Journal of the House

Thursday, May 1, 2014

At nine o'clock and thirty minutes in the forenoon the Speaker called the House to order.

Devotional Exercises

Devotional exercises were conducted by Rep. Tom Stevens of Waterbury, Vt.

Rules Suspended; Bills Messaged to Senate Forthwith

On motion of **Rep. Savage of Swanton**, the rules were suspended and the following bills were ordered messaged to the Senate forthwith:

S. 208

Senate bill, entitled

An act relating to solid waste management

S. 220

Senate bill, entitled

An act relating to furthering economic development

S. 239

Senate bill, entitled

An act relating to the regulation of toxic substances

S. 241

Senate bill, entitled

An act relating to binding arbitration for State employees

S. 291

Senate bill, entitled

An act relating to the establishment of transition units at State correctional facilities

S. 293

Senate bill, entitled

An act relating to reporting on population-level outcomes and indicators and on program-level performance measures

Senate Proposal of Amendment Concurred in H. 809

The Senate proposed to the House to amend House bill, entitled

An act relating to designation of new town centers and growth centers

<u>First</u>: In Sec. 3, 24 V.S.A. § 2793c, by striking out subdivisions (c)(5)(A) and (B) and inserting in lieu thereof two new subdivisions to be (c)(5)(A) and (B) to read:

- (5) Each application for designation as a growth center shall include:
- (A) a description from the regional planning commission in which each applicant municipality is located of the role of the proposed growth center in the region, and the relationship between the proposed growth center and neighboring communities;
- (B) written confirmation from the applicable regional planning commission that the proposed growth center conforms with the regional plan for the region in which each applicant municipality is located;
- <u>Second</u>: In Sec. 3, 24 V.S.A. § 2793c, in subdivision (c)(5)(D)(iii), by striking out "25" and inserting in lieu thereof 20.
- Third: In Sec. 3, 24 V.S.A. § 2793c, in subdivision (d)(1)(A), by striking out "subdivision (B) of this subdivision (1)" and inserting in lieu thereof subsection (c) of this section.
- <u>Fourth</u>: In Sec. 3, 24 V.S.A. § 2793c, by striking out subdivision (d)(6) in its entirety and inserting in lieu thereof a new subdivision (d)(6) to read:
- (6) Designation decision. Within 90 days of the receipt of a completed application, after providing notice as required in the case of a proposed municipal plan or amendment to each person listed under subsection 4384(e) of this title and to the executive director of each adjacent regional planning commission, and after providing an opportunity for the public to be heard, the State Board formally shall designate a growth center if the State Board finds, in a written decision, that the growth center proposal meets the requirements of subsection (b) of this section. An application that complies with all of the requirements of subsection (b) of this section other than the size requirement set forth in subdivision (b)(1) may be approved by the State Board if the applicant presents compelling justification for deviating from the size

requirement and provided that at least two-thirds but no fewer than seven of the members of the State Board present vote in favor of the application.

<u>Fifth</u>: In Sec. 6, 24 V.S.A. § 4382, by striking out subdivision (a)(2) in its entirety and inserting in lieu thereof a new subdivision (a)(2) to read:

(2) A land use plan:

- (A) consisting of a map and statement of present and prospective land uses, indicating those areas proposed for forests, recreation, agriculture (using the agricultural lands identification process established in 6 V.S.A. § 8), residence, commerce, industry, public, and semi-public uses and open spaces reserved for flood plain, wetland protection, or other conservation purposes; and
- (B) setting forth the present and prospective location, amount, intensity, and character of such land uses and the appropriate timing or sequence of land development activities in relation to the provision of necessary community facilities and service; and
- (C) identifying those areas, if any, proposed for designation under chapter 76A of this title, together with, for each area proposed for designation, an explanation of how the designation would further the plan's goals and the goals of section 4302 of this title, and how the area meets the requirements for the type of designation to be sought;

Sixth: By inserting a new Sec. 10 to read as follows:

Sec. 10. 24 V.S.A. § 4451 is amended to read:

§ 4451. ENFORCEMENT; PENALTIES

- (a) Any person who violates any bylaw after it has been adopted under this chapter or who violates a comparable ordinance or regulation adopted under prior enabling laws shall be fined not more than \$200.00 for each offense. No action may be brought under this section unless the alleged offender has had at least seven days' warning notice by certified mail. An action may be brought without the seven-day notice and opportunity to cure if the alleged offender repeats the violation of the bylaw or ordinance after the seven-day notice period and within the next succeeding 12 months.
- (1) The seven-day warning notice shall state that a violation exists, that the alleged offender has an opportunity to cure the violation within the seven days, and that the alleged offender will not be entitled to an additional warning notice for a violation occurring after the seven days.
 - (2) A notice of violation issued under this chapter also shall state:

- (A) the bylaw or municipal land use permit condition alleged to have been violated;
 - (B) the facts giving rise to the alleged violation;
- (C) to whom appeal may be taken and the period of time for taking an appeal; and
- (D) that failure to file an appeal within that period will render the notice of violation the final decision on the violation addressed in the notice.
- (3) In default of payment of the fine, the person, the members of any partnership, or the principal officers of the corporation shall each pay double the amount of the fine. Each day that a violation is continued shall constitute a separate offense. All fines collected for the violation of bylaws shall be paid over to the municipality whose bylaw has been violated.
- (b) Any person who, being the owner or agent of the owner of any lot, tract, or parcel of land, lays out, constructs, opens, or dedicates any street, sanitary sewer, storm sewer, water main, or other improvements for public use, travel, or other purposes or for the common use of occupants of buildings abutting thereon, or sells, transfers, or agrees or enters into an agreement to sell any land in a subdivision or land development whether by reference to or by other use of a plat of that subdivision or land development or otherwise, or erects any structure on that land, unless a final plat has been prepared in full compliance with this chapter and the bylaws adopted under this chapter and has been recorded as provided in this chapter, shall be fined not more than \$200.00, and each lot or parcel so transferred or sold or agreed or included in a contract to be sold shall be deemed a separate violation. All fines collected for these violations shall be paid over to the municipality whose bylaw has been violated. The description by metes and bounds in the instrument of transfer or other document used in the process of selling or transferring shall not exempt the seller or transferor from these penalties or from the remedies provided in this chapter.

And by renumbering the remaining section to be numerically correct.

Which proposal of amendment was considered and concurred in.

Senate Proposal of Amendment Not Concurred in; Committee of Conference Requested and Appointed

H. 699

The Senate proposed to the House to amend House bill, entitled An act relating to temporary housing By striking all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 33 V.S.A. § 2103 is amended to read:

§ 2103. ELIGIBILITY

* * *

(f) An eligible participant for temporary housing shall not be required to furnish more than 30 percent of his or her income toward the cost of temporary housing. The Secretary of Human Services may adopt rules as necessary, pursuant to 3 V.S.A. chapter 25, to implement this subsection.

Sec. 2. EFFECTIVE DATE

This act shall take effect on passage.

Pending the question, Will the House concur in the Senate proposal of amendment? **Rep. Mrowicki of Putney** moved that the House refuse to concur and ask for a Committee of Conference, which was agreed to, and the Speaker appointed as members of the Committee of Conference on the part of the House:

Rep. Mrowicki of Putney Rep. McFaun of Barre Town Rep. Batchelor of Derby

Senate Proposal of Amendment Concurred in

H. 758

The Senate proposed to the House to amend House bill, entitled

An act relating to notice of potential layoffs

By striking all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. FINDINGS

The General Assembly finds:

- (1) The 21st century workplace is fundamentally different from the 20th century workplace. Along with a changing workplace comes a different workforce. Policies and resources must be updated to reflect the changing workplace and workforce.
- (2) Businesses retain sensitive information for proprietary and competitive reasons.

- (3) When the State requires this information, the sensitivity of this information must be respected and protected.
- (4) The Department, as well as other agencies, are able to access federal and State resources to mitigate adverse employment impacts affecting employers, employees, communities, and the Unemployment Insurance Trust Fund.
- (5) The Department and the Agency of Commerce and Community Development, as well as other agencies, must be able to respond to and assist with economic and workforce training and retention initiatives in a timely fashion.
- (6) Municipalities, school districts, and local for-profit and nonprofit businesses are all affected by plant closings and mass layoffs. In order to mitigate adverse impacts, communities and stakeholders need timely information pertaining to plant closings and mass layoffs. Private and public sectors need to work together to reduce the volatility and disruptions that come with layoffs.
- Sec. 2. 21 V.S.A. chapter 5, subchapter 3A is added to read:

Subchapter 3A. Notice of Potential Layoffs Act

§ 411. DEFINITIONS

As used in this subchapter:

- (1) "Affected employees" means employees who may be expected to experience an employment loss as a consequence of a proposed or actual business closing or mass layoff by their employer.
 - (2) "Business closing" means:
 - (A) the permanent shutdown of a facility;
- (B) the permanent cessation of operations at one or more worksites in the State that results in the layoff of 50 or more employees over a 90-day period; or
- (C) the cessation of work or operations not scheduled to resume within 90 days that affects 50 or more employees.
 - (3) "Commissioner" means the Commissioner of Labor.
 - (4) "Department" means the Department of Labor.
 - (5) "Employer" means any person that employs:
 - (A) 50 or more full-time employees;

- (B) 50 or more part-time employees who work at least 1,040 hours per employee per year; or
 - (C) a combination of 50 or more:
 - (i) full-time employees; and
- (ii) part-time employees who work at least 1,040 hours per employee per year.
- (6) "Employment loss" means the termination of employment that is the direct result of a business closing or mass layoff. An employee will not be considered to have suffered an employment loss if the employee is offered a transfer to a different site of employment within 35 miles; or if prior to the layoff notice to the employee, the employee voluntarily separates or retires or was separated by the employer for unsatisfactory performance or misconduct.
- (7) "Mass layoff" means a permanent employment loss of at least 50 employees at one or more worksites in Vermont during any 90-day period. In determining whether a mass layoff has occurred or will occur, employment losses for two or more groups of employees, each of which is below this threshold but which in the aggregate exceed this threshold and which occur within any 90-day period shall be considered to be a mass layoff unless the employer demonstrates that the employment losses are the result of separate and distinct actions and causes.
- (8) "Representative" means an exclusive bargaining agent as legally recognized under State or federal labor laws.

§ 412. EDUCATION AND OUTREACH

The Department and the Agency of Commerce and Community Development shall prepare information and materials for the purpose of informing and educating Vermont employers with regard to programs and resources that are available to assist with economic and workforce retention initiatives in order to avoid business closings and mass layoffs. The Department and the Agency of Commerce and Community Development shall also inform Vermont employers of the employers' obligations that will be required for proper notice under the provisions of this act.

§ 413. NOTICE AND WAGE PAYMENT OBLIGATIONS

(a) An employer who will engage in a closing or mass layoff shall provide notice to the Secretary of Commerce and Community Development and the Commissioner in accordance with this section to enable the State to present information on potential support for the employer and separated employees.

- (b) Notwithstanding subsection (a) of this section, an employer who will engage in a closing or mass layoff shall provide notice to the Secretary of Commerce and Community Development and the Commissioner 45 days prior to the effective date of the closing or layoffs that reach the thresholds defined in section 411 of this subchapter, and shall provide 30-days' notice to the local chief elected official or administrative officer of the municipality, affected employees, and bargaining agent, if any.
- (c) The employer shall send to the Commissioner and the Secretary the approximate number and job titles of affected employees, the anticipated date of the employment loss, and the affected worksites within the time allotted for notice to the Commissioner and Secretary under subsection 413(b) or 414(b) of this subchapter. Concurrent with the notification to the affected employees, in accordance with subsection 413(b) of this subchapter, the employer shall send to the Commissioner in writing the actual number of layoffs, job titles, date of layoff, and other information as the Commissioner deems necessary for the purposes of unemployment insurance benefit processing and for accessing federal and State resources to mitigate adverse employment impacts affecting employers, employees, and communities.
- (d) In the case of a sale of part or all of an employer's business where mass layoffs will occur, the seller and the purchaser are still required to comply with the notice requirements under subsection (b) of this section.
- (e) Nothing in this subchapter shall abridge, abrogate, or restrict the right of the State to require an employer that is receiving State economic development funds or incentives from being required to provide additional or earlier notice as a condition for the receipt of such funds or incentives.
- (f) An employer is required to pay all unpaid wage and compensation owed to any laid-off worker, as required under this title.
- (g) This section shall not apply to a nursing home in situations where Rules 2.8 and 3.14 of the Vermont Licensing and Operating Rules for Nursing Homes apply or where the CMS Requirements for Long-Term Care Facilities apply, pursuant to 42 C.F.R. §§ 483.12 and 483.75.

§ 414. EXCEPTIONS

- (a) In the case of a business closing or mass layoff, an employer is not required to comply with the notice requirement in subsection 413 of this subchapter and may delay notification to the Department if:
 - (1) the business closing or mass layoff results from a strike or a lockout;

- (2) the employer is actively attempting to secure capital or investments in order to avoid closing or mass layoffs; and the capital or investments sought, if obtained, would have enabled the employer to avoid or postpone the business closing or mass layoff, and the employer reasonably and in good faith believed that giving the notice would have precluded the employer from securing the needed capital or investment;
- (3) the business closing or mass layoff is caused by business circumstances that were not reasonably foreseeable at the time the 45-day notice would have been required;
- (4) the business closing or mass layoff is due to a disaster beyond the control of the employer; or
- (5)(A) the business closing or the mass layoff is the result of the conclusion of seasonal employment or the completion of a particular project or undertaking; or
- (B) the affected employees were hired with the understanding that their employment was limited to the duration of the season, facility, project, or undertaking.
- (b) An employer that is unable to provide the notice otherwise required by this subchapter as a result of circumstances described in subsection (a) of this section shall provide as much notice as is practicable and at that time shall provide a brief statement to the Commissioner regarding the basis for failure to meet the notification period. In such situations, the mailing of the notice by certified mail or any other method approved by the Commissioner shall be considered acceptable in the fulfillment of the employer's obligation to give notice to each affected employee under this subchapter. At the time of notice to the Commissioner, the employer shall provide the required information under subdivisions 413(c) of this subchapter.

§ 415. VIOLATIONS

- (a) An employer who violates subsection 413(b) or 414(b) of this subchapter is liable to each employee who lost his or her employment for:
- (1) one day of severance pay for each day after the first day in the 45 day notice period required in subsection 413(b) of this subchapter, up to a maximum of ten days severance pay; and
- (2) the continuation, not to exceed one month after an employment loss, of existing medical or dental coverage under an employment benefit plan, if any, necessary to cover any delay in an employee's eligibility for obtaining

alternative coverage resulting directly from the employer's violation of notice requirements.

- (b) The amount of an employer's liability under subsection (a) of this section shall be reduced by the following:
- (1) any voluntary and unconditional payments made by the employer to the employee that were not required to satisfy any legal obligation;
- (2) any payments by the employer to a third party or trustee, such as premiums for health benefits or payments to a defined contribution pension plan, on behalf of and attributable to the employee for the period of the violation; and
- (3) any liability paid by the employer under any applicable federal law governing notification of mass layoffs, business closings, or relocations.
- (c) If an employer proves to the satisfaction of the Commissioner that the act or omission that violated this subchapter was in good faith, the Commissioner may reduce the amount of liability provided for in this section. In determining the amount of such a reduction, the Commissioner shall consider any efforts by the employer to mitigate the violation.
- (d) If, after an administrative hearing, the Commissioner determines that an employer has violated any of the requirements of this subchapter, the Commissioner shall issue an order including any penalties assessed by the Commissioner under sections 415 and 417 of this subchapter. The employer may appeal a decision of the Commissioner to the Superior Court within 30 days of the date of the Commissioner's order.

§ 416. POWERS OF THE COMMISSIONER

- (a) The Commissioner may adopt rules as necessary, pursuant to 3 V.S.A. chapter 25, to carry out this subchapter. The rules shall include provisions that allow the parties access to administrative hearings for any actions of the Department under this subchapter.
- (b) In any investigation or proceeding under this subchapter, the Commissioner has, in addition to all other powers granted by law, the authority to subpoena and examine information of an employer necessary to determine whether a violation of this subchapter has occurred, including to determine the validity of any defense.
- (c) Information obtained through administration of this subchapter by the Commissioner and the Secretary of Commerce and Community Development shall be confidential, except that the number of layoffs, the types of jobs affected, and work locations affected shall cease to be confidential after local

government and the affected employees have been notified. The Department may provide the information collected pursuant to subsection 413(c) of this subchapter to the U.S. Department of Labor and any other governmental entities for the purposes of securing benefits for the affected employees.

(d) Neither the Commissioner nor any court shall have the authority to enjoin a business closing, relocation, or mass layoff under this subchapter.

§ 417. ADMINISTRATIVE PENALTY

An employer who fails to give notice as required by subsection 413(b) or 414(b) of this subchapter shall be subject to an administrative penalty of \$500.00 for each day that the employer was deficient in the notice to the Department. The Commissioner may waive the administrative penalty if the employer:

- (1) demonstrates good cause under subsection 414(b) of this subchapter;
- (2) pays to all affected employees the amounts for which the employer is liable under section 415 of this title within 30 days from the date the employer enacts the business closing or mass layoff; and
- (3) pays to all affected employees any unpaid wage and compensation owed to any laid-off worker, as required under this title.

§ 418. OTHER RIGHTS

The rights and remedies provided to employees by this subchapter do not infringe upon or alter any other contractual or statutory rights and remedies of the employees. Nothing in this section is intended to alter or diminish or replace any federal or State regulatory mandates for a shutdown or closure of a regulated business or entity.

Sec. 3. EFFECTIVE DATES

- (a) This section, Sec. 1, and in Sec. 2, 21 V.S.A. §§ 412 (education and outreach) and 416(a) shall take effect on passage.
- (b) Sec. 2, except for 21 V.S.A. §§ 412 and 416(a), shall take effect on January 15, 2015.

Which proposal of amendment was considered and concurred in.

Senate Proposal of Amendment Concurred in H. 690

The Senate proposed to the House to amend House bill, entitled An act relating to the definition of serious functional impairment In Sec. 2, by striking out "<u>July 1, 2014</u>" and inserting in lieu thereof <u>passage</u> Which proposal of amendment was considered and concurred in.

Proposal of Amendment Agreed to; Third Reading Ordered S. 281

Rep. Dakin of Chester, for the committee on Health Care, to which had been referred Senate bill, entitled

An act relating to vision riders and a choice of providers for vision and eye care services

Reported in favor of its passage in concurrence with proposal of amendment as follows:

By striking all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 8 V.S.A. § 4088j is added to read:

§ 4088j. CHOICE OF PROVIDERS FOR VISION CARE AND MEDICAL EYE CARE SERVICES

- (a) To the extent a health insurance plan provides coverage for vision care or medical eye care services, it shall cover those services whether provided by a licensed optometrist or by a licensed ophthalmologist, provided the health care professional is acting within his or her authorized scope of practice and participates in the plan's network.
- (b) A health insurance plan shall impose no greater co-payment, coinsurance, or other cost-sharing amount for services when provided by an optometrist than for the same service when provided by an ophthalmologist.
- (c) A health insurance plan shall provide to a licensed health care professional acting within his or her scope of practice the same level of reimbursement or other compensation for providing vision care and medical eye care services that are within the lawful scope of practice of the professions of medicine, optometry, and osteopathy, regardless of whether the health care professional is an optometrist or an ophthalmologist.
- (d)(1) A health insurer shall permit a licensed optometrist to participate in plans or contracts providing for vision care or medical eye care to the same extent as it does an ophthalmologist.
- (2) A health insurer shall not require a licensed optometrist or ophthalmologist to provide discounted materials benefits or to participate as a provider in another medical or vision care plan or contract as a condition or

requirement for the optometrist's or ophthalmologist's participation as a provider in any medical or vision care plan or contract.

- (e)(1) An agreement between a health insurer or an entity that writes vision insurance and an optometrist or ophthalmologist for the provision of vision services to plan members or subscribers in connection with coverage under a stand-alone vision plan or other health insurance plan shall not require that an optometrist or ophthalmologist provide services or materials at a fee limited or set by the plan or insurer unless the services or materials are reimbursed as covered services under the contract.
- (2) An optometrist or ophthalmologist shall not charge more for services and materials that are noncovered services under a vision plan than his or her usual and customary rate for those services and materials.
- (3) Reimbursement paid by a vision plan for covered services and materials shall be reasonable and shall not provide nominal reimbursement in order to claim that services and materials are covered services.

(f) As used in this section:

- (1) "Covered services" means services and materials for which reimbursement from a vision plan or other health insurance plan is provided by a member's or subscriber's plan contract, or for which a reimbursement would be available but for application of the deductible, co-payment, or coinsurance requirements under the member's or subscriber's health insurance plan.
- (2) "Health insurance plan" means any health insurance policy or health benefit plan offered by a health insurer or a subcontractor of a health insurer, as well as Medicaid and any other public health care assistance program offered or administered by the State or by any subdivision or instrumentality of the State. The term includes vision plans but does not include policies or plans providing coverage for a specified disease or other limited benefit coverage.
- (3) "Health insurer" shall have the same meaning as in 18 V.S.A. § 9402.
- (4) "Materials" includes lenses, devices containing lenses, prisms, lens treatments and coatings, contact lenses, and prosthetic devices to correct, relieve, or treat defects or abnormal conditions of the human eye or its adnexa.
- (5) "Ophthalmologist" means a physician licensed pursuant to 26 V.S.A. chapter 23 or an osteopathic physician licensed pursuant to 26 V.S.A. chapter 33 who has had special training in the field of ophthalmology.
- (6) "Optometrist" means a person licensed pursuant to 26 V.S.A. chapter 30.

Sec. 2. EFFECTIVE DATE

This act shall take effect on January 1, 2015.

The bill, having appeared on the Calendar one day for notice, was taken up, read the second time and the recommendation of proposal of amendment agreed to and third reading ordered.

Rules Suspended; Bill Messaged to Senate Forthwith

On motion of **Rep. Turner of Milton**, the rules were suspended and the bill was ordered messaged to the Senate forthwith.

H. 699

House bill, entitled

An act relating to temporary housing

Senate Proposal of Amendment Concurred in

H. 325

The Senate proposed to the House to amend House bill, entitled

An act relating to a bill of rights for children of arrested and incarcerated parents

By striking all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. LEGISLATIVE FINDINGS

- (a) Children of incarcerated parents have committed no crime, yet they pay a steep penalty. They often forfeit their homes, their safety, their public status and private self-image, and their primary source of comfort and affection.
- (b) The General Assembly and the State have a strong interest in assuring that children of incarcerated parents are provided with the services and support necessary to thrive despite the hardship they face due to their parent's status.

Sec. 2. REPORT

- (a) The Secretary of Human Services, Commissioner of Corrections, and the Commissioner for Children and Families shall study and develop recommendations, within the Integrated Family Services Initiative (IFS), on the following issues:
- (1) the capacity needed to identify and connect children and families of incarcerated individuals to appropriate services within the Integrated Family Services Initiative;

- (2) existing services available to children with incarcerated parents and the need for any additional services to:
- (A) build and maintain healthy relationships between children and incarcerated parents, including parent-child visits, parenting classes, and supervised visits;
- (B) develop child- and family-centered tools or strategies that can be used throughout the criminal justice system to mitigate unintended consequences on children; and
- (C) support children and their families or caregivers by including the use of Family Impact Statements in the Court process;
- (3) appropriate physical settings for children to visit incarcerated parents and services while the parent is incarcerated;
- (4) a mechanism to ensure that coordinated services are provided to children of incarcerated parents by the Department for Children and Families and the Department of Corrections;
- (5) agency data systems to track and coordinate services for children of incarcerated parents; and
- (6) the cost of services necessary to implement a comprehensive system of care addressing the unique needs of children of incarcerated parents.
- (b) Recommendations shall be developed in consultation with the following stakeholders:
 - (1) the Department of Corrections;
 - (2) the Department for Children and Families:
 - (3) the Department of Mental Health;
 - (4) the Prisoners' Rights Office;
 - (5) LUND;
 - (6) the Parent Child Center Network; and
 - (7) kinship organizations.
- (c) The Secretary and Commissioners shall consider the Inmate Family Survey Project and its recommendations for best practices.
- (d) On or before January 15, 2015, the Secretary shall submit a report and recommendations to the Senate Committee on Health and Welfare, Senate Committee on Institutions, House Committee on Human Services, and House Committee on Corrections and Institutions.

Sec. 3. 28 V.S.A. § 204(d) is amended to read:

(d) Any presentence report, pre-parole report, or supervision history prepared by any employee of the Department in the discharge of the employee's official duty, except as provided in subdivision 204a(b)(5) and section 205 of this title, is privileged and shall not be disclosed to anyone outside the Department other than the judge or the Parole Board, except that the Court or Board may in its discretion permit the inspection of the report or parts thereof by the state's attorney, the defendant or inmate, or his or her attorney, or other persons having a proper interest therein, whenever the best interest or welfare of the defendant or inmate makes that action desirable or helpful. Nothing in this section shall prohibit the Department for Children and Families from accessing the supervision history of probationers or parolees for the purpose of child protection.

Sec. 4. EFFECTIVE DATE

This act shall take effect on passage.

And that after passage the title of the bill be amended to read: "An act relating to the rights of children of arrested and incarcerated parents".

Which proposal of amendment was considered and concurred in.

Proposal of Amendment Agreed to; Third Reading Ordered S. 184

Rep. Grad of Moretown, for the committee on Judiciary, to which had been referred Senate bill, entitled

An act relating to eyewitness identification policy

Reported in favor of its passage in concurrence with proposal of amendment as follows:

By striking all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 13 V.S.A. chapter 182, subchapter 3 is added to read:

Subchapter 3. Law Enforcement Practices

§ 5581. EYEWITNESS IDENTIFICATION POLICY

(a) On or before January 1, 2015, every State, county, and municipal law enforcement agency and every constable who exercises law enforcement authority pursuant to 24 V.S.A. § 1936a and who is trained in compliance with 20 V.S.A. § 2358 shall adopt an eyewitness identification policy.

- (b) The written policy shall contain, at a minimum, the following essential elements as identified by the Law Enforcement Advisory Board:
 - (1) Protocols guiding the use of a show-up identification procedure.
- (2) The photo or live lineup shall be conducted by a blind administrator who does not know the suspect's identity. For law enforcement agencies with limited staff, this can be accomplished through a procedure in which photographs are placed in folders, randomly numbered and shuffled, and then presented to an eyewitness such that the administrator cannot see or track which photograph is being presented to the witness until after the procedure is completed.
- (3) Instructions to the eyewitness, including that the perpetrator may or may not be among the persons in the identification procedure.
- (4) In a photo or live lineup, fillers shall possess the following characteristics:
- (A) All fillers selected shall resemble the eyewitness's description of the perpetrator in significant features such as face, weight, build, or skin tone, including any unique or unusual features such as a scar or tattoo.
- (B) At least five fillers shall be included in a photo lineup, in addition to the suspect.
- (C) At least four fillers shall be included in a live lineup, in addition to the suspect.
- (5) If the eyewitness makes an identification, the administrator shall seek and document a clear statement from the eyewitness, at the time of the identification and in the eyewitness's own words, as to the eyewitness's confidence level that the person identified in a given identification procedure is the perpetrator.
- (c) The model policy issued by the Law Enforcement Advisory Board shall encourage ongoing law enforcement training in eyewitness identification procedures for State, county, and municipal law enforcement agencies and constables who exercise law enforcement authority pursuant to 24 V.S.A. § 1936a and are trained in compliance with 20 V.S.A. § 2358.
- (d) If a law enforcement agency does not adopt a policy by January 1, 2015 in accordance with this section, the model policy issued by the Law Enforcement Advisory Board shall become the policy of that law enforcement agency or constable.
- Sec. 2. REPORTING EYEWITNESS IDENTIFICATION POLICIES

The Vermont Criminal Justice Training Council shall report to the General Assembly on or before April 15, 2015 regarding law enforcement's compliance with Sec. 1 of this act.

Sec. 3. 20 V.S.A. § 2366 is amended to read:

§ 2366. LAW ENFORCEMENT AGENCIES; BIAS-FREE POLICING POLICY; RACE DATA COLLECTION

- (a) No later than January 1, 2013 On or before September 1, 2014, every State, local, county, and municipal law enforcement agency that employs one or more certified law enforcement officers, and every law enforcement officer who exercises law enforcement authority pursuant to 24 V.S.A. § 1936a and who is trained in compliance with section 2358 of this title, shall adopt a bias-free policing policy. The policy shall contain the following essential substantially the same elements of such a policy as determined by the Law Enforcement Advisory Board after its review of either the current Vermont State Police Policy and bias-free policing policy or the most current model policy issued by the Office of the Attorney General.
- (b) The policy shall encourage ongoing bias free law enforcement training for State, local, county, and municipal law enforcement agencies If a law enforcement agency or officer that is required to adopt a policy pursuant to subsection (a) of this section fails to do so on or before September 1, 2014, that agency or officer shall be deemed to have adopted, and shall follow and enforce, the model policy issued by the Office of the Attorney General.
- (c) On or before September 7, 2014, and annually thereafter as part of their annual training report to the Council, every State, local, county, and municipal law enforcement agency, and every law enforcement officer who exercises law enforcement authority pursuant to 24 V.S.A. § 1936a and who is trained in compliance with section 2358 of this title, shall report to the Council whether the agency or officer has adopted a bias-free policing policy in accordance with subsections (a) and (b) of this section and which policy has been adopted. The Criminal Justice Training Council shall determine, as part of the Council's annual certification of training requirements, if current officers have received training on bias-free policing.
- (d) On or before October 15, 2014, and annually thereafter on April 1, the Criminal Justice Training Council shall report to the House and Senate Committees on Judiciary which departments and officers have adopted a bias-free policing policy, which policy has been adopted, and whether officers have received training on bias-free policing.

- (e) On or before September 1, 2014, every State, local, county, and municipal law enforcement agencies that employ one or more certified law enforcement officers are encouraged to work with the Vermont Association of Chiefs of Police to extend the collection of roadside stop race data uniformly throughout state law enforcement agencies, with the goal of obtaining uniform roadside-stop race data for analysis agency shall collect roadside stop data, including the age, gender, race, and ethnicity of drivers. Law enforcement agencies shall work with the Vermont Criminal Justice Training Council with the goals of collecting uniform data, adopting uniform storage methods and periods, and ensuring that data can be analyzed. Roadside stop data shall be public.
- Sec. 4. 13 V.S.A. chapter 182, subchapter 3 of is added to read:

Subchapter 3. Law Enforcement Practices

§ 5581. ELECTRONIC RECORDING OF A CUSTODIAL

INTERROGATION

- (a) As used in this section:
 - (1) "Custodial interrogation" means any interrogation:
- (A) involving questioning by a law enforcement officer that is reasonably likely to elicit an incriminating response from the subject; and
- (B) in which a reasonable person in the subject's position would consider himself or herself to be in custody, starting from the moment a person should have been advised of his or her Miranda rights and ending when the questioning has concluded.
- (2) "Electronic recording" or "electronically recorded" means an audio and visual recording that is an authentic, accurate, unaltered record of a custodial interrogation, or if law enforcement does not have the current capacity to create a visual recording, an audio recording of the interrogation.
- (3) "Place of detention" means a building or a police station that is a place of operation for the State police, a municipal police department, county sheriff department, or other law enforcement agency that is owned or operated by a law enforcement agency at which persons are or may be questioned in connection with criminal offenses or detained temporarily in connection with criminal charges pending a potential arrest or citation.
- (4) "Statement" means an oral, written, sign language, or nonverbal communication.

- (b)(1) A custodial interrogation that occurs in a place of detention concerning the investigation of a felony violation of chapter 53 (homicide) or 72 (sexual assault) of this title shall be electronically recorded in its entirety.
- (2) In consideration of best practices, law enforcement shall strive to record simultaneously both the interrogator and the person being interrogated.
- (c)(1) The following are exceptions to the recording requirement in subsection (b) of this section:
 - (A) exigent circumstances;
 - (B) a person's refusal to be electronically recorded;
 - (C) interrogations conducted by other jurisdictions;
- (D) a reasonable belief that the person being interrogated did not commit a felony violation of chapter 53 (homicide) or 72 (sexual assault) of this title and, therefore, an electronic recording of the interrogation was not required;
 - (E) the safety of a person or protection of his or her identity; and
 - (F) equipment malfunction.
- (2) If law enforcement does not make an electronic recording of a custodial interrogation as required by this section, the prosecution shall prove by a preponderance of the evidence that one of the exceptions identified in subdivision (1) of this subsection applies. If the prosecution does not meet the burden of proof, the evidence is still admissible, but the Court shall provide cautionary instructions to the jury regarding the failure to record the interrogation.

