways * * *

Sec. 13. 3 V.S.A. § 2226 is added to read:

§ 2226. PUBLIC HIGHWAYS; CONDUIT STANDARDS

- (a) Intent. The intent of this section is to provide for the construction of infrastructure sufficient to allow telecommunications service providers seeking to deploy communication lines in the future to do so by pulling the lines through the conduit and appurtenances installed pursuant to this section. This section is intended to require those constructing public highways, including State, municipal, and private developers, to provide and install such conduit and appurtenances as may be necessary to accommodate future telecommunications needs within public highways and rights-of-way without further excavation or disturbance.
- (b) Rules; standards. On or before January 1, 2015, the Secretary of Administration, in consultation with the Commissioner of Public Service, the Secretary of Transportation, and the Vermont League of Cities and Towns, shall adopt rules requiring the installation of conduit and such vaults and other appurtenances as may be necessary to accommodate installation and connection of telecommunications lines within the conduit during highway construction projects. The rules shall specify construction standards with due consideration given to existing and anticipated technologies and industry standards. The standards shall specify the minimum diameter of the conduit and interducts to meet the requirements of this section. All conduit and appurtenances installed by private parties under this section shall be conveyed and dedicated to the State or the municipality, as the case may be, with the dedication and conveyance of the public highway or right-of-way. Any and all installation costs shall be the responsibility of the party constructing the public highway.

* * * Extension of 248a; Automatic Party Status * * *

Sec. 14. 30 V.S.A. § 248a is amended to read:

§ 248a. CERTIFICATE OF PUBLIC GOOD FOR COMMUNICATIONS FACILITIES

(a) Certificate. Notwithstanding any other provision of law, if the applicant seeks approval for the construction or installation of telecommunications facilities that are to be interconnected with other telecommunications facilities proposed or already in existence, the applicant may obtain a certificate of public good issued by the Public Service Board under this section, which the

Board may grant if it finds that the facilities will promote the general good of the State consistent with subsection 202c(b) of this title the State Telecommunications Plan. A single application may seek approval of one or more telecommunications facilities. An application under this section shall include a copy of each other State and local permit, certificate, or approval that has been issued for the facility under a statute, ordinance, or bylaw pertaining to the environment or land use.

* * *

(i) Sunset of Board authority. Effective July 1, 2014 2016, no new applications for certificates of public good under this section may be considered by the Board.

* * *

- (m) Municipal bodies; participation. The legislative body and the planning commission for the municipality in which a telecommunications facility is located shall have the right to appear and participate on any application under this section seeking a certificate of public good for the facility.
- Sec. 15. 10 V.S.A. § 1264(j) is amended to read:
- (j) Notwithstanding any other provision of law, if an application to discharge stormwater runoff pertains to a telecommunications facility as defined in 30 V.S.A. § 248a and is filed before July 1, 2014 2016 and the discharge will be to a water that is not principally impaired by stormwater runoff:
- (1) The Secretary shall issue a decision on the application within 40 days of the date the Secretary determines the application to be complete, if the application seeks authorization under a general permit.
- (2) The Secretary shall issue a decision on the application within 60 days of the date the Secretary determines the application to be complete, if the application seeks or requires authorization under an individual permit.
- Sec. 16. 10 V.S.A. § 8506 is amended to read:
- § 8506. RENEWABLE ENERGY PLANT; TELECOMMUNICATIONS FACILITY; APPEALS
- (a) Within 30 days of the date of the act or decision, any person aggrieved by an act or decision of the secretary Secretary, under the provisions of law listed in section 8503 of this title, or any party by right may appeal to the public service board Public Service Board if the act or decision concerns a renewable energy plant for which a certificate of public good is required under 30 V.S.A. § 248 or a telecommunications facility for which the applicant has

applied or has served notice under 30 V.S.A. § 248a(e) that it will apply for approval under 30 V.S.A. § 248a. This section shall not apply to a facility that is subject to section 1004 (dams before the Federal Energy Regulatory Commission) or 1006 (certification of hydroelectric projects) or chapter 43 (dams) of this title. This section shall not apply to an appeal of an act or decision of the secretary Secretary regarding a telecommunications facility made on or after July 1, 2014 2016.

* * *

Sec. 17. 2011 Acts and Resolves No. 53, Sec. 14d is amended to read:

Sec. 14d. PROSPECTIVE REPEALS; EXEMPTIONS FROM MUNICIPAL BYLAWS AND ORDINANCES

Effective July 1, 2014 2016:

- (1) 24 V.S.A. § 4413(h) (limitations on municipal bylaws) shall be repealed; and
- (2) 24 V.S.A. § 2291(19) (municipal ordinances; wireless telecommunications facilities) is amended to read:

* * *

Sec. 18. 3 V.S.A. § 2809 is amended to read:

§ 2809. REIMBURSEMENT OF AGENCY COSTS

- (a)(1) The Secretary may require an applicant for a permit, license, certification, or order issued under a program that the Secretary enforces under 10 V.S.A. § 8003(a) to pay for the cost of research, scientific, programmatic, or engineering expertise provided by the Agency of Natural Resources, provided:
- (A) the <u>The</u> Secretary does not have such expertise or services and such expertise is required for the processing of the application for the permit, license, certification, or order; or.
- (B) the <u>The</u> Secretary does have such expertise but has made a determination that it is beyond the <u>agency's Agency's</u> internal capacity to effectively utilize that expertise to process the application for the permit, license, certification, or order. In addition, the Secretary shall determine that such expertise is required for the processing of the application for the permit, license, certification, or order.
- (2) The Secretary may require an applicant under 10 V.S.A. chapter 151 to pay for the time of Agency of Natural Resources personnel providing research, scientific, or engineering services or for the cost of expert witnesses

when agency Agency personnel or expert witnesses are required for the processing of the permit application.

(3) In addition to the authority set forth under 10 V.S.A. chapters 59 and 159 and § section 1283, the Secretary may require a person who caused the agency Agency to incur expenditures or a person in violation of a permit, license, certification, or order issued by the Secretary to pay for the time of agency Agency personnel or the cost of other research, scientific, or engineering services incurred by the agency Agency in response to a threat to public health or the environment presented by an emergency or exigent circumstance.

