Senate Calendar

TUESDAY, MARCH 20, 2012

SENATE CONVENES AT: 9:30 A.M.

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ORDERS OF THE DAY

ACTION CALENDAR UNFINISHED BUSINESS

Third Reading

S. 106.

An act relating to miscellaneous changes to municipal government law.

AMENDMENT TO S. 106 TO BE OFFERED BY SENATOR FLORY BEFORE THIRD READING

Senator Flory moves to amend the bill in Sec. 7, 24 V.S.A. § 1972, in subdivision (a)(1), after "legislative body shall arrange for one formal publication of the ordinance or rule", by inserting the following: or a concise summary thereof

AMENDMENT TO S. 106 TO BE OFFERED BY SENATOR SEARS BEFORE THIRD READING

Senator Sears moves that the bill be amended as follows:

<u>First</u>: In Sec. 3, 24 V.S.A. § 4451, in subsection (a), after "\$100.00", by striking out "\$300.00" and inserting in lieu thereof \$200.00

Second: In Sec. 3, 24 V.S.A. § 4451, in subsection (b), after "\$100.00", by striking out "\$300.00" and inserting in lieu thereof \$200.00

Second Reading

Favorable with Recommendation of Amendment

S. 115.

An act relating to malpractice claims against public defender contract attorneys.

Reported favorably with recommendation of amendment by Senator Snelling for the Committee on Judiciary.

The Committee recommends that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 13 V.S.A. § 5241 is added to read:

§ 5241. INEFFECTIVE ASSISTANCE CLAIM

No action shall be brought for professional negligence against a criminal defense attorney under contract with or providing ad hoc legal services for the

office of the defender general unless the plaintiff has first successfully prevailed in a claim for post-conviction relief based upon ineffective assistance of counsel in the same or a substantially related matter. Failure to prevail in a claim for post-conviction relief based upon ineffective assistance of counsel under contract with or providing ad hoc legal services for the office of the defender general shall bar any claim against the attorney based upon the attorney's representation in the same or a substantially related matter.

and that after passage the title of the bill be amended to read: "An act relating to ineffective assistance claims against assigned counsel"

(Committee vote: 5-0-0)

S. 148.

An act relating to a pilot project on expediting development of small hydroelectric plants.

Reported favorably with recommendation of amendment by Senator McCormack for the Committee on Natural Resources and Energy.

The Committee recommends that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. FINDINGS

The general assembly finds:

- (1) The existing policy of the state of Vermont is to promote development and use of renewable energy projects, including hydroelectric projects.
- (2) The Comprehensive Energy Plan issued in December 2011 by the department of public service (DPS) states in Sec. 5.8.2.1.1:

Opinions differ on the amount of available hydropower that is available in Vermont. Depending on assumptions used, reports vary from 25 MW at 44 sites (estimated by the ANR [agency of natural resources] in 2008) to 434 MW at 1,291 sites (estimated in a DOE [Department of Energy] study in 2006). A 2007 study for the DPS identified more than 90 MW developable at 300 of the existing 1,200 existing dams.

(3) Many hydroelectric projects require a license from the Federal Energy Regulatory Commission (FERC) unless FERC grants an exemption. The length and cost of the process of obtaining a FERC license or exemption do not vary significantly with the capacity of the hydroelectric project. However, the ability of a hydroelectric project to absorb this cost decreases as the capacity of the project grows smaller.

- (4) There are two classes of hydroelectric license exemptions granted by FERC:
- (A) Small hydropower projects, which are five megawatts or less, that will be built at an existing dam, or projects that utilize a natural water feature for head or an existing project that has a capacity of five megawatts or less and proposes to increase capacity.
- (B) Conduit exemptions for generating capacities of 15 megawatts or less for nonmunicipal and 40 megawatts or less for a municipal project. The conduit must have been constructed primarily for purposes other than power production and be located entirely on nonfederal lands. In this context, "conduit" refers to a human-made water conveyance (e.g., an irrigation canal).
- (5) In August 2010, FERC and the state of Colorado, through its energy office, entered into a memorandum of understanding "to streamline and simplify the authorization of small-scale hydropower projects." Under this agreement, Colorado has undertaken a pilot project to test options for simplifying the procedures to authorize the exemptions described in subdivision (4) of this section for projects in Colorado while ensuring environmental safeguards. The state's prescreening will allow FERC to waive stages of its exemption authorization process. The pilot project will continue until 20 projects have gone through the program.
- (6) In Vermont, the state energy office is the department of public service and the main agency engaged in environmental regulation is the agency of natural resources (ANR). When a FERC license is sought for a hydroelectric project in Vermont, ANR reviews the project and determines whether to issue a certification under the Clean Water Act, 33 U.S.C. § 1341, that the project will not violate water quality standards adopted under that act.
- (7) In a report to the general assembly entitled "The Development of Small Hydroelectric Projects in Vermont" (Jan. 9, 2008) at p. 19, ANR states that most hydroelectric projects in Vermont are smaller than five MW in capacity.
- Sec. 2. MEMORANDUM OF UNDERSTANDING; SMALL HYDROELECTRIC PROJECTS
- (a) In consultation with the secretary of natural resources (the secretary), the commissioner of the department of public service (the commissioner) shall enter into a memorandum of understanding (MOU) with the Federal Energy Regulatory Commission (FERC) for a project to simplify the procedures for FERC's granting exemptions to its license requirements for projects in Vermont that constitute small conduit hydroelectric facilities and small hydroelectric power projects as defined in 18 C.F.R. § 4.30 (the MOU project).

By July 15, 2012, the commissioner shall initiate with FERC the process of negotiating this MOU.

- (b) In negotiating and entering into this MOU, the commissioner shall seek terms at least as favorable to the development of in-state hydroelectric projects as those contained in the August 2010 "Memorandum of Understanding between the Federal Energy Regulatory Commission and the State of Colorado through the Governor's Energy Office to Streamline and Simplify the Authorization of Small Scale Hydropower Projects."
- (c) In negotiating and entering into an MOU under this section, the commissioner in consultation with the secretary shall offer and agree to prescreening by the state of Vermont of hydroelectric projects participating in the MOU project.
- (d) A MOU between the commissioner of public service and FERC under this section shall bind the state of Vermont and its agencies, including the department of public service and the agency of natural resources.
- (e) No later than January 15, 2013 and annually by each January 15 thereafter through the first January 15 after completion of the MOU project, the commissioner shall submit a written report to the general assembly detailing the progress of the project, including an identification of each hydroelectric project participating in the MOU project. The provisions of 2 V.S.A. § 20(d) (expiration of required reports) shall not apply to the report to be submitted under this subsection.
- (f) On entry into an MOU with FERC under this section, the commissioner shall submit a copy of the MOU to the general assembly.
- (g) As necessary and appropriate, the commissioner and the secretary shall seek funding from available sources to support the MOU project under this section, including funding from a federal agency or funding that may be available because a participating hydroelectric project will provide benefits to the regional electric transmission or local electric transmission and distribution systems. Inception of the MOU project shall not be contingent on receipt of such funding.

Sec. 3. MICRO HYDROELECTRIC PROJECTS; STUDY; REPORT

By January 15, 2013, the secretary of natural resources (the secretary), in consultation with the commissioner of the department of public service, shall evaluate options to facilitate the development in Vermont of micro hydroelectric projects and shall submit a report to the general assembly stating the results of this evaluation and providing the secretary's recommendations on how to facilitate such development.

- (1) For the purpose of this section, "micro hydroelectric project" shall mean a hydroelectric project having a nameplate capacity of 100 kilowatts or less.
- (2) The evaluation and report under this section shall address the regulatory barriers to the development of in-state micro hydroelectric projects.
- (3) The report shall include the secretary's recommendations on how these barriers may be appropriately addressed, while protecting environmental quality, in order to facilitate the development of micro hydroelectric projects, including potential mechanisms to increase the transparency and reduce the cost and time of the process to obtain necessary government approvals.
- (4) The report shall attach recommended legislation to facilitate the development in Vermont of micro hydroelectric projects.
- (5) In preparing the report under this section, the secretary may build on work performed in preparing prior reports and studies that address the same subject matter.

Sec. 4. EFFECTIVE DATE

This act shall take effect on passage.

and that after passage the title of the bill be amended to read: "An act relating to expediting development of small and micro hydroelectric projects"

(Committee vote: 5-0-0)

S. 202.

An act relating to regulation of flood hazard areas.

Reported favorably with recommendation of amendment by Senator Lyons for the Committee on Natural Resources and Energy.

The Committee recommends that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 10 V.S.A. chapter 32 is amended to read:

CHAPTER 32. FLOOD HAZARD AREAS

§ 751. PURPOSE

The purpose of this chapter is to minimize and prevent the loss of life and property, the disruption of commerce, the impairment of the tax base, and the extraordinary public expenditures and demands on public service that result from flooding; to ensure that the development of the flood hazard areas of this state is accomplished in a manner consistent with the health, safety and welfare of the public; to provide state assistance to local government units in

management of flood hazard areas; to coordinate federal, state, and local management activities for flood hazard areas; to encourage local government units to manage flood hazard areas and other flood-prone lands; to provide state assistance to local government units in management of flood-prone lands; to authorize adoption of state rules for management in a flood hazard area of development that is exempt from municipal land use regulation under 24 V.S.A. chapter 117; to maintain the wise agricultural use of flood-prone lands; to carry out a comprehensive statewide flood hazard area management program for the state in order to make the state and units of local government eligible ensure eligibility for flood insurance under the requirements of the federal department of housing and urban development in administering Title XIII of the Housing and Urban Development Act of 1968 National Flood Insurance Program.

§ 752. DEFINITIONS

For the purpose of this chapter:

- (1) "Agency" means the agency of natural resources.
- (2) "Development," for the purposes of flood hazard area management and regulation, shall have the same meaning as "development" under 44 C.F.R. § 59.1.
- (3) "Flood hazard area" means an area which would be inundated in a flood of such severity that the flood would be statistically likely to occur once in every hundred years. In appropriate circumstances this might be the 1927 or the 1973 flood. In delineating any flood hazard area for the one hundred year flood based upon prior floods, flood control devices such as, but not limited to dams, canals, and channel work should be considered in the delineation shall have the same meaning as "area of special flood hazard" under 44 C.F.R. § 59.1.
- (3)(4) "Flood proofing" shall have the same meaning as "flood proofing" under 44 C.F.R. § 59.1.
- (5) "Floodway" means the channel of a watercourse and adjacent land areas which are required to carry and discharge the one hundred year flood within a regulated flood hazard area without substantially increasing the flood heights delineation shall have the same meaning as "regulatory floodway" under 44 C.F.R. § 59.1.
- (4) "Flood proofing" means any combination of structural and nonstructural additions, changes, or adjustments to properties and structures, primarily for the reduction or elimination of flood damage to lands, water and sanitary facilities, structures and contents of buildings delineation.

- (5)(6) "Legislative body" means the board of selectmen selectboard, trustees, mayor, city council, and board of aldermen alderboard of a municipality.
 - (6)(7) "Municipality" means any town, city, or incorporated village.
- (7)(8) "Obstruction" means any natural or artificial condition including but not limited to, real estate which may impede, retard, or change the direction of the flow of water, either in itself or by catching or collecting debris carried by the water, or so situated that the flow of the water might carry it downstream to the damage of life or property "National Flood Insurance Program" means the National Flood Insurance Program under 42 U.S.C. chapter 50 and implementing federal regulations in 44 C.F.R. parts 59 and 60.
- (8)(9) "Regional planning commission" means the regional planning commission of which a municipality is a member or would be a member based upon its location.
- (10) "River corridor" means the land area adjacent to a river that is required to accommodate the dimensions, slope, planform, and buffer of the naturally stable channel and that is necessary to maintain or restore dynamic equilibrium condition, as that term is defined in section 1422 of this title, and minimize fluvial erosion hazards, as delineated by the agency of natural resources in accordance with river corridor protection procedures.
- (9)(11) "Secretary" means the secretary of the agency of natural resources or the secretary's duly authorized representative.

§ 753. FLOOD HAZARD AREAS; COOPERATION; MAPPING

- (a) Cooperation to secure flood insurance. To meet the objective of this chapter and the requirements of 24 V.S.A. § 4412, the designation and management of flood hazard areas shall adhere to the following procedure and schedule. All The secretary and all municipalities, regional planning commissions, and departments and agencies of state government shall mutually cooperate to these ends achieve the purposes of this chapter and to secure flood plain insurance for municipalities and the state of Vermont. All correspondence sent to a municipality pursuant to this chapter shall be sent to the municipal clerk, the legislative body, and the planning commission, and the conservation commission if one exists. Copies of this correspondence shall be sent to the regional planning commission; and the agency of commerce and community development, and the state planning office.
- (b) Notice of designation of flood hazard areas; maps. The secretary shall, as the information becomes available, provide each municipality with a

designation of flood hazard areas. The designation shall include a map or maps.

(c) Permit application review by certified floodplain managers. The secretary may delegate to a certified flood plain manager for a regional planning commission or for a municipality with a flood hazard area bylaw or ordinance the secretary's authority under 24 V.S.A. § 4424(a)(2)(D) to review and provide technical comments on a proposed permit for new construction or substantial improvement in a flood hazard area. The secretary shall establish a procedure for authorizing a certified floodplain manager to conduct the review required under 24 V.S.A. § 4424(a)(2)(D), including eligibility requirements for authorization to conduct permit application review and an approved process or list of approved certifications that the secretary shall accept as proof of floodplain management certification. Comments provided by a certified floodplain manager delegated under this subsection shall not be binding on a municipality.

§ 754. FLOOD HAZARD AREA RULES; DEVELOPMENT EXEMPT FROM MUNICIPAL REGULATION

- (a) Rulemaking authority. On or before July 1, 2013, the secretary shall adopt rules pursuant to 3 V.S.A. chapter 25 that establish requirements for the issuance and enforcement of permits applicable to development that is:
- (1) exempt from municipal land use regulation under 24 V.S.A. chapter 117; and
- (2) located within a flood hazard area of a municipality that has adopted a flood hazard bylaw or ordinance under 24 V.S.A. chapter 117.
 - (b) Required rulemaking content. The rules shall:
- (1) set forth the requirements necessary to ensure that development that is exempt from municipal land use regulation under 24 V.S.A. chapter 117 is regulated by the state in order to comply with the regulatory obligations set forth under the National Flood Insurance Program.
- (2) be designed to ensure that the state and municipalities meet community eligibility requirements for the National Flood Insurance Program.
- (3) require that the secretary provide to a municipality in which the development will occur notice of an application received under this section and a copy of the permit issued.
 - (c) Discretionary rulemaking; general permit. The rules may:

- (1) establish requirements that exceed the requirements of the National Flood Insurance Program for development that is exempt from municipal land use regulation under 24 V.S.A. chapter 117.
- (2) establish requirements, allowances, or exemptions for the regulation of development in established "downtowns" and "village centers," as those terms are defined in 24 V.S.A. § 2791(3) and (10), provided that such requirements comply with the minimum regulatory obligations set forth under the National Flood Insurance Program.
- (d) General permit. The rules authorized by this section may establish requirements for a general permit to implement the rules adopted under this section, including authorization under the general permit to conduct specified development without notifying or reporting to the secretary or to an agency delegated under subsection (i) of this section.
- (e) Consultation with interested parties. Prior to adopting or amending rules under this section, the secretary shall solicit the recommendations of and consult with affected and interested persons and entities such as: the Federal Emergency Management Agency; the secretary of commerce and community development; the secretary of agriculture, food and markets; the secretary of transportation; the regional planning commissions; and the Vermont League of Cities and Towns.
- (f) FEMA approval. On completing the rulemaking process under 3 V.S.A. chapter 25, the secretary shall promptly request the Federal Emergency Management Agency's approval of the rules adopted pursuant to this section.
- (g) Effective date of rules. Notwithstanding 3 V.S.A. § 845(d), rules adopted under this section shall take effect 120 days after they are approved by the Federal Emergency Management Agency.
- (h) Permit requirement. Upon the effective date of the rules required by this section, no person shall commence or conduct development that is exempt from municipal land use regulation under 24 V.S.A. chapter 117 in a flood hazard area in a municipality that has adopted a flood hazard area bylaw or ordinance under 24 V.S.A. chapter 117 without a permit issued by the secretary under the rules required by this section.

(i) Delegation.

- (1) The secretary may delegate to another state agency the authority to implement the rules adopted under this section, to issue a permit under subsection (h) of this section, and to enforce the rules and a permit.
- (2) A memorandum of understanding shall be entered into between the secretary and a delegated state agency for the purpose of specifying

implementation of requirements of this section and the rules adopted under this section, issuance of a permit or coverage under a general permit under this section, and enforcement of the rules and permit required by this section. Prior to entering a memorandum of understanding, the secretary shall post the proposed memorandum of understanding on its website for 30 days for notice and comment. When the memorandum of understanding is posted, it shall include a summary of the proposed memorandum; the name, telephone number, and address of a person able to answer questions and receive comments on the proposal; and the deadline for receiving comments. A final copy of a memorandum of understanding entered into under this section shall be sent to the chairs of the house and senate committees on natural resources and energy, the house committee on fish, wildlife and water resources, and any other committee that has jurisdiction over an agency that is a party to the memorandum of understanding.

(j) Municipal authority. This section and the rules adopted under it shall not prevent a municipality from adopting substantive requirements for development in a flood hazard area bylaw or ordinance under 24 V.S.A. chapter 117 that are more stringent than the rules required by this section, provided that the bylaw or ordinance only shall apply to development that is not exempt from municipal land use regulation under 24 V.S.A. chapter 117.

§ 755. MUNICIPAL EDUCATION; MODEL FLOOD HAZARD AREA BYLAW OR ORDINANCE

- (a) Education and assistance. The secretary, in consultation with regional planning commissions, shall provide ongoing education, technical assistance, and guidance to municipalities regarding the requirements under 24 V.S.A. chapter 117 necessary for compliance with the National Flood Insurance Program.
- (b) Model flood hazard area bylaw or ordinance. The secretary shall create and make available to municipalities a model flood hazard area bylaw or ordinance for potential adoption by municipalities pursuant to 24 V.S.A. chapter 117 or 24 V.S.A. § 2291. The model bylaw or ordinance may include provisions that exceed the minimum requirements of the National Flood Insurance Program in order to encourage municipal land use regulation of nonexempt development in a manner that minimizes the risk of harm to life, property, and infrastructure from flooding.
- (c) Assistance to municipalities with no flood hazard area bylaw or ordinance. The secretary, in consultation with municipalities, municipal organizations, and regional planning commissions, shall provide education and technical assistance to municipalities that lack a flood hazard area bylaw or ordinance in order to encourage adoption of a flood hazard area bylaw or

ordinance that qualifies the municipality for the National Flood Insurance Program.

* * * Stream Alteration; Emergency Activities * * *

Sec. 2. 10 V.S.A. § 1002 is amended to read:

§ 1002. DEFINITIONS

Wherever used or referred to in this chapter, unless a different meaning clearly appears from the context:

- (1) "Artificial regulation of stream flow" means the intermittent or periodic manipulation of water levels and the intermittent or periodic regulation of discharge of water into the stream below the dam.
- (2) "Banks" means that land area immediately adjacent to the bed of the stream, which is essential in maintaining the integrity thereof.
- (3) "Bed" means the maximum area covered by waters of the stream for not less than 15 consecutive days in one year.
 - (4) "Board" means the natural resources board.
 - (5) "Cross section" means the entire channel to the top of the banks.
- (6) "Dam" applies to any artificial structure on a stream or at the outlet of a pond or lake, which is utilized for holding back water by ponding or storage together with any penstock, flume, piping or other facility for transmitting water downstream to a point of discharge, or for diverting water from the natural watercourse to another point for utilization or storage.
 - (7) "Department" means the department of environmental conservation.
- (8) [Repealed.] "Instream material" means gravel, soil, silt, or large woody debris in the bed of a watercourse or within the banks of a watercourse.
- (9) "Person" means any individual; partnership; company; corporation; association; unincorporated association; joint venture; trust; municipality; the state of Vermont or any agency, department, or subdivision of the state, any federal agency, or any other legal or commercial entity.
- (10) "Watercourse" means any perennial stream. "Watercourse" shall not include ditches or other constructed channels primarily associated with land drainage or water conveyance through or around private or public infrastructure.
- (11) "Secretary" means the secretary of the agency of natural resources, or the secretary's duly authorized representative.

- (12) "Berm" means a linear fill of earthen material on or adjacent to the bank of a watercourse constructed for the purpose of constraining waters from entering a flood hazard area or river corridor, as those terms are defined in subdivisions 752(3) and (10) of this title.
- (13) "Large woody debris" means any piece of wood with a diameter of 10 or more inches and a length of 10 or more feet.
- Sec. 3. 10 V.S.A. § 1021 is amended to read:

§ 1021. ALTERATION PROHIBITED; EXCEPTIONS

- (a) A person shall not change, alter, or modify the course, current, or cross section of any watercourse or of designated outstanding resource waters, within or along the boundaries of this state either by movement, fill, or by excavation of ten cubic yards or more of instream material in any year, unless authorized by the secretary. A person shall not construct a berm in a flood hazard area or river corridor, as those terms are defined in subdivisions 752(3) and (10) of this title, unless authorized by the secretary or constructed as an emergency protective measure under subsection (b) of this section.
- (b) This subchapter shall not apply to emergency protective measures necessary to preserve life or to prevent severe imminent damage to public or private property, or both. The protective measures shall:
- (1) be limited to the minimum amount necessary to remove imminent threats to life or property, shall;
- (2) have prior approval from a member of the municipal legislative body and shall;
- (3) be reported to the secretary by the legislative body within 72 24 hours after the onset of the emergency; and
- (4) be implemented in a manner consistent with the rules adopted under section 1027 of this title regarding stream alteration during a declared emergency.
- (c)(1) No person shall remove gravel instream material from any watercourse primarily for construction or for sale.
- (2) No person shall remove instream material from any watercourse for the purpose of constructing a berm in a river corridor or flood plain, as those terms are defined in subdivisions 752(3) and (10) of this title, unless the construction of the berm is permitted by the secretary under section 1023 of this title or construction of the berm is an emergency protective measure under subsection (b) of this section.

- (d) Notwithstanding subsection (c) of this section, a riparian owner may remove up to 50 cubic yards of gravel instream material per year from that portion of a watercourse running through or bordering on the owner's property, provided:
- (1) the material shall be removed only for the owner's use on the owner's property;
- (2) the material removed shall be above the waterline <u>of the watercourse</u> at the time of removal; and
- (3) at least 72 hours prior to the removal of 10 cubic yards, or more, the landowner shall notify the secretary;
- (4) however, if the portion of the watercourse in question has been designated as outstanding resource waters, then the riparian owner may so remove no more than 10 cubic yards of gravel instream material per year, and must shall notify the secretary at least 72 hours prior to the removal of any gravel instream material.
- (e) This subchapter does not apply to dams subject to chapter 43 of this title nor to highways or bridges subject to 19 V.S.A. § 10(12).
- (f) This subchapter shall not apply to accepted agricultural or silvicultural practices, as defined by the secretary of agriculture, food and markets, or the commissioner of forests, parks and recreation, respectively.
- (g) Nothing in this chapter shall prohibit, in the normal use of land, the fording of or access to a watercourse by a person with the right or privilege to use the land.

* * *

Sec. 4. 10 V.S.A. § 1023 is amended to read:

§ 1023. INVESTIGATION, PERMIT

- (a) Upon receipt of an application, the secretary shall cause an investigation of the proposed change to be made. Prior to making a decision, a written report shall be made by the secretary concerning the effect of the proposed change on the watercourse. The permit shall be granted, subject to such conditions determined to be warranted, if it appears that the change:
- (1) will not adversely affect the public safety by increasing flood <u>or fluvial erosion</u> hazards;
 - (2) will not significantly damage fish life or wildlife;
 - (3) will not significantly damage the rights of riparian owners; and

- (4) in case of any waters designated by the board as outstanding resource waters, will not adversely affect the values sought to be protected by designation.
- (b) The reasons for the action taken under this section shall be set forth in writing to the applicant. Notice of the action of the secretary shall also be sent to the selectmen of the town in which the proposed change is located, and to each owner of property which abuts or is opposite the land where the alteration is to take place.
- (c) If the local legislative body and planning commission determine in writing by majority vote of each that gravel instream material in a watercourse is threatening life or property, due to increased potential for flooding, and that the removal of gravel instream material is necessary to prevent the threat to life or property, and if a complete permit application has been submitted to the secretary, requesting authority to remove gravel instream material in the minimum amount necessary to remove threats to life or property, the local legislative body and the planning commission may request an expedited review of the complete permit application by notifying the secretary and providing copies of their respective decisions. If the secretary fails to approve or deny the application within 45 calendar days of receipt of notice of the decisions, the application shall be deemed approved and a permit shall be deemed to have been granted. Gravel Instream material removed shall be used only for public purposes, and cannot be sold, traded, or bartered. The fact that an application for a permit has been filed under this subsection shall not limit the ability to take emergency measures under subsection 1021(b) of this title. For the purposes of section 1024 of this title, if a permit has been deemed to have been granted under this subsection, that permit shall constitute a decision of the secretary.
- (d) The secretary shall conduct training programs or seminars regarding how to conduct the stream alteration, water quality review, stormwater discharge, and wastewater discharge activities necessary during a state of emergency declared under 20 V.S.A. chapter 1. The secretary shall make the training programs or seminars available to agency employees in an agency division other than the watershed management division, employees of other state agencies, regional planning commission members and employees, and municipal officers and employees.
- (e) The secretary is authorized to enter into reciprocal mutual aid agreements or compacts with other states in the region to assist the secretary and the state in addressing watershed, river management, and transportation system issues that arise when a state of emergency is declared under 20 V.S.A. § 9.

Sec. 5. 10 V.S.A. § 1027 is added to read:

§ 1027. RULEMAKING; EMERGENCY PERMIT

- (a) The secretary may adopt rules to implement the requirements of this subchapter.
- (b) The secretary shall adopt rules regarding the permitting of stream alteration activities under this subchapter when a state of emergency is declared under 20 V.S.A. chapter 1. A rule adopted under this subsection may include a requirement that an activity receive an individual stream alteration emergency permit or receive coverage under a general stream alteration emergency permit. A rule adopted under this subsection may establish:
- (1) criteria for coverage under an individual or general emergency permit;
- (2) criteria for different categories of activities covered under a general emergency permit; and
- (3) reporting requirements for categories of activities, including authorizing activities that do not require reporting to the secretary or that require reporting to the secretary after initiation or completion of the activity.
- (4) requirements for public notification of permitted activities, including notification after initiation or completion of a permitted activity;
 - (5) requirements for coordination with state and municipal authorities;
- (6) requirements that the secretary document permitted activity, including, at a minimum, requirements for documenting permit terms, permit duration, and the nature of activity when such activity is authorized to notify the secretary after initiation or completion of stream alteration.
- Sec. 6. 10 V.S.A. § 1264 is amended to read:
- § 1264. STORMWATER MANAGEMENT

- (k) The secretary shall adopt rules regarding the permitting of stormwater discharges under this section when a state of emergency is declared under 20 V.S.A. chapter 1. A rule adopted under this subsection may include a requirement that an activity receive an individual stormwater discharge emergency permit or receive coverage under a general stormwater discharge emergency permit. A rule adopted under this subsection may establish:
- (1) criteria for coverage under an individual or general emergency permit;

- (2) criteria for different categories of activities covered under a general emergency permit;
- (3) reporting requirements for categories of activities, including authorizing activities that do not require reporting to the secretary or that require reporting to the secretary after initiation or completion of the activity;
- (4) requirements for public notification of permitted activities, including notification after initiation or completion of a permitted activity;
 - (5) requirements for coordination with state and municipal authorities;
- (6) requirements that the secretary document permitted activity, including, at a minimum, requirements for documenting permit terms, permit duration, and the nature of activity when such activity is authorized to notify the secretary after initiation or completion of stormwater discharge or other activity.
 - * * * River Corridor Assessment and Planning * * *

Sec. 7. 10 V.S.A. § 1421 is amended to read:

§ 1421. POLICY

To aid in the fulfillment of the state's role as trustee of its navigable waters and to promote public health, safety, convenience, and general welfare, it is declared to be in the public interest to make studies, establish policies, make plans, make rules, encourage and promote buffers adjacent to lakes, ponds, reservoirs, rivers, and streams of the state, encourage and promote protected river corridors adjacent to rivers and streams of the state, and authorize municipal shoreland and river corridor protection zoning bylaws for the efficient use, conservation, development, and protection of the state's water resources. The purposes of the rules shall be to further the maintenance of safe and healthful conditions; prevent and control water pollution; protect spawning grounds, fish, and aquatic life; control building sites, placement of structures, and land uses; reduce fluvial erosion hazards; reduce property loss and damage; preserve shore cover, natural beauty, and natural stability; and provide for multiple use of the waters in a manner to provide for the best interests of the citizens of the state.

Sec. 8. 10 V.S.A. § 1422 is amended to read:

§ 1422. DEFINITIONS

In this chapter, unless the context clearly requires otherwise:

(1) "Agency" means the agency of natural resources.

(7) "Secretary" means the secretary of natural resources or the secretary's duly authorized representative.

- (12) "River corridor" means the land area adjacent to a river that is required to accommodate the dimensions, slope, planform, and buffer of the naturally stable channel, and necessary to maintain or restore fluvial dynamic equilibrium conditions and minimize fluvial erosion hazards, as delineated by the agency of natural resources in accordance with river corridor protection procedures.
- (13) "River" means the full length and width, including the bed and banks, of any watercourse, including rivers, streams, creeks, brooks, and branches, which experience perennial flow. "River" does not mean constructed drainageways, including water bars, swales, and roadside ditches.
- (14) "Equilibrium condition" means the width, depth, meander pattern, and longitudinal slope of a stream channel that occurs when water flow, sediment, and woody debris are transported by the stream in such a manner that it generally maintains dimensions, pattern, and slope without unnaturally aggrading or degrading the channel bed elevation.
- (15) "Flood hazard area" shall have the same meaning as "area of special flood hazard" under 44 C.F.R. § 59.1.
- (16) "Fluvial erosion" means the erosion or scouring of riverbeds and banks during high flow conditions of a river.
- (17) "Geomorphic condition" means the degree of departure from the dimensions, pattern, and profile associated with a naturally stable channel representing the unique dynamic equilibrium condition of a river segment.
- (18) "River corridor protection area" means the area within a delineated river corridor subject to fluvial erosion that may occur as a river establishes and maintains the dimension, pattern, and profile associated with its dynamic equilibrium condition and that would represent a hazard to life, property, and infrastructure placed within the area.
- (19) "Sensitivity" means the potential of a river, given its inherent characteristics and present geomorphic conditions, to be subject to a high rate of fluvial erosion and other river channel adjustments, including erosion, deposit of sediment, and flooding.