Sec. 5. LAW ENFORCEMENT ADVISORY BOARD

- (a) The Law Enforcement Advisory Board (LEAB) shall develop a plan for the implementation of Sec. 1 of this act, 13 V.S.A. § 5581 (electronic recording of a custodial interrogation).
- (b) The LEAB, in consultation with practitioners and experts in recording interrogations, including the Innocence Project, shall:
- (1) assess the scope and location of the current inventory of recording equipment in Vermont;
- (2) develop recommendations, including funding options, regarding how to equip adequately law enforcement with the recording devices necessary to carry out Sec. 1 of this act, 13 V.S.A. § 5581 (electronic recording of a custodial interrogation); and

- (3) develop recommendations for expansion of recordings to questioning by a law enforcement officer that is reasonably likely to elicit an incriminating response from the subject regarding any felony offense.
- (c) On or before October 1, 2014, the LEAB shall submit a written report to the Senate and House Committees on Judiciary with its recommendations for the implementation of Sec. 1 of this act, 13 V.S.A. § 5581 (electronic recording of a custodial interrogation).

Sec. 6. EFFECTIVE DATES

This act shall take effect on passage except for Sec. 4 which shall take effect on October 1, 2015.

and that after passage the title of the bill be amended to read: "An act relating to law enforcement policies on eyewitness identification and bias-free policing and on recording of custodial interrogations in homicide and sexual assault cases".

The bill, having appeared on the Calendar one day for notice, was taken up and read the second time.

Thereupon, **Rep. Kilmartin of Newport City** asked that the question be divided and the first vote be taken on Sec. 3(e) and the remaining sections second to be voted on second.

Pending the question, Shall the House propose to the Senate to amend the bill as recommended in Sec. 3(e) only? **Rep. Kilmartin of Newport City** demanded the Yeas and Nays, which demand was sustained by the Constitutional number.

Pending the call of the roll, **Rep. Kilmartin of Newport City** withdrew his request for a roll call.

Pending the question, Shall the House propose to the Senate to amend the bill as recommended by the committee on Judiciary? **Rep. Lippert of Hinesburg** demanded the Yeas and Nays, which demand was sustained by the Constitutional number. The Clerk proceeded to call the roll and the question, Shall the House propose to the Senate to amend the bill as recommended by the committee on Judiciary? was decided in the affirmative. Yeas, 138. Nays, 3.

Those who voted in the affirmative are:

Ancel of Calais

Bissonnette of Winooski

Bartholomew of Hartland

Botzow of Pownal

Burditt of West Rutland

Burditt of Tunbridge

Campion of Bennington Canfield of Fair Haven Carr of Brandon Christie of Hartford * Clarkson of Woodstock Cole of Burlington Condon of Colchester Connor of Fairfield Conquest of Newbury Consejo of Sheldon Copeland-Hanzas of Bradford Corcoran of Bennington Cross of Winooski Cupoli of Rutland City Dakin of Chester Davis of Washington Deen of Westminster Devereux of Mount Holly Dickinson of St. Albans Town Donahue of Northfield Donovan of Burlington Ellis of Waterbury **Emmons of Springfield** Evans of Essex Fagan of Rutland City Fay of St. Johnsbury Feltus of Lyndon Fisher of Lincoln Frank of Underhill French of Randolph Gage of Rutland City Gallivan of Chittenden Goodwin of Weston Grad of Moretown Greshin of Warren Haas of Rochester Head of South Burlington Heath of Westford Hebert of Vernon Higley of Lowell Hooper of Montpelier **Hubert of Milton**

Huntley of Cavendish Jerman of Essex Johnson of South Hero Johnson of Canaan Juskiewicz of Cambridge Keenan of St. Albans City Kilmartin of Newport City * Kitzmiller of Montpelier Klein of East Montpelier Koch of Barre Town Komline of Dorset Krebs of South Hero Krowinski of Burlington Kupersmith of South Burlington Lanpher of Vergennes Larocque of Barnet Lawrence of Lyndon Lenes of Shelburne Lewis of Berlin Lippert of Hinesburg Macaig of Williston Malcolm of Pawlet Manwaring of Wilmington Marcotte of Coventry Marek of Newfane Martin of Springfield Martin of Wolcott Masland of Thetford McCarthy of St. Albans City McCormack of Burlington McCullough of Williston McFaun of Barre Town Michelsen of Hardwick Miller of Shaftsbury Mitchell of Fairfax Mook of Bennington Moran of Wardsboro Morrissey of Bennington Mrowicki of Putney Nuovo of Middlebury O'Brien of Richmond Pearce of Richford

Peltz of Woodbury Poirier of Barre City Potter of Clarendon Pugh of South Burlington Quimby of Concord Rachelson of Burlington Ralston of Middlebury Ram of Burlington Russell of Rutland City Ryerson of Randolph Savage of Swanton Scheuermann of Stowe Sharpe of Bristol Shaw of Pittsford Shaw of Derby Smith of New Haven Smith of Morristown South of St. Johnsbury Spengler of Colchester Stevens of Waterbury Stevens of Shoreham Strong of Albany Stuart of Brattleboro * Sweaney of Windsor Terenzini of Rutland Town Till of Jericho Toleno of Brattleboro Toll of Danville Townsend of South Burlington Turner of Milton Waite-Simpson of Essex Walz of Barre City Webb of Shelburne Weed of Enosburgh Wilson of Manchester Wizowaty of Burlington Woodward of Johnson Wright of Burlington Yantachka of Charlotte Young of Glover Zagar of Barnard

Those who voted in the negative are:

Donaghy of Poultney Van Wyck of Ferrisburgh Winters of Williamstown

Pearson of Burlington *

Those members absent with leave of the House and not voting are:

Branagan of Georgia Myers of Essex Trieber of Rockingham Helm of Fair Haven O'Sullivan of Burlington Vowinkel of Hartford

Hoyt of Norwich Partridge of Windham

Rep. Christie of Hartford explained his vote as follows:

"Mr. Speaker:

I listened to our discussion this morning and was proud of the work of our Judiciary committee and our body. Until you are followed in a store for no reason, treated differently for no reason or stopped by an officer for no reason, it may seem difficult to understand why we need to legislate equity. I am proud to be a Vermonter."

Rep. Kilmartin of Newport City explained his vote as follows:

"Mr. Speaker:

Yes, to pass this generally excellent legislation enhancing innocence, with the recognition that Section 3 on Bias-Free Policing needs minor amendments to restrict the use of collected roadside data in a manner that makes personal identification of drivers in a roadside stop confidential and non-public, and prohibiting the information collected being used evidence in litigation."

Rep. Pearson of Burlington explained his vote as follows:

"Mr. Speaker:

Let our record show that when we actually document our position, bias is less likely to appear. We demonstrate the need for this important policy."

Rep. Stuart of Brattleboro explained her vote as follows:

"Mr. Speaker:

To all of the Latinos and people of color here in "The People's House" today, I want to apologize from the bottom of my heart for the pain the police here in our state have caused you. That kind of behavior is not "the Vermont way," and has no place here in the Green Mountain State."

Thereupon, third reading was ordered.

Recess

At twelve o'clock and six minutes in the afternoon, the Speaker declared a recess until the fall of the gavel.

At one o'clock and eight minutes in the afternoon, the Speaker called the House to order.

Bill Read the Second Time; Consideration Interrupted by Recess S. 287

Rep. Koch of Barre Town, for the committee on Judiciary, to which had been referred Senate bill, entitled

An act relating to involuntary treatment and medication

Reported in favor of its passage in concurrence with proposal of amendment as follows:

By striking all after the enacting clause and inserting in lieu thereof the following:

- Sec. 1. 18 V.S.A. § 7101(9) is amended to read:
- (9) "Interested party" means a guardian, spouse, parent, adult child, close adult relative, a responsible adult friend, or person who has the individual in his or her charge or care. It also means a mental health professional, a law enforcement officer, a licensed physician, <u>or</u> a head of a hospital, a selectman, a town service officer, or a town health officer.
- Sec. 2. 18 V.S.A. § 7256 is amended to read:

§ 7256. REPORTING REQUIREMENTS

Notwithstanding 2 V.S.A. § 20(d), the department of mental health Department of Mental Health shall report annually on or before January 15 to the senate committee on health and welfare and the house committee on human services Senate Committee on Health and Welfare and the House Committee on Human Services regarding the extent to which individuals with mental health conditions receive care in the most integrated and least restrictive setting available. The Department shall consider measures from a variety of sources, including the Joint Commission, the National Quality Forum, the Centers for Medicare and Medicaid Services, the National Institute of Mental Health, and the Substance Abuse and Mental Health Services Administration. The report shall address:

- (1) Utilization use of services across the continuum of mental health services;
- (2) Adequacy adequacy of the capacity at each level of care across the continuum of mental health services;
 - (3) Individual individual experience of care and satisfaction;

- (4) Individual individual recovery in terms of clinical, social, and legal outcomes; and
- (5) <u>Performance</u> of the <u>state's</u> <u>State's</u> mental health system of care as compared to nationally recognized standards of excellence;
- (6) ways in which patient autonomy and self-determination are maximized within the context of involuntary treatment and medication;
- (7) outcome measures and other data on individuals for whom petitions for involuntary medication are filed; and
- (8) progress on alternative treatment options across the system of care for individuals seeking to avoid or reduce reliance on medications, including supported withdrawal from medications.
- Sec. 3. 18 V.S.A. § 7257 is amended to read:

§ 7257. REPORTABLE ADVERSE EVENTS

- (a) An acute inpatient hospital, an intensive residential recovery facility, a designated agency, or a secure residential facility shall report to the department of mental health Department of Mental Health instances of death or serious bodily injury to individuals with a mental health condition in the custody or temporary custody of the commissioner Commissioner.
- (b) An acute inpatient hospital shall report to the Department of Mental Health any staff injuries caused by a person in the custody or temporary custody of the Commissioner that are reported to both the Department of Labor and to the hospital's workers' compensation carrier.
- Sec. 4. 18 V.S.A. § 7259 is amended to read:

§ 7259. MENTAL HEALTH CARE OMBUDSMAN

(a) The department of mental health Department of Mental Health shall establish the office of the mental health care ombudsman Office of the Mental Health Care Ombudsman within the agency designated by the governor Governor as the protection and advocacy system for the state State pursuant to 42 U.S.C. § 10801 et seq. The agency may execute the duties of the office of the mental health care ombudsman Office of the Mental Health Care Ombudsman, including authority to assist individuals with mental health conditions and to advocate for policy issues on their behalf; provided, however, that nothing in this section shall be construed to impose any additional duties on the agency in excess of the requirements under federal law.

- (b) The agency may provide a report annually to the general assembly General Assembly regarding the implementation of this section.
- (c) In the event the protection and advocacy system ceases to provide federal funding to the agency for the purposes described in this section, the general assembly General Assembly may allocate sufficient funds to maintain the office of the mental health care ombudsman Office of the Mental Health Care Ombudsman.
- (d) The Department of Mental Health shall provide a copy of the certificate of need for all emergency involuntary procedures performed on a person in the custody or temporary custody of the Commissioner to the Office of the Mental Health Care Ombudsman on a monthly basis.
- Sec. 5. 18 V.S.A. § 7504 is amended to read:

§ 7504. APPLICATION <u>AND CERTIFICATE</u> FOR EMERGENCY EXAMINATION

- (a) A <u>Upon written application by an interested party made under the pains and penalties of perjury and accompanied by a certificate by a licensed physician who is not the applicant, a person shall be admitted to a designated held for admission to a hospital for an emergency examination to determine if he or she is a person in need of treatment upon written application by an interested party accompanied by a certificate by a licensed physician who is not the applicant. The application and certificate shall set forth the facts and circumstances which that constitute the need for an emergency examination and which that show that the person is a person in need of treatment.</u>
- (b) The application and certificate shall be authority for transporting the person to a designated hospital for an emergency examination, as provided in section 7511 of this title.
- (c) For the purposes of admission of an individual to a designated hospital for care and treatment under this section, a head of a hospital, as provided in subsection (a) of this section, may include a person designated in writing by the head of the hospital to discharge the authority granted in this section. A designated person must be an official hospital administrator, supervisory personnel, or a licensed physician on duty on the hospital premises other than the certifying physician under subsection (a) of this section.
- Sec. 6. 18 V.S.A. § 7505 is amended to read:

§ 7505. WARRANT <u>AND CERTIFICATE</u> FOR IMMEDIATE <u>EMERGENCY</u> EXAMINATION

- (a) In emergency circumstances where a certification by a physician is not available without serious and unreasonable delay, and when personal observation of the conduct of a person constitutes reasonable grounds to believe that the person is a person in need of treatment, and he or she presents an immediate risk of serious injury to himself or herself or others if not restrained, a law enforcement officer or mental health professional may make an application, not accompanied by a physician's certificate, to any district or superior Superior judge for a warrant for an immediate emergency examination.
- (b) The law enforcement officer or mental health professional may take the person into temporary custody and shall apply to the eourt Court without delay for the warrant.
- (c) If the judge is satisfied that a physician's certificate is not available without serious and unreasonable delay, and that probable cause exists to believe that the person is in need of an immediate emergency examination, he or she may order the person to submit to an immediate examination at a designated hospital evaluation by a physician for that purpose.
- (d) If necessary, the <u>court</u> may order the law enforcement officer or mental health professional to transport the person to a <u>designated</u> hospital for an <u>immediate examination</u> <u>evaluation</u> by a physician to determine if the person <u>should be certified for an emergency examination</u>.
- (e) Upon admission to a designated hospital, the person shall be immediately examined by a A person transported pursuant to subsection (d) of this section shall be evaluated as soon as possible after arrival at the hospital. If after evaluation the licensed physician determines that the person is a person in need of treatment, he or she shall issue an initial certificate that sets forth the facts and circumstances constituting the need for an emergency examination and showing that the person is a person in need of treatment. If the physician certifies that the person is a person in need of treatment Once the physician has issued the initial certificate, the person shall be held for an emergency examination in accordance with section 7508 of this title. If the physician does not certify that the person is a person in need of treatment, he or she shall immediately discharge the person and cause him or her to be returned to the place from which he or she was taken, or to such place as the person reasonably directs.
- Sec. 7. 18 V.S.A. § 7508 is amended to read:
- § 7508. EMERGENCY EXAMINATION AND SECOND CERTIFICATION

- (a) When a person is admitted to a designated hospital an initial certification is issued for an emergency examination of a person in accordance with section 7504 or subsection 7505(e) of this title, he or she shall be examined and certified by a psychiatrist as soon as practicable, but not later than one working day 24 hours after admission initial certification.
- (b) If the person is <u>admitted held for admission</u> on an application and physician's certificate, the examining psychiatrist shall not be the same physician who signed the certificate.
- (c) If the psychiatrist does not <u>certify</u> <u>issue a second certification stating</u> that the person is a person in need of treatment, he or she shall immediately discharge <u>or release</u> the person and cause him or her to be returned to the place from which he or she was taken or to such place as the person reasonably directs.
- (d) If the psychiatrist does <u>certify</u> <u>issue a second certification</u> that the person is a person in need of treatment, the <u>person's hospitalization person</u> may continue <u>to be held</u> for an additional 72 hours, at which time <u>hospitalization shall terminate</u> <u>the person shall be discharged or released</u>, unless within that period:
- (1) the person has been accepted for voluntary admission under section 7503 of this title; or
- (2) an application for involuntary treatment is filed with the appropriate court under section 7612 of this title, in which case the patient shall remain hospitalized continue to be held pending the court's decision on the application Court's finding of probable cause on the application.
- (e)(1)(A) A person shall be deemed to be in the temporary custody of the Commissioner when the first of the following occurs:
- (i) a physician files an initial certification for the person while the person is in a hospital; or
- (ii) a person is certified by a psychiatrist to be a person in need of treatment during an emergency examination.
- (B) Temporary custody under this subsection shall continue until the Court issues an order pursuant to subsection 7617(b) of this title or the person is discharged or released.
- (2) The Commissioner shall make every effort to ensure that a person held for an emergency examination pending a hospital admission is receiving temporary care and treatment that:

- (A) uses the least restrictive manner necessary to protect the safety of both the person and the public;
 - (B) respects the privacy of the person and other patients; and
 - (C) prevents physical and psychological trauma.
- (3) All persons admitted or held for admission shall receive a notice of rights as provided for in section 7701 of this title, which shall include contact information for Vermont Legal Aid, the Office of the Mental Health Care Ombudsman, and the mental health patient representative. The Department of Mental Health shall develop and regularly update informational material on available peer-run support services, which shall be provided to all persons admitted or held for admission.
- (4) A person held for an emergency examination may be admitted at an appropriate hospital at any time after the second certification occurs.
- Sec. 8. 18 V.S.A. § 7509 is amended to read:
- § 7509. TREATMENT; RIGHT OF ACCESS
- (a) Upon admission to the hospital pursuant to section <u>7503</u>, 7508, 7617, or 7624 of this title, the person shall be treated with dignity and respect and shall be given such medical and psychiatric treatment as is indicated.
- (b) The person All persons admitted or held for admission shall be given the opportunity, subject to reasonable limitations, to communicate with others, including visits by a peer support person designated by the person, presence of the presence the peer support person at all treatment team meetings the person is entitled to attend, the reasonable use of a telephone, and the reasonable use of electronic mail and the Internet.
- (c) The person shall be requested to furnish the names of persons he or she may want notified of his or her hospitalization and kept informed of his or her status. The head of the hospital shall see that such persons are notified of the status of the patient, how he or she may be contacted and visited, and how they may obtain information concerning him or her.
- Sec. 9. 18 V.S.A. § 7612 is amended to read:

§ 7612. APPLICATION FOR INVOLUNTARY TREATMENT

- (a) An interested party may, by filing a written application, commence proceedings for the involuntary treatment of an individual by judicial process.
- (b) The application shall be filed in the <u>criminal division of the superior</u> court of the proposed patient's residence or, in the case of a nonresident, in any <u>district court</u> Family Division of the Superior Court.

- (c) If the application is filed under section 7508 or 7620 of this title, it shall be filed in the <u>criminal division of the superior court unit of the Family Division of the Superior Court</u> in which the hospital is located. <u>In all other cases</u>, it shall be filed in the unit in which the proposed patient resides. In the <u>case of a nonresident</u>, it may be filed in any unit. The Court may change the <u>venue of the proceeding to the unit in which the proposed patient is located at the time of the trial</u>.
 - (d) The application shall contain:
 - (1) The name and address of the applicant; and.
- (2) A statement of the current and relevant facts upon which the allegation of mental illness and need for treatment is based. The application shall be signed by the applicant under penalty of perjury.
 - (e) The application shall be accompanied by:
- (1) A \underline{a} certificate of a licensed physician, which shall be executed under penalty of perjury stating that he or she has examined the proposed patient within five days of the date the petition is filed, and is of the opinion that the proposed patient is a person in need of treatment, including the current and relevant facts and circumstances upon which the physician's opinion is based; or
- (2) A \underline{a} written statement by the applicant that the proposed patient refused to submit to an examination by a licensed physician.
- (f) Before an examining physician completes the certificate of examination, he or she shall consider available alternative forms of care and treatment that might be adequate to provide for the person's needs, without requiring hospitalization. The examining physician shall document on the certificate the specific alternative forms of care and treatment that he or she considered and why those alternatives were deemed inappropriate, including information on the availability of any appropriate alternatives.
- Sec. 10. 18 V.S.A. § 7612a is added to read:

§ 7612a. PROBABLE CAUSE REVIEW

(a) Within three days after an application for involuntary treatment is filed, the Family Division of the Superior Court shall conduct a review to determine whether there is probable cause to believe that the person was a person in need of treatment at the time of his or her admission. The review shall be based solely on the application for an emergency examination and accompanying certificate by a licensed physician and the application for involuntary treatment.

- (b) If, based on a review conducted pursuant to subsection (a) of this section the Court finds probable cause to believe that the person was a person in need of treatment at the time of his or her admission, the person shall be ordered held for further proceedings in accordance with Part 8 of this title. If probable cause is not established, the person shall be ordered discharged or released from the hospital and returned to the place from which he or she was transported or to such place as the person may reasonably direct.
- (c) An application for involuntary treatment shall not be dismissed solely because the probable cause review is not completed within the time period required by this section if there is good cause for the delay.
- Sec. 11. 18 V.S.A. § 7615 is amended to read:

§ 7615. HEARING <u>ON APPLICATION FOR INVOLUNTARY</u> TREATMENT

- (a)(1) Upon receipt of the application, the court Court shall set a date for the hearing to be held within 10 days from the date of the receipt of the application or 20 days from the date of the receipt of the application if a psychiatric examination is ordered under section 7614 of this title unless the hearing is continued by the court Court pursuant to subsection (b) of this section.
- (2)(A) The applicant or a person who is certified as a person in need of treatment pursuant to section 7508 may file a motion to expedite the hearing. The motion shall be supported by an affidavit, and the Court shall rule on the motion on the basis of the filings without holding a hearing. After viewing the evidence in the light most favorable to the moving party:
- (i) The Court shall grant the motion if it finds that the person demonstrates a significant risk of causing the person or others serious bodily injury as defined in 13 V.S.A. § 1021 even while hospitalized and clinical interventions have failed to address the risk of harm to the person or others.
- (ii) The Court may grant the motion if it finds that the person has received involuntary medication pursuant to section 7624 of this title during the past two years and, based upon the person's response to previous and ongoing treatment, there is good cause to believe that additional time will not result in the person establishing a therapeutic relationship with providers or regaining competence.
- (B) If the Court grants the motion for expedited hearing pursuant to this subdivision, the hearing shall be held within ten days from the date of the order for expedited hearing.

- (b)(1) The court For hearings held pursuant to subdivision (a)(1) of this section, the Court may grant either each party an a onetime extension of time of up to seven days for good cause.
- (2) The Court may grant one or more additional seven-day continuances if:
- (A) the Court finds that the proceeding or parties would be substantially prejudiced without a continuance; or
 - (B) the parties stipulate to the continuance.
- (c) The hearing shall be conducted according to the rules of evidence <u>Vermont Rules of Evidence</u> applicable in civil actions in the criminal division of the superior courts of the state, and to an extent not inconsistent with this part, the rules of civil procedure of the state <u>Vermont Rules of Civil Procedure</u> shall be applicable.
- (d) The applicant and the proposed patient shall have a right to appear at the hearing to testify. The attorney for the <u>state State</u> and the proposed patient shall have the right to subpoena, present, and cross-examine witnesses, and present oral arguments. The <u>court Court may</u>, at its discretion, receive the testimony of any other person.
- (e) The proposed patient may at his or her election attend the hearing, subject to reasonable rules of conduct, and the <u>court Court may exclude all persons, except a peer support person designated by the proposed patient, not necessary for the conduct of the hearing.</u>
- Sec. 12. 18 V.S.A. § 7624 is amended to read:

§ 7624. PETITION FOR INVOLUNTARY MEDICATION

- (a) The <u>commissioner Commissioner</u> may commence an action for the involuntary medication of a person who is refusing to accept psychiatric medication and meets any one of the following <u>three five</u> conditions:
- (1) has been placed in the eommissioner's Commissioner's care and custody pursuant to section 7619 of this title or subsection 7621(b) of this title;
- (2) has previously received treatment under an order of hospitalization and is currently under an order of nonhospitalization, including a person on an order of nonhospitalization who resides in a secure residential recovery facility; or
- (3) has been committed to the custody of the commissioner of corrections Commissioner of Corrections as a convicted felon and is being held in a correctional facility which is a designated facility pursuant to section 7628

- of this title and for whom the department of corrections Departments of Corrections and the department of mental health of Mental Health have jointly determined jointly that involuntary medication would be appropriate pursuant to 28 V.S.A. § 907(4)(H);
- (4) has an application for involuntary treatment pending for which the Court has granted a motion to expedite pursuant to subdivision 7615(a)(2)(A)(i) of this title; or
 - (5)(A) has an application for involuntary treatment pending;
- (B) waives the right to a hearing on the application for involuntary treatment until a later date; and
- (C) agrees to proceed with an involuntary medication hearing without a ruling on whether he or she is a person in need of treatment.
- (b)(1) A Except as provided in subdivision (2) and (3) of this subsection, a petition for involuntary medication shall be filed in the family division of the superior court Family Division of the Superior Court in the county in which the person is receiving treatment.
- (2) If the petition for involuntary medication is filed pursuant to subdivision (a)(4) of this section:
- (A) the petition shall be filed in the county in which the application for involuntary treatment is pending; and
- (B) the Court shall consolidate the application for involuntary treatment with the petition for involuntary medication and rule on the application for involuntary treatment before ruling on the petition for involuntary medication.
- (3) If the petition for involuntary medication is filed pursuant to subdivision (a)(5) of this section, the petition shall be filed in the county in which the application for involuntary treatment is pending.
- (c) The petition shall include a certification from the treating physician, executed under penalty of perjury, that includes the following information:
 - (1) the nature of the person's mental illness;
 - (2) that the person is refusing medication proposed by the physician;
- (3) that the person lacks the competency to decide to accept or refuse medication and appreciate the consequences of that decision;
- (4) the necessity for involuntary medication, including the person's competency to decide to accept or refuse medication;

- (3)(5) any proposed medication, including the method, dosage range, and length of administration for each specific medication;
- (4)(6) a statement of the risks and benefits of the proposed medications, including the likelihood and severity of adverse side effects and its effect on:
- (A) the person's prognosis with and without the proposed medications; and
 - (B) the person's health and safety, including any pregnancy;
- (5)(7) the current relevant facts and circumstances, including any history of psychiatric treatment and medication, upon which the physician's opinion is based:
- (6)(8) what alternate treatments have been proposed by the doctor, the patient, or others, and the reasons for ruling out those alternatives, including information on the availability of any appropriate alternatives; and
- (7)(9) whether the person has executed a durable power of attorney for health care an advance directive in accordance with the provisions of 18 V.S.A. chapter 111, subchapter 2 chapter 231 of this title, and the identity of the health care agent or agents designated by the durable power of attorney advance directive.
- (d) A copy of the durable power of attorney <u>advance directive</u>, if available, shall be attached to the petition.
- Sec. 13. 18 V.S.A. § 7625 is amended to read:

§ 7625. HEARING ON PETITION FOR INVOLUNTARY MEDICATION; BURDEN OF PROOF

- (a) A <u>Unless consolidated with an application for involuntary treatment pursuant to subdivision 7624(b)(2) of this title, a</u> hearing on a petition for involuntary medication shall be held within seven days of filing and shall be conducted in accordance with sections 7613, 7614, 7615(b) (e), and 7616 and subsections 7615(b)-(e) of this title.
- (b) In a hearing conducted pursuant to this section, section 7626, or section 7627 of this title, the commissioner Commissioner has the burden of proof by clear and convincing evidence.
- (c) In determining whether or not the person is competent to make a decision regarding the proposed treatment, the <u>court Court shall</u> consider whether the person is able to make a decision and appreciate the consequences of that decision.

Sec. 14. 18 V.S.A. § 7626 is amended to read:

§ 7626. DURABLE POWER OF ATTORNEY ADVANCE DIRECTIVE

- (a) If a person who is the subject of a petition filed under section 7624 of this title has executed a durable power of attorney an advance directive in accordance with the provisions of 18 V.S.A. chapter 111 chapter 231 of this title, subchapter 2 for health care, the court Court shall suspend the hearing and enter an order pursuant to subsection (b) of this section, if the court Court determines that:
 - (1) the person is refusing to accept psychiatric medication;
- (2) the person is not competent to make a decision regarding the proposed treatment; and
- (3) the decision regarding the proposed treatment is within the scope of the valid, duly executed durable power of attorney for health care advance directive.
- (b) An order entered under subsection (a) of this section shall authorize the eommissioner Commissioner to administer treatment to the person, including involuntary medication in accordance with the direction set forth in the durable power of attorney advance directive or provided by the health care agent or agents acting within the scope of authority granted by the durable power of attorney advance directive. If hospitalization is necessary to effectuate the proposed treatment, the eourt Court may order the person to be hospitalized.
- (c) In the case of a person subject to an order entered pursuant to subsection (a) of this section, and upon the certification by the person's treating physician to the court that the person has received treatment or no treatment consistent with the durable power of attorney for health care for 45 days after the order under subsection (a) of this section has been entered, then the court shall reconvene the hearing on the petition.
- (1) If the court concludes that the person has experienced, and is likely to continue to experience, a significant clinical improvement in his or her mental state as a result of the treatment or nontreatment directed by the durable power of attorney for health care, or that the patient has regained competence, then the court shall enter an order denying and dismissing the petition.
- (2) If the court concludes that the person has not experienced a significant clinical improvement in his or her mental state, and remains incompetent then the court shall consider the remaining evidence under the factors described in subdivisions 7627(c)(1) (5) of this title and render a decision on whether the person should receive medication. [Repealed.]

- (d)(1) The Commissioner of Mental Health shall develop a protocol for use by designated hospitals for the purpose of educating hospital staff on the use and applicability of advance directives pursuant to chapter 231 of this title and other written or oral expressions of treatment preferences pursuant to subsection 7627(b) of this title.
- (2) Prior to a patient's discharge or release, a hospital shall provide information to a patient in the custody or temporary custody of the Commissioner regarding advance directives, including relevant information developed by the Vermont Ethics Network and Office of the Mental Health Care Ombudsman.

Sec. 15. 18 V.S.A. § 7627 is amended to read:

§ 7627. COURT FINDINGS; ORDERS

* * *

- (b) If a person who is the subject of a petition filed under section 7625 of this title has not executed a durable power of attorney an advance directive, the court Court shall follow the person's competently expressed written or oral preferences regarding medication, if any, unless the commissioner Commissioner demonstrates that the person's medication preferences have not led to a significant clinical improvement in the person's mental state in the past within an appropriate period of time.
- (c) If the court Court finds that there are no medication preferences or that the person's medication preferences have not led to a significant clinical improvement in the person's mental state in the past within an appropriate period of time, the court Court shall consider at a minimum, in addition to the person's expressed preferences, the following factors:
- (1) The the person's religious convictions and whether they contribute to the person's refusal to accept medication—:
- (2) The the impact of receiving medication or not receiving medication on the person's relationship with his or her family or household members whose opinion the court Court finds relevant and credible based on the nature of the relationship.
- (3) The the likelihood and severity of possible adverse side effects side effects from the proposed medication-;
- (4) The the risks and benefits of the proposed medication and its effect on:
 - (A) the person's prognosis; and

- (B) the person's health and safety, including any pregnancy-; and
- (5) The the various treatment alternatives available, which may or may not include medication.
- (d) As a threshold matter, the Court shall consider the person's competency. If the court Court finds that the person is competent to make a decision regarding the proposed treatment or that involuntary medication is not supported by the factors in subsection (c) of this section, the court Court shall enter a finding to that effect and deny the petition.
- (e) As a threshold matter, the Court shall consider the person's competency. If the court Court finds that the person is incompetent to make a decision regarding the proposed treatment and that involuntary medication is supported by the factors in subsection (c) of this section, the court Court shall make specific findings stating the reasons for the involuntary medication by referencing those supporting factors.
- (f)(1) If the court Court grants the petition, in whole or in part, the court Court shall enter an order authorizing the commissioner Commissioner to administer involuntary medication to the person. The order shall specify the types of medication, the permitted dosage range, length of administration, and method of administration for each. The order for involuntary medication shall not include electric convulsive therapy, surgery, or experimental medications. Long-acting injections and nasogastric intubation shall not be ordered without clear and convincing evidence, particular to the patient, that these treatments are appropriate.
- (2) The order shall require the person's treatment provider to conduct monthly weekly reviews of the medication to assess the continued need for involuntary medication, the effectiveness of the medication, the existence of any side effects, and whether the patient has become competent pursuant to subsection 7625(c) of this title, and shall document this review in detail in the patient's chart and provide the person's attorney with a copy of the documentation within five days of its production.
- (g) For a person receiving treatment pursuant to an order of hospitalization, the commissioner Commissioner may administer involuntary medication as authorized by this section to the person for up to 90 days, unless the court Court finds that an order is necessary for a longer period of time. Such an order shall not be longer than the duration of the current order of hospitalization. If at any time a treatment provider finds that a person subject to an order for involuntary medication has become competent pursuant to subsection 7625(c) of this title, the order shall no longer be in effect.

