Senate Calendar

THURSDAY, APRIL 19, 2012

SENATE CONVENES AT: 1:00 P.M.

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ORDERS OF THE DAY

ACTION CALENDAR CONSIDERATION POSTPONED

Second Reading

Favorable with Recommendation of Amendment

S. 204.

An act relating to creating an expert panel on the creation of a state bank.

PENDING QUESTION: Shall the bill be amended as recommended by the Committee on Finance.

Favorable with Proposal of Amendment

H. 78.

An act relating to wages for laid-off employees.

PENDING QUESTION: Shall the Senate propose to the House to amend the bill as recommended by the Committee on Economic Development, Housing and General Affairs?.

H. 157.

An act relating to restrictions on tanning beds.

PENDING QUESTION: Shall the bill be read the third time?

UNFINISHED BUSINESS OF WEDNESDAY, APRIL 18, 2012

Favorable

H. 327.

An act relating to the uniform principal and income act.

Reported favorably by Senator Cummings for the Committee on Judiciary.

(Committee vote: 4-0-1)

(For House amendments, see House Journal for February 2, 2012, page 168.)

Favorable with Recommendation of Amendment

S. 20

An act relating to financing campaigns for elected office.

Reported favorably with recommendation of amendment by Senator White for the Committee on Government Operations.

The Committee recommends that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. FINDINGS

The general assembly finds that:

- (1) Large campaign contributions reduce public confidence in the electoral process and increase the risk and the appearance that candidates and elected officials may be beholden to contributors and not act in the best interests of all Vermont citizens.
- (2) In Vermont, contributions greater than the amounts specified in this act are considered by the general assembly, candidates, and elected officials to be large contributions.
- (3) In Vermont, candidates can raise sufficient monies to fund effective, competitive campaigns from contributions no larger than the amounts specified in this act.
- (4) Limiting large contributions will encourage direct and small group contact between candidates and the electorate and will encourage the personal involvement of a larger number of citizens in campaigns, both of which are crucial to public confidence and the robust debate of issues.
- (5) Identification of persons who publish political advertisements and electioneering communications provides the public with important information to evaluate advertising messages during an election campaign.
- (6) Individuals who and companies which wish to influence voters but do not want to be particularly visible to the public during an election campaign often make contributions to political committees rather than sponsor campaign advertisements themselves. Disclosure of the identity of contributors to political committees provides the public with important information to evaluate the political committees' advertising messages and to illuminate the potential influence of contributors.
- (7) Contributors who wish to influence candidates make contributions not only to candidates, but also to political committees and political parties that are associated with those candidates.

- (8) Political committees make independent expenditures for the purpose of influencing the conduct of candidates and officeholders. Candidates and officeholders may feel beholden to political committees that produce advertising supportive of them. In addition, the conduct of candidates and officeholders may be influenced by a desire to avoid the effects of negative advertising by political committees that oppose them.
- (9) As the line between independent and related expenditures is difficult to detect and enforce, the limit on contributions to political committees assists in preventing circumvention of the limits on contributions to candidates.
- (10) Aggregate contribution limitations are necessary to limit the influence of a single source, political committee, or political party in an election. Large contributors to political committees and political parties are known to candidates and can exert undue influence over those candidates. Contributors who wish to circumvent the limits on contributions to candidates have been known to give large contributions to political committees that also support the same candidates.
- (11) There is an extensive record supporting the need for the regulation of campaign finance in Vermont that was compiled during the consideration of No. 64 of the Acts of 1997 and that was considered by the courts during the litigation of Landell v. Sorrell, 118 F.Supp.2d 459 (D.Vt. 2000), aff'd in part and vacated in part, 382 F.3d 91 (2d Cir. 2004), rev'd and remanded sub nom. Randall v. Sorrell, 126 S. Ct. 2479 (2006), and during the general assembly's consideration of S.164 during the 2007 legislative session, S.278 during the 2008 legislative session, and S.92 during the 2009–2010 legislative sessions.
- (12) This act is necessary in order to implement more fully the provisions of Article 8 of Chapter I of the Constitution of the State of Vermont, which declares "That all elections ought to be free and without corruption, and that all voters, having a sufficient, evident, common interest with, and attachment to the community, have a right to elect officers, and be elected into office, agreeably to the regulations made in this constitution."

Sec. 2. 17 V.S.A. § 2801 is amended to read:

§ 2801. DEFINITIONS

As used in this chapter:

- (1) "Candidate" means an individual who has taken affirmative action to become a candidate for state, county, local, or legislative office in a primary, special, general, or local election. An affirmative action shall include one or more of the following:
- $\ \,$ (A) accepting contributions or making expenditures totaling \$500.00 or more; or

- (B) filing the requisite petition for nomination under this title or being nominated by primary or caucus; or
- (C) announcing that he <u>or she</u> seeks an elected position as a state, county, or local officer or a position as representative or senator in the general assembly.
 - (2) "Clearly identified," with respect to a candidate, means that:
 - (A) The name of the candidate appears;
 - (B) A photograph or drawing of the candidate appears; or
- (C) The identity of the candidate is apparent by unambiguous reference.
- (3) "Contribution" means a payment, distribution, advance, deposit, loan, or gift of money or anything of value, paid or promised to be paid to a person for the purpose of influencing an election, advocating a position on a public question, or supporting or opposing one or more candidates in any election, but shall not include services provided without compensation by individuals volunteering their time on behalf of a candidate, political committee or political party. For purposes of this chapter, "contribution" shall not include a personal loan from a lending institution. any of the following:
- (A) a personal loan of money to a candidate from a lending institution;
- (B) services provided without compensation by individuals volunteering their time on behalf of a candidate, political committee, or political party;
- (C) unreimbursed travel expenses paid for by an individual for himself or herself who volunteers personal services to a candidate;
- (D) unreimbursed campaign-related travel expenses paid for by the candidate or the candidate's spouse or civil union partner;
- (E) the payment by a political party of the costs of preparation, display, or mailing or other distribution of a party candidate listing;
- (F) documents, in printed or electronic form, including party platforms, single copies of issue papers, information pertaining to the requirements of this title, lists of registered voters, and voter identification information created, obtained, or maintained by a political party for the general purpose of party building and provided to a candidate who is a member of that party or to another political party;

- (G) compensation paid by a political party to its employees whose job responsibilities are not for the specific and exclusive benefit of a single candidate in any election;
 - (H) campaign training sessions provided to three or more candidates;
- (I) costs paid for by a political party in connection with a campaign event at which three or more candidates are present;
- (J) the use of a political party's offices, telephones, computers, and similar equipment;
- (K) the use by a candidate or volunteer of his or her own personal property, including offices, telephones, computers, and similar equipment;
- (L) compensation paid by a political party to its employees or consultants for the purpose of providing assistance to another political party;
- (M) activity or communication designed to encourage individuals to register to vote or to vote if that activity or communication does not mention or depict a clearly identified candidate.
- (3)(4) "Expenditure" means a payment, disbursement, distribution, advance, deposit, loan, or gift of money or anything of value, paid or promised to be paid, for the purpose of influencing an election, advocating a position on a public question, or supporting or opposing one or more candidates. For the purposes of this chapter, "expenditure" shall not include any of the following:
- (A) a personal loan of money to a candidate from a lending institution;
- (B) services provided without compensation by individuals volunteering their time on behalf of a candidate, political committee, or political party;
- (C) unreimbursed travel expenses paid for by an individual for himself or herself who volunteers personal services to a candidate;
- (D) unreimbursed campaign-related travel expenses paid for by the candidate or the candidate's spouse or civil union partner.
- (5) "Party candidate listing" means any communication by a political party that:
- (A) lists the names of at least three candidates for election to public office;
- (B) is distributed through public advertising such as broadcast stations, cable television, newspapers, and similar media or through direct mail, telephone, electronic mail, a publicly accessible site on the Internet, or personal delivery;

- (C) treats all candidates in the communication in a substantially similar manner; and
 - (D) is limited to:
- (i) the identification of each candidate, with which pictures may be used;
 - (ii) the offices sought;
 - (iii) the offices currently held by the candidates;
- about the party affiliation of the candidates and a brief statement party or the candidates' positions, philosophy, goals, accomplishments, or biographies;
 - (v) encouragement to vote for the candidates identified; and
 - (vi) information about voting, such as voting hours and locations.
- (4)(6) "Political committee" or "political action committee" means any formal or informal committee of two or more individuals, or a corporation, labor organization, public interest group, or other entity, not including a political party, which receives contributions of more than \$500.00 and makes expenditures of more than \$500.00 in any one calendar year for the purpose of supporting or opposing one or more candidates, influencing an election, or advocating a position on a public question in any election or affecting the outcome of an election.
- (5)(7) "Political party" means a political party organized under chapter 45 of this title or and any committee established, financed, maintained, or controlled by the party, including any subsidiary, branch, or local unit thereof and including national or regional affiliates of the party and shall be considered a single, unified political party. The national affiliate of the political party shall be considered a separate political party.
- (6)(8) "Single source" means an individual, partnership, corporation, association, labor organization, or any other organization or group of persons which is not a political committee or political party.
- (7)(9) "Election" means the procedure whereby the voters of this state or any of its political subdivisions select or caucus selects a person to be a candidate for public office or fill a public office, or to act on public questions including voting on constitutional amendments. Each primary, general, special, run-off or local election shall constitute a separate election.
- (8)(10) "Public question" means an issue that is before the voters for a binding decision.

- (9)(11) "Two-year general election cycle" means the 24-month period that begins 38 days after a general election. Expenditures related to a previous campaign and contributions to retire a debt of a previous campaign shall be attributed to the earlier campaign cycle.
- (10)(12) "Full name" means an individual's full first name, middle name or initial, if any, and full legal last name, making the identity of the person who made the contribution apparent by unambiguous reference.
- (11)(13) "Telephone bank" means more than 500 telephone calls of an identical or substantially similar nature that are made to the general public within any 30-day period.

Sec. 3. 17 V.S.A. § 2801a is amended to read:

§ 2801a. EXCEPTIONS

The definitions of "contribution," "expenditure," and "electioneering communication" shall not apply to:

- (1) any news story, commentary, or editorial distributed through the facilities of any broadcasting station, newspaper, magazine, or other periodical publication which has not been paid for, or such facilities are not owned or controlled, by any political party, committee, or candidate; or
- (2) any communication distributed through a public access television station if the communication complies with the laws and rules governing the station and if all candidates in the race have an equal opportunity to promote their candidacies through the station.
- Sec. 4. 17 V.S.A. § 2803 is amended to read:

§ 2803. CAMPAIGN REPORTS: FORMS: FILING

- (a) The secretary of state shall prescribe and provide a uniform reporting form for all campaign finance reports. The reporting form shall be designed to show the following information, which shall be reported by a candidate or the candidate's treasurer:
- (1) the full name, town of residence, and mailing address of each contributor who contributes an amount in excess of \$100.00 for any election, the date of the contribution, and the amount contributed, as well as a space on the form for the occupation and employer of each contributor, which the candidate shall make a reasonable effort to obtain;

* * *

Sec. 5. 17 V.S.A. § 2805 is amended to read:

§ 2805. LIMITATIONS OF CONTRIBUTIONS

- (a) A candidate for state representative or local office shall not accept contributions totaling more than \$200.00 \$500.00 from a single source, or political committee or political party in for any two-year general election cycle.
- (b) A candidate for state senator or county office shall not accept contributions totaling more than \$300.00 \$1,000.00 from a single source, or political committee or political party in for any two-year general election cycle.
- (c) A candidate for the office of governor, lieutenant governor, secretary of state, state treasurer, auditor of accounts, or attorney general shall not accept contributions totaling more than \$400.00 \$2,000.00 from a single source, or political committee or political party in for any two-year general election cycle. A political committee, other than a political committee of a candidate, or a political party shall not accept contributions totaling more than \$2,000.00 from a single source, political committee or political party in any two-year general election cycle.
- (b)(d) A single source, political committee or political party shall not contribute more to a candidate, political committee or political party than the candidate, political committee or political party is permitted to accept under subsection (a) of this section than an aggregate of \$20,000.00 to candidates in any two-year general election cycle. A single source shall not contribute more than an aggregate of \$20,000.00 to political committees and political parties in any two-year general election cycle.
- (c)(e) A candidate, political party or political committee shall not accept, from a political party contributions totaling more than the following amounts in any two-year general election cycle, more than 25 percent of total contributions from contributors who are not residents of the state of Vermont or from political committees or parties not organized in the state of Vermont:
- (1) For the office of governor, lieutenant governor, secretary of state, state treasurer, auditor of accounts, or attorney general, \$30,000.00;
 - (2) For the office of state senator or county office, \$2,000.00;
 - (3) For the office of state representative or local office, \$1,000.00.
- (f) A single source, political committee, or political party shall not contribute more to a candidate, political committee, or political party than the candidate, political committee, or political party is permitted to accept under subsections (a) through (c) and (e) of this section.
- (d)(g) A candidate shall not accept a monetary contribution in excess of \$50.00 unless made by check, credit or debit card, or other electronic transfer.

- (e)(h) A candidate, political party, or political committee shall not knowingly accept a contribution which is not directly from the contributor, but was transferred to the contributor by another person for the purpose of transferring the same to the candidate, or otherwise circumventing the provisions of this chapter. It shall be a violation of this chapter for a person to make a contribution with the explicit or implicit understanding that the contribution will be transferred in violation of this subsection.
- (f)(i) This section shall not be interpreted to limit the amount a candidate or his or her immediate family may contribute to his or her own campaign. For purposes of this subsection, "immediate family" means individuals related to the candidate in the first, second or third degree of consanguinity a candidate's spouse or civil union partner, parent, grandparent, child, grandchild, sister, brother, stepparent, step-grandparent, stepchild, step-grandchild, stepsister, stepbrother, mother-in-law, father-in-law, brother-in-law, sister-in-law, son-in-law, daughter-in-law, legal guardian, or former legal guardian.
- (g)(j) The limitations on contributions established by this section shall not apply to contributions made for the purpose of advocating a position on a public question, including a constitutional amendment.
- (h)(k) For purposes of this section, the term "candidate" includes the candidate's political committee.
- (1) The contribution limitations contained in this section shall be adjusted for inflation by increasing them based on the Consumer Price Index. Increases shall be rounded to the nearest \$10.00. Increases shall be effective for the first two-year general election cycle beginning after the general election held in 2010. On or before July 1, 2011, the secretary of state shall calculate and publish the amount of each limitation that will apply to the election cycle in which July 1, 2011 falls. On July 1 of each subsequent odd-numbered year, the secretary shall publish the amount of each limitation for the election cycle in which that publication falls.
- (m) A candidate's expenditures related to a previous two-year general election cycle and contributions used to retire a debt of a previous two-year general election cycle shall be attributed to the earlier two-year general election cycle.
- (n) A candidate accepts a contribution when the contribution is deposited in the candidate's campaign account.
- Sec. 6. 17 V.S.A. § 2805b is added to read:
- § 2805b. LIMITATIONS ON CONTRIBUTIONS; POLITICAL COMMITTEES; POLITICAL PARTIES
 - (a) In any two-year general election cycle:

- (1) A political committee, other than a political committee of a candidate, shall not accept contributions totaling more than \$2,000.00 from a single source, political committee, or political party.
- (2) A political party shall not accept contributions totaling more than \$2,000.00 from a single source or political committee.
- (3) A political party shall not accept contributions totaling more than \$30,000.00 from another political party.
- (b) The contribution limitations contained in this section shall be adjusted for inflation by increasing them based on the Consumer Price Index. Increases shall be rounded to the nearest \$10.00. Increases shall be effective for the first two-year general election cycle beginning after the general election held in 2010. On or before July 1, 2011, the secretary of state shall calculate and publish the amount of each limitation that will apply to the election cycle in which July 1, 2011 falls. On July 1 of each subsequent odd-numbered year, the secretary shall publish the amount of each limitation for the election cycle in which that publication falls.

(c) In any two-year general election cycle:

- (1) A single source, political committee, or political party shall not contribute more than \$2,000.00 to a political committee other than a political committee of a candidate.
- (2) A single source or political committee shall not contribute more than \$2,000.00 to a political party.
- (3) A political party shall not contribute more than \$30,000.00 to another political party.
- (d) The limitations on contributions established by this section shall not apply to contributions made for the purpose of advocating a position on a public question, including a constitutional amendment.

Sec. 7. 17 V.S.A. § 2806(a) is amended to read:

(a) A person who knowingly and intentionally violates a provision of subchapters 2 through 4 subchapter 2, 3, 4, or 8 of this chapter shall be fined not more than \$1,000.00 or imprisoned not more than six months or both. If the person is not a natural person, each individual responsible for knowingly and intentionally authorizing a violation shall be liable under this subsection.

Sec. 8. 17 V.S.A. § 2806a is amended to read:

§ 2806a. CIVIL INVESTIGATION

(a) The attorney general or a state's attorney, whenever he or she has reason to believe any person to be or to have been in violation of this chapter

or of any rule or regulation made pursuant to this chapter, may examine or cause to be examined by any agent or representative designated by him or her for that purpose any books, records, papers, memoranda, and physical objects of any nature bearing upon each alleged violation and may demand written responses under oath to questions bearing upon each alleged violation. The attorney general or state's attorney may require the attendance of such person or of any other person having knowledge in the premises in the county where such person resides or has a place of business or in Washington County if such person is a nonresident or has no place of business within the state and may take testimony and require proof material for his or her information and may administer oaths or take acknowledgment in respect of any book, record, paper, or memorandum. The attorney general or a state's attorney shall serve notice of the time, place, and cause of such examination or attendance or notice of the cause of the demand for written responses personally or by certified mail upon such person at his or her principal place of business, or, if such place is not known, to his or her last known address. Any book, record, paper, memorandum, or other information produced by any person pursuant to this section shall not, unless otherwise ordered by a court of this state for good cause shown, be disclosed to any person other than the authorized agent or representative of the attorney general or a state's attorney or another law enforcement officer engaged in legitimate law enforcement activities, unless with the consent of the person producing the same, except that any transcript of oral testimony, written responses, documents, or other information produced pursuant to this section may be used in the enforcement of this chapter, including in connection with any civil action brought under section 2806 of this title or subsection (c) of this section. Nothing in this subsection is intended to prevent the attorney general or a state's attorney from disclosing the results of an investigation conducted under this section, including the grounds for his or her decision as to whether to bring an enforcement action alleging a violation of this chapter or of any rule or regulation made pursuant This subsection shall not be applicable to any criminal to this chapter. investigation or prosecution brought under the laws of this or any state.

(b) A person upon whom a notice is served pursuant to the provisions of this section shall comply with the terms thereof unless otherwise provided by the order of a court of this state. Any person who is served with such notice within the state shall bear the complete cost of compliance with the terms thereof. Any person who, with intent to avoid, evade, or prevent compliance, in whole or in part, with any civil investigation under this section, removes from any place, conceals, withholds, or destroys, mutilates, alters, or by any other means falsifies any documentary material in the possession, custody, or control of any person subject to such notice, or mistakes or conceals any information, shall be fined not more than \$5,000.00.

Sec. 9. 17 V.S.A. § 2809 is amended to read:

§ 2809. ACCOUNTABILITY FOR RELATED EXPENDITURES

* * *

- (b) A related campaign expenditure made on a candidate's behalf shall be considered an expenditure by the candidate on whose behalf it was made. However, if the expenditure did not exceed \$50.00, the expenditure shall not be considered an expenditure by the candidate on whose behalf it was made.
- (c) For the purposes of this section, a "related campaign expenditure made on the candidate's behalf' means any expenditure intended to promote the election of a specific candidate or group of candidates, or the defeat of an opposing candidate or group of candidates, if intentionally facilitated by, solicited by, or approved by the candidate or the candidate's political committee.
- (d)(1) An expenditure made by a political party or by a political committee that recruits or endorses candidates, that primarily benefits six or fewer candidates who are associated with the political party or political committee making the expenditure, is presumed to be a related expenditure made on behalf of those candidates. An expenditure made by a political party or by a political committee that recruits or endorses candidates, that substantially benefits more than six candidates and facilitates party or political committee functions, voter turnout, platform promotion or organizational capacity shall not be presumed to be a related expenditure made on a candidate's behalf. In addition, an expenditure shall not be considered a "related campaign expenditure made on the candidate's behalf" if all of the following apply:
- (1)(A) The expenditures were expenditure was made in connection with a campaign event whose purpose was to provide a group of voters with the opportunity to meet the candidate personally.
- (2)(B) The expenditures were expenditure was made only for refreshments and related supplies that were consumed at that event.
- (3)(C) The amount of the expenditures expenditure for the event was less than \$100.00.
- (2) For the purposes of this section, a "related campaign expenditure made on the candidate's behalf" does not mean:
- (A) the cost of invitations and postage and of food and beverages voluntarily provided by an individual in conjunction with an opportunity for a group of voters to meet a candidate, if the cumulative value of these items

provided by the individual on behalf of any candidate does not exceed \$500.00 per election; or

(B) the sale of any food or beverage by a vendor at a charge less than the normal comparable charge for use at a campaign event providing an opportunity for a group of voters to meet a candidate, if the charge to the candidate is at least equal to the cost of the food or beverages to the vendor and if the cumulative value of the food or beverages does not exceed \$500.00 per election.

* * *

Sec. 10. 17 V.S.A. § 2891 is amended to read:

§ 2891. DEFINITIONS

As used in this chapter, "electioneering communication" means any communication that refers to a clearly identified candidate for office and that promotes or supports a candidate for that office or attacks or opposes a candidate for that office, regardless of whether the communication expressly advocates a vote for or against a candidate, including communications published in any newspaper or periodical or broadcast on radio or television or over any public address system, placed on any billboards, outdoor facilities, buttons, or printed material attached to motor vehicles, window displays, posters, cards, pamphlets, leaflets, flyers, or other circulars, or in any direct mailing, robotic phone calls, or mass e-mails that refers to a clearly identified candidate for office and that promotes or supports a candidate for that office, or attacks or opposes a candidate for that office, regardless of whether the communication expressly advocates a vote for or against a candidate.

Sec. 11. 17 V.S.A. § 2892 is amended to read:

§ 2892. IDENTIFICATION

- (a) All electioneering communications shall contain the name and address of the person, political committee, or campaign political party, or candidate who or which paid for the communication, except that:
- (1) an electioneering communication transmitted through radio and paid for by a candidate does not need to contain the candidate's address; and
- (2) an electioneering communication paid for by a person acting as an agent or consultant on behalf of another person, political committee, political party, or candidate shall clearly designate the name and address of the person, political committee, political party, or candidate on whose behalf the communication is published or broadcast. The communication shall clearly designate the name of the candidate, party, or political committee by or on whose behalf the same is published or broadcast.

- (b) If an electioneering communication is a related campaign expenditure made on a candidate's behalf pursuant to section 2809 of this title, then in addition to other requirements of this section, the communication shall also clearly designate the candidate on whose behalf it was made by including language such as "on behalf of" such candidate.
- (c) The identification requirements of this section shall not apply to lapel stickers or buttons, nor shall they apply to electioneering communications made by a single individual acting alone who spends, in a single two-year general election cycle, a cumulative amount of no more than \$150.00 on those electioneering communications, adjusted for inflation pursuant to the Consumer Price Index.

Sec. 12. 17 V.S.A. § 2892a is added to read:

§ 2892a. SPECIFIC IDENTIFICATION REQUIREMENTS FOR CERTAIN ELECTIONEERING COMMUNICATIONS

- (a) A person, political committee, political party, or candidate who makes an expenditure for an electioneering communication shall include in any communication which is transmitted through radio or television, in a clearly spoken manner, an audio statement by the person who paid for the communication stating his or her name and title, that the person paid for the communication, and that the person approves of the content of the communication. Moreover, for electioneering communications transmitted through television, this statement shall be made while the person, candidate, or representative of the political committee or political party that made the expenditure appears in a full-screen, unobscured view in the televised electioneering communication. If the person who paid for the communication is not a natural person, a statement required by this subsection shall be made by the principal officer of the person and shall include the name of the person who paid for the communication, the principal officer's name and title, and a statement that the officer approves of the content of the communication.
- (b) For electioneering communications using media other than radio or television, the name and mailing address of the person who paid for the communication shall appear prominently such that a reasonable person would clearly understand by whom the expenditure has been made.

Sec. 13. 17 V.S.A. § 2893 is amended to read:

§ 2893. NOTICE OF EXPENDITURE

(a) For purposes of this section, "mass media activities" <u>includes means</u> any communication that includes the name or likeness of a clearly identified <u>candidate for office including</u> television commercials, radio commercials, mass mailings, <u>mass electronic or digital communications</u>, literature drops,

newspaper and periodical advertisements, robotic phone calls, and telephone banks which include the name or likeness of a clearly identified candidate for office.

(b) In addition to any other reports required to be filed under this chapter, a person who makes expenditures for any one mass media activity totaling \$500.00 or more, adjusted for inflation pursuant to the Consumer Price Index, within 30 days of before a primary or general election shall, for each activity, file within 12 hours of the expenditure or activity, whichever occurs first, a mass media report by e-mail with the secretary of state and send a copy of the mass media report by e-mail to each candidate who has provided the secretary of state with an e-mail address on the consent form and whose name or likeness is included in the activity within 24 hours of the expenditure or activity, whichever occurs first without that candidate's knowledge. For the purposes of this section, a person shall be treated as having made an expenditure if the person has executed a contract to make the expenditure. The report shall identify the person who made the expenditure with and the name of the each candidate involved whose name or likeness was included in the activity and any other information relating to the expenditure that is required to be disclosed under the provisions of subsections 2803(a) and (b) of this title. If the activity occurs within 30 days before the election and the expenditure was previously reported, an additional report shall be required under this section.

Sec. 14. EVALUATION OF 2012 PRIMARY AND GENERAL ELECTIONS

The house and senate committees on government operations shall evaluate the 2012 primary and general elections to determine whether the major provisions of this act are accomplishing their intended purposes.

Sec. 15. REPEAL

17 V.S.A. § 2805a (campaign expenditure limitations) is repealed.

Sec. 16. EFFECTIVE DATE

This act shall take effect on passage.

(Committee vote: 3-2-0)

AMENDMENT TO S. 20 TO BE OFFERED BY SENATORS GALBRAITH, POLLINA AND BARUTH

Senators Galbraith, Pollina and Baruth move that the bill be amended as follows:

<u>First</u>: In Sec. 2, 17 V.S.A. § 2801 (definitions), by adding a new subdivision to be subdivision (14) to read:

(14) "Separate segregated fund" means a bank account held separately from the general treasury of a corporation, labor union, political committee, or political party and which only contains contributions made by natural persons within the contribution limits of this chapter for those persons.

Second: By adding a new section to be Sec. 6a to read:

Sec. 6a. 17 V.S.A. § 2805c is added to read:

§ 2805c. LIMITATIONS ON CONTRIBUTIONS; CORPORATIONS AND LABOR UNIONS; POLITICAL COMMITTEES AND POLITICAL PARTIES

- (a) Notwithstanding any provision of law to the contrary and except as provided in subsection (b) of this section, a corporation or labor union shall not make a contribution to a candidate.
- (b) Notwithstanding the provisions of subsection (a) of this section, a corporation or labor union may:
- (1) establish a separate segregated fund that may contribute to candidates.
- (2) use money, property, labor, or any other thing of monetary value of that entity for the purposes of soliciting its stockholders, administrative officers, and members for contributions to the corporation's separate segregated fund and for financing the administration of that separate segregated fund. The corporation's employees to whom the foregoing authority does not extend may voluntarily contribute to the segregated separate fund but shall not be solicited for contributions; and
- (3) provide its meeting facilities to a candidate, political committee, or political party on a nondiscriminatory and nonpreferential basis.
- (c) Notwithstanding any provision of law to the contrary, a political committee or political party shall not contribute to a candidate except from the separate segregated fund of that political committee or political party.
- (d) Notwithstanding any provision of law to the contrary, a candidate shall not accept a contribution from a corporation, labor union, political committee, or political party except from the separate segregated fund of that corporation, labor union, political committee, or political party.

S. 137.

An act relating to workers' compensation and unemployment compensation.

PENDING QUESTION: Shall the bill be amended as recommended by the Committee on Economic Development, Housing and General Affairs, as amended?

AMENDMENT TO S. 137 TO BE OFFERED BY SENATOR ASHE

Senator Ashe moves to amend the recommendation of amendment by the Committee on Economic Development, Housing and General Affairs by adding Sec. 26 to read as follows:

Sec. 26. FINDINGS

The general assembly finds:

- (1) The right of employees to organize and form a labor organization to engage in collective bargaining is fundamental to both a free society and the generation and maintenance of a strong middle class.
- (2) The state has long favored the right of employees to organize for the purpose of bargaining collectively with their employer.
- (3) Vermont law recognizes that a labor organization democratically selected by bargaining unit employees is the exclusive representative of all the employees within the bargaining unit.
- (4) A labor organization engages in both "chargeable" and "nonchargeable" activities on behalf of bargaining unit members. "Chargeable" activities are generally those related to negotiating and ensuring the enforcement of collective bargaining agreements on behalf of the bargaining unit as a whole and for every employee within it. "Nonchargeable" activities are generally those related to political activities and lobbying.
- (5) With respect to "chargeable activities," a labor organization must represent all the employees within its bargaining unit. It may not discriminate between members of the labor organization who pay membership fees and those who exercise their rights not to become members. This is called "the duty of fair representation." This duty does not extend to "nonchargeable" activities.
- (6) The "chargeable" activities undertaken by labor organizations on behalf of all bargaining unit employees are in the interest of the public good.
- (7) It is the policy of the state to require employees in bargaining units organized under state law who do not become members of the labor organization representing the unit to pay a "fair-share agency fee" for the chargeable activities undertaken on their behalf.
- (8) Current labor law in Vermont leaves the question of a fair-share agency fee to the collective bargaining process itself.
- (9) It is inconsistent with state policy to continue to permit employers, merely by not agreeing to fair-share fee provisions in collective bargaining agreements, to enable their bargaining unit employees who are not members of

the labor organization to avoid paying their fair share of the organization's representation.