Sec. 9. 10 V.S.A. § 1427 is amended to read:

§ 1427. RIVER CORRIDORS AND BUFFERS

- (a) River corridor and floodplain management program. The secretary of natural resources shall establish a river corridor and floodplain management program to aid and support the municipal adoption of river corridor, floodplain, and buffer bylaws. Under the river corridor and floodplain management program, the secretary shall:
- (1) upon request, provide municipalities with maps of designated river corridors within the municipality. A river corridor map provided to a municipality shall delineate a recommended buffer that is based on site-specific conditions. The secretary shall provide maps under this subdivision based on a priority schedule established by the secretary in procedure; and assess the geomorphic condition and sensitivity of the rivers of the state and identify where the sensitivity of the river poses a probable risk of harm to life, property, or infrastructure. As used in this section, "infrastructure" means state and municipal highways and roads, public and private buildings, public and private utility construction, and cemeteries.
- (2) <u>delineate and map river corridors based on the river sensitivity assessments required under subdivision (1) of this subsection according to a priority schedule established by the secretary by procedure; and</u>
- (3) develop recommended best management practices for the management of river corridors, floodplains, and buffers.
- (b) River sensitivity assessment. No later than February 1, 2011, the secretary of administration, after consultation with the state agencies of relevant jurisdiction, shall offer financial incentives to municipalities through existing grants and pass through funding programs which encourage municipal adoption and implementation of zoning bylaws that protect river corridors and buffers Notwithstanding the schedule established by the secretary under subdivision (a)(2) of this section, the secretary may complete a sensitivity assessment for a river if, in the secretary's discretion, the sensitivity of a river and the risk it poses to life, property, and infrastructure require an expedited assessment.
- (c) No later than February 1, 2011, the agency of natural resources shall define minimum standards for municipal eligibility for any financial incentives established under subsection (b) of this section Municipal consultation during river assessment. Prior to and during an assessment of river sensitivity required under subsection (a) of this section, the secretary shall consult with the legislative body or designee of municipalities in which a river is located.

Sec. 10. 10 V.S.A. §§ 1428 is added to read:

§ 1428. RIVER CORRIDOR PROTECTION

- (a) River corridor maps. Upon completion of a sensitivity assessment for a river or river segment under section 1427 of this title, the secretary shall provide to each municipality and regional planning commission in which the river or river segment is located a copy of the sensitivity assessment and a river corridor map for the municipality and region. A river corridor map provided to a municipality and regional planning commission shall identify floodplains and river corridor protection areas and shall recommend best management practices, including vegetated buffers, based on site-specific conditions. The secretary shall post a copy of the sensitivity assessment and river corridor map to the agency of natural resources' website. A municipality shall post a copy of a sensitivity assessment or river corridor map received under this subsection in the municipal offices of the municipality or municipalities in which the river or river segment is located.
- (b) Flood resilient communities program; incentives. No later than February 1, 2013, the secretary of administration, after consultation with the state agencies of relevant jurisdiction, shall establish a flood resilient communities program. The program shall list the existing financial incentives under state law for which municipalities may apply for financial assistance, when funds are available, for municipal adoption and implementation of bylaws under 24 V.S.A. chapter 117 that protect river corridors and floodplains. The secretary of natural resources shall summarize minimum standards for municipal eligibility for any financial incentives established under this subsection.

* * * Municipal Planning; Flood Hazard and River Corridor Protection Areas * * *

Sec. 11. 24 V.S.A. § 4303 is amended to read:

§ 4303. DEFINITIONS

The following definitions shall apply throughout this chapter unless the context otherwise requires:

* * *

(8) "Flood hazard area" for purposes of section 4424 of this title means the land subject to flooding from the base flood. "Base flood" means the flood having a one percent chance of being equaled or exceeded in any given year shall have the same meaning as "area of special flood hazard" under 44 C.F.R. § 59.1. Further, with respect to flood, river corridor protection area, and other

hazard area regulation pursuant to this chapter, the following terms shall have the following meanings:

- (A) "Floodproofing" means any combination of structural and nonstructural additions, changes, or adjustments to properties and structures that substantially reduce or eliminate flood damage to any combination of real estate, improved real property, water or sanitary facilities, structures, and the contents of structures shall have the same meaning as "flood proofing" under 44 C.F.R. § 59.1.
- (B) "Floodway" means the channel of a river or other watercourse and the adjacent land area that must be reserved in order to discharge the base flood without accumulatively increasing the water surface elevation more than one foot shall have the same meaning as "regulatory floodway" under 44 C.F.R. § 59.1.
- (C) "Hazard area" means land subject to landslides, soil erosion, <u>fluvial erosion</u>, earthquakes, water supply contamination, or other natural or human-made hazards as identified within a "local mitigation plan" <u>enacted under section 4424 of this title</u> and in conformance with and approved pursuant to the provisions of 44 C.F.R. <u>section</u> § 201.6.
- (D) <u>"National Flood Insurance Program" means the National Flood Insurance Program under 42 U.S.C. chapter 50 and implementing federal regulations in 44 C.F.R. parts 59 and 60.</u>
- (E) "New construction" means construction of structures or filling commenced on or after the effective date of the adoption of a community's flood hazard bylaws.
- (E)(F) "Substantial improvement" means any repair, reconstruction, or improvement of a structure, the cost of which equals or exceeds 50 percent of the market value of the structure either before the improvement or repair is started or, if the structure has been damaged and is being restored, before the damage occurred. However, the term does not include either of the following:
- (i) Any project or improvement of a structure to comply with existing state or local health, sanitary, or safety code specifications that are solely necessary to assure safe living conditions.
- (ii) Any alteration of a structure listed on the National Register of Historic Places or a state inventory of historic places.
- (G) "Equilibrium condition" means the width, depth, meander pattern, and longitudinal slope of a stream channel that occurs when water flow, sediment, and woody debris are transported by the stream in such a manner

that it generally maintains dimensions, pattern, and slope without unnaturally aggrading or degrading the channel bed elevation.

- (H) "Fluvial erosion" means the erosion or scouring of riverbeds and banks during high flow conditions of a river.
- (I) "River" means the full length and width, including the bed and banks, of any watercourse, including rivers, streams, creeks, brooks, and branches which experience perennial flow. "River" does not mean constructed drainageways, including water bars, swales, and roadside ditches.
- (J) "River corridor" means the land area adjacent to a river that is required to accommodate the dimensions, slope, planform, and buffer of the naturally stable channel and that is necessary to maintain or restore dynamic equilibrium conditions and minimize fluvial erosion hazards.
- (K) "River corridor protection area" means the area within a delineated river corridor subject to fluvial erosion that may occur as a river establishes and maintains the dimension, pattern, and profile associated with its dynamic equilibrium condition and would represent a hazard to life, property, and infrastructure placed within the area.

* * *

Sec. 12. 24 V.S.A. § 4411(b) is amended to read:

- (b) All zoning bylaws shall apply to all lands within the municipality other than as specifically limited or exempted in accordance with specific standards included within those bylaws and in accordance with the provisions of this chapter. The provisions of those bylaws may be classified so that different provisions may be applied to different classes of situations, uses, and structures and to different and separate districts of the municipality as may be described by a zoning map made part of the bylaws. The land use map required pursuant to subdivision 4382(a)(2) of this title of any municipality may be designated as the zoning map except in cases in which districts are not deemed by the planning commission to be described in sufficient accuracy or detail by the municipal plan land use map. All provisions shall be uniform for each class of use or structure within each district, except that additional classifications may be made within any district for any or all of the following:
- (1) To make transitional provisions at and near the boundaries of districts.
- (2) To regulate the expansion, reduction, or elimination of certain nonconforming uses, structures, lots, or parcels.
- (3) To regulate, restrict, or prohibit uses or structures at or near any of the following:

- (G) Flood, fluvial erosion <u>river corridor protection area</u>, or other hazard areas and other places having a special character or use affecting or affected by their surroundings.
- (H) River corridors and buffers, as those terms are defined in 10 V.S.A. §§ 1422 and 1427.

* * *

Sec. 13. 24 V.S.A. § 4424 is amended to read:

§ 4424. SHORELANDS; <u>RIVER CORRIDOR PROTECTION AREAS;</u> FLOOD OR HAZARD AREA; SPECIAL OR FREESTANDING BYLAWS

- (a) Any municipality may adopt freestanding bylaws under this chapter to address particular <u>hazard</u> areas in conformance with the <u>municipal</u> plan <u>or a local hazard mitigation plan approved under 44 C.F.R. § 201.6, including the following, which may also be part of zoning or unified development bylaws:</u>
 - (1) Bylaws to regulate development and use along shorelands.
- (2) Bylaws to regulate development and use in flood, <u>river corridor protection areas</u>, or other hazard areas. The following shall apply if flood or other hazard area bylaws are enacted:

(A) Purposes.

- (i) To minimize and prevent the loss of life and property, the disruption of commerce, the impairment of the tax base, and the extraordinary public expenditures and demands on public service that result from flooding, landslides, erosion hazards, earthquakes, and other natural or human-made hazards.
- (ii) To ensure that the design and construction of development in flood, river corridor protection, and other hazard areas are accomplished in a manner that minimizes or eliminates the potential for flood, fluvial erosion, and loss or damage to life and property.
- (iii) To manage all flood hazard areas designated pursuant to 10 V.S.A. § 753.
- (iv) To make the state and municipalities eligible for federal flood insurance and other federal disaster recovery and hazard mitigation funds as may be available.
- (B) Contents of bylaws. Flood, river corridor protection area, and other hazard area bylaws may:

- (i) Contain standards and criteria that prohibit the placement of damaging obstructions or structures, the use and storage of hazardous or radioactive materials, and practices that are known to further exacerbate hazardous or unstable natural conditions.
- (ii) Require flood, fluvial erosion, and hazard protection through elevation, floodproofing, disaster preparedness, hazard mitigation, relocation, or other techniques.
- (iii) Require adequate provisions for flood drainage and other emergency measures.
- (iv) Require provision of adequate and disaster-resistant water and wastewater facilities.
- (v) Establish other restrictions to promote the sound management and use of designated flood, river corridor protection, and other hazard areas.
- (vi) Regulate all land development in a flood hazard area, river corridor protection area, or other hazard area, except for development that is regulated under 10 V.S.A. § 754.
- (C) Effect on zoning bylaws. Flood or other hazard area bylaws may alter the uses otherwise permitted, prohibited, or conditional in a flood or other hazard area under a bylaw, as well as the applicability of other provisions of that bylaw. Where a flood hazard bylaw, a hazard area bylaw, or both apply along with any other bylaw, compliance with the flood or other hazard area bylaw shall be prerequisite to the granting of a zoning permit. Where a flood hazard area bylaw or a hazard area bylaw but not a zoning bylaw applies, the flood hazard and other hazard area bylaw shall be administered in the same manner as are zoning bylaws, and a flood hazard area or hazard area permit shall be required for land development covered under the bylaw.
- (D) Mandatory provisions. All flood and other hazard area bylaws shall provide that no permit for new construction or substantial improvement shall be granted for a flood or other hazard area until after both the following:
- (i) A copy of the application is mailed or delivered by the administrative officer or by the appropriate municipal panel to the agency of natural resources.
- (ii) Either 30 days have elapsed following the mailing or the agency delivers comments on the application.
- (E) Special exceptions. The appropriate municipal panel, after public hearing, may approve the repair, relocation, replacement, or enlargement of a nonconforming structure within a regulated flood or other hazard area, subject

to compliance with applicable federal and state laws and regulations, and provided that the following criteria are met:

- (i) The appropriate municipal panel finds that the repair, relocation, or enlargement of the nonconforming structure is required for the continued economically feasible operation of a nonresidential enterprise.
- (ii) The appropriate municipal panel finds that the repair, relocation, or enlargement of the nonconforming structure will not increase flood levels in the regulatory floodway, increase the risk of other hazard in the area, or threaten the health, safety, and welfare of the public or other property owners.
- (iii) The permit so granted states that the repaired, relocated, or enlarged nonconforming structure is located in a regulated flood or other hazard area, does not conform to the bylaws pertaining to that area, and will be maintained at the risk of the owner.
- (b) A municipality may adopt a flood hazard area, river corridor protection area, or other hazard area regulation that meets the requirements of this section by ordinance under subdivision 2291(25) of this title.
- Sec. 14. 24 V.S.A. § 4469 is amended to read:

§ 4469. APPEAL; VARIANCES

- (a) On an appeal under section 4465 or 4471 of this title in which a variance from the provisions of a bylaw or interim bylaw is requested for a structure that is not primarily a renewable energy resource structure, the board of adjustment or the development review board or the environmental division created under 4 V.S.A. chapter 27 shall grant variances and render a decision in favor of the appellant, if all the following facts are found, and the finding is specified in its decision:
- (1) There are unique physical circumstances or conditions, including irregularity, narrowness, or shallowness of lot size or shape, or exceptional topographical or other physical conditions peculiar to the particular property, and that unnecessary hardship is due to these conditions, and not the circumstances or conditions generally created by the provisions of the bylaw in the neighborhood or district in which the property is located.
- (2) Because of these physical circumstances or conditions, there is no possibility that the property can be developed in strict conformity with the provisions of the bylaw, and that the authorization of a variance is therefore necessary to enable the reasonable use of the property.
 - (3) Unnecessary hardship has not been created by the appellant.

- (4) The variance, if authorized, will not alter the essential character of the neighborhood or district in which the property is located, substantially or permanently impair the appropriate use or development of adjacent property, reduce access to renewable energy resources, or be detrimental to the public welfare.
- (5) The variance, if authorized, will represent the minimum variance that will afford relief and will represent the least deviation possible from the bylaw and from the plan.
- (b) On an appeal under section 4465 or 4471 of this title in which a variance from the provisions of a bylaw or interim bylaw is requested for a structure that is primarily a renewable energy resource structure, the board of adjustment or development review board or the environmental division may grant that variance and render a decision in favor of the appellant if all the following facts are found, and the finding is specified in its decision:
- (1) It is unusually difficult or unduly expensive for the appellant to build a suitable renewable energy resource structure in conformance with the bylaws.
 - (2) The hardship was not created by the appellant.
- (3) The variance, if authorized, will not alter the essential character of the neighborhood or district in which the property is located, substantially or permanently impair the appropriate use or development of adjacent property, reduce access to renewable energy resources, or be detrimental to the public welfare.
- (4) The variance, if authorized, will represent the minimum variance that will afford relief and will represent the least deviation possible from the bylaws and from the plan.
- (c) In rendering a decision in favor of an appellant under this section, a board of adjustment or development review board or the environmental division may attach such conditions to variances as it may consider necessary and appropriate under the circumstances to implement the purposes of this chapter and the plan of the municipality then in effect.
- (d) A variance authorized in a flood hazard area shall meet applicable federal and state rules for compliance with the National Flood Insurance Program, as that term is defined in 10 V.S.A. § 752(8).
- Sec. 15. 24 V.S.A. § 2291 is amended to read:
- § 2291. ENUMERATION OF POWERS

For the purpose of promoting the public health, safety, welfare, and convenience, a town, city, or incorporated village shall have the following powers:

* * *

- (25) To regulate by means of an ordinance or bylaw development in a flood hazard area, river corridor protection area, or other hazard area consistent with the requirements of section 4424 of this title.
- Sec. 16. 10 V.S.A. § 6086(c) is amended to read:
- (c) A permit may contain such requirements and conditions as are allowable proper exercise of the police power and which are appropriate within the respect to subdivisions (1) through (10) of subsection (a), including but not limited to those set forth in 24 V.S.A. §§ 4414(4), 4424(a)(2), 4414(1)(D)(i), 4463(b), and 4464, the dedication of lands for public use, and the filing of bonds to insure compliance. The requirements and conditions incorporated from Title 24 may be applied whether or not a local plan has been adopted. General requirements and conditions may be established by rule of the land use panel.
 - * * * Enforcement, Appeals, Transition; Effective Dates * * *

Sec. 17. 10 V.S.A. § 8003 is amended to read:

§ 8003. APPLICABILITY

- (a) The secretary may take action under this chapter to enforce the following statutes and rules, permits, assurances, or orders implementing the following statutes:
 - (1) [Deleted.] 10 V.S.A. chapter 23, relating to air quality;
- (2) 10 V.S.A. chapter 23, relating to air quality 32, relating to flood hazard areas;

- (21) 10 V.S.A. chapter 166, relating to collection and recycling of electronic waste: and
- (22) 10 V.S.A. chapter 164A, collection and disposal of mercury-containing lamps.
- Sec. 18. 10 V.S.A. § 8503(a) is amended to read:
- (a) This chapter shall govern all appeals of an act or decision of the secretary, excluding enforcement actions under chapters 201 and 211 of this

title and rulemaking, under the following authorities and under the rules adopted under those authorities:

(1) The following provisions of this title:

* * *

(R) chapter 32 (flood hazard areas).

Sec. 19. IMPLEMENTATION; TRANSITION

- (a) By July 1, 2013, the secretary of natural resources shall conduct and complete the processes for adopting rules under Sec. 1 of this act, 10 V.S.A. § 754 (flood hazard area rules) and shall submit the adopted rules to the Federal Emergency Management Agency (FEMA) for approval.
- (b) No later than 30 days after the approval of such rules by FEMA, the secretary shall notify municipalities of the effective date of the rules.
- (c) The consolidated executive branch fee report and request to be submitted on or before the third Tuesday of January 2013 pursuant to 32 V.S.A. § 605 shall include the agency of natural resources' proposed fee or fees to support the agency's services provided under Sec. 1 of this act, 10 V.S.A. § 754 (flood hazard area rules). The proposed fee shall be sufficient to pay for at least 20 percent of the cost to the agency of natural resources of implementing, administering, and enforcing the rules adopted under 10 V.S.A. § 754.

Sec. 20. REPEAL

25 V.S.A. chapter 3 (general provisions relating to rivers and streams), except for 25 V.S.A. § 141 (public easement in stream), is repealed.

Sec. 21. EFFECTIVE DATES

- (a) This section and Secs. 1 (flood hazard area regulation), 2 (stream alteration; definitions), 4 (stream alteration permit), 5 (stream alteration; rulemaking), 6 (stormwater; emergency permit), 7 (river corridor policy), 8 (river corridor definitions), 9 (river corridor mapping; sensitivity assessment), 10 (river corridor protection), 11 (municipal planning definitions), 12 (municipal planning; zoning bylaw districts), 13 (zoning bylaws; hazard areas), 14 (municipal planning; variances), 15 (municipal enumeration of powers), 16 (conforming amendment; municipal planning reference), 18 (ANR appeals), 19 (transition), and 20 (repeal of general municipal authority relating to rivers and streams) of this act shall take effect on passage.
- (b) Sec. 3 (stream alteration; prohibitions and exceptions) of this act shall take effect on January 1, 2013.

(c) Sec. 17 (ANR enforcement) of this act shall take effect on July 1, 2013.

and, after passage, by amending the title of the bill to read "An act relating to regulation of flood hazard areas, river corridors, and stream alteration"

(Committee vote: 5-0-0)

NEW BUSINESS

Third Reading

S. 201.

An act relating to expanding public school choice for elementary and high school students.

S. 214.

An act relating to customer rights regarding smart meters.

Committee Bill for Second Reading

S. 252.

An act relating to the repeal or revision of reporting requirements.

By the Committee on Government Operations.

(Sen. White for the Committee)

Second Reading

Favorable with Recommendation of Amendment

S. 179.

An act relating to amending perpetual conservation easements.

Reported favorably with recommendation of amendment by Senator Benning for the Committee on Natural Resources and Energy.

The Committee recommends that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 10 V.S.A. § 302 is amended to read:

§ 302. POLICY, FINDINGS, AND PURPOSE

- (a) The dual goals of creating affordable housing for Vermonters, and conserving and protecting Vermont's agricultural land, <u>forestland</u>, historic properties, important natural areas, and recreational lands are of primary importance to the economic vitality and quality of life of the state.
- (b) In the best interests of all of its citizens and in order to improve the quality of life for Vermonters and to maintain for the benefit of future

generations the essential characteristics of the Vermont countryside, <u>and to support farm</u>, forest, and related enterprises, Vermont should encourage and assist in creating affordable housing and in preserving the state's agricultural land, <u>forestland</u>, historic properties, important natural areas and recreational lands, <u>and in keeping conserved agricultural land in production and affordable</u> for future generations of farmers.

(c) It is the purpose of this chapter to create the Vermont housing and conservation trust fund to be administered by the Vermont housing and conservation board to further the policies established by subsections (a) and (b) of this section.

Sec. 2. 10 V.S.A. § 6301 is amended to read:

§ 6301. PURPOSE

It is the purpose of this chapter to encourage and assist the maintenance of the present uses of Vermont's agricultural, forest, and other undeveloped land and to prevent the accelerated residential and commercial development thereof; to preserve and to enhance Vermont's scenic natural resources; to strengthen the base of the recreation industry and to increase employment, income, business, and investment; and to enable the citizens of Vermont to plan its orderly growth in the face of increasing development pressures in the interests of the public health, safety, and welfare; and to encourage the use of conservation and preservation tools to support farm, forest, and related enterprises, thereby strengthening Vermont's economy to improve the quality of life for Vermonters, and to maintain the historic settlement pattern of compact village and urban centers separated by rural countryside.

Sec. 3. 10 V.S.A. § 6307 is amended to read:

§ 6307. ENFORCEMENT

- (a) Injunction. In any case where rights and interests in real property are held by a municipality, state agency, or qualified organization under the authority of this chapter, the legislative body of the municipality, the state agency, or the qualified organization may institute injunction proceedings to enforce the rights of the municipality, state agency, or qualified organization, in accordance with the provisions of this chapter, and may take all other proceedings as are available to an owner of real property under the laws of this state to protect and conserve its right or interest.
- (b) Liquidated damages. Any contract or deed establishing or relating to the sale or transfer of rights or interests in real property under the authority of this chapter may provide for specified liquidated damages, actual damages,

costs, and reasonable attorney fees in the event of a violation of the rights of the municipality, state agency, or qualified organization thereunder.

- (c) Conservation rights. The holder of conservation rights and interests may seek injunctive relief and damages against any person who damages the holder's rights and interests, irrespective of whether the owner of the land is a party to the proceeding.
- Sec. 4. 10 V.S.A. § 6308 is amended to read:

§ 6308. TERMINATION OF RIGHTS IN PERPETUITY UNLESS LIMITED

- (a) If the legislative body of a municipality in the case of municipal rights or interests, or a state agency, in the case of state-owned rights or interests, finds that the retention of the rights or interests is no longer needed to carry out the purposes of this chapter, the rights or interests may be released and conveyed to the co-owner, to another public agency, to another party holding other rights or interests in the land, or to a third party. Where the conveyance is to a party other than another public agency or qualified organization, the municipality or state agency shall receive adequate compensation from that party for the conveyance of the rights or interests.
- (b) Wherever possible, in order to promote the interests of the state, municipalities, qualified organizations, or private landowners involved, agreements for the conveyance of rights or interests in real property less than fee simple, entered into under the authority of this chapter, shall contain a provision limiting the agreement to a specified number of years except where both parties agree, such agreements may provide for the conveyance of rights and interests in perpetuity.

The conveyance of rights or interests in real property less than fee simple made under the authority of this chapter shall be perpetual, except if the conveyance is limited by its terms to a specific period.

Sec. 5. 10 V.S.A. § 823 is amended to read:

§ 823. INTERESTS IN REAL PROPERTY

Conservation and preservation rights and interests shall be deemed to be interests in real property and shall run with the land. A document creating such a right or interest shall be deemed to be a conveyance of real property and shall be recorded under 27 V.S.A. chapter 5 of Title 27. Such a right or interest shall be subject to the requirement of filing a notice of claim within the 40- year period as provided in 27 V.S.A. § 603. Such a right or interest shall be enforceable in law or in equity. Any subsequent transfer, mortgage, lease, or other conveyance of the real property or an interest in the real property shall

reference the grant of conservation rights and interests in the real property, provided, however, that the failure to include a reference to the grant shall not affect the validity or enforceability of the conservation rights and interests.

Sec. 6. 27 V.S.A. § 604(a) is amended to read:

(a) This subchapter shall not bar or extinguish any of the following interests, by reason of failure to file the notice provided for in section 605 of this title:

* * *

- (7) Any easement or interest in the nature of an easement, or any rights appurtenant thereto granted, excepted or reserved by a recorded instrument creating such easement or interest, including any rights for future use, except rights and interests created pursuant to chapter 34 of Title 10.
- (8) Any conservation rights or interests created pursuant to 10 V.S.A. chapter 155.
- Sec. 7. 10 V.S.A. § 6303(a) is amended to read:
- (a) The rights and interests in real property which may be acquired, used, encumbered, and conveyed by a municipality, state agency, or qualified organization shall include, but not be limited to, the following:

* * *

- (7) Option Preemptive rights and options to purchase. The acquisition of preemptive rights such as a right of first refusal or an option to purchase land or rights and interests therein.
- Sec. 8. 32 V.S.A. § 9606 is amended to read:
- § 9606. PROPERTY TRANSFER RETURN

- (e) The property transfer return required under this section shall also contain a certificate in such form as the secretary of the agency of natural resources shall prescribe and shall be signed under oath on affirmation by each of the parties or their legal representatives. The certificate shall indicate that each party has investigated and disclosed all of his or her knowledge relating to the flood regulations, if any, affecting the property.
- (f) The property transfer return required under this section shall also contain a certificate in such form as the commissioner of taxes shall prescribe and shall be signed under oath on affirmation by each of the parties or their legal representatives. The certificate shall indicate that the transfer, mortgage,

- deed, lease, or other conveyance references all grants of conservation rights or interests in the real property, as required by 10 V.S.A. § 823.
- (g) The property transfer tax return shall not be required of properties qualified for the exemption stated in subdivision 9603(17) of this title. A public utility shall notify the listers of a municipality of the grantors, grantees, consideration, date of execution, and location of the easement when it files for recording a deed transferring a utility line easement that does not require a transfer tax return.
- (g)(h) The commissioner of taxes is authorized to disclose to any person any information appearing on a property transfer tax return, including statistical information derived therefrom, and such information derived from research into information appearing on property transfer tax returns as is necessary to determine if the property being transferred is subject to 10 V.S.A. chapter 151.

Sec. 9. WORKING GROUP ON CONSERVATION EASEMENTS

- (a) Creation of working group. There is created a working group on perpetual conservation easements to study the issues relating to the creation of a formal and transparent public process for the amendment of perpetual conservation easements, the criteria for approving such amendments, and the entity most appropriate to review and approve such amendments.
- (b) Membership. The conservation easements working group (the working group) shall be composed of the following members:
 - (1) The secretary of agriculture, food and markets or designee.
- (2) A representative of the Vermont housing and conservation board, designated by the board.
 - (3) The commissioner of forests, parks and recreation or designee.
- (4) One member of the legal staff in the Vermont office of the attorney general, designated by the attorney general.
 - (5) A representative of Vermont Land Trust, designated by its board.
- (6) A representative of Upper Valley Land Trust, designated by its board.
- (7) A representative of the Vermont Federation of Sportsmen's Clubs, designated by its board.
- (8) A representative of the Vermont Green Mountain Club, designated by its board.

- (9) A representative of the Vermont chapter of The Nature Conservancy, designated by its director.
- (10) A representative of a regional land trust in Vermont, appointed by the governor.
- (11) An attorney licensed in Vermont and practicing in or knowledgeable about both federal tax law and real estate law, including land conservation, appointed by the Vermont Bar Association.
- (12) A representative from a farming organization who is knowledgeable about agricultural conservation, appointed by the governor.
- (13) A representative of the Vermont Association of Snow Travelers, designated by its board.
- (c) Structure; decision-making. The working group shall elect a chair from its membership. The provisions of 1 V.S.A. § 172 (joint authority to three or more) shall apply to the meetings and decision-making of the working group.

(d) Issues. The working group shall:

- (1) Investigate the options for conservation easement amendment approval laid out in S.179 and H.553 of 2012 and during the course of consideration of those bills in the relevant standing committees of the general assembly, including the following options:
- (A) creating an easement amendment panel within the natural resources board to provide administrative oversight and approval for the amendment of conservation easements;
- (B) requiring the housing and conservation board, in conjunction with the agency of agriculture, food and markets, to provide administrative oversight and approval for the amendment of conservation easement amendments;
- (C) requiring all qualified holders to individually run a transparent public process for the approval of conservation easement amendments and to issue a written decision. Under this option, the working group should consider whether the decision should be revocable or appealable, and if so, by whom;
- (D) requiring all qualified holders to get court approval for amendments that may have a significant effect on the conservation values protected by the easement.
- (2) Investigate any other options for conservation easement amendment approval that the working group believes are relevant.

- (3) Consider any other issues it identifies as relevant to the amendment of perpetual conservation easements.
- (4) develop a proposal setting out a transparent process or processes for the amendment of perpetual conservation easements held by land trusts, state agencies, and other entities qualified to hold perpetual conservation easements in Vermont.
- (5) Develop proposed statutory provisions setting out criteria to be used by an administrative body, a court, or an easement holder in approving proposed amendments to perpetual conservation easements, which will ensure that conservation values protected by easement are protected in perpetuity, and that conservation easement holders in Vermont are in compliance with federal law.
- (e) Report. On or before January 15, 2013, the working group shall submit to the general assembly its findings, recommendations, and proposed statutory revisions regarding the issues identified in subsection (d) of this section.
- (f) Assistance. For the purpose of its study of the issues identified in subsection (d) of this section and the preparation of its recommendations pursuant to subsection (e) of this section, the working group shall have the administrative and technical assistance of the housing and conservation board.
- (g) Meetings. The member from the housing and conservation board shall convene the first meeting of the working group no later than July 15, 2012.
- (h) Appointments. Within 30 days of the effective date of this section, each entity required to submit a list of names to the governor pursuant to subsection (b) of this section shall make such submission. Within 60 days of this section's effective date, the appointing or designating authority shall appoint or designate each member of the working group under subsection (b) of this section and shall report the member so appointed or designated to the housing and conservation board.

Sec. 10. EFFECTIVE DATES

- (a) Sec. 9 of this act and this section shall take effect on passage.
- (b) All remaining sections of this act shall take effect on July 1, 2012.

(Committee vote: 5-0-0)

S. 211.

An act relating to securing propane tanks in natural disasters.

Reported favorably with recommendation of amendment by Senator Lyons for the Committee on Natural Resources and Energy. The Committee recommends that the bill be amended by striking out all after the enacting clause in inserting in lieu thereof the following:

Sec. 1. 30 V.S.A. § 34 is added to read:

§ 34. PUBLIC EDUCATION ON PROPANE TANK SAFETY

The general assembly finds that there is a need for a coordinated public safety message on the storage, handling, and recovery of propane tanks that are displaced by natural disaster, such as flooding. The department of public service and the division of fire safety shall cooperate with the Vermont League of Cities and Towns and the Vermont Fuel Dealers Association, Inc. to develop a variety of educational materials for distribution to the public to provide information on any special treatment of propane tanks that might be required in the case of a natural disaster, such as flooding.

(Committee vote: 5-0-0)

Joint Resolutions For Action

J.R.H. 30.

Joint resolution authorizing 2012 Green Mountain Girls' State to conduct a civic education program at the State House.

(For text of resolution, see Senate Journal of March 16, 2012, page 358.)

J.R.H. 31.