* * *

- (g) Concerning an application for a permit to discharge stormwater runoff from a telecommunications facility as defined in 30 V.S.A. § 248a that is filed before July 1,-2014-2016:
- (1) Under subdivision (a)(1) of this section, the agency Agency shall not require an applicant to pay more than \$10,000.00 with respect to a facility.
- (2) The provisions of subsection (c) (mandatory meeting) of this section shall not apply.
 - * * * Administration Report; E-911; Vermont Communications Board; VCGI: FirstNet * * *

Sec. 19. ADMINISTRATION REPORT; TRANSFERS AND CONSOLIDATION

- (a) On January 1, 2015, the Secretary of Administration shall submit a report to the General Assembly proposing a plan for transferring the responsibilities and powers of the Enhanced 911 Board, including necessary positions, to the Division for Connectivity, the Department of Public Service, or the Department of Public Safety, as he or she deems appropriate. The plan shall include budgetary recommendations and shall strive to achieve annual operational savings of at least \$300,000.00, as well as enhanced coordination and efficiency, and reductions in operational redundancies. The report shall include draft legislation implementing the Secretary's plan. In addition, the report shall include a draft recommendation for transferring telecommunications-related positions, responsibilities, and resources of the Vermont Center for Geographic Information to the Department of Public Service.
- (b) As part of the report required in subsection (a) of this section, the Secretary shall also make findings and recommendations regarding the status of the Vermont Communications Board, Department of Public Safety, and the

Vermont Public Safety Broadband Network Commission (Vermont FirstNet). If not prohibited by federal law, the Secretary shall propose draft legislation creating an advisory board within the Division for Connectivity or the Department of Public Safety comprised of 15 members appointed by the Governor to assume functions of the current Enhanced 911 Board, the Vermont Communications Board, the Vermont Public Safety Broadband Network Commission (FirstNet), and relevant telecommunications-related aspects of the Vermont Center for Geographic Information Board of Directors, as the Secretary deems appropriate. Upon establishment of the new advisory board and not later than July 1, 2015, the E-911 Board and the Vermont Communications Board shall cease to exist.

* * * DPS Deployment Report * * *

Sec. 20. DEPARTMENT OF PUBLIC SERVICE; DEPLOYMENT REPORT

On July 15, 2015, the Commissioner of Public Service shall submit to the General Assembly a report, including maps, indicating the service type and average speed of service of mobile telecommunications and broadband services available within the State by census block as of June 30, 2015.

* * * VTA; Dormant Status * * *

Sec. 21. 30 V.S.A. § 8060a is added to read:

§ 8060a. PERIOD OF DORMANCY

Beginning on July 1, 2015, the Division for Connectivity established under 3 V.S.A. § 2225 shall become the successor in interest to and the continuation of the Vermont Telecommunications Authority. The Authority shall cease all operations and shall not resume its duties as specified under this chapter or under any other Vermont law unless directed to do so by enactment of the General Assembly.

* * * Telecommunications; CPGs; Annual Renewals; Retransmission Fees * * *

Sec. 22. 30 V.S.A. § 231 is amended to read:

§ 231. CERTIFICATE OF PUBLIC GOOD; ABANDONMENT OF SERVICE; HEARING

(a) A person, partnership, unincorporated association, or previously incorporated association, which desires to own or operate a business over which the public service board Public Service Board has jurisdiction under the provisions of this chapter shall first petition the board Board to determine whether the operation of such business will promote the general good of the state. State and conforms with the State Telecommunications Plan, if

applicable, and shall at that time file a copy of any such petition with the department Department. The department Department, within 12 days, shall review the petition and file a recommendation regarding the petition in the same manner as is set forth in subsection 225(b) of this title. recommendation shall set forth reasons why the petition shall be accepted without hearing or shall request that a hearing on the petition be scheduled. If the department Department requests a hearing on the petition, or, if the board Board deems a hearing necessary, it shall appoint a time and place in the county where the proposed corporation is to have its principal office for hearing the petition, and shall make an order for the publication of the substance thereof and the time and place of hearing two weeks successively in a newspaper of general circulation in the county to be served by the petitioner, the last publication to be at least seven days before the day appointed for the hearing. The director for public advocacy Director for Public Advocacy shall represent the public at such hearing. If the board Board finds that the operation of such business will promote the general good of the state, State and will conform with the State Telecommunications Plan, if applicable, it shall give such person, partnership, unincorporated association or previously incorporated association a certificate of public good specifying the business and territory to be served by such petitioners. For good cause, after opportunity for hearing, the board Board may amend or revoke any certificate awarded under the provisions of this section. If any such certificate is revoked, the person, partnership, unincorporated association, or previously incorporated association shall no longer have authority to conduct any business which is subject to the jurisdiction of the board Board whether or not regulation thereunder has been reduced or suspended, under section 226a or 227a of this title.

(b) A company subject to the general supervision of the public service board Public Service Board under section 203 of this title may not abandon or curtail any service subject to the jurisdiction of the board Board or abandon all or any part of its facilities if it would in doing so effect the abandonment, curtailment or impairment of the service, without first obtaining approval of the public service board Board, after notice and opportunity for hearing, and upon finding by the board Board that the abandonment or curtailment is consistent with the public interest and the State Telecommunications Plan, if applicable; provided, however, this section shall not apply to disconnection of service pursuant to valid tariffs or to rules adopted under section 209(b) and (c) of this title.

Sec. 23. 30 V.S.A. § 504 is amended to read:

§ 504. CERTIFICATES OF PUBLIC GOOD

- (a) Certificates of public good granted under this chapter shall be for a period of 11 years.
- (b) Issuance of a certificate shall be after opportunity for hearing and findings by the <u>board Board</u> that the applicant has complied or will comply with requirements adopted by the <u>board Board</u> to ensure that the system provides:
- (1) designation of adequate channel capacity and appropriate facilities for public, educational, or governmental use;
- (2) adequate and technically sound facilities and equipment, and signal quality;
- (3) a reasonably broad range of public, educational, and governmental programming;
- (4) the prohibition of discrimination among customers of basic service; and
- (5) basic service in a competitive market, and if a competitive market does not exist, that the system provides basic service at reasonable rates determined in accordance with section 218 of this title; and
- (6) service that conforms with the relevant provisions of the State Telecommunications Plan.
- (c) In addition to the requirements set forth in subsection (b) of this section, the board Board shall insure ensure that the system provides or utilizes:
- (1) a reasonable quality of service for basic, premium or otherwise, having regard to available technology, subscriber interest, and cost;
- (2) construction, including installation, which conforms to all applicable state State and federal laws and regulations and the National Electric Safety Code;
- (3) a competent staff sufficient to provide adequate and prompt service and to respond quickly and comprehensively to customer and department Department complaints and problems;
- (4) unless waived by the board <u>Board</u>, an office which shall be open during usual business hours, have a listed toll-free telephone so that complaints and requests for repairs or adjustments may be received; and
- (5) reasonable rules and policies for line extensions, disconnections, customer deposits, and billing practices.