- (10) The result of allowing employers to withhold consent to fair-share fees has resulted in a patchwork of collective bargaining agreements, some of which include fair-share provisions and some of which do not.
- (11) By enacting a fair-share agency fee law, the state will allow employees not to join the labor organizations representing them, but will ensure equitable treatment across bargaining units organized under state law.
- (12) The duty of fair representation should be balanced by the duty to pay a fair-share agency fee.

and by renumbering the remaining sections to be numerically correct.

AMENDMENT TO S. 137 TO BE OFFERED BY SENATOR SNELLING

Senator Snelling moves to amend the recommendation of the committee on Economic Development, Housing and General Affairs, as follows

<u>First</u>: By striking out Secs. 25, 27, 28, 29, 30, 31, 32, 33, 34, 35, 36, and 37 in their entirety and inserting in lieu thereof a new Sec. 25 to read as follows:

Sec. 25. 21 V.S.A. § 1624 is added to read:

§ 1624. CHILD-CARE PROVIDERS

Child-care providers have the right to form a union and once organized to negotiate the scope of bargaining rights with the state. The provisions of chapter 19 of this title related to elections and negotiation process shall apply to child care providers forming a union and negotiating with the state for purposes of a legally binding agreement.

<u>Second</u>: In Sec. 42, EFFECTIVE DATES, by striking out the designation (a) and subsections (b), (c), and (d) in their entirety

And by renumbering the remaining sections to be numerically correct

AMENDMENT TO S. 137 TO BE OFFERED BY SENATOR SEARS

Senator Sears moves to amend the bill in Sec. 27, 3 V.S.A. § 903, by adding at the end of subsection (c) a new sentence to read as follows:

This subsection shall not apply to employees who were not members of the employee organization and were not required to pay a collective bargaining service fee prior to July 1, 1998, and since that date have not joined the employee organization or paid a collective bargaining service fee.

AMENDMENT TO S. 137 TO BE OFFERED BY SENATOR MCCORMACK

Senator McCormack moves that the bill be amended by adding Secs. 43 and 44 to read:

Sec. 43. FINDINGS

The general assembly finds:

- (1) Quality early childhood education and care is essential to the quality of life in Vermont and is a vital contributor to the healthy development of children. Numerous studies have demonstrated that high-quality early childhood education and care during the first five years of a child's life is crucial to brain development and increases the likelihood of a child's success in school and later in life.
- (2) The early childhood education and care a child receives before school age has a profound effect on future mental, psychological, and academic success. High-quality early childhood education and care lay the vital groundwork for the success of Vermont children.
- (3) The state is committed to ensuring that all Vermont children are ready to succeed in school; that Vermont families have access to high quality early childhood education and care and after school services; and that the early childhood and after school supports and services administered by the department for children and families are child-focused, family friendly, and fair to all child-care providers.
- (4) Home-based child-care providers should have the opportunity to work collectively with the state to improve the standards in their profession, enhance educational training courses, increase child-care subsidy assistance, and ensure the constant improvement of early childhood education and care for the benefit of Vermont children.

Sec. 44. 33 V.S.A. chapter 36 is added to read:

<u>CHAPTER 36. EXTENSION OF LIMITED COLLECTIVE BARGAINING RIGHTS TO CHILD-CARE PROVIDERS</u>

§ 3601. DEFINITIONS

For purposes of this chapter:

- (1) "Board" means the state labor relations board established in 3 V.S.A. § 921.
- (2) "Child-care provider" shall have the same meaning as in subdivision 3511(2) of this title and includes people who provide child-care services as defined by subdivisions 3511(3) and 4902(2)–(3) of this title, except that it

- shall not include licensed child-care centers. For purposes of this chapter, "child-care provider" means the owner or operator of a licensed family-care home or a registered family day-care home, or a legally exempt child-care provider.
- (3) "Collective bargaining" or "bargaining collectively" means the process by which the state and the exclusive representative of the child-care providers negotiate terms or conditions as defined in subsection 3603(b) of this title with the intent to arrive at an agreement which, when reached, shall be legally binding on all parties.
- (4) "Exclusive representative" means a labor organization that has been elected or recognized and certified under this chapter and has the right to represent child-care providers in an appropriate bargaining unit for the purpose of collective bargaining.
- (5) "Grievance" means a child-care provider's or the exclusive representative's formal written complaint regarding the improper application of one or more terms of the collective bargaining agreement, which has not been resolved to a satisfactory result through informal discussion with the state.
- (6) "Legally exempt child-care provider" means a person who has obtained an Exempt Child Care Provider Certificate, has been approved by the department to provide legally exempt child care, and who is reimbursed for that care through the agency of human services.
- (7) "Licensed family child-care home" means a home licensed by the department for children and families that provides child-care services for up to 12 children in the residence of the licensee, and the licensee is one of the primary caregivers.
- (8) "Registered family day care home" means a home registered with the department for children and families that provides child-care services for up to six children at any one time, and which in addition to the six children, may provide care for up to four school-age children for not more than four hours per day.
- (9) "Subsidy payment" means any payment made by the state to assist in the provision of child-care services through the state's child-care financial assistance programs.

§ 3602. RIGHTS OF CHILD-CARE PROVIDERS

- (a) Child-care providers shall have the right to:
- (1) Organize, form, join, or assist a union or labor organization for the purposes of collective bargaining without interference, restraint, or coercion.

- (2) Bargain collectively through their chosen representatives.
- (3) Engage in concerted activities for the purpose of supporting or engaging in collective bargaining or exercising their rights under this chapter.
 - (4) Pursue grievances as provided in this chapter.
 - (5) Refrain from any or all such activities.
- (b) Child-care providers shall not strike or curtail their services in recognition of a picket line of any employee or labor organization, unless otherwise permitted to do so under federal or state law, including the National Labor Relations Act (29 U.S.C. § 151 et seq.) or the Vermont state labor relations act (21 V.S.A. § 1501 et seq.).

§ 3603. ESTABLISHMENT OF LIMITED COLLECTIVE BARGAINING; SCOPE OF BARGAINING

- (a) Child-care providers, through their exclusive representative, shall have the right to bargain collectively with the state, through the governor's designee, under this chapter.
- (b) The scope of collective bargaining for child-care providers under this section is limited to the following:
- (1) child-care subsidy payments, including rates and reimbursement practices and rate variations reflecting different provider classifications and quality incentives;
- (2) professional development and training, including financial assistance for child-care providers and their staff;
 - (3) procedures for resolving grievances against the state; and
- (4) a mechanism for the collection of dues and representation fees from the child-care providers, which shall be the financial responsibility of each individual provider and shall in no way result in a decrease in the amount of subsidy funds available to eligible families.
- (c) The state, acting through the governor's designee, shall meet with the exclusive representative for the purpose of entering into a written agreement that promotes access to high-quality early childhood education and care and after-school services and care for Vermont's children and families and ensures policies and practices that are child-focused, family friendly, and fair to all child-care providers. The negotiated agreement shall legally bind the state and the exclusive representative subject to subsection 3611(a) or subdivision 3612(a)(2) of this title.

§ 3604. PETITIONS FOR ELECTION; FILING; INVESTIGATIONS; HEARINGS; DETERMINATION

- (a) A petition may be filed with the board in accordance with regulations prescribed by the board:
- (1) By a child-care provider or a group of child-care providers or by any individual or labor union acting on their behalf alleging:
- (A) that not less than 30 percent of the child-care providers in the petitioned bargaining unit wish to be represented for collective bargaining, and that the state has declined to recognize their exclusive representative; or
- (B) that the labor organization which has been certified or is being recognized by the state as the exclusive representative no longer represents a majority of child-care providers.
- (2) By the state alleging that one or more individuals or labor organizations have presented the state with a claim for recognition as the exclusive representative.
- (b) The board shall investigate the petition and, if it has reasonable cause to believe that a question of unit determination or representation exists, conduct an appropriate hearing. Written notice of the hearing shall be mailed by certified mail to the parties named in the petition not less than seven days before the hearing. If the board finds upon the record of the hearing that a question of representation exists, it shall conduct an election by secret ballot and certify to the parties the election's results.
- (c) In determining whether a question of representation exists, the board shall apply the same regulations and rules of decision regardless of the identity of the persons filing the petition or the kind of relief sought.
- (d) Nothing in this chapter prohibits the waiving of hearings by stipulation for a consent election in conformity with the regulations and rules of the board.
- (e) For the purposes of this chapter, the state may voluntarily recognize the exclusive representative of a unit of child-care providers, if the labor organization demonstrates that it has the support of a majority of the child-care providers in the unit it seeks to represent, no rival employee organization seeks to represent the child-care providers, and the bargaining unit is appropriate under section 3606 of this chapter.

§ 3605. ELECTION; RUNOFF ELECTIONS

(a) In determining the representation of child-care providers in a collective bargaining unit, the board shall conduct a secret ballot of the providers and certify the results to the interested parties and to the state. The original ballot shall be prepared so as to permit a vote against representation by anyone named on the ballot. No exclusive representative shall be certified or remain certified with less than a majority of all votes cast. The labor organization receiving a majority of votes cast shall be certified by the board as the

exclusive representative of the unit of child-care providers.

(b) A runoff election shall be conducted by the board when an election, in which the ballot provides for no less than three choices, results in no choice receiving a majority of valid votes cast. The ballot in the runoff election shall provide for a selection between the two choices receiving the largest and second largest number of valid votes cast in the original election.

§ 3606. BARGAINING UNITS

- (a) The board shall decide the unit appropriate for the purpose of collective bargaining in each case and those child-care providers to be included in the units in order to promote the purposes of this statute. The board may consider as an appropriate bargaining unit or units, but is not restricted in its discretion, any of the following units:
 - (1) a unit composed of registered family day-care home providers;
 - (2) a unit composed of licensed family child-care home providers;
 - (3) a unit composed of legally exempt child-care providers;
- (4) a unit composed of child-care providers in subdivisions (1)–(3) of this subsection;
- (5) a unit composed of a combination of child-care providers in subdivisions (1)–(3) of this subsection.
- (b) Child-care providers may elect an exclusive representative for the purpose of collective bargaining by using the election procedures set forth in section 3605 of this chapter.
- (c) The exclusive representative of child-care providers is required to represent all of the child-care providers in the unit without regard to membership in the union.

§ 3607. POWERS OF REPRESENTATIVES

The exclusive representative certified by the board shall be the exclusive representative of all the child-care providers in the unit for the purposes of collective bargaining. However, any individual child-care provider or group of providers shall have the right at any time to present grievances to the board and have such grievances adjusted without the intervention of the exclusive representative, as long as the adjustment is not inconsistent with the terms of a collective bargaining agreement then in effect, and provided that the exclusive representative has been given an opportunity to be present at such an adjustment.

§ 3608. DUTY TO BARGAIN; PROHIBITED CONDUCT

(a) The state and all child-care providers and their representatives shall

make every reasonable effort to make and maintain agreements concerning matters allowed under this chapter and to settle all disputes, whether arising out of the application of those agreements or disputes concerning the agreements. All such disputes between the state and child-care providers shall, upon request of either party, be considered within 15 days of the request or at such times as may be mutually agreed to and if possible settled with all expedition in conference between representatives designated and authorized to confer by the state or the interested child-care providers. This obligation does not compel either party to make any agreements or concessions.

(b) The state shall provide within seven days of a request by a labor organization the names, home addresses, telephone numbers, and workplace names of all registered family day-care homes, licensed family-care homes, and legally exempt child-care providers.

(c) The state shall not:

- (1) Interfere with, restrain, or coerce child-care providers in the exercise of their rights under this chapter or by any law, rule, or regulation.
- (2) Discriminate against a child-care provider because of the provider's affiliation with a labor organization or because a provider has filed charges or complaints or given testimony under this chapter.
- (3) Take negative action against a child-care provider because the provider has taken actions demonstrating the provider's support for a labor organization, including signing a petition, grievance, or affidavit.
- (4) Refuse to bargain collectively in good faith with the exclusive representative or fail to abide by any agreement reached.
- (5) Discriminate against a child-care provider because of race, color, religion, ancestry, national origin, sex, sexual orientation, gender identity, place of birth, or age, or against a qualified disabled individual.
- (6) Request or require a child-care provider to take an HIV-related blood test or discriminate against a child-care provider based on his or her HIV status.

(d) The exclusive representative or its agents shall not:

- (1) Restrain or coerce child-care providers in the exercise of the rights guaranteed them by law, rule, or regulation. However, a labor organization may prescribe its own rules with respect to the acquisition or retention of membership, provided such rules are not discriminatory.
- (2) Cause or attempt to cause the state to discriminate against a child-care provider in violation of this chapter or to discriminate against a child-care provider with respect to whom membership in the organization has

been denied or terminated.

- (3) Refuse to bargain collectively in good faith with the state.
- (e) Complaints related to this section shall be made and resolved in accordance with the procedures set forth in 21 V.S.A. §§ 1622 and 1623.

§ 3609. MEDIATION; FACT-FINDING; LAST BEST OFFER

- (a) If, after a reasonable period of negotiation, the representative of a collective bargaining unit and the state of Vermont reach an impasse, the board, upon petition of either party, may authorize the parties to submit their differences to mediation. Within five days after receipt of the petition, the board shall appoint a mediator who shall communicate with the parties and attempt to mediate an amicable settlement.
- (b) If, after a minimum of 15 days after the appointment of a mediator, the impasse is not resolved, the mediator shall certify to the board that the impasse continues.
- (c) Upon the request of either party, the board shall appoint a fact finder who has been mutually agreed upon by the parties. If the parties fail to agree on a fact finder within five days, the board shall appoint a fact finder. A member of the board or any individual who has actively participated in mediation proceedings for which fact-finding has been called shall not be eligible to serve as a fact finder under this section, unless agreed upon by the parties.
- (d) The fact finder shall conduct hearings pursuant to rules of the board. Upon request of either party or of the fact finder, the board may issue subpoenas of persons and documents for the hearings, and the fact finder may require that testimony be given under oath and may administer oaths.
- (e) Nothing in this section shall prohibit the fact finder from mediating the dispute at any time prior to issuing recommendations.
- (f) The fact finder shall consider factors related to the scope of bargaining contained in this chapter in making a recommendation.
- (g) Upon completion of the hearings as provided in subsection (d) of this section, the fact finder shall file written findings and recommendations with both parties.
- (h) The costs of witnesses and other expenses incurred by either party in fact-finding proceedings shall be paid directly by the parties incurring them, and the costs and expenses of the fact finder shall be paid equally by the parties. The fact finder shall be paid a rate mutually agreed upon by the parties for each day or any part of a day while performing fact-finding duties and shall be reimbursed for all reasonable and necessary expenses incurred in the

performance of his or her duties. A statement of fact-finding per diem and expenses shall be certified by the fact finder and submitted to the board for approval. The board shall provide a copy of approved fact-finding costs to each party with its order apportioning one-half of the total to each party for payment. Each party shall pay its half of the total within 15 days after receipt of the order. Approval by the board of fact-finding and the fact finder's costs and expenses and its order for payment shall be final as to the parties.

(i) If the dispute remains unresolved 15 days after transmittal of findings and recommendations, each party shall submit to the board its last best offer on all disputed issues as a single package. Each party's last best offer shall be certified to the board by the fact finder. The board may hold hearings and consider the recommendations of the fact finder. Within 30 days of the certifications, the board shall select between the last best offers of the parties, considered in their entirety without amendment, and shall determine its cost. The board shall not issue a recommendation under this subsection that is in conflict with any law or rule or that relates to an issue that is not subject to bargaining. The board shall recommend its choice to the general assembly as the agreement which shall become effective subject to appropriations by the general assembly pursuant to subsection 3611(a) of this title.

§ 3610. GRIEVANCE PROCEDURES; BINDING ARBITRATION

The state and the exclusive representative shall negotiate a procedure for resolving complaints and grievances. A collective bargaining agreement may provide for binding arbitration as the final step of a grievance procedure.

§ 3611. COST ITEMS TO BE SUBMITTED TO GENERAL ASSEMBLY; ANTITRUST EXEMPTION

- (a) Agreements reached between the parties shall be submitted to the governor who shall request sufficient funds from the general assembly to implement the agreement. If the general assembly rejects any of the cost items submitted to it, all the cost items shall be returned to the parties to the agreement for further bargaining. If the general assembly appropriates sufficient funds, the agreement shall become effective at the beginning of the next fiscal year. If the general assembly appropriates a different amount of funds, the terms of the agreement affected by that appropriation shall be renegotiated based on the amount of funds actually appropriated, and the new agreement shall become effective at the beginning of the next fiscal year.
- (b) The activities of child-care providers and their exclusive representatives that are necessary for the exercise of their rights under this chapter shall be afforded state-action immunity under applicable state and federal antitrust laws. The state intends that the "State Action" exemption to federal antitrust laws be available only to the state, to child-care providers, and to their

exclusive representative in connection with these necessary activities. Such exempt activities shall be actively supervised by the state.

§ 3612. RIGHTS UNALTERED

- (a) This chapter does not alter or infringe upon the rights of:
- (1) A parent or legal guardian to select, discontinue, or negotiate terms of child-care services.
- (2) The general assembly and the judiciary to make modifications to the delivery of state services through child-care subsidy programs, including eligibility standards for families, legal guardians, and child-care providers participating in child-care subsidy programs and the nature of the services provided.
- (b) Nothing in this chapter shall affect the rights and obligations of private sector employers and employees under the National Labor Relations Act (29 U.S.C. § 151 et seq.) or the Vermont state labor relations act (21 V.S.A. § 1501 et seq.).
- (c) Child-care providers shall not be eligible for participation in the Vermont state employees' retirement system or in the health insurance plans available to executive branch employees.
- (d) Child-care providers bargaining under this section do not become employees of the state by virtue of such bargaining.

§ 3613. SEVERABILITY

If any of the provisions of this act or its application is held invalid as it relates to state law, federal law, or federal funding requirements, the invalidity shall not affect other provisions of this act which can be given effect without the invalid provision or application, and to this end, the provisions of this act are severable.

§ 3614. EXTENDING NEGOTIATING RIGHTS TO CENTER-BASED PROVIDERS; RULEMAKING; PILOT PROJECT

- (a) It is the purpose of this section to establish a pilot project to allow child-care providers at child-care centers to negotiate with the state.
- (b) The commissioner for children and families through rulemaking shall establish a program and related procedures by which the staff, including program directors, at licensed child-care facilities may voluntarily participate in a group that shall select a representative organization for the purposes of negotiating a binding written agreement with the department. The agreement shall be limited to the subjects in subdivisions 3603(b)(1)–(4) of this title and shall be applicable only to the group that was formed by participating. No

program and related procedures established under this section shall be conducted prior to January 1, 2014.

AMENDMENT TO S. 137 TO BE OFFERED BY SENATOR SEARS

Senator Sears moves to amend the bill as follows

First: By adding Secs. 41b, 41c, and 41d to read:

Sec. 41b. 21 V.S.A. § 495i is added to read:

§ 495i. PRIVACY PROTECTION

(a) For purposes of this section:

- (1) "Electronic communications device" means any device that uses electronic signals to create, transmit, and receive information, and includes computers, telephones, personal digital assistants, and other similar devices.
- (2) "Retaliatory action" means discharge, threat, suspension, demotion, denial of promotion, discrimination, or other adverse employment action regarding the employee's compensation, terms, conditions, location, or privileges of employment.
- (3) "Social networking service" means an online service, platform, or website that enables an individual to establish a profile within a bounded system created by the service for the purpose of sharing information with other users of the service.

(b) An employer shall not:

- (1) Request or require that an employee or applicant disclose any user name, password, or other means for accessing a personal account or service through an electronic communications device.
- (2) Request or require that an employee or applicant take an action that permits the employer to gain access to the employee's or applicant's account or profile on a social networking service if that information is not available to the general public.
- (3) Take retaliatory action against an employee for an employee's refusal to disclose any information specified in subdivision (1) or (2) of this subsection.
- (4) Fail or refuse to hire any applicant as a result of the applicant's refusal to disclose any information specified in subdivision (1) or (2) of this subsection.
- (c) An employer may require an employee to disclose any user name, password, or other means for accessing nonpersonal accounts or services that provide access to the employer's internal computer or information systems.

Sec. 41c. STATE OF VERMONT AS EMPLOYER

Upon passage of this act, the state of Vermont and its subdivisions shall immediately suspend any employment practices prohibited by Sec. 41b of this act.

Sec. 41d. VERMONT DEPARTMENT OF LABOR

The Vermont department of labor shall take appropriate steps to inform employers of Sec. 41b of this act.

<u>Second</u>: In Sec. 42, EFFECTIVE DATES by adding subsections (e) and (f) to read:

- (e) Sec. 41b shall take effect on July 1, 2012.
- (f) Secs. 41c and 41d shall take effect on passage.

AMENDMENT TO S. 137 TO BE OFFERED BY SENATOR ILLUZZI ON BEHALF OF THE COMMITTEE ON ECONOMIC DEVELOPMENT, HOUSING AND GENERAL AFFAIRS

Senator Illuzzi, on behalf of the Committee on Economic Development, Housing and General Affairs moves to amend the bill by adding a new section within the Wage Claims portion of the bill to be numbered Sec. 3a to read as follows:

Sec. 3a. 33 V.S.A. § 2301 is amended to read:

§ 2301. BURIAL RESPONSIBILITY

* * *

(c) When a person other than one described in subsection (a) or (b) of this section dies in the town of domicile without sufficient known assets to pay for burial, the burial shall be arranged and paid for by the town. The department shall reimburse the town up to \$250.00 \$1,100.00 for expenses incurred.

* * *

AMENDMENT TO S. 137 TO BE OFFERED BY SENATOR ILLUZZI

Senator Illuzzi moves to amend the bill by inserting two new sections, to be numbered Secs. 15a and 15b, to read:

Sec. 15a. 30 V.S.A. § 248b is added to read:

§ 248b. PAYMENT OF PREVAILING WAGES

(a) This section applies to all wind generation facilities approved under section 248 of this title that benefit from the federal production tax credit for renewable energy (26 U.S.C. § 45), the federal business energy investment tax

credit (26 U.S.C. § 48), or a grant in lieu of tax credit under section 1603 of the American Recovery and Reinvestment Act of 2009.

- (b) The holder of a certificate issued for a facility identified in subsection (a) of this section shall require that all wages paid to laborers and mechanics contracted or subcontracted to develop the facility shall be paid no less than the locally prevailing wages and fringe benefits for corresponding work on similar projects in the area, as established by the U.S. Department of Labor under the federal Davis-Bacon Act, 29 C.F.R. § 1 et seq., for projects in Vermont.
- (c) The purpose of this section is to ensure that fair and adequate compensation is paid to laborers and mechanics engaged in the construction of wind generation facilities located in the state.

Sec. 15b. IMPLEMENTATION

The provisions of 30 V.S.A. § 248b (payment of prevailing wages) shall only apply to wages paid on and after passage of this act.

S. 169.

An act relating to workers' compensation liens.

Reported favorably with recommendation of amendment by Senator Ashe for the Committee on Economic Development, Housing and General Affairs.

The Committee recommends that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. FINDINGS

The general assembly finds:

- (1) Several recent cases involving the search and rescue of persons lost in Vermont's outdoor recreation areas, including the tragic death of Levi Duclos on January 9, 2012 as he was hiking on the Emily Proctor Trail in Ripton, have raised questions concerning whether supervision of backcountry search and rescue operations should be maintained by the department of public safety or shared with or transferred to another governmental entity and whether regional protocols should be put into place to allow for a local or regional response utilizing a combination of qualified professional and qualified volunteer searchers and rescuers.
- (2) Under current law and practice, the Vermont State Police division of the department of public safety has primary responsibility for finding lost hikers and other missing people in areas of the state which do not have municipal police departments and has the authority to call out qualified professional and qualified volunteer services. This duty was assigned when

- the Vermont State Police were first created in 1946 and has not changed since that time. According to Howard Paul, a public information officer and member of the board of directors of the National Association for Search and Rescue, Vermont is one of only five states that require their state police to find and rescue people who are lost or missing outdoors.
- (3) In other states in which a significant amount of outdoor recreational activity occurs, such as New Hampshire and Maine, state fish and game agencies are in charge of finding lost outdoor recreationalists. Most eastern states turn to park rangers and fish and game wardens for search and rescue.
- (4) Many states collaborate with nonprofit organizations to aid in search and rescue. For example, the Maine Warden Service is in charge of search and rescue throughout that state, and it relies on the Maine Association for Search and Rescue, which is composed of approximately 15 approved member organizations.
- (5) Vermont has an extensive number of first responders and emergency service personnel with specific training and experience conducting outdoor search and rescue operations. The Lincoln Fire Department, for example, has significant search and rescue experience, well-established strategies for conducting such operations, and the ability to have a team on the ground in sometimes 30 minutes or less on nights and weekends. Despite these resources, only four civilian organizations are approved by the department of public safety to provide search and rescue assistance in Vermont.
- (6) In light of Vermont's minority status in charging the state police with responsibility for search and rescue of lost hikers and outdoor recreationalists and in light of the department's recent challenges in fulfilling this responsibility, it is an appropriate time to consider whether some other state entity, working with Vermont's extensive volunteer community, should assume responsibility for outdoor search and rescue operations.

Sec. 2. BACKCOUNTRY SEARCH AND RESCUE STUDY COMMITTEE

(a) Creation of committee. There is created a backcountry search and rescue study committee to determine whether the department of public safety or a different state agency should have lead or coauthority for supervising search and rescue operations for missing persons in Vermont's backcountry and outdoor recreational areas and to recommend an appropriate organizational structure to manage Vermont's various search and rescue resources. As used in the section, "backcountry search and rescue" means the search for and provision of aid to people who are lost or stranded in the outdoors on Vermont's land or inland waterways.

- (b) Membership. The backcountry search and rescue study committee shall be composed of six members. The members of the committee shall be as follows:
 - (1) Three members of the house appointed by the speaker.
- (2) Three members of the senate appointed by the committee on committees.
- (c) For purposes of its study, the committee shall consult with and seek testimony from interested parties, including the following individuals and entities or their designees:
 - (1) The commissioner of public safety.
 - (2) The commissioner of fish and wildlife.
 - (3) The Vermont League of Cities and Towns.
 - (4) Stowe Mountain Rescue.
 - (5) Colchester Technical Rescue.
 - (6) A certified first responder with search and rescue experience.
 - (7) The Professional Firefighters of Vermont.
- (8) A member of a volunteer fire department with search and rescue experience designated by the president of the Vermont State Firefighters Association.
- (9) A sheriff designated by the department of sheriffs and state's attorneys.
- (d) Powers and duties. The committee shall study whether the department of public safety or a different state agency should be responsible for supervising search and rescue operations for missing persons in Vermont's backcountry and outdoor recreational areas. The committee's study shall include:
- (1) reviewing the existing method and responsibility for conducting backcountry search and rescue operations in Vermont and identifying the advantages and disadvantages of the current system;
- (2) considering models in other states for supervision of backcountry search and rescue operations, including the New Hampshire approach of providing authority to the New Hampshire fish and game department;
- (3) evaluating whether backcountry search and rescue operations would be conducted in a more timely and efficient manner if the authority for conducting such operations were held by one or more state or nongovernmental entities other than the department of public safety or whether

there should be a shared or regional approach depending on the location of the search;

- (4) considering and evaluating different organizational structures to determine how to most effectively manage Vermont's backcountry search and rescue processes and resources;
- (5) considering whether minimum qualifications should be set for participation in backcountry search and rescue operations and whether backcountry search and rescue responders who are not state employees should be provided with insurance coverage;
- (6) considering the feasibility of establishing an online database of missing persons that would provide automatic notice to first responders;
- (7) developing methods of financing search and rescue operations, including consideration of methods used in other states such as:
- (A) establishing an outdoor recreation search and rescue card available for purchase by users of outdoor recreation resources on a voluntary basis to help reimburse the expenses of search and rescue missions;
- (B) imposing fees on recreational and outdoor licenses and permits; and
- (C) permitting recovery of expenses from any person whose negligent conduct required a search and rescue response and, if so, who should bring such an action and who should be reimbursed; and
- (8) proposing any statutory changes that the committee identifies as necessary to improve the conduct and supervision of backcountry search and rescue activities in Vermont.
- (e) Report. The committee shall report its findings and recommendations, together with draft legislation if any legislative action is recommended, to the general assembly on or before January 15, 2013.
- (f) Reimbursement. Members of the committee who are not employees of the state of Vermont shall be reimbursed at the per diem rate set forth in 32 V.S.A. § 1010.
- (g) The legislative council shall provide administrative and drafting support to the committee.

After passage, the title of the bill is to be amended to read:

An act relating to a study of search and rescue operations.

(Committee vote: 5-0-0)

Reported favorably with recommendation of amendment by Senator Illuzzi for the Committee on Appropriations.