Joint resolution urging Congress to designate March 29 as Vietnam Veterans Day.

(For text of resolution, see Senate Journal of March 16, 2012, page 359.)

NOTICE CALENDAR

Second Reading

Favorable with Recommendation of Amendment

S. 93.

An act relating to labeling maple products.

Reported favorably with recommendation of amendment by Senator Kittell for the Committee on Agriculture.

The Committee recommends that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

§ 481. DEFINITIONS

As used in this chapter:

- (1) "Advertisement" means any method used to call attention to a product which is intended to arouse a desire to purchase that product. It shall include, but is not limited to, signs, displays, radio and television broadcasts, newspapers and periodicals, direct mail, other printed forms, and any electronic media.
- (2) "Bulk maple syrup" means maple syrup packed in containers of more than five gallons.
- (3) "Secretary" means the secretary for the Vermont agency of agriculture, food and markets or his or her designee.
- (4) "Dealer" means a person who annually buys, or otherwise acquires from another person, 1,000 gallons of maple syrup or more for purposes of packaging for resale, or for resale in bulk.
- (5) "Agency" means the Vermont agency of agriculture, food and markets.
- (6) "Grade" or "grades" means the standards for maple syrup promulgated through regulation by the secretary. Those standards shall be the official grades of maple syrup for the state of Vermont.
- (7) "Inspector" means any person designated by the secretary to carry out the secretary's duties under this chapter.
- (8) "Maple products" means only maple syrup, maple sugar, maple cream, or any other product in which the sugar content is entirely derived from pure maple sap and to which nothing has been added.

- (9) "Maple sap" means the unprocessed liquid derived from the maple tree (Acer).
- (10) "Maple sap hydrometer" means a floating instrument which measures the specific gravity of a liquid and which contains a scale designed to determine the sugar content of maple sap.
- (11) "Maple sugar" means the solid, crystalline produce of maple tree sap only.
- (12) "Maple syrup" means pure maple syrup which is the liquid derived by concentration and heat treatment of the sap of the maple tree (Acer). Maple syrup shall not be processed in any manner which adds or removes naturally occurring soluble materials. This limitation does not preclude the use of approved filter aids used for the sole purpose of assisting the removal of suspended material or the use of defoaming agents approved by the secretary. Maple syrup shall comply with Vermont state grades, density, and flavor requirements.
- (13) "Maple syrup hydrometer" means a floating instrument which measures the specific gravity of a liquid and which contains a scale designed to determine the density of maple syrup.
- (14) "Packaged maple syrup" means maple syrup packed in containers of five gallons or less.
- (15) "Person" means individuals, groups of individuals, partnerships, limited partnerships, corporations, companies, cooperatives, and associations.
- (16) "Principal display panel" shall be construed to mean that part of a label that is so designed as to most likely be displayed, presented, shown, or examined under normal and customary conditions of display and purchase. Wherever a principal display panel appears more than once on a package, all requirements pertaining to the "principal display panel" shall pertain to all such "principal display panels."
- (17) "Produced in Vermont" shall mean only that maple syrup or other maple products which are manufactured in their entirety from pure, unprocessed maple sap within the state of Vermont pursuant to standards established by this chapter and the regulations promulgated hereunder.
- (18) "Public eating place" means any person or establishment engaged in the business of preparing and selling food for the general public's consumption on premises and who is subject to the license requirement of 18 V.S.A. § 4351.
- (19) "Processor" means a person who annually buys, or otherwise acquires from another person, 2,500 gallons of maple syrup or more for

purposes of packaging for resale, processing into associated products, or for resale in bulk.

* * *

§ 487. STANDARDS CLASSIFICATIONS AND STANDARDS

- (a) Grade standards Color classification. The secretary shall establish by rule grade standards consumer-friendly color classifications for maple syrup. In establishing grade standards color classifications, the secretary may, in his or her discretion, utilize the color standards and grade designations classifications established by the United States Department of Agriculture International Maple Syrup Institute for the testing and grading classification of maple syrup, or develop different color standards and designations. The secretary may also establish flavor and clarity requirements as a part of the grading standards classification rule.
- (b) Density standards. The secretary may establish by rule the density standards for maple syrup. The density standards must be at least as stringent as existing density requirements for comparable color classification standards.
- § 488. <u>CERTIFICATION</u> OF SAMPLING, TESTING, AND GRADING <u>CLASSIFICATION</u> DEVICES; <u>CERTIFICATION</u> AND VOLUNTARY MAPLE SYRUP PRODUCTION AND INSPECTION CERTIFICATION PROGRAM
- (a) The secretary may procure accurate sampling, testing, and grading classification devices in a quantity sufficient to meet the anticipated requirements under this chapter.
- (b) In addition to the mandatory inspection program conducted under this chapter, the secretary may provide establish by rule, a voluntary program for maple syrup production and inspection certification which shall be made available upon request of a dealer, processor, or person engaged in producing maple syrup or maple products. The secretary may obtain from the dealer, processor, or person engaged in producing maple syrup or maple products, reimbursement for the cost of the inspection certification incurred by the agency.

* * *

§ 490. LABELS

(a) Maple syrup. Every shipment, package, or container of maple syrup packed, sold, offered, or exposed for sale or distribution by any person shall be plainly marked in accordance with 9 V.S.A. § 2633(c), for packaging and labeling regulations and shall include:

- (1) the name, address, and zip code of the packer;
- (2) the true name of the product;
- (3) the grade; and
- (4) the volume of the contents at 68 degrees Fahrenheit or 20 degrees Celsius.
 - (1) the words "grade A" and "pure maple syrup";
 - (2) the name;
 - (3) the name, address, and zip code of the packer;
 - (4) the color classification;
 - (5) the words "no additives";
 - (6) the intensity of the flavor.
- (b) All other pure maple products. Every shipment, package, or container of maple products other than maple syrup packed, sold, offered, or exposed for sale or distribution by any person shall be plainly marked in accordance with 9 V.S.A. § 2633(c), for packaging and labeling regulations and shall include:
 - (1) the name, address, and zip code of the packer;
 - (2) the true name of the product; and
- (3) the volume of the contents at 68 degrees Fahrenheit or 20 degrees Celsius if the product is a liquid or with the net weight if the product is not a liquid.
- (c) Any labeling on bulk or packaged maple syrup which indicates "State of Vermont pure maple syrup," "Vermont maple syrup," "Vermont syrup," or any other words which imply that the syrup so marked was produced in Vermont shall be used exclusively upon 100 percent maple syrup which is entirely produced within the state of Vermont in compliance with the terms of this chapter and the regulations promulgated hereunder.
- (d) Any labeling on all other maple products which states or implies that those products were produced in Vermont shall be used exclusively upon 100 percent pure maple products which are entirely produced within the state of Vermont in compliance with the terms of this chapter and the regulations promulgated hereunder.
- (e) Notwithstanding any provision of this chapter, a dealer, processor, or person shall not be prohibited from using appropriate market descriptors as the secretary may define by rule.

(Committee vote: 5-0-0)

S. 99.

An act relating to agricultural economic development.

Reported favorably with recommendation of amendment by Senator Ashe for the Committee on Economic Development, Housing and General Affairs.

The Committee recommends that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. FINDINGS AND PURPOSE

The general assembly finds:

- (1) The damage resulting throughout Vermont from both the 2011 spring flooding and from Tropical Storm Irene had a devastating impact in many areas on mobile homes and mobile home parks.
- (2) Given that mobile homes represent one of few available affordable housing options in the state, these storms caused significant hardship for many lower and middle income Vermonters whose homes were damaged or destroyed.
- (3) Although the local, state, and federal housing and disaster relief officials have worked cooperatively throughout the recovery, questions on authority to issue condemnation letters to homeowners who could then apply for FEMA assistance may have cost some homeowners the opportunity for significant federal reimbursement for their destroyed homes.
- (4) Given the economic costs endured by mobile home owners, it is appropriate at this time to exempt the purchase of mobile homes from sales and use tax, local option sales tax, and property transfer tax when such homes are purchased to replace homes destroyed by recent flooding and natural disasters.
- (5) During the course of exploring the issues surrounding the impacts of these disasters, it is apparent that mobile home owners and mobile home park owners face unique economic pressures, and more assistance should be focused to facilitate the availability and ownership of modern, safe, mobile homes and the availability of suitable lots, and to facilitate the sale of parks to residents or nonprofit entities in order to preserve affordability and availability of housing.
- (6) It is the purpose of this act to focus state, municipal, and private resources on assisting mobile home owners recovering from the storms, and on

ensuring that in the long term, Vermonters have an adequate supply of safe, affordable housing.

Sec. 2. 10 V.S.A. chapter 153 is amended to read:

CHAPTER 153. MOBILE HOME PARKS

§ 6201. DEFINITIONS

As used in this chapter, unless the context requires otherwise:

- (1) "Mobile home" means:
- (A) a structure or type of manufactured home, including the plumbing, heating, air-conditioning, and electrical systems contained in the structure, that is:
 - (i) built on a permanent chassis and is;
- (ii) designed to be used as a dwelling with or without a permanent foundation, includes plumbing, heating, cooling, and electrical systems, and is: when connected to the required utilities;
 - (A)(iii) transportable in one or more sections; and
- $\frac{(B)(iv)(I)}{I}$ at least eight feet wide of, 40 feet long, or when erected has at least 320 square feet; or
- (II) if the structure was constructed prior to June 15, 1976, at least eight feet wide or 32 feet long; or
- (C)(B) any structure that meets all the requirements of this subdivision (1) except for the size requirements, and for which the manufacturer voluntarily files a certification required by the U.S. Department of Housing and Urban Development and complies with the construction and safety standards established under Title 42 of the U.S. Code.

* * *

(4) "Commission" means the advisory commission on manufactured homes, established under section 6202 of this title. [Repealed.]

* * *

- (8) "Department" means the department of housing and community affairs department of economic, housing and community development.
- (9) "Good faith" means honesty in fact and the observance of reasonable standards and fair dealing, such that each party shall respond promptly and fairly to offers from the other party.

- (10) [Expired.] "Lot rent" means a charge assessed on a mobile home park resident for the occupancy of a mobile home lot, but does not include charges permitted under section 6238 of this title.
- (11) "Commissioner" means the commissioner of housing and community affairs economic, housing and community development.

* * *

§ 6231. RULES

- (a) [Deleted.]
- (b) The department may adopt rules to carry out the provisions of sections 6236 6243 of this title chapter.
- (c) A mobile home park that has been closed pursuant to section 6237a of this title and reduced to no more than two occupied leased lots, shall be required, if the number of occupied leased lots subsequently is increased to more than two, to obtain all state land use and environmental permits required for a mobile home park that has been established or expanded after May 31, 1970.

§ 6236. LEASE TERMS; MOBILE HOME PARKS

* * *

(e) All mobile home lot leases shall contain the following:

* * *

- (3) Notice that the <u>park</u> owner shall not discriminate for reasons of race, <u>religious</u> creed, color, sex, <u>sexual orientation</u>, <u>gender identity</u>, marital status, <u>handicap</u> <u>disability</u>, set national origin, or because a person is a recipient of public assistance.
- (4) Notice that the <u>park</u> owner shall not discriminate based on age <u>or the presence of one or more minor children in the household</u>, except as permitted under 9 V.S.A. § 4503(b) and (c). If age restrictions exist in all or part of a park, the specific restrictions and geographic sections in which restrictions apply shall be documented in the lease.

* * *

§ 6237. EVICTIONS

(a) A leaseholder may be evicted only for nonpayment of rent or for a substantial violation of the lease terms of the mobile home park, or if there is a change in use of the park land or parts thereof or a termination of the mobile home park, and only in accordance with the following procedure:

(4) A substantial violation of the lease terms, other than an uncured nonpayment of rent, will be insufficient to support a judgment of eviction unless the proceeding is commenced within 60 days of the last alleged violation. A substantial violation of the lease terms based upon criminal activity will be insufficient to support a judgment of eviction unless the proceeding is commenced no later than 60 days after arraignment.

* * *

§ 6237a. MOBILE HOME PARK CLOSURES

* * *

(b) Prior to issuing a closure notice pursuant to subsection (a) of this section, a park owner shall first notify all mobile home owners of the park owner's issue a notice of intent to sell in accordance with section 6242 of this title that discloses the potential closure of the park. However, if the park owner sends a notice of closure to the residents and leaseholders without first providing the mobile home owners with a notice of sale intent to sell under section 6242 that discloses the potential closure of the park, then the park owner must retain ownership of the land for five years after the date the closure notice was provided. If required, the park owner shall record the notice of the five-year restriction in the land records of the municipality in which the park is located. The park owner may apply to the commissioner for relief from the notice and holding requirements of this subsection if the commissioner determines that strict compliance is likely to cause undue hardship to the park owner or the leaseholders, or both. This relief shall not be unreasonably withheld.

* * *

- (d) A park owner who gives notice of intent to sell pursuant to section 6242 of this title shall not give notice of closure until after:
 - (1) At least 45 days after giving notice of intent to sell.
- (2) If applicable, the commissioner receives notice from the mobile home owners and the park owner that negotiations have ended following the 90 day 120-day negotiation period provided in subdivision 6242(c)(1) of this title.

* * *

§ 6242. MOBILE HOME OWNERS' RIGHT TO NOTIFICATION PRIOR TO PARK SALE

- (a) <u>Content of notice</u>. A park owner shall give to each mobile home owner and to the commissioner of the department of <u>economic</u>, housing and community <u>affairs</u> <u>development</u> notice by certified mail of his or her intention to sell the mobile home park. Nothing herein shall be construed to restrict the price at which the park owner offers the park for sale. The notice shall state all the following:
 - (1) That the park owner intends to sell the park.
- (2) The price, terms, and conditions under which the park owner offers the park for sale.
- (3) A list of the affected mobile home owners and the number of leaseholds held by each.
- (4) The status of compliance with applicable statutes, regulations and permits, to the park owner's best knowledge, and the reasons for any noncompliance.
- (5) That for 45 days following the notice the park owner shall not make a final unconditional acceptance of an offer to purchase the park and that if within the 45 days the park owner receives notice pursuant to subsection (c) of this section that a majority of the mobile home owners intend to consider purchase of the park, the park owner shall not make a final unconditional acceptance of an offer to purchase the park for an additional 90 120 days, starting from the 46th day following notice, except one from a group representing a majority of the mobile home owners or from a nonprofit corporation approved by a majority of the mobile home owners.
- (b) Resident intent to negotiate; timetable. The mobile home owners shall have 45 days following notice under subsection (a) of this section in which to determine whether they intend to consider purchase of the park through a group representing a majority of the mobile home owners or a nonprofit corporation approved by a majority of the mobile home owners. A majority of the mobile home owners shall be determined by one vote per leasehold and no mobile home owner shall have more than three votes or 30 percent of the aggregate park vote, whichever is less. During this 45-day period, the park owner shall not accept a final unconditional offer to purchase the park.
- (c) Response to notice; required action. If the park owner receives no notice from the mobile home owners during the 45-day period or if the mobile home owners notify the park owner that they do not intend to consider purchase of the park, the park owner has no further restrictions regarding sale of the park pursuant to this section. If during the 45-day period, the park owner receives notice in writing that a majority of the mobile home owners

intend to consider purchase of the park then the park owner shall do all the following:

- (1) Not accept a final unconditional offer to purchase from a party other than leaseholders for $90 \ \underline{120}$ days following the 45-day period, a total of $\underline{135}$ $\underline{165}$ days following the notice from the leaseholders.
- (2) Negotiate in good faith with the group representing a majority of the mobile home owners or a nonprofit corporation approved by a majority of the mobile home owners concerning purchase of the park.
- (3) Consider any offer to purchase from a group representing a majority of the mobile home owners or from a nonprofit corporation approved by a majority of the mobile home owners.

* * *

- (f) Relief from additional notice requirement. No additional notice pursuant to subsection (a) of this section shall be required if the sale is in compliance with either of the following A notice of intent to sell issued pursuant to subsection (a) of this section shall be valid for a period of one year from the expiration of the 45-day period following the date of the notice, and a new notice shall not be required under subsection (a) if:
- (1) The park owner completes a sale of the park within one year from the expiration of the 45-day period following the date of the notice and the sale price is either of the following:
- (A) No less than more than five percent below the price for which the park was offered for sale pursuant to subsection (a) of this section.
- (B) Substantially higher than More than five percent above the final written offer from a group representing a majority of the mobile home owners or a nonprofit corporation approved by a majority of the mobile home owners.
- (2) The park owner has <u>not completed a sale of the park but has</u> entered into a binding purchase and sale agreement with a group representing a majority of the mobile home owners or a nonprofit corporation approved by a majority of the mobile home owners with a closing date later than one year from within one year from the expiration of the 45-day period following the date of the notice.

* * *

§ 6245. ILLEGAL EVICTIONS

(a) No park owner may <u>wilfuly</u> <u>willfully</u> cause, directly or indirectly, the interruption or termination of any utility service to a mobile home except for temporary interruptions for necessary repairs.

- (b) No park owner may directly or indirectly deny a leaseholder access to and possession of a mobile home the leaseholder's leased premises, except through proper judicial process.
- (c) No park owner may directly or indirectly deny a leaseholder access to and possession of the leaseholder's rented or leased mobile home and personal property, except through proper judicial process.

* * *

§ 6251. MOBILE HOME LOT RENT INCREASE; NOTICE; MEETING

- (a) A mobile home park owner shall provide written notification on a form provided by the department to the commissioner and all the affected mobile home park leaseholders of any lot rent increase no later than 60 days before the effective date of the proposed increase. The notice shall include all the following:
- (1) The amount of the proposed lot rent increase, including any amount of the increase that is attributable to a surcharge for any capital improvements of the mobile home park pursuant to subsection (b) of this section, the estimated cost, which includes interest, of the capital improvements, and the proposed duration of the surcharge prorated in 12-month increments sufficient to recover the estimated cost of the capital improvements.
 - (2) The effective date of the increase.
- (3) A copy of the mobile home park leaseholder's rights pursuant to this section and sections 6252 and 6253 of this title.
 - (4) [Deleted.] The percentage of increase from the current base lot rent.

* * *

§ 6254. REGISTRATION OF MOBILE HOME PARKS; REPORT

(a) No later than September 1 each year, each park owner shall register with the department on a form provided by the department. The form shall include the following information:

* * *

(8) The lot rent <u>to be</u> charged for each lot as of the preceding <u>scheduled</u> for October 1 of that year, and the effective date of that lot rent charge.

* * *

* * * Affordable Housing Tax Credit * * *

Sec. 3. 32 V.S.A. § 5930u(g) is amended to read:

(g) In any fiscal year, the allocating agency may award up to \$400,000.00 in total first-year credit allocations to all applicants for rental housing projects; and may award up to \$100,000.00 \$300,000.00 per year for owner-occupied unit applicants. In any fiscal year, total first-year allocations plus succeeding-year deemed allocations shall not exceed \$2,500.000.00 \$3,500.000.00.

* * * DEHCD Study and Planning * * *

- Sec. 4. DEHCD STUDIES; LONG-RANGE PLANNING FOR THE VIABILITY AND DISASTER RESILIENCY OF MOBILE HOME OWNERSHIP AND PARKS
- (a) The department of economic, housing and community development shall, in collaboration with other organizations and interested stakeholders, develop a plan for the future viability and disaster resiliency of mobile home ownership and parks.

(b) The plan shall:

- (1) With input from the agency of natural resources, identify parks vulnerable to natural hazards such as flooding and develop a strategy for improving their safety and resiliency through education, emergency planning, mitigation measures, reconfiguration, and relocation.
- (2) Identify barriers to mobile home ownership including the availability of financing and mortgage insurance and recommend methods for the state to assist, including coordinating with USDA Rural Development to extend its pilot program under the section 502 direct loan and guarantee loan programs and working with public, private, and nonprofit entities to develop solutions.
- (3) Address the potential loss of mobile home parks and affordability due to sale, closure, or natural disaster by recommending actions to encourage resident or nonprofit purchase and ownership and the creation of new mobile home parks or lots through technical assistance and planning guidance to municipalities and developers.
- (4) Assess other housing designs as alternatives to mobile homes that are affordable when all related costs, such as siting, water and sewer, and energy use are taken into consideration.
- Sec. 5. 20 V.S.A. § 2731(k) is added to read:
- (k) Building codes. Pursuant to his or her authority under this section, the commissioner of public safety shall:
- (1) Develop and maintain on the department website a graphic chart or grid depicting categories of construction, including new construction, major

rehabilitation, change of use, and additions, and the respective building codes that apply to each category.

- (2) Whenever practicable and appropriate, offer the opportunity to construction and design professionals to participate in division of fire safety staff training.
- (3) Update building codes on three-year cycles, consistent with codes developed by code-writing authorities, to keep pace with technology, products, and design.
- (4) Create a publicly accessible database of decisions that are decided on appeal to the commissioner.
 - (5) Apply the International Building Code (IBC) to new construction.
- Sec. 6. 9 V.S.A. § 2461b(h) is added to read:
- (h)(1) The owner of a propane storage tank shall anchor the tank or affix the tank to a structure or other fixture to ensure the safety of persons and property in the event of a flood or other natural disaster.
- (2) In the event a propane storage tank becomes unsecured due to flood or other natural disaster, the owner of the tank shall be responsible for the recovery and, if applicable, appropriate disposal of the tank and its contents.
- Sec. 7. 9 V.S.A. § 4503 is amended to read:

§ 4503. UNFAIR HOUSING PRACTICES

(a) It shall be unlawful for any person:

* * *

(12) To discriminate in land use decisions or in the permitting of housing because of race, sex, sexual orientation, gender identity, age, marital status, religious creed, color, national origin, disability, the presence of one or more minor children, income, or except as otherwise provided by law.

* * *

Sec. 8. 24 V.S.A. § 4412 is amended to read:

§ 4412. REQUIRED PROVISIONS AND PROHIBITED EFFECTS

Notwithstanding any existing bylaw, the following land development provisions shall apply in every municipality:

(1) Equal treatment of housing and required provisions for affordable housing.

(A) No bylaw nor its application by an appropriate municipal panel under this chapter shall have the effect of excluding housing that meets the needs of the population as determined in the housing element of its municipal plan as required under subdivision 4382(a)(10) of this title or the effect of discriminating in the permitting of housing as specified in 9 V.S.A. § 4503.

* * *

* * * Allocation of Rental Housing Subsidies by State Entities (VSHA) * * *

Sec. 9. ADMINISTRATION OF RENTAL HOUSING SUBSIDIES; FINDINGS AND PURPOSE

The general assembly finds:

- (1) Administration of rental housing subsidies in Vermont, including federal housing funds, is a public and essential governmental function to be focused primarily on assuring safe and decent housing for low and moderate income persons without undue regard for the generation of profit or surplus.
- (2) In recent years, private entities, including nominally private entities controlled by public jurisdictions from other states, have sought contracts to administer allocations of federal rental subsidies throughout the United States.
- (3) To the maximum extent permitted by applicable law, it is the purpose of Sec. 10 of this act to limit the administrative control of federal rental subsidies to state of Vermont public bodies.
- Sec. 10. 24 V.S.A. § 4005(e) is added to read:
- (e) Notwithstanding any provision of law, no person, domestic or foreign, shall be authorized to administer allocations of money under 42 U.S.C.A. § 1437a or 1437f or other federal statute authorizing rental subsidies for the benefit of persons of low or moderate income, except:
 - (1) a subcontractor of the state authority; or
 - (2) a state public body authorized by law to administer such allocations.
 - * * * Expedited Removal of Mobile Home by Municipality * * *
- Sec. 11. 9 V.S.A. § 2608 is added to read:

§ 2608. MUNICIPAL ACTION FOR SALE OF ABANDONED MOBILE HOME

(a) In the alternative to the process for foreclosure of a tax lien on a mobile home pursuant to 32 V.S.A. chapter 133, a municipality shall have the authority to commence an action to sell at public auction an abandoned mobile home located within the municipality pursuant to this section.

- (b) A municipality shall file a verified complaint in the civil division of the superior court for the county in which the municipality is located, which shall be entitled "In re: Abandoned Mobile Home of [name of owner]," and shall include the following information:
 - (1) The physical location and address of the mobile home.
- (2) The name and last known mailing address of the owner of the mobile home.
- (3) A description of the mobile home, including make, model, and serial number, if available.
- (4) The names and addresses of creditors, holders of housing subsidy covenants, or others having an interest in the mobile home based on liens or notices of record in the municipality offices or the office of the secretary of state.
- (5) The facts supporting the claim that the mobile home has been abandoned.
- (6) The name of a person disinterested in the mobile home or of a municipality employee who will be responsible for the sale of the mobile home at a public auction.
- (7) A statement of the amount of taxes, fees, and other charges due or which will become due to the municipality.
- (8) If the mobile home is located on leased land, the name and address of the landowner.
- (c) A municipality may request an order approving transfer of a mobile home which is unfit for human habitation to the municipality without a public sale by filing a verified complaint containing the information required in subsection (a) of this section and the facts supporting the claim that the mobile home is unfit for human habitation.
- (d) When a verified complaint is filed under this section, the clerk of the civil division of the superior court shall set a hearing to be held at least 15 days but no later than 30 days after the filing of the complaint.
- (e) Within five days after filing the verified complaint, the municipality shall post a copy of the verified complaint and order for hearing on the mobile home and send a copy of the verified complaint and order for hearing by certified mail, return receipt requested, to the mobile home owner's last known mailing address, to the landowner if the mobile home is located on leased land, and to all lien-holders of record.

- (f) The municipality shall publish the verified complaint and order for hearing in a newspaper of general circulation in the municipality where the mobile home is located. The notice shall be published no later than five calendar days before the date of hearing.
- (g) If prior to or at the hearing any lien-holder certifies to the court that the lien-holder has paid to the municipality all taxes, charges, and fees due the municipality and will commence or has commenced proceedings to enforce the lien and will continue to pay municipal taxes, charges, and fees during the proceedings under this section, the court shall, upon confirmation of the representations of the lien-holder, stay the action under this section pending completion of the lien-holder's action.
- (h) At the hearing, the municipality shall prove ownership of the mobile home; abandonment of the mobile home; the amount of taxes, fees, and other charges due the municipality; and the amount of attorney fees claimed. The municipality shall also prove compliance with the notice requirements of subsections (e) and (f) of this section. Whether a mobile home is abandoned shall be a question of fact determined by the court.
- (i) If the court finds that the municipality has complied with subsection (h) of this section, the court shall enter an order approving the sale of the mobile home at a public auction to be held within 15 days of the date of the order. The municipality shall send the order by first-class mail to the mobile home owner, to the landowner if the mobile home is located on leased land, and to all lien-holders of record. The order shall require all the following:
- (1) That the sale shall be conducted by the person identified in the verified complaint or some other person approved by the court.
- (2) That notice of the sale shall be published in a newspaper of general circulation in the municipality where the mobile home is located and sent by first-class mail to the mobile home owner, to the landowner if the mobile home is located on leased land, and to all lien-holders of record. The notice of sale shall be published two times, at least five days apart with the second publication being no later than three calendar days before the date of sale.
- (3) That the terms of sale provide for conveyance of the mobile home by real estate deed or by uniform mobile home bill of sale, as appropriate under this chapter, executed on behalf of the mobile home owner pursuant to the order of the court by the person authorized by the court, in "as is" condition, and free and clear of all liens and other encumbrances of record.
- (4) A minimum bid established by the court sufficient to cover the total costs listed in subdivisions (7)(A)–(D) of this subsection. The mobile home shall be sold to the highest bidder over the minimum bid set by the court;

provided, however, that if no bid meets or exceeds the minimum bid set by the court, the court shall order transfer of the mobile home to the municipality upon payment of costs due to the person who conducted the sale.

- (5) The successful bidder, if other than the municipality:
- (A) shall make full payment at the auction if the bid does not exceed \$2,000.00; or
- (B) if the bid exceeds \$2,000.00, shall provide a nonrefundable deposit at the time of the auction of at least \$2,000.00 or 25 percent of the bid, whichever is greater, and shall make full payment within three working days after the auction.
- (6) A successful bidder, if other than the municipality, shall remove the mobile home from its current location within five working days after the auction unless the municipality permits the mobile home to remain on the site or permits removal of the mobile home at a later date. If the mobile home is located on leased land, the mobile home shall be removed within five days unless the landowner grants permission to the successful bidder, including the municipality, for the mobile home to remain on the leased land.
- (7) The person who conducted the public sale shall report to the court the results of the sale, the proposed distribution of the proceeds of the sale, and the bank in which any excess proceeds are deposited and shall send a copy of the report to the mobile home owner, the municipality, the landowner if the mobile home is located on leased land, and all lien-holders of record by certified mail, return receipt requested, within three working days after the sale. Anyone claiming impropriety in the conduct of the sale may file an objection with the court within seven days after the sale. The filing of an objection shall not invalidate the sale or delay transfer of ownership of the abandoned mobile home. If an objection is filed and if the court finds impropriety in the conduct of the sale, the court may order distribution of the proceeds of the sale as is fair, taking into account the impropriety. If no objection is filed with the court, on the eighth day after the sale, the proceeds shall be distributed as follows:
 - (A) To the person conducting the sale for costs of the sale.
- (B) To the municipality for court costs, publication and mailing costs, and attorney fees incurred in connection with the action in an amount approved by the court.
- (C) To the municipality for taxes, penalties, and interest owed in an amount approved by the court.

- (D) To the landowner for unpaid lot rent if the mobile home is located on leased land.
- (E) The balance to a bank account in the name of the mobile home municipality as trustee, for the benefit of the mobile home owner and lien-holders of record, to be distributed pursuant to further order of the court.
- (j) Notwithstanding provisions of this section and 10 V.S.A. § 6249 (sale of abandoned mobile home by park owner) to the contrary, if an action is commenced by a municipality pursuant to this section and by a mobile home park owner pursuant to 10 V.S.A. § 6249 for the sale of the same abandoned mobile home within 30 days of one another, the court shall consolidate the cases and shall distribute the proceeds of a sale as follows:
 - (1) To the person conducting the sale for costs of the sale.
- (2) To the municipality and the park owner equitably in the discretion of the court:
- (A) for court costs, publication and mailing costs, and attorney fees incurred in connection with the action in an amount approved by the court;
- (B) for taxes, penalties, and interest owed the municipality in an amount approved by the court; and
- (C) for rent and other charges owed to the park owner in an amount approved by the court.
- (3) The balance to a bank account in the name of the mobile home municipality as trustee for the benefit of the mobile home owner and lien-holders of record, to be distributed pursuant to further order of the court.
- (k) If a municipality requests an order approving transfer of a mobile home to the municipality without a public sale, the court shall approve that order if it finds that the municipality has complied with subsection (h) of this section and has proved that the mobile home is unfit for human habitation. In determining whether a mobile home is unfit for human habitation, the court shall consider whether the mobile home:
 - (1) contains functioning appliances and plumbing fixtures;
 - (2) contains safe and functioning electrical fixtures and wiring;
 - (3) contains a safe and functioning heating system;
 - (4) contains a weather-tight exterior closure;
 - (5) is structurally sound;
 - (6) is reasonably free of trash, debris, filth, and pests.