- (d) A certificate granted to a company shall represent nonexclusive authority of that company to build and operate a cable television system to serve customers only within specified geographical boundaries. Extension of service beyond those boundaries may be made pursuant to the criteria in section 504 of this title this section, and the procedures in section 231 of this title.
- (e) Subdivision (b)(6) of this section (regarding conformity with the State Telecommunications Plan) shall apply only to certificates that expire or new applications that are filed after the year 2014.
- Sec. 24. 30 V.S.A. § 518 is added to read:

§ 518. DISCLOSURE OF RETRANSMISSION FEES

A retransmission agreement entered into between a commercial broadcasting station and a cable company pursuant to 47 U.S.C. § 325 shall not include terms prohibiting the company from disclosing to its subscribers any fees incurred for program content retransmitted on the cable network under the retransmission agreement.

- * * * Statutory Revision Authority * * *
- Sec. 25. LEGISLATIVE COUNCIL STATUTORY REVISION AUTHORITY; LEGISLATIVE INTENT
- (a) The staff of the Office of the Legislative Council in its statutory revision capacity is authorized and directed to amend the Vermont Statutes Annotated as follows:
- (1) deleting all references to "by the end of the year 2013" in 30 V.S.A. chapter 91; and
- (2) during the interim of the 2015 biennium of the General Assembly, in 30 V.S.A. § 227e, replacing every instance of the words "Secretary of Administration" and "Secretary" with the words "Director for Connectivity" and "Director," respectively.
- (b) Any duties and responsibilities that arise by reference to the Division for Connectivity in the Vermont Statutes Annotated shall not be operative until the Division is established pursuant to 3 V.S.A. § 2225.
 - * * * Effective Dates * * *

Sec. 26. EFFECTIVE DATES

This act shall take effect on passage, except that Secs. 9, 10, and 11 (regarding the Division for Connectivity) shall take effect on July 1, 2015.

And that after passage the title of the bill be amended to read:

An act relating to Vermont telecommunications policy.

And that the bill ought to pass in concurrence with such proposal of amendment.

Senator Cummings, for the Committee on Appropriations, to which the bill was referred, reported recommending that the Senate propose to the House that the bill be amended as recommended by the Committee on Finance with the following amendments thereto:

<u>First</u>: In Sec. 3, 30 V.S.A. § 7516 (regarding the Connectivity Fund), by striking out subsection (a) in its entirety and by inserting in lieu thereof a new subsection (a) to read as follows:

(a) There is created a Connectivity Fund for the purpose of providing access to Internet service that is capable of speeds of at least 4 Mbps download and 1 Mbps upload to every E-911 business and residential location in Vermont, beginning with locations not served as of December 31, 2013 according to the minimum technical service characteristic objectives applicable at that time. Within this category of unserved Vermonters, priority shall be given to locations having access to only satellite or dial-up Internet service. Any new services funded in whole or in part by monies in this Fund shall be capable of being continuously upgraded to reflect the best available, most economically feasible service capabilities.

<u>Second</u>: By striking out Sec. 19 and the immediately preceding reader assistance in their entirety and by inserting in lieu thereof a new Sec. 19 and reader assistance as follows:

- * * * Administration Report; E-911; Vermont USF Fiscal Agent; Vermont Communications Board; FirstNet * * *
- Sec. 19. ADMINISTRATION REPORT; TRANSFERS AND CONSOLIDATION; VERMONT USF FISCAL AGENT
- (a) On January 1, 2015, after receiving input from State and local agencies potentially impacted, the Secretary of Administration shall submit a report to the General Assembly proposing a plan for transferring the responsibilities and powers of the Enhanced 911 Board, including necessary positions, to the Division for Connectivity, the Department of Public Service, or the Department of Public Safety, as he or she deems appropriate. The plan shall include budgetary recommendations and shall strive to achieve annual operational savings of at least \$300,000.00, as well as enhanced coordination and efficiency, and reductions in operational redundancies. The report shall include draft legislation implementing the Secretary's plan. In addition, the report shall include findings and recommendations on whether it would be cost

effective to select an existing State agency to serve as fiscal agent to the Vermont Universal Service Fund.

(b) As part of the report required in subsection (a) of this section, the Secretary shall also make findings and recommendations regarding the status of the Vermont Communications Board, Department of Public Safety, and the Vermont Public Safety Broadband Network Commission (Vermont FirstNet). If not prohibited by federal law, the Secretary shall propose draft legislation creating an advisory board within the Division for Connectivity or the Department of Public Safety comprised of 15 members appointed by the Governor to assume functions of the current Enhanced 911 Board, the Vermont Communications Board, and Vermont FirstNet, as the Secretary deems appropriate. Upon establishment of the new advisory board and not later than July 1, 2015, the E-911 Board and the Vermont Communications Board shall cease to exist.

And that the bill ought to pass in concurrence with such proposal of amendment.

Thereupon, the bill was read the second time by title only pursuant to Rule 43, and the recommendation of proposal of amendment of the Committee on Finance was amended as recommended by the Committee on Appropriations.

Thereupon, pending the question, Shall the Senate propose to the House that the bill be amended as recommended by the Committee on Finance, as amended?, Senator Galbraith moved to amend the proposal of amendment of the Committee on Finance, as amended, in Sec. 9, 3 V.S.A. § 2225 subsection (f) after the words "accurate map and" by inserting the word truthful

Which was disagreed to on a roll call, Yeas 1, Nays 29.

Senator Galbraith having demanded the yeas and nays, they were taken and are as follows:

Roll Call

Those Senators who voted in the affirmative were: Galbraith.