* * *

Sec. 16. 18 V.S.A. § 7629 is amended to read:

§ 7629. LEGISLATIVE INTENT

- (a) It is the intention of the general assembly to recognize the right of a legally competent person to determine whether or not to accept medical treatment, including involuntary medication, absent an emergency or a determination that the person is incompetent and lacks the ability to make a decision and appreciate the consequences. The State of Vermont recognizes the fundamental right of an adult to determine the extent of health care the individual will receive, including treatment provided during periods of lack of competency that the individual expressed a desire for when he or she was competent.
- (b) This act protects this right through a judicial proceeding prior to the use of nonemergency involuntary medication and by limiting the duration of an order for involuntary treatment to no more than one year. The least restrictive conditions consistent with the person's right to adequate treatment shall be provided in all cases. The General Assembly adopts the goal of high-quality, patient-centered health care, which the Institute of Medicine defines as "providing care that is respectful of and responsive to individual patient preferences, needs, and values and ensuring that patient values guide all clinical decisions."
- (c) It is the policy of the general assembly General Assembly to work towards toward a mental health system that does not require coercion or the use of involuntary medication when a person is opposing it. The distress and insult to human dignity that results from compelling a person to participate in medical procedures against his or her will are real regardless of how poorly the person may understand the procedures or how confused or mistaken the person may be about the procedures.
- (d) This act will render the J. L. v. Miller consent judgment no longer applicable. This chapter protects the rights and values described in this section through a judicial process to determine competence prior to an order for nonemergency involuntary medication and by limiting the duration of an order for involuntary treatment to no more than one year. The least restrictive order consistent with the person's right to adequate treatment shall be provided in all cases.

Sec. 17. 18 V.S.A. § 9701 is amended to read:

§ 9701. DEFINITIONS

As used in this chapter:

* * *

(21) "Ombudsman" means an individual appointed as a long-term care ombudsman under the Program contracted through the Department of Disabilities, Aging, and Independent Living pursuant to the Older Americans Act of 1965, as amended or the agency designated as the Office of the Mental Health Care Ombudsman Pursuant to section 7259 of this title.

* * *

(32) "Patient representative" means the mental health patient representative established by section 7253 of this title.

Sec. 18. 18 V.S.A. § 9703 is amended to read:

§ 9703. FORM AND EXECUTION

* * *

- (d) An advance directive shall not be effective if, at the time of execution, the principal is being admitted to or is a resident of a nursing home as defined in 33 V.S.A. § 7102 or a residential care facility unless an ombudsman, a patient representative, a recognized member of the clergy, an attorney licensed to practice in this state State, or a probate division of the superior court Probate Division of the Superior Court designee signs a statement affirming that he or she has explained the nature and effect of the advance directive to the principal. It is the intent of this subsection to ensure that residents of nursing homes and residential care facilities are willingly and voluntarily executing advance directives.
- (e) An advance directive shall not be effective if, at the time of execution, the principal is being admitted to or is a patient in a hospital, unless an ombudsman, a patient representative, a recognized member of the clergy, an attorney licensed to practice in this state State, a probate division of the superior court Probate Division of the Superior Court designee, or an individual designated under subsection 9709(c) of this title by the hospital signs a statement that he or she has explained the nature and effect of the advance directive to the principal.

* * *

Sec. 19. 18 V.S.A. § 9706(c) is amended to read:

(c) Upon a determination of need by the principal's clinician, or upon the request of the principal, agent, guardian, ombudsman, a patient representative, health care provider, or any interested individual, the principal's clinician,

another clinician, or a clinician's designee shall reexamine the principal to determine whether the principal has capacity. The clinician shall document the results of the reexamination in the principal's medical record and shall make reasonable efforts to notify the principal and the agent or guardian, as well as the individual who initiated the new determination of capacity, of the results of the reexamination, if providing such notice is consistent with the requirements of HIPAA.

Sec. 20. 18 V.S.A. § 9707(h) is amended to read:

- (h)(1) An advance directive executed in accordance with section 9703 of this title may contain a provision permitting the agent, in the event that the principal lacks capacity, to authorize or withhold health care over the principal's objection. In order to be valid, the provision shall comply with the following requirements:
 - (A) An agent shall be named in the provision.
- (B) The agent shall accept in writing the responsibility of authorizing or withholding health care over the principal's objection in the event the principal lacks capacity.
- (C) A clinician for the principal shall sign the provision and affirm that the principal appeared to understand the benefits, risks, and alternatives to the health care being authorized or rejected by the principal in the provision.
- (D)(i) An ombudsman, <u>a patient representative</u> recognized member of the elergy, attorney licensed to practice law in this state <u>State</u>, or probate division of the superior court <u>Probate Division of the Superior Court</u> designee shall sign a statement affirming that he or she has explained the nature and effect of the provision to the principal, and that the principal appeared to understand the explanation and be free from duress or undue influence.
- (ii) If the principal is a patient in a hospital when the provision is executed, the ombudsman, <u>patient representative recognized member of the elergy</u>, attorney, or <u>probate division of the superior court Probate Division of the Superior Court designee shall be independent of the hospital and not an interested individual.</u>
- (E) The provision shall specify the treatments to which it applies, and shall include an explicit statement that the principal desires or does not desire the proposed treatments even over the principal's objection at the time treatment is being offered or withheld. The provision may include a statement expressly granting to the health care agent the authority to consent to the principal's voluntary hospitalization, and to agree that the principal's discharge from the hospital may be delayed, pursuant to section 8010 of this title.

- (F) The provision shall include an acknowledgment that the principal is knowingly and voluntarily waiving the right to refuse or receive treatment at a time of incapacity, and that the principal understands that a clinician will determine capacity.
- (2) A provision executed in compliance with subdivision (1) of this subsection shall be effective when the principal's clinician and a second clinician have determined pursuant to subdivision 9706(a)(1) of this title that the principal lacks capacity.
- (3) If an advance directive contains a provision executed in compliance with this section:
- (A) The agent may, in the event the principal lacks capacity, make health care decisions over the principal's objection, provided that the decisions are made in compliance with subsection 9711(d) of this title.
- (B) A clinician shall follow instructions of the agent authorizing or withholding health care over the principal's objection.
- Sec. 21. 18 V.S.A. § 9718(a) is amended to read:
- (a) A petition may be filed in probate division of the superior court Probate Division of the Superior Court under this section by:
- (1) a principal, guardian, agent, ombudsman, <u>a patient representative</u>, or interested individual other than one identified in an advance directive, pursuant to subdivision 9702(a)(10) of this title, as not authorized to bring an action under this section;
- (2) a social worker or health care provider employed by or directly associated with the health care provider, health care facility, or residential care facility providing care to the principal;
- (3) the <u>defender general</u> <u>Defender General</u> if the principal is in the custody of the <u>department of corrections</u> <u>Department of Corrections</u>;
- (4) a representative of the state-designated <u>State-designated protection</u> and advocacy system if the principal is in the custody of the department of health <u>Department of Health</u>; or
- (5) an individual or entity identified in an advance directive, pursuant to subdivision 9702(a)(10) of this title, as authorized to bring an action under this section.

Sec. 22. Rule 12 of the Vermont Rules for Family Proceedings is amended to read:

Rule 12. STAY OF PROCEEDINGS TO ENFORCE A JUDGMENT

- (a) Automatic Stay Prior to Appeal; Exceptions.
- (1) Automatic Stay. Except as provided in paragraph (2) of this subdivision and in subdivision (c), no execution shall issue upon a judgment nor shall proceedings be taken for its enforcement until the expiration of 30 days after its entry or until the time for appeal from the judgment as extended by Appellate Rule 4 has expired.
- (2) Exceptions. Unless otherwise ordered by the court, none of the following orders shall be stayed during the period after its entry and until an appeal is taken:
- (A) In an action under Rule 4 of these rules, an order relating to parental rights and responsibilities and support of minor children or to separate support of a spouse (including maintenance) or to personal liberty or to the dissolution of marriage;
- (B) An order of involuntary treatment, <u>involuntary medication</u>, nonhospitalization, or hospitalization, in an action pursuant to 18 V.S.A. §§ 7611-7623 chapter 181;
- (C) Any order of disposition in a juvenile case, including an order terminating residual parental rights; or
- (D) Any order in an action under Rule 9 of these rules for prevention of abuse, including such an action that has been consolidated or deemed consolidated with a proceeding for divorce or annulment pursuant to Rule 4(n).

The provisions of subdivision (d) of this rule govern the modification or enforcement of the judgment in an action under Rule 4 of these rules, during the pendency of an appeal.

* * *

(d) Stay Pending Appeal.

- (1) Automatic Stay. In any action in which automatic stay prior to appeal is in effect pursuant to paragraph (1) or subdivision (a) of this rule, the taking of an appeal from a judgment shall operate as a stay of execution upon the judgment during the pendency of the appeal, and no supersedeas bond or other security shall be required as a condition of such stay.
 - (2) Other Actions.

- (A) When an appeal has been taken from judgment in an action under Rule 4 of these rules in which no stay pursuant to paragraph (1) of subdivision (a) of this rule is in effect, the court in its discretion may, during the pendency of the appeal, grant or deny motions for modification or enforcement of that judgment.
- (B)(i) When an appeal has been taken from an order for involuntary treatment, nonhospitalization, or hospitalization or involuntary treatment, in an action pursuant to chapter 181 of Title 18 V.S.A. chapter 181, the court in its discretion may, during the pendency of the appeal, grant or deny applications for continued treatment, modify its order, or discharge the patient, as provided in 18 V.S.A. §§ 7617, 7618, 7620, and 7621.
- (ii)(I) If an order of involuntary medication is appealed, the appellant may file a motion in the Family Division to stay the order during the pendency of the appeal. A motion to stay filed under this subdivision shall stay the involuntary medication order while the motion to stay is pending.
- (II) The Family Division's ruling on a motion to stay filed under subdivision (I) of this subdivision (ii) may be modified or vacated by the Supreme Court upon motion by a party filed within seven days after the ruling is issued. If the appellant is the moving party, the order for involuntary medication shall remain stayed until the Supreme Court rules on the motion to vacate or modify the stay. A motion to vacate or modify a stay under this subdivision shall be determined by a single Justice of the Supreme Court, who may hear the matter or at his or her discretion refer it to the entire Supreme Court for hearing. No further appeal may lie from the ruling of a single Justice in matters to which this subdivision applies. The motion shall be determined as soon as practicable and to the extent possible shall take priority over other matters.

* * *

Sec. 23. REPORT; EMERGENCY INVOLUNTARY PROCEDURES

On or before January 15, 2015, the Office of Legislative Council shall submit a report to the House Committee on Human Services and to the Senate Committee on Health and Welfare that:

- (1) identifies provisions in 2012 Acts and Resolves No. 79 which require that protections for psychiatric hospital patients meet or exceed those at the former Vermont State Hospital; and
- (2) identifies policies that may require clarification of legislative intent in order for the Department of Mental Health to proceed with rulemaking pursuant to 2012 Acts and Resolves No.79, Sec. 33a.

Sec. 24. AVAILABILITY OF PSYCHIATRISTS FOR EXAMINATIONS

The Agency of Human Services shall ensure that Vermont Legal Aid's Mental Health Law Project has a sufficient number of psychiatrists to conduct psychiatric examinations pursuant to 18 V.S.A. § 7614 in the time frame established by 18 V.S.A. § 7615.

Sec. 25. LEGISLATIVE COUNCIL STATUTORY REVISION AUTHORITY

The Office of Legislative Council, in its statutory revision capacity, is authorized and directed to make such amendments to the Vermont Statutes Annotated as are necessary to effect the purpose of this act, including, where applicable, substituting the words "application for involuntary medication" and "application," as appropriate, for the words "petition for involuntary medication" and "petition."

Sec. 26. EFFECTIVE DATE

This act shall take effect on July 1, 2014.

The bill, having appeared on the Calendar one day for notice, was taken up and read the second time.

Recess

At two o'clock and fifteen minutes in the afternoon, the Speaker declared a recess until the fall of the gavel.

At two o'clock and fifty-seven minutes in the afternoon, the Speaker called the House to order.

Consideration Resumed; Proposal of Amendment Agreed to and Third Reading Ordered

S. 287

Consideration resumed on Senate bill, entitled

An act relating to involuntary treatment and medication

Pending the question, Shall the House propose to the Senate to amend the bill as recommended by the committee on Judiciary?

Reps. Donahue of Northfield, Batchelor of Derby, French of Randolph, Haas of Rochester, McFaun of Barre Town, and Pugh of South Burlington moved that the report of the Committee on Judiciary be amended as follows:

<u>First</u>: By striking Sec. 1 in its entirety and inserting in lieu thereof a new Sec. 1 as follows:

Sec. 1. 18 V.S.A. § 7101 is amended to read;

§ 7101. DEFINITIONS

As used in this part of this title, the following words, unless the context otherwise requires, shall have the following meanings:

* * *

(9) "Interested party" means a guardian, spouse, parent, adult child, close adult relative, a responsible adult friend, or person who has the individual in his or her charge or care. It also means a mental health professional, a law enforcement officer, a licensed physician, or a head of a hospital, a selectman, a town service officer, or a town health officer.

* * *

- (29) "Peer" means an individual who has a personal experience of living with a mental health condition or psychiatric disability.
- (30) "Peer services" means support services provided by trained peers or peer-managed organizations focused on helping individuals with mental health and other co-occurring conditions to support recovery.

Second: By adding a new Sec. 2 after Sec. 1 to read as follows:

Sec. 2. 18 V.S.A. § 7252 is amended to read:

§ 7252. DEFINITIONS

As used in this chapter:

* * *

- (10) "Peer" means an individual who has a personal experience of living with a mental health condition or psychiatric disability. [Repealed.]
- (11) "Peer services" means support services provided by trained peers or peer-managed organizations focused on helping individuals with mental health and other co-occurring conditions to support recovery. [Repealed.]

* * *

and by renumbering the remaining sections accordingly

<u>Third</u>: In the new Sec. 8, 18 V.S.A. § 7508, by striking out subdivision (e)(4) in its entirety and inserting in lieu thereof the following:

(4) A person held for an emergency examination may be admitted to an appropriate hospital at any time.

<u>Fourth</u>: In the new Sec. 9, 18 V.S.A. § 7509, in subsection (b), by striking out "the presence" before "the peer support person".

<u>Fifth</u>: In the new Sec. 12, 18 V.S.A. § 7615, by striking subdivision (a)(2)(A) in its entirety and inserting in lieu thereof the following:

- (2)(A) The applicant or a person who is certified as a person in need of treatment pursuant to section 7508 of this title may file a motion to expedite the hearing. The motion shall be supported by an affidavit, and the Court shall rule on the motion on the basis of the filings without holding a hearing. The Court:
- (i) shall grant the motion if it finds that the person demonstrates a significant risk of causing the person or others serious bodily injury as defined in 13 V.S.A. § 1021 even while hospitalized, and clinical interventions have failed to address the risk of harm to the person or others;
- (ii) may grant the motion if it finds that the person has received involuntary medication pursuant to section 7624 of this title during the past two years and, based upon the person's response to previous and ongoing treatment, there is good cause to believe that additional time will not result in the person establishing a therapeutic relationship with providers or regaining competence.

<u>Sixth</u>: In the new Sec. 13, 18 V.S.A. § 7624, in subdivision (c)(3), by striking out "<u>competency</u>" and inserting in lieu thereof <u>competence</u>.

<u>Seventh</u>: In the new Sec. 16, 18 V.S.A. § 7627, in subdivision (f)(1), by striking out the last sentence and inserting in lieu thereof the following:

A long-acting injection shall not be ordered without clear and convincing evidence, particular to the patient, that this treatment is the most appropriate under the circumstances.

<u>Eighth</u>: In the new Sec. 17, 18 V.S.A. § 7629, in subsection (c), in the first sentence, by striking out "involuntary" before "medication".

<u>Ninth</u>: In the new Sec. 18, 18 V.S.A. § 9701, in subdivision (21), by striking out "<u>Pursuant</u>" and inserting in lieu thereof <u>pursuant</u>.

<u>Tenth</u>: By inserting a new Sec. 27 after Sec. 26 to read as follows:

Sec. 27. 1998 Acts and Resolves No. 114, Sec. 6 is amended to read:

Sec. 6. STUDY AND REPORT

- (a) An annual independent study shall be commissioned by the department of developmental and mental health services <u>Department of Mental Health</u> which shall:
- (1) evaluate and critique the performance of the institutions and staff of those institutions that are implementing the provisions of this act;
- (2) include interviews with persons subjected to orders of involuntary medication subject to proceedings under 18 V.S.A. § 7624, regardless of whether involuntarily medicated, and their families on the outcome and effects of the order;
- (3) include the steps taken by the department Department to achieve a mental health system free of coercion; and
 - (4) <u>include</u> any recommendations to change current practices or statutes.
- (b) The person who performs the study shall prepare a report of the results of the study, which shall be filed with the general assembly General Assembly and the department Department annually on or before January 15.
- (c) Interviews with patients pursuant to this section may be conducted with the assistance of the mental health patient representative established in 18 V.S.A. § 7253.

and by renumbering the remaining section to be Sec. 28.

<u>Eleventh</u>: By striking out renumbered Sec. 28 in its entirety and inserting in lieu thereof the following:

Sec. 28. EFFECTIVE DATES

- (a) Except for Secs. 6 (application and certificate for emergency examination), 7 (warrant and certificate for emergency examination), and 8 (emergency examination and second certification), this act shall take effect on July 1, 2014.
 - (b) Secs. 6–8 shall take effect on November 1, 2014.

Which was agreed to.

Pending the question, Shall the House propose to the Senate to amend the bill as recommended by the committee on Judiciary, as amended, **Reps** Donahue of Northfield, Pugh of South Burlington, Batchelor of Derby,

Burditt of West Rutland, Conquest of Newbury, Donaghy of Poultney, Fay of St. Johnsbury, Frank of Underhill, French of Randolph, Goodwin of Weston, Grad of Moretown, Haas of Rochester, Koch of Barre Town, Krowinski of Burlington, Lippert of Hinesburg, Marek of Newfane, McFaun of Barre Town, Mrowicki of Putney, O'Brien of Richmond, Strong of Albany, Toll of Danville, Waite-Simpson of Essex, and Wizowaty of Burlington moved to amend the report of the committee on Judiciary, as amended, as follows:

By inserting a new Sec. 28 after Sec. 27 to read as follows:

Sec. 28. SOTERIA HOUSE

If the Commissioner of Mental Health determines that Soteria House is available to accept residents prior to January 1, 2015 and there are funds available in the Department's budget to do so, the Commissioner shall prioritize the opening of Soteria House.

and by renumbering the remaining section to be Sec. 29.

Which was agreed to.

Thereupon, the recommendation of proposal of amendment offered by the committee on Judiciary, as amended, was agreed to.

Pending the question, Shall the bill be read a third time? **Rep. Strong of Albany** demanded the Yeas and Nays, which demand was sustained by the Constitutional number. The Clerk proceeded to call the roll and the question, Shall the bill be read a third time? was decided in the affirmative. Yeas, 132. Nays, 6.

Those who voted in the affirmative are:

Burditt of West Rutland Burke of Brattleboro Buxton of Tunbridge Campion of Bennington Canfield of Fair Haven Carr of Brandon Christie of Hartford Clarkson of Woodstock
Buxton of Tunbridge Campion of Bennington Canfield of Fair Haven Carr of Brandon Christie of Hartford
Canfield of Fair Haven Carr of Brandon Christie of Hartford
Christie of Hartford

Conquest of Newbury
Consejo of Sheldon
Copeland-Hanzas of
Bradford
Corcoran of Bennington
Cross of Winooski
Cupoli of Rutland City
Dakin of Chester
Deen of Westminster
Devereux of Mount Holly
Dickinson of St. Albans
Town
Donaghy of Poultney
Donahue of Northfield
Emmons of Springfield

Connor of Fairfield

Evans of Essex
Fagan of Rutland City
Fay of St. Johnsbury
Feltus of Lyndon
Fisher of Lincoln
Frank of Underhill
French of Randolph
Gage of Rutland City
Gallivan of Chittenden
Goodwin of Weston
Grad of Moretown
Greshin of Warren
Haas of Rochester
Head of South Burlington
Heath of Westford
Hebert of Vernon

Evens of Essay

Higley of Lowell Huntley of Cavendish Jerman of Essex Jewett of Ripton Johnson of South Hero Johnson of Canaan Juskiewicz of Cambridge Keenan of St. Albans City Kilmartin of Newport City Kitzmiller of Montpelier Klein of East Montpelier Koch of Barre Town Komline of Dorset Krebs of South Hero Krowinski of Burlington Kupersmith of South Burlington Lanpher of Vergennes Larocque of Barnet Lawrence of Lyndon Lenes of Shelburne Lewis of Berlin Lippert of Hinesburg Macaig of Williston Malcolm of Pawlet Manwaring of Wilmington Marcotte of Coventry Marek of Newfane Martin of Springfield Martin of Wolcott

Masland of Thetford McCarthy of St. Albans City McCullough of Williston McFaun of Barre Town Michelsen of Hardwick Miller of Shaftsbury Mitchell of Fairfax Mook of Bennington Moran of Wardsboro Morrissey of Bennington Mrowicki of Putney Nuovo of Middlebury O'Brien of Richmond O'Sullivan of Burlington Pearce of Richford Pearson of Burlington Peltz of Woodbury Poirier of Barre City Potter of Clarendon Pugh of South Burlington Quimby of Concord Rachelson of Burlington Ralston of Middlebury Ram of Burlington Russell of Rutland City Ryerson of Randolph Savage of Swanton Scheuermann of Stowe Sharpe of Bristol Shaw of Pittsford

Shaw of Derby Smith of New Haven South of St. Johnsbury Spengler of Colchester * Stevens of Waterbury Stevens of Shoreham Stuart of Brattleboro Sweaney of Windsor Terenzini of Rutland Town Till of Jericho Toleno of Brattleboro Toll of Danville Townsend of South Burlington Trieber of Rockingham Turner of Milton Van Wyck of Ferrisburgh Vowinkel of Hartford Waite-Simpson of Essex Webb of Shelburne Wilson of Manchester Winters of Williamstown Wizowaty of Burlington Woodward of Johnson Wright of Burlington Yantachka of Charlotte Young of Glover Zagar of Barnard

Those who voted in the negative are:

Batchelor of Derby Hooper of Montpelier
Davis of Washington McCormack of Burlington

Strong of Albany * Weed of Enosburgh

Those members absent with leave of the House and not voting are:

Branagan of Georgia Ellis of Waterbury
Browning of Arlington Helm of Fair Haven
Condon of Colchester Hoyt of Norwich
Donovan of Burlington Hubert of Milton

Myers of Essex Partridge of Windham Walz of Barre City

Rep. Spengler of Colchester explained her vote as follows:

"Mr. Speaker:

I want to thank the Judiciary and the Human Services Committees for showing compassion toward our most vulnerable Vermonters by offering this bill "

Rep. Strong of Albany explained her vote as follows:

"Mr. Speaker:

S.287 is a step backward for appropriate mental health care in the state of Vermont. Involuntarily medicating a person is a violation of their freedom and personal autonomy. There are methods of care and treatment that could be available that are more humane and that help people recover in a more timely way. Our Department of Mental Health has failed those in mental health crisis. This bill does nothing to increase the number of resources available to those in need "

Third Reading; Bill Passed in Concurrence With Proposal of Amendment

S. 252

Senate bill, entitled

An act relating to financing for Green Mountain Care

Was taken up, and pending third reading of the bill **Reps. Fisher of Lincoln** and **Koch of Barre Town** moved to amend the House proposal of amendment as follows:

By adding a new section to be Sec. 15d to read as follows:

Sec. 15d. 18 V.S.A. § 9492 is added to read:

§ 9492. NON-EMERGENCY WALK-IN CENTERS; NONDISCRIMINATION

A non-emergency walk-in center, as defined in subdivision 9432(15) of this title, shall accept patients of all ages for diagnosis and treatment of illness, injury, and disease during all hours that the center is open to see patients. A non-emergency walk-in center shall not discriminate against any patient or prospective patient on the basis of insurance status or type of health coverage.

Which was agreed to.

Reps. Dickinson of St. Albans Town and Bouchard of Colchester moved to amend the House Proposal of Amendment as follows:

In Sec. 26, Green Mountain Care financing and coverage; report, in subsection (a), following "on Finance" by inserting all drafts, reports, and other documents related to the financing for Green Mountain Care and and in

Town

subsections (a) and (b) by striking out "January 15, 2015" in the two places it appears and inserting in lieu thereof October 1, 2014.

Rep. Scheuermann of Stowe asked to divide the question and that the second part of the amendment be taken up first ("in Sec. 26, subsections (a) and (b) by striking out "January 15, 2015 in the two places it appears and inserting in lieu thereto "October 1, 2014" and the first part of the amendment taken up second ("in Sec. 26, subsection (a) following "on Finance" by inserting all drafts, reports, and other documents related to the financing for Green Mountain Care and

Pending the question, Shall the House proposal of amendment be amended in the second instance of amendment as offered by Rep. Dickinson of St. Albans Town? Rep. Turner of Milton demanded the Yeas and Nays, which demand was sustained by the Constitutional number. The Clerk proceeded to call the roll and the question, Shall the House proposal of amendment be amended in the second instance of amendment as offered by Rep. Dickinson of St. Albans Town? was decided in the negative. Yeas, 49. Nays, 86.

Those who voted in the affirmative are:

Batchelor of Derby	Feltus of Lyndon	Pearce of Richford
Beyor of Highgate	Gage of Rutland City	Poirier of Barre City
Bouchard of Colchester	Goodwin of Weston	Quimby of Concord
Brennan of Colchester	Greshin of Warren	Savage of Swanton
Burditt of West Rutland	Hebert of Vernon	Scheuermann of Stowe *
Canfield of Fair Haven	Higley of Lowell	Shaw of Pittsford
Condon of Colchester	Huntley of Cavendish	Shaw of Derby
Connor of Fairfield	Johnson of Canaan	Smith of New Haven
Consejo of Sheldon	Juskiewicz of Cambridge	Stevens of Shoreham *
Corcoran of Bennington	Kilmartin of Newport City	Strong of Albany
Cupoli of Rutland City	Komline of Dorset	Terenzini of Rutland Towr
Devereux of Mount Holly	Larocque of Barnet	Turner of Milton
Dickinson of St. Albans	Lawrence of Lyndon	Van Wyck of Ferrisburgh
Town	Lewis of Berlin	Winters of Williamstown
Donaghy of Poultney	Marcotte of Coventry	Wright of Burlington
Donahue of Northfield	McFaun of Barre Town	Zagar of Barnard
Fagan of Rutland City	Morrissey of Bennington	

Those who voted in the negative are:

Ancel of Calais	Christie of Hartford	Dakin of Chester
Bartholomew of Hartland	Clarkson of Woodstock	Davis of Washington
Bissonnette of Winooski	Cole of Burlington	Deen of Westminster
Botzow of Pownal	Conquest of Newbury	Emmons of Springfield
Burke of Brattleboro	Copeland-Hanzas of	Evans of Essex
Campion of Bennington	Bradford	Fay of St. Johnsbury
Carr of Brandon	Cross of Winooski	Fisher of Lincoln

Frank of Underhill French of Randolph Gallivan of Chittenden Grad of Moretown Haas of Rochester Head of South Burlington Heath of Westford Hooper of Montpelier Jerman of Essex Jewett of Ripton Johnson of South Hero Keenan of St. Albans City Kitzmiller of Montpelier Klein of East Montpelier Krebs of South Hero Krowinski of Burlington Kupersmith of South Burlington Lanpher of Vergennes Lenes of Shelburne Lippert of Hinesburg Macaig of Williston Malcolm of Pawlet

Manwaring of Wilmington Marek of Newfane Martin of Springfield Martin of Wolcott Masland of Thetford McCarthy of St. Albans City McCormack of Burlington McCullough of Williston Michelsen of Hardwick Miller of Shaftsbury Mook of Bennington Moran of Wardsboro Mrowicki of Putney Nuovo of Middlebury O'Brien of Richmond O'Sullivan of Burlington Pearson of Burlington Peltz of Woodbury Potter of Clarendon Pugh of South Burlington Rachelson of Burlington Ralston of Middlebury Ram of Burlington

Russell of Rutland City Sharpe of Bristol South of St. Johnsbury Spengler of Colchester Stevens of Waterbury Stuart of Brattleboro Sweaney of Windsor Till of Jericho * Toleno of Brattleboro Toll of Danville Townsend of South Burlington Trieber of Rockingham Vowinkel of Hartford Waite-Simpson of Essex Webb of Shelburne Weed of Enosburgh Wilson of Manchester Wizowaty of Burlington Woodward of Johnson Yantachka of Charlotte Young of Glover

Those members absent with leave of the House and not voting are:

Branagan of Georgia Browning of Arlington Buxton of Tunbridge Donovan of Burlington Ellis of Waterbury Helm of Fair Haven Hoyt of Norwich Hubert of Milton Koch of Barre Town Mitchell of Fairfax Myers of Essex Partridge of Windham Ryerson of Randolph Walz of Barre City

Rep. Scheuermann of Stowe explained her vote as follows:

"Mr. Speaker:

I vote yes because Vermonters deserve to know. For four years now Vermonters have heard over and over again of the plan to put in place a publicly-financed single-payer health care system. Yet for four years, they have been told nothing of the plan for this public financing. And they are the public. Vermonters are anxious and deserve better."

Rep. Stevens of Shoreham explained his vote as follows:

"Mr. Speaker:

While this may be framed as a partisan issue, I am a member of the legislature, and I am tired of being put in the position of running interference for the administration, whether it be the condition of state highways in my

district, underfunding of the weatherization program, or health care financing. Plus, I am simply curious to know. That's why I vote 'yes.'"

Rep. Till of Jericho explained his vote as follows:

"Mr. Speaker:

I vote no. At this point in time we still have dueling actuaries with five different work groups trying to reach consensus on the overall costs. The Green Mountain Care board has not decided yet on the benefit package. The Administration has testified in our committee they can have a detailed financing plan to us by January 15, 2015. Frankly I don't believe we can get an accurate financing plan prior to that, any more than I believe GMC will be ready by 2017."

Thereupon, the first part of the divided question was disagreed to.

Pending third reading of the bill, **Rep. Donahue of Northfield** moved to amend the House recommendation of proposal of amendment as follows:

By striking Sec. 10 in its entirety and in Sec. 26(a)(7) by striking, "including submission of a conceptual waiver application as required by Sec. 10 of this act"

Which was disagreed to. Therupon, the bill was read the third time.

Davis of Washington

Pending the question, Shall the bill pass in concurrence with propsal of amendment? **Rep. Turner of Milton** demanded the Yeas and Nays, which demand was sustained by the Constitutional number. The Clerk proceeded to call the roll and the question, Shall the bill pass in concurrence with propsal of amendment? was decided in the affirmative. Yeas, 89. Nays, 44.