The Committee reports that it has considered the same and recommends that the bill be amended as recommended by the Committee on Economic Development, Housing and General Affairs with the following amendments thereto:

<u>First</u>: In Sec. 2, in subsection (b) (Membership), in subdivisions (1) and (2), by striking out "<u>Three</u>" where it appears and inserting in lieu thereof the following: <u>Two</u>

<u>Second</u>: In Sec. 2, by striking out subsection (f) (Reimbursement) in its entirety and by relettering subsection (g) to be subsection (f)

(Committee vote: 5-0-2)

AMENDMENT TO S. 169 TO BE OFFERED BY SENATOR ILLUZZI ON BEHALF OF THE COMMITTEE ON ECONOMIC DEVELOPMENT, HOUSING AND GENERAL AFFAIRS

Senator Illuzzi, on behalf of the Committee on Economic Development, Housing and General Affairs, moves to amend the bill by adding Secs. 3-15 as follows:

Sec. 3. 18 V.S.A. § 901 is amended to read:

§ 901. POLICY

It is the policy of the state of Vermont that all persons who suffer sudden and unexpected illness or injury should have access to the emergency medical services system in order to prevent loss of life or the aggravation of the illness or injury, and to alleviate suffering. The system should include competent emergency medical care provided by adequately trained, licensed, and equipped personnel acting under appropriate medical control. Persons involved in the delivery of emergency medical care should be encouraged to maintain and advance their levels of training and certification, and to upgrade the quality of their vehicles and equipment.

Sec. 4. 18 V.S.A. § 903 is amended to read:

§ 903. AUTHORIZATION FOR PROVISION OF EMERGENCY MEDICAL SERVICES

Notwithstanding any other provision of law, including provisions of chapter 23 of Title 26, persons who are <u>certified licensed</u> to provide emergency medical care pursuant to the requirements of this chapter and implementing regulations are hereby authorized to provide such care without further certification, registration or licensing.

Sec. 5. 18 V.S.A. § 904 is amended to read:

§ 904. ADMINISTRATIVE PROVISIONS

- (a) In order to carry out the purposes and responsibilities of this chapter, the department of health may contract for the provision of specific services.
- (b) The secretary of human services, upon the recommendation of the department commissioner of health, may issue regulations to carry out the purposes and responsibilities of this chapter.

Sec. 6. 18 V.S.A. § 906 is amended to read:

§ 906. EMERGENCY MEDICAL SERVICES DIVISION; RESPONSIBILITIES

To implement the policy of section 901, the department of health shall be responsible for:

- (1) Developing and implementing minimum standards for training emergency medical personnel in basic life support and advanced life support, and eertifying their licensing emergency medical personnel according to their level of training and competence.
- (2) Developing and implementing minimum standards for vehicles used in providing emergency medical care, designating the types and quantities of equipment that must be carried by these vehicles, and registering those vehicles according to appropriate classifications.
- (3) Developing a statewide system of emergency medical services including but not limited to planning, organizing, coordinating, improving, expanding, monitoring and evaluating emergency medical services.
- (4) <u>Establishing by rule minimum standards for the credentialing of emergency medical personnel by their affiliated agency, which shall be required in addition to the licensing requirements of this chapter.</u>
- (5) Training, or assisting in the training of, emergency medical personnel.
- (5)(6) Assisting hospitals in the development of programs which will improve the quality of in-hospital services for persons requiring emergency medical care.
- (6)(7) Developing and implementing procedures to insure that emergency medical services are rendered only with appropriate medical control. For the provision of advanced life support, appropriate medical control shall include at a minimum:

- (A) written protocols between the appropriate officials of receiving hospitals and ambulance services emergency medical services districts defining their operational procedures;
- (B) where <u>necessary and</u> practicable, direct communication between emergency medical personnel and a physician or person acting under the direct supervision of a physician;
- (C) when such communication has been established, a specific order from the physician or person acting under the direct supervision of the physician to employ a certain medical procedure;
- (D) use of advanced life support, when appropriate, only by emergency medical personnel who are certified by the department of health to employ advanced life support procedures.
- (7)(8) Establishing requirements for the collection of data by emergency medical personnel and hospitals as may be necessary to evaluate emergency medical care.
- (8)(9) Establishing, by rule, levels of individual certification and application forms for advanced emergency medical care license levels for emergency medical personnel. The commissioner shall use the guidelines established by the National Highway Traffic Safety Administration (NHTSA) in the U.S. Department of Transportation as a standard or other comparable standards, except that a felony conviction shall not necessarily disqualify an applicant. The rules shall also provide that:
- (A) An individual may apply for and obtain one or more additional eertifications <u>licenses</u>, including <u>eertification licensure</u> as an advanced emergency medical technician or as a paramedic.
- (B) An individual <u>certified licensed</u> by the commissioner as an emergency medical technician, advanced emergency medical technician, or a paramedic, who is <u>affiliated with a licensed ambulance service</u>, fire <u>department</u>, or rescue service <u>credentialed by an affiliated agency</u>, shall be able to practice fully within the scope of practice for such level of <u>certification licensure</u> as defined by NHTSA's National EMS Scope of Practice Model <u>notwithstanding any law or rule to the contrary consistent with the license level of the affiliated agency</u>, and subject to the medical direction of the <u>commissioner or designee</u> <u>emergency medical services district medical advisor</u>.
- (C) Unless otherwise provided under this section, an individual seeking any level of certification licensure shall be required to pass an examination approved by the commissioner for that level of certification licensure. Written and practical examinations shall not be required for

recertification relicensure; however, to maintain eertification licensure, all individuals shall complete a specified number of hours of continuing education as established by rule by the commissioner.

- (D) If there is a hardship imposed on any applicant for a certification <u>license</u> under this section because of unusual circumstances, the applicant may apply to the commissioner for a temporary or permanent waiver of one or more of the <u>certification</u> <u>licensure</u> requirements, which the commissioner may grant for good cause.
- (E) An applicant who has served as an advanced emergency medical technician, such as a hospital corpsman or a medic in the United States Armed Forces, or who is licensed as a registered nurse or a physician's assistant shall be granted a permanent waiver of the training requirements to become a certified licensed emergency medical technician, an advanced emergency medical technician, or a paramedic, provided the applicant passes the applicable examination approved by the commissioner for that level of certification licensure and further provided that the applicant is affiliated with a rescue service, fire department, or licensed ambulance service credentialed by an affiliated agency.
- (F) An applicant who is <u>certified registered</u> on the National Registry of Emergency Medical Technicians as an <u>EMT basic</u>, <u>EMT intermediate</u>, <u>emergency medical technician</u>, an advanced emergency medical technician, or a paramedic shall be granted <u>certification licensure</u> as a Vermont <u>EMT basic</u>, <u>EMT-intermediate</u>, <u>emergency medical technician</u>, an advanced emergency <u>medical technician</u>, or a paramedic without the need for further testing, provided he or she is <u>affiliated with an ambulance service</u>, fire department, or <u>rescue service</u>, <u>credentialed by an affiliated agency</u> or is serving as a medic with the Vermont National Guard.
- (G) No advanced certification shall be required for a trainee in established advanced training programs leading to certification as an advanced emergency medical technician, provided that the trainee is supervised by an individual holding a level of certification for which the trainee is training and the student is enrolled in an approved certification program.
- (10) The commissioner shall adopt rules related to expenditures authorized from the special fund created in section 908 of this chapter.
- Sec. 7. 18 V.S.A. § 908 is added to read:

§ 908. EMERGENCY MEDICAL SERVICES SPECIAL FUND

The emergency medical services special fund is established pursuant to 32 V.S.A. chapter 7, subchapter 5 comprising revenues received by the department from public and private sources as gifts, grants, and donations

together with additions and interest accruing to the fund. The commissioner of health shall administer the fund to the extent funds are available to support training programs, injury prevention, data collection and analysis, and other activities relating to the training of emergency medical personnel and delivery of emergency medical services and ambulance services in Vermont, as determined by the commissioner. Any balance at the end of the fiscal year shall be carried forward in the fund.

Sec. 8. 18 V.S.A. § 909 is added to read:

§ 909. EMS ADVISORY COMMITTEE

- (a) The commissioner shall establish an advisory committee to advise on matters relating to the delivery of emergency medical services (EMS) in Vermont.
- (b) The advisory committee shall be chaired by the commissioner or his or her designee and shall include the following 14 other members:
- (1) four representatives of EMS districts. The representatives shall be selected by the EMS districts in four regions of the state. Those four regions shall correspond with the geographic lines used by the public safety districts pursuant to 20 V.S.A. § 5. For purposes of this subdivision, an EMS district located in more than one public safety district shall be deemed to be located in the public safety district in which it serves the greatest number of people;
 - (2) a representative from the Vermont Ambulance Association;
- (3) a representative from the initiative for rural emergency medical services program at the University of Vermont;
 - (4) a representative from the professional firefighters of Vermont;
 - (5) a representative from the Vermont Career Fire Chiefs Association;
 - (6) a representative from the Vermont State Firefighters' Association;
- (7) an emergency department director of a Vermont hospital appointed by the Vermont Association of Emergency Department Directors;
- (8) an emergency department nurse manager of a Vermont hospital appointed by the Vermont Association of Emergency Department Nurse Managers;
- (9) a pediatric emergency medicine specialist appointed by the American Academy of Pediatrics, Vermont Chapter;
- (10) a representative from the Vermont Association of Hospitals and Health Systems; and

- (11) one public member not affiliated with emergency medical services, firefighter services, or hospital services, appointed by the governor.
- (c) The committee shall meet not less than quarterly in the first year, and not less than twice annually each subsequent year, and may be convened at any time by the commissioner or his or her designee or at the request of seven committee members.
- (d) Beginning January 1, 2013, the committee shall report annually on the emergency medical services system to the house committees on commerce and economic development and on human services and to the senate committees on economic development, housing, and general affairs and on health and welfare. The committee's initial report shall include recommendations on the following:
- (1) whether Vermont EMS districts should be consolidated such as along the geographic lines used by the four public safety districts established under 20 V.S.A. § 5; and
- (2) whether every Vermont municipality should be required to have in effect an emergency medical services plan providing for timely and competent emergency responses.

Sec. 9. 24 V.S.A. § 2651 is amended to read:

§ 2651. DEFINITIONS

As used in this chapter:

(1) "Advanced emergency medical treatment" means those portions of emergency medical treatment as defined by the department of health, which may be performed by <u>eertified licensed</u> emergency medical services personnel acting under the supervision of a physician within a system of medical control approved by the department of health.

* * *

(4) "Basic emergency medical treatment" means those portions of emergency medical treatment, as defined by the department of health, which may be exercised by eertified <u>licensed</u> emergency medical services personnel acting under their own authority.

* * *

(6) "Emergency medical personnel" means persons, including volunteers, certified licensed by the department of health to provide emergency medical treatment on behalf of an organization such as an ambulance service or first responder service and credentialed by an affiliated agency whose primary function is the provision of emergency medical treatment. The term does not include duly licensed or registered physicians, dentists, nurses or physicians' assistants when practicing in their customary work setting.

- (15) "Volunteer personnel" means persons who are <u>eertified licensed</u> by the department of health <u>and credentialed by an affiliated agency</u> to provide emergency medical treatment without expectation of remuneration for the treatment rendered other than nominal payments and reimbursement for expenses, and who do not depend in any significant way on the provision of such treatment for their livelihood.
- (16) "Affiliated agency" means an ambulance service or first responder service licensed under this chapter, including a fire department, rescue squad, police department, ski patrol, hospital, or other agency so licensed.
- Sec. 10. 24 V.S.A. § 2657 is amended to read:

§ 2657. PURPOSES AND POWERS OF EMERGENCY MEDICAL SERVICES DISTRICTS

(a) It shall be the function of each emergency medical services district to foster and coordinate emergency medical services within the district, in the interest of affording adequate ambulance services within the district. Each emergency medical services district shall have powers which include, but are not limited to, the power to:

* * *

(3) Enter into agreements and contracts for furnishing technical, educational of, and support services and credentialing related to the provision of emergency medical treatment.

* * *

- (8) Sponsor <u>or approve</u> programs of education approved by the department of health which lead to the <u>eertification licensure</u> of emergency medical services personnel.
- (9) Cooperate Establish medical control within the district with physicians and representatives of medical facilities to establish medical control within the district, including written protocols with the appropriate officials of receiving hospitals defining their operational procedures.
- (10) Assist the department of health in a program of testing for eertification <u>licensure</u> of emergency medical services personnel.
- (11) Assure that each affiliated agency in the district has implemented a system for the credentialing of all its licensed emergency medical personnel.

* * *

Sec. 11. 24 V.S.A. § 2682 is amended to read:

§ 2682. POWERS OF STATE BOARD

- (a) The state board shall administer this subchapter and shall have power to:
- (1) Issue licenses <u>for ambulance services and first responder services</u> under this subchapter.

* * *

- (3) Make, adopt, amend, and revise, as it deems necessary or expedient, reasonable rules in order to promote and protect the health, safety, and welfare of members of the public using, served by, or in need of, emergency medical treatment. Any rule may be repealed within 90 days of the date of its adoption by a majority vote of all the district boards. Such rules may cover or relate to:
- (A) Age, training, credentialing, and physical requirements for emergency medical services personnel.

* * *

Sec. 12. REPEAL

<u>Sec. 20(c) of No. 142 of the Acts of the 2009 Adj. Sess. (2010) (EMS services exceeding scope of practice of affiliated agency) is repealed.</u>

Sec. 13. EFFECTIVE DATE

This act shall take effect on passage.

And that after passage the title of the bill be amended to read:

An act relating to a study of search and rescue operations and emergency medical services.

S. 233.

An act relating to gradually increasing the mandatory age of school attendance.

Reported favorably with recommendation of amendment by Senator Lyons for the Committee on Education.

The Committee recommends that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

* * * Legal School Age * * *

Sec. 1. 16 V.S.A. § 1121 is amended to read:

§ 1121. ATTENDANCE BY CHILDREN OF SCHOOL AGE REQUIRED

A (a) Except as provided in subsection (b) of this section, a person having the control of a child between the ages of six and 16 years, 183 days shall

cause the child to attend a public school, an approved or recognized independent school, an approved education program, or a home study program for the full number of days for which that school is held, unless the child:

- (1) is mentally or physically unable so to attend; or
- (2) has completed the tenth grade; or has completed all requirements necessary for graduation from secondary school;
- (3) is excused by the superintendent or a majority of the school directors as provided in this chapter; or
- (4) is enrolled in and attending a postsecondary school, as defined in subdivision 176(b)(1) of this title, which is approved or accredited in Vermont or another state.
- (b) A person having the control of a child who is enrolled in a home study program for the academic year in which the child is 15 years old shall not be subject to the provisions of subsection (a) of this section when the child is 16 years old or older.

Sec. 2. 16 V.S.A. § 1121(a) is amended to read:

- (a) Except as provided in subsection (b) of this section, a person having the control of a child between the ages of six and 16 17 years, 183 days shall cause the child to attend a public school, an approved or recognized independent school, an approved education program, or a home study program for the full number of days for which that school is held, unless the child:
 - (1) is mentally or physically unable so to attend;
- (2) has completed all requirements necessary for graduation from secondary school;
- (3) is excused by the superintendent or a majority of the school directors as provided in this chapter; or
- (4) is enrolled in and attending a postsecondary school, as defined in subdivision 176(b)(1) of this title, which is approved or accredited in Vermont or another state.

Sec. 3. 16 V.S.A. § 1121(a) is amended to read:

- (a) Except as provided in subsection (b) of this section, a person having the control of a child between the ages of six and 17 years, 183 days shall cause the child to attend a public school, an approved or recognized independent school, an approved education program, or a home study program for the full number of days for which that school is held, unless the child:
 - (1) is mentally or physically unable so to attend;

- (2) has completed all requirements necessary for graduation from secondary school;
- (3) is excused by the superintendent or a majority of the school directors as provided in this chapter; or
- (4) is enrolled in and attending a postsecondary school, as defined in subdivision 176(b)(1) of this title, which is approved or accredited in Vermont or another state.

Sec. 4. 16 V.S.A. § 1121(a) is amended to read:

- (a) Except as provided in subsection (b) of this section, a person having the control of a child between the ages of six and 17 18 years, 183 days shall cause the child to attend a public school, an approved or recognized independent school, an approved education program, or a home study program for the full number of days for which that school is held, unless the child:
 - (1) is mentally or physically unable so to attend;
- (2) has completed all requirements necessary for graduation from secondary school;
- (3) is excused by the superintendent or a majority of the school directors as provided in this chapter; or
- (4) is enrolled in and attending a postsecondary school, as defined in subdivision 176(b)(1) of this title, which is approved or accredited in Vermont or another state.

* * * Related Provisions * * *

Sec. 5. 16 V.S.A. § 1121a is added to read:

§ 1121a. PUPILS WHO ARE 16 YEARS OLD AND OLDER

(a) A child who is at least 16 years old but is younger than the legal school age established in section 1121 of this title and who is not subject to the exceptions set out in subdivisions (a)(1)–(4) or subsection (b) of that section may terminate his or her secondary education in a public school, an approved or recognized independent school, or an approved education program if the child and at least one of the child's parents or the child's legal guardian personally appear before the superintendent to sign a notice of withdrawal. The notice shall include a statement signed by the student, the parent or guardian, and the principal or headmaster of the school in which the child is enrolled that the child and the parent or guardian attended a final counseling session with the principal, headmaster, or school guidance counselor that included a discussion of alternative educational opportunities available to the child, including workforce development programs eligible to receive funding from the department of labor, and other services available to support the child,

including Linking Learning to Life, Inc., Spectrum Youth and Family Services, Inc., Vermont Youth Build, and the Vermont Youth Conservation Corps, Inc.

- (b) A school district shall contact each child who has voluntarily withdrawn from school pursuant to subsection (a) of this section within three months after the date of withdrawal to encourage the child to enroll in a public school, an approved or recognized independent school, a home study program, an approved education program, or a workforce development program or to pursue some other alternative educational or training opportunity.
- (c) The departments of labor and of education shall publish and update at least annually a list of alternative education and workforce development programs under their respective jurisdictions that would be available to a student who has not completed secondary school.

Sec. 6. 16 V.S.A. § 1122 is amended to read:

§ 1122. PUPILS OVER 16 WHO EXCEED THE LEGAL SCHOOL AGE

A person having the control of a child over 16 years of who exceeds the legal school age as established in section 1121 of this title who allows the child to become enrolled in a public school shall cause the child to attend the school continually for the full number of the school days of the term in which he or she is enrolled, unless the child is mentally or physically unable to continue, or is excused in writing by the superintendent or a majority of the school directors. In case of such enrollment, the person, and the teacher, child, superintendent, and school directors shall be under the laws and subject to the penalties relating to the attendance of children between the ages of six and 16 years of legal school age.

Sec. 7. 16 V.S.A. § 1126 is amended to read:

§ 1126. FAILURE TO ATTEND; NOTICE BY TEACHER

When a pupil between the ages of six and 16 years of legal school age, as established in section 1121 of this title, who is not excused or exempted from school attendance, fails to enter school at the beginning thereof of the academic year, or being enrolled, fails to continue to attend the same, and when a pupil who has become 16 years of exceeds the legal school age becomes enrolled in a public school and fails to attend, the teacher or principal shall forthwith notify the superintendent or school directors, and the truant officer, unless the teacher or principal is satisfied upon information that the pupil is absent on account of sickness.

Sec. 8. 16 V.S.A. § 1128(a) is amended to read:

(a) A superintendent may and the truant officer shall stop a child between the ages of six and 16 years or a child 16 years of age or over and of legal school age or a child who exceeds the legal school age but is enrolled in public

school, wherever found during school hours, and shall, unless such the child is excused or exempted from school attendance, take the child to the school which she or he should attend.

- Sec. 9. 16 V.S.A. § 1123(c) is amended to read:
- (c) The superintendent with the consent of a majority of the school board of the town in which the pupil resides, may excuse, in writing, a pupil who has reached the age of fifteen years and has completed the work required in the first six years of the elementary school course from further school attendance if his services are needed for the support of those dependent upon him, or for any other sufficient reason. [Repealed.]
 - * * * Human Services * * *
- Sec. 10. 33 V.S.A. § 5102(3) is amended to read:
 - (3) "Child in need of care or supervision (CHINS)" means a child who:

* * *

- (D) is <u>under the age of 16 and is</u> habitually and without justification truant from compulsory school attendance.
 - * * * Flexible Pathways to Graduation; Dual Enrollment * * *
- Sec. 11. 16 V.S.A. chapter 23, subchapter 6 is amended to read:

Subchapter 6. <u>Flexible Pathways to Secondary School Completion</u>; Adult Education and Literacy

§ 1049. PROGRAMS FLEXIBLE PATHWAYS; POLICY; INITIATIVE; GUIDELINES; DEFINITIONS

- (a) The commissioner of education may provide programs designed to fit the individual needs and circumstances of adult students. Programs authorized under this section shall give priority to those adult persons with the lowest levels of literacy skills.
- (b)(1) Fees for general educational development shall be \$3.00 for a transcript.
- (2) The adult diploma program (ADP) means an assessment process administered by the Vermont department of education through which an adult can receive a local high school diploma granted by one of the program's participating high schools.
- (3) General educational development (GED) means a testing program administered jointly by the Vermont department of education, the GED testing service, and approved local testing centers through which an adult can receive

a secondary school equivalency certificate based on successful completion of the tests of general educational development.

- (c) Fees collected under this section shall be credited to a special fund established and managed pursuant to chapter 7, subchapter 5 of Title 32, and shall be available to the department to offset the costs of providing those services.
 - (a) Policy. It is the policy of the state:
- (1) to take all necessary measures to increase the Vermont secondary school completion rate to 100 percent;
- (2) to promote opportunities for every Vermont student to have high-quality educational experiences; and
- (3) to create opportunities for every Vermont student to achieve career and college readiness while respecting diverse student goals and personal learning styles and abilities.
- (b) Flexible pathways initiative. There is created within the department a flexible pathways initiative:
- (1) to promote opportunities for Vermont students to complete secondary school and achieve career and college readiness through high-quality educational experiences that acknowledge individual goals, learning styles, and abilities; and
- (2) to encourage and support the creativity of school districts as they develop or expand high-quality alternative educational experiences that advance the policies set forth in subsection (a) of this section.
- (c) Flexible pathways guidance. The commissioner of education shall develop, publish, and regularly update guidance, in the form of technical assistance, sharing of best practices, legal interpretations, and other support, designed to encourage and assist school districts:
- (1) to identify and support elementary and secondary students who require additional assistance to succeed in school, including individual students identified under subsection 2902(c) of this title, or who would otherwise benefit from flexible pathways to graduation;
- (2) to encourage movement toward development of a personalized learning plan by every student, in consultation with a representative of the school and the student's parents or legal guardian;
 - (3) to implement strategies and flexible pathways components such as:
- (A) the provision of targeted assistance, including individual tutoring, evidence-based literacy instruction, alternative and extended scheduling, and

the provision of a variety of opportunities to earn credits or demonstrate proficiency necessary to earn a high school diploma;

- (B) the assignment of one or more adults from within the school community to provide continuity to the student;
- (C) the opportunity to acquire knowledge and skills through applied or work-based learning opportunities, including those that foster appropriate social interactions with adults and other students;
- (D) the opportunity to participate in dual enrollment courses with tutorial support provided as needed;
- (E) assessments that allow the student to demonstrate proficiency by applying his or her knowledge and skills to tasks that are of interest to that student; and
- (4) to oversee implementation of publicly funded components of flexible pathways established in this subchapter, including:
 - (A) the high school completion program as set forth in section 1049a:
 - (B) the dual enrollment program as set forth in section 1049b;
 - (C) other innovative components as set forth in section 1049c; and
- (D) the adult diploma and general educational development programs as set forth in section 1049d.

(d) Definitions. In this title:

- (1) "Approved provider" means an entity approved by the commissioner to provide educational services that may be awarded credits or used to determine proficiency necessary for a high school diploma.
- (2) "Career and college readiness" means the ability to enter the workforce or pursue postsecondary education or training without the need for remediation.
- (3) "Contracting agency" means an entity that enters into a contract with the department to provide "flexible pathways to graduation" services itself or in conjunction with one or more approved providers in Vermont.
- (4) "Dual enrollment" means enrollment by a secondary student in a course offered by an accredited postsecondary institution as defined in section 913 of this title and for which, upon successful completion of the course, the student will receive:
- (A) credit toward graduation from the secondary school in which the student is enrolled; and

- (B) postsecondary credit from the institution that offered the course if the course is a credit-bearing course at that institution.
- (5) "Flexible pathways to graduation" means any combination of high-quality academic and experiential components leading to secondary school completion and career and college readiness.
- (6) "Personalized learning plan" means a written document developed by a student, a representative of the school, and, if the student is a minor, the student's parents or legal guardian that describes a flexible pathway to graduation that is unique to the individual student. The plan shall define the scope and rigor of services necessary for the student to attain a high school diploma and may describe educational services to be provided by a public school, an approved independent school, an approved provider, a contracting agency, or a combination of these.
- (e) Other initiatives. Nothing in this subchapter shall be construed as limiting the authority of any school district to develop or continue to provide alternative educational opportunities for its students that are otherwise permitted, including participation in dual enrollment programs with out-of-state postsecondary institutions or the provision of advanced placement courses.
- (f) Scope. No individual entitlement or private right of action is created by this section.

§ 1049a. HIGH SCHOOL COMPLETION PROGRAM

(a) In this section:

- (1) "Graduation education plan" means a written plan leading to a high school diploma for a person who is 16 to 22 years of age and has not received a high school diploma, who may or may not be enrolled in a public or approved independent school. The plan shall define the scope and rigor of services necessary for the student to attain a high school diploma, and may describe educational services to be provided by a public high school, an approved independent high school, an approved provider, or a combination of these.
- (2) "Approved provider" means an entity approved by the commissioner to provide educational services which may be counted for credit toward a high school diploma.
- (3) "Contracting agency" means an agency that has entered into a contract with the department of education to provide adult education services in Vermont. There is created a high school completion program to be a potential component of a flexible pathway for any student who is at least 16 years old, who has not received a high school diploma, and who may or may not be enrolled in a public or approved independent school.

- (b) If a person who wishes to work on a graduation education personalized learning plan leading to graduation through the high school completion program is not enrolled in a public or approved independent school, then the commissioner shall assign the prospective student to a high school district, which shall be the district of residence whenever possible. The school district in which a student is enrolled or to which a non-enrolled student is assigned shall work with the contracting agency and the student to develop a graduation education personalized learning plan. The school district shall award a high school diploma upon successful completion of the plan.
- (c) The commissioner shall reimburse, and net cash payments where possible, a school district that has agreed to a graduation education personalized learning plan under this section in an amount:
- (1) established by the commissioner for development of the graduation education personalized learning plan and for other educational services typically provided by the assigned district or an approved independent school pursuant to the plan, such as counseling, health services, participation in cocurricular activities, and participation in academic or other courses, provided this amount shall not be available to a district that provides services under this section to an enrolled student; and
- (2) negotiated by the commissioner and the contracting agency, with the approved provider, for services and outcomes purchased from the approved provider on behalf of the student pursuant to the graduation education personalized learning plan.

§ 1049b. DUAL ENROLLMENT PROGRAM

- (a) Program created. There is created a statewide dual enrollment program to be a potential component of a student's flexible pathway and through which a Vermont secondary student who is enrolled in a Vermont public school or a Vermont approved independent school at public expense or who is assigned to a public school through the high school completion program may enroll in up to four postsecondary courses for which the program shall pay tuition.
- (b) Courses. The dual enrollment program shall include college courses offered on the campus of an accredited postsecondary institution and college courses offered by an accredited postsecondary institution on the campus of a secondary school. The program may include online college courses or components. Provided, however, a personalized learning plan that includes a dual enrollment course offered by an accredited postsecondary institution that is not approved pursuant to section 176 or 176a of this title shall be submitted to the program manager for review prior to enrollment in the course. The program manager may approve enrollment if it determines that the institution meets quality standards established by the manager or state board rule, that the

student does not have access to the same or a comparable course offered by an institution approved pursuant to section 176 or 176a of this title, and that enrollment is in the best interest of the student. A student may appeal a decision of the program manager to the commissioner, whose decision shall be final.

(c) Postsecondary institutions.

- (1) Vermont's public postsecondary institutions shall work together to ensure that dual enrollment opportunities are available throughout the state. Other nonprofit accredited postsecondary institutions may participate in the dual enrollment program pursuant to criteria established by this section, the state board, and the program manager.
 - (2) Each participating postsecondary institution shall:
- (A) define how it will determine whether a student is sufficiently prepared to succeed academically in a dual enrollment course;
- (B) develop the curriculum and select instructors for dual enrollment courses;
- (C) maintain the postsecondary academic record of each participating student and provide transcripts on request;
- (D) agree to accept as full payment for a dual enrollment course the tuition set forth in subsection (f) of this section; and
- (E) to the extent permitted under the Family Educational Rights and Privacy Act, collect and send data related to student participation and success to the student's secondary school and the commissioner.
- (d) Secondary schools. A public secondary school, regional technical center as defined in section 1522 of this title, and approved independent secondary school that receives publicly funded tuition dollars shall:
- (1) provide access for eligible students to participate in dual enrollment courses offered on the campus of the secondary school;
- (2) accept postsecondary credit awarded for dual enrollment courses as meeting secondary school graduation requirements;
- (3) collect enrollment data as prescribed by the department for longitudinal review and evaluation;
- (4) identify and provide necessary support for participating students and continue to provide services for students with disabilities; and
- (5) provide support for a seamless transition to postsecondary enrollment upon graduation.

(e) Students.