Sec. 12. 9 V.S.A. § 4462 is amended to read:

§ 4462. ABANDONMENT; UNCLAIMED PROPERTY

* * *

- (d) Any personal property remaining in the dwelling unit or leased premises after the tenant has vacated may be disposed of by the landlord without notice or liability to the tenant or owner of the personal property, provided that one of the following has occurred:
- (1) The tenant provided actual notice to the landlord that the tenant has vacated the dwelling unit or, leased premises, or mobile home lot.
- (2) The tenant has vacated the dwelling unit or, leased premises, or mobile home lot at the end of the rental agreement.
- (3) Fifteen days have expired following service of a writ of possession pursuant to 10 V.S.A. chapter 153, 11 V.S.A. chapter 13, or 12 V.S.A. chapter 169.

Sec. 13. SALES AND USE TAX HOLIDAYS FOR MOBILE HOMES

- (a) Notwithstanding the provisions of 32 V.S.A. § 233 and 24 V.S.A. § 138, no sales and use tax, local option sales tax, or property transfer tax shall be imposed or collected on sales to individuals for mobile homes purchased after April 1, 2011 to replace a mobile home that was damaged or destroyed as a result of flooding and storm damage that occurred after that date.
- (b) Any resident of Vermont who purchased a mobile home after August 28, 2011 and prior to the effective date of this act, and the mobile home was purchased to replace a mobile home that was damaged or destroyed as a result of Tropical Storm Irene, shall be entitled to a reimbursement in the amount of any sales and use tax, local option sales tax, or property transfer tax paid.
- (c) The department of taxes may establish standards and procedures necessary to implement this section. The department of taxes shall reimburse taxpayers that qualify under subsection (b) of this section.

Sec. 14. APPROPRIATIONS

- (a) The amount of \$100,000.00 is appropriated from the general fund to the department of economic, housing and community development as follows:
- (1) \$50,000.00 for a grant to the Champlain Valley Office of Economic Opportunity to increase its ability to provide start-up and ongoing technical assistance to mobile home park residents interested in cooperative ownership of their parks.

- (2) \$50,000.00 to increase department staff for long-range planning for the preservation and replacement of mobile home parks noticed for sale or closure or damaged by flooding.
- (b) The amount of \$50,000.00 is appropriated from the general fund to the Vermont housing and conservation board's project feasibility fund to conduct financial feasibility and infrastructure needs analyses of mobile home parks noticed for sale or closure or damaged by flooding.
- (c) The amount of \$500,000.00 is appropriated from the settlement funds due the state under the joint state—federal settlement of claims with the five largest mortgage servicers arising from mortgage foreclosure practices to the department of economic, housing and community development to develop and implement with the Champlain Housing Trust, the Central Vermont Community Land Trust, Gilman Housing Trust, NeighborWorks of Western Vermont, and Windham & Windsor Housing Trust, and other stakeholders a program to help finance the purchase, repair, refinance, and replacement of up to 100 individual mobile homes. The department shall coordinate with the Champlain Housing Trust and other stakeholders to secure at minimum an additional \$1,800,000.00 in grant capital to help fund the program from a variety of public and private sources, including equity from the sale of Vermont affordable housing tax credits, the Vermont community development block grant program, the Vermont Community Foundation, and the Vermont disaster relief fund.
- (d)(1) The amount of \$2,500,000.00 is appropriated to the department of economic, housing and community development to fund the following activities related to mobile home parks that will be maintained as affordable housing for low income Vermonters on a perpetual basis:
- (A) the purchase of mobile home parks, including purchase by resident-owned cooperatives;
 - (B) infrastructure improvements; and
- (C) disaster recovery, including relocation or replacement of mobile home parks damaged by flooding.
- (2) The amount appropriated pursuant to this subsection shall come from the following sources:
- (A) \$500,000.00 from the settlement funds due the state under the joint state–federal settlement of claims with the five largest mortgage servicers arising from mortgage foreclosure practices; and
 - (B) \$2,000,000.00 in state capital appropriations.
- Sec. 15. AUTHORITY TO ISSUE LETTER OF CONDEMNATION

- (a) Because repairs to homes damaged in natural disasters must be done in accordance with local codes and ordinances, the Federal Emergency Management Agency (FEMA) recognizes that there may be reasons for a local authority to deem a home condemned.
- (b) According to FEMA policy, the letter must come from the jurisdictional authority and the condemnation notice of demolition must be disaster-related. FEMA then reviews each notice on a case-by-case basis for approval of replacement assistance up to the maximum award.
- (c) Accordingly, for purposes of complying with FEMA policies and procedures, any state or local person or entity empowered to condemn property by statute, rule, regulation, ordinance, or similar legal authority shall qualify as a jurisdictional authority with all the necessary rights and powers to declare property to be condemned, provide notice of condemnation and demolition to FEMA or any other entity, and take such other steps as are necessary to ensure Vermonters are eligible for receiving the maximum amount of state and federal recovery assistance otherwise available.

Sec. 16. EFFECTIVE DATE

This act shall take effect on passage, except that Sec. 15 (authority to issue letter of condemnation) of this act shall apply retroactively to January 1, 2011.

and that when so amended the bill ought to pass, and that after passage the title of the bill be amended to read: "An act relating to supporting mobile home ownership, strengthening mobile home parks, and preserving affordable housing"

(Committee vote: 4-0-1)

S. 114.

An act relating to the size of accessory dwelling units.

Reported favorably with recommendation of amendment by Senator Lyons for the Committee on Natural Resources and Energy.

The Committee recommends that the bill be amended in Sec. 1, 24 V.S.A. \S 4412(1), in subdivision (E)(ii), by striking out "750" and inserting in lieu thereof 600

(Committee vote: 5-0-0)

An act relating to workers' compensation and unemployment compensation.

Reported favorably with recommendation of amendment by Senator Illuzzi for the Committee on Economic Development, Housing and General Affairs.

The Committee recommends that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

* * * Vermont internship program * * *

Sec. 1. 3 V.S.A. § 330 is amended to read:

§ 330. VERMONT INTERNSHIP PROGRAM

- (a) A Vermont internship program is created <u>for permanent or limited</u> <u>employees in state government:</u>
- (1) to attract persons to train for and then serve state government in occupations where the state anticipates difficulty attracting or retaining qualified employees;
- (2) to provide an enriched experience designed to bring trainees to full class performance levels in a logical and systematic manner;
 - (3) to support equal employment opportunity; and
- (4) to provide upward mobility, lateral movement or other opportunities for current employees who have demonstrated high potential.
 - (b) Position authorization.

* * *

(3) Each position authorized by the commissioner shall be established for a specific period of time not to exceed five years two years without the specific authorization of the commissioner of human resources. In accordance with the approved plan, or where the commissioner deems it appropriate, Vermont internship program positions shall revert to the commissioner for reallocation.

* * *

(5) Requests for positions under the Vermont internship program shall be in a form and following procedures prescribed by the commissioner. All requests shall certify that all reasonable efforts shall be made to insure a vacant position will be available to each Vermont internship program participant upon completion of the program.

(e)(1) Development of candidates. All Vermont internship program members shall have individual development plans approved by the commissioner of human resources.

* * *

- (3) The department or agency making use of a Vermont internship program for state government shall conduct regular reviews of performance and progression of capabilities and shall submit written documentation of this on a form and using procedures provided for by the commissioner of human resources.
- (f)(1) Rights of Vermont internship program members. Vermont internship program participants shall be deemed to be classified state employees in their initial probationary period who are otherwise classified state employees shall continue their status for the entire period of their participation, and continuation of one's training in Vermont internship programs shall be in the discretion of the appointing authority. They shall be paid the minimum rate for comparable positions in the classified service, unless otherwise authorized by the commissioner of human resources.
- (2) Vermont internship program participants shall agree, if a condition of the submitted training plan of the department, to work in a state position consistent with the approved plan after completion of the planned Vermont internship for a period of time equal to the length of Vermont internship program participation. Any Vermont internship program member who does not satisfy this requirement shall reimburse the state for all tuition, fees and/or expenses paid by the state in connection with Vermont internship program participation, including salary paid during periods of paid educational leave, unless waived by the commissioner of human resources.

* * *

Sec. 1a. 3 V.S.A. § 330a is added to read:

§ 330a. STUDENT INTERN PROGRAM

The commissioner of human resources shall coordinate requests from agency secretaries and department commissioners for the hiring of student interns for short-term assignments and training that will inform and enhance their educational choices and career opportunities. In order to receive approval, the secretary or commissioner shall submit a written request to the department of human resources and to the applicable collective bargaining representative identifying the work to be performed, length of service, and the candidate's information, and shall identify the available funding and proposed

rate of pay. The commissioner of human resources shall ensure that the intern is not performing work normally assigned to any employee who has been displaced or laid off from classified service. Interns may be in high schools if they have completed at least their junior year, may be college students, or have graduated from college or graduate school within two years of this placement.

* * * Commissioner of labor * * *

Sec. 2. 21 V.S.A. § 7 is added to read:

§ 7. POWERS OF COMMISSIONER

In addition to all other powers granted the commissioner by this title, the commissioner or his or her designee may, upon presenting appropriate credentials, at reasonable times, enter and inspect any place of business or employment, question any employees, and investigate any facts, conditions, or matters necessary and material to the administration of chapters 9 and 17 of this title. If entry is refused the commissioner may apply, without notice to the employer, to the civil division of the superior court of Washington County for an order to enforce the rights given the commissioner under this section.

* * * Wage claims * * *

Sec. 3. 14 V.S.A. § 1205 is amended to read:

§ 1205. CLASSIFICATION OF CLAIMS

- (a) If the applicable assets of the estate are insufficient to pay all claims in full, the executor or administrator shall make payment in the following order:
 - (1) costs and expenses of administration;
- (2) reasonable funeral, burial, and headstone expenses, and perpetual care, not to exceed \$3,800.00 exclusive of governmental payments, and reasonable and necessary medical and hospital expenses of the last illness of the decedent, including compensation of persons attending him or her;
- (3) <u>all outstanding</u> wages due employees <u>of the decedent</u> which have been earned within three months prior to the death of the decedent, not to exceed \$300.00 to each claimant;
- (4) all other claims; including the balance of wages due but unpaid under subdivision (3) of this subsection.

* * *

* * * Employment practices * * *

Sec. 4. 21 V.S.A. § 342 is amended to read:

§ 342. WEEKLY <u>BIWEEKLY AND SEMIMONTHLY</u> PAYMENT OF WAGES; SCHOOL EMPLOYEES; CALENDAR YEAR

- (a)(1) Any person having employees doing and transacting business within the state shall pay each week, in lawful money or checks, the wages earned by each employee to a day not more than six days prior to the date of such payment.
- (2) After giving written notice to the employees, any person having employees doing and transacting business within the state may, notwithstanding subdivision (1) of this subsection, pay bi weekly biweekly or semi-monthly in lawful money or checks, each employee the wages earned by the employee to a day not more than six days prior to the date of the payment. If a collective bargaining agreement so provides, the payment may be made to a day not more than 13 days prior to the date of payment.
- (3) Notwithstanding subsection 384(a) of this title, an employee of a school district may in his or her sole discretion elect to have his or her wages paid over the course of a calendar year, beginning on the first day of the school year and ending not later than 12 months after the wage payment period begins.
- (4) Any person having employees within the state who fails to make timely payment upon separation from employment in accordance with this section may be assessed an administrative penalty of up to \$100.00 for each day that wages remain unpaid, not to exceed \$500.00 per employee.

* * *

Sec. 5. 21 V.S.A. § 348 is added to read:

§ 348. RETALIATION PROHIBITED

- (a) An employer shall not discharge or in any other manner retaliate against an employee because:
 - (1) The employee lodged a complaint of a violation of this subchapter.
- (2) The employee has cooperated with the commissioner or commissioner's designee in an investigation of a violation of this subchapter.
- (3) The employer believes that the employee may lodge a complaint or cooperate in an investigation of a violation of this subchapter.
- (b) Any person aggrieved by a violation of this section may bring an action in the civil division of the superior court seeking compensatory and punitive damages or equitable relief, including restraint of prohibited acts, restitution of wages or benefits, reinstatement, costs, reasonable attorney's fees, and other appropriate relief.

Sec. 6. 21 V.S.A. § 397 is added to read:

§ 397. RETALIATION PROHIBITED

- (a) An employer shall not discharge or in any other manner retaliate against an employee because:
 - (1) The employee lodged a complaint of a violation of this subchapter.
- (2) The employee has cooperated with the commissioner or commissioner's designee in an investigation of a violation of this subchapter.
- (3) The employer believes that the employee may lodge a complaint or cooperate in an investigation of a violation of this subchapter.
- (b) Any person aggrieved by a violation of this section may bring an action in the civil division of the superior court seeking compensatory and punitive damages or equitable relief, including restraint of prohibited acts, restitution of wages or benefits, reinstatement, costs, reasonable attorney's fees, and other appropriate relief.

Sec. 7. 21 V.S.A. § 385a is added to read:

§ 385a. REQUIRED APPAREL

- (a) An employer that is a common carrier engaged in interstate commerce that requires an employee to wear uniform apparel which displays the employer's trademark, logo, or other clearly identifying characteristic shall furnish to employees based in this state the uniform apparel to the employee. The amount provided shall be reasonable for the needs of the position.
- (b) An employer that requires an employee to wear clothing sold or produced by the employer shall furnish the clothing free of charge to the employee.
- (c) An employer may require an employee to return any uniform or clothing upon separation from employment.
 - * * * Workers' compensation * * *
- Sec. 8. 21 V.S.A. § 624 is amended to read:
- § 624. DUAL LIABILITY; CLAIMS, SETTLEMENT PROCEDURE

* * *

(e)(1) In an action to enforce the liability of a third party, the injured employee may recover any amount which the employee or the employee's personal representative would be entitled to recover in a civil action. Any recovery against the third party for damages resulting from personal injuries or death only, after deducting expenses of recovery attorney's fees, and litigation

expenses and costs, shall first reimburse the employer or its workers' compensation insurance carrier for any amounts paid or payable under this chapter to date of recovery, and the balance shall forthwith be paid to the employee or the employee's dependents or personal representative and shall be treated as an advance payment by the employer on account of any future payment of compensation benefits. Reimbursement required under this subsection, except to prevent double recovery, shall not reduce the employee's recovery of any benefit or payment provided by a plan or policy that was privately purchased by the injured employee, including uninsured-under insured motorist coverage, or any other first party insurance payments or benefits.

(2) In addition to the limitations on recovery set forth in subdivision (1) of this subsection, if a lien or subrogation claim that arose out of the payment of medical expenses or benefits under this chapter exists in respect to a claim of personal injury or death and the injured employee's recovery is diminished by comparative fault or the inability to collect the full value of the claim due to limited liability insurance or other cause, the lien or subrogation claim shall be diminished in the same proportion as the injured employee's recovery is diminished. The settlement agreement may include reference to the amount by which the employee's recovery is diminished by comparative fault or the inability to collect the full value of the claim due to limited liability insurance or other cause. In the event the agreement or release does not contain such information, the amount by which the recovery is compromised or diminished shall be established by affidavit of the employee.

* * *

Sec. 9. 21 V.S.A. § 643a is amended to read:

§ 643a. DISCONTINUANCE OF BENEFITS

Unless an injured worker has successfully returned to work, an employer shall notify both the commissioner and the employee prior to terminating benefits under either section 642 or 646 of this title. The notice of intention to discontinue payments shall be filed on forms prescribed by the commissioner and shall include the date of the proposed discontinuance, the reasons for it, and, if the employee has been out of work for 90 days, a verification that the employer offered vocational rehabilitation screening and services as required under this chapter. All relevant evidence, including evidence that does not support discontinuance in the possession of the employer not already filed, shall be filed with the notice. The liability for the payments shall continue for seven days after the notice is received by the commissioner and the employee, during which time the claimant may file with the commissioner an

objection to discontinuance. The notice shall include a provision that the injured worker may object to the discontinuance with the commissioner with supporting evidence or arguments. If the employee files an objection with an explanation, the liability for the payments shall continue until a decision is issued by the commissioner. Those payments Payments made after the notice of discontinuance is received by the commissioner shall be made without prejudice to the employer and may be deducted from any amounts due pursuant to section 648 of this title if the commissioner determines that the discontinuance is warranted or if otherwise ordered by the commissioner. Every notice shall be reviewed by the commissioner to determine the sufficiency of the basis for the proposed discontinuance. If, after review of all the evidence in the file, the commissioner finds that a preponderance of all the evidence in the file does not reasonably support the proposed discontinuance, the commissioner shall order that payments continue until a formal hearing is held and a decision is rendered. Prior to a formal hearing, an injured worker may request reinstatement of benefits by providing additional new evidence to the department that establishes that a preponderance of all evidence now supports the claim. If the commissioner's decision, after a hearing, is that the employee was not entitled to any or all benefits paid between the discontinuance and the final decision, upon request of the employer, the commissioner may order that the employee repay all benefits to which the employee was not entitled. The employer may enforce a repayment order in any court of law having jurisdiction.

Sec. 10. 21 V.S.A. § 692 is amended to read:

§ 692. PENALTIES; FAILURE TO INSURE; STOP WORK ORDERS

* * *

(b) Stop-work orders. If an employer fails to comply with the provisions of section 687 of this title after investigation by the commissioner, the commissioner shall issue an emergency order to that employer to stop work until the employer has secured workers' compensation insurance. If the commissioner determines that issuing a stop-work order would immediately threaten the safety or health of the public, the commissioner may permit work to continue until the immediate threat to public safety or health is removed. The commissioner shall document the reasons for permitting work to continue, and the document shall be available to the public. In addition, the employer shall be assessed an administrative penalty of not more than \$250.00 for every day that the employer fails to secure workers' compensation coverage after the commissioner issues an order to obtain insurance and may also be assessed an administrative penalty of not more than \$250.00 for each employee for every day that the employer fails to secure workers' compensation coverage as

required in section 687 of this title. When a stop-work order is issued, the commissioner shall post a notice at a conspicuous place on the work site of the employer informing the employees that their employer failed to comply with the provisions of section 687 of this title and that work at the work site has been ordered to cease until workers' compensation insurance is secured. If an employer fails to comply with a stop-work order, the commissioner may seek injunctive relief in the civil division of the superior court by filing a complaint and supporting affidavit. The court shall issue without notice and hearing an ex parte order temporarily or permanently enjoining the employer from employing workers. The ex parte order shall be provided to the employer. Thereafter, the court may modify or vacate the order at the request of the commissioner or employer. The stop-work order shall be rescinded as soon as the commissioner determines that the employer is in compliance with section 687 of this title. An employer against whom a stop-work order has been issued, or who has not been in compliance with section 687 of this title, unless the failure to comply was inadvertent or excusable, is prohibited from contracting, directly or indirectly, with the state or any of its subdivisions for a period of up to three years following the date of the issuance of the stop-work order, as determined by the commissioner in consultation with the commissioner of buildings and general services or the secretary of transportation, as appropriate. Either the secretary or the commissioner, as appropriate, shall be consulted in any contest of the prohibition of the employer from contracting with the state or its subdivisions.

* * *

* * * Unemployment compensation * * *

Sec. 11. 21 V.S.A. § 1101 is amended to read:

§ 1101. APPRENTICESHIP DIVISION AND COUNCIL

The apprenticeship division and state apprenticeship council, hereinafter referred to as the "council," shall be located within the department of labor. The commissioner of labor shall supervise the work of the division, and shall be the chair of the council. The council shall consist of 10 12 members, four ex officio members and six eight members who shall be appointed by the governor. Of the ex officio members, one shall be the commissioner of labor, one shall be the commissioner of public safety, or designee, one shall be the commissioner of education or designee, and one shall be the director of the apprenticeship division who shall act as secretary of the council without vote. The council shall be composed of persons familiar with apprenticeable occupations. Of the appointive appointed members, three shall be individuals who on account of previous vocation, employment, occupation, or affiliation can be classed as represent employers and, three shall be individuals who on

account of previous vocation, employment, occupation, or affiliation can be classed as employees represent employees or employee organizations, and two shall be members of the public. Appointment of the employer and the employee members shall be made for the term of three years except the employer and employee members first appointed shall be appointed for the term of one, two, and three years respectively. The governor shall annually designate one member of the council as chair. Each member of the council who is not a salaried official or employee of the state shall be entitled to compensation and expenses as provided in 32 V.S.A. § 1010.

Sec. 12. 21 V.S.A. § 1301 is amended to read:

§ 1301. DEFINITIONS

The following words and phrases, as used in this chapter, shall have the following meanings unless the context clearly requires otherwise:

* * *

"Employment," subject to the other provisions of this (6)(A)(i)subdivision (6), means service within the jurisdiction of this state, performed prior to January 1, 1978, which was employment as defined in this subdivision prior to such date and, subject to the other provisions of this subdivision, service performed after December 31, 1977, by an employee, as defined in subsections 3306(i) and (o) of the Federal Unemployment Tax Act, including service in interstate commerce, performed for wages or under any contract of hire, written or oral, expressed or implied. Services partly within and partly without this state may by election as hereinbefore provided be treated as if wholly within the jurisdiction of this state. And whenever an employing unit shall have elected to come under the provisions of a similar act of a state where a part of the services of an employee are performed, the commissioner, upon his or her approval of said election as to any such employee, may treat the services covered by said approved election as having been performed wholly without the jurisdiction of this state.

* * *

(C) The term "employment" shall not include:

* * *

(xxi) Service performed by a direct seller if the individual is in compliance with all the following:

(I) The individual is engaged in:

(aa) the trade or business of selling or soliciting the sale of consumer products, including services or other intangibles, in the home or a

location other than in a permanent retail establishment, including whether the sale or solicitation of a sale is to any buyer on a buy-sell basis, a deposit-commission basis, or any similar basis for resale by the buyer or any other person.

- (bb) the trade or business of the delivery or distribution of newspapers or shopping news that are delivered on a weekly or less frequent basis, including any services directly related to such trade or business.
- (II) Substantially all the remuneration, whether or not received in cash, for the performance of the services described in subdivision (I) of this subdivision (C)(xxi) is directly related to sales or other output, including the performance of services, rather than to the number of hours worked.
- (III) The services performed by the individual are performed pursuant to a written contract between the individual and the person for whom the services are performed, and the contract provides that the individual will not be treated as an employee for federal and state tax purposes.

Sec. 13. 21 V.S.A. § 1301a is amended to read:

§ 1301a. DEPARTMENT OF LABOR; COMPOSITION

The department of labor, created by section 3 V.S.A. § 212 of Title 3, shall consist of a commissioner of labor, the Vermont employment security board, the Vermont workforce development division, the unemployment insurance and wages division, the economic and labor market information division, the workforce development council which serves as the statewide workforce investment board, and the workers' compensation and safety division. The chair of the employment security board shall be the commissioner of labor ex officio. The deputy commissioner of labor or a designee chosen by the commissioner may serve as chair in the absence of the commissioner as the commissioner's designee.

Sec. 14. FINDINGS

The general assembly finds that:

(1) Federal law allows employees who do not work in an instructional, research, or principal administrative capacity in an educational institution to receive unemployment benefits between academic terms. This law permits only bus drivers, custodians, and food service school employees to receive benefits between academic terms to the extent that they are not employed. These employees are the lowest paid in the school system and the inability to receive unemployment benefits can impose a significant hardship on those who cannot find other summer work.

(2) At one time, Vermont allowed these employees to receive unemployment benefits between academic terms but no longer does, despite being authorized to do so by federal law.

Sec. 15. 21 V.S.A. § 1343 is amended to read:

§ 1343. CONDITIONS

* * *

- (c) After March 31, 1984 benefits are payable on the basis of service in employment as defined in subdivision 1301(6)(A)(ix) and (x) of this title, in the same amount, on the same terms, and subject to the same conditions as benefits payable on the basis of other service subject to this chapter, except that:
- (1) With respect to services performed in an instructional, research, or principal administrative capacity for an educational institution, benefits shall not be payable on the basis of such services for any week of unemployment commencing during the period between two successive academic years or terms (or, when an agreement provides instead for a similar period between two regular but not successive terms, during such period) or during a period of paid sabbatical leave provided for in the individual's contract, to any individual if such individual performs such services in the first of such academic years or terms and if there is a contract or reasonable assurance that such individual will perform services in any such capacity for any educational institution in the second of such academic years or terms;
- (2) With respect to services performed in any other capacity for an educational institution benefits shall not be payable on the basis of such services to any individual for any week of unemployment which commences during a period between two successive academic years or terms if such individual performs such services in the first of such academic years or terms and there is a reasonable assurance that such individual will perform such services for any educational institution in the second of such academic years or terms, except that if benefits are denied to any individual under this subdivision and such individual was not offered an opportunity to perform such services for the educational institution for the second of such academic years or terms, such individual shall be entitled to a retroactive payment of the benefits for each week for which the individual filed a timely claim for benefits and for which benefits were denied solely by reason of this subdivision;
- (3)(2) With respect to any services described in subdivision (1) or (2) of this subsection, With respect to services performed in any capacity for an educational institution benefits shall not be payable on the basis of services in any such capacities to any individual for any week which commences during

an established and customary vacation period or holiday recess if such individual performs such services in the period immediately before such vacation period or holiday recess, and there is a reasonable assurance that such individual will perform such services in the period immediately following such vacation period or holiday recess;

(4)(3) With respect to any services described in subdivision (1) or (2) of this subsection, benefits shall not be payable on the basis of services in any such capacities as specified in subdivisions (1), (2), and (3) (1) and (2) to any individual who performed such services in an educational institution while in the employ of an educational service agency. For purposes of this subdivision, the term "educational service agency" means a governmental agency or governmental entity which is established and operated exclusively for the purpose of providing such services to one or more educational institutions.

* * *

Sec. 16. 21 V.S.A. § 1347 is amended to read:

§ 1347. NONDISCLOSURE OR MISREPRESENTATION

* * *

- (c) The person liable under this section shall repay such amount to the commissioner for the fund. In addition to the repayment, if the commissioner finds that a person intentionally misrepresented or failed to disclose a material fact with respect to his or her claim for benefits, the person shall pay an additional penalty of 15 percent of the amount of the overpaid benefits. Such amount may be collectible by civil action in a Vermont district or superior court, in the name of the commissioner. No action shall be commenced for the collection of such amount more than five years after the date of such determination under this section or the final decision confirming the liability of such person on an appeal from such determination.
- (d) In any case in which under this section a person is liable to repay any amount to the commissioner for the fund, the commissioner may withhold, in whole or in part, any future benefits payable to such person, and credit such withheld benefits against the amount due from such person until it is repaid in full, less any penalties assessed under subsection (c) of this section. No benefits shall be withheld after five years from the date of such determination or the date of the final decision confirming the liability of such person on an appeal from such determination.
- (e) In addition to the foregoing, when it is found by the commissioner that a person intentionally misrepresented or failed to disclose a material fact with respect to his or her claim for benefits and in the event the person is not

prosecuted under section 1368 of this title and penalty provided in section 1373 of this title is not imposed, the person shall be disqualified and shall not be entitled to receive benefits to which he or she would otherwise be entitled after the determination for such number of weeks not exceeding 26 as the commissioner shall deem just, provided, however, that no benefits shall be denied to a claimant because of such determination after three years from the date thereof or the date of final decision on an appeal from such determination. The notice of determination shall also specify the period of disqualification imposed hereunder.

* * *

* * * Short-time compensation * * *

Sec. 17. 21 V.S.A. § 1451 is amended to read:

§ 1451. DEFINITIONS

For the purpose of this subchapter:

- (1) "Affected unit" means a specific plan, department, shift, or other definable unit consisting of not less than five employees to which an approved short-time compensation plan applies.
- (2) "Short-time compensation" or "STC" means the unemployment benefits payable to employees in an affected unit under an approved short-time compensation plan as distinguished from the unemployment benefits otherwise payable under the conventional unemployment compensation provisions of this chapter.
- (3) "Short-time compensation plan" means a plan of an employer under which there is a reduction in the number of hours worked by employees of an affected unit rather than temporary layoffs. The term "temporary layoffs" for this purpose means the total separation of one or more workers in the affected unit for an indefinite period expected to last for more than two months but not more than six months.
- (4) "Short-time compensation employer" means an employer who has one or more employees covered by an approved "Short-Time Compensation Plan." Both employers with experience-rating records and employers who make payments in lieu of tax contributions to the UI Trust Fund may become short time compensation employers. "Short-time compensation employer" includes employers with experience-rating records and employers who make payments in lieu of tax contributions to the unemployment compensation trust fund and that meet the following:
- (A) Has five or more employees covered by an approved short-time compensation plan.

- (B) Is not delinquent in the payment of contributions or reimbursement, or in the reporting of wages.
- (C) Is not a negative balance employer. For the purposes of this section, a negative balance employer is an employer who has for three or more consecutive calendar years paid more in unemployment benefits to its employees than it has contributed to its unemployment insurance account.
- (5) "Usual weekly hours of work" means the normal hours of work for full-time and regular part-time employees in the affected unit when that unit is operating on its normally full-time basis <u>but</u> not less than 30 hours and not to exceed 40 hours and not including overtime.
- (6) "Unemployment compensation" means the unemployment benefits payable under this chapter other than short-time compensation and includes any amounts payable pursuant to an agreement under any federal law providing for compensation, assistance, or allowances with respect to unemployment.
- (7) "Fringe benefits" means benefits including health insurance, retirement benefits, paid vacations and holidays, sick leave, and similar benefits that are incidents of employment.
- (8) "Intermittent employment" means employment that is not continuous but may consist of intervals of weekly work and intervals of no weekly work.
- (9) "Seasonal employment" means employment in an industry which because of the seasonal nature of the industry it is customary to operate only during a regularly recurring period or periods of fewer than 26 weeks in a calendar year.

Sec. 18. 21 V.S.A. § 1452 is amended to read:

§ 1452. CRITERIA FOR APPROVAL

An employer wishing to participate in an STC program shall submit a department of labor electronic application or a signed written short-time compensation plan to the commissioner for approval. The commissioner may approve an STC plan only if the following criteria are met:

- (1) the plan identifies the specified affected units to which it applies;
- (2) the employees in the affected unit or units are identified by name, Social Security number, and by any other information required by the commissioner;

- (3) the plan specifies any impact on certifies that fringe benefits, including health insurance, of employees participating in the plan will not be reduced;
- (4) the usual total weekly hours of work for employees in the affected unit or units are reduced by not less than 20 percent and not more than 50 percent;
- (5) the plan certifies that the aggregate reduction in work hours is in lieu of temporary total layoffs of one or more workers which would have resulted in an equivalent reduction in work hours and which the commissioner finds would have caused an equivalent dollar amount to be payable in unemployment compensation;
- (6) the plan certifies that the STC employer will submit a request for a STC plan termination to the department within 24 hours of a layoff that occurs during an active STC plan;
- (7) the identified work week reduction is applied consistently throughout the duration of the plan;
- (8) the plan applies to at least 10 percent of the employees in the affected unit, and when applicable applies to all affected employees of the unit equally;
- (7)(9) the plan will not subsidize seasonal employers during the off-season, nor subsidize employers who have traditionally used part-time employees or intermittent employment;
- (8)(10) the employer agrees to maintain records relative to the plan for a period of three years and furnish reports relating to the proper conduct of the plan and agrees to allow the commissioner or his or her authorized representatives access to all records necessary to verify the plan prior to approval and, after approval, to monitor and evaluate application of the plan;
- (9)(11) the plan certifies that the collective bargaining agent or agents for the employees, if any, have agreed to participate in the program. If there is no bargaining unit, the employer specifies how he or she will notify the employees in the affected group and work with them to implement the program once the plan is approved; and
- (10)(12) in addition to subdivisions (1) through (9)(11) of this section, the commissioner shall take into account any other factors which may be pertinent to proper implementation of the plan.
- Sec. 19. 21 V.S.A. § 1453 is amended to read:
- § 1453. APPROVAL OR REJECTION; RESUBMISSION

The commissioner shall approve or reject a plan in writing within 30 days of its receipt, and in the case of rejection shall state the reasons therefor. The reasons for rejection shall be final and nonappealable, but the employer shall be allowed to submit another plan for approval, that addresses the reasons that led to the rejection of the original plan.