Those who voted in the affirmative are:

Davis of wasnington
Deen of Westminster
Emmons of Springfield
Evans of Essex
Fay of St. Johnsbury
Fisher of Lincoln
Frank of Underhill
French of Randolph
Gallivan of Chittenden
Grad of Moretown
Haas of Rochester
Head of South Burlington
Heath of Westford
Hooper of Montpelier
Huntley of Cavendish
Jerman of Essex

Jewell of Kipton
Johnson of South Hero
Keenan of St. Albans City
Kitzmiller of Montpelier
Klein of East Montpelier
Krebs of South Hero
Krowinski of Burlington
Kupersmith of South
Burlington
Lanpher of Vergennes
Lenes of Shelburne
Lippert of Hinesburg
Macaig of Williston
Malcolm of Pawlet
Manwaring of Wilmington
Marek of Newfane

Jewett of Rinton

Martin of Springfield
Martin of Wolcott
Masland of Thetford
McCarthy of St. Albans City
McCullough of Williston
Michelsen of Hardwick
Miller of Shaftsbury
Mook of Bennington
Moran of Wardsboro
Mrowicki of Putney
Nuovo of Middlebury
O'Brien of Richmond
O'Sullivan of Burlington
Pearson of Burlington
Peltz of Woodbury

Potter of Clarendon
Pugh of South Burlington
Rachelson of Burlington
Ralston of Middlebury
Ram of Burlington
Russell of Rutland City
Sharpe of Bristol
South of St. Johnsbury
Spengler of Colchester
Stevens of Waterbury
Stevens of Shoreham
Stuart of Brattleboro
Sweaney of Windsor
Till of Jericho
Toleno of Brattleboro

Toll of Danville
Townsend of South
Burlington
Trieber of Rockingham
Vowinkel of Hartford
Waite-Simpson of Essex
Webb of Shelburne
Weed of Enosburgh
Wilson of Manchester
Wizowaty of Burlington
Woodward of Johnson
Yantachka of Charlotte
Young of Glover
Zagar of Barnard

Those who voted in the negative are:

Batchelor of Derby
Beyor of Highgate
Bouchard of Colchester
Brennan of Colchester
Burditt of West Rutland
Canfield of Fair Haven
Christie of Hartford
Consejo of Sheldon
Corcoran of Bennington
Cupoli of Rutland City
Devereux of Mount Holly
Dickinson of St. Albans
Town
Donahue of Northfield *
Fagan of Rutland City

Gage of Rutland City
Goodwin of Weston
Greshin of Warren
Hebert of Vernon
Higley of Lowell
Johnson of Canaan
Juskiewicz of Cambridge
Kilmartin of Newport City *
Komline of Dorset
Larocque of Barnet
Lawrence of Lyndon
Lewis of Berlin
Marcotte of Coventry
McFaun of Barre Town *

Feltus of Lyndon

Morrissey of Bennington
Pearce of Richford
Poirier of Barre City *
Quimby of Concord
Savage of Swanton
Scheuermann of Stowe
Shaw of Pittsford
Shaw of Derby
Smith of New Haven
Strong of Albany
Terenzini of Rutland Town
Turner of Milton *
Van Wyck of Ferrisburgh
Winters of Williamstown
Wright of Burlington

Those members absent with leave of the House and not voting are:

Branagan of Georgia Browning of Arlington Buxton of Tunbridge Donaghy of Poultney Donovan of Burlington Ellis of Waterbury Helm of Fair Haven Hoyt of Norwich Hubert of Milton Koch of Barre Town McCormack of Burlington Mitchell of Fairfax Myers of Essex Partridge of Windham Ryerson of Randolph Walz of Barre City

Rep. Donahue of Northfield explained her vote as follows:

"Mr. Speaker:

I greatly appreciate the clarity that 2017 is not the immutable target date for universal health care, since that is the public perception. This bill

demonstrates that despite progress on understanding the complexity of issues yet to be addressed and of even the data we need in order to address them, we are still falling short in recognizing the questions that have yet to be asked.

The downside of this learning curve is that we remain left in ongoing uncertainty of what the future of health care in Vermont will look like."

Rep. Kilmartin of Newport City explained his vote as follows:

"Mr. Speaker:

I vote No! We are dealing with the most fundamental liberty, control over one's life, body and well-being in a cavalier and calloused manner. We deprive ourselves and our fiduciary duties of timely information upon which to make 'life and death decisions', while we create a diabolical and most intrusive social experiment called ACE (adverse childhood experiences) founded upon the 'excitement' of pseudo-science and social control over our youth and their families. The ACE program is going to add another dark chapter to Vermont's history of eugenic control and injury to the nuclear family.

We are waiting to create total frustration of the Vermont citizens, so they have no alternative but to accept total government control over their health care.

When government controls our health care, we are in a worse form of slavery than what occurred before the Emancipation Proclamation."

Rep. McFaun of Barre Town explained his vote as follows:

"Mr. Speaker:

I vote no because this bill, in my opinion, puts off again giving information in a timely manner, to the people of Vermont concerning whether a publicly financed single payer Health Care System is feasible or not for Vermont."

Rep. Poirier of Barre City explained his vote as follows:

"Mr. Speaker:

I voted no on this bill for not what is in the bill but rather for what is not included in the legislation. S.252 gave us the opportunity to express to the Green Mountain Care Board the legislature's support for adult dental care as part of the benefit package. Last year the Green Mountain Care board rejected dental care for Vermonters. Mr. Speaker, we waste millions of dollars on health care spending because we do not address the significant ill effects of dental diseases. I can only hope that in the future we will recognize the benefits good dental care has on healthy living."

Rep. Turner of Milton explained his vote as follows:

"Mr. Speaker:

It has been four years of uncertainty since Act 48 passed this body. The Governor's dream with no detail and many unanswered questions has continued to divide this body and our constituents. Does the Governor really have a plan? If he does why does he refuse to share the information, miss self-imposed deadlines, violate his own law or answer these three simple questions: What does the benefit package look like? Who is going to pay? How much is it going to cost? Vermont's health care system needs to have time to stabilize before undergoing another drastic change."

Senate Proposal of Amendment Concurred in

H. 350

The Senate proposed to the House to amend House bill, entitled

An act relating to the posting of medical unprofessional conduct decisions and to investigators of alleged unprofessional conduct

<u>First</u>: In Sec. 2, 26 V.S.A. § 1368, in subdivision (a)(4)(B), at the end of the subdivision following "<u>within five business days of the expiration of the appeal period</u>", by inserting <u>or within five business days of the request of the licensee</u>, whichever is later.

<u>Second</u>: By adding a new section to be numbered Sec. 5a to read as follows:

Sec. 5a. 18 V.S.A. § 4631a is amended to read:

- § 4631a. EXPENDITURES BY MANUFACTURERS OF PRESCRIBED PRODUCTS
 - (a) As used in this section:
 - (1) "Allowable expenditures" means:

* * *

- (H) <u>Sponsorship of an educational program offered by a medical device manufacturer at a national or regional professional society meeting at which programs accredited by the Accreditation Council for Continuing Medical Education, or a comparable professional accrediting entity, are also offered, provided:</u>
- (i) no payment is made directly to a health care professional or pharmacist; and

- (ii) the funding is used solely for bona fide educational purposes, except that the manufacturer may provide meals and other food for program participants.
- (I) Other reasonable fees, payments, subsidies, or other economic benefits provided by a manufacturer of prescribed products at fair market value.

* * *

(7)(C) "Regularly practices" means to practice at least periodically under contract with, as an employee of, or as the owner of, a medical practice, health care facility, nursing home, hospital, or university located in Vermont.

* * *

(12) "Prescribed product" means a drug or device as defined in section 201 of the federal Food, Drug and Cosmetic Act, 21 U.S.C. § 321, a compound drug or drugs, a medical device as defined in this subsection, a biological product as defined in section 351 of the Public Health Service Act, 42 U.S.C. § 262, for human use, or a combination product as defined in 21 C.F.R. § 3.2(e), but shall not include prescription eyeglasses, prescription sunglasses, or other prescription eyewear.

* * *

- (15) "Medical device" means an instrument, apparatus, implement, machine, contrivance, implant, in vitro reagent, or other similar or related article, including any component, part, or accessory, that is:
- (A) recognized in the official National Formulary or the United States Pharmacopeia, or any supplement to them;
- (B) intended for use in the diagnosis of disease or other conditions, or in the cure, mitigation, treatment, or prevention of disease, in humans or other animals; or
- (C) intended to affect the structure or any function of the body of humans or other animals, and which does not achieve its primary intended purposes through chemical action within or on such body and which is not dependent upon being metabolized for the achievement of its primary intended purposes.

<u>Third</u>: By striking out Sec. 6 (Effective Dates) in its entirety and inserting in lieu thereof a new Sec. 6 to read as follows:

Sec. 6. EFFECTIVE DATES

This act shall take effect on passage, except:

- (1) Secs. 1 (amending 26 V.S.A. § 1318), 3 (amending 26 V.S.A. § 1351), and 5a (amending 18 V.S.A. § 4631a) shall take effect on July 1, 2014; and
- (2) Sec. 2 (amending 26 V.S.A. § 1368) shall take effect on July 1, 2015.

Which proposal of amendment was considered and concurred in.

Recess

At five o'clock and fifty-one minutes in the evening, the Speaker declared a recess until the fall of the gavel.

At seven o'clock and twenty minutes in the evening, the Speaker called the House to order.

Message from the Senate No. 58

A message was received from the Senate by Mr. Marshall, its Assistant Secretary, as follows:

Mr. Speaker:

I am directed to inform the House that:

The Senate has considered a bill originating in the House of the following title:

H. 740. An act relating to transportation impact fees.

And has passed the same in concurrence with proposals of amendment in the adoption of which the concurrence of the House is requested.

The Senate has considered a bill originating in the House of the following title:

H. 888. An act relating to approval of amendments to the charter of the Town of Milton.

And has passed the same in concurrence.

The Senate has considered House proposal of amendment to Senate bill of the following title:

S. 247. An act relating to the regulation of medical marijuana dispensaries.

And has concurred therein.

The Senate has considered the report of the Committee of Conference upon the disagreeing votes of the two Houses upon House bill of the following title: **H. 526.** An act relating to the establishment of lake shoreland protection standards.

And has accepted and adopted the same on its part.

Message from the Senate No. 59

A message was received from the Senate by Mr. Marshall, its Assistant Secretary, as follows:

Mr. Speaker:

I am directed to inform the House that:

The Senate has considered bills originating in the House of the following titles:

- **H. 88.** An act relating to parental rights and responsibilities involving a child conceived as a result of a sexual assault.
- **H. 217.** An act relating to smoking in lodging establishments, hospitals, and child care facilities, and on State lands.
- **H. 681.** An act relating to the professional regulation for veterans, military service members, and military spouses.
- **H. 823.** An act relating to encouraging growth in designated centers and protecting natural resources.

And has passed the same in concurrence with proposals of amendment in the adoption of which the concurrence of the House is requested.

The Senate has considered House proposals of amendments to Senate bills of the following titles:

- **S. 70.** An act relating to the delivery of raw milk at farmers' markets.
- **S. 275.** An act relating to the Court's jurisdiction over youthful offenders.

And has concurred therein.

The Senate has considered House proposals of amendments to Senate bills of the following titles:

- **S. 211.** An act relating to permitting of sewage holding and pumpout tanks for public buildings.
 - **S. 220.** An act relating to furthering economic development.

And has concurred therein with an amendment in the passage of which the concurrence of the House is requested.

The Senate has considered House proposal of amendment to Senate proposal of amendment to House bill of the following title:

H. 123. An act relating to Lyme disease and other tick-borne illnesses.

And has concurred therein.

Pursuant to the request of the House for a Committee of Conference on the disagreeing votes of the two Houses on House bill entitled:

H. 699. An act relating to temporary housing.

The President announced the appointment as members of such Committee on the part of the Senate:

Senator Lyons

Senator Cummings

Senator Pollina.

Proposal of Amendment Agreed to; Third Reading Ordered S. 295

Rep. Haas of Rochester, for the committee on Human Services, to which had been referred Senate bill, entitled

An act relating to pretrial services, risk assessments, and criminal justice programs

Reported in favor of its passage in concurrence with proposal of amendment as follows:

By striking all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. LEGISLATIVE FINDINGS

(a) It is the intent of the General Assembly that law enforcement officials and criminal justice professionals develop and maintain programs at every stage of the criminal justice system to provide alternatives to a traditional punitive criminal justice response for people who, consistent with public safety, can effectively and justly benefit from those alternative responses. These programs shall be reflective of the goals and principles of restorative justice pursuant to 28 V.S.A. § 2a. Commonly referred to as the sequential intercept model, this approach was designed to identify five points within the criminal justice system where innovative approaches to offenders and offending behavior could be taken to divert individuals away from a traditional criminal justice response to crime. These intercept points begin in the community with law enforcement interaction with citizens, proceed through

arrest, the judicial process, and sentencing, and conclude with release back into communities. Alternative justice programs may include the employment of police-social workers, community-based restorative justice programs, community-based dispute resolution, precharge programs, pretrial services and case management, recovery support, DUI and other drug treatment courts, suspended fine programs, and offender reentry programs.

- (b) Research shows the risk-need-responsivity model approach to addressing criminal conduct is successful at reducing recidivism. The model's premise is that the risk and needs of a person charged with or convicted of a criminal offense should determine the strategies appropriate for addressing the person's criminogenic factors.
- (c) Some studies show that incarceration of low-risk offenders or placement of those offenders in programs or supervision designed for high-risk offenders may increase the likelihood of recidivism.
- (d) The General Assembly recommends use of evidence-based risk assessments and needs screening tools for eligible offenses to provide information to the Court for the purpose of determining bail and appropriate conditions of release and informing decisions by the State's Attorney and the Court related to a person's participation and level of supervision in an alternative justice program.

(e) As used in this act:

- (1) "Clinical assessment" means, after a client has been screened, the procedures by which a licensed or otherwise approved counselor identifies and evaluates an individual's strengths, weaknesses, problems, and needs for the development of a treatment plan.
- (2) "Needs screening" means a preliminary systematic procedure to evaluate the likelihood that an individual has a substance abuse or a mental health condition.
- (3) "Risk assessment" means a pretrial assessment that is predictive of a person's failure to appear in court and risk of violating pretrial conditions of release with a new alleged offense.
- (f) The General Assembly intends this act to be a continuation of justice reinvestment efforts initiated in 2007 by the Legislative, Judicial, and Executive Branches. Justice reinvestment is a data-driven approach to improve public safety, reduce corrections and related criminal justice spending, and reinvest savings in strategies that can decrease crime and strengthen communities.

- (g) Buprenorphine/Naloxone (Suboxone or Subutex) is a well-known medication used in the treatment of opioid addiction. Vermont spends \$8.3 million in Medicaid funds annually on these drugs. As medicated-assisted treatment for opiate addiction has increased substantially in the last several years, so has illegal diversion of these drugs and their misuse. Suboxone is currently the number one drug smuggled into Vermont correctional facilities and evidence suggests that the nonmedical use of such drugs is gaining in popularity. The General Assembly urges the administration to prioritize efforts to ensure that people with opiate addictions are provided access to necessary medication, while taking all possible measures to prevent the diversion and misuse of these drugs, including working with drug manufacturers.
- (h) Approximately 54,000 Vermonters have abused, or been dependent on, alcohol or illicit drugs in the past year, according to the current National Survey on Drug Use and Health. More people abuse or are dependent on alcohol (approximately 39,000) than all illicit drugs combined (18,000). Many Vermonters struggle with both alcohol and illicit drugs. Substance abuse is expensive, and not solely due to the cost of providing treatment. Research indicates that \$1.00 invested in addiction treatment saves between \$4.00 and \$7.00 in reduced drug-related crime, criminal justice costs, and theft. Earlier intervention to provide services before major problems develop can save even more.
- (i) According to the Agency of Human Services' Report on Substance Abuse Continuum of Services and Recommendations, dated January 15, 2014, despite the number of people with substance use disorders, this condition is significantly undertreated for many reasons. In addition, it reports that one of the challenges associated with attracting and retaining qualified individuals to the field of substance abuse treatment and prevention is that there are insufficient training opportunities, no opportunities for private practitioner Licensed Alcohol and Drug Counselors (LADC) to receive payment for providing services to Medicaid-eligible patients, and low wages for LADCs working in community provider settings.

Sec. 2. 13 V.S.A. § 7554c is added to read:

§ 7554c. PRETRIAL RISK ASSESSMENTS; NEEDS SCREENINGS

(a)(1) The objective of a pretrial risk assessment is to provide information to the Court for the purpose of determining whether a person presents a risk of nonappearance or a threat to public safety, so the Court can make an appropriate order concerning bail and conditions of pretrial release.

- (2) The objective of a pretrial needs screening is to obtain a preliminary indication of whether a person has a substantial substance abuse or mental health issue that would warrant a subsequent court order for a more detailed clinical assessment.
- (3) Participation in a risk assessment or needs screening pursuant to this section does not create any entitlement for the assessed or screened person.
- (b)(1) A person whose offense or status falls into any of the following categories shall be offered a risk assessment and, if deemed appropriate by the pretrial monitor, a needs screening prior to arraignment:
 - (A) misdemeanor drug offenses cited into court;
 - (B) felony drug offenses cited into court;
 - (C) felonies that are not listed crimes cited into court;
- (D) persons who are arrested and lodged and unable to post bail within 24 hours of lodging, excluding persons who are charged with an offense for which registration as a sex offender is required upon conviction pursuant to subchapter 3 of chapter 167 of this title or an offense punishable by up to life imprisonment; and
- (E) persons not charged with a listed crime who are identified by law enforcement, the prosecution, the defense, probation and parole, the Court, a treatment provider, or a family member or friend as having a substantial substance abuse or mental health issue.
 - (2) Participation in an assessment or screening shall be voluntary.
- (3) In the event an assessment or screening cannot be obtained prior to arraignment, the Court shall direct the assessment and screening to be conducted as soon as practicable.
- (4) A person who qualifies pursuant to subdivision (1)(A)–(E) of this subsection and who has an additional pending charge or a violation of probation shall not be excluded from being offered a risk assessment or needs screening unless the other charge is a listed crime as defined in section 5301 of this title.
- (5) Nothing in this section shall be construed to limit the Court's authority to order an assessment or screening as a condition of release under section 7554 of this title.
- (6) The Administrative Judge and Court Administrator, in consultation with the Secretary of Human Services and the Commissioner of Corrections, shall develop a statewide plan for the phased, consistent rollout of the

categories identified in subdivisions (1)(A) through (E) of this subsection. All persons whose offense or status falls into one of the categories shall be eligible for a risk assessment or needs screening on or before January 1, 2016. Prior to that date, a person shall not be guaranteed the offer of a risk assessment or needs screening solely because the person's offense or status falls into one of the categories. Criminal justice professionals charged with implementation shall adhere to the plan.

- (c) The results of the assessment and screening shall be provided to the prosecutor who, upon filing a criminal charge against the person, shall provide the results to the person and his or her attorney and the Court.
- (d)(1) In consideration of the assessment and screening, the Court may order the person to comply with any of the following conditions:
 - (A) meet with a pretrial monitor on a schedule set by the Court;
- (B) participate in a clinical assessment by a substance abuse treatment provider;
- (C) comply with any level of treatment or recovery support recommended by the provider;
- (D) provide confirmation to the pretrial monitor of the person's attendance and participation in the clinical assessment and any recommended treatment; and
- (E) provide confirmation to the pretrial monitor of the person's compliance with any other condition of release.
- (2) If possible, the Court shall set the date and time for the assessment at arraignment. In the alternative, the pretrial monitor shall coordinate the date, time, and location of the clinical assessment and advise the Court, the person and his or her attorney, and the prosecutor.
- (3) The conditions authorized in subdivision (1) of this subsection shall be in addition to any other conditions of release permitted by law and shall not limit the Court in any way.
- (e)(1) Information obtained from the person during the risk assessment or needs screening shall be exempt from public inspection and copying under the Public Records Act and, except as provided in subdivision (2) of this subsection, only may be used for determining bail, conditions of release, and appropriate programming for the person in the pending case. The immunity provisions of this subsection apply only to the use and derivative use of information gained as a proximate result of the risk assessment or needs screening.

- (2) The person shall retain all of his or her due process rights throughout the assessment and screening process and may release his or her records at his or her discretion.
- (3) The Vermont Supreme Court and the Department of Corrections shall adopt rules related to the custody, control, and preservation of information consistent with the confidentiality requirements of this section.
- (f) The Vermont Supreme Court or its designee shall develop guidelines for the appropriate use of court-ordered pretrial monitoring services based upon the risk and needs of the defendant.

Sec. 3. RISK ASSESSMENT AND NEEDS SCREENING TOOLS AND SERVICES

- (a) The Department of Corrections shall select risk and needs assessment and screening tools for use in the various decision points in the criminal justice system, including pretrial, community supervision screening, community supervision, prison screening, prison intake, and reentry. The Department shall validate the selected tools for the population in Vermont.
- (b) In selection and implementation of the tools, the Department shall consider tools being used in other states and shall consult with and have the cooperation of all criminal justice agencies.
- (c) The Department shall have the tools available for use on or before September 1, 2014. The Department, the Judiciary, the Defender General, and the Executive Director and the Department of State's Attorneys and Sheriffs shall conduct training on the risk assessment tools on or before December 15, 2014.
- (d) The Department, in consultation with law enforcement agencies and the courts, shall contract for or otherwise provide pretrial services described in this section, including performance of risk assessments, needs screenings, and pretrial monitoring.
 - (e) Pretrial monitoring may include:
- (1) reporting to the Court concerning the person's compliance with conditions of release;
- (2) supporting the person in meeting the conditions imposed by the Court, including the condition to appear in Court as directed;
- (3) identifying community-based treatment, rehabilitative services, recovery supports, and restorative justice programs; and
 - (4) supporting a prosecutor's precharge program.

- (f) The Department, in consultation with the Judiciary and the Center for Criminal Justice Research, shall develop and implement a system to evaluate performance of the pretrial services described in this section and report to the General Assembly annually on or before December 15.
- (g) The Secretary of Human Services, with staff and administrative support from the Criminal Justice Capable Core Team, shall map services and assess the impact of court referrals and the capacity of the current service provision system in each region. The Secretary, in collaboration with service providers and other stakeholders, shall consider regional resources, including services for assessment, early intervention, treatment, and recovery support. Building on existing models and data, the Secretary and the Criminal Justice Capable Core Team shall develop recommendations for a system for referral based on the appropriate level of need, identifying existing gaps to optimize successful outcomes. Funding models for those services shall be examined by the appropriate State departments. The recommendation for the system for referral shall be inclusive of all initiatives within the Agency of Human Services, including those within the Blueprint for Health and Screening, Brief Intervention, and Referral for Treatment (SBIRT), as well as initiatives within the Green Mountain Care Board and the State Innovation Model (SIM) grant.

* * * Alternative Justice Programs * * *

Sec. 4. PROSECUTOR PRECHARGE PROGRAM GUIDELINES AND REPORTING

- (a) The Department of State's Attorneys and Sheriffs, in consultation with the Judiciary and the Attorney General, shall develop broad guidelines for precharge programs to ensure there is probable cause and that there are appropriate opportunities for victim input and restitution.
- (b) On or before October 1, 2014, and annually thereafter, the Executive Director of the Department of State's Attorneys and Sheriffs shall report to the General Assembly detailing the alternative justice programs that exist in each county together with the protocols for each program, the annual number of persons served by the program, and a plan for how a sequential intercept model can be employed in the county. The report shall be prepared in cooperation with the Director of Court Diversion, a co-chair of the Community Justice Network of Vermont, and State, municipal, and county law enforcement officials.

Sec. 5. [Deleted.]

Sec. 6. 13 V.S.A. § 5362(c) is amended to read:

(c) The Restitution Unit shall have the authority to:

* * *

- (7) Enter into a repayment contract with a juvenile or adult accepted into a diversion program or alternative justice program and to bring a civil action to enforce the contract when a diversion program has referred an individual pursuant to 3 V.S.A. § 164a or an alternative justice program contract pursuant to section 7554c of this title or a prosecutor precharge program.
- Sec. 7. 13 V.S.A. § 5363(d)(2) is amended to read:
- (2) The Restitution Unit may make advances of up to \$10,000.00 \$5,000.00 under this subsection to the following persons or entities:

* * *

(B) A victim who is a natural person or the natural person's legal representative in a case where the defendant, before or after an adjudication of guilt, enters into a drug court contract or an alternative justice program contract pursuant to section 7554c of this title or a prosecutor precharge program requiring payment of restitution.

* * * Criminal Provisions * * *

Sec. 8. 18 V.S.A. § 4235b is added to read:

§ 4235b. TRANSPORTATION OF DRUGS INTO THE STATE;

AGGRAVATING FACTOR

When imposing a sentence for a felony violation of dispensing or selling a regulated drug in violation of this chapter, the Court shall consider whether the person knowingly and unlawfully transported the regulated drug into Vermont with the intent to sell or dispense the drug.

Sec. 9. 13 V.S.A. § 1201 is amended to read:

§ 1201. BURGLARY

(a) A person is guilty of burglary if he or she enters any building or structure knowing that he or she is not licensed or privileged to do so, with the intent to commit a felony, petit larceny, simple assault, or unlawful mischief. This provision shall not apply to a licensed or privileged entry, or to an entry that takes place while the premises are open to the public, unless the person, with the intent to commit a crime specified in this subsection, surreptitiously remains in the building or structure after the license or privilege expires or after the premises no longer are open to the public.

- (b) As used in this section, the words "building," "structure," and "premises":
- (1) "Building," "premises," and "structure" shall, in addition to their common meanings, include and mean any portion of a building, structure, or premises which differs from one or more other portions of such building, structure, or premises with respect to license or privilege to enter, or to being open to the public.
- (2) "Occupied dwelling" means a building used as a residence, either full-time or part-time, regardless of whether someone is actually present in the building at the time of entry.
- (c)(1) A person convicted of burglary into an occupied dwelling shall be imprisoned not more than 25 years or fined not more than \$1,000.00, or both. Otherwise, a person convicted of burglary shall be imprisoned not more than 15 years or fined not more than \$1,000.00, or both.
- (2) When imposing a sentence under this section, the Court shall consider whether, during commission of the offense, the person:
 - (A) entered the building when someone was actually present;
 - (B) used or threatened to use force against the occupant; or
- (C) carried a dangerous or deadly weapon, openly or concealed, during the commission of the offense, and the person has not been convicted of a violation of section 4005 of this title in connection with the offense.

Sec. 10. DEPARTMENT OF PUBLIC SAFETY REPORT

The Department of Public Safety, in consultation with the Department of Health, shall examine 18 V.S.A. § 4234 (depressant, stimulant, narcotic drug) for the purpose of establishing clear dosage amounts for narcotics as they relate to unlawful possession, dispensing, and sale. The Department shall consider section 4234 in relation to 18 V.S.A. § 4233 (heroin). The Department shall report its recommendations to the Senate and House Committees on Judiciary on or before December 15, 2014.

* * * Regulation of Opiates * * *

Sec. 11. DVHA AUTHORITY; USE OF AVAILABLE SANCTIONS

The Department of Vermont Health Access shall use its authority to sanction Medicaid-participating prescribers, whether practicing in or outside the State of Vermont, operating in bad faith or not in compliance with State or federal requirements.

Sec. 12. CONTINUED MEDICATION-ASSISTED TREATMENT FOR INCARCERATED PERSONS

- (a) The Department of Corrections, in consultation with the Medication-Assisted Treatment for Inmates Work Group created by 2013 Acts and Resolves No. 67, Sec. 11, shall develop and implement a one-year demonstration project to pilot the continued use of medication-assisted treatment within Department facilities for detainees and sentenced inmates.
- (b) The pilot project shall offer continued medication-assisted treatment for opioid dependence with methadone or buprenorphine to incarcerated persons who were participating in medication-assisted treatment in the community immediately prior to incarceration as follows:
- (1) for a period of 180 days from the date of incarceration for a person held on detainee status, followed by a prescribed taper; or
- (2) for a period of one year from the date of incarceration for a person serving a sentence, followed by a prescribed taper.
- (c) As used in this section, "prescribed taper" means a clinically appropriate medication taper that is designed to minimize withdrawal symptoms and limit avoidable suffering.
- (d) The Commissioner of Corrections shall publish an interim revision memorandum to replace Directive 363.01. The Medication-Assisted Treatment for Inmates Work Group shall provide details of the demonstration project, including:
- (1) an update on the implementation of the recommendations provided in the "Medication-Assisted Treatment for Inmates: Work Group Report and Recommendations" submitted to the Vermont General Assembly on November 26, 2013;
 - (2) medication-assisted treatment time frames;
- (3) Department protocols for detainees and inmates transitioning in and out of treatment settings, or between correctional facilities and treatment services;
 - (4) protocols regarding medical tapers, detoxification, and withdrawal;
 - (5) plans and timing for expansion of the pilot project; and
- (6) an evaluation plan that includes appropriate metrics for determining treatment efficacy, reincarceration episodes, Department and community-based collaboration challenges, and system costs.

- (e) On or before July 30, 2014, the Department shall enter into memoranda of understanding with the Department of Health and with hub treatment providers regarding ongoing medication-assisted treatment for persons in the custody of the Department.
- (f) The Department shall collaborate with the Department of Health to facilitate the provision of opioid overdose prevention training for persons who are incarcerated and distribution of overdose rescue kits with naloxone at correctional facilities to persons who are transitioning from incarceration back into the community.
- (g) The Departments of Corrections and of Health shall continue the Medication-Assisted Treatment for Inmates Work Group created by 2013 Acts and Resolves No. 67, Sec. 11 to inform and monitor implementation of the demonstration project. The Departments shall evaluate the demonstration project and provision of medication-assisted treatment to persons who are incarcerated in Vermont and report their findings, including a proposed schedule of expansion, to the House Committees on Corrections and Institutions, on Human Services, and on Judiciary and the Senate Committees on Health and Welfare and on Judiciary on or before January 1, 2015.

Sec. 13. VPMS QUERY; RULEMAKING

The Secretary of Human Services shall adopt rules requiring:

- (1) All Medicaid participating providers, whether licensed in or outside Vermont, who prescribe buprenorphine or a drug containing buprenorphine to a Vermont Medicaid beneficiary to query the Vermont Prescription Monitoring System the first time they prescribe buprenorphine or a drug containing buprenorphine for the patient and at regular intervals thereafter. Regular intervals shall exceed the requirements for other Schedule III pharmaceuticals, and queries shall be done prior to prescribing a replacement prescription. The rules shall also include dosage thresholds, which may be exceeded only with prior approval from the Chief Medical Officer of the Department of Vermont Health Access or designee.
- (2) All providers licensed in Vermont who prescribe buprenorphine or a drug containing buprenorphine to a Vermont patient who is not a Medicaid beneficiary to query the Vermont Prescription Monitoring System the first time they prescribe buprenorphine or a drug containing buprenorphine for the patient and at regular intervals thereafter. Regular intervals shall exceed the requirements for other Schedule III pharmaceuticals and queries shall be done prior to prescribing a replacement prescription. The rules shall also include dosage thresholds.

Sec. 14. MEDICATION-ASSISTED THERAPY; RULEMAKING

The Commissioner of Health shall adopt rules relating to medication-assisted therapy for opioid dependence for physicians treating fewer than 30 patients, which shall include a requirement that such physicians ensure that their patients are screened or assessed to determine their need for counseling and that patients who are determined to need counseling or other support services are referred for appropriate counseling from a licensed clinical professional or for other services as needed.

Sec. 15. 26 V.S.A. chapter 36, subchapter 8 is added to read:

Subchapter 8. Naloxone Hydrochloride

§ 2080. NALOXONE HYDROCHLORIDE; DISPENSING OR FURNISHING

- (a) The Board of Pharmacy shall adopt protocols for licensed pharmacists to dispense or otherwise furnish naloxone hydrochloride to patients who do not hold an individual prescription for naloxone hydrochloride. Such protocols shall be consistent with rules adopted by the Commissioner of Health.
- (b) Notwithstanding any provision of law to the contrary, a licensed pharmacist may dispense naloxone hydrochloride to any person as long as the pharmacist complies with the protocols adopted pursuant to subsection (a) of this section.

Sec. 16. 33 V.S.A. § 813 is added to read:

§ 813. MEDICAID PARTICIPATING PROVIDERS

The Department of Vermont Health Access shall grant authorization to a licensed alcohol and drug abuse counselor to participate as a Medicaid provider to deliver clinical and case coordination services to Medicaid beneficiaries, regardless of whether the counselor is a preferred provider.

Sec. 16a. DEPARTMENT OF CORRECTIONS AND HEALTH CARE REFORM

(a) The Agency of Human Services and its departments shall assist the Department of Corrections in fully enacting the provisions of the Affordable Care Act and Vermont's health care reform initiatives as they pertain to persons in the criminal justice population, including access to health information technology, the Blueprint for Health, Medicaid enrollment, health benefit exchange, health plans, and other components under the Department of Vermont Health Access that support and ensure a seamless process for reentry to the community or readmission to a correctional facility.

- (b) The Department of Corrections shall include substance abuse services in its request for proposal (RFP) process for inmate health services. Through the RFP, the Department shall require that substance abuse services be provided to persons while incarcerated.
- Sec. 17. 18 V.S.A. § 4254 is amended to read:
- § 4254. IMMUNITY FROM LIABILITY

* * *

- (d) A person who seeks medical assistance for a drug overdose or is the subject of a good faith request for medical assistance pursuant to subsection (b) or (c) of this section shall not be subject to any of the penalties for violation of 13 V.S.A. § 1030 (violation of a protection order), for a violation of this chapter or 7 V.S.A §§ 656 and 657, for being at the scene of the drug overdose, or for being within close proximity to any person at the scene of the drug overdose.
- (e) A person who seeks medical assistance for a drug overdose or is the subject of a good faith request for medical assistance pursuant to subsection (b) or (c) of this section shall not be subject to any sanction for a violation of a condition of pretrial release, probation, furlough, or parole for a violation of this chapter or 7 V.S.A §§ 656 and 657, for being at the scene of the drug overdose, or for being within close proximity to any person at the scene of the drug overdose.