Those Senators who voted in the negative were: Ashe, Ayer, Baruth, Benning, Bray, Campbell, Collins, Cummings, Doyle, Flory, French, Hartwell, Kitchel, Lyons, MacDonald, Mazza, McAllister, McCormack, Mullin, Nitka, Pollina, Rodgers, Sears, Sirotkin, Snelling, Starr, Westman, White, Zuckerman.

Thereupon, the proposal of amendment recommended by the Committee on Finance, as amended, was agreed to and third reading of the bill was ordered.

Proposal of Amendment; Third Reading Ordered H. 699.

Senator McCormack, for the Committee on Health and Welfare, to which was referred House bill entitled:

An act relating to temporary housing.

Reported recommending that the Senate propose to the House to amend the bill by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 33 V.S.A. § 2103 is amended to read:

§ 2103. ELIGIBILITY

* * *

(f) An eligible participant for temporary housing shall not be required to furnish more than 30 percent of his or her income toward the cost of temporary housing. The Secretary of Human Services may adopt rules as necessary, pursuant to 3 V.S.A. chapter 25, to implement this subsection.

Sec. 2. EFFECTIVE DATE

This act shall take effect on passage.

And that the bill ought to pass in concurrence with such proposal of amendment.

Thereupon, the bill was read the second time by title only pursuant to Rule 43, the proposal of amendment was agreed to, and third reading of the bill was ordered.

Proposal of Amendment; Third Reading Ordered H. 795.

Senator Ashe, for the Committee on Judiciary, to which was referred House bill entitled:

An act relating to victim's compensation and restitution procedures.

Reported recommending that the Senate propose to the House to amend the bill by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 13 V.S.A. § 5362 is amended to read:

§ 5362. RESTITUTION UNIT

- (a) A Restitution Unit is created within the Center for Crime Victim Services for purposes of <u>assuring ensuring</u> that crime victims receive restitution when it is ordered by the Court.
- (b) The Restitution Unit shall administer the Restitution Fund established under section 5363 of this title.
 - (c) The Restitution Unit shall have the authority to:
- (1) Collect restitution from the offender when it is ordered by the court Court under section 7043 of this title.
- (2) Bring an action to enforce Enforce a restitution obligation as a civil judgment under section 7043 of this title. The Restitution Unit shall enforce restitution orders issued prior to July 1, 2004 pursuant to the law in effect on the date the order is issued.
- (3)(A) Share and access information, <u>including information maintained</u> by the National Criminal Information Center, consistent with Vermont and federal law, from the Court, the Department of Corrections, the Department of Motor Vehicles, the Department of Taxes, and the Department of Labor, and <u>law enforcement agencies</u> in order to carry out its collection and enforcement functions. The Restitution Unit, for purposes of establishing and enforcing restitution payment obligations, is designated as a law enforcement agency for the sole purpose of requesting and obtaining access to information needed to identify or locate a person, including access to information maintained by the National Criminal Information Center.
- (B) Provide information to the Department of Corrections concerning supervised offenders, including an offender's restitution payment history and balance, address and contact information, employment information, and information concerning the Restitution Unit's collection efforts.
- (C) The Restitution Unit is specifically authorized to collect, record, use, and disseminate Social Security numbers as needed for the purpose of collecting restitution and enforcing restitution judgment orders issued by the Court, provided that the Social Security number is maintained on a separate form that is confidential and exempt from public inspection and copying under the Public Records Act.
- (4) Investigate and verify <u>losses</u> as <u>determined</u> by the <u>Restitution Unit</u>, <u>including losses</u> that may be eligible for advance payment from the <u>Restitution Special Fund</u>, and <u>verify</u> the amount of insurance or other payments paid to or for the benefit of a victim, and reduce the amount collected or to be collected

from the offender or disbursed to the victim from the Crime Victims' Restitution Special Fund accordingly. The Restitution Unit, when appropriate, shall submit to the court Court a proposed revised restitution order stipulated to by the victim and the unit, with copies provided to the victim and the offender. No hearing shall be required, and the Court shall amend the judgment order to reflect the amount stipulated to by the victim and the Restitution Unit.

- (5) Adopt such administrative rules as are reasonably necessary to carry out the purposes set forth in this section.
- (6)(A) Report offenders' payment histories to credit reporting agencies, provided that the Unit shall not report information regarding offenders who are incarcerated. The Unit shall not make a report under this subdivision (6) until after it has notified the offender of the proposed report by first class mail or other like means to give actual notice, and provided the offender a period not to exceed 20 days to contest the accuracy of the information with the Unit. The Unit shall immediately notify each credit bureau organization to which information has been furnished of any increases or decreases in the amount of restitution owed by the offender.
- (B) Obtain offenders' credit reports from credit reporting agencies. The Unit shall not obtain a report under this subdivision (6) until after it has notified the offender by first class mail or other means likely to give actual notice of its intent to obtain the report.
- (7) Enter into a repayment contract with a juvenile or adult accepted into a diversion program and to bring a civil action to enforce the contract when a diversion program has referred an individual pursuant to 3 V.S.A. § 164a.
- (8) Contract with one or more sheriff's departments for the purposes of serving process, warrants, demand letters, and mittimuses in restitution cases, and contract with one or more law enforcement agencies or other investigators for the purpose of investigating and locating offenders and enforcing restitution judgment orders.
- (9) Collect from an offender subject to a restitution judgment order all fees and direct costs, including reasonable attorney's fees, incurred by the Restitution Unit as a result of enforcing the order and investigating and locating the offender.
- Sec. 2. 13 V.S.A. § 5363 is amended to read:
- § 5363. CRIME VICTIM'S RESTITUTION SPECIAL FUND

- (d)(1) The Restitution Unit is authorized to advance up to \$10,000.00 \$5,000.00 to a victim or to a deceased victim's heir or legal representative if the victim:
- (A) was first ordered by the Court to receive restitution on or after July 1, 2004;
 - (B) is a natural person or the natural person's legal representative;
- (C) has not been reimbursed under subdivision (2) of this subsection; and
- (D) is a natural person and has been referred to the Restitution Unit by a diversion program pursuant to 3 V.S.A. § 164a.
- (2) The Restitution Unit may make advances of up to \$10,000.00 \$5,000.00 under this subsection to the following persons or entities:
- (A) A victim service agency approved by the Restitution Unit if the agency has advanced monies which would have been payable to a victim under subdivision (1) of this subsection.
- (B) A victim who is a natural person or the natural person's legal representative in a case where the defendant, before or after an adjudication of guilt, enters into a drug court contract requiring payment of restitution.
- (3) An advance under this subsection shall not be made to the government or to any governmental subdivision or agency.
 - (4) An advance under this subsection shall not be made to a victim who:
- (A) fails to provide the Restitution Unit with the documentation necessary to support the victim's claim for restitution; or
- (B) violated a criminal law of this State which caused or contributed to the victim's material loss; or
- (C) has crime-related losses that are eligible for payment from the Victim Compensation Special Fund.
- (5) An advance under this subsection shall not be made for the amount of cash loss included in a restitution judgment order.
 - (6) An advance under this subsection shall not be made for:
 - (A) jewelry or precious metals; or
- (B) luxury items or collectibles identified in rules adopted by the Unit pursuant to subdivision 5362(c)(5) of this title.