- (1) A Vermont resident in any flexible pathway who has completed grade 10 but has not received a high school diploma is eligible to participate in the dual enrollment program if:
- (A) the student is enrolled in a Vermont public school or a Vermont approved independent school at public expense or is assigned to a public school through the high school completion program;
- (B) dual enrollment is an element included within the student's personalized learning plan; and
- (C) the secondary school and the postsecondary institution have determined that the student is sufficiently prepared to succeed in a dual enrollment course, which can be determined in part by the assessment tool or tools identified by the participating postsecondary institution.
- (2) An eligible student may enroll in up to four dual enrollment courses prior to completion of secondary school for which the dual enrollment program will pay tuition. A student may enroll in courses offered while secondary school is in session and during the summer.
- (3) A student's personalized learning plan shall include provisions for support services, including transitional support for students with disabilities and including academic, emotional, and other support services as appropriate.

(f) Tuition.

- (1) For any course for which the postsecondary institution pays the instructor, the commissioner shall reimburse a secondary school district the full amount of tuition paid to the postsecondary institution, which shall not exceed the Community College of Vermont tuition rate charged at the time the dual enrollment course is offered.
- (2) For any course that is taught by an instructor who is paid as part of employment by a secondary school, the commissioner shall reimburse a secondary school district the full amount of tuition paid to the postsecondary institution, which shall not exceed 50 percent of the Community College of Vermont tuition rate charged at the time the dual enrollment course is offered.
- (g) Program management. The department shall manage or may contract for the management of the dual enrollment program in Vermont by:
- (1) coordinating secondary and postsecondary partners to ensure success of the programs, including assisting partners to develop memoranda of understanding;
- (2) marketing of the dual enrollment program to students and their families throughout the state;

- (3) evaluating all aspects of the dual enrollment program;
- (4) coordinating with secondary and postsecondary partners to understand and define student academic readiness:
 - (5) assessing what is needed to support student success;
 - (6) reviewing program costs;
 - (7) managing distribution of tuition funds;
- (8) coordinating the use of technology to ensure access and coordination of the program;
 - (9) ensuring overall quality and accountability;
- (10) convening regular meetings of interested parties to explore and develop improved student support services; and
 - (11) performing other necessary or related duties.
- (h) Annually in January, the commissioner and program manager shall report to the house and senate committees on education regarding the dual enrollment program, including data relating to student demographics, levels of participation, and program success.

§ 1049c. INNOVATIVE COMPONENTS OF FLEXIBLE PATHWAYS

- (a) The commissioner may use sums appropriated for the high school completion program to support other innovative components of a flexible pathway that are available to a student instead of or in addition to the high school completion program by reimbursing or awarding grants to Vermont public schools, Vermont career and technical education centers, Vermont supervisory unions, approved providers, and contracting agencies for activities that create opportunities for Vermont students to have high-quality educational experiences and achieve career and college readiness while respecting diverse student goals and personal learning styles and abilities, including:
- (1) implementation of innovative, comprehensive programs offered by and within a school; and
- (2) implementation of innovative, comprehensive programs offered through the school by entities other than the school or offered at a location other than the school campus, including work-based learning, virtual or blended learning, career and technical education, dual enrollment, and programs operated by the Vermont Youth Conservation Corps, Inc.
- (b) Money awarded by the commissioner under this section shall be pursuant to criteria established in rule by the state board.
- § 1049d. ADULT DIPLOMA PROGRAM; GENERAL EDUCATIONAL DEVELOPMENT PROGRAM

- (a) The department shall maintain an adult diploma program ("ADP"), which shall be an assessment process administered by the department through which an individual who is at least 20 years old can receive a local high school diploma granted by one of the program's participating high schools.
- (b) The department shall maintain a general educational development ("GED") program, which it shall administer jointly with the GED testing service and approved local testing centers and through which an individual who is at least 16 years old and who is not enrolled in secondary school can receive a secondary school equivalency certificate based on successful completion of the GED tests.
- (c) The commissioner of education may provide additional programs designed to address the individual needs and circumstances of adult students, particularly students with the lowest levels of literacy skills.

Sec. 12. APPROPRIATION

The sum of \$1,200,000.00 is appropriated from the education fund in fiscal year 2013 to be used for the purposes of paying tuition under Sec. 11, 16 V.S.A. §§ 1049b (dual enrollment) of this act.

Sec. 13. EFFECTIVE DATES

- (a) Sec. 1 of this act shall take effect on July 1, 2013, but shall not apply to a child who lawfully stopped attending school prior to that date.
- (b) Sec. 2 of this act shall take effect on July 1, 2014, but shall not apply to a child who lawfully stopped attending school prior to that date.
- (c) Sec. 3 of this act shall take effect on July 1, 2015, but shall not apply to a child who lawfully stopped attending school prior to that date.
- (d) Sec. 4 of this act shall take effect on July 1, 2016, but shall not apply to a child who lawfully stopped attending school prior to that date.
- (e) This section and Secs. 5 through 12 of this act shall take effect on July 1, 2012.
- (f) The commissioner of education shall ensure that both new and updated guidance documents required by this act are published no later than July 1, 2012.

and that after passage the title of the bill be amended to read: "An act relating to the mandatory age of school attendance and creating flexible pathways to high school completion"

(Committee vote: 5-0-0)

Reported favorably with recommendation of amendment by Senator Kitchel for the Committee on Appropriations.

The Committee recommends that the bill be amended as follows:

<u>First</u>: In Sec. 11, 16 V.S.A. chapter 23, subchapter 6, in § 1049b, by striking out subsection (a) in its entirety and inserting in lieu thereof a new subsection (a) to read:

(a) Program created. There is created a statewide dual enrollment program to be a potential component of a student's flexible pathway and through which a Vermont secondary student who is enrolled in a Vermont public school or a Vermont-approved independent school at public expense or who is assigned to a public school through the high school completion program may enroll in postsecondary courses for which neither the student nor the student's parent or guardian shall be required to pay tuition.

<u>Second</u>: In Sec. 11, 16 V.S.A. chapter 23, subchapter 6, § 1049b, in subsection (e), by striking out subdivision (2) in its entirety and inserting in lieu thereof a new subdivision (2) to read:

(2) Subject to available funding, an eligible student may enroll in up to four dual enrollment courses prior to completion of secondary school for which neither the student nor the student's parent or guardian shall be required to pay tuition. A student may enroll in courses offered while secondary school is in session and during the summer.

<u>Third</u>: In Sec. 11, 16 V.S.A. chapter 23, subchapter 6, in § 1049b, by striking out subsection (f) in its entirety and inserting in lieu thereof a new subsection (f) to read:

(f) Tuition.

- (1) For any course for which the postsecondary institution pays the instructor, tuition shall not exceed the Community College of Vermont tuition rate charged at the time the dual enrollment course is offered.
- (2) For any course that is taught by an instructor who is paid as part of employment by a secondary school, tuition shall not exceed 50 percent of the Community College of Vermont tuition rate charged at the time the dual enrollment course is offered.

<u>Fourth</u>: In Sec. 11, 16 V.S.A. chapter 23, subchapter 6, by striking out § 1049c (innovative components of flexible pathways) in its entirety, redesignating § 1049d as § 1049c, and inserting a new § 1049d to read:

§ 1049d. REPORT

Notwithstanding provisions of 2 V.S.A. § 20(d) to the contrary, the prekindergarten–16 council created in section 2905 of this title shall report annually in January to the senate and house committees on appropriations and

on education, the senate committee on finance, and the house committee on ways and means regarding the flexible pathways initiative and its potential components as set forth in this subchapter 6, including detailed data regarding and analysis of:

- (1) the annual expenditures from the education fund for dual enrollment courses and other alternative programs under this subchapter, including a breakdown of the amount spent for each program statewide and by each participating secondary school;
- (2) the annual number of students accessing dual enrollment and alternative programs, including a breakdown by secondary school of:
 - (A) the total number of students eligible to participate;
 - (B) the number of students accessing each program;
 - (C) the per-student tuition and other costs paid for each program;
- (3) the geographic areas of the state that are underserved or unable to access dual enrollment programs and each other type of alternative program; and
- (4) whether participation in dual enrollment and other alternative programs has improved high school completion rates, student aspiration, college and career readiness, and completion of college or other postsecondary education or training.

<u>Fifth</u>: By striking out Sec. 12 (appropriation) in its entirety and inserting in lieu thereof a new Sec. 12 to read:

Sec. 12. 16 V.S.A. § 2885(c) and (g) are amended to read:

(c) In August of each fiscal year, beginning in the year 2000, the state treasurer shall withdraw and divide an amount equal to five percent of the assets equally among the University of Vermont, the Vermont state colleges State Colleges, and the Vermont student assistance corporation Student Assistance Corporation. In this subsection, "assets" means the average of the fund's market values at the end of each quarter for the most recent 12 quarters, or all quarters of operation, whichever is less. Therefore, up to five percent of the fund assets are hereby annually allocated pursuant to this section, provided that the amount allocated shall not exceed an amount which would bring the fund balance below the initial funding made in fiscal year 2000 plus any additional contributions to the principal. The University of Vermont and the Vermont state colleges State Colleges shall use the funds to provide nonloan financial aid to Vermont students attending their institutions; the Vermont student assistance corporation Student Assistance Corporation shall use the funds to provide nonloan financial aid to Vermont students attending a Vermont postsecondary institution. For purposes of this section, "nonloan financial aid" includes tuition paid for financially needy Vermont students and Vermont students whose parents have not pursued higher education for:

- (1) early college and dual enrollment programs; and
- (2) Science, Technology, Engineering, and Mathematics ("STEM") programs.
- (g) The University of Vermont, the Vermont State Colleges, and the Vermont Student Assistance Corporation shall review expenditures made from the fund, evaluate the impact of the expenditures on higher education in Vermont, and report this information to the state treasurer each year in January. In addition, in November of each year, the three entities shall report to the joint fiscal committee regarding expenditures made in connection with early college, dual enrollment, and STEM programs.

(Committee vote: 6-0-1)

Favorable with Proposal of Amendment H. 37.

An act relating to telemedicine.

Reported favorably with recommendation of proposal of amendment by Senator Miller for the Committee on Health and Welfare.

The Committee recommends that the Senate propose to the House to amend the bill by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 8 V.S.A. chapter 107, subchapter 14 is added to read:

Subchapter 14. Telemedicine

§ 4100k. COVERAGE FOR TELEMEDICINE SERVICES

- (a) All health insurance plans in this state shall provide coverage for telemedicine services delivered to a patient in a health care facility to the same extent that the services would be covered if they were provided through in-person consultation.
- (b) A health insurance plan may charge a deductible, co-payment, or coinsurance for a health care service provided through telemedicine so long as it does not exceed the deductible, co-payment, or coinsurance applicable to an in-person consultation.
- (c) A health insurance plan may limit coverage to health care providers in the plan's network and may require originating site health care providers to document the reason the services are being provided by telemedicine rather than in person.

- (d) Nothing in this section shall be construed to prohibit a health insurance plan from providing coverage for only those services that are medically necessary, subject to the terms and conditions of the covered person's policy.
- (e) A health insurance plan may reimburse for teleophthalmology or teledermatology provided by store and forward means and may require the distant site health care provider to document the reason the services are being provided by store and forward means.
- (f) Nothing in this section shall be construed to require a health insurance plan to reimburse the distant site health care provider if the distant site health care provider has insufficient information to render an opinion.

(g) As used in this subchapter:

- (1) "Health insurance plan" means any health insurance policy or health benefit plan offered by a health insurer, as defined in 18 V.S.A. § 9402, as well as Medicaid, the Vermont health access plan, and any other public health care assistance program offered or administered by the state or by any subdivision or instrumentality of the state. The term does not include policies or plans providing coverage for specified disease or other limited benefit coverage.
- (2) "Health care facility" shall have the same meaning as in 18 V.S.A. § 9402.
- (3) "Store and forward" means an asynchronous transmission of medical information to be reviewed at a later date by a health care provider at a distant site who is trained in the relevant specialty and by which the health care provider at the distant site reviews the medical information without the patient present in real time.
- (4) "Telemedicine" means the delivery of health care services such as diagnosis, consultation, or treatment through the use of live interactive audio and video over a secure connection that complies with the requirements of the Health Insurance Portability and Accountability Act of 1996, Public Law 104-191. Telemedicine does not include the use of audio-only telephone, e-mail, or facsimile.
- Sec. 2. 18 V.S.A. chapter 219 is redesignated to read:

CHAPTER 219. HEALTH INFORMATION TECHNOLOGY AND TELEMEDICINE

Sec. 3. STATUTORY REVISION

18 V.S.A. §§ 9351–9352 shall be recodified as subchapter 1 (Health Information Technology) of chapter 219.

Sec. 4. 18 V.S.A. chapter 219, subchapter 2 is added to read:

Subchapter 2. Telemedicine

§ 9361. HEALTH CARE PROVIDERS PROVIDING TELEMEDICINE OR STORE AND FORWARD SERVICES

- (a) Subject to the limitations of the license under which the individual is practicing, a health care provider licensed in this state may prescribe, dispense, or administer drugs or medical supplies, or otherwise provide treatment recommendations to a patient after having performed an appropriate examination of the patient either in person or by the use of instrumentation and diagnostic equipment through which images and medical records may be transmitted electronically. Treatment recommendations made via electronic means, including issuing a prescription via electronic means, shall be held to the same standards of appropriate practice as those in traditional provider—patient settings. For purposes of this subchapter, "telemedicine" shall have the same meaning as in 8 V.S.A. § 4100k.
- (b) Receiving teledermatology or teleophthalmology by store and forward means shall not preclude a patient from receiving real time telemedicine or face-to-face services with the distant site health care provider at a future date. Originating site health care providers involved in the store and forward process shall ensure informed consent from the patient. For purposes of this subchapter, "store and forward" shall have the same meaning as in 8 V.S.A. § 4100k.

Sec. 5. RULEMAKING

- (a) The commissioner of Vermont health access may adopt rules pursuant to 3 V.S.A. chapter 25 to carry out the purposes of this act.
- (b) The commissioner of banking, insurance, securities, and health care administration may adopt rules pursuant to 3 V.S.A. chapter 25 to carry out the purposes of this act.

Sec. 6. HEALTH CARE FACILITY; STUDY

- (a) The commissioner of financial regulation or designee shall convene a workgroup comprising health care providers, health insurers, and other interested stakeholders to consider whether and to what extent Vermont should require health insurance coverage of services delivered to a patient by telemedicine outside a health care facility.
- (b) No later than January 15, 2013, the commissioner of financial regulation or designee shall report the workgroup's recommendations to the house committee on health care and the senate committees on health and welfare and on finance.

Sec. 7. EFFECTIVE DATE

- (a) Sec. 1 of this act shall take effect on October 1, 2012 and shall apply to all health insurance plans on and after October 1, 2012 on such date as a health insurer offers, issues, or renews the health insurance plan, but in no event no later than October 1, 2013.
 - (b) The remaining sections of this act shall take effect on passage.

(Committee vote: 4-0-0)

(For House amendments, see House Journal for March 14, 2012, page 574.)

H. 254.

An act relating to consumer protection.

Reported favorably with recommendation of proposal of amendment by Senator Sears for the Committee on Judiciary.

The Committee recommends that the Senate propose to the House to amend the bill by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 9 V.S.A. chapter 63, subchapter 1C is added to read:

Subchapter 1C. Discount Membership Programs

§ 2470aa. DEFINITIONS

In this subchapter:

- (1) "Billing information" means any data that enables a seller of a discount membership program to access a consumer's credit or debit card, bank, or other account, but does not include the consumer's name, e-mail address, telephone number, or mailing address. For credit card and debit card accounts, billing information includes the full account number, card type, and expiration date, and, if necessary, the security code. For accounts at a financial institution, "billing information" includes the full account number and routing number, and, if necessary, the name of the financial institution holding the account.
- (2) A "discount membership program" is a program that entitles consumers to receive discounts, rebates, rewards, or similar incentives on the purchase of goods or services or both, in whole or in part, from any third party.

§ 2470bb. APPLICABILITY

A discount membership program is a good or service within the meaning of subsection 2451a(b) of this chapter. This subchapter applies only to persons who are regularly and primarily engaged in trade or commerce in this state in connection with offering or selling discount membership programs. This

subchapter shall not apply to an electronic payment system, as defined in 9 V.S.A. § 2480o, or to a financial institution, as defined in 8 V.S.A. § 11101(32).

§ 2470cc. REQUIRED DISCLOSURES; CONSENT

- (a) No person shall charge or attempt to charge a consumer for a discount membership program, or to renew a discount membership program beyond the term expressly agreed to by the consumer or the term permitted under section 2470ff of this title, whichever is shorter, unless:
- (1) Before obtaining the consumer's billing information, the person has clearly and conspicuously disclosed to the consumer all material terms of the transaction, including:
- (A) A description of the types of goods and services on which a discount is available;
- (B) The name of the discount membership program and the name and address of the seller of the program;
- (C) The amount, or a good faith estimate, of the typical discount on each category of goods and services;
- (D) The cost of the program, including the amount of any periodic charges, how often such charges are imposed, and the method of payment;
- (E) The right to cancel and to terminate the program, which shall be no more restrictive than as required by section 2470ee of this subchapter, and a toll-free telephone number and e-mail address that can be used to cancel the membership;
- (F) The maximum length of membership, as described in section 2470ff of this subchapter;
- (G) In the event that the program is offered on the Internet through a link or referral from another business's website, the fact that the seller is not affiliated with that business;
- (H) The fact that periodic notices of the program billings will be e-mailed or mailed to the consumer, as the case may be, consistent with section 2470dd of this title; and
- (2) The person has received express informed consent for the charge from the consumer whose credit or debit card, bank, or other account will be charged, by:
 - (A) Obtaining from the consumer:
 - (i) the consumer's billing information; and

- (ii) the consumer's name and address and a means to contact the consumer; and
- (B) Requiring the consumer to perform an additional affirmative action, such as clicking on an online confirmation button, checking an online box that indicates the consumer's consent to be charged the amount disclosed, or expressly giving consent over the telephone.
- (b) A person who sells discount membership programs shall retain evidence of a consumer's express informed consent for at least three years after the consent is given.

§ 2470dd. PERIODIC NOTICES

- (a) A person who periodically charges a consumer for a discount membership program shall send the consumer a notice of the charge no less frequently than every three months from the date of initial enrollment that clearly and conspicuously discloses:
 - (1) A description of the program;
- (2) The name of the discount membership program and the name and address of the seller of the program;
- (3) The cost of the program, including the amount of any periodic charges, how often such charges are imposed, and the method of payment;
- (4) The right to cancel and to terminate the program, which shall be no more restrictive than as required by section 2470ee of this subchapter, and a toll-free number and e-mail address that can be used to cancel the membership; and
- (5) The maximum length of membership, as described in section 2470ff of this subchapter.
 - (b) The notice specified in subsection (a) of this section:

(1) Shall be sent:

- (A) To the consumer's last known e-mail address, if the consumer enrolled in the discount membership program online or by e-mail, with the subject line, "IMPORTANT INFORMATION ABOUT YOUR DISCOUNT PROGRAM BILLING," or substantially similar words, provided that the sender takes reasonable steps to verify that the e-mail has been opened; or
- (B) Otherwise by first-class mail to the consumer's last known mailing address, with the heading on the enclosure and outside envelope, "IMPORTANT INFORMATION ABOUT YOUR DISCOUNT PROGRAM BILLING," or substantially similar words; and
 - (2) Shall not include any solicitation or advertising.

§ 2470ee. CANCELLATION AND TERMINATION

- (a) In addition to any other right to revoke an offer, a consumer may cancel the purchase of a discount membership program until midnight on the 30th day after the date the consumer has given express informed consent to be charged for the program. If the consumer cancels within the 30-day period, the seller of the discount membership program shall, within ten days of receiving the notice of cancellation, provide a full refund to the consumer.
- (b) Notice of cancellation shall be deemed given when deposited in a mailbox properly addressed and postage prepaid or when e-mailed to the e-mail address of the seller of the discount membership program.
- (c) In addition to the right to cancel described in this subchapter, a consumer may terminate a discount membership program at any time by providing notice to the seller by one of the methods described in this section. In that case, the consumer shall not be obligated to make any further payments under the program and shall not be entitled to any discounts under the program for any period of time after the last month for which payment has been made.
- (d) If the seller of a discount membership program cancels the program for any reason other than nonpayment by the consumer, the seller shall make pro rata reimbursement to the consumer of all periodic charges paid by the consumer for periods of time after cancellation. Prior to such cancellation, the seller shall first provide reasonable notice and an explanation of the cancellation in writing to the consumer.

§ 2470ff. MAXIMUM LENGTH OF PLAN

No person shall sell, or offer for sale, a discount membership program lasting longer than 18 months.

§ 2470gg. BILLING INFORMATION

No person who offers or sells discount membership programs shall obtain billing information relating to a consumer except directly from the consumer.

§ 2470hh. VIOLATIONS

- (a) A violation of this subchapter is deemed to be a violation of section 2453 of this title.
- (b) The attorney general has the same authority to make rules, conduct civil investigations, enter into assurances of discontinuance, and bring civil actions as is provided under subchapter 1 of this chapter.
- Sec. 2. 9 V.S.A. chapter 63 is amended to read:

CHAPTER 63. CONSUMER FRAUD PROTECTION

§ 2453. PRACTICES PROHIBITED; ANTITRUST AND CONSUMER FRAUD PROTECTION

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§ 2461e. REQUIREMENTS FOR GUARANTEED PRICE PLANS AND PREPAID CONTRACTS

* * *

(d) Private right of action under consumer <u>fraud protection</u> act. In addition to the remedies set forth in sections 2458 and 2461 of this title, a home heating oil, kerosene, or liquefied petroleum gas dealer may bring an action against its heating oil, kerosene, or liquefied petroleum gas suppliers for failing to honor its contract with the home heating oil, kerosene, or liquefied petroleum gas dealer. The home heating oil, kerosene, or liquefied petroleum gas dealer bringing the action may recover all remedies available to consumers under subsection 2461(b) of this title.

* * *

§ 2480q. PENALTIES

(a) The following penalties shall apply to violations of this subchapter:

* * *

(3) A violation of section 2480p of this subchapter shall be deemed a violation of ehapter 63 section 2453 of this title, the Consumer Fraud Act. The attorney general has the same authority to conduct civil investigations, enter into assurances of discontinuance, and bring civil actions as provided under subchapter 1 of chapter 63 of this title chapter.

* * *

Sec. 3. REDESIGNATION OF TERM "CONSUMER FRAUD" TO READ "CONSUMER PROTECTION"

- (a) The legislative council, under its statutory revision authority pursuant to 2 V.S.A. § 424, is directed to delete the term "consumer fraud" and to insert in lieu thereof the term "consumer protection" wherever it appears in each of the following sections: 7 V.S.A. § 1010; 8 V.S.A. §§ 2706, 2709, and 2764; 9 V.S.A. § 2471; 18 V.S.A. §§ 1511, 1512, 4086, 4631, 4633, 4634, and 9473; 20 V.S.A. § 2757; and 33 V.S.A. §§ 1923 and 2010; and in any other sections as appropriate.
- (b) Notwithstanding the provisions of 3 V.S.A. chapter 25, the attorney general shall have the authority to delete the term "consumer fraud" and to insert in lieu thereof the term "consumer protection" wherever it appears in the attorney general's rules, regulations, and procedures and shall exercise such

authority upon passage of this act as he or she deems to be necessary, appropriate, and consistent with the purposes of this section.

Sec. 4. 9 V.S.A. chapter 62 is amended to read:

CHAPTER 62: PROTECTION OF PERSONAL INFORMATION § 2430. DEFINITIONS

The following definitions shall apply throughout this chapter unless otherwise required:

* * *

- (5)(A) "Personal Personally identifiable information" means an individual's first name or first initial and last name in combination with any one or more of the following data elements, when either the name or the data elements are not encrypted or redacted or protected by another method that renders them unreadable or unusable by unauthorized persons:
 - (i) Social Security number;
- (ii) Motor vehicle operator's license number or nondriver identification card number;
- (iii) Financial account number or credit or debit card number, if circumstances exist in which the number could be used without additional identifying information, access codes, or passwords;
- (iv) Account passwords or personal identification numbers or other access codes for a financial account.
- (B) "<u>Personal Personally identifiable</u> information" does not mean publicly available information that is lawfully made available to the general public from federal, state, or local government records.

* * *

- (8)(A) "Security breach" means unauthorized acquisition or access of computerized electronic data or a reasonable belief of an unauthorized acquisition of electronic data that compromises the security, confidentiality, or integrity of personal a consumer's personally identifiable information maintained by the data collector.
- (B) "Security breach" does not include good faith but unauthorized acquisition or access of personal personally identifiable information by an employee or agent of the data collector for a legitimate purpose of the data collector, provided that the personal personally identifiable information is not used for a purpose unrelated to the data collector's business or subject to further unauthorized disclosure.

- (C) In determining whether personally identifiable information has been acquired or is reasonably believed to have been acquired by a person without valid authorization, a data collector may consider the following factors, among others:
- (i) indications that the information is in the physical possession and control of a person without valid authorization, such as a lost or stolen computer or other device containing information;
- (ii) indications that the information has been downloaded or copied;
- (iii) indications that the information was used by an unauthorized person, such as fraudulent accounts opened or instances of identity theft reported; or
 - (iv) that the information has been made public.

§ 2435. NOTICE OF SECURITY BREACHES

- (a) This section shall be known as the Security Breach Notice Act.
- (b) Notice of breach.
- (1) Except as set forth in subsection (d) of this section, any data collector that owns or licenses computerized personal personally identifiable information that includes personal information concerning a consumer shall notify the consumer that there has been a security breach following discovery or notification to the data collector of the breach. Notice of the security breach shall be made in the most expedient time possible and without unreasonable delay, but not later than 45 days after the discovery or notification, consistent with the legitimate needs of the law enforcement agency, as provided in subdivision subdivisions (3) and (4) of this subsection, or with any measures necessary to determine the scope of the security breach and restore the reasonable integrity, security, and confidentiality of the data system.
- (2) Any data collector that maintains or possesses computerized data containing personal personally identifiable information of a consumer that the business data collector does not own or license or any data collector that acts or conducts business in Vermont that maintains or possesses records or data containing personal personally identifiable information that the data collector does not own or license shall notify the owner or licensee of the information of any security breach immediately following discovery of the breach, consistent with the legitimate needs of law enforcement as provided in subdivision subdivisions (3) and (4) of this subsection.
- (3) A data collector or other entity subject to this subchapter, other than a person or entity licensed or registered with the department of financial

regulation under Title 8 or this title, shall provide notice of a breach to the attorney general's office as follows:

- (A)(i) The data collector shall notify the attorney general of the date of the security breach and the date of discovery of the breach and shall provide a preliminary description of the breach within 14 business days, consistent with the legitimate needs of the law enforcement agency as provided in subdivisions (3) and (4) of this subsection, of the data collector's discovery of the security breach or when the data collector provides notice to consumers pursuant to this section, whichever is sooner.
- (ii) Notwithstanding subdivision (A)(i) of this subdivision (b)(3), a data collector who, prior to the date of the breach, on a form and in a manner prescribed by the office of the attorney general, had sworn in writing to the attorney general that it maintains written policies and procedures to maintain the security of personally identifiable information and respond to a breach in a manner consistent with Vermont law shall notify the attorney general of the date of the security breach and the date of discovery of the breach and shall provide a description of the breach prior to providing notice of the breach to consumers pursuant to subdivision (1) of this subsection.
- (iii) If the date of the breach is unknown at the time notice is sent to the attorney general, the data collector shall send the attorney general the date of the breach as soon as it is known.
- (iv) Unless otherwise ordered by a court of this state for good cause shown, a notice provided under this subdivision (3)(A) shall not be disclosed to any person other than the authorized agent or representative of the attorney general, a state's attorney, or another law enforcement officer engaged in legitimate law enforcement activities without the consent of the data collector.
- (B)(i) When the data collector provides notice of the breach pursuant to subdivision (1) of this subsection (b), the data collector shall notify the attorney general of the number of Vermont consumers affected, if known to the data collector, and shall provide a copy of the notice provided to consumers under subdivision (1) of this subsection (b).
- (ii) The data collector may send to the attorney general a second copy of the consumer notice, from which is redacted the type of personally identifiable information that was subject to the breach, and which the attorney general shall use for any public disclosure of the breach.
- (4) The notice to a consumer required by this subsection shall be delayed upon request of a law enforcement agency. A law enforcement agency may request the delay if it believes that notification may impede a law enforcement investigation, or a national or homeland security investigation or

jeopardize public safety or national or homeland security interests. In the event law enforcement makes the request in a manner other than in writing, the data collector shall document such request contemporaneously in writing, including the name of the law enforcement officer making the request and the officer's law enforcement agency engaged in the investigation. A law enforcement agency shall promptly notify the data collector when the law enforcement agency no longer believes that notification may impede a law enforcement investigation, or a national or homeland security investigation or jeopardize public safety or national or homeland security interests. The data collector shall provide notice required by this section without unreasonable delay upon receipt of a written communication, which includes facsimile or electronic communication, from the law enforcement agency withdrawing its request for delay.

- (4)(5) The notice to a consumer shall be clear and conspicuous. The notice shall include a description of each of the following, if known to the data collector:
 - (A) The incident in general terms.
- (B) The type of <u>personal personally identifiable</u> information that was subject to the <u>unauthorized access or acquisition security breach</u>.
- (C) The general acts of the <u>business</u> <u>data collector</u> to protect the <u>personal personally identifiable</u> information from further <u>unauthorized access</u> <u>or acquisition</u> <u>security breach</u>.
- (D) A toll free telephone number, toll-free if available, that the consumer may call for further information and assistance.
- (E) Advice that directs the consumer to remain vigilant by reviewing account statements and monitoring free credit reports.
 - (F) The approximate date of the security breach.
- (5)(6) For purposes of this subsection, notice to consumers may be provided by one of the following methods:

* * *

(h) Vermont law enforcement agencies, including the department of public safety, shall not be considered a data collector. Except as provided in subdivisions (b)(2) and (b)(3) of this section, Vermont law enforcement agencies, including the department of public safety, shall be exempt from this subchapter.