* * *

Sec. 18. AGENCY OF HUMAN SERVICES POSITION

One exempt position is created within the Agency of Human Services for the purpose of overseeing the implementation of the pretrial services of this act.

Sec. 19. EFFECTIVE DATES

- (a) Secs. 2, 6, and 7 shall take effect on January 1, 2015.
- (b) This section and Secs. 1 (legislative intent), 3 (risk assessment and needs screening tools), 4 (prosecutor precharge programs and reporting), 10 (Department of Public Safety report), 13 (VPMS query; rulemaking), 14 (medication assisted therapy, rulemaking), and 17 (immunity from liability) shall take effect on passage.
 - (c) The remaining sections shall take effect on July 1, 2014.

Rep. Lippert of Hinesburt, for the committee on Judiciary, recommended that the House propose to the Senate to amend the bill as recommended by the committee on Human Services, and when further amended as follows:

By striking all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. LEGISLATIVE FINDINGS

- (a) It is the intent of the General Assembly that law enforcement officials and criminal justice professionals develop and maintain programs at every stage of the criminal justice system to provide alternatives to a traditional punitive criminal justice response for people who, consistent with public safety, can effectively and justly benefit from those alternative responses. These programs shall be reflective of the goals and principles of restorative justice pursuant to 28 V.S.A. § 2a. Commonly referred to as the sequential intercept model, this approach was designed to identify five points within the criminal justice system where innovative approaches to offenders and offending behavior could be taken to divert individuals away from a traditional criminal justice response to crime. These intercept points begin in the community with law enforcement interaction with citizens, proceed through arrest, the judicial process, and sentencing, and conclude with release back into communities. Alternative justice programs may include the employment of police-social workers, community-based restorative justice programs, community-based dispute resolution, precharge programs, pretrial services and case management, recovery support, DUI and other drug treatment courts, suspended fine programs, and offender reentry programs.
- (b) Research shows the risk-need-responsivity model approach to addressing criminal conduct is successful at reducing recidivism. The model's premise is that the risk and needs of a person charged with or convicted of a criminal offense should determine the strategies appropriate for addressing the person's criminogenic factors.
- (c) Some studies show that incarceration of low-risk offenders or placement of those offenders in programs or supervision designed for high-risk offenders may increase the likelihood of recidivism.
- (d) The General Assembly recommends use of evidence-based risk assessments and needs screening tools for eligible offenses to provide information to the Court for the purpose of determining bail and appropriate conditions of release and informing decisions by the State's Attorney and the Court related to a person's participation and level of supervision in an alternative justice program.

(e) As used in this act:

- (1) "Clinical assessment" means the procedures, to be conducted after a client has been screened, by which a licensed or otherwise approved counselor identifies and evaluates and individual's strengths, weaknesses, problems, and needs for the development of a treatment plan.
- (2) "Needs screening" means a preliminary systematic procedure to evaluate the likelihood that an individual has a substance abuse or a mental health condition.
- (3) "Risk assessment" means a pretrial assessment that is designed to be predictive of a person's failure to appear in court and risk of violating pretrial conditions of release with a new alleged offense.
- (f) The General Assembly intends this act to be a continuation of justice reinvestment efforts initiated in 2007 by the Legislative, Judicial, and Executive Branches. Justice reinvestment is a data-driven approach to improve public safety, reduce corrections and related criminal justice spending, and reinvest savings in strategies that can decrease crime and strengthen communities.
- (g) Buprenorphine/Naloxone (Suboxone or Subutex) is a well-known medication used in the treatment of opioid addiction. Vermont spends \$8.3 million in Medicaid funds annually on these drugs. As medicated-assisted treatment for opiate addiction has increased substantially in the last several years, so has illegal diversion of these drugs and their misuse. Suboxone is currently the number one drug smuggled into Vermont correctional facilities and evidence suggests that the nonmedical use of such drugs is gaining in popularity. The General Assembly urges the administration to prioritize efforts to ensure that people with opiate addictions are provided access to necessary medication, while taking all possible measures to prevent the diversion and misuse of these drugs, including working with drug manufacturers.
- (h) Approximately 54,000 Vermonters have abused or been dependent on alcohol or illicit drugs in the past year, according to the current National Survey on Drug Use and Health. More people abuse or are dependent on alcohol (approximately 39,000) than all illicit drugs combined (18,000). Many Vermonters struggle with both alcohol and illicit drugs. Substance abuse is expensive, and not solely due to the cost of providing treatment. Research indicates that \$1.00 invested in addiction treatment saves between \$4.00 and \$7.00 in reduced drug-related crime, criminal justice costs, and theft. Earlier intervention to provide services before major problems develop can save even more.

- (i) According to the Agency of Human Services' Report on Substance Abuse Continuum of Services and Recommendations, dated January 15, 2014, despite the number of people with substance use disorders, this condition is significantly under-treated for many reasons. In addition, it reports that one of the challenges associated with attracting and retaining qualified individuals to the field of substance abuse treatment and prevention is that there are insufficient training opportunities, no opportunities for private practitioner Licensed Alcohol and Drug Counselors (LADC) to receive payment for providing services to Medicaid eligible patients, and low wages for LADCs working in community provider settings.
- Sec. 2. 13 V.S.A. § 7554c is added to read:

§ 7554c. PRETRIAL RISK ASSESSMENTS; NEEDS SCREENINGS

- (a)(1) The objective of a pretrial risk assessment is to provide information to the Court for the purpose of determining whether a person presents a risk of nonappearance or a threat to public safety, so the Court can make an appropriate order concerning bail and conditions of pretrial release.
- (2) The objective of a pretrial needs screening is to obtain a preliminary indication of whether a person has a substantial substance abuse or mental health issue that would warrant a subsequent court order for a more detailed clinical assessment.
- (3) Participation in a risk assessment or needs screening pursuant to this section does not create any entitlement for the assessed or screened person.
- (b)(1) A person whose offense or status falls into any of the following categories shall be offered a risk assessment and, if deemed appropriate by the pretrial monitor, a needs screening prior to arraignment:
 - (A) misdemeanor drug offenses cited into court;
 - (B) felony drug offenses cited into court;
 - (C) felonies that are not listed crimes cited into court;
- (D) persons who are arrested and lodged and unable to post bail within 24 hours of lodging, excluding persons who are charged with an offense for which registration as a sex offender is required upon conviction pursuant to subchapter 3 of chapter 167 of this title or an offense punishable by up to life imprisonment; and
- (E) persons not charged with a listed crime who are identified by law enforcement, the prosecution, the defense, probation and parole personnel, the

- Court, a treatment provider, or a family member or friend as having a substantial substance abuse or mental health issue.
 - (2) Participation in an assessment or screening shall be voluntary.
- (3) In the event an assessment or screening cannot be obtained prior to arraignment, the Court shall direct the assessment and screening to be conducted as soon as practicable.
- (4) A person who qualifies pursuant to subdivision (1)(A)–(E) of this subsection and who has an additional pending charge or a violation of probation shall not be excluded from being offered a risk assessment or needs screening unless the other charge is a listed crime as defined in section 5301 of this title.
- (5) Nothing in this section shall be construed to limit the Court's authority to order an assessment or screening as a condition of release under section 7554 of this title.
- (6) The Administrative Judge and Court Administrator, in consultation with the Secretary of Human Services and the Commissioner of Corrections, shall develop a statewide plan for the phased, consistent rollout of the categories identified in subdivisions (1)(A) through (E) of this subsection. All persons whose offense or status falls into one of the categories shall be eligible for a risk assessment or needs screening on or before January 1, 2016. Prior to that date, a person shall not be guaranteed the offer of a risk assessment or needs screening solely because the person's offense or status falls into one of the categories. Criminal justice professionals charged with implementation shall adhere to the plan.
- (c) The results of the assessment and screening shall be provided to the prosecutor who, upon filing a criminal charge against the person, shall provide the results to the person and his or her attorney and the Court.
- (d)(1) In consideration of the assessment and screening, the Court may order the person to comply with any of the following conditions:
 - (A) meet with a pretrial monitor on a schedule set by the Court;
- (B) participate in a clinical assessment by a substance abuse treatment provider;
- (C) comply with any level of treatment or recovery support recommended by the provider;

- (D) provide confirmation to the pretrial monitor of the person's attendance and participation in the clinical assessment and any recommended treatment; and
- (E) provide confirmation to the pretrial monitor of the person's compliance with any other condition of release.
- (2) If possible, the Court shall set the date and time for the assessment at arraignment. In the alternative, the pretrial monitor shall coordinate the date, time, and location of the clinical assessment and advise the Court, the person and his or her attorney, and the prosecutor.
- (3) The conditions authorized in subdivision (1) of this subsection shall be in addition to any other conditions of release permitted by law and shall not limit the Court in any way.
- (e)(1) Information obtained from the person during the risk assessment or needs screening shall be exempt from public inspection and copying under the Public Records Act and, except as provided in subdivision (2) of this subsection, only may be used for determining bail, conditions of release, and appropriate programming for the person in the pending case. The immunity provisions of this subsection apply only to the use and derivative use of information gained as a proximate result of the risk assessment or needs screening.
- (2) The person shall retain all of his or her due process rights throughout the assessment and screening process and may release his or her records at his or her discretion.
- (3) The Vermont Supreme Court in accordance with judicial rulemaking as provided in 12 V.S.A. § 1 shall promulgate and the Department of Corrections in accordance with the Vermont Administrative Procedure Act pursuant to 3 V.S.A. chapter 25 shall adopt rules related to the custody, control, and preservation of information consistent with the confidentiality requirements of this section. Emergency rules adopted prior to January 1, 2015 pursuant to this section shall be considered to meet the "imminent peril" standard under 3 V.S.A. § 844(a).
- (f) The Administrative Judge shall develop guidelines for the appropriate use of court-ordered pretrial monitoring services based upon the risk and needs of the defendant.

Sec. 3. RISK ASSESSMENT AND NEEDS SCREENING TOOLS AND SERVICES

- (a) The Department of Corrections shall select risk and needs assessment and screening tools for use in the various decision points in the criminal justice system, including pretrial, community supervision screening, community supervision, prison screening, prison intake, and reentry.
- (b) In selection and implementation of the tools, the Department shall consider tools being used in other states and shall consult with and have the cooperation of all criminal justice agencies.
- (c) The Department shall have the tools available for use on or before September 1, 2014. The Department, the Judiciary, the Defender General, and the Executive Director and the Department of State's Attorneys and Sheriffs shall conduct training on the risk assessment tools on or before December 15, 2014.
- (d) The Department, in consultation with law enforcement agencies and the courts, shall contract for or otherwise provide pretrial services described in this section, including performance of risk assessments, needs screenings, and pretrial monitoring. The contract shall include requirements to comply with data collection and evaluation procedures.
 - (e) Pretrial monitoring may include:
- (1) reporting to the Court concerning the person's compliance with conditions of release;
- (2) supporting the person in meeting the conditions imposed by the Court, including the condition to appear in Court as directed;
- (3) identifying community-based treatment, rehabilitative services, recovery supports, and restorative justice programs; and
 - (4) supporting a prosecutor's precharge program.
- (f)(1) The Department, in consultation with the Judiciary and the Crime Research Group, shall develop and implement a system to evaluate goals and performance of the pretrial services described in this section and report to the General Assembly annually on or before December 15.
- (2) The Agency of Human Services, in consultation with the Judiciary, shall ensure that a study is conducted to include an outcome study, process evaluation and cost benefit analysis.
- (g) The Secretary of Human Services, with staff and administrative support from the Criminal Justice Capable Core Team, shall map services and assess

the impact of court referrals and the capacity of the current service provision system in each region. The Secretary, in collaboration with service providers and other stakeholders, shall consider regional resources, including services for assessment, early intervention, treatment, and recovery support. Building on existing models and data, the Secretary and the Criminal Justice Capable Core Team shall develop recommendations for a system for referral based on the appropriate level of need, identifying existing gaps to optimize successful outcomes. Funding models for those services shall be examined by the appropriate State departments. The recommendation for the system for referral shall be inclusive of all initiatives within the Agency of Human Services, including those within the Blueprint for Health and Screening, Brief Intervention, and Referral for Treatment (SBIRT), as well as initiatives within the Green Mountain Care Board and the State Innovation Model (SIM) grant.

* * * Alternative Justice Programs * * *

Sec. 4. PROSECUTOR PRECHARGE PROGRAM GUIDELINES AND REPORTING

- (a) The Department of State's Attorneys and Sheriffs, in consultation with the Judiciary and the Attorney General, shall develop broad guidelines for precharge programs to ensure there is probable cause and that there are appropriate opportunities for victim input and restitution.
- (b) On or before October 1, 2014, and annually thereafter, the Executive Director of the Department of State's Attorneys and Sheriffs shall report to the General Assembly detailing the alternative justice programs that exist in each county together with the protocols for each program, the annual number of persons served by the program, and a plan for how a sequential intercept model can be employed in the county. The report shall be prepared in cooperation with the Director of Court Diversion, a co-chair of the Community Justice Network of Vermont, and State, municipal, and county law enforcement officials.

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(7) Enter into a repayment contract with a juvenile or adult accepted into a diversion program or alternative justice program and to bring a civil action to enforce the contract when a diversion program has referred an individual

pursuant to 3 V.S.A. § 164a or an alternative justice program contract pursuant to section 7554c of this title or a prosecutor precharge program.

- Sec. 7. 13 V.S.A. § 5363(d)(2) is amended to read:
- (2) The Restitution Unit may make advances of up to \$10,000.00 \$5,000.00 under this subsection to the following persons or entities:

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(B) A victim who is a natural person or the natural person's legal representative in a case where the defendant, before or after an adjudication of guilt, enters into a drug court contract or an alternative justice program contract pursuant to section 7554c of this title or a prosecutor precharge program requiring payment of restitution.

* * * Criminal Provisions * * *

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AGGRAVATING FACTOR

When imposing a sentence for a felony violation of dispensing or selling a regulated drug in violation of this chapter, the Court shall consider as an aggravating factor whether the person knowingly and unlawfully transported the regulated drug into Vermont.

Sec. 9. 13 V.S.A. § 1201 is amended to read:

§ 1201. BURGLARY

- (a) A person is guilty of burglary if he or she enters any building or structure knowing that he or she is not licensed or privileged to do so, with the intent to commit a felony, petit larceny, simple assault, or unlawful mischief. This provision shall not apply to a licensed or privileged entry, or to an entry that takes place while the premises are open to the public, unless the person, with the intent to commit a crime specified in this subsection, surreptitiously remains in the building or structure after the license or privilege expires or after the premises no longer are open to the public.
- (b) As used in this section, the words "building," "structure," and "premises":
- (1) "Building," "premises," and "structure" shall, in addition to their common meanings, include and mean any portion of a building, structure, or premises which differs from one or more other portions of such building,

structure, or premises with respect to license or privilege to enter, or to being open to the public.

- (2) "Occupied dwelling" means a building used as a residence, either full-time or part-time, regardless of whether someone is actually present in the building at the time of entry.
- (c)(1) A person convicted of burglary into an occupied dwelling shall be imprisoned not more than 25 years or fined not more than \$1,000.00, or both. Otherwise, a person convicted of burglary shall be imprisoned not more than 15 years or fined not more than \$1,000.00, or both.
- (2) When imposing a sentence under this section, the Court shall consider as an aggravating factor whether, during commission of the offense, the person:
 - (A) entered the building when someone was actually present;
 - (B) used or threatened to use force against the occupant; or
- (C) carried a dangerous or deadly weapon, openly or concealed, during the commission of the offense, and the person has not been convicted of a violation of section 4005 of this title in connection with the offense.

Sec. 10. DEPARTMENT OF PUBLIC SAFETY REPORT

The Department of Public Safety, in consultation with the Department of Health, shall examine 18 V.S.A. § 4234 (depressant, stimulant, narcotic drug) for the purpose of establishing clear dosage amounts for narcotics as they relate to unlawful possession, dispensing, and sale. The Department shall consider section 4234 in relation to 18 V.S.A. § 4233 (heroin). The Department shall report its recommendations to the Senate and House Committees on Judiciary on or before December 15, 2014.

* * * Regulation of Opiates * * *

Sec. 11. DVHA AUTHORITY; USE OF AVAILABLE SANCTIONS

The Department of Vermont Health Access shall use its authority to sanction Medicaid-participating prescribers, whether practicing in or outside the State of Vermont, operating in bad faith or not in compliance with State or federal requirements.

Sec. 12. CONTINUED MEDICATION-ASSISTED TREATMENT FOR INCARCERATED PERSONS

(a) The Department of Corrections, in consultation with the Medication-Assisted Treatment for Inmates Work Group created by 2013 Acts

- and Resolves No. 67, Sec. 11, shall develop and implement a one-year demonstration project to pilot the continued use of medication-assisted treatment within Department facilities for detainees and sentenced inmates.
- (b) The pilot project shall offer continued medication-assisted treatment for opioid dependence with methadone or buprenorphine and a prescribed taper as appropriate to incarcerated persons who were participating in medication-assisted treatment in the community immediately prior to incarceration.
- (c) As used in this section, "prescribed taper" means a clinically appropriate medication taper that is designed to minimize withdrawal symptoms and limit avoidable suffering.
- (d) The Commissioner of Corrections shall publish an interim revision memorandum to replace Directive 363.01 as recommended by the Medication-Assisted Treatment for Inmates Work Group.
- (e) On or before July 30, 2014, the Department shall enter into memoranda of understanding with the Department of Health and with hub treatment providers regarding ongoing medication-assisted treatment for persons in the custody of the Department.
- (f) The Department shall collaborate with the Department of Health to facilitate the provision of opioid overdose prevention training for pilot project participants who are incarcerated and the distribution of overdose rescue kits with naloxone at correctional facilities to persons who are transitioning from incarceration back into the community.
- (g) The Departments of Corrections and of Health shall continue the Medication-Assisted Treatment for Inmates Work Group created by 2013 Acts and Resolves No. 67, Sec. 11 to inform and monitor implementation of the demonstration project. The Departments shall evaluate the demonstration project and provision of medication-assisted treatment to persons who are incarcerated in Vermont and report their findings, including a proposed schedule of expansion, to the House Committees on Corrections and Institutions, on Human Services, and on Judiciary, the Senate Committees on Health and Welfare and on Judiciary, and the Joint Committee on Corrections Oversight on or before January 1, 2015.

Sec. 13. VPMS QUERY; RULEMAKING

The Secretary of Human Services shall adopt rules requiring:

(1) All Medicaid participating providers, whether licensed in or outside Vermont, who prescribe buprenorphine or a drug containing buprenorphine to a Vermont Medicaid beneficiary to query the Vermont Prescription Monitoring System the first time they prescribe buprenorphine or a drug containing buprenorphine for the patient and at regular intervals thereafter. Regular intervals shall exceed the requirements for other Schedule III pharmaceuticals, and queries shall be done prior to prescribing a replacement prescription. The rules shall also include dosage thresholds, which may be exceeded only with prior approval from the Chief Medical Officer of the Department of Vermont Health Access or designee.

(2) All providers licensed in Vermont who prescribe buprenorphine or a drug containing buprenorphine to a Vermont patient who is not a Medicaid beneficiary to query the Vermont Prescription Monitoring System the first time they prescribe buprenorphine or a drug containing buprenorphine for the patient and at regular intervals thereafter. Regular intervals shall exceed the requirements for other Schedule III pharmaceuticals, and queries shall be done prior to prescribing a replacement prescription. The rules shall also include dosage thresholds.

Sec. 14. MEDICATION-ASSISTED THERAPY: RULEMAKING

The Commissioner of Health shall adopt rules relating to medication-assisted therapy for opioid dependence for physicians treating fewer than 30 patients, which shall include a requirement that such physicians ensure that their patients are screened or assessed to determine their need for counseling and that patients who are determined to need counseling or other support services are referred for appropriate counseling from a licensed clinical professional or for other services as needed.

Sec. 15. 26 V.S.A. chapter 36, subchapter 8 is added to read:

Subchapter 8. Naloxone Hydrochloride

§ 2080. NALOXONE HYDROCHLORIDE; DISPENSING OR FURNISHING

- (a) The Board of Pharmacy shall adopt protocols for licensed pharmacists to dispense or otherwise furnish naloxone hydrochloride to patients who do not hold an individual prescription for naloxone hydrochloride. Such protocols shall be consistent with rules adopted by the Commissioner of Health.
- (b) Notwithstanding any provision of law to the contrary, a licensed pharmacist may dispense naloxone hydrochloride to any person as long as the pharmacist complies with the protocols adopted pursuant to subsection (a) of this section.

Sec. 16. 33 V.S.A. § 813 is added to read:

§ 813. MEDICAID PARTICIPATING PROVIDERS

The Department of Vermont Health Access shall grant authorization to a licensed alcohol and drug abuse counselor to participate as a Medicaid provider to deliver clinical and case coordination services to Medicaid beneficiaries, regardless of whether the counselor is a preferred provider.

Sec. 16a. DEPARTMENT OF CORRECTIONS AND HEALTH CARE REFORM

- (a) The Agency of Human Services and its departments shall assist the Department of Corrections in fully enacting the provisions of the Affordable Care Act and Vermont's health care reform initiatives as they pertain to persons in the criminal justice population, including access to health information technology, the Blueprint for Health, Medicaid enrollment, the health benefit exchange, health plans, and other components under the Department of Vermont Health Access that support and ensure a seamless process for reentry to the community or readmission to a correctional facility.
- (b) The Department of Corrections shall include substance abuse and mental health services in its request for proposal (RFP) process for inmate health services. Through the RFP, the Department shall require that substance abuse and mental health services be provided to persons while incarcerated.

Sec. 17. 18 V.S.A. § 4254 is amended to read:

§ 4254. IMMUNITY FROM LIABILITY

* * *

- (d) A person who seeks medical assistance for a drug overdose or is the subject of a good faith request for medical assistance pursuant to subsection (b) or (c) of this section shall not be subject to any of the penalties for violation of 13 V.S.A. § 1030 (violation of a protection order), for a violation of this chapter or 7 V.S.A §§ 656 and 657, for being at the scene of the drug overdose, or for being within close proximity to any person at the scene of the drug overdose.
- (e) A person who seeks medical assistance for a drug overdose or is the subject of a good faith request for medical assistance pursuant to subsection (b) or (c) of this section shall not be subject to any sanction for a violation of a condition of pretrial release, probation, furlough, or parole for a violation of this chapter or 7 V.S.A §§ 656 and 657, for being at the scene of the drug overdose, or for being within close proximity to any person at the scene of the drug overdose.

(g) The immunity provisions of this section apply only to the use and derivative use of evidence gained as a proximate result of the person's seeking medical assistance for a drug overdose, being the subject of a good faith request for medical assistance, being at the scene, or being within close proximity to any person at the scene of the drug overdose for which medical assistance was sought and do not preclude prosecution of the person on the basis of evidence obtained from an independent source.

Sec. 18. EFFECTIVE DATES

- (a) Secs. 2, 6, and 7 shall take effect on January 1, 2015.
- (b) This section and Secs. 1 (legislative intent), 3 (risk assessment and needs screening tools), 4 (prosecutor precharge programs and reporting), 10 (Department of Public Safety report), 13 (VPMS query; rulemaking), 14 (medication assisted therapy, rulemaking), and 17 (immunity from liability) shall take effect on passage.
 - (c) The remaining sections shall take effect on July 1, 2014.
- **Rep. O'Brien of Richmond**, for the committee on Appropriations, moved that the House propose to the Senate to amend the bill as recommended by the committees on Human Services and Judiciary, and when further amended as follows:

First: In Sec. 1, by striking out subsection (i) in its entirety

Second: By striking out Secs. 6, 7, and 16 in their entirety

<u>Third</u>: In Sec. 18 (effective dates), in subsection (a), by striking out "Secs. 2, 6, and 7" and inserting in lieu thereof Sec. 2

The bill, having appeared on the Calendar one day for notice, was taken up and read the second time.

Thereupon, **Rep. Haas of Rochester** asked and was granted leave of the House to withdraw the report of the committee on Human Services.

Thereupon the bill was read the second time and the report of the committees on Judiciary and Appropriations were agreed to and third reading was ordered.

Rules Suspended; Proposal of Amendment Agreed to; Third Reading Ordered On motion of **Rep. Turner of Milton**, the rules were suspended and Senate bill, entitled

An act relating to miscellaneous amendments to laws related to motor vehicles

Appearing on the Calendar for notice, was taken up for immediate consideration.

Rep. Brennan of Colchester, for the committee on Transportation, to which had been referred the bill, reported in favor of its passage in concurrence with proposal of amendment as follows:

By striking all after the enacting clause and inserting in lieu thereof the following:

* * * Nondriver Identification Cards * * *

Sec. 1. 23 V.S.A. § 115 is amended to read:

§ 115. NONDRIVER IDENTIFICATION CARDS

(a) Any Vermont resident may make application to the Commissioner and be issued an identification card which is attested by the Commissioner as to true name, correct age, residential address unless the listing of another address is requested by the applicant or is otherwise authorized by law, and any other identifying data as the Commissioner may require which shall include, in the case of minor applicants, the written consent of the applicant's parent, guardian, or other person standing in loco parentis. Every application for an identification card shall be signed by the applicant and shall contain such evidence of age and identity as the Commissioner may require, consistent with subsection (l) of this section. New and renewal application forms shall include a space for the applicant to request that a "veteran" designation by placed on his or her identification card. If a veteran, as defined in 38 U.S.C. § 101(2), requests a veteran designation and provides a Department of Defense Form 214 or other proof of veteran status specified by the Commissioner, and the Office of Veterans Affairs confirms his or her status as an honorably discharged veteran or a veteran discharged under honorable conditions, the identification card shall include the term "veteran" on its face. Commissioner shall require payment of a fee of \$20.00 at the time application for an identification card is made, except that an initial nondriver identification card shall be issued at no charge to a person who surrenders his or her license in connection with a suspension or revocation under subsection 636(b) of this title due to a physical or mental condition.

(b) Except as provided in subsection (l) of this section, every Every identification card shall expire, unless earlier canceled, on the fourth birthday of the applicant following the date of original issue, and may be renewed every four years upon payment of a \$20.00 fee. At least 30 days before an identification card will expire, the Commissioner shall mail first class to the cardholder an application to renew the identification card.

* * *

(l)(1) The Commissioner shall issue identification cards to Vermont residents who are not U.S. citizens but are able to establish lawful presence in the United States if an applicant follows the procedures and furnishes documents as required under subsection 603(d) of this title and any policies or rules adopted thereunder, and otherwise satisfies the requirements of this section. The identification cards shall expire consistent with subsection 603(d) of this title.

* * *

- (4) A non-REAL ID compliant identification card issued under subdivision (2) or (3) of this subsection shall÷
- (A) bear on its face text indicating that it is not valid for federal identification or official purposes; and
- (B) expire at midnight on the eve of the second birthday of the applicant following the date of issuance.
 - * * * Vehicles Eligible to Display Vanity Plates * * *
- Sec. 2. 23 V.S.A. § 304(b) is amended to read:
- (b) The authority to issue vanity motor vehicle number plates or special number plates for safety organizations and service organizations shall reside with the Commissioner. Determination of compliance with the criteria contained in this section shall be within the discretion of the Commissioner. Series of number plates for safety and service organizations which are authorized by the Commissioner shall be issued in order of approval, subject to the operating considerations in the Department as determined by the Commissioner. The Commissioner shall issue vanity and special organization number plates in the following manner:
- (1) Vanity plates. Subject to the restrictions of this section, vanity plates shall be issued at the request of the registrant of a <u>motor</u> vehicle registered at the pleasure car rate or of a truck registered for less than 26,001 pounds (but excluding trucks unless the vehicle is registered under the International Registration Plan), upon application and upon payment of an annual fee of

\$45.00 in addition to the annual fee for registration. The Commissioner shall not issue two sets of plates bearing the same initials or letters unless the plates also contain a distinguishing number. Vanity plates are subject to reassignment if not renewed within 60 days of expiration of the registration.

* * *

- (c) The Commissioner shall issue registration numbers 101 through 9999, which shall be known as reserved registration numbers, for pleasure cars of, motor trucks that are registered at the pleasure car rate, and motorcycles in the following manner:
- (1) A person holding a <u>reserved</u> registration number between 101 and 9999 may retain the number for the ensuing registration period, provided application is made prior to or within <u>at least</u> 60 days of the prior to expiration of the registration.
- (2) If the registrant does not renew the registration, the number may be reassigned to a member of the immediate family if application is made within at least 60 days of the prior to expiration of the registration. As used herein, "immediate family" means the spouse, household member, grandparents, parents, siblings, children, or grandchildren of the registrant.
- (3) The Commissioner shall restrict the issuance of these registrations to residents of this State and may restrict issuance to applicants who do not already have such a registration issued to them.
- (4) A person holding a <u>reserved</u> registration number between 101 and 9999 on a pleasure car may also have the same number on a, a truck that is registered at the pleasure car rate, and vice versa or a motorcycle may be issued the same reserved registration number for the other authorized vehicle types, provided that the person receives no more than one such plate or set of plates for each authorized vehicle type.

* * *

* * * Registration Validation Stickers; Proof of Temporary Registration * * *

Sec. 3. 23 V.S.A. § 305 is amended to read:

§ 305. REGISTRATION PERIODS

(a) The Commissioner of Motor Vehicles shall issue registration certificates, validation stickers, and number plates <u>upon initial registration</u>, and <u>registration certificates and validation stickers</u> for the <u>each</u> succeeding <u>renewal</u> period of registration, <u>upon payment of the registration fee</u>. Except as otherwise provided, number <u>Number</u> plates so issued will become void one

year from the first day of the month following the month of issue <u>unless a longer initial registration period is authorized by law, or unless this period is extended through renewal</u>. Registrations issued for motor trucks shall become void one year from the first day of the month following the month of issue. The fees for annual special excess weight permits issued to these vehicles pursuant to section 1392 of this title shall be prorated so as to coincide with registration expiration dates.

- (b) The Commissioner of Motor Vehicles shall issue a registration certificate, validation sticker, and number plates for each motor vehicle owned by the State, that shall be valid for a period of five years. Such motor vehicle shall be considered as properly registered while the plates so issued are attached thereto. The Commissioner may replace such number plates when in his or her discretion their condition requires.
- (c) The Commissioner may issue number plates to be used for a period of two or more years. One validating sticker shall be issued by the Department of Motor Vehicles upon payment of the registration fee for the second and each succeeding year the plate is used. Except as otherwise provided in subsection (d) of this section, no plate is valid for the second and succeeding years unless the <u>validation</u> sticker is affixed to the rear plate in the manner prescribed by the Commissioner in section 511 of this title.
- (d) When a registration for a motor vehicle, snowmobile, motorboat, or all-terrain vehicle is processed electronically, a receipt shall be available electronically and for printing. The An electronic or printed receipt shall serve as a temporary registration. To be valid, the temporary registration shall be in the possession of the operator at all times, and it shall expire for ten days after the date of the transaction. An electronic receipt may be shown to an enforcement officer using a portable electronic device. Use of a portable electronic device to display the receipt does not in itself constitute consent for an officer to access other contents of the device.

Sec. 4. 23 V.S.A. § 511 is amended to read:

§ 511. MANNER OF DISPLAY

(a) A motor vehicle operated on any highway shall have displayed in a conspicuous place either one or two number plates as the commissioner of motor vehicles Commissioner may require. Such number plates shall be furnished by the commissioner of motor vehicles, showing Commissioner and shall show the number assigned to such vehicle by the commissioner Commissioner. If only one number plate is furnished, the same shall be securely attached to the rear of the vehicle. If two are furnished, one shall be securely attached to the rear and one to the front of the vehicle. The number

plates shall be kept entirely unobscured, <u>and</u> the numerals and the letters thereon shall be plainly legible at all times. They shall be kept horizontal, shall be so fastened as not to swing, excepting however, there may be installed on a motor truck or truck tractor a device which would, upon contact with a substantial object, permit the rear number plate to swing toward the front of the vehicle, provided such device automatically returns the number plate to its original rigid position after contact is released, and the ground clearance of the lower edges thereof shall be established by the <u>commissioner Commissioner</u> pursuant to the provisions of <u>3 V.S.A.</u> chapter 25 of Title 3.