Sec. 3. 13 V.S.A. § 7043 is amended to read:

§ 7043. RESTITUTION

* * *

(e)(1) An order of restitution shall establish the amount of the material loss incurred by the victim, which shall be the restitution judgment order. In the event the offender is unable to pay the restitution judgment order at the time of sentencing, the Court shall establish a restitution payment schedule for the offender based upon the offender's current and reasonably foreseeable ability to pay, subject to modification under subsection (k)(1) of this section. Notwithstanding 12 V.S.A. chapter 113 or any other provision of law, interest shall not accrue on a restitution judgment.

(2)(A) Every order of restitution shall:

- (i) include the offender's name, address, <u>telephone number</u>, and Social Security number, <u>provided that the Social Security number is redacted</u> pursuant to the Vermont Rules for Public Access to Court Records;
- (ii) include the name, address, and telephone number of the offender's employer; and
- (iii) require the offender, until his or her restitution obligation is satisfied, to notify the Restitution Unit within 30 days if the offender's address, telephone number, or employment changes, including providing the name, address, and telephone number of each new employer.

(B) [Repealed.]

- (3) An order of restitution may require the offender to pay restitution for an offense for which the offender was not convicted if the offender knowingly and voluntarily executes a plea agreement which provides that the offender pay restitution for that offense. A copy of the plea agreement shall be attached to the restitution order.
- (f)(1) If not paid at the time of sentencing, restitution may be ordered as a condition of probation, supervised community sentence, furlough, preapproved furlough, or parole if the convicted person is sentenced to preapproved furlough, probation, or supervised community sentence, or is sentenced to imprisonment and later placed on parole. A person shall not be placed on probation solely for purposes of paying restitution. An offender may not be charged with a violation of probation, furlough, or parole for nonpayment of a restitution obligation incurred after July 1, 2004.
- (2) The Department of Corrections shall work collaboratively with the Restitution Unit to assist with the collection of restitution. The Department

shall provide the Restitution Unit with information about the location and employment status of the offender.

- (g)(1) When restitution is requested but not ordered, the Court shall set forth on the record its reasons for not ordering restitution.
- (2)(A) If restitution was not requested at the time of sentencing <u>as the result of an error by the State</u>, or if expenses arose after the entry of a restitution order, the <u>State may file a motion with the sentencing court to reopen the restitution case in order to consider a the victim may request for restitution payable from the Restitution Fund. Restitution <u>ordered paid</u> under this subdivision <u>shall be payable from the Restitution Fund and shall not be payable by the offender.</u> <u>If the restitution is for expenses that arose after the entry of a restitution order, the restitution shall be capped at \$1,000.00</u>.</u>
- (B) A motion request under this subdivision shall be filed with the Restitution Unit within one year after the imposition of sentence or the entry of the restitution order.
- (h) Restitution ordered under this section shall not preclude a person from pursuing an independent civil action for all claims not covered by the restitution order.
- (i)(1) The <u>court Court</u> shall transmit a copy of a restitution order <u>and the plea agreement</u>, if <u>any</u>, to the Restitution Unit, which shall make payment to the victim in accordance with section 5363 of this title.
- (2) To the extent that the Victims Compensation Board has made payment to or on behalf of the victim in accordance with chapter 167 of this title, restitution, if imposed, shall be paid to the Restitution Unit, which shall make payment to the Victims Compensation Fund.
- (j) The Restitution Unit may bring an action, including a small claims procedure, on a form approved by the Court Administrator, to enforce a restitution judgment order entered by the Criminal Division of the Superior Court. The action shall be brought against an the offender in the Civil Division of the Superior Court of the unit where the offender resides or in the unit where the order was issued. In an action under this subsection, a restitution order issued by the Criminal Division of the Superior Court shall be enforceable in the Civil Division of the Superior Court or in a small claims procedure in the same manner as a civil judgment. Superior and Small Claims Court filing fees shall be waived for an action brought under this subsection, and for an action to renew a restitution judgment.

* * *

- (m)(1) If the offender fails to pay restitution as ordered by the court, the Restitution Unit may file an action to enforce the restitution order in Superior or Small Claims Court. After an enforcement action is filed <u>pursuant to subsection</u> (j) of this section, any further proceedings related to the action shall be heard in the <u>court Court</u> where it was filed. The <u>court Court</u> shall set the matter for hearing and shall provide notice to the Restitution Unit, the victim, and the offender. <u>Upon filing of a motion for financial disclosure</u>, the Court may order the offender to appear at the hearing and disclose assets and liabilities and produce any documents the Court deems relevant.
- (2) If the court Court determines the offender has failed to comply with the restitution order, the court Court may take any action the Court deems necessary to ensure the offender will make the required restitution payment, including:
 - (1)(A) amending the payment schedule of the restitution order;
- (2)(B) ordering, in compliance with the procedures required in Rule 4.1 of the Vermont Rules of Civil Procedure, the disclosure, attachment, and sale of assets and accounts owned by the offender;
- (3)(C) ordering <u>trustee process against</u> the offender's wages withheld pursuant to subsection (n) of this section; or
- (4)(D) ordering the suspension of any recreational licenses owned by the offender.
- (3) If the Court finds that the offender has an ability to pay and willfully refuses to do so, the offender may be subject to civil contempt proceedings under 12 V.S.A. chapter 5.

* * *

- (p) An obligation to pay restitution is part of a criminal sentence and is:
- (1) nondischargeable in the United States Bankruptcy Court to the maximum extent provided under 11 U.S.C. §§ 523 and 1328; and
 - (2) not subject to any statute of limitations; and
- (3) not subject to the renewal of judgment requirements of 12 V.S.A. § 506.