Sec. 20. 21 V.S.A. § 1454 is amended to read:

§ 1454. EFFECTIVE DATE; DURATION

A plan shall be effective on the date specified in the plan or on a date mutually agreed upon by the employer and the commissioner. It shall expire at the end of the sixth full calendar month after its effective date or on the date specified in the plan if such date is earlier; provided, that the plan is not previously revoked by the commissioner; or on the effective date of any transfer of ownership of the legal business entity. If a plan is revoked by the commissioner, it shall terminate on the date specified in the commissioner's written order of revocation. No employer shall be eligible for a short-time compensation plan for more than 26 weeks in any 12-month period.

Sec. 21. 21 V.S.A. § 1458 is amended to read:

§ 1458. SHORT-TIME COMPENSATION BENEFITS

* * *

- (f)(1) If an individual works in the same week for both the short-time employer and another employer and his or her combined hours of work for both employers are equal to or greater than 81 percent of the usual hours of work with the short-time employer, he or she shall not be entitled to benefits under these short-time provisions or the unemployment compensation provisions.
- (2) If an individual works in the same week for both the short-time employer and another employer and his or her combined hours of work for both employers are equal to or less than 80 percent of the usual hours of work for the short-time employer, the benefit amount payable for that week shall be the weekly unemployment compensation amount reduced by the same percentage that the combined hours are of the usual hours of work. A week for which benefits are paid under this provision shall count as a week of short-time compensation.
- (3) An individual who does not work during a week for the short-time employer, and is otherwise eligible, shall be paid his or her full weekly unemployment compensation benefit amount <u>under the provisions of the regular unemployment compensation program</u>. Such a week shall not be counted as a week for which short-time compensation benefits were received.

- (4) An individual that does not work the short-time employer's identified workweek reduction hours as certified by the application due to the use of paid vacation or personal time shall be paid benefits for the week under the partial unemployment compensation provisions of the regular unemployment compensation program.
- (4)(5) An individual who does not work for the short-time employer during a week but works for another employer and is otherwise eligible, shall be paid benefits for that week under the partial unemployment compensation provisions of the regular UI program. Such a week shall not be counted as a week with respect to which STC benefits were received.

* * * Directory of new hires * * *

Sec. 22. 33 V.S.A. § 4110 is amended to read:

§ 4110. EMPLOYER OBLIGATIONS

* * *

- (c) As used in this section:
 - (1) "Employee" means
- (A) an individual who is an employee within the meaning of chapter 24 of the Internal Revenue Code of 1986; and
- (B) does not include an employee of a federal or state agency performing intelligence or counterintelligence functions, if the head of such agency has determined that reporting pursuant to this section with respect to the employee could endanger the safety of the employee or compromise an ongoing investigation or intelligence mission.
- (2) "Employer" has the meaning given such term in Section 3401(d) of the Internal Revenue Code of 1986 and includes any governmental entity and any labor organization.
- (3) "First date of employment" is the first day services are performed for compensation <u>as a new hire</u>.
- (4) "New hire" means an employee for whom a W-4 filing is required and whose wages have not been reported by the filing employer to the department of labor during the last reporting quarter means an employee who:
 - (A) has not previously been employed by the employer; or
- (B) was previously employed by the employer but has been separated from that employment for at least 60 consecutive days.

* * * Independent contractors * * *

Sec. 23. 21 V.S.A. § 398 is added to read:

§ 398. NOTICE TO PERSONS RECEIVING REMUNERATION AS AN INDEPENDENT CONTRACTOR

- (a) Every employer shall post in a prominent and accessible place on the site where work is performed a legible statement, provided by the commissioner, that describes the responsibility of independent contractors to pay taxes required by state and federal law, the rights of employees to workers' compensation, unemployment benefits, minimum wage, overtime, and other federal and state workplace protections, and the protections against retaliation and the penalties in this title if the independent contractor fails to classify properly an individual as an employee. This notice shall also contain contact information for individuals to file complaints or inquire with the commissioner about employment classification status. This information shall be provided in English or other languages required by the commissioner. The posted statement shall be constructed of materials capable of withstanding adverse weather conditions.
- (b) Within 30 days of the effective date of this section, the commissioner shall create the notice described in subsection (a) of this section and post the notice on the department's website for downloading by hiring entities.
- (c) Employers who violate this section shall be subject to an administrative penalty of up to \$100.00 per violation.

Sec. 24. 21 V.S.A. § 8 is added to read:

§ 8. INDEPENDENT CONTRACTOR DEFINITION

The commissioner is directed to formulate a single definition of independent contractor for the purposes of chapters 9 (workers' compensation) and 17 (unemployment compensation) of this title. The definition shall be simple to understand and provide clarity to employers and employees as to an individual's status as an employee or an independent contractor. The commissioner shall also formulate a test based upon the definition of independent contractor that will allow employers and employees to quickly and easily determine independent contractor status. It is not the intent of this section to substantively change the benefits and protections of employment under this title.

* * * Fair-share representation fees * * *

Sec. 25. POLICY

It is the policy of the state of Vermont that employees in bargaining units organized under state law who exercise their rights not to join a labor organization required to provide them certain services shall pay to that labor organization a fair-share agency fee, representing that portion of the labor organization's membership fees which are attributable to those services.

Sec. 26. FINDINGS

The general assembly finds:

- (1) The right of employees to organize and form a labor organization to engage in collective bargaining is fundamental to both a free society and the generation and maintenance of a strong middle class.
- (2) The state has long favored the right of employees to organize for the purpose of bargaining collectively with their employer.
- (3) Vermont law recognizes that a labor organization democratically selected by bargaining unit employees is the exclusive representative of all the employees within the bargaining unit.
- (4) A labor organization engages in both "chargeable" and "nonchargeable" activities on behalf of bargaining unit members. "Chargeable" activities are generally those related to negotiating and ensuring the enforcement of collective bargaining agreements on behalf of the bargaining unit as a whole and for every employee within it. "Nonchargeable" activities are generally those related to political activities and lobbying.
- (5) With respect to "chargeable activities," a labor organization must represent all the employees within its bargaining unit. It may not discriminate between members of the labor organization who pay membership fees and those who exercise their rights not to become members. This is called "the duty of fair representation." This duty does not extend to "nonchargeable" activities.
- (6) The "chargeable" activities undertaken by labor organizations on behalf of all bargaining unit employees are in the interest of the public good.
- (7) It is the policy of the state to require employees in bargaining units organized under state law who do not become members of the labor organization representing the unit to pay a "fair-share agency fee" for the chargeable activities undertaken on their behalf.
- (8) Current labor law in Vermont leaves the question of a fair-share agency fee to the collective bargaining process itself.
- (9) It is inconsistent with state policy to continue to permit employers, merely by not agreeing to fair-share fee provisions in collective bargaining

agreements, to enable their bargaining unit employees who are not members of the labor organization to avoid paying their fair share of the organization's representation.

- (10) The result of allowing employers to withhold consent to fair-share fees has resulted in a patchwork of collective bargaining agreements, some of which include fair-share provisions and some of which do not.
- (11) By enacting a fair-share agency fee law, the state will allow employees not to join the labor organizations representing them, but will ensure equitable treatment across bargaining units organized under state law.
- (12) The duty of fair representation should be balanced by the duty to pay a fair-share agency fee.
- Sec. 27. 3 V.S.A. § 903 is amended to read:

§ 903. EMPLOYEES' RIGHTS AND DUTIES; PROHIBITED ACTS

- (a) Employees shall have the right to self-organization; to form, join, or assist employee organizations; to bargain collectively through representatives of their own choice, and to engage in concerted activities for the purpose of collective bargaining or other mutual aid or protection, and shall also have the right to refrain from any or all such activities, except as provided in subsection subsections (b) and (c) of this section, and to appeal grievances as provided in this chapter.
- (b) No state employee may strike or recognize a picket line of an employee or labor organization while in the performance of his <u>or her</u> official duties.
- (c) An employee who exercises the right not to join the employee organization representing the employee's certified unit pursuant to section 941 of this title shall pay a collective bargaining fee to the representative of the bargaining unit in the same manner as employees who pay membership fees to the representative.
- (e)(d) All employers, their officers, agents, and employees or representatives shall exert every reasonable effort to make and maintain agreements concerning matters allowable under section 904 of this title and to settle all disputes, whether arising out of the application of those agreements, or growing out of any dispute between the employer and the employees thereof.

Sec. 28. 3 V.S.A. § 904 is amended to read:

§ 904. SUBJECTS FOR BARGAINING

(a) All matters relating to the relationship between the employer and employees shall be the subject of collective bargaining except those matters

which are prescribed or controlled by statute. Such matters appropriate for collective bargaining to the extent they are not prescribed or controlled by statute include but are not limited to:

* * *

(9) Rules and regulations for personnel administration, except the following: rules and regulations relating to persons exempt from the classified service under section 311 of this title and rules and regulations relating to applicants for employment in state service and employees in an initial probationary status including any extension or extensions thereof provided such rules and regulations are not discriminatory by reason of an applicant's race, color, creed, sex, or national origin; and

(10) A collective bargaining service fee.

* * *

Sec. 29. 3 V.S.A. § 941 is amended to read:

§ 941. UNIT DETERMINATION, CERTIFICATION, AND REPRESENTATION

* * *

(k) Nothing in this chapter requires an individual to seek the assistance of his or her collective bargaining unit or its representative(s) in any grievance proceeding. He or she may represent himself or herself or be represented by counsel of his or her own choice. Employees who are eligible for membership in a collective bargaining unit who exercise their right not to join such unit may upon agreement with the unit representative avail themselves of the services of the unit representative(s) in grievance proceedings upon payment to the unit of a fee established by the unit representative, provided that in the event a collective bargaining service fee is negotiated or an agency fee is imposed, the unit representative shall represent nonmember employees in grievance proceedings without charge.

Sec. 30. 3 V.S.A. § 962 is amended to read:

§ 962. EMPLOYEES

It shall be an unfair labor practice for an employee organization or its agents:

* * *

(10) To charge a collective bargaining fee negotiated pursuant to section 904 of this title unless such employee organization has established and maintained a procedure to provide nonmembers with:

- (A) an audited financial statement that identifies the major categories of expenses, and divides them into chargeable and nonchargeable expenses;
- (B) an opportunity to object to the amount of the agency fee sought, any amount reasonably in dispute to be placed in escrow;
- (C) prompt arbitration by the board to resolve any objection over the amount of the collective bargaining fee.
- Sec. 31. 3 V.S.A. § 1012 is amended to read:

§ 1012. EMPLOYEES' RIGHTS AND DUTIES; PROHIBITED ACTS

- (a) Employees shall have the right to self-organization; to form, join, or assist employee organizations; to bargain collectively through their chosen representatives; to engage in concerted activities of collective bargaining or other mutual aid or protection; to refrain from any or all those activities, except as provided in subsection (b) subsections (b) and (c) of this section; and to appeal grievances as provided in this chapter.
- (b) No employee may strike or recognize a picket line of an employee organization while performing the employee's official duties.
- (c) An employee who exercises the right not to join the employee organization representing the employee's certified unit pursuant to section 1021 of this title shall pay a collective bargaining fee to the representative of the bargaining unit in the same manner as employees who pay membership fees to the representative.
- (e)(d) The employer and employees and the employee's representative shall exert every reasonable effort to make and maintain agreements concerning matters allowable under section 1013 of this title and to settle all disputes, whether arising out of the application of those agreements or growing out of any dispute between the employer and the employees.
- Sec. 32. 3 V.S.A. § 1013 is amended to read:

§ 1013. SUBJECTS FOR BARGAINING

All matters relating to the relationship between the employer and employees are subject to collective bargaining, to the extent those matters are not prescribed or controlled by law, including:

* * *

(10) A collective bargaining service fee.

Sec. 33. 3 V.S.A. § 1027 is amended to read:

§ 1027. EMPLOYEES

It shall be an unfair labor practice for an employee organization or its agents:

* * *

- (10) To charge a negotiated collective bargaining fee unless the employee organization has established and maintained a procedure to provide nonmembers with all the following:
- (A) An audited financial statement that identifies the major categories of expenses and divides them into chargeable and nonchargeable expenses.
- (B) An opportunity to object to the amount of the fee requested and to place in escrow any amount reasonably in dispute.
- (C) Prompt arbitration by the board to resolve any objection over the amount of the collective bargaining fee.

Sec. 34. 16 V.S.A. § 1982 is amended to read:

§ 1982. RIGHTS

- (a) Teachers shall have the right to or not to join, assist, or participate in any teachers' organization of their choosing. However, teachers may be required to pay an agency fee who choose not to join the teachers' organization, recognized pursuant to an agreement negotiated under section 1992 of this chapter as the exclusive representative, shall pay an agency fee in the same manner as teachers who choose to join the teachers' organization pay membership fees.
- (b) Principals, assistant principals, and administrators other than superintendent and assistant superintendent shall have the right to or not to join, assist, or participate in any administrators' organization or as a separate unit of any teachers' organization of their choosing. However, administrators other than the superintendent and assistant superintendent may be required to pay an agency fee who choose not to join the administrators' organization, recognized pursuant to an agreement negotiated under section 1992 of this chapter as the exclusive representative, shall pay an agency fee in the same manner as administrators who choose to join the administrators' organization pay membership fees.
- (c) Neither the school board nor any employee of the school board serving in any capacity, nor any other person or organization shall interfere with, restrain, coerce, or discriminate in any way against or for any teacher or administrator engaged in activities protected by this legislation.

Sec. 35. 21 V.S.A. § 1502 is amended to read:

§ 1502. DEFINITIONS

In this chapter, the following words shall have the following meaning:

* * *

(14) "Agency service fee" means a fee for representation in collective bargaining not exceeding labor organization dues, payable to a labor organization which is the exclusive representative for employees in a bargaining unit from individuals who are not members of the labor organization.

Sec. 36. 21 V.S.A. § 1621 is amended to read:

§ 1621. UNFAIR LABOR PRACTICES

(a) It shall be an unfair labor practice for an employer:

* * *

(6) Nothing in this chapter or any other statute of this state shall preclude an employer from making an agreement with a labor organization (not established, maintained or assisted by any action defined in this subsection (a) as an unfair labor practice) to require as a condition of employment membership in such labor organization on or after the 30th day following the beginning of such employment or the effective date of such agreement, whichever is the later (i) if such labor organization is the representative of the employees as provided in section 1583 of this chapter, in the appropriate collective bargaining unit covered by such agreement when made and (ii) unless following an election held as provided in section 1584 of this chapter within one year preceding the effective date of such agreement, the board shall have certified that at least a majority of the employees eligible to vote in such election have voted to rescind the authority of such labor organization to make

such an agreement. Absent such an agreement, an employee who does not become a member of the labor organization shall, in the same manner as employees who choose to join the labor organization pay membership fees, pay an agency service fee to that organization. No employer shall justify any discrimination against an employee for nonmembership in a labor organization:

- (A) If the employer has reasonable grounds for believing that membership was not available to the employee on the same terms and conditions generally applicable to other members; or
- (B) If the employer has reasonable grounds for believing that membership was denied or terminated for reasons other than the failure of the

employee to tender the periodic dues and the initiation fees uniformly required as a condition of acquiring or retaining membership.

* * *

(b) It shall be an unfair labor practice for a labor organization or its agents:

* * *

- (9) To charge an agency service fee unless the employee organization has established and maintained a procedure to provide nonmembers with all the following:
- (A) An audited financial statement that identifies the major categories of expenses and divides them into chargeable and nonchargeable expenses.
- (B) An opportunity to object to the amount of the fee requested and to place in escrow any amount reasonably in dispute.
- (C) Prompt arbitration by an arbitrator selected jointly by the objecting fee payer and the labor organization or pursuant to the rules of the American Arbitration Association to resolve any objection over the amount of the agency service fee.

* * *

Sec. 37. 21 V.S.A. § 1726 is amended to read:

§ 1726. UNFAIR LABOR PRACTICES

(a) It shall be an unfair labor practice for an employer:

* * *

- (8) Nothing in this chapter or any other statute of this state shall preclude a municipal employer from making an agreement with the exclusive bargaining agent to require an agency service fee to be paid as a condition of employment, or to require as a condition of employment membership in such employee organization on or after the 30th day following the beginning of such employment or the effective date of such agreement, whichever is the later. Absent such an agreement, an employee who does not become a member of the employee organization shall, in the same manner as employees who choose to join the employee organization pay membership fees, pay an agency service fee to that organization. No municipal employer shall discharge or discriminate against any employee for nonpayment of an agency service fee or for nonmembership in an employee organization:
- (A) If the employer has reasonable grounds for believing that membership was not available to the employee on the same terms and conditions generally applicable to other members; or

- (B) If the employer has reasonable grounds for believing that membership was denied or terminated for reasons other than the failure of the employee to tender the periodic dues and the initiation fees uniformly required as a condition of acquiring or retaining membership.
- (b) It shall be an unfair labor practice for an employee organization or its agents:

* * *

(6) To require employees covered by an agency service fee agreement requirement or other union security agreement authorized under subsection (a) of this section to pay an initiation fee which the board finds excessive or discriminatory under all the circumstances, including the practices and customs of employee organizations representing municipal employees, and the wages paid to the employees affected.

* * *

- (12) To charge an agency service fee unless the employee organization has established and maintained a procedure to provide nonmembers with all the following:
- (A) An audited financial statement that identifies the major categories of expenses and divides them into chargeable and nonchargeable expenses.
- (B) An opportunity to object to the amount of the fee requested and to place in escrow any amount reasonably in dispute.
- (C) Prompt arbitration by an arbitrator selected jointly by the objecting fee payer and the labor organization or pursuant to the rules of the American Arbitration Association to resolve any objection over the amount of the agency service fee.

* * * Miscellaneous provisions * * *

Sec. 38. WORKERS' COMPENSATION RATING ADVISORY ORGANIZATIONS

(a) The department of financial regulation is directed to reconsider its reliance on the data provided by the National Council on Compensation Insurance, Inc. (NCCI) and whether it needs a workers' compensation insurance rating advisory organization in order to assist in the calculation of insurance rates. If the department determines that it needs a workers' compensation advisory organization to assist in calculating insurance rates, it is to consider using alternatives to NCCI. The department is further directed to evaluate whether proposed insurance rates made by NCCI were in line with the actual resulting insurance rates.

(b) The department shall report its findings to the senate committee on economic development, housing and general affairs and the house committee on commerce and economic development by January 15, 2013.

Sec. 39. STUDY OF UNEMPLOYMENT COMPENSATION TRAINING PROGRAMS

The commissioner of labor shall study the benefits and feasibility of developing and implementing a job training program for persons collecting unemployment benefits in Vermont, allowing the department to place persons collecting unemployment into job sites for job training and skill development to enhance the individual's job prospects and career development. The study shall examine conformity issues with federal and state unemployment and wage and hour laws. The commissioner shall solicit public input and engage interested parties from the business and labor communities in determining the benefits of any such program. The commissioner shall report his or her findings to the chairs of the senate committees on appropriations and on economic development, housing and general affairs, and the house committees on appropriations and on commerce and economic development.

Sec. 40. FINDINGS

The general assembly finds that:

- (1) Some studies have concluded that over one-third of American workers have been the targets of malicious or abusive treatment by supervisors or coworkers which is wholly unrelated to legitimate workplace goals or acceptable business practices.
- (2) Those studies have concluded that 45 percent of bullied employees suffer stress-related health problems, including debilitating anxiety, panic attacks, clinical depression, and post-traumatic stress.
- (3) Abusive behavior occurs even in the absence of any motive to discriminate on the basis of race, color, religion, ancestry, national origin, sex, sexual orientation, gender identity, place of birth, or age or against a qualified disabled individual. Such nondiscriminatory abuse is often referred to as "workplace bullying."
- (4) The Vermont office of attorney general's civil rights unit reports that of the 1,200 to 1,300 requests for assistance it receives each year, a substantial number involve allegations of severe workplace bullying that cannot be addressed by current state or federal law or common law tort claims. Similarly, the Vermont human rights commission, which has jurisdiction in employment discrimination claims against the state, reports that it must refuse complaints of workplace bullying because the inappropriate behaviors are not

motivated by the targeted employee's membership in a category protected by antidiscrimination laws. The Vermont department of labor reports that the wage and hour division receives up to 100 telephone calls each day, many of which involve complaints relating to workplace incivility, bullying, and retaliatory actions against employees who bring complaints.

- (5) Sweden enacted the first workplace bullying law in 1993, and since then several countries have taken a variety of approaches to the problem, including the creation of private legal remedies and the prohibition of workplace bullying through occupational safety and health laws.
- (6) The general assembly recognizes that there is a need to strike a balance between affording Vermont workers relief from bullying and unduly interfering with the operation of workplaces.
- (7) However, given the limited duration of the legislative session, the potential impact on existing labor contracts and personnel policies, and the various options available to address this issue, a considered approach should be presented for consideration by the 2012 session of the general assembly.

Sec. 41. STUDY OF WORKPLACE BULLYING

- (a) A committee is established to study the issue of workplace bullying in Vermont and to make recommendations to address the manner in which workplace bullying should be addressed by the state, by employers, and by affected employees. The committee shall examine and report on the following:
- (1) Existing programs and best practice models for workplace civility, anti-bullying, prevention of workplace violence, reporting and nonretaliation provisions that have been adopted by employers and, if available, survey results and data from those employers.
- (2) A definition of "workplace bullying" or "abusive conduct" in the workplace not addressed by existing law.
- (3) Whether there is a need for additional laws regarding workplace bullying.
 - (4) Different models for remedying workplace bullying, including:
- (A) Creating a private right of action that would include the recovery of damages.
- (B) Creating a mechanism for injunctive relief similar to those relating to stalking, hate crimes, or relief-from-abuse orders.
 - (C) State enforcement similar to the employment discrimination law.

- (D) State enforcement by the Vermont occupational safety and health administration.
 - (E) Any other issues relevant to workplace bullying.
- (b) The committee established by subsection (a) of this section shall also recommend any measures, including proposed legislation, to address bullying in the workplace.
- (c) The committee established by subsection (a) of this section shall consist of the following members:
 - (1) The attorney general or designee.
 - (2) The executive director of the human rights commission or designee.
 - (3) The commissioner of labor or designee.
 - (4) The commissioner of human resources or designee.
 - (5) The state coordinator of the Vermont healthy workplace advocates.
- (6) Two representatives from the business community, one to be appointed by the speaker of the house and one to be appointed by the committee on committees.
- (7) Two representatives from labor organizations, one to be appointed by the speaker of the house and one to be appointed by the committee on committees.
- (8) The executive director of the American Civil Liberties Union of Vermont or designee.
 - (9) The executive director of the Vermont Bar Association or designee.
- (d) The committee shall convene its first meeting no later than July 15, 2012. The commissioner of labor shall be designated as the chair of the commission, and shall convene the first and subsequent meetings.
- (e) The committee shall report its findings and any recommendations to the senate committee on economic development, housing and general affairs, and the house committee on commerce and economic development on or before January 15, 2013. The report shall include any recommended legislation to address the issue of workplace bullying.
 - (f) The committee shall cease to function upon transmitting its report.

Sec. 42. EFFECTIVE DATE

Sec. 16 (relating to nondisclosure or misrepresentation in order to receive unemployment benefits) of this act shall take effect on July 1, 2013. Sec. 38

(relating to workers' compensation rating advisory organizations) of this act shall take effect on July 2, 2012. Secs. 27, 28, 29, 30, 31, 32, and 33 shall take effect on July 2, 2012 and apply to new successive collective bargaining agreements subject to the provisions of 3 V.S.A. chapters 27 and 28.

and that after passage the title of the bill be amended to read: "An act relating to workforce development, workers' compensation, unemployment compensation, and workplace rights and responsibilities"

(Committee vote: 5-0-0)

S. 138.

An act relating to the record keeping of search warrants.

Reported favorably with recommendation of amendment by Senator Sears for the Committee on Judiciary.

The Committee recommends that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. Vermont Rules of Criminal Procedure, Rule 41 is amended to read:

RULE 41. SEARCH AND SEIZURE

* * *

(h) Record keeping. Upon the filing of a warrant and affidavit, the clerk of the court shall assign a standardized warrant identification number to the warrant and enter the warrant, its identifying details, and subsequent activity into a warrant log and standardized database maintained by the court. The warrant log and database shall be such as to permit monitoring of timely execution of warrants issued and timely filing of return and inventory following a search. A return shall be required for every warrant issued.

Sec. 2. 7 V.S.A. § 61 is amended to read:

§ 61. RESTRICTIONS; EXCEPTIONS

A person, partnership, association, or corporation shall not furnish or sell, or expose or keep with intent to sell, any malt or vinous beverage, or spirits, or manufacture, sell, barter, transport, import, export, deliver, prescribe, furnish, or possess any alcohol, except as authorized by this title. However, this chapter shall not apply to the furnishing of such beverages or spirits by a person in his or her private dwelling, unless to an habitual drunkard, or unless such dwelling becomes a place of public resort, nor to the sale of fermented cider by the barrel or cask of not less than 32 liquid gallons capacity, provided the same is delivered and removed from the vendor's premises in such barrel or cask at the time of such sale, nor to the use of sacramental wine, nor to the

furnishing, purchase, sale, barter, transportation, importation, exportation, delivery, prescription, or possession of alcohol for manufacturing, mechanical, medicinal, and scientific purposes, provided the same is done under and in accordance with rules and regulations made and permits issued by the liquor control board as hereinafter provided, nor to the furnishing of such beverages or spirits by the Vermont criminal justice training council to drinking subjects during DUI enforcement courses of instruction at the Vermont police academy.

Sec. 3. 13 V.S.A. § 7031 is amended to read:

§ 7031. FORM OF SENTENCES; MAXIMUM AND MINIMUM TERMS

- (a) When a respondent is sentenced to any term of imprisonment, other than for life, the court imposing the sentence shall not fix the term of imprisonment, unless such term is definitely fixed by statute, but shall establish a maximum and may establish a minimum term for which such respondent may be held in imprisonment. The maximum term shall not be more than the longest term fixed by law for the offense of which the respondent is convicted and the minimum term shall be not less than the shortest term fixed by law for such offense. If the court suspends a portion of said sentence, the unsuspended portion of such sentence shall be the minimum term of sentence solely for the purpose of any reductions of term for good behavior as provided for in 28 V.S.A. § 811. A sentence shall not be considered fixed as long as the maximum and minimum terms are not identical.
- (b) The sentence of imprisonment of any person convicted of an offense shall commence to run from the date on which the person is received at the correctional facility for service of the sentence. The court shall give the person credit toward service of his or her sentence for any days spent in custody in connection with the offense for which sentence was imposed as follows:
- (1) The period of credit shall include all days served from the date of arraignment or the date of the earliest detention for the offense, whichever occurs first, and ending on the date of the sentencing. Only a single credit shall be awarded in cases of consecutive sentences, and no credit for one period of time shall be applied to a later period.
- (2) In sentencing a violation of probation, the court shall give the person credit for any days spent in custody from the time the violation is filed or the person is detained on the violation, whichever occurs first, until the violation is sentenced. In a case in which probation is revoked and the person is ordered to serve the underlying sentence, the person shall receive credit for all time previously served in connection with the offense.

- (c) If any such person is committed to a jail or other place of detention to await transportation to the place at which his or her sentence is to be served, his or her sentence shall commence to run from the date on which he or she is received at such jail or such place of detention.
- (d) A person who receives a zero minimum sentence for a conviction of a nonviolent misdemeanor or nonviolent felony as defined in 28 V.S.A. § 301 shall begin to serve the sentence in the community immediately, unless the person is serving a prior sentence at such time.

Sec. 4. 13 V.S.A. § 7032(c) is amended to read:

- (c) In all cases where multiple or additional sentences have been or are imposed, the term or terms of imprisonment under those sentences shall be determined in accordance with the following definitions.
- (1) When terms run concurrently, the shorter minimum terms merge in and are satisfied by serving the longest minimum and the shorter maximum terms merge in and are satisfied by discharge of the longest maximum term.
- (2) When terms run consecutively, the minimum terms are added to arrive at an aggregate minimum to be served equal to the sum of all minimum terms and the maximum terms are added to arrive at an aggregate maximum equal to the sum of all maximum terms. No person shall serve more time on consecutive minimum sentences than the sum of the minimum terms, regardless of whether the sentences are imposed on the same or different dates. If a person serves a minimum term, and subsequently incurs another criminal charge, the time the person spends in custody awaiting disposition of the new charge shall count toward the minimum term of the new sentence, if one is imposed. This subdivision shall not require the department of corrections to release a person from incarceration to community supervision at the person's minimum term.

Sec. 5. 18 V.S.A. § 4216 is amended to read:

§ 4216. AUTHORIZED POSSESSION BY INDIVIDUALS

- (a) A person to whom or for whose use any regulated drug has been prescribed, sold or dispensed, and the owner of any animal for which any such drug has been prescribed, sold or dispensed, may lawfully possess the same on the condition that such drug was prescribed, sold or dispensed by a physician, dentist, pharmacist, or veterinarian licensed under this chapter or under the laws of another state or country wherein such person has his or her practice, and further that all.
- (b)(1) Except as otherwise provided in subdivision (2) of this subsection, all amounts of the drug are shall be retained in the lawful container in which it

was delivered to him the patient by the person selling or dispensing the same, provided however, that for the purposes of this section an amount of regulated drugs of not more than two days' individual prescribed dosage may be possessed by a patient for his personal use.

(2) A patient may possess an amount of regulated drugs of not more than seven days' individual prescribed dosage, for personal use, which shall not be required to be retained in its lawful container.

Sec. 6. 18 V.S.A. § 4230(b)(2) is amended to read:

(2) A person knowingly and unlawfully selling or dispensing marijuana in an amount consisting of one or more preparations, compounds, mixtures, or substances, of an aggregate weight of one-half ounce two ounces or more containing any marijuana shall be imprisoned not more than five years or fined not more than \$100,000.00, or both.

Sec. 7. 28 V.S.A. § 808a(a) is amended to read:

(a) An offender may be sentenced to serve a term of imprisonment, but placed by a court on treatment furlough with recommendation of the department to participate in such programs administered by the department in the community that reduce the offender's risk to reoffend or that provide reparation to the community in the form of supervised work activities.