- (b) A registration validation sticker shall be unobstructed, and shall be affixed as follows:
- (1) for vehicles issued registration plates with dimensions of approximately 12×6 inches, in the lower right corner of the rear registration plate; and
- (2) for vehicles issued a registration plate with a dimension of approximately 7×4 inches, in the upper right corner of the rear registration plate.
- (c) A person shall not operate a motor vehicle unless number plates <u>and a validation sticker</u> are displayed as provided in this section.
 - * * * Reciprocal Recognition of Learner's Permits * * *

Sec. 5. 23 V.S.A. § 411 is amended to read:

§ 411. RECIPROCAL PROVISIONS

As determined by the commissioner of motor vehicles Commissioner, a motor vehicle owned by a nonresident, shall be considered as registered and a nonresident operator shall be considered as licensed or permitted in this state, State if the nonresident owner or operator has complied with the laws of the foreign country or state of his or her residence relative to the registration of motor vehicles and the granting of operators' licenses or learner's permits. Any exemptions provided in this section shall, however, be operative as to an owner or operator of a motor vehicle only to the extent that under the laws of the foreign country or state of his residence like exemptions and privileges are granted to operators duly licensed or permitted and to owners of motor vehicles duly registered under the laws of this state State. If the owner or operator is a resident of a country not adjoining the United States, such exemptions shall be operative for a period of 30 days for vacation purposes, notwithstanding that such country does not grant like privileges to residents of this state State. Such exemptions shall not be operative as to the owner of a motor truck used for the transportation of property for hire or profit between points within the <u>state</u> <u>State</u> or to the owner of any motor vehicle carrying an auxiliary fuel tank or tanks providing an additional supply of motor fuel over and above that provided in the standard equipment of such vehicle.

Sec. 6. 23 V.S.A. § 615 is amended to read:

§ 615. UNLICENSED OPERATORS

(a)(1) An unlicensed person 15 years of age or older may operate a motor vehicle if he or she possesses a valid learner's permit issued to him or her by the Commissioner, or by another jurisdiction in accordance with section 411 of this title, and if his or her licensed parent or guardian, licensed or certified driver education instructor, or licensed person at least 25 years of age rides beside him or her. Nothing in this section shall be construed to permit a person against whom a revocation or suspension of license is in force, or a person less younger than 15 years of age, or a person who has been refused a license by the Commissioner to operate a motor vehicle.

* * * Out-of-state Junior Operators * * *

Sec. 7. 23 V.S.A. § 614 is amended to read:

§ 614. RIGHTS UNDER LICENSE

* * *

- (b) A junior operator's license shall entitle the holder to operate a registered motor vehicle with the consent of the owner, but shall not entitle him or her to operate a motor vehicle in the course of his or her employment or for direct or indirect compensation for one year following issuance of the license, except that the holder may operate a farm tractor with or without compensation upon a public highway in going to and from different parts of a farm of the tractor's owner or to go to any repair shop for repair purposes. A junior operator's license shall not entitle the holder to carry passengers for hire.
- (c) During the first three months of operation, the holder of a junior operator's license is restricted to driving alone or with a licensed parent or guardian, licensed or certified driver education instructor, or licensed person at least 25 years of age. During the following three months, a junior operator may additionally transport family members. No person operating with a junior operator's license shall transport more passengers than there are safety belts unless he or she is operating a vehicle that has not been manufactured with a federally approved safety belt system. A person convicted of operating a motor vehicle in violation of this subsection shall be subject to a penalty of not more than \$50.00, and his or her license shall be recalled for a period of 90 days. The provisions of this subsection may be enforced only if a law

enforcement officer has detained the operator for a suspected violation of another traffic offense.

- (d) A nonresident under 18 years of age who is privileged to operate on Vermont highways under section 411 of this title shall be subject to the restrictions of subsections (b) and (c) of this section.
 - * * * Driving Privilege Cards * * *
- Sec. 8. 23 V.S.A. § 603(h) is amended to read:
 - (h) A privilege card issued under this section shall:

* * *

- (2) expire at midnight on the eve of the second birthday of the applicant following the date of issuance or, at the option of an applicant for an operator's privilege card and upon payment of the required four-year fee, at midnight on the eve of the fourth birthday of the applicant following the date of issuance.
- Sec. 9. 23 V.S.A. § 608 is amended to read:
- § 608. FEES
- (a) The four-year fee required to be paid the Commissioner for licensing an operator of motor vehicles <u>or for issuing an operator's privilege card</u> shall be \$48.00. The two-year fee required to be paid the Commissioner for licensing an operator <u>or for issuing an operator's privilege card</u> shall be \$30.00 and the two-year fee for licensing a junior operator <u>or for issuing a junior operator's privilege card</u> shall be \$30.00.

Sec. 10. CREDIT FOR PRICE PREMIUM OF TWO-YEAR PRIVILEGE CARDS; SUBSTITUTION OF PRIVILEGE CARDS FOR LICENSES AND PERMITS

- (a) If a person issued a two-year operator's privilege card from January 1, 2014 to June 30, 2014 applies and qualifies for a four-year REAL ID-compliant operator's license or a four-year operator's privilege card upon expiration of the two-year privilege card, he or she shall be entitled upon request to a credit of \$6.00 toward the fee of the four-year operator's license or four-year operator's privilege card.
- (b) If a person issued a two-year operator's privilege card from January 1, 2014 to June 30, 2014 applies and qualifies for a four-year REAL ID-compliant operator's license prior to expiration of his or her privilege card, the Department of Motor Vehicles shall issue him or her the four-year REAL ID-compliant license at a charge of \$18.00. The four-year REAL-ID

compliant license shall expire at midnight on the eve of the fourth birthday of the applicant following the date of issuance of the privilege card.

- (c)(1) If a person issued a two-year operator's privilege card, junior operator's privilege card, or learner's privilege card from January 1, 2014 to December 31, 2015 applies and qualifies for a two-year REAL ID-compliant operator's license, junior operator's license, or learner's permit prior to expiration of his or her privilege card, the Department of Motor Vehicles shall issue the applicant at no charge a REAL ID-compliant license or permit that expires on the same date as the applicant's privilege card.
- (2) If a person issued a four-year operator's privilege card from July 1, 2014 to December 31, 2015 applies and qualifies for a four-year REAL ID-compliant operator's license prior to expiration of his or her privilege card, the Department of Motor Vehicles shall issue at no charge a REAL ID-compliant license that expires on the same date as the applicant's privilege card.
 - * * * Driver's Training School Licensees * * *

Sec. 11. 23 V.S.A. § 704 is amended to read:

§ 704. QUALIFICATIONS FOR TRAINING SCHOOL LICENSE

Each applicant in order to <u>To</u> qualify for a driver's training school license, each new and renewal applicant shall meet the following requirements:

* * *

(3) provide evidence that he or she maintains maintain bodily injury and property damage liability insurance on each motor vehicle being used in driver training, insuring the liability of the driver training school and the operator of each motor vehicle for each instructor and of any person while using any such motor vehicle with the permission of the named insured in at least the following amount: \$300,000.00 for bodily injury or death of one person in any one accident and, subject to said limit for one person, \$500,000.00 for bodily injury or death of two or more persons in any one accident, and \$100,000.00 for damage to property of others in any one accident. Evidence of such insurance coverage shall be in the form of a certificate from an insurance company authorized to do business in this state filed with the commissioner setting forth the amount of coverage and providing that the policy of insurance shall be noncancelable except after 15 days' written notice to the commissioner A carrier who insures an applicant under this subdivision shall provide the Commissioner and the insured with proof of insurance at the beginning of each policy period. A cancellation or nonrenewal of such insurance may take effect only after notice to the Commissioner and the insured at least 15 days prior to the cancellation or nonrenewal.

* * *

* * * Definition of Business Day or Working Day * * *

Sec. 12. 23 V.S.A. § 4 is amended to read:

§ 4. DEFINITIONS

Except as may be otherwise provided herein, and unless the context otherwise requires in statutes relating to motor vehicles and enforcement of the law regulating vehicles, as provided in this title and 20 V.S.A. part 5, the following definitions shall apply:

* * *

(83) "Business day" or "working day" means any calendar day except Saturday, Sunday, or any day classified as a holiday under 1 V.S.A. § 371.

* * * Proof of Financial Responsibility * * *

Sec. 13. 23 V.S.A. § 800 is amended to read:

§ 800. MAINTENANCE OF FINANCIAL RESPONSIBILITY

- (a) No owner of a motor vehicle required to be registered, or operator required to be licensed or issued a learner's permit, shall operate or permit the operation of the vehicle upon the highways of the State without having in effect an automobile liability policy or bond in the amounts of at least \$25,000.00 for one person and \$50,000.00 for two or more persons killed or injured and \$10,000.00 for damages to property in any one accident crash. In lieu thereof, evidence of self-insurance in the amount of \$115,000.00 must be filed with the Commissioner of Motor Vehicles, and shall be maintained and evidenced in a form prescribed by the Commissioner. The Commissioner may require that evidence of financial responsibility be produced before motor vehicle inspections are performed pursuant to the requirements of section 1222 of this title.
- (b) A person who violates <u>subsection (a) of</u> this section shall be assessed a civil penalty of not more than \$500.00, and such violation shall be a traffic violation within the meaning of chapter 24 of this title.
- (c) Every operator of a vehicle required to be registered shall have proof of financial responsibility as required by subsection (a) of this section when operating such vehicle on the highways of this State. A person may prove financial responsibility using a portable electronic device; however, use of a device for this purpose does not in itself constitute consent for an enforcement

officer to access other contents of the device. An operator cited for violating this subsection shall not be convicted if he or she sends or produces to the issuing enforcement agency within seven business days of the traffic stop proof of financial responsibility that was in effect at the time of the traffic stop.

(d) A person who violates subsection (c) of this section shall be subject to a fine of not more than \$100.00.

* * * Possession of License Certificate; Grace Period * * *

Sec. 14. 23 V.S.A. § 611 is amended to read:

§ 611. POSSESSION OF LICENSE CERTIFICATE

Every licensee shall have his or her operator's license certificate in his or her immediate possession at all times when operating a motor vehicle. However, no a person charged cited with violating this section or section 610 of this title shall not be convicted if he or she sends a copy of or produces in court or to the enforcement officer to the issuing enforcement agency within seven business days of the traffic stop an operator's license certificate theretofore issued to him or her which, at the time of his or her citation, that was valid or had expired within the prior 14 days prior to the traffic stop.

* * * Out-of-State Fuel User's License; Repeal * * *

Sec. 15. 23 V.S.A. § 415 is amended to read:

§ 415. NONDIESEL FUEL USER'S LICENSE

* * *

(c) In addition to any other provision of law relating to registration of motor vehicles, or fees paid for registration, a person owning or operating upon the highways of this state a motor truck with a gross weight of 18,000 pounds or over, powered by gasoline or other nondiesel fuel and not base registered in this state, shall apply to the commissioner for a nondiesel fuel user's license for each motor truck to be so operated. Application shall be made upon a form prescribed by the commissioner and shall set forth such information as he or she may require. The application shall be accompanied by a license fee of \$6.50 for each motor truck listed in the application, the fee being for the purpose of paying the cost of issuing the license, cab card and sticker. The commissioner shall issue a license, cab card and identification tag, plate, or sticker for each motor truck, which tag, plate or sticker shall be of the size and design and contain such information as the commissioner shall prescribe. Except as otherwise provided, any license, cab card and tag, plate or sticker shall become void on January 1 next following the date of issue or, when determined by the commissioner, 12 months from the first day of the month of issue. Licenses and cab cards shall be carried in the motor truck and the tag, plate or sticker shall be affixed to the motor truck and at all times be visible and legible. For emergency purposes, the commissioner may by telegram, identifying the motor truck, authorize its operation without the attachment of a tag, plate or sticker for a period not to exceed 21 days from the date of issue of the license. The telegram must be kept with the truck while being so operated. This section shall not apply to motor trucks owned by federal, state, provincial, or municipal governments. [Repealed.]

* * *

Sec. 16. 23 V.S.A. § 3007 is amended to read:

§ 3007. DIESEL FUEL USER'S LICENSE

- (a) In addition to any other provision of law relating to registration of motor vehicles, or fees paid therefore, a person owning or operating upon the highways of the state State a motor truck, which that is registered in the state, using State and uses fuel as defined in section 3002 of this title, shall, for each motor truck to be so operated, apply to the commissioner Commissioner for a diesel fuel user license, which shall be renewed at the time of renewal of the truck's registration. Application shall be made upon a form prescribed by such commissioner the Commissioner and shall set forth such information as the commissioner Commissioner may require. Applications filed at the time of the initial registration or renewal of a registration shall be accompanied by a \$6.50 annual license fee for each motor truck listed in the application, except that no fee shall be required for motor trucks with a gross weight of less than 26,001 pounds.
- (b) In addition to any other provisions of law relating to registration of motor vehicles, or fees paid for registration, a person owning or operating upon the highways of the state a motor truck which is not base registered in this state, using fuel as defined in section 3002 of this title shall for each such motor truck apply to the commissioner for a diesel fuel user license. Application shall be made upon a form prescribed by the commissioner and shall set forth such information as the commissioner may require. Except for motor trucks with a gross weight of less than 26,001 pounds, and vehicles licensed under section 415 of this title, the application for issuance of initial and renewal licenses shall be accompanied by a \$6.50 license fee for each motor truck listed in the application, the fee being for the cost of the license, cab card and tag, plate or sticker. The commissioner shall issue a license, cab card and an identification tag, plate or sticker for each motor truck which tag, plate or sticker shall be of the size and design and contain such information as the commissioner shall prescribe. Except as otherwise provided any license,

cab card and tag, plate or sticker shall become void on each January 1 thereafter or, when determined by the commissioner, 12 months from the first day of the month of issue. Licenses and cab cards shall be carried in the motor vehicle and the tag, plate or sticker shall be affixed to the motor vehicle and at all times be visible and legible. [Repealed.]

(c) This section shall not apply to users' vehicles exempt from reporting requirements under section 3014 of this title or to users' vehicles exempt from taxation under <u>subdivisions</u> <u>subdivision</u> 3003(d)(3) and (5)(1)(C) of this title, or to users' vehicles that are being operated under the provisions of <u>sections</u> <u>section</u> 463 or 516 of this title.

* * * Total Abstinence; Out-of-State Applicants * * *

Sec. 17. 23 V.S.A. § 1209a(b) is amended to read:

(b) Abstinence.

- (1) Notwithstanding any other provision of this subchapter, a person whose license has been suspended for life under this subchapter may apply to the Driver Rehabilitation School Director and to the Commissioner for reinstatement of his or her driving privilege. The person shall have completed three years of total abstinence from consumption of alcohol or drugs, or both. The beginning date for the period of abstinence shall be no sooner than the effective date of the suspension from which the person is requesting reinstatement and shall not include any period during which the person is serving a sentence of incarceration to include furlough. The application to the Commissioner shall be accompanied by a fee of \$500.00. The Commissioner shall have the discretion to waive the application fee if the Commissioner determines that payment of the fee would present a hardship to the applicant.
- (2) If the Commissioner, or a medical review board convened by the Commissioner, is satisfied by a preponderance of the evidence that the applicant has abstained for the required number of years immediately preceding the application and hearing, has successfully completed a therapy program as required under this section, and the person appreciates that he or she cannot drink any amount of alcohol and drive safely, the person's license shall be reinstated immediately, subject to the condition that the person's suspension will be put back in effect in the event any further investigation reveals a return to the consumption of alcohol or drugs and to such additional conditions as the Commissioner may impose and, if the person has not previously operated for three years under an ignition interlock RDL, subject to the additional condition that the person shall operate under an ignition interlock restricted driver's license for a period of at least one year following reinstatement under this subsection. However, the Commissioner may waive

this one-year requirement to operate under an ignition interlock restricted driver's license if the person furnishes proof as prescribed by the Commissioner that he or she is incapable of using an ignition interlock device because of a medical condition that will persist permanently or at least for one year.

* * *

- (5) A person shall be eligible for reinstatement under this subsection only once following a suspension for life.
- (6)(A) If an applicant for reinstatement under this subsection resides in a jurisdiction other than Vermont, the Commissioner may elect not to conduct an investigation. If the Commissioner elects not to conduct an investigation, he or she shall provide a letter to the applicant's jurisdiction of residence stating that Vermont does not object to the jurisdiction issuing the applicant a license if the applicant is authorized to operate only vehicles equipped with an ignition interlock device and is required to complete any alcohol rehabilitation or treatment requirements of the licensing jurisdiction.
- (B) If the applicant's jurisdiction of residence is prepared to issue or has issued a license in accordance with subdivision (A) of this subdivision (6) and the applicant satisfies the requirements of section 675 of this title, the Commissioner shall update relevant State and federal databases to reflect that the applicant's lifetime suspension or revocation in Vermont under chapter 13, subchapter 13 of this title has terminated.

* * * Single Trip Permits * * *

Sec. 18. 23 V.S.A. § 1400 is amended to read:

§ 1400. PERMIT TO OPERATE IN EXCESS OF WEIGHT AND SIZE

LIMITS; STATE HIGHWAYS

(a) A person or corporation owning or operating a traction engine, tractor, trailer, motor truck, or other motor vehicle that desires to operate it over state State highways or class 1 town highways in excess of the weight and size limits provided by this subchapter shall make application for such a permit to the commissioner of motor vehicles apply to the Commissioner for a permit. In his or her discretion, with or without hearing, the commissioner Commissioner may issue to the person or corporation a permit authorizing the person to operate the traction engine, tractor, trailer, motor truck, or other motor vehicle upon state highways and class 1 town highways as he or she may designate and containing the regulation subject to which the traction engine, tractor, trailer, motor truck, or other motor vehicle is to be operated.

The permit shall not be granted until satisfactory proof is furnished to the eommissioner Commissioner that the traction engine, tractor, trailer, motor truck, or other motor vehicle has been registered and the prescribed fee paid for a gross weight equal to a maximum legal load limit for its class. No additional registration fee shall be payable to authorize the use of the traction engine, tractor, trailer, motor truck, or other motor vehicle in accordance with the terms of the permit. The approval may be given for a limited or unlimited length of time, may be withdrawn for cause, and may be withdrawn without cause any time after March 31 next following the date of issuance. When approval is withdrawn for cause or on March 31, the eommissioner of motor vehicles Commissioner shall forthwith revoke the permit; when approval is withdrawn otherwise he or she shall revoke the permit within one month.

* * *

Sec. 19. 23 V.S.A. § 1402 is amended to read:

§ 1402. OVERWEIGHT, WIDTH, HEIGHT, AND LENGTH PERMITS; FEES

(a) Overweight, overwidth, indivisible overlength, and overheight permits. Overweight, overwidth, indivisible overlength, and overheight permits shall be signed by the Commissioner or by his or her agent and a copy shall be kept in the Office of the Commissioner or in a location approved by the Commissioner. Except as provided in subsection (c) of this section, a copy shall also be available in the towing vehicle and must be available for inspection on demand of a law enforcement officer. Before operating a traction engine, tractor, trailer, motor truck, or other motor vehicle, the person to whom a permit to operate in excess of the weight, width, indivisible overlength, and height limits established by this title is granted shall pay a fee of \$35.00 for each single trip permit or \$100.00 for a blanket permit, except that the fee for a fleet blanket permit shall be \$100.00 for the first unit and \$5.00 for each unit thereafter. At the option of a carrier, an annual permit for the entire fleet, to operate over any approved route, may be obtained for \$100.00 for the first tractor and \$5.00 for each additional tractor, up to a maximum fee of \$1,000.00. The fee for a fleet permit shall be based on the entire number of tractors owned by the applicant. An applicant for a fleet permit may apply for any number of specific routes, each of which shall be reviewed with regard to the characteristics of the route and the type of equipment operated by the applicant. When the weight or size of the vehicle-load are considered sufficiently excessive for the routing requested, the Agency of Transportation shall, on request of the Commissioner, conduct an engineering inspection of the vehicle-load and route, for which a fee of \$300.00 will be added to the cost of the permit if the load is a manufactured home. For all other loads of any size or with gross weight limits less than 150,000 pounds, the fee shall be \$800.00 for any engineering inspection that requires up to eight hours to conduct. If the inspection requires more than eight hours to conduct, the fee shall be \$800.00 plus \$60.00 per hour for each additional hour required. If the vehicle and load weigh 150,000 pounds or more but not more than 200,000 pounds, the engineering inspection fee shall be \$2,000.00. If the vehicle and load weigh more than 200,000 pounds but not more than 250,000 pounds, the engineering inspection fee shall be \$5,000.00. If the vehicle and load weigh more than 250,000 pounds, the engineering inspection fee shall be \$10,000.00. The study must be completed prior to the permit being issued. Prior to the issuance of a permit, an applicant whose vehicle weighs 150,000 pounds or more, or is 15 or more feet in width or height, shall file with the Commissioner a special certificate of insurance showing minimum coverage of \$250,000.00 for death or injury to one person, \$500,000.00 for death or injury to two or more persons, and \$250,000.00 for property damage, all arising out of any one accident crash.

- (b) Overlength permits. Except as provided in subsections 1432(c) and (e) of this title, it shall be necessary to obtain an overlength permit as follows:
- (1) For vehicles with a trailer or semitrailer longer than 75 feet anywhere in the State on highways approved by the Agency of Transportation. In such cases, the vehicle may be operated with a single trip overlength permit issued by the Department of Motor Vehicles for a fee of \$25.00. If the vehicle is 100 feet or more in length, the permit applicant shall file with the Commissioner of Motor Vehicles, a special certificate of insurance showing minimum coverage of \$250,000.00 for death or injury to one person, \$500,000.00 for death or injury to two or more persons, and \$250,000.00 for property damage, all arising out of any one accident crash.
- (2) Notwithstanding the provisions of this section, the Agency of Transportation may erect signs at those locations where it would be unsafe to operate vehicles in excess of 68 feet in length.

* * *

(d) Permit for shipment of mobile or manufactured homes. The Commissioner may from time to time designate a specific route as being pre-approved for the shipment of mobile or manufactured homes which are greater than 14 feet but not greater than 16 feet in overall width. Any person to whom a permit is issued under subsection (a) of this section, to transport a mobile or manufactured home which is greater than 14 feet but not greater than 16 feet overall width, over routes that have been pre-approved shall pay in lieu

of the fees established in that subsection, a single trip permit fee of \$40.00. [Repealed.]

* * *

- (f) A single trip permit issued under this section shall be valid for seven business days.
 - * * * Diesel Fuel Sales Reporting * * *
- Sec. 20. 23 V.S.A. § 3014(a) is amended to read:
- (a) Every distributor or dealer, on or before the last 25th day of each month, shall file with the commissioner Commissioner on forms prescribed by him or her a report for the preceding month which shall include the number of gallons of fuel sold or delivered. A distributor's report shall also include the identity of the person to whom the fuel was sold or delivered, the amount of the tax collected and by whom, and the monthly total of fuel sold or delivered. The report shall be filed even though no fuel was sold or delivered.
 - * * * Gasoline Distributor Bond Requirement * * *
- Sec. 21. 23 V.S.A. § 3102 is amended to read:

§ 3102. LICENSING AND BONDING OF DISTRIBUTORS

- (a) Before commencing business, on application, a distributor shall first procure a license from the commissioner of motor vehicles Commissioner permitting him or her to continue or to engage in business as a distributor. Before the commissioner Commissioner issues a license, the distributor shall file with the commissioner Commissioner a surety bond in a sum and form and with sureties as the commissioner Commissioner may require in for a sum based on an estimate of the tax liability for a two-month period, but not to exceed \$400,000.00 \$700,000.00, conditioned upon the issuance of the report, and the payment of the tax and, penalties, and fines provided in this subchapter. Upon approval of the application and bond, the commissioner Commissioner shall issue to the distributor a nonassignable license which shall continue in force until surrendered or revoked.
- (b)(1) The amount of the surety bonds required shall be reviewed annually in September. The minimum If the Commissioner retains or reimposes a bond requirement, the amount required shall be the sum of the highest two months' payment during the preceding year or \$1,000.00, whichever is greater, but in no case shall it exceed \$400,000.00 \$700,000.00. For new licenses, the bond amount shall be based on an estimate of the tax liability for a two-month period.

- (2) A distributor may request release or reduction of the bond if the distributor has complied with all licensing and reporting requirements for at least the last three consecutive years. If the Commissioner determines that release or reduction of the bond will not unreasonably jeopardize State revenues, the bond shall be released or reduced, notwithstanding subdivision (1) of this subsection. Upon a finding to the contrary, the Commissioner shall retain the bond. If a bond is released or reduced under this subdivision, the Commissioner may reimpose a bond or increase the bond in accordance with subdivision (1) of this subsection if he or she determines that a material change in circumstances has occurred and State revenues will be unreasonably jeopardized without the reimposition or increase. A distributor aggrieved by a decision of the Commissioner to retain, reimpose, or increase a bond may request a hearing, which shall be conducted in accordance with sections 105–107 of this title, and appeals shall be governed by section 3115 of this chapter.
- (c) The amount of the bonds as established in accordance with subsection (b) of this section shall be increased whenever the commissioner deems it necessary to protect the revenues of the state. In addition Notwithstanding the limits established in subsection (b) of this section, if payments and reports are delinquent for more than 10 days for more than one reporting period in a calendar year, the bond amount shall be increased to be the sum of the tax liability for the highest four months of the year. A distributor aggrieved by a decision of the Commissioner to increase the bond under this subsection may request a hearing, which shall be conducted in accordance with sections 105–107 of this title, and appeals shall be governed by section 3115 of this chapter.

* * * Trails Maintenance Assessments * * *

Sec. 22. 23 V.S.A. § 3202 is amended to read:

§ 3202. REGISTRATION AND TMA DECAL REQUIRED; EXCEPTIONS

- (a) Registration and decal required. A person shall not operate a snowmobile in this State unless it is registered and numbered by the State of Vermont or another state or province and displays a valid Vermont trails maintenance assessment ("TMA") Trails Maintenance Assessment (TMA) decal adjacent to the registration decal on the left side of the snowmobile in accordance with this chapter, except when operated:
 - (1) on On the property of the owner of the snowmobile; or.

- (2) off Off the highway, in a ski area while being used for the purpose of packing snow, or in rescue operations; or.
- (3) for For official use by a federal, state State, or municipal agency and only if the snowmobile is identified with the name or seal of the agency in a manner approved by the Commissioner; or.
- (4) solely Solely on privately owned land when the operator has the written consent of the owner, or his or her agent, of the property; or.
- (5) on On frozen bodies of water as designated by the Agency of Natural Resources under the provisions of 10 V.S.A. § 2607. For purposes of this subdivision, a snowmobile shall not be required to display a trails maintenance assessment TMA decal if not operating on a portion of the Statewide Snowmobile Trail System. Liability insurance as provided for in subdivision 3206(b)(19) of this title and a valid registration decal are required; or.
 - (6) for For emergency use by fire service personnel.
- (7) By a person who possesses a completed TMA form processed electronically and either printed out or displayed on a portable electronic device. The printed or electronic TMA form shall be valid for 10 days after the electronic transaction. Use of a portable electronic device to display a completed TMA form does not in itself constitute consent for an enforcement officer to access other contents of the device.

- * * * Allocation of Snowmobile Registration Proceeds * * *
- Sec. 23. 23 V.S.A. § 3214 is amended to read:
- § 3214. ALLOCATION OF FEES AND PENALTIES; LIABILITY INSURANCE; AUTHORITY TO CONTRACT FOR LAW ENFORCEMENT SERVICES
- (a) The amount of \$5.00 from the sale of every resident and nonresident snowmobile registration shall be allocated to the transportation fund Transportation Fund. The balance of fees and penalties collected under this subchapter, except interest, shall be remitted to the agency of natural resources Agency of Natural Resources, which may retain for its use up to \$11,500.00 during each fiscal year for the oversight of the state snowmobile trail program State Snowmobile Trail Program, and the remainder shall be allocated to VAST for:
- (1) <u>development</u> and maintenance of the <u>state snowmobile</u> <u>trail program</u> <u>State Snowmobile Trail Program</u> (SSTP),.

- (2) <u>procuring Procuring trails</u>' liability insurance in accordance with subsection (b) of this section, and.
- (3) contracting Contracting for law enforcement services with any constable, sheriff's department, municipal police department, the department of public safety Department of Public Safety, and or the department of fish and wildlife for purposes of trail compliance pursuant to Department of Fish and Wildlife to ensure compliance with the provisions of this chapter. The allocation for snowmobile law enforcement services shall be an amount equal to \$5.00 from the sale of every resident and nonresident snowmobile registration, and. If this allocation for law enforcement services is not fully expended, the unexpended amount carried forward may be used to purchase capital equipment to aid law enforcement in the provision of services. VAST shall be included include proposed spending on law enforcement services and on capital equipment as a part of the annual expenditure plan required by section 3215 of this chapter. The departments of public safety and fish and wildlife Departments of Public Safety and of Fish and Wildlife are authorized to contract with VAST to provide these law enforcement services.

- (d) Any fees and penalties allocated pursuant to subsection (a) of this section shall not revert but shall be available until spent. Any accrued interest shall be deposited in the transportation fund Transportation Fund.
 - * * * Commercial Motor Vehicles; Serious Traffic Violations * * *
- Sec. 24. 23 V.S.A. § 4103(16) is amended to read:
- (16) "Serious traffic violation" means a conviction, when operating a commercial motor vehicle, or, if applicable, when operating a noncommercial motor vehicle when the conviction results in the revocation, cancellation, or suspension of the operator's license or operating privilege, of:

* * *

- (J) using a handheld mobile telephone while driving a commercial motor vehicle in violation of section 4125 of this chapter.
 - * * * Commercial Motor Vehicles; Disqualifications * * *
- Sec. 25. 23 V.S.A. § 4116(k) is amended to read:
- (k) A person shall be disqualified for a term concurrent with any disqualification or suspension issued by the administrator of the Federal Motor Carrier Safety Administration pursuant to 49 C.F.R. § 383.52.
 - * * * Vermont Strong Plates * * *

Sec. 26. 2012 Acts and Resolves No. 71, Sec. 1, as amended by 2012 Acts and Resolves No. 143, Sec. 13, is amended to read:

Sec. 1. VERMONT STRONG MOTOR VEHICLE PLATES

* * *

- (c) Use. An approved Vermont Strong commemorative plate may be displayed on a motor vehicle registered in Vermont as a pleasure car or on a motor truck registered in Vermont for less than 26,001 pounds (but excluding vehicles registered under the International Registration Plan) by covering the front registration plate with the commemorative plate any time from the effective date of this act until June 30, 2014 2016. The regular front registration plate shall not be removed. The regular rear registration plate shall be in place and clearly visible at all times.
- (d) Price and allocation of revenue. The retail price of the plate shall be \$25.00, except that on or after July 1, 2016, plates may be sold by the Commissioner for \$5.00. Funds received from the sale of plates for \$5.00 shall be allocated to the Department; funds received from the sale of the plates for \$25.00 shall be allocated as follows:
 - (1) \$5.00 to the department Department;
 - (2) \$18.00 to the Vermont Disaster Relief Fund; and
 - (3) \$2.00 to the Vermont Foodbank.

* * *

* * * Nonresident Registration; Repeals * * *

Sec. 27. REPEAL

The following sections of Title 23 are repealed:

- (1) § 417 (motor truck trip permits);
- (2) § 418 (collection of tax; regulations);
- (3) § 419 (reciprocal agreements for waiver of motor truck permit fees);
- (4) § 422 (motor bus identification marker).

Sec. 28. 23 V.S.A. § 421 is amended to read:

§ 421. PENALTIES

- (a) It shall be unlawful for any person:
- (1) to operate a motor truck subject to the provisions of this chapter upon any public highway in the state State without first obtaining the license,

emergency telegram, or single trip license and tag, plate, or marker required under section 415 of this title or to so operate without carrying the license, emergency telegram or single trip license and displaying the tag, plate, or marker if issued;

- (2) to violate any regulation issued by the commissioner pursuant to the authority granted hereunder; [Repealed.]
- (3) to fail to file any return or report required by said commissioner the Commissioner; or
- (4) to make a false return or fail to keep records of operations as may be required by the commissioner; or
- (5) to operate a motor bus subject to the provisions of this chapter upon any public highway in the state without first obtaining the marker or single trip permit required under section 422 of this title or to so operate without displaying said marker or without the single trip permit with the vehicle Commissioner.