* * *

Sec. 4. 13 V.S.A. § 5573 is amended to read:

§ 5573. COMPLAINT

(a) A complaint filed under this subchapter shall be supported by facts and shall allege that:

- (1) the complainant has been convicted of a <u>felony</u> crime, been sentenced to a term of imprisonment, and served all or any part at least six months of the sentence in a correctional facility; and
- (2) the complainant was exonerated pursuant to subchapter 1 of this chapter through the complainant's conviction being reversed or vacated, the information or indictment being dismissed, the complainant being acquitted after a second or subsequent trial, or the granting of a pardon.
- (b) The court may dismiss the complaint, upon its own motion or upon motion of the <u>state</u> <u>State</u>, if it determines that the complaint does not state a claim for which relief may be granted.
- Sec. 5. 13 V.S.A. § 5574 is amended to read:

§ 5574. BURDEN OF PROOF; JUDGMENT; DAMAGES

- (a) A claimant shall be entitled to judgment in an action under this subchapter if the claimant establishes each of the following by a preponderance of the clear and convincing evidence:
- (1) The complainant was convicted of a <u>felony</u> crime, was sentenced to a term of imprisonment, and served all or any part at least six months of the sentence in a correctional facility.

(2) As a result of DNA evidence:

- (A) The complainant's conviction was reversed or vacated, the complainant's information or indictment was dismissed, or the complainant was acquitted after a second or subsequent trial; or.
- (B) The complainant was pardoned for the crime for which he or she was sentenced.
- (3) DNA evidence establishes that the complainant did not commit the erime for which he or she was sentenced The complainant is actually innocent of the felony or felonies that are the basis for the claim. As used in this chapter, a person is "actually innocent" of a felony or felonies if he or she did not engage in any illegal conduct alleged in the charging documents for which he or she was charged, convicted, and imprisoned.
- (4) The complainant did not fabricate evidence or commit or suborn perjury during any proceedings related to the crime with which he or she was charged.

* * *

Sec. 6. VICTIM'S COMPENSATION FUND; BILLING OF HEALTH CARE FACILITIES IN FY 2015; SUNSET

- (a) Notwithstanding 13 V.S.A. § 5356(c) and 32 V.S.A. § 1407, during fiscal year 2015, the Victim's Compensation Fund shall reimburse health care facilities and health care providers at 50 percent of the billed charges for compensation. The health care facility or health care provider shall not bill any balance to the crime victim.
 - (b) This section shall be repealed on July 1, 2015.

Sec. 7. EFFECTIVE DATE

This act shall take effect on July 1, 2014 and shall apply to restitution orders issued after that date.

And that the bill ought to pass in concurrence with such proposal of amendment.

Senator Sears, for the Committee on Appropriations, to which the bill was referred, reported recommending that the bill ought to pass in concurrence with proposal of amendment as recommended by the Committee on Judiciary.

Thereupon, the bill was read the second time by title only pursuant to Rule 43, the proposal of amendment was agreed to, and third reading of the bill was ordered.

Joint Resolution Adopted in Concurrence

J.R.H. 22.

Joint House resolution entitled:

Joint resolution authorizing the use of the State House on June 18, 2014 for the 2014 Green Mountain Girls State Day.

Having been placed on the Calendar for action, was taken up and adopted in concurrence.

Proposal of Amendment; Bill Passed in Concurrence with Proposals of Amendment

H. 809.

House bill entitled:

An act relating to designation of new town centers and growth centers.

Was taken up.

Thereupon, pending third reading of the bill, Senator Nitka moved to amend the Senate proposal of amendment by striking out the *fourth* proposal of amendment in its entirety and inserting in lieu thereof the following:

<u>Fourth</u>: In Sec. 3, 24 V.S.A. § 2793c, by striking out subdivision (d)(6) in its entirety and inserting in lieu thereof a new subdivision (d)(6) to read:

(6) Designation decision. Within 90 days of the receipt of a completed application, after providing notice as required in the case of a proposed municipal plan or amendment to each person listed under subsection 4384(e) of this title and to the executive director of each adjacent regional planning commission, and after providing an opportunity for the public to be heard, the State Board formally shall designate a growth center if the State Board finds, in a written decision, that the growth center proposal meets the requirements of subsection (b) of this section. An application that complies with all of the requirements of subsection (b) of this section other than the size requirement set forth in subdivision (b)(1) may be approved by the State Board if the applicant presents compelling justification for deviating from the size requirement and provided that at least two-thirds but no fewer than seven of the members of the State Board present vote in favor of the application.

Which was agreed to.

Thereupon, the bill was read the third time and passed in concurrence with proposals of amendment.

Senate Resolution Postponed Indefinitely S.R. 8.

Senate resolution entitled:

Senate resolution reaffirming the friendly bilateral relationships between Taiwan and both the United States and Vermont and the important role of Taiwan in the international community.

Was taken up.

Thereupon, pending third reading of the Senate resolution, Senator Hartwell moved to amend the bill by in the fifth *Whereas* clause, by striking out the following: ", and on August 5, 2012 Taiwan proposed an East China Sea Peace Initiative to resolve the disputes in this area"

Thereupon, pending the question, Shall the resolution be amended as recommended by Senator Hartwell?, Senator Bray moved that consideration of the Senate resolution be postponed indefinitely.

Which was agreed to.

Proposals of Amendment; Third Reading Ordered H. 350.

Senator Ayer, for the Committee on Health and Welfare, to which was referred House bill entitled:

An act relating to the posting of medical unprofessional conduct decisions and to investigators of alleged unprofessional conduct.

Reported recommending that the Senate propose to the House to amend the bill as follows:

First: By adding a new section to be numbered Sec. 5a to read as follows:

Sec. 5a. 18 V.S.A. § 4631a is amended to read:

§ 4631a. EXPENDITURES BY MANUFACTURERS OF PRESCRIBED PRODUCTS

- (a) As used in this section:
 - (1) "Allowable expenditures" means:

* * *

- (H) Sponsorship of an educational program offered by a medical device manufacturer at a national or regional professional society meeting at which programs accredited by the Accreditation Council for Continuing Medical Education, or a comparable professional accrediting entity, are also offered, provided:
- (i) no payment is made directly to a health care professional or pharmacist; and
- (ii) the funding is used solely for bona fide educational purposes, except that the manufacturer may provide meals and other food for program participants.
- (I) Other reasonable fees, payments, subsidies, or other economic benefits provided by a manufacturer of prescribed products at fair market value.