Sec. 8. FEASIBILITY STUDY FOR A STATEWIDE ONLINE SENTENCING TOOL

- (a) The general assembly established the Nonviolent Misdemeanor Review Committee (committee) in No. 41 of the Acts of 2011, an act relating to effective strategies to reduce criminal recidivism, to propose alternatives to incarceration for nonviolent, low-risk misdemeanor offenses. In its report, the committee expressed concern regarding "the varying degrees of justice meted out by the different counties in Vermont," and concluded that "any efforts to reduce recidivism and increase alternatives to incarceration must foster statewide equity in treatment of those charged or convicted with a criminal offense."
- (b) The committee believes that judicial discretion is the cornerstone of sentencing in Vermont courts, and sentencing is at its best when the decision-makers have accurate and timely information about the offender, the offenses, and the options available for sentencing.
- (c) Evidence-based practice research suggests that sentencing of criminal defendants should be based on the seriousness of the offense, risk, and probability of recidivism. Criminal sentencing that is based on these three

principles is more likely to protect the public, reduce recidivism, and reduce costs than sentencing practices that are based on anecdotal experience.

- (d) The committee took testimony on a new sentencing tool developed by the Missouri Sentencing Advisory Commission which employs these principles, and which is available electronically to judges, attorneys, and other people involved in Missouri's criminal justice system. According to the commission, the "goal of the system is to ensure sentencing that is fair, protects the public, uses corrections resources wisely, and reduces sentence disparity."
- (e) There is created a sentencing task force for the purpose of conducting a feasibility study to determine whether a set of sentencing data based on the seriousness of the offense, risk, and probability of recidivism can be developed and implemented in Vermont. The task force shall comprise the following members:
- (1) A member of the committee on judiciary appointed by the committee on committees.
- (2) A member of the committee on judiciary appointed the speaker of the house.
- (3) A judge appointed by the chief justice of the Vermont supreme court.
 - (4) The commissioner of corrections.
- (5) A state's attorney appointed by the executive committee of the department of state's attorneys and sheriffs.
 - (6) The defender general.
- (f) The Vermont Center for Justice Research, the state's Criminal Justice Statistical Analysis Center, has been involved with the analysis of criminal sentencing data in Vermont for the past 20 years. At the direction of the task force, the center shall undertake the statistical analysis necessary to develop the policy decisions required for the sentencing matrixes which are the foundation of the project. The pilot analysis shall focus on five to ten felony or misdemeanor crimes prosecuted in Vermont during a two-year period. The center shall evaluate the availability and quality of data which would be required to generate sentencing information similar to those used in the Missouri model.
- (g) The task force shall report the sentencing information for the crimes selected for the feasibility study along with a report with recommendations regarding the feasibility of a Vermont online sentencing tool to the senate and house committees on judiciary by March 15, 2013.

- Sec. 9. Sec. 4 of No. 41 of the Acts of 2011 is amended to read:
- Sec. 4. NONVIOLENT MISDEMEANOR SENTENCE REVIEW COMMITTEE
- (a) Creation of committee. There is created a nonviolent misdemeanor sentence review committee to propose alternatives to incarceration for nonviolent, low-risk misdemeanor offenses and to study whether records produced by public agencies in the course of the detection and investigation of crime should be open to public inspection or confidential.

* * *

(c) Powers and duties.

* * *

- (2) The committee shall study whether records produced by public agencies in the course of the detection and investigation of crime, including those maintained on any individual or compiled in the course of a criminal investigation by law enforcement, should be open to public inspection or confidential. The committee's study shall include:
- (A) A determination of which records dealing with the detection and investigation of a crime should be public records and which records should be confidential.
- (B) Consideration of the need to balance public safety and privacy when determining which criminal investigation records should be public and which records should be confidential.
- (C) Legislation to implement the policy recommended by the committee.
- (2)(3) The committee shall consult with stakeholders while engaging in its mission, including the following:
 - (A) The secretary of human services or designee.
 - (B) The secretary of state or designee.
- (C) The executive director of the American Civil Liberties Union of Vermont or designee.
 - (D) A representative of the Vermont Press Association.
 - (E) The defender general or designee.
 - (F) The attorney general or designee.
 - (G) The executive director of the Vermont association of chiefs of

police or designee.

- (H) The executive director of the Vermont Bar Association or designee.
 - (I) A representative from the department of public safety.
- (J) The executive director of the state's attorneys and sheriffs' association or designee.
- (K) A member of the supreme court public access to court records advisory rules committee appointed by the chief justice.
- (L) The executive director of the Vermont Center for Crime Victims Services or designee.
- (3)(4) For purposes of its study of these issues, the committee shall have the legal and administrative assistance of the office of legislative council and the department of corrections.
- (d) Report. By December 1, 2011, the <u>The</u> committee shall report <u>annually</u> to the general assembly on its findings and any recommendations for legislative action.
- (e) Number of meetings; term of committee; reimbursement. The committee may meet no more than five seven times annually and shall cease to exist on January 1, 2012 2014.

* * *

Sec. 10. APPROPRIATION

The amount of \$33,600.00 is appropriated from the general fund to the Vermont Center for Justice Research in fiscal year 2013 for the purpose of aiding the sentencing task force with a feasibility study to determine whether a set of sentencing data based on the seriousness of the offense, risk, and probability of recidivism can be developed and implemented in Vermont.

and that after passage the title of the bill be amended to read: "An act relating to calculation of criminal sentences and record keeping for search warrants"

(Committee vote: 5-0-0)

Reported favorably with recommendation of amendment by Senator Sears for the Committee on Appropriations.

The Committee recommends that the bill be amended as follows:

First: In Sec. 8, by adding a new subsection (h) to read as follows:

(h) The secretary of administration shall seek sources of grants and funding in fiscal year 2013 for the purpose of aiding the sentencing task force with a feasibility study to determine whether a set of sentencing data based on the seriousness of the offense, risk, and probability of recidivism can be developed and implemented in Vermont. The cost is currently estimated to be \$33,600.00.

Second: By striking Sec. 10 in its entirety

(Committee vote: 5-0-2)

S. 143.

An act relating to disclosing building energy performance and promoting thermal energy efficiency.

Reported favorably with recommendation of amendment by Senator MacDonald for the Committee on Natural Resources and Energy.

The Committee recommends that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 30 V.S.A. chapter 2 is added to read:

CHAPTER 2. BUILDING ENERGY PERFORMANCE

§ 51. PURPOSE

This chapter requires disclosure of the energy efficiency of residential and commercial buildings in order to make data on building energy performance visible in the marketplace for real property and to inform the choices of those who might purchase the property.

§ 52. DEFINITIONS

As used in this chapter:

- (1) "Asset rating" means a rating of a building's energy use through modeling under standardized weather and occupancy conditions.
 - (2) "Btu" means a British thermal unit.
- (3) "Building" means any enclosed structure created for use as a residence or as a place of business or of any other activity, whether commercial or noncommercial in character.
- (4) "Buyer" means a person to whom a building, real property containing a building, or a unit is or is to be sold or who makes an offer to purchase the building, real property, or unit, and the person's agent, if any.

- (5) "Commercial building" means any building that is not a residential building. The term excludes equipment and physical systems that are exempt from the commercial building energy standards under 21 V.S.A. § 268(a)(2) (industrial and manufacturing processes).
- (6) "Commercial unit" means that part of a commercial building which is occupied by or intended for occupation by an individual owner or tenant.
- (7) "Conditioned space" means space within a building that is heated or cooled or both by one or more physical systems.
- (8) "Department" means the department of public service under section 1 of this title.
- (9) "Large residential building" means a residential building that contains five or more residential units.
- (10) "Low energy use building" means a commercial building or residential building whose peak energy usage design rate for all purposes is less than 3.4 Btus per hour per square foot or less than one watt per square foot of floor area.
- (11) "Operational rating" means a rating of a building's energy use by measuring actual energy consumption on an annual basis, taking into consideration all physical systems and their operation.
- (12) "Residential building" means a building in which the space meets or is intended to meet the living needs of one or more individuals and excludes a building that mixes residential with commercial or other nonresidential uses.
- (13) "Residential unit" means a separately enclosed space within a building that meets or is intended to meet the living needs of one or more individuals.
- (14) "Sale" means a transfer of all or any part of the ownership of a building, real property that contains a building, or a unit.
- (15) "Seller" means a person whose building, real property, or unit is or is to be transferred by sale or who offers to make the transfer, and the person's agent, if any.
- (16) "Small residential building" means a residential building that is a one-family dwelling or which contains up to and including four residential units.
- (17) "Unit," when used as a stand-alone term, includes commercial units and residential units, except when the context clearly refers to a unit of measurement.

§ 53. SCOPE; APPLICABILITY

This chapter applies to all new and existing buildings and units and real property containing such buildings or units, but does not apply to any of the following:

- (1) A transfer or change of title to real property or the right to possess real property by reason of inheritance, gift, marriage, or divorce.
- (2) An involuntary transfer of title resulting from default on an obligation secured by real property.
- (3) A transfer of title from a financial institution or credit union subject to supervision under 8 V.S.A. part 5 or 6 if the property whose title is being transferred was security for a mortgage or other loan issued by the financial institution or credit union and the financial institution or credit union obtained title to the property through a foreclosure or bankruptcy proceeding or a deed in lieu of foreclosure.
 - (4) A low energy use building.
 - (5) A building that does not contain conditioned space.
 - (6) The sale of real property that does not contain a building.
- (7) A building that is used no more than 30 consecutive days annually between December 15 and April 15.
- (8) A building that is under construction and is not used, occupied, or habitable.
 - (9) A farm structure as defined in 24 V.S.A. § 4413(d)(1).

§ 54. SELLER'S ENERGY DISCLOSURE

- (a) Duty of seller. At the request of a prospective buyer of a building, property, or unit that is within the scope of section 53 of this title, a seller shall provide a prospective buyer with an energy disclosure in accordance with this section. A seller may provide such a disclosure to a prospective buyer without request from the buyer. On disclosure to a prospective buyer, the seller shall provide a copy of the disclosure to the statewide database established under section 55 of this title. A property owner may provide an energy disclosure to the statewide database at any time. However, the seller or property owner need not provide to the statewide database the attachment containing itemized data described in subdivision (c)(4)(F) of this section.
- (b) Energy disclosure; creation. The seller's energy disclosure shall be created using the applicable tool developed or selected by the department for the seller's energy disclosure pursuant to section 56 (department; tool

development; process) of this title. A seller's disclosure using this tool shall be created not more than two years prior to its provision to a prospective buyer unless within that two-year period there has been an addition, alteration, renovation, or repair to the building to which the building energy standards under 21 V.S.A. § 266 (residential building energy standards) or 268 (commercial building energy standards) would apply, in which case the disclosure shall be created no earlier than the date on which the addition, alteration, renovation, or repair was completed.

- (c) Energy disclosure tool. The department shall ensure that a seller's energy disclosure tool developed or selected for use under this section meets each of the following:
- (1) The tool shall be readily and publicly available at no charge to the end user.
- (2) The tool shall be available on the Internet and shall be capable of being completed and saved by a person using a web browser.
- (3) For a small residential building, the applicable tool shall be based on an asset rating methodology. For other kinds of buildings, the applicable tool may be based on an asset rating or operational rating methodology. For residential units, different tools may be developed or selected according to building type (e.g., townhouse or flat style). In developing or selecting tools applicable to residential units, the department's goal shall be to allow, as much as possible, prospective buyers of such units to compare the units' energy performance regardless of whether the units are in a small residential or large residential building.
- (4) A tool developed or selected by the department for a small residential building shall result in a rating that can be presented as a single number to allow comparison with other buildings or units rated with the same tool and shall have the following features:
- (A) The disclosure shall present the rating as a single number on a visual scale.
- (B) The disclosure shall compare the rating to other buildings or units of the same type as the building or unit being rated (e.g., an average building of the same type in Vermont or a building that meets the energy standards under Title 21 applicable to the type of building being rated).
- (C) The disclosure shall produce an estimate, in Btus, of the site energy consumption of the building or unit based on standardized weather and occupancy conditions.

- (D) The disclosure shall state the square footage of the building or unit and the energy consumed (in Btus) per square foot.
 - (E) The disclosure shall state an estimated annual energy cost.
- (F) The disclosure shall attach an itemization of the data supplied by the user to reach the rating that shall be provided to the buyer.
- (G) The disclosure shall provide notice of the seller's duty to provide a copy to the statewide database under subdivision (a)(3) of this section and the seller's option not to provide, to the database, a copy of the itemization described in subdivision (F) of this subdivision (4).
- (H) The disclosure shall include a statement that describes its underlying assumptions and the potential for actual performance or costs to differ from its results.
- (5) For a building, property, or unit within the scope of this chapter that is not a small residential building, a tool developed or selected by the department shall meet the requirements of subdivision (4) of this subsection to the extent feasible.
- (6) The rating generated by the tool shall be either compatible with the Home Energy Rating System (HERS) or the tool shall provide a means for comparing and reconciling the rating it generates with a HERS rating.
- (7) The tool shall predict with reasonable accuracy the energy performance of the building or unit assuming an average occupant, and its results shall be repeatable and predictable.
- (8) If the selected tool is one created for national use, the department shall ensure that it is appropriately adapted for use in Vermont.

§ 55. STATEWIDE DATABASE

- (a) The director of property valuation and review, in consultation with the commissioner of public service, shall develop and maintain a statewide database of seller's energy disclosures issued pursuant to section 54 of this title.
 - (b) The database shall be publicly available.

§ 56. DEPARTMENT; TOOL DEVELOPMENT; PROCESS

- (a) The department shall select or develop each tool required under section 54 of this title, after complying with each of the following:
- (1) The department shall provide for broad public notice of the proposed tool, including notice on its web page and notice to mortgage lenders, persons licensed to engage in the business of selling or appraising real property in

Vermont and each association of such persons, home inspectors, the Vermont Bar Association, the Vermont Homebuilders and Remodelers Association, construction contractors, the Vermont Fuel Dealers Association, each entity appointed to deliver energy efficiency under subdivision 209(d)(2) of this title, and energy efficiency experts and businesses. Notice also shall be given to the advisory committees described in 21 V.S.A. §§ 266(c) (residential building energy standards) and 268(c) (commercial building energy standards).

- (2) The department shall provide a reasonable opportunity for the submission of written comments and to request a public hearing on the proposed tool. The department shall hold a public hearing on the proposed tool if so requested by 25 or more persons, a governmental subdivision or agency, or an association having 25 or more members.
- (3) Following the actions described in subdivisions (1) and (2) of this subsection, the department shall adopt the tool, as it may be revised based on the comment and hearing process, for effect 90 days after the date of adoption. Immediately on adoption, the department shall cause the adopted tool to be posted on a website and shall provide notice of the adopted tool to each person who submitted comments on the proposed tool, to each person licensed to sell or appraise real property in Vermont and each association of such persons, to the Vermont Bar Association, the Vermont Homebuilders and Remodelers Association, the Vermont Fuel Dealers Association, and to each entity appointed to deliver energy efficiency under subdivision 209(d)(2) of this title.
- (b) Using the procedures described in subsection (a) of this section, the department may from time to time revise or replace an adopted tool.
- (c) The department shall be entitled to the assistance of the office of professional regulation created under 3 V.S.A. § 122 for the purpose of providing notice under this section to persons licensed to sell or appraise real property in Vermont.

§ 57. COMMON LAW UNAFFECTED

Nothing in this chapter reduces, expands, or otherwise alters the rights, remedies, and obligations of a seller or buyer at common law as they existed prior to enactment of this chapter. A failure to disclose or inaccurate or false disclosure under this chapter shall not be used to satisfy any element of a cause of action at common law.

Sec. 2. 30 V.S.A. § 209(d)(8) is amended to read:

(8) Effective January 1, 2010, such net Net revenues above costs from the sale of carbon credits under the cap and trade program as provided for in section 255 of this title shall be deposited into the electric efficiency fund

established by this section. <u>Such revenues Any such net revenues not transferred to the state PACE reserve fund under 24 V.S.A. § 3270(c)</u> shall be used as follows:

- (A) Up to \$100,000.00 annually shall be available to the department of public service solely for the purpose of selection, development, and maintenance of energy disclosure tools under section 54 of this title.
- (B) The remainder of these revenues shall be used by the entity appointed under subdivision (2) of this subsection to support delivery of the services described in subdivision (7) of this subsection.
- Sec. 3. 32 V.S.A. § 3411 is amended to read:

§ 3411. POWERS OF THE PROPERTY VALUATION AND REVIEW DIVISION

The property valuation and review division shall through its director:

- (1) employ such staff as is necessary, subject to the approval of the commissioner of the department of taxes;
- (2) cooperate fully with the commissioner in any matter in which he or she requires assistance in connection with his or her duties, including the valuation of property for any tax administered and collected by the commissioner:
- (3) adopt rules under <u>3 V.S.A.</u> chapter 25 of Title 3 to provide for the uniform administration of the property tax;
- (4) maintain any information obtained by the director from any local official subject to the same rules as to public access and confidentiality as apply to such information in the possession of a local official, as contained in section 4009 of this title:
- (5) provide technical assistance and instruction to the listers in a uniform appraisal system and provide other related assistance within the limits of available resources;
- (6) prepare and provide to towns at a reasonable fee form books, other required forms and copies of relevant statutes in booklet form;
- (7) to the extent of available resources to prepare and provide tax maps for all municipalities not having the same;
- (8) from time to time to develop and recommend to the general assembly improved methods for standardizing property assessment procedures and to administer the current use program in accordance with chapter 124 of this title:

- (9) annually publish the report described in section 3412 of this title;
- (10) assist municipalities in administration of property taxes, including the appraisal of classes of property difficult to appraise, such as industrial and utility properties; and
- (11) appraise property required by law to be appraised by the director, including but not limited to railroad property under 32 V.S.A. chapter 21; and
- (12) develop and maintain a statewide database of sellers' energy disclosures in accordance with 30 V.S.A. § 55.

Sec. 4. THERMAL ENERGY EFFICIENCY; TASK FORCE

- (a) Findings. The general assembly finds that:
- (1) In 2008, the state of Vermont enacted numeric building efficiency goals that are codified at 10 V.S.A. § 581. These goals include improving the energy fitness of large percentages of the state's housing stock (e.g., 80,000 homes by 2020); significant reductions in annual fuel needs and fuel bills; substantial reductions in fossil fuel consumption across all buildings; significant monetary savings on the fuel bills of Vermont families and businesses; and increases in weatherization services to low income Vermonters.
- (2) In a 2011 update to its report, "Affordable Heat: Whole-Building Efficiency Services for Vermont Families and Businesses," the Regulatory Assistance Project determined that in 2010, Vermonters paid over \$600 million to import fossil fuels for use in homes, businesses, and other buildings. Yet, despite the economic and environmental benefits to be gained, the report concludes that, without further action, Vermont will likely fall significantly short of its building efficiency goal for 2020 by as many as 31,000 homes.
- (3) In Sec. 7.2.1.1 of the Comprehensive Energy Plan (CEP) (Dec. 2011), the department of public service (the department) states that it will "create a task force to develop a detailed plan for facilitating a simple, integrated, and comprehensive statewide whole-building approach to thermal energy efficiency that will put us on the path toward meeting the building efficiency goals set out in statute. The task force should complete analysis and recommendations by December 2012..."
- (4) The department has created and convened the thermal efficiency task force described in subdivision (3) of this subsection and has included in the task force energy efficiency experts and representatives of a wide array of relevant entities such as the state's regional community action and weatherization organizations, the City of Burlington Electric Department, the Conservation Law Foundation, Efficiency Vermont, the High Meadows Fund,

Neighborworks of Western Vermont, the office of economic opportunity, the Regulatory Assistance Project, the school energy management program of the Vermont Superintendents Association, the Vermont Energy Climate Action Network, the Vermont Fuel Dealers Association, Vermont Gas Systems, the Vermont Homebuilders and Remodelers Association, the Vermont Housing and Conservation Board, and the Vermont Public Interest Research Group. The department also has agreed to invite representatives of Vermont's financial institutions and credit unions to participate in the task force.

- (b) Analysis, recommendations, and report. In consultation with the thermal efficiency task force that the department has convened, the commissioner of public service shall, by January 15, 2013, complete an analysis, develop recommendations, and submit a report to the general assembly on improving the delivery, funding, and financing of thermal energy efficiency in Vermont, using a whole buildings approach, in a manner that will enable the state to meet the building efficiency goals set out in 10 V.S.A. § 581.
- (1) The analysis, recommendations, and report shall address at least each of the following:
- (A) An assessment of current thermal efficiency programs and services, including identification of all current market actors delivering these services and existing programs that provide incentives or technical assistance.
- (B) Analysis of the relationship between electric and thermal energy efficiency measures and services.
- (C) Evaluation of and recommendations on the potential for integrating delivery of thermal energy efficiency with encouraging the use of heating sources that use renewable fuels.
- (D) Assessment of barriers and disincentives to consumer adoption of thermal energy efficiency measures and recommendations on how to improve the delivery and coordination of thermal energy efficiency programs from the customer perspective, including consideration of a "one-stop" approach.
- (E) Evaluation of the current level of integration and coordination in Vermont between administration of the Low Income Home Energy Assistance Program (LIHEAP), 42 U.S.C. § 8621 et seq. and the home weatherization assistance program under 33 V.S.A. § 2502 and recommendations, if any, for improving the delivery of whole buildings energy efficiency services to recipients of LIHEAP funds.
- (F) Identification of the amount of funding needed to achieve the state's building energy goals at 10 V.S.A. § 581 and recommendation of

funding sources and financing mechanisms that will achieve the necessary funding.

- (i) Funding sources to be evaluated shall include at least the following: use of the fuel gross receipts tax under 33 V.S.A. § 2501; use of the electric energy efficiency charge under 30 V.S.A. § 209(d)(3); and establishing a tax or charge on the creation of waste, air emissions, pollutant discharges, or other by-products by energy generated in the state.
- (ii) Financing sources to be evaluated shall include at least the following: use of on-the-bill tariff financing (OTF) on electric or natural gas bills or both; use of property-assessed clean energy districts under 24 V.S.A. chapter 87, subchapter 2; mechanisms to encourage the development and deployment in Vermont of energy service companies whose services include whole buildings energy efficiency; encouraging or requiring lenders to promote the energy efficiency mortgage developed by the Federal Housing Administration or similar products; and mechanisms to encourage increased incorporation of building energy performance into conventional lending.
- (G) Evaluation of and recommendations on the role of the energy efficiency entities appointed under 30 V.S.A. § 209(d)(2), Efficiency Vermont and BED, in the delivery of whole buildings thermal energy efficiency services, including review of measures to be implemented by other persons and associated energy savings claims.
- (H) In consultation with the commissioner of building and general services and Efficiency Vermont, identification, evaluation, and recommendation of methods to increase the energy efficiency of state buildings, including the treatment of energy efficiency as an investment.
- (I) Recommendations on how to measure and track progress toward compliance with the building efficiency goals.
- (2) In meeting the requirements of this section, the department may use and build on analysis and evaluations completed in connection with the CEP or contained in other relevant reports issued since enactment of the building efficiency goals in 2008.
- (3) Between the effective date of this section and the date for submission of the report, the commissioner shall meet at least twice at mutually agreeable intervals with the chairs of the house and senate committees on natural resources and energy to report on the progress of the task force and the analysis, recommendations, and report to be completed under this section.
- Sec. 5. ON-BILL FINANCING; REPORT

No later than 30 days after passage of this section, the public service board (the board) by order shall require that, by January 15, 2013, any electric distribution utility that offers its customers, or some of them, on-bill financing of energy efficiency shall submit a report to the board on the use of such on-bill financing, customer response to such financing, and benefits discerned or problems encountered in using and implementing on-bill energy efficiency financing. Immediately on receipt, the board shall submit a copy of the report to the general assembly electronically in accordance with the guidelines established by the office of legislative council for electronic submission of reports by state agencies.

Sec. 6. 33 V.S.A. § 2503 is amended to read:

§ 2503. FUEL GROSS RECEIPTS TAX

- (a) There is imposed a gross receipts tax of 0.5 ± 1 percent on the retail sale of the following types of fuel by sellers receiving more than \$10,000.00 annually for the sale of such fuels:
- (1) heating oil, kerosene, and other dyed diesel fuel delivered to a residence or business;
 - (2) propane;
 - (3) natural gas;
 - (4) electricity;
 - (5) coal.
- (b) The tax shall be levied upon and collected quarterly from the seller. Fuel sellers may include the following message on their bills to customers:

"The amount of this bill includes a 0.5% 1% gross receipts tax, enacted in 1990, for support of Vermont's low income home weatherization program."

* * *

Sec. 7. EFFECTIVE DATES; IMPLEMENTATION

- (a) This section and Secs. 2 (revenues from carbon credits), 4 (thermal energy efficiency; task force) and 5 (on-bill financing; report) of this act shall take effect on passage.
- (b) Secs. 1 (building energy performance) and 3 (property valuation and review) of this act shall take effect on January 1, 2014, except that on passage of this act, the department of public service shall have authority to select and adopt energy disclosure tools in accordance with the provisions of Sec. 1, and the director of property valuation and review shall have authority to develop a statewide database in accordance with Sec. 1, 30 V.S.A. § 55, and Sec. 3.

(c) On or before October 1, 2013:

- (1) The department of public service shall complete adoption of the energy disclosure tools required by Sec. 1 of this act for implementation commencing on January 1, 2014.
- (2) The director of property valuation and review shall complete development of the statewide database required by Secs. 1 and 3 of this act for implementation commencing on January 1, 2014.
- (d) Sec. 6 of this act (fuel gross receipts tax) shall take effect on July 1, 2012. The quarter ending September 30, 2012 shall be the first quarter for which the tax imposed by 33 V.S.A. § 2503, as amended by Sec. 5 of this act, shall be due.

(Committee vote: 3-2-0)

S. 151.

An act relating to veterans' grave markers.

Reported favorably with recommendation of amendment by Senator Ashe for the Committee on Economic Development, Housing and General Affairs.

The Committee recommends that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 9 V.S.A. chapter 86 is added to read:

CHAPTER 86. PURCHASE OF GRAVE MARKERS

§ 3221. GRAVE MARKERS AND ORNAMENTS

- (a) A business or metal dealer shall not purchase, accept, or give anything of value in exchange for a metal grave marker, or any ornament or flag holder bearing a description or an emblem from any branch of the United States armed services or a police or fire department or which bears the designation "veteran."
- (b) A business or metal dealer that violates this section shall be fined up to \$5,000.00 per violation.
- (c) For purposes of this section, "metal dealer" means any individual, firm, corporation, or partnership engaged in the business of purchasing and reselling recyclable metal either at a permanently established place of business or in connection with a business of an itinerant nature, including a junk shop, a junkyard, or a junk store.

and that after passage the title of the bill be amended to read: "An act relating to grave markers".

S. 169.

An act relating to workers' compensation liens.

Reported favorably with recommendation of amendment by Senator Ashe for the Committee on Economic Development, Housing and General Affairs.

The Committee recommends that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. FINDINGS

The general assembly finds:

- (1) Several recent cases involving the search and rescue of persons lost in Vermont's outdoor recreation areas, including the tragic death of Levi Duclos on January 9, 2012, as he was hiking on the Emily Proctor Trail in Ripton, have raised questions concerning whether supervision of backcountry search and rescue operations should be maintained by the department of public safety or shared with or transferred to another governmental entity, and whether regional protocols should be put into place to allow for a local or regional response utilizing a combination of qualified professional and qualified volunteer searchers and rescuers.
- (2) Under current law and practice, the Vermont State Police division of the department of public safety has primary responsibility for finding lost hikers and other missing people in areas of the state which do not have municipal police departments, and has the authority to call out qualified professional and qualified volunteer services. This duty was assigned when the Vermont State Police were first created in 1946 and has not changed since that time. According to Howard Paul, a public information officer and member of the board of directors of the National Association for Search and Rescue, Vermont is one of only five states that require its state police to find and rescue people who are lost or missing outdoors.
- (3) In other states in which a significant amount of outdoor recreational activity occurs, such as New Hampshire and Maine, state fish and game agencies are in charge of finding lost outdoor recreationalists. Most eastern states turn to park rangers and fish and game wardens for search and rescue.
- (4) Many states collaborate with not for profit organizations to aid in search and rescue. For example, the Maine Warden Service is in charge of search and rescues throughout that state, and it relies on the Maine Association

for Search and Rescue, which is composed of approximately 15 approved member organizations.

- (5) Vermont has an extensive number of first responders and emergency service personnel with specific training and experience conducting outdoor search and rescue operations. The Lincoln Fire Department, for example, has significant search and rescue experience, well-established strategies for conducting such operations, and the ability to have a team on the ground in sometimes 30 minutes or less on nights and weekends. Despite these resources, only four civilian organizations are approved by the department of public safety to provide search and rescue assistance in Vermont.
- (6) In light of Vermont's minority status in charging the state police with responsibility for search and rescue of lost hikers and outdoor recreationalists, and in light of the department's recent challenges in fulfilling this responsibility, it is an appropriate time to consider whether some other state entity, working with Vermont's extensive volunteer community, should assume responsibility for outdoor search and rescue operations.

Sec. 2. BACKCOUNTRY SEARCH AND RESCUE STUDY COMMITTEE

- (a) Creation of committee. There is created a backcountry search and rescue study committee to determine whether the department of public safety or a different state agency should have lead or co-authority for supervising search and rescue operations for missing persons in Vermont's backcountry and outdoor recreational areas, and to recommend an appropriate organizational structure to manage Vermont's various search and rescue resources. As used in the section, "backcountry search and rescue" means the search for and provision of aid to people who are lost or stranded in the outdoors on Vermont's land or inland waterways.
- (b) Membership. The backcountry search and rescue study committee shall be composed of six members. The members of the committee shall be as follows:
 - (1) Three members of the house appointed by the speaker.
- (2) Three members of the senate appointed by the committee on committees.
- (c) For purposes of its study the committee shall consult with and seek testimony from interested parties, including the following individuals and entities or their designees:
 - (1) The commissioner of public safety.
 - (2) The commissioner of fish and wildlife.