* * *

* * * Dealer Plates * * *

Sec. 29. 23 V.S.A. § 453 is amended to read:

§ 453. FEES AND NUMBER PLATES

- (a)(1) An application for dealer's registration shall be accompanied by a fee of \$370.00 for each certificate issued in such dealer's name. The Commissioner shall furnish free of charge with each dealer's registration certificate five sets of three number plates showing the distinguishing number assigned such dealer. In his or her discretion, he or she The Commissioner may furnish further sets of additional plates at a fee of \$40.00 per set according to the volume of the dealer's sales in the prior year or, in the case of an initial registration, according to the dealer's reasonable estimate of expected sales, as follows:
 - (A) under 20 sales: 0 additional plates;
 - (B) 20–49 sales: 1 additional plate;
 - (C) 50–99 sales: up to 5 additional plates;
 - (D) 100–249 sales: up to 12 additional plates;
 - (E) 250–499 sales: up to 17 additional plates;
 - (F) 500–749 sales: up to 27 additional plates;

- (G) 750–999 sales: up to 37 additional plates;
- (H) 1,000–1,499 sales: up to 47 additional plates;
- (I) 1,500 or more: up to 57 additional plates.
- (2) If the issuance of additional plates is authorized under subdivision (1) of this subsection, up to two plates shall be provided free of charge, and the Commissioner shall collect \$40.00 for each additional plate thereafter.

Sec. 30. TRANSITION PROVISION; DEALER PLATES

The Commissioner may enforce compliance with Sec. 29 of this act on a rolling basis as dealer registrations expire over the 24-month period following the effective date of Sec. 29 of this act. Over this 24-month period, upon receiving the renewal application of a dealer who has been issued plates in excess of the limits established in 23 V.S.A. § 453(a)(1), the Commissioner shall require the dealer to return plates that exceed the limits established in 23 V.S.A. § 453(a)(1).

Sec. 31. MORATORIUM ON ISSUANCE OF DEALER PLATES; REPEAL

- (a) Except for replacement of damaged dealer plates, no dealer registration plates may be issued under 23 V.S.A. § 453(a) to an existing dealer in addition to the number of plates already issued to that dealer, unless the dealer would be eligible for additional plates under 23 V.S.A. § 453(a) as amended by Sec. 29 of this act.
 - (b) This section shall be repealed on July 1, 2014.

Sec. 32. STUDY OF USE OF DEALER PLATES ON TOWING VEHICLES

- (a) The Commissioner of Motor Vehicles shall study the use of dealer plates on towing service vehicles and formulate recommendations as to whether the existing law authorizing such use should be repealed, amended, or retained in its existing form. In conducting this study, the Commissioner shall review the laws of other jurisdictions and consult with interested persons, including a cross-section of dealers.
- (b) On or before January 15, 2015, the Commissioner shall report his or her findings and recommendations to the House and Senate Committees on Transportation.
 - * * * Recognition of Licenses Issued by Foreign Jurisdictions * * *
- Sec. 33. 23 V.S.A. § 601(a)–(c) are amended to read:
- (a)(1) A resident who intends to operate motor vehicles shall procure a proper license Except as otherwise provided by law, a resident shall not

operate a motor vehicle on a highway in Vermont unless he or she holds a valid license issued by the State of Vermont. A new resident who has moved into the State from another jurisdiction with and who holds a valid license to operate motor vehicles under section 411 of this title shall procure a Vermont license within 60 days of moving into to the State. Operators' Except as provided in subsection 603(d) of this title, licenses shall not be issued to nonresidents.

- (2) In addition to any other requirement of law, a nonresident as defined in section 4 of this title shall not operate a motor vehicle on a Vermont highway unless:
- (A) he or she holds a valid license or permit to operate a motor vehicle issued by another U.S. jurisdiction; or
- (B) he or she holds a valid license or permit to operate a motor vehicle from a jurisdiction outside the United States and:
- (i) is 18 or more years of age, is lawfully present in the United States, and has been in the United States for less than one year;
- (ii) the jurisdiction that issued the license is a party to the 1949 Convention on Road Traffic or the 1943 Convention on the Regulation of Inter-American Motor Vehicle Traffic; and
 - (iii) he or she possesses an international driving permit.
- (b) All operator licenses issued under this chapter shall expire every four years at midnight on the eve of the second or fourth anniversary of the date of birth of the applicant at the end of the term for which following the date they were issued. All junior operator licenses shall expire at midnight on the eve of the second anniversary of the date of birth of the applicant at the end of the term for which following the date they were issued. A person born on February 29 shall, for the purposes of this section, be considered as born on March 1.
- (b)(c) The Commissioner shall, at At least 30 days before the birth anniversary of each operator licenseholder on which the a license is scheduled to expire and biennially for each junior operator licenseholder, the Commissioner shall mail first class, to the licensee an application for renewal of the license. A person shall not operate a motor vehicle unless properly licensed.
- (c) Notwithstanding the provisions of this section, a licensee may request a two-year license renewal.

* * * Autocycles * * *

Sec. 34. 23 V.S.A. § 4(18) is amended to read:

- (18)(A) "Motorcycle" shall mean any motor driven vehicle having a seat or saddle for the use of the rider and designed to travel on not more than three wheels in contact with the ground, and shall include autocycles but excluding exclude motor-driven cycles, golf carts, track driven vehicles, tractors, and electric personal assistive mobility devices, and vehicles on which the operator and passengers ride within an enclosed cab, except that a vehicle which is fully enclosed, has three wheels in contact with the ground, weighs less than 1,500 pounds, has the capacity to maintain posted highway speed limits, and which uses electricity as its primary motive power shall be registered as a motorcycle but the operator of such vehicle shall not be required to have a motorcycle endorsement nor to comply with the provisions of section 1256 of this title (motorcycles headgear) in the operation of such a vehicle.
 - (B) "Autocycle" means a three-wheeled motorcycle:
 - (i) in which the occupants sit with their legs forward;
- (ii) designed to be controlled with a steering wheel and pedals; and
 - (iii) equipped with safety belts for all occupants.
- (C) "Fully enclosed autocycle" means an autocycle equipped with a windshield and that has full top and side enclosures capable of supporting the vehicle's weight and protecting the occupants when the vehicle is resting on the enclosures.
- Sec. 35. 23 V.S.A. § 601(f) is added to read:
- (f) Operators of autocycles shall be exempt from the requirements to obtain a motorcycle learner's permit or a motorcycle endorsement.
- Sec. 36. 23 V.S.A. § 1114(b) is amended to read:
- (b) A person shall ride upon a motorcycle or motor-driven cycle only while sitting astride the seat, facing forward, with one leg on each side of the motorcycle or motor-driven cycle. The requirement of this subsection shall not apply to occupants of autocycles or of side-cars.
- Sec. 37. 23 V.S.A. § 1256 is amended to read:

§ 1256. MOTORCYCLES—HEADGEAR

A person may not operate or ride upon a motorcycle upon a highway unless he or she properly wears protective headgear of a type that conforms to the federal Motor Vehicle Safety Standards contained in 49 C.F.R. § 571.218 and any amendment or addition to the regulations that may be adopted by the U.S. Secretary of Transportation, as may be amended. The requirement of this section shall not apply to occupants of fully enclosed autocycles.

* * * Inspection Mechanics * * *

Sec. 38. 23 V.S.A. § 1227 is amended to read:

§ 1227. CERTIFIED INSPECTION MECHANICS

- (a) Periodic inspections may be performed only by mechanics who have been certified by the commissioner Commissioner; provided that an uncertified person employed as an inspection mechanic may perform inspections during the first 30 days that he or she is employed by the inspection station.
 - (b) A person who applies for certification under this section shall:
- (1) complete an application form prescribed by the commissioner, shall Commissioner;
 - (2) be at least 18 years of age, and shall; and
- (3) pass an examination based on the official inspection manual for each type of vehicle to be inspected.
- (c) Applicants for certification under this section shall be examined and on the inspection requirements for each type of vehicle to be inspected.
- (c) Upon satisfactory completion of the examination, the commissioner an applicant's satisfaction of the requirements of subsection (b) of this section, the Commissioner shall issue a certification which shall remain in effect for a period of five years or until surrendered, suspended, or revoked. Inspection mechanics certified by their employer as competent to perform inspections and who were continuously employed by one or more designated inspection stations for a period of at least one year at any time prior to July 1, 1998 shall not be required to take the examination.
- (d) To inspect a school bus, a certified inspection mechanic shall not be required to have a commercial driver license if he or she:
- (1) uses approved automated brake testing equipment in lieu of an inspection road test; or
- (2) only operates the school bus at a safe location that is not a highway as defined in 19 V.S.A. § 1(12) as necessary to conduct an inspection road test.

* * * Effective Dates * * *

Sec. 39. EFFECTIVE DATES

- (a) This section, Sec. 10 (credits for and substitution of privilege cards), and Sec. 31 (moratorium on issuance of dealer plates) shall take effect on passage.
- (b) Sec. 11 shall take effect on January 1, 2015. The obligation to provide proof of insurance shall apply to all policies delivered, issued for delivery, or renewed in this State on or after January 1, 2015. The obligation to provide notice of cancellation or nonrenewal shall apply to all cancellations or nonrenewals on or after January 1, 2015.
 - (c) All other sections shall take effect on July 1, 2014.
- **Rep. Johnson of Canaan**, for the committee on Ways and Means recommended that the bill ought to pass in concurrence when amended, as recommended by the committee on Transportation and when further amended as follows:

<u>First</u>: By inserting four new sections to be Secs. 39–42 and a reader assistance thereto to read:

* * * Use of a Portable Electronic Device While Driving * * *

Sec. 39. 23 V.S.A. § 4(82) is amended to read:

(82) "Portable electronic device" means a portable electronic or computing device, including a cellular telephone, personal digital assistant (PDA), or laptop computer. "Portable electronic device" does not include a two-way or Citizens Band radio, or equipment used by a licensed Amateur Radio operator in accordance with 47 C.F.R. part 97.

Sec. 40. 23 V.S.A. § 1095b is amended to read:

§ 1095b. HANDHELD USE OF PORTABLE ELECTRONIC DEVICE IN WORK ZONE PROHIBITED

- (a) Definition. As used in this section, "hands-free use" means the use of a portable electronic device without use of either hand and outside the immediate proximity of the user's ear, by employing an internal feature of, or an attachment to, the device.
- (b) Use of handheld portable electronic device in work zone prohibited. A person shall not use a portable electronic device while operating a moving motor vehicle within on a highway work zone in Vermont. The prohibition of this subsection shall not apply unless the work zone is properly designated

with warning devices in accordance with subdivision 4(5) of this title, and shall not apply:

- (1) to hands-free use; or
- (2) to activation or deactivation of hands-free use, as long as the device is in a cradle or otherwise securely mounted in the vehicle and the cradle or other accessory for secure mounting is not affixed to the windshield in violation of section 1125 of this title;
- (2)(3) when use of a portable electronic device is necessary <u>for a person</u> to communicate with law enforcement or emergency service personnel under emergency circumstances; <u>or</u>
- (4) to use of an ignition interlock device, as defined in section 1200 of this title.

(c) Penalty Penalties.

- (1) A person who violates this section commits a traffic violation and shall be subject to a penalty fine of not less than \$100.00 and not more than \$200.00 upon adjudication of for a first violation, and of not less than \$250.00 and not more than \$500.00 upon adjudication of for a second or subsequent violation within any two-year period.
- (2) A person convicted of violating this section while operating within a properly designated work zone in which construction, maintenance, or utility personnel are present shall have two points assessed against his or her driving record for a first conviction and five points assessed for a second or subsequent conviction.
- (3) A person convicted of violating this section outside a work zone in which personnel are present shall not have points assessed against his or her driving record for a first conviction, and shall have two points assessed for a second or subsequent conviction within a two-year period.
- (d)(1) Operators of commercial motor vehicles shall be governed by the provisions of chapter 39 of this title (Commercial Driver License Act) instead of the provisions of this chapter with respect to the handheld use of mobile telephones and texting while operating a commercial motor vehicle.
- (2) A person shall not be issued more than one complaint for any violation of this section, section 1095a of this title (junior operator use of portable electronic devices), or section 1099 of this title (texting prohibited) that arises from the same incident.

Sec. 41. 23 V.S.A. § 2502 is amended to read:

§ 2502. POINT ASSESSMENT; SCHEDULE

(a) Any person operating a motor vehicle shall have points assessed against his or her driving record for convictions for moving violations of the indicated motor vehicle statutes in accord with the following schedule: (All references are to Title 23 of the Vermont Statutes Annotated.)

(1) Two points assessed for:

* * *

(LL)(i)	§ 1095.	Entertainment picture visible to operator;
(ii)	§ 1095b <u>(c)(2)</u> .	Use of portable electronic device in work zone—first offense;
(iii)	§ 1095b(c)(3).	Use of portable electronic device outside work zone—second or subsequent offense within a two-year period;

* * *

(4) Five points assessed for:

* * *

(D) $\S 1095b(c)(2)$.

Use of portable electronic device in work zone—second and subsequent offenses;

* * *

Sec. 42. 23 V.S.A. § 1095a is amended to read:

§ 1095a. JUNIOR OPERATOR USE OF PORTABLE ELECTRONIC DEVICES

A person under 18 years of age shall not use any portable electronic device as defined in subdivision 4(82) of this title while operating a moving motor vehicle on a highway. This prohibition shall not apply if it is necessary to place an emergency 911 call when use of a portable electronic device is necessary for a person to communicate with law enforcement or emergency service personnel under emergency circumstances.

and by renumbering the remaining section to be numerically correct.

<u>Second</u>: In the renumbered Sec. 43 (effective dates), by inserting a new subsection (c) to read:

(c) Secs. 39–42 (use of portable electronic device while driving) shall take effect on October 1, 2014.

and by relettering the remaining subsection to be alphabetically correct.

Thereupon, bill was read the second time and the report of the committees on Transportation and Ways and Means were agreed to and third reading was ordered.

Senate Proposal of Amendment Concurred in

H. 795

The Senate proposed to the House to amend House bill, entitled

An act relating to victim's compensation and restitution procedures

By striking all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 13 V.S.A. § 5362 is amended to read:

§ 5362. RESTITUTION UNIT

- (a) A Restitution Unit is created within the Center for Crime Victim Services for purposes of <u>assuring ensuring</u> that crime victims receive restitution when it is ordered by the Court.
- (b) The Restitution Unit shall administer the Restitution Fund established under section 5363 of this title.
 - (c) The Restitution Unit shall have the authority to:
- (1) Collect restitution from the offender when it is ordered by the court court under section 7043 of this title.
- (2) Bring an action to enforce Enforce a restitution obligation as a civil judgment under section 7043 of this title. The Restitution Unit shall enforce restitution orders issued prior to July 1, 2004 pursuant to the law in effect on the date the order is issued.
- (3)(A) Share and access information, <u>including information maintained</u> by the National Criminal Information Center, consistent with Vermont and federal law, from the Court, the Department of Corrections, the Department of Motor Vehicles, the Department of Taxes, and the Department of Labor, and <u>law enforcement agencies</u> in order to carry out its collection and enforcement functions. The Restitution Unit, for purposes of establishing and enforcing

restitution payment obligations, is designated as a law enforcement agency for the sole purpose of requesting and obtaining access to information needed to identify or locate a person, including access to information maintained by the National Criminal Information Center.

- (B) Provide information to the Department of Corrections concerning supervised offenders, including an offender's restitution payment history and balance, address and contact information, employment information, and information concerning the Restitution Unit's collection efforts.
- (C) The Restitution Unit is specifically authorized to collect, record, use, and disseminate Social Security numbers as needed for the purpose of collecting restitution and enforcing restitution judgment orders issued by the Court, provided that the Social Security number is maintained on a separate form that is confidential and exempt from public inspection and copying under the Public Records Act.
- (4) Investigate and verify losses as determined by the Restitution Unit, including losses that may be eligible for advance payment from the Restitution Special Fund, and verify the amount of insurance or other payments paid to or for the benefit of a victim, and reduce the amount collected or to be collected from the offender or disbursed to the victim from the Crime Victims' Restitution Special Fund accordingly. The Restitution Unit, when appropriate, shall submit to the court Court a proposed revised restitution order stipulated to by the victim and the unit, with copies provided to the victim and the offender. No hearing shall be required, and the Court shall amend the judgment order to reflect the amount stipulated to by the victim and the Restitution Unit.
- (5) Adopt such administrative rules as are reasonably necessary to carry out the purposes set forth in this section.
- (6)(A) Report offenders' payment histories to credit reporting agencies, provided that the Unit shall not report information regarding offenders who are incarcerated. The Unit shall not make a report under this subdivision (6) until after it has notified the offender of the proposed report by first class mail or other like means to give actual notice, and provided the offender a period not to exceed 20 days to contest the accuracy of the information with the Unit. The Unit shall immediately notify each credit bureau organization to which information has been furnished of any increases or decreases in the amount of restitution owed by the offender.
- (B) Obtain offenders' credit reports from credit reporting agencies. The Unit shall not obtain a report under this subdivision (6) until after it has notified the offender by first class mail or other means likely to give actual notice of its intent to obtain the report.

- (7) Enter into a repayment contract with a juvenile or adult accepted into a diversion program and to bring a civil action to enforce the contract when a diversion program has referred an individual pursuant to 3 V.S.A. § 164a.
- (8) Contract with one or more sheriff's departments for the purposes of serving process, warrants, demand letters, and mittimuses in restitution cases, and contract with one or more law enforcement agencies or other investigators for the purpose of investigating and locating offenders and enforcing restitution judgment orders.
- (9) Collect from an offender subject to a restitution judgment order all fees and direct costs, including reasonable attorney's fees, incurred by the Restitution Unit as a result of enforcing the order and investigating and locating the offender.
- Sec. 2. 13 V.S.A. § 5363 is amended to read:
- § 5363. CRIME VICTIM'S RESTITUTION SPECIAL FUND

* * *

- (d)(1) The Restitution Unit is authorized to advance up to \$10,000.00 \$5,000.00 to a victim or to a deceased victim's heir or legal representative if the victim:
- (A) was first ordered by the Court to receive restitution on or after July 1, 2004;
 - (B) is a natural person or the natural person's legal representative;
- (C) has not been reimbursed under subdivision (2) of this subsection; and
- (D) is a natural person and has been referred to the Restitution Unit by a diversion program pursuant to 3 V.S.A. § 164a.
- (2) The Restitution Unit may make advances of up to \$10,000.00 \$5,000.00 under this subsection to the following persons or entities:
- (A) A victim service agency approved by the Restitution Unit if the agency has advanced monies which would have been payable to a victim under subdivision (1) of this subsection.
- (B) A victim who is a natural person or the natural person's legal representative in a case where the defendant, before or after an adjudication of guilt, enters into a drug court contract requiring payment of restitution.
- (3) An advance under this subsection shall not be made to the government or to any governmental subdivision or agency.

- (4) An advance under this subsection shall not be made to a victim who:
- (A) fails to provide the Restitution Unit with the documentation necessary to support the victim's claim for restitution; or
- (B) violated a criminal law of this State which caused or contributed to the victim's material loss; or
- (C) has crime-related losses that are eligible for payment from the Victim Compensation Special Fund.
- (5) An advance under this subsection shall not be made for the amount of cash loss included in a restitution judgment order.
 - (6) An advance under this subsection shall not be made for:
 - (A) jewelry or precious metals; or
- (B) luxury items or collectibles identified in rules adopted by the Unit pursuant to subdivision 5362(c)(5) of this title.

* * *

Sec. 3. 13 V.S.A. § 7043 is amended to read:

§ 7043. RESTITUTION

* * *

- (e)(1) An order of restitution shall establish the amount of the material loss incurred by the victim, which shall be the restitution judgment order. In the event the offender is unable to pay the restitution judgment order at the time of sentencing, the Court shall establish a restitution payment schedule for the offender based upon the offender's current and reasonably foreseeable ability to pay, subject to modification under subsection (k)(1) of this section. Notwithstanding 12 V.S.A. chapter 113 or any other provision of law, interest shall not accrue on a restitution judgment.
 - (2)(A) Every order of restitution shall:
- (i) include the offender's name, address, <u>telephone number</u>, and Social Security number, <u>provided that the Social Security number is redacted</u> pursuant to the Vermont Rules for Public Access to Court Records;
- (ii) include the name, address, and telephone number of the offender's employer; and
- (iii) require the offender, until his or her restitution obligation is satisfied, to notify the Restitution Unit within 30 days if the offender's address,

<u>telephone</u> number, or employment changes, including providing the name, address, and telephone number of each new employer.

(B) [Repealed.]

- (3) An order of restitution may require the offender to pay restitution for an offense for which the offender was not convicted if the offender knowingly and voluntarily executes a plea agreement which provides that the offender pay restitution for that offense. A copy of the plea agreement shall be attached to the restitution order.
- (f)(1) If not paid at the time of sentencing, restitution may be ordered as a condition of probation, supervised community sentence, furlough, preapproved furlough, or parole if the convicted person is sentenced to preapproved furlough, probation, or supervised community sentence, or is sentenced to imprisonment and later placed on parole. A person shall not be placed on probation solely for purposes of paying restitution. An offender may not be charged with a violation of probation, furlough, or parole for nonpayment of a restitution obligation incurred after July 1, 2004.
- (2) The Department of Corrections shall work collaboratively with the Restitution Unit to assist with the collection of restitution. The Department shall provide the Restitution Unit with information about the location and employment status of the offender.
- (g)(1) When restitution is requested but not ordered, the Court shall set forth on the record its reasons for not ordering restitution.
- (2)(A) If restitution was not requested at the time of sentencing <u>as the result of an error by the State</u>, or if expenses arose after the entry of a restitution order, the <u>State may file a motion with the sentencing court to reopen the restitution case in order to consider a the victim may request for restitution payable from the Restitution Fund. Restitution <u>ordered paid</u> under this subdivision <u>shall be payable from the Restitution Fund and shall not be payable by the offender. If the restitution is for expenses that arose after the entry of a restitution order, the restitution shall be capped at \$1,000.00.</u></u>
- (B) A motion request under this subdivision shall be filed with the Restitution Unit within one year after the imposition of sentence or the entry of the restitution order.
- (h) Restitution ordered under this section shall not preclude a person from pursuing an independent civil action for all claims not covered by the restitution order.

- (i)(1) The <u>court Court</u> shall transmit a copy of a restitution order <u>and the plea agreement</u>, if <u>any</u>, to the Restitution Unit, which shall make payment to the victim in accordance with section 5363 of this title.
- (2) To the extent that the Victims Compensation Board has made payment to or on behalf of the victim in accordance with chapter 167 of this title, restitution, if imposed, shall be paid to the Restitution Unit, which shall make payment to the Victims Compensation Fund.
- (j) The Restitution Unit may bring an action, including a small claims procedure, on a form approved by the Court Administrator, to enforce a restitution judgment order entered by the Criminal Division of the Superior Court. The action shall be brought against an the offender in the Civil Division of the Superior Court of the unit where the offender resides or in the unit where the order was issued. In an action under this subsection, a restitution order issued by the Criminal Division of the Superior Court shall be enforceable in the Civil Division of the Superior Court or in a small claims procedure in the same manner as a civil judgment. Superior and Small Claims Court filing fees shall be waived for an action brought under this subsection, and for an action to renew a restitution judgment.

* * *

- (m)(1) If the offender fails to pay restitution as ordered by the court, the Restitution Unit may file an action to enforce the restitution order in Superior or Small Claims Court. After an enforcement action is filed <u>pursuant to subsection</u> (j) of this section, any further proceedings related to the action shall be heard in the <u>court Court</u> where it was filed. The <u>court Court</u> shall set the matter for hearing and shall provide notice to the Restitution Unit, the victim, and the offender. <u>Upon filing of a motion for financial disclosure</u>, the Court may order the offender to appear at the hearing and disclose assets and liabilities and produce any documents the Court deems relevant.
- (2) If the court Court determines the offender has failed to comply with the restitution order, the court Court may take any action the Court deems necessary to ensure the offender will make the required restitution payment, including:
 - (1)(A) amending the payment schedule of the restitution order;
- (2)(B) ordering, in compliance with the procedures required in Rule 4.1 of the Vermont Rules of Civil Procedure, the disclosure, attachment, and sale of assets and accounts owned by the offender;
- (3)(C) ordering <u>trustee process against</u> the offender's wages withheld pursuant to subsection (n) of this section; or

- (4)(D) ordering the suspension of any recreational licenses owned by the offender.
- (3) If the Court finds that the offender has an ability to pay and willfully refuses to do so, the offender may be subject to civil contempt proceedings under 12 V.S.A. chapter 5.

* * *

- (p) An obligation to pay restitution is part of a criminal sentence and is:
- (1) nondischargeable in the United States Bankruptcy Court to the maximum extent provided under 11 U.S.C. §§ 523 and 1328; and
 - (2) not subject to any statute of limitations; and
- (3) not subject to the renewal of judgment requirements of 12 V.S.A. § 506.

* * *

Sec. 4. 13 V.S.A. § 5573 is amended to read:

§ 5573. COMPLAINT

- (a) A complaint filed under this subchapter shall be supported by facts and shall allege that:
- (1) the complainant has been convicted of a <u>felony</u> crime, been sentenced to a term of imprisonment, and served all or any part at least six months of the sentence in a correctional facility; and
- (2) the complainant was exonerated pursuant to subchapter 1 of this chapter through the complainant's conviction being reversed or vacated, the information or indictment being dismissed, the complainant being acquitted after a second or subsequent trial, or the granting of a pardon.
- (b) The court may dismiss the complaint, upon its own motion or upon motion of the <u>state</u>, if it determines that the complaint does not state a claim for which relief may be granted.
- Sec. 5. 13 V.S.A. § 5574 is amended to read:

§ 5574. BURDEN OF PROOF; JUDGMENT; DAMAGES

(a) A claimant shall be entitled to judgment in an action under this subchapter if the claimant establishes each of the following by a preponderance of the clear and convincing evidence:

(1) The complainant was convicted of a <u>felony</u> crime, was sentenced to a term of imprisonment, and served all or any part at least six months of the sentence in a correctional facility.

(2) As a result of DNA evidence:

- (A) The complainant's conviction was reversed or vacated, the complainant's information or indictment was dismissed, or the complainant was acquitted after a second or subsequent trial; or.
- (B) The complainant was pardoned for the crime for which he or she was sentenced.
- (3) DNA evidence establishes that the complainant did not commit the erime for which he or she was sentenced The complainant is actually innocent of the felony or felonies that are the basis for the claim. As used in this chapter, a person is "actually innocent" of a felony or felonies if he or she did not engage in any illegal conduct alleged in the charging documents for which he or she was charged, convicted, and imprisoned.
- (4) The complainant did not fabricate evidence or commit or suborn perjury during any proceedings related to the crime with which he or she was charged.

* * *

Sec. 6. VICTIM'S COMPENSATION FUND; BILLING OF HEALTH CARE FACILITIES IN FY 2015; SUNSET

- (a) Notwithstanding 13 V.S.A. § 5356(c) and 32 V.S.A. § 1407, during fiscal year 2015, the Victim's Compensation Fund shall reimburse health care facilities and health care providers at 50 percent of the billed charges for compensation. The health care facility or health care provider shall not bill any balance to the crime victim.
 - (b) This section shall be repealed on July 1, 2015.

Sec. 7. EFFECTIVE DATE

This act shall take effect on July 1, 2014 and shall apply to restitution orders issued after that date.

Which proposal of amendment was considered and concurred in.

Action on Bill Postponed

H. 581

House bill, entitled

An act relating to guardianship of minors

Was taken up and pending the question, Shall the House concur in the Senate proposal of amendment? on motion of **Rep. Grad of Moretown**, action on the bill was postponed until the next legislative day.

Senate Proposal of Amendment Not Concurred in; Committee of Conference Requested and Appointed

H. 297

The Senate proposed to the House to amend House bill, entitled

An act relating to duties and functions of the Department of Public Service

By striking all after the enacting clause and inserting in lieu thereof the following:

* * * Legislative Purpose; Intent * * *

Sec. 1. LEGISLATIVE PURPOSE: FINDINGS

It is the intent of the General Assembly to maintain a robust and modern telecommunications network in Vermont by making strategic investments in improved technology for all Vermonters. To achieve that goal, it is the purpose of this act to upgrade the State's telecommunications objectives and reorganize government functions in a manner that results in more coordinated and efficient State programs and policies, and, ultimately, produces operational savings that may be invested in further deployment of broadband and mobile telecommunications services for the benefit of all Vermonters. In addition, it is the intent of the General Assembly to update and provide for a more equitable application of the Universal Service Fund (USF) surcharge. Together, these operational savings and additional USF monies will raise at least \$1.45 million annually, as follows:

- (1) \$650,000.00 from an increase in the USF charge to a flat two percent;
- (2) \$500,000.00 from application of the USF charge to prepaid wireless telecommunications service providers; and
- (3) \$300,000.00 in operational savings from the transfer and consolidation of State telecommunications functions.
 - * * * USF; Connectivity Fund; Prepaid Wireless; Rate of Charge * * *

Sec. 2. 30 V.S.A. § 7511 is amended to read:

§ 7511. DISTRIBUTION GENERALLY

- (a) As directed by the public service board, Public Service Board funds collected by the fiscal agent, and interest accruing thereon, shall be distributed as follows:
- (1) To to pay costs payable to the fiscal agent under its contract with the public service board. Board;
- (2) To to support the Vermont telecommunications relay service in the manner provided by section 7512 of this title-;
- (3) To to support the Vermont lifeline Lifeline program in the manner provided by section 7513 of this title-;
- (4) To to support enhanced 911 Enhanced-911 services in the manner provided by section 7514 of this title; and
- (5) To reduce the cost to customers of basic telecommunications service in high cost areas, in the manner provided by section 7515 of this title to support the Connectivity Fund established in section 7516 of this chapter.
- (b) If insufficient funds exist to support all of the purposes contained in subsection (a) of this section, the <u>public service board Board</u> shall conduct an expedited proceeding to allocate the available funds, giving priority in the order listed in subsection (a).
- Sec. 3. 30 V.S.A. § 7516 is added to read:

§ 7516. CONNECTIVITY FUND

- (a) There is created a Connectivity Fund for the purpose of providing access to Internet service that is capable of speeds of at least 4 Mbps download and 1 Mbps upload to every E-911 business and residential location in Vermont, beginning with locations not served as of December 31, 2013 according to the minimum technical service characteristic objectives applicable at that time. Within this category of unserved Vermonters, priority shall be given to locations having access to only satellite or dial-up Internet service. Any new services funded in whole or in part by monies in this Fund shall be capable of being continuously upgraded to reflect the best available, most economically feasible service capabilities.
- (b) The fiscal agent shall determine annually, on or before September 1, the amount of funds available to the Connectivity Fund. The Department of Public Service shall publish annually a list of census blocks eligible for funding based on the Department's most recent broadband mapping data. The Department annually shall solicit proposals from service providers, the Vermont Telecommunications Authority, and the Division for Connectivity to deploy broadband to eligible census blocks. The Department shall give priority to

proposals that reflect the lowest cost of providing services to unserved locations; however, the Department also shall consider:

- (1) the proposed data transfer rates and other data transmission characteristics of services that would be available to consumers;
 - (2) the price to consumers of services;
- (3) the proposed cost to consumers of any new construction, equipment installation service, or facility required to obtain service;
- (4) whether the proposal would use the best available technology that is economically feasible;
 - (5) the availability of service of comparable quality and speed; and
 - (6) the objectives of the State's Telecommunications Plan.
- Sec. 4. 30 V.S.A. § 7521 is amended to read:

§ 7521. CHARGE IMPOSED; WHOLESALE EXEMPTION

- (a) A universal service charge is imposed on all retail telecommunications service provided to a Vermont address. Where the location of a service and the location receiving the bill differ, the location of the service shall be used to determine whether the charge applies. The charge is imposed on the person purchasing the service, but shall be collected by the telecommunications provider. Each telecommunications service provider shall include in its tariffs filed at the <u>public service board Public Service Board</u> a description of its billing procedures for the universal service fund charge.
- (b) The universal service charge shall not apply to wholesale transactions between telecommunications service providers where the service is a component part of a service provided to an end user. This exemption includes, but is not limited to, network access charges and interconnection charges paid to a local exchange carrier.
- (c) In the case of mobile telecommunications service, the universal service charge is imposed when the customer's place of primary use is in Vermont. The terms "customer," "place of primary use," and "mobile telecommunications service" have the meanings given in 4 U.S.C. § 124. All provisions of 32 V.S.A. § 9782 shall apply to the imposition of the universal service charge under this section.
- (d)(1) Notwithstanding any other provision of law to the contrary, in the case of prepaid wireless telecommunications services, the universal service charge shall be imposed on the provider in the manner determined by the Public Service Board pursuant to subdivision (3) of this section.