Sec. 5. 3 V.S.A. § 2222 is amended to read:

§ 2222. POWERS AND DUTIES; BUDGET AND REPORT

(a) In addition to the duties expressly set forth elsewhere by law the secretary shall:

* * *

- (9) Submit to the general assembly concurrent with the governor's annual budget required under 32 V.S.A. § 306, a strategic plan for information technology and information security which outlines the significant deviations from the previous year's information technology plan, and which details the plans for information technology activities of state government for the following fiscal year as well as the administration's financing recommendations for these activities. For purposes of this section, "information security" shall mean protecting information and information systems from unauthorized access, use, disclosure, disruption, modification, or destruction in order to provide integrity, confidentiality, and availability. All such plans shall be reviewed and approved by the commissioner of information and innovation prior to being included in the governor's annual budget request. The plan shall identify the proposed sources of funds for each project identified. The plan shall also contain a review of the state's information technology and information security and an identification of priority projects by agency. The plan shall include, for any proposed information technology activity with a cost in excess of \$100,000.00:
- (A) a life-cycle costs analysis including planning, purchase and development of applications, the purchase of hardware and the on-going ongoing operation and maintenance costs to be incurred over the expected life of the systems; and a cost-benefit analysis which shall include acquisition costs as well as operational and maintenance costs over the expected life of the system;
- (B) the cost savings and/or or service delivery improvements or both which will accrue to the public or to state government;
- (C) a statement identifying any impact of the proposed new computer system on the privacy or disclosure of individually identifiable information;
- (D) a statement identifying costs and issues related to public access to nonconfidential information;
- (E) a statewide budget for all information technology activities with a cost in excess of \$100,000 \$100,000.00.
- (10) The secretary shall annually submit to the general assembly a five-year information technology <u>and information security</u> plan which indicates the anticipated information technology activities of the legislative,

executive, and judicial branches of state government. For purposes of this section, "information technology activities" shall mean:

- (A) the creation, collection, processing, storage, management, transmission, or conversion of electronic data, documents, or records;
- (B) the design, construction, purchase, installation, maintenance, or operation of systems, including both hardware and software, which perform these activities.

* * *

Sec. 6. 22 V.S.A. § 901 is amended to read:

§ 901. DEPARTMENT OF INFORMATION AND INNOVATION

The department of information and innovation, created in 3 V.S.A. § 2283b, shall have all the responsibilities assigned to it by law, including the following:

(1) to provide direction and oversight for all activities directly related to information technology <u>and information security</u>, including telecommunications services, information technology equipment, software, accessibility, and networks in state government. For purposes of this section, "information security" is defined as in 3 V.S.A. § 2222(a)(9);

(2) to manage GOVnet;

- (3) to review all information technology <u>and information security</u> requests for proposal in accordance with agency of administration policies;
- (4) to review and approve information technology activities in all departments with a cost in excess of \$100,000.00, and annually submit to the general assembly a strategic plan and a budget for information technology and information security as required of the secretary of administration by 3 V.S.A. § 2222(a)(9). For purposes of this section, "information technology activities" is defined in 3 V.S.A. § 2222(a)(10);
- (5) to administer the independent review responsibilities of the secretary of administration described in 3 V.S.A. § 2222(g);
- (6) to perform the responsibilities of the secretary of administration under 30 V.S.A. § 227b;
- (7) to administer communication, information, and technology services, which are transferred from the department of buildings and general services;
 - (8) to inventory technology assets within state government;
- (9) to coordinate information technology <u>and information security</u> training within state government;

* * *

- (11) to provide technical support and services to the department of human resources and of finance and management for the statewide central accounting and encumbrance system, the statewide budget development system, the statewide human resources management system, and other agency of administration systems as may be assigned by the secretary; and
- (12) not later than July 1, 2013, to adopt rules requiring the auditing and updating of state websites.

Sec. 7. EFFECTIVE DATE

This act shall take effect on passage.

(Committee vote: 5-0-1)

(No House amendments.)

H. 412.

An act relating to harassment and bullying in educational settings.

PENDING QUESTION: Shall the Senate propose to the House to amend the bill as recommended by the Committee on Education

PROPOSAL OF AMENDMENT TO H. 412 TO BE OFFERED BY SENATOR BARUTH

Senator Baruth moves that the Senate propose to the House to amend the bill in Sec. 1, 16 V.S.A. § 14, subsection (c) by striking out subdivision (2) and inserting in lieu thereof a new subdivision (2) to read as follows:

(2) The conduct was either:

- (A) for multiple instances of conduct, so pervasive that when viewed from an objective standard of a similarly situated reasonable person, it substantially and adversely affected the targeted student's equal access to educational opportunities or benefits provided by the educational institution; or
- (B) for a single instance of conduct, so severe that when viewed from an objective standard of a similarly situated reasonable person, it substantially and adversely affected the targeted student's equal access to educational opportunities or benefits provided by the educational institution.

H. 467.

An act relating to limited liability for a landowner who permits a person to enter the owner's land for recreational use.

Reported favorably with recommendation of proposal of amendment by Senator Snelling for the Committee on Judiciary.

The Committee recommends that the Senate propose to the House to amend the bill in Sec. 1, 12 V.S.A. § 5792(4), after "skiing" by adding the word , snowboarding

(Committee vote: 4-0-1) (No House amendments.)

H. 485.

An act relating to establishing universal recycling of solid waste.

Reported favorably with recommendation of proposal of amendment by Senator McCormack for the Committee on Natural Resources and Energy.

The Committee recommends that the Senate propose to the House to amend the bill by striking out all after the enacting clause and inserting in lieu thereof the following:

* * * Universal Recycling of Solid Waste * * *

Sec. 1. 10 V.S.A. § 6602 is amended to read:

§ 6602. DEFINITIONS

For the purposes of this chapter:

- (1) "Secretary" means the secretary of the agency of natural resources, or his or her duly authorized representative.
- (2) "Solid waste" means any discarded garbage, refuse, septage, sludge from a waste treatment plant, water supply plant, or pollution control facility and other discarded material, including solid, liquid, semi-solid, or contained gaseous materials resulting from industrial, commercial, mining, or agricultural operations and from community activities but does not include animal manure and absorbent bedding used for soil enrichment; high carbon bulking agents used in composting; or solid or dissolved materials in industrial discharges which are point sources subject to permits under the Water Pollution Control Act, chapter 47 of this title.

* * *

(12) "Disposal" means the discharge, deposit, injection, dumping, spilling, leaking, or placing of any solid waste or hazardous waste into or on any land or water so that such solid waste or hazardous waste or any constituent thereof may enter the environment or be emitted into the air or discharged into any ground or surface waters.

(13) "Waste" means a material that is discarded or is being accumulated, stored, or physically, chemically, or biologically treated prior to being discarded or has served its original intended use and is normally discarded or is a manufacturing or mining by-product and is normally discarded.

* * *

(19) "Implementation plan" means that plan which is adopted to be consistent with the state solid waste management plan. This plan must include all the elements required for consistency with the state plan and an applicable regional plan and shall be approved by the secretary. This implementation plan is the basis for state certification of facilities under subsection 6605(c) of this title.

* * *

- (27) "Closed-loop recycling" means a system in which a product made from one type of material is reclaimed and reused in the production process or the manufacturing of a new or separate product.
 - (28) "Commercial hauler" means any person that transports:
 - (A) regulated quantities of hazardous waste; or
- (B) solid waste for compensation in a motor vehicle having a rated capacity of more than one ton.
- (29) "Mandated recyclable" means the following source separated materials: aluminum and steel cans; aluminum foil and aluminum pie plates; glass bottles and jars from foods and beverages; polyethylene terephthalate (PET) plastic bottles or jugs; high density polyethylene (HDPE) plastic bottles and jugs; corrugated cardboard; white and colored paper; newspaper; magazines; catalogues; paper mail and envelopes; boxboard; and paper bags.
- (30) "Leaf and yard residual" means source separated, compostable untreated vegetative matter, including grass clippings, leaves, kraft paper bags, and brush, which is free from noncompostable materials. It does not include such materials as pre- and postconsumer food residuals, food processing residuals, or soiled paper.
- (31) "Food residual" means source separated and uncontaminated material that is derived from processing or discarding of food and that is recyclable, in a manner consistent with section 6605k of this title. Food residual may include preconsumer and postconsumer food scraps. "Food residual" does not mean meat and meat-related products when the food residuals are composted by a resident on site.

- (32) "Source separated" or "source separation" means the separation of compostable and recyclable materials from noncompostable, nonrecyclable materials at the point of generation.
- (33) "Wood waste" means trees, untreated wood, and other natural woody debris, including tree stumps, brush and limbs, root mats, and logs.
- Sec. 2. 10 V.S.A. § 6604 is amended to read:

§ 6604. SOLID WASTE MANAGEMENT PLANS PLAN

- (a) No later than April 30, 1988 November 1, 2013, the secretary shall publish and adopt, after notice and public hearing pursuant to 3 V.S.A. chapter 25 of Title 3, a solid waste management plan which sets forth a comprehensive statewide strategy for the management of waste, including whey. No later than July 1, 1991, the secretary shall publish and adopt, after notice and public hearing pursuant to chapter 25 of Title 3, a hazardous waste management plan, which sets forth a comprehensive statewide strategy for the management of hazardous waste.
- (1)(A) The plans plan shall be based upon promote the following priorities, in descending order, as found appropriate for certain waste streams, based on data obtained by the secretary as part of the analysis and assessment required under subdivision (2) of this subsection:
- $\frac{\text{(i)}(A)}{\text{(i)}(A)}$ the greatest feasible reduction in the amount of waste generated;
- (ii)(B) materials management, which furthers the development of products that will generate less waste and which promotes responsibility by manufacturers for waste generated from goods produced by a manufacturer;
- (C) the reuse and <u>closed-loop</u> recycling of waste to reduce to the greatest extent feasible the volume remaining for processing and disposal;
- (D) the reduction of the state's reliance on waste disposal to the greatest extent feasible;
- (E) the creation of an integrated waste management system that promotes energy conservation, reduces greenhouse gases, and limits adverse environmental impacts;
- (iii)(F) waste processing to reduce the volume or toxicity of the waste stream necessary for disposal;
 - (iv) land disposal of the residuals.
- (B) Processing and disposal alternatives shall be preferred which do not foreclose the future ability of the state to reduce, reuse, and recycle waste.

In determining feasibility, the secretary shall evaluate alternatives in terms of their expected life cycle costs.

- (2) The plans plan shall be revised at least once every five years and shall include:
- (A) an analysis of the volume and nature of wastes generated in the state, the source of the waste, and the current fate or disposition of the waste. Such an analysis shall include a waste composition study conducted in accordance with generally accepted practices for such a study;
- (B) an assessment of the feasibility and cost of diverting each waste category from disposal, including, to the extent the information is available to the agency, the cost to stakeholders, such as municipalities, manufacturers, and customers. As used in this subdivision (a)(2), "waste category" means:
 - (i) marketable recyclables;
 - (ii) leaf and yard residuals;
 - (iii) food residuals;
 - (iv) construction and demolition residuals;
 - (v) household hazardous waste; and
- (vi) additional categories or subcategories of waste that the secretary identifies that may be diverted to meet the priorities set forth under subdivision (a)(1) of this section;
- (C) a survey of existing and potential markets for each waste category that can be diverted from disposal;
- (D) measurable goals and targets for waste diversion for each waste category;
- (E) methods to reduce and remove material from the waste stream, including commercially generated and other organic wastes, used clothing, and construction and demolition debris, and to separate, collect, and recycle, treat or dispose of specific waste materials that create environmental, health, safety, or management problems, including, but not limited to, tires, batteries, obsolete electronic equipment, and unregulated hazardous wastes. These portions of the plans shall include strategies to assure recycling in the state, and to prevent the incineration or other disposal of marketable recyclables. They shall consider both the current solid waste stream and its projected changes, and shall be based on:
- (i) an analysis of the volume and nature of wastes generated in the state, the sources of those wastes, and the current fate or disposition of those wastes:

- (ii) an assessment of the feasibility and cost of recycling each type of waste, including an assessment of the feasibility of providing the option of single source recycling;
- (iii) a survey of existing and potential markets for each type of waste that can be recycled;
- (F) a coordinated education and outreach component that advances the objectives of the plan, including the source separation requirements, generator requirements to remove food residuals, and the landfill disposal bans contained within this chapter;
- (G) performance and accountability measures to ensure that implementation plans are effective in meeting the requirements of this section;
- (B)(H) a proposal for the development an assessment of facilities and programs necessary at the state, regional or local level to achieve the priorities identified in subdivision (a)(1) of this section and the goals established in the plan. Consideration shall be given to the need for additional regional or local composting facilities, the need to expand the collection of commercially generated organic wastes, and the cost effectiveness of developing single stream waste management infrastructure adequate to serve the entire population, which may include material recovery centers. These portions of the plan shall be based, in part, on an assessment of the status, capacity, and life expectancy of existing treatment and disposal solid waste facilities, and they shall include siting criteria for waste management facilities, and shall establish requirements for full public involvement.
- (b) The secretary may manage the hazardous wastes generated, transported, treated, stored or disposed in the state by administering a regulatory and management program which, at a minimum, meets the requirements of subtitle C of the Resource Conservation and Recovery Act of 1976, and amendments thereto, codified as 42 U.S.C. chapter 82, subchapter 3, and the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, as amended.
- (1) Removal of hazardous waste from the waste stream. The secretary is authorized to carry out studies, evaluations and pilot projects to remove significant quantities of unregulated hazardous wastes from the waste stream, when in the secretary's opinion the public health and safety will not be adversely affected. One or more of these projects shall investigate the feasibility and effectiveness of separating from the rest of the waste stream those nonhazardous materials which require disposal in landfills, but which may not require the use of liners and leachate collection systems.
- (2) Report on disposal of hazardous wastes. The secretary shall consult with interested persons on the disposal of hazardous waste, including persons

with relevant expertise and representatives from state and local government, industry, the agricultural sector, the University of Vermont, and the general public. The secretary shall conduct public hearings, take relevant testimony, perform appropriate analysis and report to the general assembly and the governor by January 1, 1990, on the following:

- (A) the nature, origin and amount of hazardous waste generated in the state:
 - (B) the cost and environmental impact of current disposal practices;
- (C) options for the treatment and disposal of leachate collected from sanitary landfills;
 - (D) steps that can be taken to reduce waste flows, or recycle wastes;
- (E) the need for recycling, treatment and disposal facilities to be located within the state; and
- (F) a proposed process and proposed criteria for use in siting and constructing needed facilities within the state, and for obtaining the maximum amount of public input in any such process.
- (c) The secretary shall hold public hearings, perform studies as required, conduct ongoing analyses, conduct analyses, and make recommendations to the general assembly with respect to the reduction house and senate committees on natural resources and energy regarding the volume, amount, and toxicity of the waste stream. In this process, the secretary shall consult with manufacturers of commercial products and of packaging used with commercial products, retail sales enterprises, health and environmental advocates, waste management specialists, the general public, and state agencies. The goal of the process is to ensure that packaging used and products sold in the state are not an undue burden to the state's ability to manage its waste. The secretary shall seek voluntary changes on the part of the industrial and commercial sector in both their practices and the products they sell, so as to serve the purposes of this section. In this process, the secretary may obtain voluntary compliance schedules from the appropriate industry or commercial enterprise, and shall entertain recommendations for alternative approaches. The secretary shall report at the beginning of each biennium to the general assembly house and senate committees on natural resources and energy, with any recommendations or options for legislative consideration. At least 45 days prior to submitting its report, the secretary shall post any recommendations within the report to its website for notice and comment.
- (1) In carrying out the provisions of this subsection, the secretary first shall consider ways to keep hazardous material; toxic substances, as that term is defined in subdivision 6624(7) of this title; and nonrecyclable,

nonbiodegradable material out of the waste stream, as soon as possible. In this process, immediate consideration shall be given to the following:

- (A) evaluation of products and packaging that contain large concentrations of chlorides, such as packaging made with polyvinyl chloride (PVC);
- (B) evaluation of polystyrene packaging, particularly that used to package fast food on the premises where the food is sold;
- (C) evaluation of products and packaging that bring heavy metals into the waste stream, such as disposable batteries, paint and paint products and containers, and newspaper supplements and similar paper products;
- (D) identification of unnecessary packaging, which is nonrecyclable and nonbiodegradable.
 - (2) With respect to the above, the secretary shall consider the following:
- (A) product and packaging bans, products or packaging which ought to be exempt from such bans, the existence of less burdensome alternatives, and alternative ways that a ban may be imposed;
 - (B) tax incentives, including the following options:
- (i) product taxes, based on a sliding scale, according to the degree of undue harm caused by the product, the existence of less harmful alternatives, and other relevant factors;
- (ii) taxes on all nonrecyclable, nonbiodegradable products or packaging;
- (C) deposit and return legislation <u>and extended producer</u> <u>responsibility legislation</u> for certain products.
- (d)(c) A portion of the state's solid waste management plan shall set forth a comprehensive statewide program for the collection, treatment, beneficial use, and disposal of septage and sludge. The secretary shall work cooperatively with the department of health and the agency of agriculture, food and markets in developing this portion of the plan and the rules to carry it out, both of which shall be consistent with or more stringent than that prescribed by section 405 of the Clean Water Act (33 U.S.C. § 1251, et seq.). In addition, the secretary shall consult with local governmental units and the interested public in the development of the plans. The sludge management plan and the septage management plan shall be developed and adopted by January 15, 1987. In the development of these portions of the plan, consideration shall be given to, but shall not be limited to, the following:
 - (1) the varying characteristics of septage and sludge;

- (2) its value as a soil amendment;
- (3) the need for licensing or other regulation of septage and sludge handlers:
 - (4) the need for seasonal storage capability;
- (5) the most appropriate burdens to be borne by individuals, municipalities, and industrial and commercial enterprises;
 - (6) disposal site permitting procedures;
 - (7) appropriate monitoring and reporting requirements;
- (8) actions which can be taken through existing state programs to facilitate beneficial use of septage and sludge;
 - (9) the need for regional septage facilities;
 - (10) an appropriate public information program; and
- (11) the need for and proposed nature and cost of appropriate pilot projects.
- (e)(d) Although the plans plan adopted under this section and any amendments to these plans the plan shall be adopted by means of a public process that is similar to the process involved in the adoption of administrative rules, the plans plan, as initially adopted or as amended, shall not be a rule.
- Sec. 3. 10 V.S.A. § 6603 is amended to read:

§ 6603. SECRETARY; POWERS

In addition to any other powers conferred on him <u>or her</u> by law, the secretary shall have the power to:

- (1) Adopt, amend, and repeal rules pursuant to <u>3 V.S.A.</u> chapter 25 of Title 3 implementing the provisions of this chapter;
- (2) Issue compliance orders as may be necessary to effectuate the purposes of this chapter and enforce the same by all appropriate administrative and judicial proceedings;
- (3) Encourage local units of government to manage solid waste problems within their respective jurisdictions, or by contract on a cooperative regional or interstate basis;
 - (4) Provide technical assistance to municipalities;
- (5) Contract in the name of the state for the service of independent contractors under bond, or with an agency or department of the state, or a municipality, to perform services or to provide facilities necessary for the

implementation of the state plan, including but not limited to the transportation and disposition of solid waste;

- (6) Accept, receive and administer grants or other funds or gifts from public and private agencies, including the federal government, for the purpose of carrying out any of the functions of this chapter. This would include the ability to convey such grants or other funds to municipalities, or other instruments of state or local government.
- (7) Prepare a report which proposes methods and programs for the collection and disposal of household quantities of hazardous waste. The report shall compare the advantages and disadvantages of alternate programs and their costs. The secretary shall undertake a voluntary pilot project to determine the feasibility and effectiveness of such a program when in the secretary's opinion such can be undertaken without undue risk to the public health and welfare. Such pilot program may address one or more forms of hazardous waste.
 - (8) Provide financial assistance to municipalities.
- (9) Manage the hazardous wastes generated, transported, treated, stored, or disposed in the state by administering a regulatory and management program which, at a minimum, meets the requirements of subtitle C of the Resource Conservation and Recovery Act of 1976, and amendments thereto, codified as 42 U.S.C. Chapter 82, subchapter 3, and the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, as amended.
- (10) Require a facility permitted under section 6605 of this title or a transporter permitted under section 6607 of this title to explain its rate structure for different categories of waste to ensure that the rate structure is transparent to residential consumers.
- Sec. 4. 10 V.S.A. § 6605 is amended to read:

§ 6605. SOLID WASTE MANAGEMENT FACILITY CERTIFICATION

- (a)(1) No person shall construct, substantially alter, or operate any solid waste management facility without first obtaining certification from the secretary for such facility, site, or activity, except for sludge or septage treatment or storage facilities located within the fenced area of a domestic wastewater treatment plant permitted under chapter 47 of this title. This exemption for sludge or septage treatment or storage facilities shall exist only if:
- (A) the treatment facility does not utilize a process to further reduce pathogens in order to qualify for marketing and distribution; and

- (B) the facility is not a drying bed, lagoon, or nonconcrete bunker; and
- (C) the owner of the facility has submitted a sludge and septage management plan to the secretary and the secretary has approved the plan. Noncompliance with an approved sludge and septage management plan shall constitute a violation of the terms of this chapter, as well as a violation under chapters 201 and 211 of this title.
- (2) Certification shall be valid for a period not to exceed ten years, except that a certification issued to a sanitary landfill or a household hazardous waste facility under this section shall be for a period not to exceed five years.
- (b) Certification for a solid waste management facility, where appropriate, shall:
- (1) Specify the location of the facility, including limits on its development;
- (2) Require proper operation and development of the facility in accordance with the engineering plans approved under the certificate;
- (3) Specify the projected amount and types of waste material to be disposed of at the facility, which, in case of landfills and incinerators, shall include the following:
- (A) if the waste is being delivered from a municipality that has an approved implementation plan, hazardous materials and recyclables shall be removed from the waste according to the terms of that implementation plan;
- (B) if the waste is being delivered from a municipality that does not have an approved implementation plan, yard waste leaf and yard residuals shall be removed from the waste stream, as shall a minimum of approximately 75 and 100 percent of each of the following shall be removed from the waste stream: marketable mandated recyclables, hazardous waste from households, and hazardous waste from small quantity generators;
- (4) Specify the type and numbers of suitable pieces of equipment that will operate the facility properly;
- (5) Contain provisions for air, groundwater, and surface water monitoring throughout the life of the facility and provisions for erosion control, capping, landscaping, drainage systems, and monitoring systems for leachate and gas control;
- (6) Contain such additional conditions, requirements, and restrictions as the secretary may deem necessary to preserve and protect the public health and the air, groundwater and surface water quality. This may include, but is not

limited to, requirements concerning reporting, recording, and inspections of the operation of the site.

(c) The secretary shall not issue a certification for a new facility or renewal for an existing facility, except for a sludge or septage land application project, unless it is included in an implementation plan adopted pursuant to 24 V.S.A. § 2202a, for the area in which the facility is located. The implementation plan must be consistent with the state plan and in conformance with any municipal or regional plan adopted in accordance with 24 V.S.A. chapter 117. After July 1, 1990, the secretary shall not recertify a facility except for a sludge or septage land application project unless it is included in an implementation plan adopted pursuant to 24 V.S.A. § 2202a, for the area in which the facility is located. The implementation plan must be consistent with the state plan, unless the secretary determines that recertification promotes the public interest, considering the policies and priorities established in this chapter. After July 1, 1990, the secretary shall not recertify a facility, unless it is in conformance with any municipal or regional plan adopted in accordance with 24 V.S.A. chapter 117.

* * *

- (j) A facility certified under this section that offers the collection of municipal solid waste shall:
- (1) Beginning July 1, 2014, collect mandated recyclables separate from other solid waste and deliver mandated recyclables to a facility maintained and operated for the management and recycling of mandated recyclables. A facility shall not be required to accept mandated recyclables from a commercial hauler.
- (2) Beginning July 1, 2015, collect leaf and yard residuals separate from other solid waste and deliver leaf and yard residuals to a location that manages leaf and yard residuals in a manner consistent with the priority uses established under subdivisions 6605k(a)(3)–(5) of this title.
- (3) Beginning July 1, 2016, collect food residuals separate from other solid waste and deliver food residuals to a location that manages food residuals in a manner consistent with the priority uses established under subdivisions 6605k(a)(2)–(5) of this title.
- (k) The secretary may, by rule, adopt exemptions to the requirements of subsection (j) of this section, provided that the exemption is consistent with the purposes of this chapter and the objective of the state plan.
- (1) A facility certified under this section that offers the collection of municipal solid waste shall not charge a separate fee for the collection of mandated recyclables. A facility certified under this section may incorporate

the cost of the collection of mandated recyclables into the cost of the collection of municipal solid waste and may adjust the charge for the collection of municipal solid waste. A facility certified under this section may charge a separate fee for the collection of leaf and yard residuals or food residuals. If a facility collects mandated recyclables from a commercial hauler, the facility may charge a fee for the collection of those mandated recyclables.

Sec. 5. 10 V.S.A. § 6605c is amended to read:

§ 6605c. SOLID WASTE CATEGORICAL CERTIFICATIONS

* * *

- (b) The secretary may, by rule, list certain solid waste categories as eligible for certification pursuant to this section:
- (1) Solid waste categories to be deposited in a disposal facility shall not be a source of leachate harmful to human health or the environment.
- (2) Solid waste categories to be managed in a composting facility shall not present an undue threat to human health or the environment.
- (3) Solid waste managed Recyclable materials either recycled or prepared for recycling at a recycling facility shall be restricted to facilities that manage 400 tons per year or less of recyclable solid waste.

* * *

Sec. 6. 10 V.S.A. § 6605k is added to read:

§ 6605k. FOOD RESIDUALS; MANAGEMENT HIERARCHY

- (a) It is the policy of the state that food residuals collected under the requirements of this chapter shall be managed according to the following order of priority uses:
 - (1) Reduction of the amount generated at the source;
 - (2) Diversion for food consumption by humans;
 - (3) Diversion for agricultural use, including consumption by animals;
 - (4) Composting, land application, and digestion; and
 - (5) Energy recovery.
- (b) A person who produces more than an amount identified under subsection (c) of this section in food residuals and is located within 20 miles of a certified organics management facility that has available capacity and that is willing to accept the materials shall:
- (1) Separate food residuals from other solid waste, provided that a de minimis amount of food residuals may be disposed of in municipal solid

waste when a person has established a program to separate food residuals and the program includes a component for the education of program users regarding the need to separate food residuals; and

- (2) Arrange for the transfer of food residuals to a location that manages food residuals in a manner consistent with the priority uses established under subdivisions (a)(2)–(5) of this section or shall manage food residuals on site.
- (c) The following persons shall be subject to the requirements of subsection (b) of this section:
- (1) Beginning July 1, 2014, a person whose acts or processes produce more than 104 tons per year of food residuals;
- (2) Beginning July 1, 2015, a person whose acts or processes produce more than 52 tons per year of food residuals;
- (3) Beginning July 1, 2016, a person whose acts or processes produce more than 26 tons per year of food residuals;
- (4) Beginning July 1, 2017, a person whose acts or processes produce more than 18 tons per year of food residuals; and
- (5) Beginning July 1, 2018, any person who generates any amount of food residuals.
- Sec. 7. 10 V.S.A. § 66051 is added to read:

§ 66051. PUBLIC COLLECTION CONTAINERS FOR SOLID WASTE

- (a) As used in this section:
- (1) "Public building" means a state, county, or municipal building, airport terminal, bus station, railroad station, school building, or school.
- (2) "Public land" means all land that is owned or controlled by a municipal or state governmental body. "Public land" shall not mean land leased by the state to a person for private use.
- (b) Beginning July 1, 2015, when a container or containers in a public building or on public land are provided to the public for use for solid waste destined for disposal, an equal number of containers shall be provided for the collection of mandated recyclables. The containers shall be labeled to clearly show the containers are for recyclables and shall be placed as close to each other as possible in order to provide equally convenient access to users. Bathrooms in public buildings and on public land shall be exempt from the requirement of this section to provide an equal number of containers for the collection of mandated recyclables.
- Sec. 8. 10 V.S.A. § 6607a is amended to read:

§ 6607a. WASTE TRANSPORTATION

(a) A commercial hauler desiring to transport waste within the state shall apply to the secretary for a permit to do so, by submitting an application on a form prepared for this purpose by the secretary and by submitting the disclosure statement described in section 6605f of this title. These permits shall have a duration of five years. The secretary shall establish a system whereby one fifth of the permits issued under this section, or that were issued prior to July 1, 1996, and shall be renewed annually. The secretary may extend the expiration date of permits issued under this section as of July 1, 1996, for up to four years. The application shall indicate the nature of the waste to be hauled and the area to be served by the hauler. The secretary may specify conditions that the secretary deems necessary to assure compliance with state If an area to be served is subject to a duly adopted flow control ordinance, the entity that adopted the flow control ordinance may notify the secretary of that fact on forms provided by the secretary, and shall specify the facility or facilities which must be the recipient of the waste from that area. The secretary shall issue to the applicant a permit which specifies those facilities to which the applicant must deliver waste collected from an area that is subject to a duly adopted flow control ordinance, and which otherwise contains the solid waste management conditions established by the secretary, sufficient to assure compliance with state law.