- (3) The Vermont League of Cities and Towns.
- (4) Stowe Mountain Rescue.
- (5) Colchester Technical Rescue.
- (6) A certified first responder with search and rescue experience.
- (7) The Professional Firefighters of Vermont.
- (8) A member of a volunteer fire department with search and rescue experience designated by the president of the Vermont State Firefighter's Association.
- (9) A sheriff designated by the department of sheriffs and state's attorneys.
- (d) Powers and duties. The committee shall study whether the department of public safety or a different state agency should be responsible for supervising search and rescue operations for missing persons in Vermont's backcountry and outdoor recreational areas. The committee's study shall include:
- (1) reviewing the existing method and responsibility for conducting backcountry search and rescue operations in Vermont, and identifying the advantages and disadvantages of the current system;
- (2) considering models in other states for supervision of backcountry search and rescue operations, including the New Hampshire approach of providing authority to the New Hampshire fish and game department;
- (3) evaluating whether backcountry search and rescue operations would be conducted in a more timely and efficient manner if the authority for conducting such operations were held by one or more state or nongovernmental entities other than the department of public safety, or whether there should be a shared or regional approach depending on the location of the search;
- (4) considering and evaluating different organizational structures to determine how to most effectively manage Vermont's back country search and rescue processes and resources;
- (5) considering whether minimum qualification should be set for participation in backcountry search and rescue operations, and whether backcountry search and rescue responders who are not state employees should be provided with insurance coverage;
- (6) considering the feasibility of establishing an online database of missing persons that would provide automatic notice to first responders;

- (7) developing methods of financing search and rescue operations, including consideration of methods used in other states such as:
- (A) establishing an outdoor recreation search and rescue card available for purchase by users of outdoor recreation resources on a voluntary basis to help reimburse the expenses of search and rescue missions;
- (B) imposing fees on recreational and outdoor licenses and permits; and
- (C) permitting recovery of expenses from any person whose negligent conduct required a search and rescue response and, if so, who should bring such an action and who should be reimbursed; and
- (8) proposing any statutory changes that the committee identifies as necessary to improve the conduct and supervision of backcountry search and rescue activities in Vermont.
- (d) Report. The committee shall report its findings and recommendations, together with draft legislation if any legislative action is recommended, to the general assembly on or before January 15, 2013.
- (e) Reimbursement. Members of the committee who are not employees of the state of Vermont shall be reimbursed at the per diem rate set forth in 32 V.S.A. § 1010.
- (f) The legislative council shall provide administrative and drafting support to the committee.

and that after passage the title of the bill be amended to read: "An act relating to a study of search and rescue operations".

(Committee vote: 5-0-0)

An act relating to creating a private activity bond advisory committee.

Reported favorably with recommendation of amendment by Senator Illuzzi for the Committee on Economic Development, Housing and General Affairs.

The Committee recommends that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. STUDY OF STATE OWNERSHIP INTEREST IN VERMONT'S TRANSMISSION ASSETS

- (a) The joint fiscal office shall retain the services of a financial advisor to study the costs, benefits, and risks associated with the state's acquisition of up to a 51-percent ownership interest in Vermont's high-voltage bulk electric (115 kV and above) transmission assets, which are currently owned and financed by Vermont Transco, LLC (Transco) and managed by the Vermont Electric Power Co., Inc. (VELCO). The financial advisor shall report his or her findings and recommendations to the senate committees on economic development, housing, and general affairs and on finance and the house committees on commerce and economic development and on ways and means not later than April 2, 2012. The advisor may rely on public financial filings with the U.S. Federal Energy Regulatory Commission, the Vermont public service board, ISO-New England, any bond prospectus prepared and issued by the corporation, as well as any other available, relevant information.
- (b) The joint fiscal office shall retain the services of a consultant, who may or may not be the same advisor retained under subsection (a) of this section, to study whether the state's acquisition of transmission assets would position the state to influence public benefits such as:
- (1) providing low income or underserved individuals or communities with beneficial products or services;
- (2) promoting economic opportunity for individuals or communities with beneficial products or services;
 - (3) preserving or improving the environment; and
- (4) accomplishing any other identifiable benefit for society or the environment.

The consultant shall report his or her findings and recommendations to the senate committees on economic development, housing, and general affairs and on finance and the house committees on commerce and economic development and on ways and means not later than April 2, 2012.

- (c) Based on the reports authorized under subsections (a) and (b) of this section, the secretary of administration shall make a recommendation as to whether the acquisition of up to 51-percent of Vermont's transmission assets would benefit the people of Vermont and shall provide the reasons for his or her recommendation. The secretary shall submit his or her recommendation to the senate committees on economic development, housing, and general affairs and on finance and the house committees on commerce and economic development and on ways and means not later than April 9, 2012.
- (d) Costs incurred in preparing the reports authorized by this section may be reimbursed from the general fund to the joint fiscal office up to \$250,000.00.

Sec. 2. EFFECTIVE DATE

This act shall be effective on passage.

and that after passage the title of the bill be amended to read: "An act relating to the study of state ownership interest in Vermont's transmission assets".

(Committee vote: 5-0-0)

Reported that the bill ought to be rejected by Senator Cummings for the Committee on Finance.

(Committee vote: 4-1-2)

S. 173.

An act relating to simplifying the formation of business start-ups.

Reported favorably with recommendation of amendment by Senator Illuzzi for the Committee on Economic Development, Housing and General Affairs.

The Committee recommends that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. SALES TAX ON PREWRITTEN SOFTWARE DOES NOT APPLY TO REMOTELY ACCESSED SOFTWARE

The general assembly finds that assessments for the sale of remotely accessed software were based on a technical bulletin, No. TB-54 (originally issued 9/13/10), issued by the department of taxes. The imposition of sales and use tax on prewritten computer software by 32 V.S.A. chapter 233 shall not be construed to apply to charges for remotely accessed software made after December 31, 2006. Taxes paid on such charges shall be refunded upon request if within the statute of limitations and documented to the satisfaction of the commissioner. "Charges for remotely accessed software" means charges

for the right to access and use prewritten software run on underlying infrastructure that is not managed or controlled by the consumer. Enforcement of the sales and use tax imposed on the purchase of specified digital products pursuant to 32 V.S.A. § 9771(8) is not affected by this section.

Sec. 2. 32 V.S.A. § 3201(f) is added to read:

(f) Any written guidance that interprets federal or state tax statutes or regulations and that the department of taxes considers binding on any taxpayer or groups of taxpayers shall be considered a rule subject to the provisions of 3 V.S.A. §§ 836–845.

Sec. 3. EFFECTIVE DATES

Sec. 1 (cloud computing) of this act shall take effect on passage and Sec. 2 (technical bulletins) of this act shall take effect on July 1, 2012.

and that after passage the title of the bill be amended to read: "An act relating to cloud computing"

(Committee vote: 3-1-1)

S. 209.

An act relating to naturopathic physicians.

Reported favorably with recommendation of amendment by Senator Miller for the Committee on Health and Welfare.

The Committee recommends that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 8 V.S.A. § 4088d(a) is amended to read:

(a) A health insurance plan shall provide coverage for medically necessary health care services covered by the plan when provided by a naturopathic physician licensed in this state for treatment within the scope of practice described in chapter 81 of Title 26 V.S.A. chapter 81 and shall recognize naturopathic physicians who practice primary care to be primary care physicians. Health care services provided by naturopathic physicians may be subject to reasonable deductibles, co-payment and co-insurance amounts, and fee or benefit limits, consistent with those applicable to other primary care physicians under the plan, as well as practice parameters, cost-effectiveness and clinical efficacy standards, and utilization review consistent with any applicable regulations published by the department of banking, insurance, securities, and health care administration. Any amounts, limits, standards, and review shall not function to direct treatment in a manner unfairly discriminative against naturopathic care, and collectively shall be no more restrictive than those applicable under the same policy to care or services

provided by other primary care physicians, but may allow for the management of the benefit consistent with variations in practice patterns and treatment modalities among different types of health care providers. A health insurance plan may require that the naturopathic physician's services be provided by a licensed naturopathic physician under contract with the insurer or shall be covered in a manner consistent with out-of-network provider reimbursement practices for primary care physicians; however, this shall not relieve a health insurance plan from compliance with the applicable Rule 10 H-2009-3 network adequacy requirements adopted by the commissioner. Nothing contained herein shall be construed as impeding or preventing either the provision or the coverage of health care services by licensed naturopathic physicians, within the lawful scope of naturopathic practice, in hospital facilities on a staff or employee basis.

Sec. 2. 8 V.S.A. § 4080f is amended to read:

§ 4080f. CATAMOUNT HEALTH

(a) As used in this section:

* * *

(8) "Primary care" means health services provided by health care professionals, including naturopathic physicians licensed pursuant to 26 V.S.A. chapter 81, who are specifically trained for and skilled in first-contact and continuing care for individuals with signs, symptoms, or health concerns, not limited by problem origin, organ system, or diagnosis, and shall include prenatal care and the treatment of mental illness.

* * *

Sec. 3. 18 V.S.A. § 704 is amended to read:

§ 704. MEDICAL HOME

(a) Consistent with federal law to ensure federal financial participation, a health care professional providing a patient's medical home shall:

* * *

- (b) A naturopathic physician licensed pursuant to 26 V.S.A. chapter 81 may serve as a patient's medical home.
- Sec. 4. 18 V.S.A. § 706(c) is amended to read:
- (c)(1) The Blueprint payment reform methodologies shall include per-person per-month payments to medical home practices by each health insurer and Medicaid for their attributed patients and for contributions to the shared costs of operating the community health teams. Per-person per-month

payments to practices shall be based on the official National Committee for Quality Assurance's Physician Practice Connections - Patient Centered Medical Home (NCQA PPC-PCMH) score to the extent practicable and shall be in addition to their normal fee-for-service or other payments.

(2) Consistent with the recommendation of the Blueprint expansion design and evaluation committee, the director of the Blueprint may implement changes to the payment amounts or to the payment reform methodologies described in subdivision (1) of this subsection, including by providing for enhanced payment to health care professional practices which operate as a medical home, including primary care naturopathic physicians' practices; payment toward the shared costs for community health teams; or other payment methodologies required by the Centers for Medicare and Medicaid Services (CMS) for participation by Medicaid or Medicare.

* * *

Sec. 5. 26 V.S.A. § 4131 is added to read:

§ 4131. SUPERVISION

A naturopathic physician licensed pursuant to this chapter shall be authorized to work independently and shall not require supervision by any other health care professional; provided, however, that this section shall not be construed to limit the regulatory authority of the director or office of professional regulation.

Sec. 6. 33 V.S.A. § 1823 is amended to read:

§ 1823. DEFINITIONS

For purposes of this subchapter:

* * *

(10) "Primary care" means health services provided by health care professionals, including naturopathic physicians licensed pursuant to 26 V.S.A. chapter 81, who are specifically trained for and skilled in first-contact and continuing care for individuals with signs, symptoms, or health concerns, not limited by problem origin, organ system, or diagnosis, and shall include family planning, prenatal care, and mental health and substance abuse treatment.

* * *

Sec. 7. HEALTH INFORMATION TECHNOLOGY

Vermont's health information technology coordinator shall actively seek to secure electronic health record funding opportunities and incentives for

naturopathic physician practices comparable to those available to other health care practitioners.

Sec. 8. EFFECTIVE DATES

- (a) Secs. 1 and 2 (insurance provisions) of this act shall take effect on October 1, 2012, and shall apply to all health benefit plans on and after October 1, 2012 on such date as a health insurer offers, issues, or renews the health benefit plan, but in no event later than October 1, 2013.
 - (b) The remaining sections of this act shall take effect on passage.

(Committee vote: 5-0-0)

Reported favorably by Senator McCormack for the Committee on Finance.

(Committee vote: 7-0-0)

S. 215.

An act relating to evaluating net costs of government purchasing.

Reported favorably with recommendation of amendment by Senator Pollina for the Committee on Government Operations.

The Committee recommends that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. ECONOMETRIC ANALYSIS PILOT PROJECT

- (a) The secretary of administration and the legislative economist shall design and implement a one-year pilot project to conduct an econometric analysis when evaluating government contracts for goods and services by the department of buildings and general services, the agency of natural resources, and the department of corrections. Each agency and department participating in the pilot project shall have the discretion to determine which contracts are appropriate for econometric analysis.
- (b) When considering applicable contract bids for goods or services, each agency and department participating in the pilot project shall consider the interests of the state relating to the proximity of the supplier and the costs of transportation, and relating to the economy of the state and the need to maintain and create jobs in the state. The commissioner or secretary, as applicable, shall utilize an econometric model that shall:
- (1) account for the net fiscal impact to the state of all significant elements of bids, including the level of local employment, wages and benefits, source of goods, and domicile of bidder;

- (2) be designed to be easily updated from year to year; and
- (3) be designed such that state employees administering bid processes can easily utilize the model in an expedient fashion.

Sec. 2. REPORT

On or before January 15, 2014, the secretary of administration shall submit a report to the house and senate committees on government operations on the results of the econometric analysis pilot project and any further legislative or policy recommendations for expansion, adaptation, or elimination of econometric analysis in government contracting.

Sec. 3. EFFECTIVE DATE

This act shall take effect on July 1, 2012.

(Committee vote: 5-0-0)

S. 223.

An act relating to extending health insurance coverage for autism spectrum disorders.

Reported favorably with recommendation of amendment by Senator Pollina for the Committee on Health and Welfare.

The Committee recommends that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 8 V.S.A. § 4088i is amended to read:

§ 4088i. COVERAGE FOR DIAGNOSIS AND TREATMENT OF AUTISM SPECTRUM EARLY CHILDHOOD DEVELOPMENTAL DISORDERS

- (a)(1) A health insurance plan shall provide coverage for the evidence-based diagnosis and treatment of autism spectrum disorders early childhood developmental disorders, including applied behavior analysis supervised by a nationally board-certified behavior analyst, for children, beginning at 18 months of age and continuing until the child reaches age six or enters the first grade, whichever occurs first 21.
- (2) Coverage provided pursuant to this section by Medicaid, the Vermont health access plan, or any other public health care assistance program shall comply with all federal requirements imposed by the Centers for Medicare and Medicaid Services.
- (3) Any benefits required by this section that exceed the essential health benefits specified under Section 1302(b) of the Patient Protection and Affordable Care Act, Public Law 111-148, as amended, shall not be required in

a health insurance plan offered in the individual, small group, and large group markets on and after January 1, 2014.

- (b) A health insurance plan shall not limit in any way the number of visits an individual eligible for coverage under subsection (a) of this section may have with an autism services provider. The amount, frequency, and duration of treatment described in this section shall be based on medical necessity and may be subject to a prior authorization requirement under the health insurance plan. A private health insurance plan may limit coverage for applied behavior analysis treatment to a maximum benefit of \$50,000.00 a year, but shall not apply payments for coverage unrelated to early childhood disorders to any maximum benefit established under this subsection.
- (c) A health insurance plan shall not impose greater coinsurance, co-payment, deductible, or other cost-sharing requirements for coverage of the diagnosis or treatment of autism spectrum early childhood developmental disorders than apply to the diagnosis and treatment of any other physical or mental health condition under the plan.
- (d)(1) A health insurance plan shall provide coverage for applied behavior analysis when the services are provided or supervised by a licensed provider who is working within the scope of his or her license or who is a nationally board-certified behavior analyst.
- (2) A health insurance plan shall provide coverage for services under this section delivered in the natural environment when the services are furnished by a provider working within the scope of his or her license or under the direct supervision of a licensed provider or, for applied behavior analysis, by or under the supervision of a nationally board-certified behavior analyst.
- (e) Except for inpatient services, if an individual is receiving treatment for an early developmental delay, a health insurance plan may review the treatment plan for children under the age of eight no more frequently than once every six months. After the child reaches the age of eight, the health insurance plan may require treatment plan reviews based on the needs of the individual beneficiary, consistent with reviews for other diagnostic areas and with rules established by the department of banking, insurance, securities, and health care administration.

(f) As used in this section:

(1) "Applied behavior analysis" means the design, implementation, and evaluation of environmental modifications using behavioral stimuli and consequences to produce socially significant improvement in human behavior. The term includes the use of direct observation, measurement, and functional analysis of the relationship between environment and behavior.

- (2) "Autism services provider" means any licensed or certified person providing treatment of autism spectrum disorders.
- (3) "Autism spectrum disorders" means one or more pervasive developmental disorders as defined in the most recent edition of the Diagnostic and Statistical Manual of Mental Disorders, including autistic disorder, pervasive developmental disorder not otherwise specified, and Asperger's disorder.
- (3) "Behavioral health treatment" means evidence-based counseling and treatment programs, including applied behavior analysis, that are:
- (A) necessary to develop skills and abilities for the maximum reduction of physical or mental disability and for restoration of an individual to his or her best functional level, or to ensure that an individual under the age of 21 achieves proper growth and development;
- (B) provided or supervised by a nationally board-certified behavior analyst or by a licensed provider, so long as the services performed are within the provider's scope of practice and certifications.
- (4) "Diagnosis of autism spectrum disorder early childhood developmental disorders" means medically necessary assessments; evaluations, including neuropsychological evaluations; genetic testing; or other testing or tests to determine whether an individual has one or more an early childhood developmental delay, including an autism spectrum disorders disorder.
- (5) "Habilitative care" or "rehabilitative care" means professional counseling, guidance, services, and treatment programs, including applied behavior analysis and other behavioral health treatments, in which the covered individual makes clear, measurable progress, as determined by an autism services provider, toward attaining goals the provider has identified "Early childhood developmental disorder" means a childhood mental or physical impairment or combination of mental and physical impairments that results in functional limitations in major life activities, accompanied by a diagnosis defined by the Diagnostic and Statistical Manual of Mental Disorders (DSM) or the International Classification of Disease (ICD). The term includes autism spectrum disorders, but does not include a learning disability.
 - (6) "Evidence-based" means the same as in 18 V.S.A. § 4621.
- (7) "Health insurance plan" means Medicaid, the Vermont health access plan, and any other public health care assistance program, any individual or group health insurance policy, any hospital or medical service corporation or health maintenance organization subscriber contract, or any other health

benefit plan offered, issued, or renewed for any person in this state by a health insurer, as defined in 18 V.S.A. § 9402. The term does not include benefit plans providing coverage for specific diseases or other limited benefit coverage.

- (7)(8) "Medically necessary" means any care, treatment, intervention, service, or item that is prescribed, provided, or ordered by a physician licensed pursuant to chapter 23 of Title 26 or by a psychologist licensed pursuant to chapter 55 of Title 26 if such treatment is consistent with the most recent relevant report or recommendations of the American Academy of Pediatrics, the American Academy of Child and Adolescent Psychiatry, or another professional group of similar standing describes health care services that are appropriate in terms of type, amount, frequency, level, setting, and duration to the individual's diagnosis or condition, are informed by generally accepted medical or scientific evidence, and are consistent with generally accepted practice parameters. Such services shall be informed by the unique needs of each individual and each presenting situation, and shall include a determination that a service is needed to achieve proper growth and development or to prevent the onset or worsening of a health condition.
 - (9) "Natural environment" means a home or child care setting.
- (10) "Pharmacy care" means medications prescribed by a licensed physician and any health-related services deemed medically necessary to determine the need for or effectiveness of a medication.
- (11) "Psychiatric care" means direct or consultative services provided by a licensed physician certified in psychiatry by the American Board of Medical Specialties.
- (12) "Psychological care" means direct or consultative services provided by a psychologist licensed pursuant to 26 V.S.A. chapter 55.
- (8)(13) "Therapeutic care" means services provided by licensed or certified speech language pathologists therapists, occupational therapists, or physical therapists, or social workers.
- (9)(14) "Treatment of disorders for early developmental disorders" means the following evidence-based care and related equipment prescribed, provided, or ordered for an individual diagnosed with one or more autism spectrum disorders by a licensed physician licensed pursuant to chapter 23 of Title 26 or a licensed psychologist licensed pursuant to chapter 55 of Title 26 if such physician or psychologist who determines the care to be medically necessary, including:
 - (A) habilitative or rehabilitative care behavioral health treatment;

- (B) pharmacy care;
- (C) psychiatric care;
- (D) psychological care; and
- (E) therapeutic care.

(e)(g) Nothing in this section shall be construed to affect any obligation to provide services to an individual under an individualized family service plan, individualized education program, or individualized service plan. A health insurance plan shall not reimburse services provided under 16 V.S.A. § 2959a.

Sec. 2. REPORT

It is the intent of the general assembly to accept the offer of Autism Speaks to submit a report, in consultation with the agency of human services and health insurers, to the senate committee on health and welfare and the house committee on health care on or before January 15, 2014 regarding the implementation of this act, including an assessment of whether eligible individuals are receiving evidence-based services, how such services may be improved, and the fiscal impact of these services.

Sec. 3. EFFECTIVE DATES

- (a) This act shall take effect on July 1, 2012 and shall apply to Medicaid, the Vermont health access plan, and any other public health care assistance program on or after July 1, 2012.
- (b) The provisions of this act shall apply to all other health insurance plans on or after October 1, 2012, on such date as a health insurer issues, offers, or renews the health insurance plan, but in no event later than October 1, 2013.

and that after passage the title of the bill be amended to read: "An act relating to health insurance coverage for early childhood developmental disorders, including autism spectrum disorders"

(Committee vote: 4-0-1)

Reported favorably with recommendation of amendment by Senator Fox for the Committee on Finance.

The Committee recommends that the bill be amended as recommended by the Committee on Health and Welfare with further amendment thereto in Sec. 1, in 8 V.S.A. § 4088i, subsection (b), by striking out the following: ". A private health insurance plan may limit coverage for applied behavior analysis treatment to a maximum benefit of \$50,000.00 a year, but shall not apply payments for coverage unrelated to early childhood disorders to any maximum benefit established under this subsection"

An act relating to gradually increasing the mandatory age of school attendance.

Reported favorably with recommendation of amendment by Senator Lyons for the Committee on Education.

The Committee recommends that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

* * * Legal School Age * * *

Sec. 1. 16 V.S.A. § 1121 is amended to read:

§ 1121. ATTENDANCE BY CHILDREN OF SCHOOL AGE REQUIRED

- A (a) Except as provided in subsection (b) of this section, a person having the control of a child between the ages of six and 16 years, 183 days shall cause the child to attend a public school, an approved or recognized independent school, an approved education program, or a home study program for the full number of days for which that school is held, unless the child:
 - (1) is mentally or physically unable so to attend; or
- (2) has completed the tenth grade; or has completed all requirements necessary for graduation from secondary school;
- (3) is excused by the superintendent or a majority of the school directors as provided in this chapter; or
- (4) is enrolled in and attending a postsecondary school, as defined in subdivision 176(b)(1) of this title, which is approved or accredited in Vermont or another state.
- (b) A person having the control of a child who is enrolled in a home study program for the academic year in which the child is 15 years old shall not be subject to the provisions of subsection (a) of this section when the child is 16 years old or older.
- Sec. 2. 16 V.S.A. § 1121(a) is amended to read:
- (a) Except as provided in subsection (b) of this section, a person having the control of a child between the ages of six and 16 17 years, 183 days shall cause the child to attend a public school, an approved or recognized independent school, an approved education program, or a home study program for the full number of days for which that school is held, unless the child:
 - (1) is mentally or physically unable so to attend;

- (2) has completed all requirements necessary for graduation from secondary school;
- (3) is excused by the superintendent or a majority of the school directors as provided in this chapter; or
- (4) is enrolled in and attending a postsecondary school, as defined in subdivision 176(b)(1) of this title, which is approved or accredited in Vermont or another state.

Sec. 3. 16 V.S.A. § 1121(a) is amended to read:

- (a) Except as provided in subsection (b) of this section, a person having the control of a child between the ages of six and 17 years, 183 days shall cause the child to attend a public school, an approved or recognized independent school, an approved education program, or a home study program for the full number of days for which that school is held, unless the child:
 - (1) is mentally or physically unable so to attend;
- (2) has completed all requirements necessary for graduation from secondary school;
- (3) is excused by the superintendent or a majority of the school directors as provided in this chapter; or
- (4) is enrolled in and attending a postsecondary school, as defined in subdivision 176(b)(1) of this title, which is approved or accredited in Vermont or another state.

Sec. 4. 16 V.S.A. § 1121(a) is amended to read:

- (a) Except as provided in subsection (b) of this section, a person having the control of a child between the ages of six and 17 18 years, 183 days shall cause the child to attend a public school, an approved or recognized independent school, an approved education program, or a home study program for the full number of days for which that school is held, unless the child:
 - (1) is mentally or physically unable so to attend;
- (2) has completed all requirements necessary for graduation from secondary school;
- (3) is excused by the superintendent or a majority of the school directors as provided in this chapter; or
- (4) is enrolled in and attending a postsecondary school, as defined in subdivision 176(b)(1) of this title, which is approved or accredited in Vermont or another state.

Sec. 5. 16 V.S.A. § 1121a is added to read:

§ 1121a. PUPILS WHO ARE 16 YEARS OLD AND OLDER

- (a) A child who is at least 16 years old but is younger than the legal school age established in section 1121 of this title and who is not subject to the exceptions set out in subdivisions (a)(1)–(4) or subsection (b) of that section may terminate his or her secondary education in a public school, an approved or recognized independent school, or an approved education program if the child and at least one of the child's parents or the child's legal guardian personally appear before the superintendent to sign a notice of withdrawal. The notice shall include a statement signed by the student, the parent or guardian, and the principal or headmaster of the school in which the child is enrolled that the child and the parent or guardian attended a final counseling session with the principal, headmaster, or school guidance counselor that included a discussion of alternative educational opportunities available to the child, including workforce development programs eligible to receive funding from the department of labor, and other services available to support the child, including Linking Learning to Life, Inc., Spectrum Youth and Family Services, Inc., Vermont Youth Build, and the Vermont Youth Conservation Corps, Inc.
- (b) A school district shall contact each child who has voluntarily withdrawn from school pursuant to subsection (a) of this section within three months after the date of withdrawal to encourage the child to enroll in a public school, an approved or recognized independent school, a home study program, an approved education program, or a workforce development program or to pursue some other alternative educational or training opportunity.
- (c) The departments of labor and of education shall publish and update at least annually a list of alternative education and workforce development programs under their respective jurisdictions that would be available to a student who has not completed secondary school.
- Sec. 6. 16 V.S.A. § 1122 is amended to read:

§ 1122. PUPILS OVER 16 WHO EXCEED THE LEGAL SCHOOL AGE

A person having the control of a child over 16 years of who exceeds the legal school age as established in section 1121 of this title who allows the child to become enrolled in a public school shall cause the child to attend the school continually for the full number of the school days of the term in which he or she is enrolled, unless the child is mentally or physically unable to continue, or is excused in writing by the superintendent or a majority of the school directors. In case of such enrollment, the person, and the teacher, child,

superintendent, and school directors shall be under the laws and subject to the penalties relating to the attendance of children between the ages of six and 16 years of legal school age.

Sec. 7. 16 V.S.A. § 1126 is amended to read:

§ 1126. FAILURE TO ATTEND; NOTICE BY TEACHER

When a pupil between the ages of six and 16 years of legal school age, as established in section 1121 of this title, who is not excused or exempted from school attendance, fails to enter school at the beginning thereof of the academic year, or being enrolled, fails to continue to attend the same, and when a pupil who has become 16 years of exceeds the legal school age becomes enrolled in a public school and fails to attend, the teacher or principal shall forthwith notify the superintendent or school directors, and the truant officer, unless the teacher or principal is satisfied upon information that the pupil is absent on account of sickness.

Sec. 8. 16 V.S.A. § 1128(a) is amended to read:

(a) A superintendent may and the truant officer shall stop a child between the ages of six and 16 years or a child 16 years of age or over and of legal school age or a child who exceeds the legal school age but is enrolled in public school, wherever found during school hours, and shall, unless such the child is excused or exempted from school attendance, take the child to the school which she or he should attend.

Sec. 9. 16 V.S.A. § 1123(c) is amended to read:

(c) The superintendent with the consent of a majority of the school board of the town in which the pupil resides, may excuse, in writing, a pupil who has reached the age of fifteen years and has completed the work required in the first six years of the elementary school course from further school attendance if his services are needed for the support of those dependent upon him, or for any other sufficient reason. [Repealed.]

* * * Human Services * * *

Sec. 10. 33 V.S.A. § 5102(3) is amended to read:

(3) "Child in need of care or supervision (CHINS)" means a child who:

* * *

- (D) is <u>under the age of 16 and is</u> habitually and without justification truant from compulsory school attendance.
 - * * * Flexible Pathways to Graduation; Dual Enrollment * * *

Sec. 11. 16 V.S.A. chapter 23, subchapter 6 is amended to read:

Subchapter 6. <u>Flexible Pathways to Secondary School Completion;</u> Adult Education and Literacy

§ 1049. PROGRAMS FLEXIBLE PATHWAYS; POLICY; INITIATIVE; GUIDELINES; DEFINITIONS

- (a) The commissioner of education may provide programs designed to fit the individual needs and circumstances of adult students. Programs authorized under this section shall give priority to those adult persons with the lowest levels of literacy skills.
- (b)(1) Fees for general educational development shall be \$3.00 for a transcript.
- (2) The adult diploma program (ADP) means an assessment process administered by the Vermont department of education through which an adult can receive a local high school diploma granted by one of the program's participating high schools.
- (3) General educational development (GED) means a testing program administered jointly by the Vermont department of education, the GED testing service, and approved local testing centers through which an adult can receive a secondary school equivalency certificate based on successful completion of the tests of general educational development.
- (c) Fees collected under this section shall be credited to a special fund established and managed pursuant to chapter 7, subchapter 5 of Title 32, and shall be available to the department to offset the costs of providing those services.
 - (a) Policy. It is the policy of the state:
- (1) to take all necessary measures to increase the Vermont secondary school completion rate to 100 percent;
- (2) to promote opportunities for every Vermont student to have high-quality educational experiences; and
- (3) to create opportunities for every Vermont student to achieve career and college readiness while respecting diverse student goals and personal learning styles and abilities.
- (b) Flexible pathways initiative. There is created within the department a flexible pathways initiative:
- (1) to promote opportunities for Vermont students to complete secondary school and achieve career and college readiness through high-quality educational experiences that acknowledge individual goals, learning styles, and abilities; and

- (2) to encourage and support the creativity of school districts as they develop or expand high-quality alternative educational experiences that advance the policies set forth in subsection (a) of this section.
- (c) Flexible pathways guidance. The commissioner of education shall develop, publish, and regularly update guidance, in the form of technical assistance, sharing of best practices, legal interpretations, and other support, designed to encourage and assist school districts:
- (1) to identify and support elementary and secondary students who require additional assistance to succeed in school, including individual students identified under subsection 2902(c) of this title, or who would otherwise benefit from flexible pathways to graduation;
- (2) to encourage movement toward development of a personalized learning plan by every student, in consultation with a representative of the school and the student's parents or legal guardian;
 - (3) to implement strategies and flexible pathways components such as:
- (A) the provision of targeted assistance, including individual tutoring, evidence-based literacy instruction, alternative and extended scheduling, and the provision of a variety of opportunities to earn credits or demonstrate proficiency necessary to earn a high school diploma;
- (B) the assignment of one or more adults from within the school community to provide continuity to the student;
- (C) the opportunity to acquire knowledge and skills through applied or work-based learning opportunities, including those that foster appropriate social interactions with adults and other students;
- (D) the opportunity to participate in dual enrollment courses with tutorial support provided as needed;
- (E) assessments that allow the student to demonstrate proficiency by applying his or her knowledge and skills to tasks that are of interest to that student; and
- (4) to oversee implementation of publicly funded components of flexible pathways established in this subchapter, including:
 - (A) the high school completion program as set forth in section 1049a:
 - (B) the dual enrollment program as set forth in section 1049b;
 - (C) other innovative components as set forth in section 1049c; and
- (D) the adult diploma and general educational development programs as set forth in section 1049d.