* * *

(7)(C) "Regularly practices" means to practice at least periodically under contract with, as an employee of, or as the owner of, a medical practice, health care facility, nursing home, hospital, or university located in Vermont.

* * *

(12) "Prescribed product" means a drug or device as defined in section 201 of the federal Food, Drug and Cosmetic Act, 21 U.S.C. § 321, a compound drug or drugs, a medical device as defined in this subsection, a biological product as defined in section 351 of the Public Health Service Act, 42 U.S.C. § 262, for human use, or a combination product as defined in 21 C.F.R. § 3.2(e), but shall not include prescription eyeglasses, prescription sunglasses, or other prescription eyewear.

* * *

- (15) "Medical device" means an instrument, apparatus, implement, machine, contrivance, implant, in vitro reagent, or other similar or related article, including any component, part, or accessory, that is:
- (A) recognized in the official National Formulary or the United States Pharmacopeia, or any supplement to them;
- (B) intended for use in the diagnosis of disease or other conditions, or in the cure, mitigation, treatment, or prevention of disease, in humans or other animals; or
- (C) intended to affect the structure or any function of the body of humans or other animals, and which does not achieve its primary intended purposes through chemical action within or on such body and which is not dependent upon being metabolized for the achievement of its primary intended purposes.

<u>Second</u>: By striking out Sec. 6 (Effective Dates) in its entirety and inserting in lieu thereof a new Sec. 6 to read as follows:

Sec. 6. EFFECTIVE DATES

This act shall take effect on passage, except:

- (1) Secs. 1 (amending 26 V.S.A. § 1318), 3 (amending 26 V.S.A. § 1351), and 5a (amending 18 V.S.A. § 4631a) shall take effect on July 1, 2014; and
- (2) Sec. 2 (amending 26 V.S.A. § 1368) shall take effect on July 1, 2015.

And that the bill ought to pass in concurrence with such proposals of amendment.

Thereupon, the bill was read the second time by title only pursuant to Rule 43, and the proposals of amendment were collectively agreed to.

Thereupon, pending the question, Shall the bill be read a third time?, Senator Ayer moved to amend the Senate proposal of amendment in Sec. 2, 26 V.S.A. § 1368, in subdivision (a)(4)(B), at the end of the subdivision

following "within five business days of the expiration of the appeal period" by inserting the following: or within five business days of the request of the licensee, whichever is later

Which was agreed to.

Thereupon, third reading of the bill was ordered.

Proposal of Amendment; Third Readings Ordered H. 325.

Senator Cummings, for the Committee on Health and Welfare, to which was referred House bill entitled:

An act relating to a bill of rights for children of arrested and incarcerated parents.

Reported recommending that the Senate propose to the House to amend the bill by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. LEGISLATIVE FINDINGS

- (a) Children of incarcerated parents have committed no crime, yet they pay a steep penalty. They often forfeit their homes, their safety, their public status and private self-image, and their primary source of comfort and affection.
- (b) The General Assembly and the State have a strong interest in assuring that children of incarcerated parents are provided with the services and support necessary to thrive despite the hardship they face due to their parent's status.

Sec. 2. REPORT

- (a) The Secretary of Human Services, Commissioner of Corrections, and the Commissioner for Children and Families shall study and develop recommendations, within the Integrated Family Services Initiative (IFS), on the following issues:
- (1) the capacity needed to identify and connect children and families of incarcerated individuals to appropriate services within the Integrated Family Services Initiative;
- (2) existing services available to children with incarcerated parents and the need for any additional services to:
- (A) build and maintain healthy relationships between children and incarcerated parents, including parent-child visits, parenting classes, and supervised visits;

- (B) develop child- and family-centered tools or strategies that can be used throughout the criminal justice system to mitigate unintended consequences on children; and
- (C) support children and their families or caregivers by including the use of Family Impact Statements in the Court process;
- (3) appropriate physical settings for children to visit incarcerated parents and services while the parent is incarcerated;
- (4) a mechanism to ensure that coordinated services are provided to children of incarcerated parents by the Department for Children and Families and the Department of Corrections;
- (5) agency data systems to track and coordinate services for children of incarcerated parents; and
- (6) the cost of services necessary to implement a comprehensive system of care addressing the unique needs of children of incarcerated parents.
- (b) Recommendations shall be developed in consultation with the following stakeholders:
 - (1) the Department of Corrections;
 - (2) the Department for Children and Families;
 - (3) the Department of Mental Health;
 - (4) the Prisoners' Rights Office;
 - (5) LUND;
 - (6) the Parent Child Center Network; and
 - (7) kinship organizations.
- (c) The Secretary and Commissioners shall consider the Inmate Family Survey Project and its recommendations for best practices.
- (d) On or before January 15, 2015, the Secretary shall submit a report and recommendations to the Senate Committee on Health and Welfare, Senate Committee on Institutions, House Committee on Human Services, and House Committee on Corrections and Institutions.
- Sec. 3. 28 V.S.A. § 204(d) is amended to read:
- (d) Any presentence report, pre-parole report, or supervision history prepared by any employee of the Department in the discharge of the employee's official duty, except as provided in subdivision 204a(b)(5) and section 205 of this title, is privileged and shall not be disclosed to anyone outside the Department other than the judge or the Parole Board, except that

the Court or Board may in its discretion permit the inspection of the report or parts thereof by the state's attorney, the defendant or inmate, or his or her attorney, or other persons having a proper interest therein, whenever the best interest or welfare of the defendant or inmate makes that action desirable or helpful. Nothing in this section shall prohibit the Department for Children and Families from accessing the supervision history of probationers or parolees for the purpose of child protection.

Sec. 4. EFFECTIVE DATE

This act shall take effect on passage.

And that after passage the title of the bill be amended to read:

An act relating to the rights of children of arrested and incarcerated parents.

And that the bill ought to pass in concurrence with such proposal of amendment.

Thereupon, the bill was read the second time by title only pursuant to Rule 43, the proposal of amendment was agreed to, and third reading of the bill was ordered.

H. 690.

Senator Sears, for the Committee on Judiciary, to which was referred House bill entitled:

An act relating to the definition of serious functional impairment.