* * *

- (g)(1) Except as set forth in subdivisions (2) and (3) of this subsection, a transporter certified under this section that offers the collection of municipal solid waste shall:
- (A) Beginning July 1, 2014, offer to collect mandated recyclables separated from other solid waste and deliver mandated recyclables to a facility maintained and operated for the management and recycling of mandated recyclables.
- (B) Beginning July 1, 2015, offer to collect leaf and yard residuals separate from other solid waste and deliver leaf and yard residuals to a location that manages leaf and yard residuals in a manner consistent with the priority uses established under subdivisions 6605k(a)(3)–(5) of this title.
- (C) Beginning July 1, 2016, offer collection of food residuals separate from other solid waste and deliver to a location that manages food residuals in a manner consistent with the priority uses established under subdivisions 6605k(a)(2)–(5) of this title.
- (2) In a municipality that has adopted a solid waste management ordinance addressing the collection of mandated recyclables, leaf and yard residuals, or food residuals, a transporter in that municipality is not required to

comply with the requirements of subdivision (1) of this subsection and subsection (h) of this section for the material addressed by the ordinance if the ordinance:

- (A) is applicable to all residents of the municipality;
- (B) prohibits a resident from opting out of municipally provided solid waste services; and
- (C) does not apply a variable rate for the collection for the material addressed by the ordinance.
- (3) A transporter is not required to comply with the requirements of subdivision (1)(B) or (C) of this subsection in a specified area within a municipality if:
- (A) the secretary has approved a solid waste implementation plan for the municipality;
- (B) the approved plan delineates an area where solid waste management services required by subdivision (1)(B) or (C) of this subsection are not required; and
- (C) in the delineated area, alternatives to the services, including on site management, required under subdivision (1)(B) or (C) are offered, the alternative services have capacity to serve the needs of all residents in the delineated area, and the alternative services are convenient to residents of the delineated area.
- (h) A transporter certified under this section that offers the collection of municipal solid waste shall not charge a separate fee for the collection of mandated recyclables from a residential customer. A transporter certified under this section may incorporate the cost of the collection of mandated recyclables into the cost of the collection of municipal solid waste and may adjust the charge for the collection of municipal solid waste. A transporter certified under this section that offers the collection of municipal solid waste may charge a separate fee for the collection of leaf and yard residuals or organic waste from a residential customer.
- Sec. 9. 10 V.S.A. § 6613 is amended to read:

§ 6613. VARIANCES

- (a) A person who owns or is in control of any plant, building, structure, process, or equipment may apply to the secretary for a variance from the rules adopted under this chapter. The secretary may grant a variance if he or she finds that:
- (1) The variance proposed does not endanger or tend to endanger human health or safety.

- (2) Compliance with the rules from which variance is sought would produce serious hardship without equal or greater benefits to the public.
- (3) The variance granted does not enable the applicant to generate, transport, treat, store, or dispose of hazardous waste in a manner which is less stringent than that required by the provisions of Subtitle C of the Resource Conservation and Recovery Act of 1976, and amendments thereto, codified in 42 U.S.C. Chapter 82, subchapter 3, and regulations promulgated under such subtitle.
- (b) A person who owns or is in control of any facility may apply to the secretary for a variance from the requirements of subdivision 6605(j)(2) or (3) of this title if the applicant demonstrates alternative services, including on-site management, are available in the area served by the facility, the alternative services have capacity to serve the needs of all persons served by the facility requesting the variance, and the alternative services are convenient to persons served by the facility requesting the variance.
- (c) No variance shall be granted pursuant to this section except after public notice and an opportunity for a public meeting and until the secretary has considered the relative interests of the applicant, other owners of property likely to be affected, and the general public.
- (e)(d) Any variance or renewal thereof shall be granted within the requirements of subsection (a) of this section and for time periods and under conditions consistent with the reasons therefor, and within the following limitations:
- (1) If the variance is granted on the ground that there is no practicable means known or available for the adequate prevention, abatement, or control of the air and water pollution involved, it shall be only until the necessary practicable means for prevention, abatement, or control become known and available, and subject to the taking of any substitute or alternate measures that the secretary may prescribe.
- (2) If the variance is granted on the ground that compliance with the particular requirement or requirements from which variance is sought will necessitate the taking of measures which, because of their extent or cost, must be spread over a considerable period of time, it shall be for a period not to exceed such reasonable time as, in the view of the secretary, is requisite for the taking of the necessary measures. A variance granted on the ground specified herein shall contain a time schedule for the taking of action in an expeditious manner and shall be conditioned on adherence to the time schedule.
- (3) If the variance is granted on the ground that it is justified to relieve or prevent hardship of a kind other than that provided for in subdivisions (1) and (2) of this subsection, it shall be for not more than one year, except that in

the case of a variance from the siting requirements for a solid waste management facility, the variance may be for as long as the secretary determines necessary, including a permanent variance.

- (d)(e) Any variance granted pursuant to this section may be renewed on terms and conditions and for periods, which would be appropriate on initial granting of a variance. If a complaint is made to the secretary on account of the variance, no renewal thereof shall be granted, unless following public notice and an opportunity for a public meeting on the complaint, the secretary finds that renewal is justified. No renewal shall be granted except on application therefore. The application shall be made at least 60 days prior to the expiration of the variance. Immediately upon receipt of an application for renewal, the secretary shall give public notice of the application.
- (e)(f) A variance or renewal shall not be a right of the applicant or holder thereof but shall be in the discretion of the secretary.
- (f)(g) This section does not limit the authority of the secretary under section 6610 of this title concerning imminent hazards from solid waste, nor under section 6610a of this title concerning hazards from hazardous waste and violations of statutes, rules, or orders relating to hazardous waste.
- Sec. 10. 10 V.S.A. § 6621a is amended to read:

§ 6621a. LANDFILL DISPOSAL REQUIREMENTS

- (a) In accordance with the following schedule, no person shall knowingly dispose of the following <u>materials in municipal</u> solid waste <u>or</u> in landfills:
 - (1) Lead-acid batteries, after July 1, 1990.
 - (2) Waste oil, after July 1, 1990.
- (3) White goods, after January 1, 1991. "White goods" include discarded refrigerators, washing machines, clothes driers dryers, ranges, water heaters, dishwashers, and freezers. Other similar domestic and commercial large appliances may be added, as identified by rule of the secretary.
 - (4) Tires, after January 1, 1992.
- (5) Paint (whether water based or oil based), paint thinner, paint remover, stains, and varnishes. This prohibition shall not apply to solidified water based paint in quantities of less than one gallon, nor shall this prohibition apply to solidified water based paint in quantities greater than one gallon if those larger quantities are from a waste stream that has been subject to an effective paint reuse program, as determined by the secretary.
- (6) Nickel-cadmium batteries, small sealed lead acid batteries, and nonconsumer mercuric oxide batteries, after July 1, 1992, in any district or

municipality in which there is an ongoing program to accept these wastes for treatment and any other battery added by the secretary by rule.

- (7)(A) Labeled mercury-added products on or before July 1, 2007.
- (B) Mercury-added products, as defined in chapter 164 of this title, after July 1, 2007, except as other effective dates are established in that chapter.
- (8) Banned electronic devices. After January 1, 2011, computers; peripherals; computer monitors; cathode ray tubes; televisions; printers; personal electronics such as personal digital assistants and personal music players; electronic game consoles; printers; fax machines; wireless telephones; telephones; answering machines; videocassette recorders; digital versatile disc players; digital converter boxes; stereo equipment; and power supply cords (as used to charge electronic devices).
 - (9) Mandated recyclable materials after July 1, 2014.
 - (10) Leaf and yard residuals and wood waste after July 1, 2015.
 - (11) Food residuals after July 1, 2018.
- (b) This section shall not prohibit the designation and use of separate areas at landfills for the storage or processing, or both, of material specified in this section.
- (c) Insofar as it applies to the operator of a solid waste management facility, the secretary may suspend the application of this section to material specified in subdivisions (a)(2), (3), (4), (5), or (6) of this section, or any combination of these, upon finding that insufficient markets exist and adequate uses are not reasonably available to serve as an alternative to disposal.
- Sec. 11. 24 V.S.A. § 2202a is amended to read:

§ 2202a. MUNICIPALITIES—RESPONSIBILITIES FOR SOLID WASTE

(a) Municipalities are responsible for the management and regulation of the storage, collection, processing, and disposal of solid wastes within their jurisdiction in conformance with the state solid waste management plan authorized under 10 V.S.A. chapter 159 of Title 10. Municipalities may issue exclusive local franchises and may make, amend, or repeal rules necessary to manage the storage, collection, processing, and disposal of solid waste materials within their limits and impose penalties for violations thereof, provided that the rules are consistent with the state plan and rules promulgated adopted by the secretary of the agency of natural resources under 10 V.S.A. chapter 159. A fine may not exceed \$1,000.00 for each violation. This section shall not be construed to permit the existence of a nuisance.

- (b) Municipalities may satisfy the requirements of the state solid waste management plan and the rules of the secretary of the agency of natural resources through agreement between any other unit of government or any operator having a permit from the secretary, as the case may be.
- (c)(1) No later than July 1, 1988 each municipality, as defined in subdivision 4303(12) of this title, shall join or participate in a solid waste management district organized pursuant to chapter 121 of this title no later than January 1, 1988 or participate in a regional planning commission's planning effort for purposes of solid waste implementation planning, as implementation planning is defined in 10 V.S.A. § 6602.
- (2) No later than July 1, 1990 each regional planning commission shall work on a cooperative basis with municipalities within the region to prepare a solid waste implementation plan for adoption by all of the municipalities within the region which are not members of a solid waste district, that conforms to the state waste management plan and describes in detail how the region will achieve the priorities established by 10 V.S.A. § 6604(a)(1). A solid waste implementation plan adopted by a municipality that is not a member of a district shall not in any way require the approval of a district. No later than July 1, 1990 each solid waste district shall adopt a solid waste implementation plan that conforms to the state waste management plan, describes in detail how the district will achieve the priorities established by 10 V.S.A. § 6604(a)(1), and is in conformance with any regional plan adopted pursuant to chapter 117 of this title. Municipalities or solid waste management districts that have contracts in existence as of January 1, 1987, which contracts are inconsistent with the state solid waste plan and the priorities established in 10 V.S.A. § 6604(a)(1), shall not be required to breach those contracts, provided they make good faith efforts to renegotiate those contracts in order to comply. The secretary may extend the deadline for completion of a plan upon finding that despite good faith efforts to comply, a regional planning commission or solid waste management district has been unable to comply, due to the unavailability of planning assistance funds under 10 V.S.A. § 6603b(a) or delays in completion of a landfill evaluation under 10 V.S.A. § 6605a.
- (3) A municipality that does not join or participate as provided in this subsection shall not be eligible for state funds to plan and construct solid waste facilities, nor can it use facilities certified for use by the region or by the solid waste management district.
- (4) By no later than July 1, 1992, a \underline{A} regional plan or a solid waste implementation plan shall include a component for the management of nonregulated hazardous wastes.

- (A) At the outset of the planning process for the management of nonregulated hazardous wastes and throughout the process, solid waste management districts or regional planning commissions, with respect to areas not served by solid waste management districts, shall solicit the participation of owners of solid waste management facilities that receive mixed solid wastes, local citizens, businesses, and organizations by holding informal working sessions that suit the needs of local people. At a minimum, an advisory committee composed of citizens and business persons shall be established to provide guidance on both the development and implementation of the nonregulated hazardous waste management plan component.
- (B) The regional planning commission or solid waste management district shall hold at least two public hearings within the region or district after public notice on the proposed plan component or amendment.
- (C) The plan component shall be based upon the following priorities, in descending order:
- (i) The elimination or reduction, whenever feasible, in the use of hazardous, particularly toxic, substances.
 - (ii) Reduction in the generation of hazardous waste.
- (iii) Proper management of household and exempt small quantity generator hazardous waste.
- (iv) Reduction in the toxicity of the solid waste stream, to the maximum extent feasible in accordance with the priorities of 10 V.S.A. § 6604(a)(1).
 - (D) At a minimum, this plan component shall include the following:
- (i) An analysis of preferred management strategies that identifies advantages and disadvantages of each option.
- (ii) An ongoing educational program for schools and households, promoting the priorities of this subsection.
- (iii) An educational and technical assistance program for exempt small quantity generators that provides information on the following: use and waste reduction; preferred management strategies for specific waste streams; and collection, management and disposal options currently or potentially available.
 - (iv) A management program for household hazardous waste.
- (v) A priority management program for unregulated hazardous waste streams that present the greatest risks.

- (vi) A waste diversion program element, that is coordinated with any owners of solid waste management facilities and is designed to remove unregulated hazardous waste from the waste stream entering solid waste facilities and otherwise to properly manage unregulated hazardous waste.
- (vii) A waste management system established for all the waste streams banned from landfills under 10 V.S.A. § 6621a.
- (E) For the purposes of this subsection, nonregulated hazardous wastes include hazardous wastes generated by households and exempt small quantity generators as defined in the hazardous waste management regulations adopted under 10 V.S.A. chapter 159.
- (d) By no later than July 1, 2015, a municipality shall implement a variable rate pricing system that charges for the collection of municipal solid waste from a residential customer for disposal based on the volume or weight of the waste collected.
- (e) The education and outreach requirements of this section need not be met through direct mailings, but may be met through other methods such as television and radio advertising; use of the Internet, social media, or electronic mail; or the publication of informational pamphlets or materials.

Sec. 12. ANR REPORT ON SOLID WASTE

- (a) On or before November 1, 2013, the secretary of natural resources shall submit to the house and senate committees on natural resources and energy a report addressing solid waste management in the state. At a minimum, the report shall include:
- (1) Waste analysis. An analysis of the volume and nature of wastes generated in the state, the sources of those wastes, and the current fate or disposition of those wastes. This analysis shall include:
 - (A) the results of a waste composition study; and
- (B) an analysis of the quantities and types of materials received at recycling facilities, the contamination levels of materials received at recycling facilities, and the final disposition of materials received by recycling facilities.

(2) Cost analysis.

- (A) An estimate of the cost of implementation of the existing solid waste management system for the state, including the cost to consumers, avoided costs, and foreseeable future costs;
- (B) An estimate of the cost of managing individual categories of solid waste as that term is defined in 10 V.S.A. § 6604(a)(2)(B);

- (C) An estimate of the costs, cost savings, increased efficiencies, and economic opportunities attendant to the diversion of solid waste categories, including:
- (i) the costs of recycling individual categories of materials, such as glass, aluminum, and polyethylene terephthalate (PET) plastic;
 - (ii) market opportunities for the sale of recyclable materials; and
- (iii) the effect of fluctuating commodity prices on the diversion of solid waste and recycling and how to maintain existing recycling rates during commodity fluctuations;
- (D) An estimate of the cost to and potential savings to all stakeholders, including municipalities, manufacturers, and customers, from beverage container deposit and return legislation and extended producer responsibility legislation.
- (3) Local governance analysis. An analysis of the services provided by municipalities responsible for the management and regulation of the storage, collection, processing, and disposal of solid waste under 24 V.S.A. § 2202a. The analysis shall summarize:
- (A) The organizational structure municipalities use to provide solid waste services, including the number of solid waste districts in the state and the number of towns participating in a solid waste district;
- (B) The type of solid waste services provided by municipalities, including the categories of solid waste collected and the disposition of collected solid waste;
- (C) The effectiveness of beverage container deposit and return legislation or other types of extended producer responsibility legislation for certain products in achieving the priorities and goals established by the state solid waste management plan;
- (D) The effectiveness of those facilities and programs in achieving the priorities and goals established by the state solid waste plan; and
- (E) The cost-effectiveness of solid waste services provided by municipalities.
 - (4) Infrastructure analysis.
- (A) An assessment of facilities and programs necessary at the state, regional, or local level to achieve the priorities and the goals established in the state solid waste plan.

- (B) An estimate of the landfill capacity available in Vermont and an estimated time at which there will be no landfill capacity remaining in the state.
- (C) An assessment of the status, capacity, and life expectancy of existing solid waste management facilities.
- (D) An estimate of the cost of infrastructure necessary for the mandatory recycling of categories of solid waste.
 - (5) Natural resources and environmental analysis.
- (A) A general, narrative summary or assessment of the natural resources and environmental impacts of current solid waste management practices on air quality, greenhouse gas emissions, and water quality.
- (B) A general, narrative summary of how litter or improper disposal or management of solid waste impacts scenic or aesthetic resources.
- (6) Legislative recommendation. Recommendations for amending solid waste management practices in the state, including recommended legislative or regulatory changes to promote the reduction in solid waste generation and to increase recycling and diversion of solid waste. Recommendations submitted under this subdivision shall include a summary of the rationale for the recommendation and a general, narrative summary of the costs and benefits of the recommended action.
- (b) In preparing the report required by subsection (a) of this section, the secretary shall consult with interested persons, including manufacturers, recyclers, collectors, retailers, solid waste districts, and environmental groups.

Sec. 13. REPEAL

10 V.S.A. § 7113 (advisory committee on mercury pollution) is repealed.

Sec. 14. AGENCY OF NATURAL RESOURCES REPORT OF WASTE TIRE MANAGEMENT AND DISPOSAL

On or before January 15, 2013, the secretary of natural resources shall submit to the house and senate committees on natural resources and energy a report regarding the management of waste tires within the state. The report shall include:

- (1) An inventory of sites in the state where the secretary determines, in his or her discretion, that the disposal, management, or disposition of waste tires is a problem.
- (2) An estimate of the number of waste tires disposed of or stored at the problem sites identified under subdivision (1) of this section.

- (3) An estimate of how much it would cost to properly dispose of or arrange for the final disposition of the number of waste tires estimated under subdivision (2) of this section.
- (4) An estimate of the amount of time required for the proper disposal or final disposition of the number of waste tires estimated under subdivision (2) of this section.
- Sec. 15. 10 V.S.A. § 6618(b) is amended to read:
- (b) The secretary may authorize disbursements from the solid waste management assistance account for the purpose of enhancing solid waste management in the state in accordance with the adopted waste management plan. This includes:

* * *

- (10) the costs of the proper disposal of waste tires. Prior to disbursing funds under this subsection, the secretary shall provide a person with notice and opportunity to dispose of waste tires properly. The secretary may condition a disbursement under this subsection on the repayment of the disbursement. If a person fails to provide repayment subject to the terms of a disbursement, the secretary may initiate an action against the person for repayment to the fund or may record against the property of the person a lien for the costs of cleaning up waste tires at a property.
 - * * * Collection and Recycling of Electronic Devices * * *

Sec. 16. 10 V.S.A. § 7551 is amended to read:

§ 7551. DEFINITIONS

For the purposes of this chapter:

* * *

- (4) "Collector" means a public or private entity that receives covered electronic devices <u>electronic waste</u> from covered entities, <u>or from another</u> collector and that performs any of the following:
- (A) arranges for the delivery of the devices electronic waste to a recycler.
 - (B) sorts electronic waste.
 - (C) consolidates electronic waste.
- (D) provides data security services in a manner approved by the secretary.
- (5) "Computer" means an a laptop computer, desktop computer, tablet computer, or central processing unit that conveys electronic, magnetic, optical,

electrochemical, or other high-speed data processing device performing logical, arithmetic, or storage functions, including a laptop computer, desktop computer, and central processing unit. "Computer" does not include an automated typewriter or typesetter or other similar device.

* * *

- (8) "Covered electronic device" means a: computer; computer monitor; device containing a cathode ray tube; printer; or television sold to from a covered entity. "Covered electronic device" does not include: any motor vehicle or any part thereof; a camera or video camera; a portable or stationary radio; a wireless telephone; a household appliance, such as a clothes washer, clothes dryer, water heater, refrigerator, freezer, microwave oven, oven, range, or dishwasher; equipment that is functionally or physically part of a larger piece of equipment intended for use in an industrial, research and development, or commercial setting; security or anti-terrorism equipment; monitoring and control instruments or systems; thermostats; hand-held transceivers; a telephone of any type; a portable digital assistant or similar device; a calculator; a global positioning system receiver or similar navigation device; commercial medical equipment that contains a cathode ray tube, a cathode ray tube device, a flat panel display, or similar video display that is not separate from the larger piece of equipment; or other medical devices, as the term "device" is defined under 21 U.S.C. § 321(h) of the Federal Food, Drug, and Cosmetic Act, as that section is amended from time to time.
- (9) "Covered entity" means any household, charity, or school district in the state; or a business in the state that employs ten or fewer individuals. <u>If seven or fewer covered electronic devices are delivered to a collector at any given time, those devices shall be presumed to be from a covered entity.</u>
- "Electronic waste" means a: computer; computer monitor; computer peripheral; device containing a cathode ray tube; printer; or television sold to from a covered entity. "Electronic waste" does not include: any motor vehicle or any part thereof; a camera or video camera; a portable or stationary radio; a wireless telephone; a household appliance, such as a clothes washer, clothes dryer, water heater, refrigerator, freezer, microwave oven, oven, range, or dishwasher; equipment that is functionally or physically part of a larger piece of equipment intended for use in an industrial, library, research and development, or commercial setting; security or antiterrorism equipment; monitoring and control instruments or systems; thermostats; handheld transceivers; a telephone of any type; a portable digital assistant or similar device; a calculator; a global positioning system receiver or similar navigation device; commercial medical equipment that contains a cathode ray tube, a cathode ray tube device, a flat panel display, or similar video display that is not separate from the larger piece of equipment; or other medical devices, as the

term "device" is defined under 21 U.S.C. § 321(h) of the Federal Food, Drug, and Cosmetic Act, as that section is amended from time to time.

* * *

(12) "Market share" means a "manufacturer's market share" which shall be the manufacturer's percentage share of the total weight of covered electronic devices sold in the state as determined by the best available information, which may include an estimate of the aggregate total weight of the manufacturer's covered electronic devices sold in the state during the previous program year based on national sales data <u>unless the secretary</u> approves a manufacturer to use actual sales data.

* * *

(14) "Program year" means the period from July 1 through June 30 established by the secretary as the program year in the plan required by section 7552 of this title.

* * *

- (20) "Transporter" means a person that moves electronic waste from a collector to either another collector or to a recycler.
 - * * * Beverage Container Redemption System * * *

Sec. 17. 10 V.S.A. § 1521 is amended to read:

§ 1521. DEFINITIONS

For the purpose of this chapter:

- (1) "Beverage" means beer or other malt beverages and mineral waters, mixed wine drink, soda water and carbonated soft drinks in liquid form and intended for human consumption. As of January 1, 1990 "beverage" also shall mean liquor:
- (A) beer, mixed wine drinks, and other malt beverages in liquid form and intended for human consumption; and
- (B) mineral water, soda water, carbonated soft drinks, and all nonalcoholic carbonated or noncarbonated drinks in liquid form and intended for human consumption, except for rice milk, soy milk, milk, and dairy.
- (2) "Biodegradable material" means material which is capable of being broken down by bacteria into basic elements.
- (3) "Container" means the individual, separate, bottle, can, jar, or carton composed of glass, metal, paper, plastic, or any combination of those materials eontaining that, at the time of sale, contains three liters or less of a consumer

product. This definition shall not include containers made of biodegradable material.

- (4) "Distributor" means every person who engages in the sale of consumer products in containers to a dealer in this state including any manufacturer who engages in such sales. Any dealer or retailer who sells, at the retail level, beverages in containers without having purchased them from a person otherwise classified as a distributor, shall be a distributor.
- (5) "Manufacturer" means every person bottling, canning, packing, or otherwise filling containers for sale to distributors or dealers.
- (6) "Recycling" means the process of sorting, cleansing, treating, and reconstituting waste and other discarded materials for the purpose of reusing the materials in the same or altered form.
- (7) "Redemption center" means a store or other location where any person may, during normal business hours, redeem the amount of the deposit for any empty beverage container labeled or certified pursuant to section 1524 of this title.
 - (8) "Secretary" means the secretary of the agency of natural resources.
- (9) "Mixed wine drink" means a beverage containing wine and more than 15 percent added plain, carbonated, or sparkling water; and which contains added natural or artificial blended material, such as fruit juices, flavors, flavoring, adjuncts, coloring, or preservatives; which contains not more than 16 percent alcohol by volume; or other similar product marketed as a wine cooler.
 - (10) "Liquor" means spirits as defined in 7 V.S.A. § 2.
- Sec. 18. 10 V.S.A. § 1522 is amended to read:

§ 1522. BEVERAGE CONTAINERS; DEPOSIT

- (a) Except with respect to beverage containers which contain liquor, a A deposit of not less than five cents \$0.05 shall be paid by the consumer on each beverage container sold at the retail level and refunded to the consumer upon return of the empty beverage container. With respect to beverage containers of volume greater than 50 ml. which contain liquor, a deposit of 15 cents shall be paid by the consumer on each beverage container sold at the retail level and refunded to the consumer upon return of the empty beverage container. The difference between liquor bottle deposits collected and refunds made is hereby retained by the liquor control fund for administration of this subsection.
- (b) A retailer or a person operating a redemption center who redeems beverage containers shall be reimbursed by the manufacturer or distributor of such beverage containers in an amount which is three and one half cents

<u>\$0.035</u> per container for containers of beverage brands that are part of a commingling program and <u>four cents</u> <u>\$0.04</u> per container for containers of beverage brands that are not part of a commingling program.

- (c) [Deleted.]
- (d) Containers shall be redeemed during no fewer than 40 hours per week during the regular operating hours of the establishment.

Sec. 19. 10 V.S.A. § 1524 is amended to read:

§ 1524. LABELING

- (a) Every beverage container sold or offered for sale at retail in this state shall clearly indicate by embossing or imprinting on the normal product label, or in the case of a metal beverage container on the top of the container, the word "Vermont" or the letters "VT" and the refund value of the container in not less than one-eighth inch type size or such other alternate indications as may be approved by the secretary. This subsection does not prohibit including names or abbreviations of other states with deposit legislation comparable to this chapter.
- (b) The commissioner of the department of liquor control may allow, in the case of liquor bottles, a conspicuous, adhesive sticker to be attached to indicate the deposit information required in subsection (a) of this section, provided that the size, placement, and adhesive qualities of the sticker are as approved by the commissioner. The stickers shall be affixed to the bottles by the manufacturer, except that liquor which is sold in the state in quantities less than 100 cases per year may have stickers affixed by personnel employed by the department.
 - (c) This section shall not apply to permanently labeled beverage containers.
 - (d) [Repealed.]

Sec. 20. 10 V.S.A. § 1528 is amended to read:

§ 1528. BEVERAGE REGISTRATION

No distributor or manufacturer shall sell a beverage container in the state of Vermont without the manufacturer registering the beverage container with the agency of natural resources prior to sale, unless distributed by the department of liquor control. This registration shall take place on a form provided by the secretary and include the following:

- (1) The name and principal business address of the manufacturer;
- (2) The name of the beverage and the container size;
- (3) Whether the beverage is a part of an approved commingling agreement; and

- (4) The name of the person picking up the empty beverage container, if that person is different from the manufacturer.
 - * * * Retail Use of Plastic Carryout Bags * * *

Sec. 21. 10 V.S.A. chapter 167 is added to read:

CHAPTER 167. RETAIL USE OF PLASTIC CARRYOUT BAGS

§ 7601. DEFINITIONS

As used in this chapter:

- (1) "Compostable plastic bag" means a plastic bag that meets the current American Society for Testing Materials (ASTM) D6400 standard for compostable plastic, as that standard may be amended from time to time.
- (2) "Plastic carryout bag" means a bag composed primarily of thermoplastic synthetic polymeric material that is provided by a retail establishment to a consumer at the time of sale.
 - (3) "Recyclable paper bag" means a bag that:
 - (A) is composed of 100 percent recyclable material;
 - (B) contains 40 percent postconsumer recycled content; and
 - (C) displays the words "reusable" and "recyclable."
- (4) "Retail establishment" means a place where goods, food, or other products are offered to the public for sale, including supermarkets, grocery stores, convenience stores, retail merchandise stores, and restaurants.
- (5) "Reusable bag" means a bag designed and manufactured for multiple reuse composed of:
 - (A) cloth or machine-washable fabric; or
 - (B) durable plastic that is at least 2.25 mils thick.

§ 7602. PROHIBITION ON USE OF PLASTIC CARRYOUT BAGS

Beginning January 1, 2014:

- (1) A retail establishment shall not provide customers with plastic carryout bags; and
- (2) A retail establishment shall provide only compostable plastic bags, recyclable paper bags, or reusable bags for the purpose of carrying goods, food, or other products from the retail establishment.

§ 7603. PENALTY

A person who violates a provision of this chapter shall be fined not more than \$500.00 for each violation.

* * * Appeals, Enforcement, and Effective Dates * * *

Sec. 22. 10 V.S.A. § 8003(a) is amended to read:

(a) The secretary may take action under this chapter to enforce the following statutes and rules, permits, assurances, or orders implementing the following statutes:

* * *

- (21) 10 V.S.A. chapter 166, relating to collection and recycling of electronic waste; and
- (22) 10 V.S.A. chapter 164A, collection and disposal of mercury-containing lamps;
- (23) 24 V.S.A. § 2202a, relating to a municipality's adoption and implementation of a municipal solid waste implementation plan that is consistent with the state solid waste plan; and
 - (24) 10 V.S.A. chapter 167, relating to the use of plastic carryout bags.
- Sec. 23. 10 V.S.A. § 8503 is amended to read:

§ 8503. APPLICABILITY

- (a) This chapter shall govern all appeals of an act or decision of the secretary, excluding enforcement actions under chapters 201 and 211 of this title and rulemaking, under the following authorities and under the rules adopted under those authorities:
 - (1) The following provisions of this title:

* * *

(R) chapter 167 (use of plastic carryout bags).