(d) Definitions. In this title:

- (1) "Approved provider" means an entity approved by the commissioner to provide educational services that may be awarded credits or used to determine proficiency necessary for a high school diploma.
- (2) "Career and college readiness" means the ability to enter the workforce or pursue postsecondary education or training without the need for remediation.
- (3) "Contracting agency" means an entity that enters into a contract with the department to provide "flexible pathways to graduation" services itself or in conjunction with one or more approved providers in Vermont.
- (4) "Dual enrollment" means enrollment by a secondary student in a course offered by an accredited postsecondary institution as defined in section 913 of this title and for which, upon successful completion of the course, the student will receive:
- (A) credit toward graduation from the secondary school in which the student is enrolled; and
- (B) postsecondary credit from the institution that offered the course if the course is a credit-bearing course at that institution.
- (5) "Flexible pathways to graduation" means any combination of high-quality academic and experiential components leading to secondary school completion and career and college readiness.
- (6) "Personalized learning plan" means a written document developed by a student, a representative of the school, and, if the student is a minor, the student's parents or legal guardian that describes a flexible pathway to graduation that is unique to the individual student. The plan shall define the scope and rigor of services necessary for the student to attain a high school diploma and may describe educational services to be provided by a public school, an approved independent school, an approved provider, a contracting agency, or a combination of these.
- (e) Other initiatives. Nothing in this subchapter shall be construed as limiting the authority of any school district to develop or continue to provide alternative educational opportunities for its students that are otherwise permitted, including participation in dual enrollment programs with out-of-state postsecondary institutions or the provision of advanced placement courses.
- (f) Scope. No individual entitlement or private right of action is created by this section.

§ 1049a. HIGH SCHOOL COMPLETION PROGRAM

(a) In this section:

- (1) "Graduation education plan" means a written plan leading to a high school diploma for a person who is 16 to 22 years of age and has not received a high school diploma, who may or may not be enrolled in a public or approved independent school. The plan shall define the scope and rigor of services necessary for the student to attain a high school diploma, and may describe educational services to be provided by a public high school, an approved independent high school, an approved provider, or a combination of these.
- (2) "Approved provider" means an entity approved by the commissioner to provide educational services which may be counted for credit toward a high school diploma.
- (3) "Contracting agency" means an agency that has entered into a contract with the department of education to provide adult education services in Vermont. There is created a high school completion program to be a potential component of a flexible pathway for any student who is at least 16 years old, who has not received a high school diploma, and who may or may not be enrolled in a public or approved independent school.
- (b) If a person who wishes to work on a graduation education personalized learning plan leading to graduation through the high school completion program is not enrolled in a public or approved independent school, then the commissioner shall assign the prospective student to a high school district, which shall be the district of residence whenever possible. The school district in which a student is enrolled or to which a non-enrolled student is assigned shall work with the contracting agency and the student to develop a graduation education personalized learning plan. The school district shall award a high school diploma upon successful completion of the plan.
- (c) The commissioner shall reimburse, and net cash payments where possible, a school district that has agreed to a graduation education personalized learning plan under this section in an amount:
- (1) established by the commissioner for development of the graduation education personalized learning plan and for other educational services typically provided by the assigned district or an approved independent school pursuant to the plan, such as counseling, health services, participation in cocurricular activities, and participation in academic or other courses, provided this amount shall not be available to a district that provides services under this section to an enrolled student; and

(2) negotiated by the commissioner and the contracting agency, with the approved provider, for services and outcomes purchased from the approved provider on behalf of the student pursuant to the graduation education personalized learning plan.

§ 1049b. DUAL ENROLLMENT PROGRAM

- (a) Program created. There is created a statewide dual enrollment program to be a potential component of a student's flexible pathway and through which a Vermont secondary student who is enrolled in a Vermont public school or a Vermont approved independent school at public expense or who is assigned to a public school through the high school completion program may enroll in up to four postsecondary courses for which the program shall pay tuition.
- (b) Courses. The dual enrollment program shall include college courses offered on the campus of an accredited postsecondary institution and college courses offered by an accredited postsecondary institution on the campus of a secondary school. The program may include online college courses or components. Provided, however, a personalized learning plan that includes a dual enrollment course offered by an accredited postsecondary institution that is not approved pursuant to section 176 or 176a of this title shall be submitted to the program manager for review prior to enrollment in the course. The program manager may approve enrollment if it determines that the institution meets quality standards established by the manager or state board rule, that the student does not have access to the same or a comparable course offered by an institution approved pursuant to section 176 or 176a of this title, and that enrollment is in the best interest of the student. A student may appeal a decision of the program manager to the commissioner, whose decision shall be final.

(c) Postsecondary institutions.

- (1) Vermont's public postsecondary institutions shall work together to ensure that dual enrollment opportunities are available throughout the state. Other nonprofit accredited postsecondary institutions may participate in the dual enrollment program pursuant to criteria established by this section, the state board, and the program manager.
 - (2) Each participating postsecondary institution shall:
- (A) define how it will determine whether a student is sufficiently prepared to succeed academically in a dual enrollment course;
- (B) develop the curriculum and select instructors for dual enrollment courses;

- (C) maintain the postsecondary academic record of each participating student and provide transcripts on request;
- (D) agree to accept as full payment for a dual enrollment course the tuition set forth in subsection (f) of this section; and
- (E) to the extent permitted under the Family Educational Rights and Privacy Act, collect and send data related to student participation and success to the student's secondary school and the commissioner.
- (d) Secondary schools. A public secondary school, regional technical center as defined in section 1522 of this title, and approved independent secondary school that receives publicly funded tuition dollars shall:
- (1) provide access for eligible students to participate in dual enrollment courses offered on the campus of the secondary school;
- (2) accept postsecondary credit awarded for dual enrollment courses as meeting secondary school graduation requirements;
- (3) collect enrollment data as prescribed by the department for longitudinal review and evaluation;
- (4) identify and provide necessary support for participating students and continue to provide services for students with disabilities; and
- (5) provide support for a seamless transition to postsecondary enrollment upon graduation.

(e) Students.

- (1) A Vermont resident in any flexible pathway who has completed grade 10 but has not received a high school diploma is eligible to participate in the dual enrollment program if:
- (A) the student is enrolled in a Vermont public school or a Vermont approved independent school at public expense or is assigned to a public school through the high school completion program;
- (B) dual enrollment is an element included within the student's personalized learning plan; and
- (C) the secondary school and the postsecondary institution have determined that the student is sufficiently prepared to succeed in a dual enrollment course, which can be determined in part by the assessment tool or tools identified by the participating postsecondary institution.
- (2) An eligible student may enroll in up to four dual enrollment courses prior to completion of secondary school for which the dual enrollment program

will pay tuition. A student may enroll in courses offered while secondary school is in session and during the summer.

(3) A student's personalized learning plan shall include provisions for support services, including transitional support for students with disabilities and including academic, emotional, and other support services as appropriate.

(f) Tuition.

- (1) For any course for which the postsecondary institution pays the instructor, the commissioner shall reimburse a secondary school district the full amount of tuition paid to the postsecondary institution, which shall not exceed the Community College of Vermont tuition rate charged at the time the dual enrollment course is offered.
- (2) For any course that is taught by an instructor who is paid as part of employment by a secondary school, the commissioner shall reimburse a secondary school district the full amount of tuition paid to the postsecondary institution, which shall not exceed 50 percent of the Community College of Vermont tuition rate charged at the time the dual enrollment course is offered.
- (g) Program management. The department shall manage or may contract for the management of the dual enrollment program in Vermont by:
- (1) coordinating secondary and postsecondary partners to ensure success of the programs, including assisting partners to develop memoranda of understanding;
- (2) marketing of the dual enrollment program to students and their families throughout the state;
 - (3) evaluating all aspects of the dual enrollment program;
- (4) coordinating with secondary and postsecondary partners to understand and define student academic readiness;
 - (5) assessing what is needed to support student success;
 - (6) reviewing program costs;
 - (7) managing distribution of tuition funds;
- (8) coordinating the use of technology to ensure access and coordination of the program;
 - (9) ensuring overall quality and accountability;
- (10) convening regular meetings of interested parties to explore and develop improved student support services; and
 - (11) performing other necessary or related duties.

(h) Annually in January, the commissioner and program manager shall report to the house and senate committees on education regarding the dual enrollment program, including data relating to student demographics, levels of participation, and program success.

§ 1049c. INNOVATIVE COMPONENTS OF FLEXIBLE PATHWAYS

- (a) The commissioner may use sums appropriated for the high school completion program to support other innovative components of a flexible pathway that are available to a student instead of or in addition to the high school completion program by reimbursing or awarding grants to Vermont public schools, Vermont career and technical education centers, Vermont supervisory unions, approved providers, and contracting agencies for activities that create opportunities for Vermont students to have high-quality educational experiences and achieve career and college readiness while respecting diverse student goals and personal learning styles and abilities, including:
- (1) implementation of innovative, comprehensive programs offered by and within a school; and
- (2) implementation of innovative, comprehensive programs offered through the school by entities other than the school or offered at a location other than the school campus, including work-based learning, virtual or blended learning, career and technical education, dual enrollment, and programs operated by the Vermont Youth Conservation Corps, Inc.
- (b) Money awarded by the commissioner under this section shall be pursuant to criteria established in rule by the state board.

§ 1049d. ADULT DIPLOMA PROGRAM; GENERAL EDUCATIONAL DEVELOPMENT PROGRAM

- (a) The department shall maintain an adult diploma program ("ADP"), which shall be an assessment process administered by the department through which an individual who is at least 20 years old can receive a local high school diploma granted by one of the program's participating high schools.
- (b) The department shall maintain a general educational development ("GED") program, which it shall administer jointly with the GED testing service and approved local testing centers and through which an individual who is at least 16 years old and who is not enrolled in secondary school can receive a secondary school equivalency certificate based on successful completion of the GED tests.
- (c) The commissioner of education may provide additional programs designed to address the individual needs and circumstances of adult students, particularly students with the lowest levels of literacy skills.

Sec. 12. APPROPRIATION

The sum of \$1,200,000.00 is appropriated from the education fund in fiscal year 2013 to be used for the purposes of paying tuition under Sec. 11, 16 V.S.A. §§ 1049b (dual enrollment) of this act.

Sec. 13. EFFECTIVE DATES

- (a) Sec. 1 of this act shall take effect on July 1, 2013, but shall not apply to a child who lawfully stopped attending school prior to that date.
- (b) Sec. 2 of this act shall take effect on July 1, 2014, but shall not apply to a child who lawfully stopped attending school prior to that date.
- (c) Sec. 3 of this act shall take effect on July 1, 2015, but shall not apply to a child who lawfully stopped attending school prior to that date.
- (d) Sec. 4 of this act shall take effect on July 1, 2016, but shall not apply to a child who lawfully stopped attending school prior to that date.
- (e) This section and Secs. 5 through 12 of this act shall take effect on July 1, 2012.
- (f) The commissioner of education shall ensure that both new and updated guidance documents required by this act are published no later than July 1, 2012.

and that after passage the title of the bill be amended to read: "An act relating to the mandatory age of school attendance and creating flexible pathways to high school completion"

(Committee vote: 5-0-0)

S. 238.

An act relating to establishing the Vermont farm guest worker program.

Reported favorably with recommendation of amendment by Senator Baruth for the Committee on Agriculture.

The Committee recommends that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 23 V.S.A. § 603 is amended to read:

§ 603. APPLICATION FOR AND ISSUANCE OF LICENSE

* * *

(d) In addition to any other requirement of law or rule, a citizen of a foreign country shall produce his or her passport and visa, alien registration receipt card (green card), or other proof of legal presence for inspection and copying

as a part of the application process for an operator license, junior operator license, or learner permit. Notwithstanding any other law or rule to the contrary, an operator license, junior operator license, or learner permit issued to a citizen of a foreign country shall expire coincidentally with his or her authorized duration of stay.

(e) Notwithstanding subsection (d) of this section:

- (1) a citizen of Mexico, Guatemala, or such other country as the secretary determines meets or exceeds the security standards and protocols adopted by Mexico and Guatemala for issuing identification documents, may submit as a part of the application process for an operator license, junior operator license, or learner permit:
- (A) a valid passport and consular identification card issued by the government of the country of which the applicant is a citizen; and
- (B) proof of continuous residence in Vermont for the six month period immediately preceding the date of application, which shall include:
- (i) two pieces of mail with the applicant's current name and address;
- (ii) two of the following that show the applicant's current name and address:
 - (I) utility bill;
 - (II) property tax bill with physical location;
 - (III) lease;
 - (IV) Vermont EBT card or AIM identification card;
- (V) a homeowners or renters insurance policy or proof of claim;
- (VI) if the applicant resides with another Vermont resident and gets no mail at his or her street address, a signed statement from the Vermont resident with whom he or she resides and two residency documents permitted by this subdivision demonstrating the legal residence of the Vermont resident; or
 - (iii) such other documentation as the secretary shall allow by rule;
- (2) an applicant who submits documentation that meets the requirements of this subsection shall not be required to produce his or her passport and visa, alien registration receipt card (green card), or other proof of legal presence pursuant to subsection (d) of this section; and

- (3) an operator license, junior operator license, or learner permit issued pursuant to this subsection shall be subject to the standards for the expiration and renewal of licenses in section 601 of this title.
- Sec. 2. REPEAL; EFFECT OF REPEAL
- (a) 23 V.S.A. § 603(e) shall be repealed on the date on which the Secretary of the U.S. Department of Homeland Security requires the State of Vermont to be in full compliance with the provisions of the Real ID Act of 2005.
- (b) Notwithstanding any provision of law to the contrary, a driver's license issued pursuant to 23 V.S.A. § 603(e) shall become invalid upon repeal of this Sec. 2.

Sec. 3. EFFECTIVE DATE

This act shall take effect January 15, 2013.

The Committee further recommends that after passage of the bill the title be amended to read as follows:

An act relating to expanding access to driving privileges in Vermont.

(Committee vote: 5-0-0)

Reported favorably with recommendation of amendment by Senator Mazza for the Committee on Transportation.

The Committee recommends that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. STUDY COMMITTEE ON MIGRANT WORKER ACCESS TO DRIVER'S LICENSES AND NON-DRIVER IDENTIFICATION CARDS

- (a) Findings. The general assembly finds that migrant workers in Vermont face significant challenges based on their current inability to apply for Vermont driver's licenses and non-driver identification cards, including the inabilities to travel and access services, medical care, and purchase basic necessities, to officially identify themselves or be identified, and to fulfill typical responsibilities of their employment that require them to legally drive.
- (b) Creation of committee; composition. There is created a study committee on migrant worker access to driver's licenses and non-driver identification cards, composed of the following seven members:
- (1) One member of the senate, who shall serve as chair, appointed by the senate committee on committees.
- (2) One member of the house of representatives appointed by the speaker.

- (3) The commissioner of motor vehicles or designee.
- (4) The secretary of agriculture, food and markets or designee.
- (5) The commissioner of public safety or designee.
- (6) One member appointed by Migrant Justice.
- (7) One member appointed by the Vermont human rights commission.

(c) Powers and duties.

- (1) The committee shall review current procedures of the department of motor vehicles to recommend legislation that will enable access to Vermont driver's licenses and non-driver identification cards for Vermont residents without Social Security numbers. The committee shall specifically consider the following:
- (A) The statutory language proposed by the senate committee on agriculture amending 23 V.S.A. § 603 and creating a contingent repeal based on the implementation of the federal REAL ID Act.
- (B) The current licensing and identification framework and procedures utilized in other states.
- (C) The comparative costs and benefits, including potential conflicts with federal law, of adopting one or more licensing and identification frameworks in Vermont.
- (2) On or before January 15, 2013, the committee shall submit a report of its findings and recommendations to the house and senate committees on transportation and on agriculture.

Sec. 2. EFFECTIVE DATE

This act shall take effect on passage, and shall be repealed on January 15, 2013.

After passage, the title of the bill is to be amended to read:

An act relating to expanding access to driving privileges in Vermont.

(Committee vote: 5-0-0)

S. 246.

An act relating to preserving Vermont's working landscape.

Reported favorably with recommendation of amendment by Senator Starr for the Committee on Agriculture.

The Committee recommends that the bill be amended by striking out all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 6 V.S.A. § 2966 (Vermont agricultural development board) is repealed in its entirety and new §§ 2966 is added to read:

§ 2966. ESTABLISHMENT OF THE VERMONT WORKING LANDS ENTERPRISE BOARD

- (a) Board Established. The Vermont working lands enterprise board is hereby established as the successor in interest to the Vermont agricultural development board.
- (b) Goals. The Vermont working lands enterprise board shall perform its duties pursuant to sections 2967 and 2968 of this title:
- (1) to promote job creation and the economic viability, growth, and sustainability of the working landscape;
- (2) to attract a new generation of entrepreneurs to agriculture and forestry, food and forest systems, and value-added production as a foundation for rural job creation and working lands conservation;
- (3) to increase the value and sales of the products of the working landscape by means which reward sound farm and forest management, including appropriate increases in the proportion of value-added farm and forest products relative to raw material exports; and
- (4) to build Vermont's reputation as the national leader in food systems development, environmental quality, land stewardship, access to outdoor recreation, and working lands entrepreneurism.
- (c) Board Composition. The board shall be composed of the following 24 members:
 - (1) six members appointed by the governor:
 - (A) a person with expertise in rural economic development issues;
- (B) an employee of a Vermont postsecondary institution experienced in researching issues related to agriculture or forestry;
 - (C) a person familiar with the agricultural or forest tourism industry;
- (D) a member of the Northeast Organic Farming Association of Vermont;
 - (E) a member of the Vermont Forest Products Association; and
 - (F) a member of the Vermont Wood Manufacturers Association;
- (2) six members appointed by the speaker of the house of representatives:

- (A) a person who produces an agricultural commodity other than dairy products;
- (B) a person who creates a value-added product using ingredients substantially produced on Vermont farms or from Vermont forests;
 - (C) a person with expertise in sales and marketing;
- (D) a person representing the feed, seed, fertilizer, or equipment enterprises;
 - (E) a member of the Vermont Woodlands Association; and
 - (F) a member of the Vermont Forest Stewardship Committee;
- (3) six members appointed by the committee on committees of the senate:
- (A) a representative of Vermont's dairy industry who is also a dairy farmer;
- (B) a person with expertise in land planning and conservation efforts that support Vermont's working landscape;
- (C) a representative from a Vermont agricultural or forestry advocacy organization;
- (D) a person with experience in providing youth with educational opportunities enhancing understanding of agriculture or forestry;
- (E) a member of the Green Mountain Division, Society of American Foresters; and
 - (F) a member of the Forest Guild who is a resident of Vermont.
 - (4) the following three members from the executive branch:
 - (A) the secretary of agriculture, food and markets;
 - (B) the secretary of commerce and community development; and
 - (C) the commissioner of forest, parks and recreation; and
- (5) the following three members who shall serve as ex officio, non-voting members:
 - (A) the manager of the Vermont economic development authority;
 - (B) the executive director of the Vermont sustainable jobs fund; and
- (C) the executive director of the Vermont housing conservation board.

(d) Governance.

- (1) Eleven voting members of the board shall constitute a quorum, and an action of the board shall be taken by a majority of those members present and voting at a meeting of the members at which a quorum is present.
- (2)(A) The chair of the board shall be elected by the board from its membership at the first meeting. The chair shall serve for the duration of his or her member term, until his or her earlier resignation, or until his or her unanimous removal by the governor, the speaker of the house, and the president pro tempore of the senate. A chair may be reappointed, provided that no individual may serve more than two consecutive three-year terms as chair.
- (3) Each member of the board shall serve a term of three years, or until his or her earlier resignation. A member shall not serve more than two consecutive three-year terms. Any vacancy occurring among the members shall be filled by the respective appointing authority, and shall be filled for the balance of the unexpired term.
- (e) Compensation. Members who are not state employees or whose membership is not supported by their employer or association may receive reimbursement for actual and necessary expenses incurred in the performance of their duties pursuant to 32 V.S.A. § 1010.
- Sec. 2. 6 V.S.A. § 2967 is added to read:

§ 2967. POWERS AND DUTIES OF THE VERMONT WORKING LANDS ENTERPRISE BOARD

- (a) The Vermont working lands enterprise board shall have the authority to promote job creation and the economic viability, growth, and sustainability of the working landscape through three mechanisms:
 - (1) Direct grants and investments in agricultural and forestry enterprises;
- (2) Services and assistance to agricultural and forestry enterprises, both through direct coordination with public and private partners, and through performance contracts with one or more persons, including:
 - (A) technical assistance and product research services;
- (B) marketing assistance, market development, and business and financial planning;
- (C) local, statewide, regional, national, or international marketing of the Vermont working landscape, its entrepreneurs and sectors, and the public and private programs and partners supporting the working landscape;
 - (D) organizational, regulatory, and development assistance; and

- (E) feasibility studies of facilities or capital investments to optimize construction and other cost efficiencies.
- (3) Direct grants and investments in food and forest systems infrastructure.
 - (b) The board shall have the additional authority:
- (1) to pursue, receive, and accept any type of funding from public or private funding sources for the performance of its work;
- (2) to use the services and staff of the agency of agriculture, food and markets to assist in the performance of the board's duties, with the concurrence of the secretary of agriculture, food and markets;
- (3) to contract for support, technical, or other professional services necessary to complete its work; and
- (4) to advise and make recommendations to the secretary of agriculture, food and markets and to the commissioner of forests, parks and recreation on the adoption and amendment of laws, regulations, and governmental policies that affect agriculture and forestry.
- Sec. 3. 6 V.S.A. § 2968 is added to read:

§ 2968. VERMONT WORKING LANDS ENTERPRISE FUND

There is created a special fund in the state treasury to be known as the "Vermont working lands enterprise fund." Notwithstanding any contrary provisions of 32 V.S.A. Chapter 7, subchapter 5:

- (1) the fund shall be administered, and the monies of the funds shall be expended, by the Vermont working lands enterprise board created in section 2966 of this title;
- (2) the fund shall be composed of moneys from time to time appropriated to the fund by the general assembly or received from any other source, private or public, approved by the board, and unexpended balances and any earnings shall remain in the fund from year to year; and
- (3) the board shall make expenditures from the fund consistent with the duties and authority of the board to promote job creation and the economic viability, growth, and sustainability of the working landscape consistent with section 2967 of this title.

Sec. 4. TRANSITION

Notwithstanding any provision of Sec. 1. of this act to the contrary, upon the effective date of this act, each member of the Vermont agricultural development board shall become a member of the Vermont working lands

enterprise board and shall serve the remainder of his or her current term, upon the expiration of which a member may be reappointed or replaced as provided in 6 V.S.A. § 2966, as amended by this act.

Sec. 5. 10 V.S.A. chapter 15 is amended to read:

CHAPTER 15. VERMONT HOUSING AND CONSERVATION TRUST FUND

* * *

§ 302. POLICY, FINDINGS, AND PURPOSE

- (a) The dual goals of creating affordable housing for Vermonters, and conserving and protecting Vermont's agricultural land and forest land, historic properties, important natural areas, and recreational lands are of primary importance to the economic vitality and quality of life of the state.
- (b) In the best interests of all of its citizens and in order to improve the quality of life for Vermonters and to maintain for the benefit of future generations the essential characteristics of the Vermont countryside, Vermont should encourage and assist in creating affordable housing and in preserving the state's agricultural land and forest land, historic properties, important natural areas, and recreational lands.
- (c) It is the purpose of this chapter to create the Vermont housing and conservation trust fund to be administered by the Vermont housing and conservation board to further the policies established by subsections (a) and (b) of this section.

§ 303. DEFINITIONS

As used in this chapter:

- (1) "Board" means the Vermont housing and conservation board established by this chapter.
- (2) "Fund" means the Vermont housing and conservation trust fund established by this chapter.
- (3) "Eligible activity" means any activity which will carry out either or both of the dual purposes of creating affordable housing and conserving and protecting important Vermont lands, including activities which will encourage or assist:
- (A) the preservation, rehabilitation or development of residential dwelling units which are affordable to lower income Vermonters;
- (B) the retention of agricultural land for agricultural use, and of forest land for forestry use;

- (C) the protection of important wildlife habitat and important natural areas;
 - (D) the preservation of historic properties or resources;
- (E) the protection of areas suited for outdoor public recreational activity;
- (F) the development of capacity on the part of an eligible applicant to engage in an eligible activity.

* * *

§ 311. CREATION OF THE VERMONT HOUSING AND CONSERVATION BOARD

- (a) There is created and established a body politic and corporate to be known as the "Vermont housing and conservation board" to carry out the provisions of this chapter. The board is constituted a public instrumentality exercising public and essential governmental functions, and the exercise by the board of the powers conferred by this chapter shall be deemed and held to be the performance of an essential governmental function of the state. The board is exempt from licensure under 8 V.S.A. chapter 73 of Title 8.
 - (b) The board shall consist of the following 11 members:
 - (1) The secretary of agriculture, food and markets or his or her designee.
 - (2) The secretary of human services or his or her designee.
 - (3) The secretary of natural resources or his or her designee.
- (4) The executive director of the Vermont housing finance agency or his or her designee.
- (5) Three public members appointed by the governor with the advice and consent of the senate, who shall be residents of the state and who shall be experienced in creating affordable housing or conserving and protecting Vermont's agricultural land and forest land, historic properties, important natural areas, or recreational lands, one of whom shall be a representative of lower income Vermonters and one of whom shall be a farmer as defined in 32 V.S.A. § 3752(7).
- (6) One public member appointed by the speaker of the house, who shall not be a member of the general assembly at the time of appointment.
- (7) One public member appointed by the senate committee on committees, who shall not be a member of the general assembly at the time of appointment.

- (8) Two public members appointed jointly by the speaker of the house and the president pro tempore of the senate as follows:
- (A) One member from the nonprofit affordable housing organizations that qualify as eligible applicants under subdivision 303(4) of this title who shall not be an employee or board member of any of those organizations at the time of appointment.
- (B) One member from the nonprofit conservation organizations whose activities are eligible under subdivision 303(3) of this title who shall not be an employee or member of the board of any of those organizations at the time of appointment.

* * *

§ 321. GENERAL POWERS AND DUTIES

* * *

(d) On behalf of the state of Vermont, the board shall seek and administer federal farmland protection <u>and forestland conservation</u> funds to facilitate the acquisition of interests in land to protect and preserve in perpetuity important farmland for future agricultural use <u>and forestland for future forestry use</u>. Such funds shall be used to implement and effectuate the policies and purposes of this chapter. In seeking federal farmland protection <u>and forestland conservation</u> funds under this subsection, the board shall seek to maximize state participation in the federal wetlands reserve program <u>in order and such other programs as is appropriate</u> to allow for increased or additional implementation of conservation practices on farmland <u>and forestland protected</u> or preserved under this chapter.

* * *

§ 324. STEWARDSHIP

If an activity funded by the board involves acquisition by the state of an interest in real property for the purpose of conserving and protecting agricultural land or forest land, important natural areas, or recreation lands, the board, in its discretion, may make a one-time grant to the appropriate state agency or municipality. The grant shall not exceed ten percent of the current appraised value of that property interest and shall be used to support its proper management or maintenance or both.

k * *

Sec. 6. APPROPRIATIONS

- (a) The amount of \$1,500,000.00 is appropriated from the general fund to the Vermont working lands enterprise fund in the amounts and for the purposes as follows:
- (1) \$500,000.00 for direct grants and investments in agricultural or forestry enterprises pursuant to 6 V.S.A. § 2966(a)(1).
- (2) \$375,000.00 to provide services and assistance to agricultural and forestry enterprises pursuant to 6 V.S.A. § 2966(a)(2).
- (3) \$500,000.00 for direct grants and investments in food and forest systems infrastructure pursuant to 6 V.S.A. § 2966(a)(3).
- (b) The amount of \$125,000.00 is appropriated from the general fund to the agency of agriculture, food and markets to provide funding for one full-time position of "Vermont working landscape development director," support staff, and for fiscal management and operations costs.

Sec. 6. EFFECTIVE DATE

This act shall take effect on passage.

(Committee vote: 5-0-0)

Reported favorably with recommendation of amendment by Senator Carris for the Committee on Economic Development, Housing and General Affairs.

The Committee recommends that the bill be amended as recommended by the Committee on Agriculture with the following amendments thereto:

<u>First</u>: In Sec. 1, V.S.A. § 2966, by striking out subsection (c) in its entirety and inserting in lieu thereof a new subsection (c) to read as follows:

(c) Board composition. The board shall be composed of 11 members appointed jointly by the speaker of the house and the senate committee on committees.

<u>Second</u>: By striking out Sec. 6 in its entirety, and inserting in lieu thereof a new Sec. 6 to read as follows:

Sec. 6. APPROPRIATIONS

(a) Notwithstanding any provision of law to the contrary, of the revenues collected from the meals and rooms tax imposed under 32 V.S.A. § 9241, the amount of one percent shall be transferred from the general fund to the Vermont working lands enterprise fund to be expended by the working lands enterprise board to achieve goals in 6 V.S.A. § 2966(b) through grants, loans, or loan guaranties.

(b) From the amounts appropriated to the working lands enterprise fund, not more than \$125,000.00 may be used by the agency of agriculture for administrative purposes.

(Committee vote: 4-0-1)

CONFIRMATIONS

The following appointments will be considered by the Senate, as a group, under suspension of the Rules, as moved by the President *pro tempore*, for confirmation together and without debate, by consent thereby given by the Senate. However, upon request of any senator, any appointment may be singled out and acted upon separately by the Senate, with consideration given to the report of the Committee to which the appointment was referred, and with full debate; and further, all appointments for the positions of Secretaries of Agencies, Commissioners of Departments, Judges, Magistrates, and members of the Public Service Board shall be fully and separately acted upon.

David Luce of Waterbury Center – Member of the Community High School of Vermont Board- By Sen. Kittell for the Committee on Education. (1/13/12)

<u>Patrick Flood</u> of East Calais – Commissioner of the Department of Mental Health – By Sen. Mullin for the Committee on Health and Welfare. (2/8/12)

John Snow of Charlotte – Member of the Vermont Economic Development Authority – By Sen. Fox for the Committee on Finance. (2/8/12)

<u>Martin Maley</u> of Colchester – Superior Court Judge – By Sen. Sears for the Committee on Judiciary. (2/9/12)

<u>Alison Arms</u> of South Burlington – Superior Court Judge – By Sen. Snelli8lng for the Committee on Judiciary. (2/16/12)

Robert Bishop of St. Johnsbury – Member of the State Infrastructure Bank Board – By Sen. MacDonald for the Committee on Finance. (2/21/12)

John Valente of Rutland – Member of the Vermont Municipal Bond Bank – By Sen. McCormack for the Committee on Finance. (2/21/12)

<u>James Volz</u> of Plainfield – Chair of the Public Service Board – By Sen. Cummings for the Committee on Finance. (2/21/12)

Ed Amidon of Charlotte – Member of the Valuation Appeals Board – By Sen. Ashe for the Committee on Finance. (2/21/12)

PUBLIC HEARINGS

Wednesday, **March 21, 2012** – Room 11 – 6:00-8:00 P.M. – Immunizations/Philosophical Exemption – (S. 199) – House Committee on Health Care.