- (2) For purposes of this subsection, "prepaid wireless telecommunications service" means a telecommunications service as defined in section 203(5) of this title that a consumer pays for in advance and that is sold in predetermined units or dollars that decline with use.
- (3) The Public Service Board shall establish a formula to ensure the universal service charge imposed on prepaid wireless telecommunications service providers reflects two percent of retail prepaid wireless telecommunications service in Vermont beginning on September 1, 2014.
- Sec. 5. 30 V.S.A. § 7523 is amended to read:

§ 7523. RATE ADJUSTED ANNUALLY OF CHARGE

- (a) Annually, after considering the probable expenditures for programs funded pursuant to this chapter, the probable service revenues of the industry and seeking recommendations from the department, the public service board shall establish a rate of charge to apply during the 12 months beginning on the following September 1. However, the rate so established shall not at any time exceed two percent of retail telecommunications service. The board's decision shall be entered and announced each year before July 15. However, if the general assembly does not enact an authorization amount for E 911 before July 15, the board may defer decision until 30 days after the E 911 authorization is established, and the existing charge rate shall remain in effect until the board establishes a new rate Beginning on July 1, 2014, the annual rate of charge shall be two percent of retail telecommunications service.
- (b) Universal service charges imposed and collected by the fiscal agent under this subchapter shall not be transferred to any other fund or used to support the cost of any activity other than in the manner authorized by section 7511 of this title.
- Sec. 6. 30 V.S.A. § 7524 is amended to read:

§ 7524. PAYMENT TO FISCAL AGENT

- (a) Telecommunications service providers shall pay to the fiscal agent all universal service charge receipts collected from customers. A report in a form approved by the public service board Public Service Board shall be included with each payment.
- (b) Payments shall be made monthly, by the 15th day of the month, and shall be based upon amounts collected in the preceding month. If the amount is small, the <u>board Board</u> may allow payment to be made less frequently, and may permit payment on an accrual basis.

- (c) Telecommunications service providers shall maintain records adequate to demonstrate compliance with the requirements of this chapter. The board Board or the fiscal agent may examine those records in a reasonable manner.
- (d) When a payment is due under this section by a telecommunications service provider who has provided customer credits under the <u>lifeline Lifeline</u> program, the amount due may be reduced by the amount of credit granted.
- (e) The fiscal agent shall examine the records of telecommunications service providers to determine whether their receipts reflect application of the universal service charge on all assessable telecommunications services under this chapter, including the federal subscriber line charge, directory assistance, enhanced services unless they are billed as separate line items, and toll-related services.
- * * * State Telecommunications Plan; Division for Connectivity; VTA * * * Sec. 7. 30 V.S.A. § 202c is amended to read:

§ 202C. STATE TELECOMMUNICATIONS; POLICY AND PLANNING

- (a) The General Assembly finds that advances in telecommunications technology and changes in federal regulatory policy are rapidly reshaping telecommunications services, thereby promising the people and businesses of the State communication and access to information, while creating new challenges for maintaining a robust, modern telecommunications network in Vermont.
- (b) Therefore, to direct the benefits of improved telecommunications technology to all Vermonters, it is the purpose of this section and section 202d of this title to:
 - (1) Strengthen the State's role in telecommunications planning.
- (2) Support the universal availability of appropriate infrastructure and affordable services for transmitting voice and high-speed data.
- (3) Support the availability of modern mobile wireless telecommunications services along the State's travel corridors and in the State's communities.
- (4) Provide for high-quality, reliable telecommunications services for Vermont businesses and residents.
- (5) Provide the benefits of future advances in telecommunications technologies to Vermont residents and businesses.
- (6) Support competitive choice for consumers among telecommunications service providers and promote open access among

competitive service providers on nondiscriminatory terms to networks over which broadband and telecommunications services are delivered.

- (7) Support, to the extent practical and cost effective, the application of telecommunications technology to maintain and improve governmental and public services, public safety, and the economic development of the State.
 - (8) Support deployment of broadband infrastructure that:
 - (A) Uses the best commercially available technology.
- (B) Does not negatively affect the ability of Vermont to take advantage of future improvements in broadband technology or result in widespread installation of technology that becomes outmoded within a short period after installation.
- (9) In the deployment of broadband infrastructure, encourage the use of existing facilities, such as existing utility poles and corridors and other structures, in preference to the construction of new facilities or the replacement of existing structures with taller structures.
- (10) Support measures designed to ensure that by the end of the year 2024 every E-911 business and residential location in Vermont has infrastructure capable of delivering Internet access with service that has a minimum download speed of 100 Mbps and is symmetrical.
- Sec. 8. 30 V.S.A. § 202d is amended to read:

§ 202D. TELECOMMUNICATIONS PLAN

- (a) The department of public service Department of Public Service shall constitute the responsible planning agency of the state State for the purpose of obtaining for all consumers in the state State stable and predictable rates and a technologically advanced telecommunications network serving all service areas in the state State. The department of public service Department shall be responsible for the provision of plans for meeting emerging trends related to telecommunications technology, markets, financing, and competition.
- (b) The department of public service Department shall prepare a telecommunications plan Telecommunications Plan for the state State. The department of innovation and information Department of Innovation and Information, the Division for Connectivity and the agency of commerce and community development Agency of Commerce and Community Development shall assist the department of public service Department of Public Service in preparing the plan Plan. The plan Plan shall be for a seven-year ten-year period and shall serve as a basis for state State telecommunications policy.

Prior to preparing the plan Plan, the department of public service Department shall prepare:

- (1) an overview, looking seven ten years ahead, of future requirements for telecommunications services, considering services needed for economic development, technological advances, and other trends and factors which, as determined by the department of public service Department of Public Service, will significantly affect state State telecommunications policy and programs;
- (2) a survey of Vermont residents and businesses, conducted in cooperation with the agency of commerce and community development Agency of Commerce and Community Development and the Division for Connectivity, to determine what telecommunications services are needed now and in the succeeding seven ten years;
- (3) an assessment of the current state of telecommunications infrastructure;
- (4) an assessment, conducted in cooperation with the department of innovation and information Department of Innovation and Information and the Division for Connectivity, of the current state State telecommunications system and evaluation of alternative proposals for upgrading the system to provide the best available and affordable technology for use by government; and
- (5) an assessment of the state of telecommunications networks and services in Vermont relative to other states, including price comparisons for key services and comparisons of the state of technology deployment.
- (c) In developing the <u>plan</u> <u>Plan</u>, the <u>department Department</u> shall take into account the policies and goals of section 202c of this title.
- (d) In establishing plans, public hearings shall be held and the department of public service Department shall consult with members of the public, representatives of telecommunications utilities, other providers, and other interested state State agencies, particularly the agency of commerce and community development Agency of Commerce and Community Development, the Division for Connectivity, and the department of innovation and information Department of Innovation and Information, whose views shall be considered in preparation of the plan Plan. To the extent necessary, the department of public service Department shall include in the plan Plan surveys to determine existing, needed, and desirable plant improvements and extensions, access and coordination between telecommunications providers, methods of operations, and any change that will produce better service or reduce costs. To this end, the department of public service Department may

require the submission of data by each company subject to supervision by the public service board Public Service Board.

- (e) Before adopting a plan Plan, the department Department shall conduct public hearings on a final draft and shall consider the testimony presented at such hearings in preparing the final plan Plan. At least one hearing shall be held jointly with committees Committees of the general assembly General Assembly designated by the general assembly General Assembly for this purpose. The plan Plan shall be adopted by September 1, 2004 September 1, 2014.
- (f) The department Department, from time to time, but in no event less than every three years, institute proceedings to review a plan Plan and make revisions, where necessary. The three-year major review shall be made according to the procedures established in this section for initial adoption of the plan Plan. For good cause or upon request by a joint resolution Joint Resolution passed by the general assembly General Assembly, an interim review and revision of any section of the plan Plan may be made after conducting public hearings on the interim revision. At least one hearing shall be held jointly with committees Committees of the general assembly General Assembly designated by the general assembly General Assembly for this purpose.
- (g) The Department shall review and update the minimum technical service characteristic objectives not less than every three years beginning in 2017. In the event such review is conducted separately from an update of the Plan, the Department shall issue revised minimum technical service characteristic objectives as an amendment to the Plan.
- Sec. 9. 3 V.S.A. § 2225 is added to read:

§ 2225. DIVISION FOR CONNECTIVITY

- (a) Creation. The Division for Connectivity is created within the Agency of Administration as the successor in interest to and the continuation of the Vermont Telecommunications Authority. A Director for Connectivity shall be appointed by the Secretary of Administration. The Division shall receive administrative support from the Agency.
 - (b) Purposes. The purposes of the Division are to promote:
- (1) access to affordable broadband service to all residences and businesses in all regions of the State, to be achieved in a manner that is consistent with the State Telecommunications Plan;

- (2) universal availability of mobile telecommunication services, including voice and high-speed data along roadways, and near universal availability statewide;
- (3) investment in telecommunications infrastructure in the State that creates or completes the network for service providers to create last-mile connection to the home or business and supports the best available and economically feasible service capabilities;
- (4) the continuous upgrading of telecommunications and broadband infrastructure in all areas of the State is to reflect the rapid evolution in the capabilities of available mobile telecommunications and broadband technologies, and in the capabilities of mobile telecommunications and broadband services needed by persons, businesses, and institutions in the State; and
- (5) the most efficient use of both public and private resources through State policies by encouraging the development of open access telecommunications infrastructure that can be shared by multiple service providers.
 - (c) Duties. To achieve its purposes, the Division shall:
- (1) provide resources to local, regional, public, and private entities in the form of grants, technical assistance, coordination, and other incentives;
- (2) prioritize the use of existing buildings and structures, historic or otherwise, as sites for visually-neutral placement of mobile telecommunications and wireless broadband antenna facilities; and
- (3) inventory and assess the potential to use federal radio frequency licenses held by instrumentalities of the State to enable broadband service in unserved areas of the State; take steps to promote the use of those licensed radio frequencies for that purpose; and recommend to the General Assembly any further legislative measures with respect to ownership, management, and use of these licenses as would promote the general good of the State.
- (4) coordinate telecommunications initiatives among Executive Branch agencies, departments, and offices.
- (5) from information reasonably available after public notice to and written requests made of mobile telecommunications and broadband service providers, develop and maintain an inventory of locations at which mobile telecommunications and broadband services are not available within the State, develop and maintain an inventory of infrastructure that is available or reasonably likely to be available to support the provision of services to

unserved areas, and develop and maintain an inventory of infrastructure necessary for the provision of these services to the unserved areas;

- (6) identify the types and locations of infrastructure and services needed to carry out the purposes stated in subsection (b) of this section;
- (7) formulate an action plan that conforms with the State Telecommunications Plan and carries out the purposes stated in subsection (b) of this section;
- (8) coordinate the agencies of the State to make public resources available to support the extension of mobile telecommunications and broadband infrastructure and services to all unserved areas;
- (9) support and facilitate initiatives to extend the availability of mobile telecommunications and broadband services, and promote development of the infrastructure that enables the provision of these services; and
- (10) through the Department of Innovation and Information, aggregate and broker access at reduced prices to services and facilities required to provide wireless telecommunications and broadband services; and waive or reduce State fees for access to State-owned rights-of-way in exchange for comparable value to the State, unless payment for use is otherwise required by federal law.
- (11) receive all technical and administrative assistance as deemed necessary by the Director for Connectivity.
- (d)(1) Deployment. The Director may request voluntary disclosure of information regarding deployment of broadband, telecommunications facilities, or advanced metering infrastructure that is not publicly funded. Such information may include data identifying projected coverage areas, projected average speed of service, service type, and the anticipated date of completion in addition to identifying the location and routes of proposed cables, wires, and telecommunications facilities.
- (2) The Director may enter into a nondisclosure agreement with respect to any voluntary disclosures under this subsection and the information disclosed pursuant thereto shall remain confidential. Alternatively, entities that voluntarily provide information requested under this subsection may select a third party to be the recipient of such information. The third party may aggregate information provided by the entities, but shall not disclose the information it has received to any person, including the Director. The third party shall only disclose the aggregated information to the Director. The Director may publicly disclose aggregated information based upon the information provided under this subsection. The confidentiality requirements

- of this subsection shall not affect whether information provided to any agency of the State or a political subdivision of the State pursuant to other laws is or is not subject to disclosure.
- (e) Minimum technical service characteristics. The Division only shall promote the expansion of broadband services that offer actual speeds that meet or exceed the minimum technical service characteristic objectives contained in the State's Telecommunications Plan.
- (f) Annual Report. Notwithstanding 2 V.S.A. § 20(d), on or before January 15 of each year, the Director shall submit a report of its activities for the preceding fiscal year to the General Assembly. Each report shall include an operating and financial statement covering the Division's operations during the year, including a summary of all grant awards and contracts and agreements entered into by the Division, as well as the action plan required under subdivision (c)(7) of this section. In addition, the report shall include an accurate map and narrative description of each of the following:
- (1) the areas served and the areas not served by wireless communications service, as identified by the Department of Public Service, and cost estimates for providing such service to unserved areas;
- (2) the areas served and the areas not served by broadband that has a download speed of at least 0.768 Mbps and an upload speed of at least 0.2 Mbps, as identified by the Department of Public Service, and cost estimates for providing such service to unserved areas;
- (3) the areas served and the areas not served by broadband that has a combined download and upload speed of at least 5 Mbps, as identified by the Department of Public Service, and the costs for providing such service to unserved areas; and
- (4) the areas served and the areas not served by broadband that has a download speed of at least 100 Mbps and is symmetrical, as identified by the Department of Public Service, and the costs for providing such service to unserved areas.

Sec. 10. REPEAL

3 V.S.A. § 2222b (Secretary of Administration responsible for coordination and planning); 3 V.S.A. § 2222c (Secretary of Administration to prepare deployment report); 30 V.S.A. § 8077 (minimum technical service characteristics); and 30 V.S.A. § 8079 (broadband infrastructure investment) are repealed.

Sec. 11. CREATION OF POSITIONS; TRANSFER OF VACANT POSITIONS; REEMPLOYMENT RIGHTS

- (a) The following exempt positions are created within the Division for Connectivity: one full-time Director and up to six additional full-time employees as deemed necessary by the Secretary of Administration.
- (b) The positions created under subsection (a) of this section shall only be filled to the extent there are existing vacant positions in the Executive Branch available to be transferred and converted to the new positions in the Division for Connectivity, as determined by the Secretary of Administration and the Commissioner of Human Resources, so that the total number of authorized positions in the State shall not be increased by this act.
- (c) All full-time personnel of the Vermont Telecommunications Authority employed by the Authority on the day immediately preceding the effective date of this act, who do not obtain a position in the Division for Connectivity pursuant to subsection (a) of this section, shall be entitled to the same reemployment or recall rights available to non-management State employees under the existing collective bargaining agreement entered into between the State and the Vermont State Employees' Association.

Sec. 12. TRANSITIONAL PROVISIONS

- (a) Personnel. The Secretary of Administration shall determine where the offices of the Division for Connectivity shall be housed.
- (b) Assets and liabilities. The assets and liabilities of the Vermont Telecommunications Authority (VTA) shall become the assets and liabilities of the Agency of Administration.
- (c) Legal and contractual obligations. The Executive Director of the VTA, in consultation with the Secretary of Administration, shall identify all grants and contracts of the VTA and create a plan to redesignate the Agency of Administration as the responsible entity. The plan shall ensure that all existing grantors, grantees, and contractors are notified of the redesignation.
 - * * * Conduit Standards; Public Highways * * *

Sec. 13. 3 V.S.A. § 2226 is added to read:

§ 2226. PUBLIC HIGHWAYS; CONDUIT STANDARDS

(a) Intent. The intent of this section is to provide for the construction of infrastructure sufficient to allow telecommunications service providers seeking to deploy communication lines in the future to do so by pulling the lines through the conduit and appurtenances installed pursuant to this section. This

section is intended to require those constructing public highways, including State, municipal, and private developers, to provide and install such conduit and appurtenances as may be necessary to accommodate future telecommunications needs within public highways and rights-of-way without further excavation or disturbance.

(b) Rules; standards. On or before January 1, 2015, the Secretary of Administration, in consultation with the Commissioner of Public Service, the Secretary of Transportation, and the Vermont League of Cities and Towns, shall adopt rules requiring the installation of conduit and such vaults and other appurtenances as may be necessary to accommodate installation and connection of telecommunications lines within the conduit during highway construction projects. The rules shall specify construction standards with due consideration given to existing and anticipated technologies and industry standards. The standards shall specify the minimum diameter of the conduit and interducts to meet the requirements of this section. All conduit and appurtenances installed by private parties under this section shall be conveyed and dedicated to the State or the municipality, as the case may be, with the dedication and conveyance of the public highway or right-of-way. Any and all installation costs shall be the responsibility of the party constructing the public highway.

* * * Extension of 248a; Automatic Party Status * * *

Sec. 14. 30 V.S.A. § 248a is amended to read:

§ 248a. CERTIFICATE OF PUBLIC GOOD FOR COMMUNICATIONS FACILITIES

(a) Certificate. Notwithstanding any other provision of law, if the applicant seeks approval for the construction or installation of telecommunications facilities that are to be interconnected with other telecommunications facilities proposed or already in existence, the applicant may obtain a certificate of public good issued by the Public Service Board under this section, which the Board may grant if it finds that the facilities will promote the general good of the State consistent with subsection 202c(b) of this title the State Telecommunications Plan. A single application may seek approval of one or more telecommunications facilities. An application under this section shall include a copy of each other State and local permit, certificate, or approval that has been issued for the facility under a statute, ordinance, or bylaw pertaining to the environment or land use.

* * *

(i) Sunset of Board authority. Effective July 1, 2014 2016, no new applications for certificates of public good under this section may be considered by the Board.

* * *

(m) Municipal bodies; participation. The legislative body and the planning commission for the municipality in which a telecommunications facility is located shall have the right to appear and participate on any application under this section seeking a certificate of public good for the facility.

Sec. 15. 10 V.S.A. § 1264(j) is amended to read:

- (j) Notwithstanding any other provision of law, if an application to discharge stormwater runoff pertains to a telecommunications facility as defined in 30 V.S.A. § 248a and is filed before July 1, 2014 2016 and the discharge will be to a water that is not principally impaired by stormwater runoff:
- (1) The Secretary shall issue a decision on the application within 40 days of the date the Secretary determines the application to be complete, if the application seeks authorization under a general permit.
- (2) The Secretary shall issue a decision on the application within 60 days of the date the Secretary determines the application to be complete, if the application seeks or requires authorization under an individual permit.

Sec. 16. 10 V.S.A. § 8506 is amended to read:

§ 8506. RENEWABLE ENERGY PLANT; TELECOMMUNICATIONS FACILITY; APPEALS

(a) Within 30 days of the date of the act or decision, any person aggrieved by an act or decision of the secretary Secretary, under the provisions of law listed in section 8503 of this title, or any party by right may appeal to the public service board Public Service Board if the act or decision concerns a renewable energy plant for which a certificate of public good is required under 30 V.S.A. § 248 or a telecommunications facility for which the applicant has applied or has served notice under 30 V.S.A. § 248a(e) that it will apply for approval under 30 V.S.A. § 248a. This section shall not apply to a facility that is subject to section 1004 (dams before the Federal Energy Regulatory Commission) or 1006 (certification of hydroelectric projects) or chapter 43 (dams) of this title. This section shall not apply to an appeal of an act or decision of the secretary Secretary regarding a telecommunications facility made on or after July 1, 2014 2016.

* * *

Sec. 17. 2011 Acts and Resolves No. 53, Sec. 14d is amended to read:

Sec. 14d. PROSPECTIVE REPEALS; EXEMPTIONS FROM MUNICIPAL BYLAWS AND ORDINANCES

Effective July 1, 2014 2016:

- (1) 24 V.S.A. § 4413(h) (limitations on municipal bylaws) shall be repealed; and
- (2) 24 V.S.A. § 2291(19) (municipal ordinances; wireless telecommunications facilities) is amended to read:

* * *

Sec. 18. 3 V.S.A. § 2809 is amended to read:

§ 2809. REIMBURSEMENT OF AGENCY COSTS

- (a)(1) The Secretary may require an applicant for a permit, license, certification, or order issued under a program that the Secretary enforces under 10 V.S.A. § 8003(a) to pay for the cost of research, scientific, programmatic, or engineering expertise provided by the Agency of Natural Resources, provided:
- (A) the <u>The</u> Secretary does not have such expertise or services and such expertise is required for the processing of the application for the permit, license, certification, or order; or.
- (B) the <u>The</u> Secretary does have such expertise but has made a determination that it is beyond the <u>agency's Agency's</u> internal capacity to effectively utilize that expertise to process the application for the permit, license, certification, or order. In addition, the Secretary shall determine that such expertise is required for the processing of the application for the permit, license, certification, or order.
- (2) The Secretary may require an applicant under 10 V.S.A. chapter 151 to pay for the time of Agency of Natural Resources personnel providing research, scientific, or engineering services or for the cost of expert witnesses when agency Agency personnel or expert witnesses are required for the processing of the permit application.
- (3) In addition to the authority set forth under 10 V.S.A. chapters 59 and 159 and § section 1283, the Secretary may require a person who caused the agency Agency to incur expenditures or a person in violation of a permit, license, certification, or order issued by the Secretary to pay for the time of agency Agency personnel or the cost of other research, scientific, or engineering services incurred by the agency Agency in response to a threat to

public health or the environment presented by an emergency or exigent circumstance.

* * *

- (g) Concerning an application for a permit to discharge stormwater runoff from a telecommunications facility as defined in 30 V.S.A. § 248a that is filed before July 1, 2014-2016:
- (1) Under subdivision (a)(1) of this section, the agency Agency shall not require an applicant to pay more than \$10,000.00 with respect to a facility.
- (2) The provisions of subsection (c) (mandatory meeting) of this section shall not apply.
 - * * * Administration Report; E-911; Vermont USF Fiscal Agent; Vermont Communications Board; FirstNet * * *

Sec. 19. ADMINISTRATION REPORT; TRANSFERS AND CONSOLIDATION; VERMONT USF FISCAL AGENT

- (a) On January 1, 2015, after receiving input from State and local agencies potentially impacted, the Secretary of Administration shall submit a report to the General Assembly proposing a plan for transferring the responsibilities and powers of the Enhanced 911 Board, including necessary positions, to the Division for Connectivity, the Department of Public Service, or the Department of Public Safety, as he or she deems appropriate. The plan shall include budgetary recommendations and shall strive to achieve annual operational savings of at least \$300,000.00, as well as enhanced coordination and efficiency, and reductions in operational redundancies. The report shall include draft legislation implementing the Secretary's plan. In addition, the report shall include findings and recommendations on whether it would be cost effective to select an existing State agency to serve as fiscal agent to the Vermont Universal Service Fund.
- (b) As part of the report required in subsection (a) of this section, the Secretary shall also make findings and recommendations regarding the status of the Vermont Communications Board, Department of Public Safety, and the Vermont Public Safety Broadband Network Commission (Vermont FirstNet). If not prohibited by federal law, the Secretary shall propose draft legislation creating an advisory board within the Division for Connectivity or the Department of Public Safety comprised of 15 members appointed by the Governor to assume functions of the current Enhanced 911 Board, the Vermont Communications Board, and Vermont FirstNet, as the Secretary deems appropriate. Upon establishment of the new advisory board and not

later than July 1, 2015, the E-911 Board and the Vermont Communications Board shall cease to exist.

* * * DPS Deployment Report * * *

Sec. 20. DEPARTMENT OF PUBLIC SERVICE; DEPLOYMENT REPORT

On July 15, 2015, the Commissioner of Public Service shall submit to the General Assembly a report, including maps, indicating the service type and average speed of service of mobile telecommunications and broadband services available within the State by census block as of June 30, 2015.

* * * VTA; Dormant Status * * *

Sec. 21. 30 V.S.A. § 8060a is added to read:

§ 8060a. PERIOD OF DORMANCY

On July 1, 2015, the Division for Connectivity established under 3 V.S.A. § 2225 shall become the successor in interest to and the continuation of the Vermont Telecommunications Authority, and the Authority shall cease all operations and shall not resume its duties as specified under this chapter or under any other Vermont law unless directed to do so by enactment of the General Assembly or, if the General Assembly is not in session, by order of the Joint Fiscal Committee. The Joint Fiscal Committee shall issue such order only upon finding that, due to an unforeseen change in circumstances, implementation of the Authority's capacity to issue revenue bonds would be the most effective means of furthering the State's telecommunications goals and policies. Upon the effective date of such enactment or order, the duties of the Executive Director and the Board of Directors of the Authority shall resume in accordance with 30 V.S.A. chapter 91 and the Director for Connectivity shall be the acting Executive Director of the Authority, until the position is filled pursuant to 30 V.S.A. § 8061(e).

* * * Telecommunications; CPGs; Annual Renewals; Retransmission Fees * * *

Sec. 22. 30 V.S.A. § 231 is amended to read:

§ 231. CERTIFICATE OF PUBLIC GOOD; ABANDONMENT OF SERVICE; HEARING

(a) A person, partnership, unincorporated association, or previously incorporated association, which desires to own or operate a business over which the public service board Public Service Board has jurisdiction under the provisions of this chapter shall first petition the board Board to determine whether the operation of such business will promote the general good of the

state, State and conforms with the State Telecommunications Plan, if applicable, and shall at that time file a copy of any such petition with the department Department. The department Department, within 12 days, shall review the petition and file a recommendation regarding the petition in the same manner as is set forth in subsection 225(b) of this title. recommendation shall set forth reasons why the petition shall be accepted without hearing or shall request that a hearing on the petition be scheduled. If the department Department requests a hearing on the petition, or, if the board Board deems a hearing necessary, it shall appoint a time and place in the county where the proposed corporation is to have its principal office for hearing the petition, and shall make an order for the publication of the substance thereof and the time and place of hearing two weeks successively in a newspaper of general circulation in the county to be served by the petitioner, the last publication to be at least seven days before the day appointed for the hearing. The director for public advocacy Director for Public Advocacy shall represent the public at such hearing. If the board Board finds that the operation of such business will promote the general good of the state, State and will conform with the State Telecommunications Plan, if applicable, it shall give person, partnership, unincorporated association or previously incorporated association a certificate of public good specifying the business and territory to be served by such petitioners. For good cause, after opportunity for hearing, the board Board may amend or revoke any certificate awarded under the provisions of this section. If any such certificate is revoked, the person, partnership, unincorporated association, or previously incorporated association shall no longer have authority to conduct any business which is subject to the jurisdiction of the board Board whether or not regulation thereunder has been reduced or suspended, under section 226a or 227a of this title.

(b) A company subject to the general supervision of the public service board Public Service Board under section 203 of this title may not abandon or curtail any service subject to the jurisdiction of the board Board or abandon all or any part of its facilities if it would in doing so effect the abandonment, curtailment or impairment of the service, without first obtaining approval of the public service board Board, after notice and opportunity for hearing, and upon finding by the board Board that the abandonment or curtailment is consistent with the public interest and the State Telecommunications Plan, if applicable; provided, however, this section shall not apply to disconnection of service pursuant to valid tariffs or to rules adopted under section 209(b) and (c) of this title.

Sec. 23. 30 V.S.A. § 504 is amended to read:

§ 504. CERTIFICATES OF PUBLIC GOOD

- (a) Certificates of public good granted under this chapter shall be for a period of 11 years.
- (b) Issuance of a certificate shall be after opportunity for hearing and findings by the <u>board Board</u> that the applicant has complied or will comply with requirements adopted by the <u>board Board</u> to ensure that the system provides:
- (1) designation of adequate channel capacity and appropriate facilities for public, educational, or governmental use;
- (2) adequate and technically sound facilities and equipment, and signal quality;
- (3) a reasonably broad range of public, educational, and governmental programming;
- (4) the prohibition of discrimination among customers of basic service; and
- (5) basic service in a competitive market, and if a competitive market does not exist, that the system provides basic service at reasonable rates determined in accordance with section 218 of this title; and
- (6) service that conforms with the relevant provisions of the State Telecommunications Plan.
- (c) In addition to the requirements set forth in subsection (b) of this section, the board Board shall insure ensure that the system provides or utilizes:
- (1) a reasonable quality of service for basic, premium or otherwise, having regard to available technology, subscriber interest, and cost;
- (2) construction, including installation, which conforms to all applicable state State and federal laws and regulations and the National Electric Safety Code:
- (3) a competent staff sufficient to provide adequate and prompt service and to respond quickly and comprehensively to customer and department Department complaints and problems;
- (4) unless waived by the board <u>Board</u>, an office which shall be open during usual business hours, have a listed toll-free telephone so that complaints and requests for repairs or adjustments may be received; and
- (5) reasonable rules and policies for line extensions, disconnections, customer deposits, and billing practices.

- (d) A certificate granted to a company shall represent nonexclusive authority of that company to build and operate a cable television system to serve customers only within specified geographical boundaries. Extension of service beyond those boundaries may be made pursuant to the criteria in section 504 of this title this section, and the procedures in section 231 of this title.
- (e) Subdivision (b)(6) of this section (regarding conformity with the State Telecommunications Plan) shall apply only to certificates that expire or new applications that are filed after the year 2014.
- Sec. 24. 30 V.S.A. § 518 is added to read:

§ 518. DISCLOSURE OF RETRANSMISSION FEES

A retransmission agreement entered into between a commercial broadcasting station and a cable company pursuant to 47 U.S.C. § 325 shall not include terms prohibiting the company from disclosing to its subscribers any fees incurred for program content retransmitted on the cable network under the retransmission agreement.

* * * Statutory Revision Authority * * *

Sec. 25. LEGISLATIVE COUNCIL STATUTORY REVISION AUTHORITY; LEGISLATIVE INTENT

- (a) The staff of the Office of the Legislative Council in its statutory revision capacity is authorized and directed to amend the Vermont Statutes Annotated as follows:
- (1) deleting all references to "by the end of the year 2013" in 30 V.S.A. chapter 91; and
- (2) during the interim of the 2015 biennium of the General Assembly, in 30 V.S.A. § 227e, replacing every instance of the words "Secretary of Administration" and "Secretary" with the words "Director for Connectivity" and "Director," respectively.
- (b) Any duties and responsibilities that arise by reference to the Division for Connectivity in the Vermont Statutes Annotated shall not be operative until the Division is established pursuant to 3 V.S.A. § 2225.
 - * * * Effective Dates * * *

Sec. 26. EFFECTIVE DATES

This act shall take effect on passage, except that Secs. 9, 10, and 11 (regarding the Division for Connectivity) shall take effect on July 1, 2015.

And that after passage the title of the bill be amended to read: "An act relating to Vermont telecommunications policy"

Pending the question, Will the House concur in the Senate proposal of amendment? **Rep. Young of Glover** moved that the House refuse to concur and ask for a Committee of Conference, which was agreed to, and the Speaker appointed as members of the Committee of Conference on the part of the House:

Rep. Young of Glover

Rep. Marcotte of Coventry

Rep. Condon of Colchester

Resolution Read Second Time; Third Reading Ordered

J.R.S. 27

Rep. Townsend of South Burlington spoke for the committee on Government Operations.

Joint resolution entitled

Joint resolution relating to an application of the General Assembly for Congress to call a convention for proposing amendments to the U.S. Constitution

Having appeared on the Calendar one day for notice, was taken up and read the second time.

Thereupon, **Rep. Koch of Barre Town** moved to postpone action indefinitely, which was disagreed to.

Thereupon, third reading was ordered.

Rules Suspended; Bill Messaged to Senate Forthwith

On motion of **Rep. Turner of Milton**, the rules were suspended and the bill was ordered messaged to the Senate forthwith.

H. 297

House bill, entitled

An act relating to duties and functions of the Department of Public Service

Adjournment

At nine o'clock and thirty-four minutes in the evening, on motion of **Rep. Turner of Milton**, the House adjourned until tomorrow at nine o'clock and thirty minutes in the forenoon.