* * *

(g) This chapter shall govern all appeals of an act or decision of the secretary of natural resources that a municipal solid waste implementation plan proposed under 24 V.S.A. § 2202a conforms with the state solid waste implementation plan adopted pursuant to section 6604 of this title.

Sec. 24. EFFECTIVE DATE

This act shall take effect on July 1, 2012, except that Secs. 17 (definitions; beverage redemption), 18 (beverage container deposit), 19 (beverage container labeling), and 20 (beverage registration) of this act shall take effect July 1, 2014.

(Committee vote: 4-1-0)

(For House amendments, see House Journal for March 1, 2012, page 522; March 2, 2012, page 528.)

PROPOSAL OF AMENDMENT TO H. 485 TO BE OFFERED BY SENATOR ILLUZZI

Senator Illuzzi moves to amend the proposal of amendment of the Committee on Natural Resources as follows

<u>First</u>: By striking out Secs. 17 through 20 in their entirety and inserting in lieu thereof the following:

- Sec. 17. ANR REPORT ON THE COSTS AND BENEFITS OF EXPANSION OF THE BEVERAGE CONTAINER REDEMPTION SYSTEM
 - (a) Findings. The general assembly finds and declares that:
- (1) the beverage container redemption system, commonly referred to as the bottle bill, originally was developed as a method of litter control and not as a comprehensive recycling system;
- (2) since enactment of the beverage container redemption system, communities and solid waste haulers have developed the management, markets, and infrastructure necessary to implement zero-sort, single-stream recycling programs that allow a broad range of recyclable material to be collected and recycled without source-separation and with minimal labor;
- (3) in municipalities where zero-sort, single-stream recycling has been implemented, local recycling collection rates have increased 20 to 30 percent while program operating costs have been reduced by more than 10 percent;
- (4) expanding the beverage container redemption system will divert higher-value recyclable material from zero-sort, single-stream recycling programs, which will reduce the dollar value municipalities receive from the commodities market for recyclable material, thereby increasing the costs of municipal solid waste programs; and
- (5) in order to determine whether the bottle bill should be expanded, the secretary of natural resources should analyze the costs and benefits of the bottle bill under the existing recycling system and infrastructure in the state in order to determine if expansion of the bottle bill provides Vermont with the optimal, cost-efficient, and effective means of collecting and recycling solid waste in the state.
- (b) Report on costs on bottle bill. On or before November 15, 2013, the secretary of natural resources shall submit to the senate and house committees on natural resources and energy, the senate committee on economic development, housing and general affairs, and the house committee on

commerce a report regarding the costs and benefits of expanding the beverage container redemption system to include containers for all noncarbonated drinks. The report shall include:

- (1) An estimate of the cost of implementing the existing beverage container redemption system;
- (2) An estimate of the cost of implementing expansion of the beverage container redemption system to include containers for all noncarbonated drinks, including an estimate of the commodity value lost by municipalities due to diversion of recyclable material from single-stream recycling programs.
- (3) An estimate of the cost of implementing a zero-sort, single-stream recycling program.
- (4) A summary of the total recycling benefits of a single-stream recycling program in contrast to the beverage container redemption system.
- (5) A recommendation from the secretary whether the beverage container redemption system should be expanded, remain unchanged, or be repealed.

<u>Second</u>: By striking Sec. 24 in its entirety and inserting in lieu thereof the following:

Sec. 24. EFFECTIVE DATE

This act shall take effect on July 1, 2012.

H. 496.

An act relating to preserving Vermont's working landscape.

Reported favorably with recommendation of proposal of amendment by Senator Starr for the Committee on Agriculture.

The Committee recommends that the Senate propose to the House to amend the bill by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 6 V.S.A. § 2966 (Vermont agricultural development board) is repealed in its entirety and new §§ 2966 is added to read:

§ 2966. ESTABLISHMENT OF THE VERMONT WORKING LANDS ENTERPRISE BOARD

- (a) Board Established. The Vermont working lands enterprise board is hereby established as the successor in interest to the Vermont agricultural development board.
- (b) Goals. The Vermont working lands enterprise board shall perform its duties pursuant to sections 2967 and 2968 of this title:

- (1) to promote job creation and the economic viability, growth, and sustainability of the working landscape;
- (2) to attract a new generation of entrepreneurs to agriculture and forestry, food and forest systems, and value-added production as a foundation for rural job creation and working lands conservation;
- (3) to increase the value and sales of the products of the working landscape by means which reward sound farm and forest management, including appropriate increases in the proportion of value-added farm and forest products relative to raw material exports; and
- (4) to build Vermont's reputation as the national leader in food systems development, environmental quality, land stewardship, access to outdoor recreation, and working lands entrepreneurism.
- (c) Board Composition. The board shall be composed of the following 24 members:
 - (1) six members appointed by the governor:
 - (A) a person with expertise in rural economic development issues;
- (B) an employee of a Vermont postsecondary institution experienced in researching issues related to agriculture or forestry;
 - (C) a person familiar with the agricultural or forest tourism industry;
- (D) a member of the Northeast Organic Farming Association of Vermont;
 - (E) a member of the Vermont Forest Products Association; and
 - (F) a member of the Vermont Wood Manufacturers Association;
- (2) six members appointed by the speaker of the house of representatives:
- (A) a person who produces an agricultural commodity other than dairy products;
- (B) a person who creates a value-added product using ingredients substantially produced on Vermont farms or from Vermont forests;
 - (C) a person with expertise in sales and marketing;
- (D) a person representing the feed, seed, fertilizer, or equipment enterprises;
 - (E) a member of the Vermont Woodlands Association; and
 - (F) a member of the Vermont Forest Stewardship Committee;

- (3) six members appointed by the committee on committees of the senate:
- (A) a representative of Vermont's dairy industry who is also a dairy farmer;
- (B) a person with expertise in land planning and conservation efforts that support Vermont's working landscape;
- (C) a representative from a Vermont agricultural or forestry advocacy organization;
- (D) a person with experience in providing youth with educational opportunities enhancing understanding of agriculture or forestry;
- (E) a member of the Green Mountain Division, Society of American Foresters; and
 - (F) a member of the Forest Guild who is a resident of Vermont.
 - (4) the following three members from the executive branch:
 - (A) the secretary of agriculture, food and markets;
 - (B) the secretary of commerce and community development; and
 - (C) the commissioner of forest, parks and recreation; and
- (5) the following three members who shall serve as ex officio, non-voting members:
 - (A) the manager of the Vermont economic development authority;
 - (B) the executive director of the Vermont sustainable jobs fund; and
- (C) the executive director of the Vermont housing conservation board.

(d) Governance.

- (1) Eleven voting members of the board shall constitute a quorum, and an action of the board shall be taken by a majority of those members present and voting at a meeting of the members at which a quorum is present.
- (2)(A) The chair of the board shall be elected by the board from its membership at the first meeting. The chair shall serve for the duration of his or her member term, until his or her earlier resignation, or until his or her unanimous removal by the governor, the speaker of the house, and the president pro tempore of the senate. A chair may be reappointed, provided that no individual may serve more than two consecutive three-year terms as chair.
- (3) Each member of the board shall serve a term of three years, or until his or her earlier resignation. A member shall not serve more than two

- consecutive three-year terms. Any vacancy occurring among the members shall be filled by the respective appointing authority, and shall be filled for the balance of the unexpired term.
- (e) Compensation. Members who are not state employees or whose membership is not supported by their employer or association may receive reimbursement for actual and necessary expenses incurred in the performance of their duties pursuant to 32 V.S.A. § 1010.
- Sec. 2. 6 V.S.A. § 2967 is added to read:

§ 2967. POWERS AND DUTIES OF THE VERMONT WORKING LANDS ENTERPRISE BOARD

- (a) The Vermont working lands enterprise board shall have the authority to promote job creation and the economic viability, growth, and sustainability of the working landscape through three mechanisms:
 - (1) Direct grants and investments in agricultural and forestry enterprises;
- (2) Services and assistance to agricultural and forestry enterprises, both through direct coordination with public and private partners, and through performance contracts with one or more persons, including:
 - (A) technical assistance and product research services;
- (B) marketing assistance, market development, and business and financial planning;
- (C) local, statewide, regional, national, or international marketing of the Vermont working landscape, its entrepreneurs and sectors, and the public and private programs and partners supporting the working landscape;
 - (D) organizational, regulatory, and development assistance; and
- (E) feasibility studies of facilities or capital investments to optimize construction and other cost efficiencies.
- (3) Direct grants and investments in food and forest systems infrastructure.
 - (b) The board shall have the additional authority:
- (1) to pursue, receive, and accept any type of funding from public or private funding sources for the performance of its work;
- (2) to use the services and staff of the agency of agriculture, food and markets to assist in the performance of the board's duties, with the concurrence of the secretary of agriculture, food and markets;
- (3) to contract for support, technical, or other professional services necessary to complete its work; and

(4) to advise and make recommendations to the secretary of agriculture, food and markets and to the commissioner of forests, parks and recreation on the adoption and amendment of laws, regulations, and governmental policies that affect agriculture and forestry.

Sec. 3. 6 V.S.A. § 2968 is added to read:

§ 2968. VERMONT WORKING LANDS ENTERPRISE FUND

There is created a special fund in the state treasury to be known as the "Vermont working lands enterprise fund." Notwithstanding any contrary provisions of 32 V.S.A. Chapter 7, subchapter 5:

- (1) the fund shall be administered, and the monies of the funds shall be expended, by the Vermont working lands enterprise board created in section 2966 of this title;
- (2) the fund shall be composed of moneys from time to time appropriated to the fund by the general assembly or received from any other source, private or public, approved by the board, and unexpended balances and any earnings shall remain in the fund from year to year; and
- (3) the board shall make expenditures from the fund consistent with the duties and authority of the board to promote job creation and the economic viability, growth, and sustainability of the working landscape consistent with section 2967 of this title.

Sec. 4. TRANSITION

Notwithstanding any provision of Sec. 1. of this act to the contrary, upon the effective date of this act, each member of the Vermont agricultural development board shall become a member of the Vermont working lands enterprise board and shall serve the remainder of his or her current term, upon the expiration of which a member may be reappointed or replaced as provided in 6 V.S.A. § 2966, as amended by this act.

Sec. 5. 10 V.S.A. chapter 15 is amended to read:

CHAPTER 15. VERMONT HOUSING AND CONSERVATION TRUST FUND

* * *

§ 302. POLICY, FINDINGS, AND PURPOSE

(a) The dual goals of creating affordable housing for Vermonters, and conserving and protecting Vermont's agricultural land and forest land, historic properties, important natural areas, and recreational lands are of primary importance to the economic vitality and quality of life of the state.

- (b) In the best interests of all of its citizens and in order to improve the quality of life for Vermonters and to maintain for the benefit of future generations the essential characteristics of the Vermont countryside, Vermont should encourage and assist in creating affordable housing and in preserving the state's agricultural land and forest land, historic properties, important natural areas, and recreational lands.
- (c) It is the purpose of this chapter to create the Vermont housing and conservation trust fund to be administered by the Vermont housing and conservation board to further the policies established by subsections (a) and (b) of this section.

§ 303. DEFINITIONS

As used in this chapter:

- (1) "Board" means the Vermont housing and conservation board established by this chapter.
- (2) "Fund" means the Vermont housing and conservation trust fund established by this chapter.
- (3) "Eligible activity" means any activity which will carry out either or both of the dual purposes of creating affordable housing and conserving and protecting important Vermont lands, including activities which will encourage or assist:
- (A) the preservation, rehabilitation or development of residential dwelling units which are affordable to lower income Vermonters;
- (B) the retention of agricultural land for agricultural use, and of forest land for forestry use;
- (C) the protection of important wildlife habitat and important natural areas;
 - (D) the preservation of historic properties or resources;
- (E) the protection of areas suited for outdoor public recreational activity;
- (F) the development of capacity on the part of an eligible applicant to engage in an eligible activity.

* * *

§ 311. CREATION OF THE VERMONT HOUSING AND CONSERVATION BOARD

(a) There is created and established a body politic and corporate to be known as the "Vermont housing and conservation board" to carry out the provisions of this chapter. The board is constituted a public instrumentality exercising public and essential governmental functions, and the exercise by the board of the powers conferred by this chapter shall be deemed and held to be the performance of an essential governmental function of the state. The board is exempt from licensure under 8 V.S.A. chapter 73 of Title 8.

- (b) The board shall consist of the following 11 members:
 - (1) The secretary of agriculture, food and markets or his or her designee.
 - (2) The secretary of human services or his or her designee.
 - (3) The secretary of natural resources or his or her designee.
- (4) The executive director of the Vermont housing finance agency or his or her designee.
- (5) Three public members appointed by the governor with the advice and consent of the senate, who shall be residents of the state and who shall be experienced in creating affordable housing or conserving and protecting Vermont's agricultural land and forest land, historic properties, important natural areas, or recreational lands, one of whom shall be a representative of lower income Vermonters and one of whom shall be a farmer as defined in 32 V.S.A. § 3752(7).
- (6) One public member appointed by the speaker of the house, who shall not be a member of the general assembly at the time of appointment.
- (7) One public member appointed by the senate committee on committees, who shall not be a member of the general assembly at the time of appointment.
- (8) Two public members appointed jointly by the speaker of the house and the president pro tempore of the senate as follows:
- (A) One member from the nonprofit affordable housing organizations that qualify as eligible applicants under subdivision 303(4) of this title who shall not be an employee or board member of any of those organizations at the time of appointment.
- (B) One member from the nonprofit conservation organizations whose activities are eligible under subdivision 303(3) of this title who shall not be an employee or member of the board of any of those organizations at the time of appointment.

* * *

§ 321. GENERAL POWERS AND DUTIES

(d) On behalf of the state of Vermont, the board shall seek and administer federal farmland protection <u>and forestland conservation</u> funds to facilitate the acquisition of interests in land to protect and preserve in perpetuity important farmland for future agricultural use <u>and forestland for future forestry use</u>. Such funds shall be used to implement and effectuate the policies and purposes of this chapter. In seeking federal farmland protection <u>and forestland conservation</u> funds under this subsection, the board shall seek to maximize state participation in the federal wetlands reserve program <u>in order and such other programs as is appropriate</u> to allow for increased or additional implementation of conservation practices on farmland <u>and forestland protected</u> or preserved under this chapter.

* * *

§ 324. STEWARDSHIP

If an activity funded by the board involves acquisition by the state of an interest in real property for the purpose of conserving and protecting agricultural land or forest land, important natural areas, or recreation lands, the board, in its discretion, may make a one-time grant to the appropriate state agency or municipality. The grant shall not exceed ten percent of the current appraised value of that property interest and shall be used to support its proper management or maintenance or both.

* * *

Sec. 6. APPROPRIATIONS

- (a) The amount of \$1,500,000.00 is appropriated from the general fund to the Vermont working lands enterprise fund in the amounts and for the purposes as follows:
- (1) \$500,000.00 for direct grants and investments in agricultural or forestry enterprises pursuant to 6 V.S.A. § 2966(a)(1).
- (2) \$375,000.00 to provide services and assistance to agricultural and forestry enterprises pursuant to 6 V.S.A. § 2966(a)(2).
- (3) \$500,000.00 for direct grants and investments in food and forest systems infrastructure pursuant to 6 V.S.A. § 2966(a)(3).
- (b) The amount of \$125,000.00 is appropriated from the general fund to the agency of agriculture, food and markets to provide funding for one full-time position of "Vermont working landscape development director," support staff, and for fiscal management and operations costs.

Sec. 6. EFFECTIVE DATE

This act shall take effect on passage.

(Committee vote: 5-0-0)

Reported favorably with recommendation of proposal of amendment by Senator Starr for the Committee on Appropriations.

The Committee recommends that the Senate propose to the House to amend the bill as recommended by the Committee on Agriculture with the following amendment thereto:

By striking out Sec. 6 (appropriations) in its entirety and by inserting in lieu thereof a new Sec. 6 to read as follows:

Sec. 6. PRIORITIES FOR WORKING LANDS INVESTMENTS

In the event that sources of funding for investments are available in the agency of agriculture, food and markets, the working lands enterprise board, and the working lands enterprise fund, it is the intent of the general assembly to invest in the following priorities:

- (1) funding for direct grants and investments in food and forest systems infrastructure pursuant to 6 V.S.A. § 2966(a)(3).
- (2) funding for direct grants and investments in agricultural or forestry enterprises pursuant to 6 V.S.A. § 2966(a)(1).
- (3) funding to provide services and assistance to agricultural and forestry enterprises pursuant to 6 V.S.A. § 2966(a)(2).
- (4) funding to the agency of agriculture, food and markets for one full-time position of "Vermont working landscape development director," for support staff, and for fiscal management and operations costs.

and by renumbering the remaining sections to be numerically correct

H. 627.

An act relating to an opioid addiction treatment system.

Reported favorably with recommendation of proposal of amendment by Senator Pollina for the Committee on Health and Welfare.

The Committee recommends that the Senate propose to the House to amend the bill by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 18 V.S.A. chapter 93 is added to read:

CHAPTER 93. TREATMENT OF OPIOID ADDICTION

§ 4751. PURPOSE

It is the purpose of this chapter to authorize the department of health to establish a regional system of opioid addiction treatment.

§ 4752. OPIOID ADDICTION TREATMENT SYSTEM

- (a) The department of health shall establish by rule a regional system of opioid addiction treatment.
 - (b) The rules shall include the following requirements:
- (1) Patients shall receive appropriate, comprehensive assessment and therapy from a physician or advanced practice registered nurse and from a licensed clinical professional with clinical experience in addiction treatment, including a psychiatrist, master's- or doctorate-level psychologist, mental health counselor, clinical social worker, or drug and alcohol abuse counselor.
- (2) A medical assessment shall be conducted to determine whether pharmacological treatment, which may include methadone, buprenorphine, and other federally approved medications to treat opioid addiction, is medically appropriate.
- (3) A routine medical assessment of the appropriateness for the patient of continued pharmacological treatment based on protocols designed to encourage cessation of pharmacological treatment as medically appropriate for the individual treatment needs of the patient.
- (4) Controlled substances for use in federally approved pharmacological treatments for opioid addiction shall be dispensed only by:
 - (A) a treatment program authorized by the department of health; or
- (B) a physician or advanced practice registered nurse who is not affiliated with an authorized treatment program but who meets federal requirements for use of controlled substances in the pharmacological treatment of opioid addiction.
- (5) Comprehensive education and training requirements shall apply for health care providers, pharmacists, and the licensed clinical professionals listed in subdivision (1) of this subsection, including relevant aspects of therapy and pharmacological treatment.
- (6) Patients shall abide by rules of conduct, violation of which may result in discharge from the treatment program, including:
- (A) provisions requiring urinalysis at such times as the program may direct;
- (B) restrictions on medication dispensing designed to prevent diversion of medications and to diminish the potential for patient relapse; and
- (C) such other rules of conduct as a provider authorized to provide treatment under subdivision (4) of this subsection may require.

(c) No later than January 15 of each year from 2013 through 2016, inclusive, the commissioner shall report to the house committees on human services and on health care and the senate committee on health and welfare regarding the regional system of opioid addiction treatment, including the system's effectiveness.

Sec. 2. REPEAL

Sec. 132 of No. 66 of the Acts of 2003 (Opiate addiction treatment) is repealed on passage of this act.

Sec. 3. EFFECTIVE DATE

This act shall take effect on passage.

(Committee vote: 4-0-1)

(For House amendments, see House Journal for March 20, 2012, page 731.)

H. 699.

An act relating to scrap metal processors.

Reported favorably with recommendation of proposal of amendment by Senator Carris for the Committee on Economic Development, Housing and General Affairs.

The Committee recommends that the Senate propose to the House to amend the bill by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 9 V.S.A. chapter 82 is amended to read:

CHAPTER 82. SCRAP METAL PROCESSORS

§ 3021. DEFINITIONS

As used in this chapter:

(1) "Authorized scrap seller" means a licensed plumber, electrician, HVAC contractor, building or construction contractor, demolition contractor, construction and demolition debris contractor, public utility, transportation company, licensed peddler or broker, an industrial and manufacturing company; marine, automobile, or aircraft salvage and wrecking company, or a government entity. [Repealed.]

- (7) "Scrap metal processor" means:
 - (A) a salvage yard, as defined in 24 V.S.A. § 2241(7); or
- (B) a person authorized to conduct a business that processes and manufactures scrap metal into prepared grades for sale as raw material to mills,

foundries, and other manufacturing facilities engaged in the business of purchasing ferrous scrap, nonferrous scrap, metal articles, or proprietary articles, whether for resale or for processing into raw material products consisting of prepared grades.

- (C) "Scrap metal processor" does not include:
 - (i) a salvage yard described in 24 V.S.A. § 2248(e); or
- <u>dismantles motor vehicles and flattens or crushes the motor vehicles for transportation to a scrap metal processor.</u>
- § 3022. PURCHASE OF NONFERROUS SCRAP, METAL ARTICLES, AND PROPRIETARY ARTICLES
- (a) A scrap metal processor may purchase nonferrous scrap, metal articles, and proprietary articles directly from an authorized scrap metal seller or the seller's authorized agent or employee. [Repealed.]
- (b) A scrap metal processor may purchase nonferrous scrap, metal articles, and proprietary articles from a person who is not an authorized scrap metal seller or the seller's authorized agent or employee, provided only if the scrap metal processor complies with all the following procedures:
 - (1) At the time of sale, the processor:
- (A) requires Requires the seller to provide a current government-issued photographic identification that indicates the seller's full name, current address, and date of birth, and records in a permanent ledger the identification information of the seller, the time and date of the transaction, the license number of the seller's vehicle, and a description of the items received from the seller. This information shall be retained for at least five years at the processor's normal place of business or other readily accessible and secure location. On request, this information shall be made available to any law enforcement official or authorized security agent of a governmental entity who provides official credentials at the scrap metal processor's business location during regular business hours.
- (2)(B) Requests and, if available, collects documentation from the seller of the items offered for sale, such as a bill of sale, receipt, letter of authorization, or similar evidence that establishes that the seller lawfully owns the items to be sold.
- (3)(2) After purchasing an item from a person who fails to provide documentation pursuant to subdivision (2)(1)(B) of this subsection (b) of this section, the processor:

- (A) submits Submits to the local law enforcement agency department of public safety no later than the close of the following business day a report that describes the item and the seller's identifying information required in subdivision (1)(A) of this subsection, and.
- (B) holds Holds the proprietary article for at least 15 30 days following purchase.
- (c) The information collected by a scrap metal processor pursuant to this section shall be retained for at least five years at the processor's normal place of business or other readily accessible and secure location. On request, this information shall be made available to any law enforcement official or authorized security agent of a governmental entity who provides official credentials at the scrap metal processor's business location during regular business hours.

§ 3023. PENALTIES

- (a) A scrap metal processor who violates any provision of this chapter for the first time may be assessed a civil penalty not to exceed \$1,000.00 for each transaction.
- (b) A scrap metal processor who violates any provision of this chapter for a second or subsequent time shall be fined not more than \$25,000.00 for each transaction.

Sec. 2. REPORTING SCRAP METAL SALES

The department of public safety, in collaboration with the department of environmental conservation, shall develop:

- (1) a uniform form for the report required for purchases pursuant to 9 V.S.A. § 3022(b)(2)(A);
- (2) an electronic form and reporting system through which scrap metal processors may submit to the department of public safety the report required for purchases pursuant to 9 V.S.A. § 3022(b)(2)(A); and
- (3) an implementation and public outreach process to inform scrap metal processors that the electronic form and reporting system are available for use.
- Sec. 3. 13 V.S.A. § 2561 is amended to read:

§ 2561. PENALTY FOR RECEIVING STOLEN PROPERTY; VENUE

(a) A person who is a dealer in property who knowingly or recklessly buys, receives, sells, possesses unless with the intent to restore to the owner, or aids in the concealment of stolen property, knowing or believing the property to be stolen without the intent to restore the property to the rightful owner shall be punished the same as for the stealing of such the property. A prosecution

under this section may be brought where the stolen item is recovered or in the location from where it was stolen.

- (b) A person who buys, receives, sells, possesses unless with the intent to restore to the owner, or aids in the concealment of stolen property, knowing the same to be stolen, shall be punished the same as for the stealing of such property.
- (c) A buyer, receiver, seller, possessor, or concealer under subsection (a) or (b) of this section may be prosecuted and punished in the criminal division of the superior court in the unit where the person stealing the property might be prosecuted, although such property is bought, received, or concealed in another county or unit.
- Sec. 4. 9 V.S.A. § 3865 is amended to read:

§ 3865. PAWNBROKER'S RECORD BOOK RECORDS OF A PAWNBROKER OR SECONDHAND DEALER

- (a) A pawnbroker or a secondhand dealer shall keep a book in which shall be fairly written in the English language, at the time of making a loan, an account and description of the goods, articles or things pawned or pledged, the amount of money loaned thereon, the time of pledging the same, the rate of interest to be paid on such loan, and the name and residence of the person pawning or pledging such property the following records together for each transaction:
- (1) a legible statement written at the time of making the loan describing the items pawned, pledged, or sold, and the amount of money lent or paid thereon, the time of the transaction, and the rate of interest to be paid on the loan, as applicable;
- (2) a legible statement of the name, current address, telephone number, and vehicle license number of the person pawning, pledging, or selling the items;
 - (3) a photograph of the items pawned, pledged, or sold; and
- (4) a photocopy of a government-issued identification card issued to the person pawning, pledging, or selling the items. If the seller does not have a government-issued identification card, the purchaser shall take and retain a photograph of the seller's face.
- (b) At all reasonable times, such book the records required under subsection (a) of this section shall be open to the inspection of the town or city authorities, all courts, the chief of police, or of any person who is duly authorized in writing for that purpose by such authority, court, or chief of police and who exhibits such written authority to such pawnbroker law enforcement.

(c) In this section:

- (1) "Precious metal" means gold, silver, platinum, or palladium.
- (2) "Secondhand dealer" means a person in the business of purchasing used or estate precious metal, coins, or jewelry for the purpose of sale to consumers or for scrap.
- Sec. 5. 9 V.S.A. § 3872 is added to read:

§ 3872. SECONDHAND DEALERS; RETENTION OF GOODS

A pawnbroker or secondhand dealer, as defined in section 3865 of this title, shall retain property pawned, pledged, or purchased for no fewer than 30 days before offering it for sale or for scrap.

and that after passage the title of the bill be amended to read: "An act relating to scrap metal processors, pawnbrokers, and secondhand dealers"

(Committee vote: 3-0-2)

(For House amendments, see House Journal for March 21, 2012, page 779.)

AMENDMENTS TO PROPOSAL OF AMENDMENT OF THE COMMITTEE ON ECONOMIC DEVELOPMENT, HOUSING AND GENERAL AFFAIRS TO H. 699 TO BE OFFERED BY SENATOR SEARS

Senator Sears moves to amend the proposal of amendment of the Committee on Economic Development, Housing and General Affairs by striking out Sec. 3 in its entirety and inserting in lieu thereof a new Sec. 3 to read as follows:

Sec. 3. POSSESSION OF STOLEN PROPERTY; STUDY; NONVIOLENT MISDEMEANOR SENTENCE REVIEW COMMITTEE

The nonviolent misdemeanor sentence review committee created by Sec. 4 of No. 41 of the Acts of 2011 shall study the feasibility and advisability of broadening the scope of Vermont's possession and receipt of stolen property statute, 13 V.S.A. § 2561. The study shall consider the practical and policy implications of amending 13 V.S.A. § 2561 to apply to reckless conduct or of otherwise amending state stolen property law to limit the likelihood that stolen property will be purchased and resold by pawnbrokers and other persons engaged in the business of reselling property.

H. 730.

An act relating to miscellaneous consumer protection laws.

Reported favorably with recommendation of proposal of amendment by Senator Illuzzi for the Committee on Economic Development, Housing and General Affairs.

The Committee recommends that the Senate propose to the House to amend the bill as follows:

First: By adding Secs. 1a and 1b to read:

Sec. 1a. 9 V.S.A. chapter 63 is amended to read:

CHAPTER 63. CONSUMER FRAUD PROTECTION

* * *

§ 2453. PRACTICES PROHIBITED; ANTITRUST AND CONSUMER. FRAUD PROTECTION

* * *

§ 2461e. REQUIREMENTS FOR GUARANTEED PRICE PLANS AND PREPAID CONTRACTS

* * *

(d) Private right of action under consumer fraud protection act. In addition to the remedies set forth in sections 2458 and 2461 of this title, a home heating oil, kerosene, or liquefied petroleum gas dealer may bring an action against its heating oil, kerosene, or liquefied petroleum gas suppliers for failing to honor its contract with the home heating oil, kerosene, or liquefied petroleum gas dealer. The home heating oil, kerosene, or liquefied petroleum gas dealer bringing the action may recover all remedies available to consumers under subsection 2461(b) of this title.

* * *

§ 2480q. PENALTIES

(a) The following penalties shall apply to violations of this subchapter:

* * *

(3) A violation of section 2480p of this subchapter shall be deemed a violation of ehapter 63 section 2453 of this title, the Consumer Fraud Act. The attorney general has the same authority to conduct civil investigations, enter into assurances of discontinuance, and bring civil actions as provided under subchapter 1 of chapter 63 of this title chapter.