Reported recommending that the Senate propose to the House to amend the bill in Sec. 2, by striking out the following: "July 1, 2014" and inserting in lieu thereof the following: passage

And that the bill ought to pass in concurrence with such proposal of amendment.

Thereupon, the bill was read the second time by title only pursuant to Rule 43, the proposal of amendment was agreed to, and third reading of the bill was ordered.

House Concurrent Resolutions

The following joint concurrent resolutions having been placed on the consent calendar on the preceding legislative day, and no Senator having requested floor consideration as provided by the Joint Rules of the Senate and House of Representatives, were severally adopted in concurrence:

By Representative Morrissey and others,

By Senators Hartwell and Sears,

H.C.R. 330.

House concurrent resolution honoring choral conductor, musician, composer, and college music instructor Edwin Lawrence.

By Representative Stevens,

By Senators Ayer and Bray,

H.C.R. 331.

House concurrent resolution honoring Grace Simonds for her municipal public service as the Town Clerk and Town Service Officer of Whiting.

By Representative Fagan and others,

By Senators Flory, French and Mullin,

H.C.R. 332.

House concurrent resolution congratulating Erica Wallstrom on being awarded an Albert Einstein Distinguished Educator Fellowship.

By Representative Fagan and others,

By Senators Flory, French and Mullin,

H.C.R. 333.

House concurrent resolution congratulating Rutland Senior High School Principal William Olsen on being named the 2014 Vermont Principal of the Year.

By Representative Marek and others,

By Senator Doyle,

H.C.R. 334.

House concurrent resolution commemorating the publication of *The Vermont Difference: Perspectives from the Green Mountain State*.

By Representative Corcoran and others,

By Senators Sears and Hartwell,

H.C.R. 335.

House concurrent resolution in memory of former Representative Lawrence Powers.

By the Committee on General, Housing and Military Affairs,

H.C.R. 336.

House concurrent resolution honoring Vermont National Guard State Command Sergeant Major Forest T. Glodgett on his distinguished military career.

By Representative Turner and others,

H.C.R. 337.

House concurrent resolution recognizing all Vermont firefighters, police officers, and emergency medical service (EMS) personnel for the professional level of service they provide to their communities.

By Representatives Lewis and Donahue,

H.C.R. 338.

House concurrent resolution honoring Wayne Hunter for his public service as a U.S. Postal Service employee in Northfield.

By Representative Ram and others,

H.C.R. 339.

House concurrent resolution congratulating Sandy Baird on her most-deserved receipt of the 2014 Vermont Bar Association's Pro Bono Service Award.

By Representative Mook and others,

By Senators Hartwell and Sears,

H.C.R. 340.

House concurrent resolution honoring the Southwest Vermont Supervisory Union teachers and staff concluding their careers in 2014.

Message from the House No. 55

A message was received from the House of Representatives by Ms. Melissa Kucserik, its Second Assistant Clerk, as follows:

Mr. President:

I am directed to inform the Senate that:

The House has considered Senate proposals of amendment to the following House bills:

H. 112. An act relating to the labeling of food produced with genetic engineering.

- **H. 356.** An act relating to prohibiting littering in or on the waters of the State.
- **H. 650.** An act relating to establishing the Ecosystem Restoration and Water Quality Improvement Special Fund.

And has severally concurred therein.

Message from the House No. 56

A message was received from the House of Representatives by Ms. Melissa Kucserik, its Second Assistant Clerk, as follows:

Mr. President:

I am directed to inform the Senate that:

The House has considered a bill originating in the Senate of the following title:

S. 283. An act relating to the changing of the name of the Vermont Criminal Information Center.

And has passed the same in concurrence.

The House has considered bills originating in the Senate of the following titles:

- **S. 211.** An act relating to permitting of sewage holding and pumpout tanks for public buildings.
 - **S. 247.** An act relating to the regulation of medical marijuana dispensaries.
 - **S. 275.** An act relating to the Court's jurisdiction over youthful offenders.

And has passed the same in concurrence with proposals of amendment in the adoption of which the concurrence of the Senate is requested.

The House has considered Senate proposal of amendment to the following House bill:

H. 871. An act relating to miscellaneous pension changes.

And has severally concurred therein.

The House has adopted joint resolution of the following title:

J.R.H. 21. Joint resolution urging Congress to enact the Blue Water Navy Vietnam Veterans Act of 2013.

In the adoption of which the concurrence of the Senate is requested.

The House has adopted House concurrent resolutions of the following titles:

- **H.C.R.** 330. House concurrent resolution honoring choral conductor, musician, composer, and college music instructor Edwin Lawrence.
- **H.C.R. 331.** House concurrent resolution honoring Grace Simonds for her municipal public service as the Town Clerk and Town Service Officer of Whiting.
- **H.C.R. 332.** House concurrent resolution congratulating Erica Wallstrom on being awarded an Albert Einstein Distinguished Educator Fellowship.
- **H.C.R. 333.** House concurrent resolution congratulating Rutland Senior High School Principal William Olsen on being named the 2014 Vermont Principal of the Year.
- **H.C.R. 334.** House concurrent resolution commemorating the publication of *The Vermont Difference: Perspectives from the Green Mountain State.*
- **H.C.R.** 335. House concurrent resolution in memory of former Representative Lawrence Powers.
- **H.C.R.** 336. House concurrent resolution honoring Vermont National Guard State Command Sergeant Major Forest T. Glodgett on his distinguished military career.
- **H.C.R.** 337. House concurrent resolution recognizing all Vermont firefighters, police officers, and emergency medical service (EMS) personnel for the professional level of service they provide to their communities.
- **H.C.R. 338.** House concurrent resolution honoring Wayne Hunter for his public service as a U.S. Postal Service employee in Northfield.
- **H.C.R. 339.** House concurrent resolution congratulating Sandy Baird on her most-deserved receipt of the 2014 Vermont Bar Association's Pro Bono Service Award.
- **H.C.R. 340.** House concurrent resolution honoring the Southwest Vermont Supervisory Union teachers and staff concluding their careers in 2014.

In the adoption of which the concurrence of the Senate is requested.

Adjournment

On motion of Senator Campbell, the Senate adjourned, to reconvene on Monday, April 28, 2014, at one o'clock in the afternoon pursuant to J.R.S. 56.