Sec. 1b. REDESIGNATION OF TERM "CONSUMER FRAUD" TO READ "CONSUMER PROTECTION"

- (a) The legislative council, under its statutory revision authority pursuant to 2 V.S.A. § 424, is directed to delete the term "consumer fraud" and to insert in lieu thereof the term "consumer protection" wherever it appears in each of the following sections: 7 V.S.A. § 1010; 8 V.S.A. §§ 2706, 2709, and 2764; 9 V.S.A. § 2471; 18 V.S.A. §§ 1511, 1512, 4086, 4631, 4633, 4634, and 9473; 20 V.S.A. § 2757; and 33 V.S.A. §§ 1923 and 2010; and in any other sections as appropriate.
- (b) Notwithstanding the provisions of 3 V.S.A. chapter 25, the attorney general shall have the authority to delete the term "consumer fraud" and to insert in lieu thereof the term "consumer protection" wherever it appears in the attorney general's rules, regulations, and procedures and shall exercise such authority upon passage of this act as he or she deems to be necessary, appropriate, and consistent with the purposes of this section.

<u>Second</u>: In Sec. 3, in 9 V.S.A. § 2463, in the first sentence, by striking out the following: "<u>in the United States or Canada</u>"

Third: In Sec. 4, by striking out subdivision (7) in its entirety

Fourth: In Sec. 6, in the section catchline following "SERVICES" by adding the following: "; OBLIGATION OF BUSINESS RECIPIENT TO NOTIFY SELLER" and in 9 V.S.A. § 4401(b)(1), in the second sentence before the period by adding the following: and shall have no further obligation to accommodate the seller's schedule for pick-up or return shipment or otherwise to facilitate the recovery of the item beyond the requirements of this section

<u>Fifth</u>: In Sec. 9, in 8 V.S.A. § 4260(a), by striking out the sixth sentence and inserting in lieu thereof a new sentence to read as follows: <u>A customer is deemed to consent to receive notice and correspondence by electronic means if the insurer or vendor first discloses to the customer that by providing an electronic mail address the customer consents to receive electronic notice and correspondence at the address, and, the customer provides an electronic mail address.</u>

<u>Sixth</u>: By striking out Sec. 13 in its entirety and inserting in lieu thereof a new Sec. 13 to read:

Sec. 13. 33 V.S.A. § 2607 is amended to read:

§ 2607. PAYMENTS TO FUEL SUPPLIERS

(g) The public service board shall require natural gas suppliers to provide a discount to fuel assistance customers that is substantially similar to the discount required in public service board docket 7535 for Central Vermont Public Service Corporation and Green Mountain Power.

Seventh: By adding a Sec. 13a to read:

Sec. 13a. STUDY; RESIDENTIAL SPRINKLER SYSTEMS

The department of public safety, in consultation with the department of financial regulation, home builders, and insurance carriers, as well as other interested parties, shall study the costs of requiring sprinklers in new residential construction, including whether fire insurance carriers should be required to absorb all of the costs of sprinkler installation by offsetting premiums until the cost is paid in full and the reduction in premiums is not otherwise recovered in premiums charged to other insureds. The department shall report its findings and any recommendations regarding the cost of installing and paying for residential sprinkler systems to the senate committee on economic development, housing and general affairs and the house committee on general, housing and military affairs on or before January 15, 2013.

(Committee vote: 3-0-2) (No House amendments.)

H. 774.

An act relating to meat inspection, delivery of liquid fuels, dairy operations, and animal foot baths.

Reported favorably with recommendation of proposal of amendment by Senator Kittell for the Committee on Agriculture.

The Committee recommends that the Senate propose to the House to amend the bill as follows:

<u>First</u>: In Sec. 4, subsection (b) in the first sentence after the word "<u>fuels</u>", by inserting the following: <u>sold at retail, as defined by 32 V.S.A. § 9701(5),</u>

<u>Second</u>: In Sec. 9, subsection (b)(1) in the first sentence after the word "<u>the</u>" and before the word "<u>commissioner</u>", by inserting the following: <u>commissioner of the department of environmental conservation and the</u>

(Committee vote: 3-1-1)
(No House amendments.)

Reported favorably by Senator Carris for the Committee on Finance.

(Committee vote: 7-0-0)

H. 789.

An act relating to reapportioning the final representative districts of the House of Representatives.

Reported favorably with recommendation of proposal of amendment by Senator White for the Committee on Reapportionment.

The Committee recommends that the Senate propose to the House to amend the bill as follows:

In Sec. 1, by striking out districts BENNINGTON-3-1 and BENNINGTON-3-2 in their entirety and inserting in lieu thereof the following:

BENNINGTON-3-1 Glastenbury and Shaftsbury

1

BENNINGTON-3-2 Arlington, Sandgate, Sunderland, and that portion of the town of Rupert encompassed within a boundary beginning at the point where the boundary line of Rupert and the state of New York intersects with VT Route 153; then northeasterly along the southern side of the centerline of VT 153 to the intersection of East Street; then easterly along the southern side of the centerline of East Street to the intersection of Kent Hollow Road; then easterly along the southern side and southerly along the western side of the centerline of Kent Hollow Road to the boundary of Sandgate; then westerly along the Sandgate town line to the boundary of New York; then northerly along the New York state line to the point of beginning

Second: By striking out districts CHITTENDEN-4-1 and

CHITTENDEN-4-2 in their entirety and inserting in lieu thereof the following:

CHITTENDEN-4-1 Charlotte

1

CHITTENDEN-4-2 Hinesburg

1

Third: By striking out Sec. 3 (effective date) in its entirety and inserting in lieu thereof the following:

Sec. 3. 17 V.S.A. § 1881 is amended to read:

§ 1881. NUMBER TO BE ELECTED

Senatorial districts and the number of senators to be elected from each are as follows:

- (1) Addison senatorial district, composed of the towns of Addison, Brandon, Bridport, Bristol, Buel's Gore, Cornwall, Ferrisburgh, Goshen, Granville, Hancock, Huntington, Leicester, Lincoln, Middlebury, Monkton, New Haven, Orwell, Panton, Ripton, Salisbury, Shoreham, Starksboro, Vergennes, Waltham, Whiting and Weybridge, and Whiting...... two;
- (2) Bennington senatorial district, composed of the towns of Arlington, Bennington, Dorset, Glastenbury, Landgrove, Manchester, Peru, Pownal, Readsboro, Rupert, Sandgate, Searsburg, Shaftsbury, Somerset, Stamford, Sunderland, Wilmington, Winhall, and Woodford....... two;
- (3) Caledonia senatorial district, composed of the towns of Barnet, Bradford, Burke, Danville, Fairlee, Groton, Hardwick, Kirby, Lyndon, Newark, Newbury, Orange, Peacham, Ryegate, St. Johnsbury, Sheffield, Stannard, Sutton, Topsham, Walden, Waterford, West Fairlee, and Wheelock......two;
- (4) Chittenden senatorial district, composed of the towns of Bolton, Buel's Gore, Burlington, Charlotte, Essex, Hinesburg, Huntington, Jericho, Milton, Richmond, St. George, Shelburne, South Burlington, Underhill, Westford, Williston, and Winooski...... six;
- (6) Franklin senatorial district, composed of the towns of Alburg Alburgh, Bakersfield, Berkshire, Enosburg Enosburgh, Fairfax, Fairfield, Fletcher, Franklin, Georgia, Highgate, St. Albans City, St. Albans Town, Sheldon, and Swanton......two;
- (7) Grand Isle senatorial district, composed of the towns of Colchester, Grand Isle, Isle La Motte, North Hero, and South Hero..... one;
- (8) Lamoille senatorial district, composed of the towns of Belvidere, Cambridge, Elmore, Hyde Park, Johnson, Morristown, Stowe, and Waterville...... one;
- (9) Orange senatorial district, composed of the towns of Braintree, Brookfield, Chelsea, Corinth, Randolph, Strafford, Thetford, Tunbridge, Vershire, Washington, and Williamstown...... one;

- (10) Rutland senatorial district, composed of the towns of Benson, Brandon, Castleton, Chittenden, Clarendon, Danby, Fair Haven, Hubbardton, Ira, Killington, Mendon, Middletown Springs, Mt. Holly, Mt. Tabor, Pawlet, Pittsfield, Pittsford, Poultney, Proctor, Rutland City, Rutland Town, Shrewsbury, Sudbury, Tinmouth, Wallingford, Wells, West Haven, and West Rutland....... three;
- (11) Washington senatorial district, composed of the towns of Barre City, Barre Town, Berlin, Cabot, Calais, Duxbury, East Montpelier, Fayston, Marshfield, Middlesex, Montpelier, Moretown, Northfield, Plainfield, Roxbury, Waitsfield, Warren, Waterbury, Woodbury, and Worcester......three;
- (13) Windsor senatorial district, composed of the towns of Andover, Baltimore, Barnard, Bethel, Bridgewater, Cavendish, Chester, Hartford, Hartland, Ludlow, Mt. Holly, Norwich, Plymouth, Pomfret, Reading, Rochester, Royalton, Sharon, Springfield, Stockbridge, Weathersfield, Weston, West Windsor, Windsor, and Woodstock....... three.

Sec. 4. EFFECTIVE DATE

This act shall take effect on passage and shall apply to representative and senatorial districts for the 2012 election cycle and thereafter.

and that after passage the title of the bill be amended to read: "An act relating to reapportioning the final representative districts of the House of Representatives and the senatorial districts of the Senate"

(Committee vote: 7-0-0)

(For House amendments, see House Journal for April 5, 2012, page 902.)

PROPOSAL OF AMENDMENT TO H. 789 TO BE OFFERED BY SENATOR FLORY

Senator Flory moves that the recommendation of amendment of the Committee on Reapportionment be amended by striking out the first and second proposals of amendment in their entirety.

PROPOSAL OF AMENDMENT TO H. 789 TO BE OFFERED BY SENATOR MULLIN

Senator Mullin moves that the Senate propose to the House to amend the bill by striking out Sec. 1 in its entirety and inserting in lieu thereof a new Sec. 1 to read as follows:

Sec. 1. 17 V.S.A. § 1893, as amended by Sec. 1 of No. 74 of the Acts of the 2011 Adj. Sess. (2012), is amended to read:

§ 1893. INITIAL DIVISION

The state is divided into the following initial districts, each of which shall be entitled to the indicated number of representatives:

District Towns and Cities Representatives

* * *

BENNINGTON-3

Arlington, Glastenbury, Sandgate, Shaftsbury, Stratton, Sunderland, and that portion of the town of Rupert encompassed within a boundary beginning at the point where the boundary line of Rupert and the state of New York intersects with VT Route 153: then northeasterly along the southern side of the centerline of VT 153 to the intersection of East Street; then easterly along the southern side of the centerline of East Street to the intersection of Kent Hollow Road; then southerly along the western side of the centerline of Kent Hollow Road to the boundary of the town of Sandgate; then westerly along the Sandgate town line to the boundary of New York; then northerly along the New York state line to the point of beginning VT Route 315; then northeasterly along the eastern side of the centerline of VT 315 to the boundary of the town of Dorset; then southerly along the Dorset town line to the boundary of Sandgate; then westerly along the Sandgate town line to the boundary of New York; then northerly along the New York state line to the point of beginning

CHITTENDEN-4-1

Charlotte and, in Hinesburg, the following eensus block 003507: 1039 that portion of the town of Hinesburg encompassed within a boundary beginning at the point where the boundary line of Hinesburg and Charlotte intersects with Drinkwater Road; then easterly

| | Road to the intersection of Baldwin Road; then southerly along the western side of the centerline of Baldwin Road; then southerly along the western side of the centerline of Baldwin Road to the houndary of the town of Monly | <u>f</u> |
|----------------|---|--|
| | Baldwin Road to the boundary of the town of Monl then westerly along the Monkton town line to the boundary of Charlotte; then northerly along the Charlotte town line to the point of beginning | 1 |
| CHITTENDEN-4-2 | Hinesburg, except that portion of the town in CHITTENDEN-4-1 | 1 |
| CHITTENDEN-5 | Shelburne and St. George | 2 |
| CHITTENDEN-6 | Burlington and Winooski | 12 |
| CHITTENDEN-7 | South Burlington | 4 |
| CHITTENDEN-8-1 | That portion of the town of Essex not included in CHITTENDEN-8-2 or 8-3 | 2 |
| CHITTENDEN-8-2 | The village of Essex Junction, except the following census block 002601: 1023 that portion of village encompassed within a boundary beginning a point where Pearl Street intersects with Warner Avenue to the intersection with Sunderland Brook; then northwesterly along the southern side of centerline of Sunderland Brook to the intersection of Susie Wilson Road and Pearl Street; then southeast along the northern side of the centerline of Pearl Street to the point of beginning | at the enue ine or left the with terly |
| CHITTENDEN-8-3 | Westford and that portion of the town of Essex encompassed within a boundary beginning at the point where the boundary line of Essex and the town of Colchester intersects with Curve Hill Road; then southeasterly along the northern side of the centerline of Curve Hill Road to the intersection of Lost Nation Road; then southeasterly along the northern side of the centerline of Lost Nation Road to the intersection of Old Stage Road; then northerly along the western side of the centerline of Old Stage Road to the intersection of Towers Road then southeasterly along the northern side of the centerline of Towers Road to the intersection of Cle Drive; then northeasterly along the western side of | ; over |

centerline of Clover Drive to the intersection with Alder Brook; then southeasterly along the northern side of the centerline of Alder Brook to the intersection with Brown's River Road; then easterly along the northern side of the centerline of Brown's River Road to the intersection of Weed Road; then easterly along the northern side of the centerline of Weed Road to the intersection of Jericho Road; then easterly along the northern side of the centerline of Jericho Road to the boundary of the town of Jericho; then northeasterly along the Jericho town line to the boundary of Westford; then westerly along the Westford town line to the boundary of Colchester; then southwesterly along the Colchester town line to the point of beginning 1

CHITTENDEN-9

Colchester

4

...

LAMOILLE-2

Belvidere, Hyde Park, Johnson, <u>and</u> Wolcott, and that portion of the town of Eden not in

ORLEANS LAMOILLE

2

* * *

ORLEANS-2

Coventry, Irasburg, Newport City, and Newport Town, and that portion of the town of Troy encompassed within a boundary beginning at the point where the boundary line of Troy and Newport Town intersects with the Canadian Pacific railway; then northwesterly along the southern side of the centerline of the railway to the intersection of VT Route 105; then northwesterly along the southern side of the centerline of VT 105 to the intersection of East Hill Road; then southerly along the eastern side of the centerline of East Hill Road to the intersection of VT Route 100; then westerly along the southern side of the centerline of VT 100 to the intersection with the Missisquoi River; then southwesterly along the eastern side of the centerline of the Missisquoi River to the boundary of the town of Westfield; then southerly along the Westfield town line to the boundary of the town of Lowell; then easterly along the Lowell town line to the boundary of Newport Town; then northerly along the Newport Town boundary to the point of beginning 2

| ORLEANS- | | |
|------------|--|-----------------------------|
| LAMOILLE | Eden, Jay, Lowell, Troy, Westfield, and that portion of the town of Eden that is west of the centerline of Route 100 Troy not in ORLEANS-2 | n 1 |
| RUTLAND- | | |
| BENNINGTON | Middletown Springs, Pawlet, Tinmouth, that portion the town of Wells not in RUTLAND-1, and that portion of the town of Rupert not in BENNINGTOBENNINGTON-3-2 | |
| RUTLAND-1 | Ira, and Poultney, and that portion of the town of Wencompassed within a boundary beginning at the powhere the boundary line of Wells and Poultney intersects with West Lake Road; then southerly alot the eastern and Lake St. Catherine side of the center of West Lake Road to the intersection of VT Route then northerly along the western and Lake St. Catherine of the centerline of VT 30 to the boundary of Poultney; then westerly along the Poultney town line the point of beginning | ng rline 30; erine |
| RUTLAND-2 | Clarendon, Proctor, Shrewsbury, Tinmouth, Wallingford, and West Rutland | 2 |
| RUTLAND-3 | Castleton, Fair Haven, Hubbardton, Sudbury, and | |
| | West Haven | 2 |
| | * * * | |
| RUTLAND-6 | Brandon, Pittsford, and Sudbury Proctor | 2 |
| RUTLAND- | | |
| WINDSOR 1 | | |
| RUTLAND- | | |
| WINDSOR | Bridgewater, Chittenden, Killington, and Mendon | 1 |
| RUTLAND- | | |
| WINDSOR-2 | Ludlow, Mount Holly, and Shrewsbury | 1 |
| | * * * | |

WINDHAM-5 Marlboro, Newfane, and that portion of the town of

Townshend not in WINDHAM BENNINGTON

WINDHAM-6 Halifax, Whitingham, and Wilmington, and that portion

of the town of Whitingham not in

WINDHAM-BENNINGTON 1

WINDHAM-

BENNINGTON Dover, Readsboro, Searsburg, Somerset,

Stamford, Wardsboro, and that portion of the

town of Townshend Whitingham encompassed within a

boundary beginning at the northernmost point where the boundary line of Townshend and the town of Wardsboro intersects with West Hill Road; then northerly along the eastern side and easterly along the southern side of the centerline of West Hill Road to the intersection of State Forest Road; then easterly along the southern side and southerly along the western side of the centerline of State Forest Road to the boundary of the town of Newfane; then westerly along the town line of Newfane to the boundary line of Wardsboro; then northerly along the town line of Wardsboro to the

point of beginning point where the boundary line of Whitingham and Readsboro intersects with VT Route

100; then southerly along the Readsboro town line to the boundary of the state of Massachusetts; then easterly along the Massachusetts state line to the intersection of Kentfield Road; then northerly along the western side of the centerline of Kentfield Road to the intersection with the Nog Brook; then northerly along the western side of the centerline of Nog Brook to the intersection with VT 100; then southerly along the eastern side and westerly along the southern side of the centerline of VT 100 to

the point of beginning

WINDHAM-

BENNINGTON-

WINDSOR Jamaica, Londonderry, Stratton, Weston, and Winhall

1

* * *

WINDSOR-3-1 Andover, Baltimore, Chester, and that portion of

- 2420 -

the town of Springfield encompassed within a boundary beginning at the point where the boundary line of Springfield and Chester intersects with Route 10; then easterly along the southern side of the centerline of Route 10 to the intersection of Cemetery Road; then easterly along the southern side of the centerline of Cemetery Road to the intersection of School Street; then southerly on the western side of the centerline of School Street to the intersection of Main Street; then easterly on the southern side of the centerline of Main Street to the intersection of Church Street; then southerly along the western side of the centerline of Church Street to the intersection with Great Brook; then southerly along the western side of the centerline of Great Brook to the intersection with of Spoonerville Road; then southerly along the western side of the centerline of Spoonerville Road to the boundary line of Chester; then northerly along the Chester town line to the point of beginning 1

WINDSOR-3-2

That portion of the town of Springfield not in WINDSOR-3-1

2

WINDSOR-4-1

Barnard, that portion of the town of Pomfret not in WINDSOR-5, and that portion of the town of Hartford encompassed within a boundary beginning at the point where the boundary line of Hartford and the town of Norwich intersects with Newton Lane; then southerly along the western side of the centerline of Newton Lane to the intersection of Jericho Street; then westerly along the northern side of the centerline of Jericho Street to the intersection of Dothan Road; then southerly along the western side of the centerline of Dothan Road to the intersection of VT Route 14; then westerly along the northern side of the centerline of VT Route 14 to the intersection of the centerline of Runnels Road and VT Route 14; then at a right angle to a utility pole marked 137T/6 ET&T/3>/136/GMP Corp/156/40030 on the south edge of Route 14; then southerly in a straight line across the White River to the junction of Old River Road and the beginning of Costello Road; then southerly and easterly along the centerline of Costello Road to its end on U.S. Route 4; then westerly along the northern

side of the centerline of U.S. Route 4 to the boundary of the town of Hartland; then westerly and northerly along the town line of Hartland to the boundary of Pomfret; then northeasterly along the town line of Pomfret to the boundary of Norwich; then southeasterly along the town line of Norwich to the point of beginning

WINDSOR-4-2

That portion of the town of Hartford not located in WINDSOR-4-1

2

1

WINDSOR-5

Plymouth, Reading, and Woodstock, and that portion of the town of Pomfret encompassed within a boundary beginning at the point where the boundary line of Pomfret and the town of Barnard intersects with Stage Road; then southeasterly along the southern side of the centerline of Stage Road to the intersection of Pomfret Road; then southeasterly along the southern side of the centerline of Pomfret Road to the boundary of Woodstock; then westerly along the Woodstock town line to the boundary of Barnard; then northerly along the Barnard town line to the point of beginning

* * *

WINDSOR-

<u>RUTLAND-1</u> <u>Ludlow, Mount Holly, and Plymouth</u>

WINDSOR-

RUTLAND

WINDSOR-

<u>RUTLAND-2</u> Bethel, Pittsfield, Rochester, and Stockbridge 1

NEW BUSINESS

Third Reading

H. 53.

An act relating to the Interstate Wildlife Violator Compact.

H. 440.

An act relating to creating an agency and secretary of education and clarifying the purpose of the state board.

H. 464.

An act relating to a moratorium on hydraulic fracturing wells for natural gas and oil production.

H. 484.

An act relating to amendment to the Windham solid waste district charter.

H. 550.

An act relating to the Vermont administrative procedure act.

NOTICE CALENDAR

Second Reading

Favorable with Recommendation of Amendment

S. 172.

An act relating to creating a private activity bond advisory committee.

Reported favorably with recommendation of amendment by Senator Illuzzi for the Committee on Economic Development, Housing and General Affairs.

The Committee recommends that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. STUDY OF STATE OWNERSHIP INTEREST IN VERMONT'S TRANSMISSION ASSETS

- (a) The joint fiscal office shall retain the services of a financial advisor to study the costs, benefits, and risks associated with the state's acquisition of up to a 51-percent ownership interest in Vermont's high-voltage bulk electric (115 kV and above) transmission assets, which are currently owned and financed by Vermont Transco, LLC (Transco) and managed by the Vermont Electric Power Co., Inc. (VELCO). The financial advisor shall report his or her findings and recommendations to the senate committees on economic development, housing, and general affairs and on finance and the house committees on commerce and economic development and on ways and means not later than April 2, 2012. The advisor may rely on public financial filings with the U.S. Federal Energy Regulatory Commission, the Vermont public service board, ISO-New England, any bond prospectus prepared and issued by the corporation, as well as any other available, relevant information.
- (b) The joint fiscal office shall retain the services of a consultant, who may or may not be the same advisor retained under subsection (a) of this section, to study whether the state's acquisition of transmission assets would position the state to influence public benefits such as:

- (1) providing low income or underserved individuals or communities with beneficial products or services;
- (2) promoting economic opportunity for individuals or communities with beneficial products or services;
 - (3) preserving or improving the environment; and
- (4) accomplishing any other identifiable benefit for society or the environment.

The consultant shall report his or her findings and recommendations to the senate committees on economic development, housing, and general affairs and on finance and the house committees on commerce and economic development and on ways and means not later than April 2, 2012.

- (c) Based on the reports authorized under subsections (a) and (b) of this section, the secretary of administration shall make a recommendation as to whether the acquisition of up to 51-percent of Vermont's transmission assets would benefit the people of Vermont and shall provide the reasons for his or her recommendation. The secretary shall submit his or her recommendation to the senate committees on economic development, housing, and general affairs and on finance and the house committees on commerce and economic development and on ways and means not later than April 9, 2012.
- (d) Costs incurred in preparing the reports authorized by this section may be reimbursed from the general fund to the joint fiscal office up to \$250,000.00.

Sec. 2. EFFECTIVE DATE

This act shall be effective on passage.

and that after passage the title of the bill be amended to read: "An act relating to the study of state ownership interest in Vermont's transmission assets".

(Committee vote: 5-0-0)

Reported adversely by Senator Cummings for the Committee on Finance.

(Committee vote: 4-1-2)

Reported adversely by Senator Kitchel for the Committee on Appropriations.

(Committee vote: 5-2-0)

AMENDMENT TO S. 172 TO BE OFFERED BY SENATOR MCCORMACK

Senator McCormack moves to amend the recommendation of amendment of the Committee on Economic Development, Housing and General Affairs in Sec. 1(c) by striking out the words "up to" and inserting in lieu thereof the words no less than

Favorable with Proposal of Amendment

H. 600.

An act relating to mandatory mediation in foreclosure proceedings.

Reported favorably with recommendation of proposal of amendment by Senator White for the Committee on Judiciary.

The Committee recommends that the Senate propose to the House to amend the bill as follows:

<u>First</u>: In Sec. 2, 12 V.S.A. § 4631, in subsection (c), by striking out the words "<u>a randomized</u>" and inserting in lieu thereof the words <u>an objective and</u> neutral

<u>Second</u>: In Sec. 6, in subsection (a) and (c), by striking out the following: "<u>December 3, 2013</u>" where it twice appears and inserting in lieu thereof the following: <u>December 31, 2013</u>

<u>Third</u>: By striking out Sec. 7 in its entirety and inserting in lieu thereof a new Sec. 7 to read as follows:

Sec. 7. EFFECTIVE DATES

- (a) This section and Secs. 1, 5, and 6 of this act shall take effect on passage.
- (b) Secs. 2, 3, and 4 of this act shall take effect on July 1, 2012.

(Committee vote: 4-0-1)

(For House amendments, see House Journal for March 15, 2012, page 645.)

CONCURRENT RESOLUTIONS FOR NOTICE

- **S.C.R. 45** (For text of Resolution, see page 2426 at the end of today's calendar)
- **H.C.R. 336-369** (For text of Resolutions, see Addendum to House Calendar for April 19, 2012)

CONFIRMATIONS

The following appointments will be considered by the Senate, as a group, under suspension of the Rules, as moved by the President *pro tempore*, for confirmation together and without debate, by consent thereby given by the Senate. However, upon request of any senator, any appointment may be singled out and acted upon separately by the Senate, with consideration given to the report of the Committee to which the appointment was referred, and with full debate; and further, all appointments for the positions of Secretaries of Agencies, Commissioners of Departments, Judges, Magistrates, and members of the Public Service Board shall be fully and separately acted upon.

David Luce of Waterbury Center – Member of the Community High School of Vermont Board- By Sen. Kittell for the Committee on Education. (1/13/12)

<u>Patrick Flood</u> of East Calais – Commissioner of the Department of Mental Health – By Sen. Mullin for the Committee on Health and Welfare. (2/8/12)

John Snow of Charlotte – Member of the Vermont Economic Development Authority – By Sen. Fox for the Committee on Finance. (2/8/12)

<u>Martin Maley</u> of Colchester – Superior Court Judge – By Sen. Sears for the Committee on Judiciary. (2/9/12)

<u>Alison Arms</u> of South Burlington – Superior Court Judge – By Sen. Snelli8lng for the Committee on Judiciary. (2/16/12)

Robert Bishop of St. Johnsbury – Member of the State Infrastructure Bank Board – By Sen. MacDonald for the Committee on Finance. (2/21/12)

John Valente of Rutland – Member of the Vermont Municipal Bond Bank – By Sen. McCormack for the Committee on Finance. (2/21/12)

<u>James Volz</u> of Plainfield – Chair of the Public Service Board – By Sen. Cummings for the Committee on Finance. (2/21/12)

Ed Amidon of Charlotte – Member of the Valuation Appeals Board – By Sen. Ashe for the Committee on Finance. (2/24/12)

Bonnie Johnson-Aten of Montpelier – Member of the State Board of Education – By Sen. Doyle for the Committee on Education. (4/20/12)

FOR INFORMATION ONLY

By Senators Ayer and Giard,

By Representatives Jewett of Ripton, Nuovo of Middlebury and Ralston of Middlebury, Lenes of Shelburne, Webb of Shelburne, Devereux of Mount Holly, Evans of Essex, Heath of Westford, Jerman of Essex, Myers of Essex and Waite-Simpson of Essex,

S.C.R. 45. Senate concurrent resolution congratulating the 2012 Vermont Prudential Spirit of Community Award winners.

Whereas, Prudential Financial and the National Association of Secondary School Principals annually cosponsor the Prudential Spirit of Community Awards honoring exceptional middle and high school volunteers, and in each state, one high school and one middle school student is named a state honoree, and two distinguished finalists are selected from one or both age groups, and

Whereas, the state honorees receive \$1,000.00, an engraved silver medallion, and an all-expense-paid trip to Washington, D.C. for the national award presentation, and the distinguished finalists receive an engraved bronze medallion, and

Whereas, in 2012, the Vermont high school honoree is Emery Tillman, a 17-year-old senior at Middlebury Union High School who, while traveling around the world to compete as a freestyle kayaker, engaged in various volunteer projects, including helping to organize river cleanup projects at home and on the Ottawa River in Canada, teaching English to middle schoolers in Chile, preparing meals and coaching soccer at a Zambian orphanage, and volunteering at a malaria clinic in Uganda, and

Whereas, the middle school honoree, Todd Boisjoli, a 13-year-old eighth grader at Shelburne Community School, began his volunteer efforts assisting with a fundraiser for the Vermont Children's Trust Foundation which led to his seeking further ways to volunteer at his school, including managing the school store, working with the elementary school lunch program and his school's recycling program, and participating in alcohol and drug education programs and in projects through his membership on the school leadership council, and

Whereas, outside school, he referees soccer games and has volunteered in post-Tropical Storm Irene relief activities, and

Whereas, distinguished finalist recognition was presented to Alison Cook, a 17-year-old senior at Essex High School who has engaged in numerous school and community activities, including captaining her school's environmental club team which has planted over 200 trees along a local river with funds raised from a recycling program, and

Whereas, distinguished finalist recognition was similarly presented to Lucey Gagner, a 17-year-old senior at Black River High School who is a passionate volunteer with many organizations, including Dismas House, for which she purchases food for a meal she prepares monthly for its residents, now therefore be it

Resolved by the Senate and House of Representatives:

That the General Assembly congratulates the 2012 Vermont Prudential Spirit of Community Award winners, *and be it further*

Resolved: That the Secretary of State be directed to send a copy of this resolution to each of the honored students at their respective schools.