House Calendar

Monday, April 23, 2012

112th DAY OF THE ADJOURNED SESSION

House Convenes at 2:00 P.M.

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ACTION CALENDAR

Third Reading

S. 189

An act relating to expanding confidentiality of cases accepted by the court diversion project

Favorable with Amendment

S. 89

An act relating to Medicaid for Working Persons with Disabilities

Rep. French of Randolph, for the Committee on Human Services, recommends that the House propose to the Senate that the bill be amended by striking all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. ANALYSIS OF COSTS AND SAVINGS

- (a) The agency of human services shall analyze the costs or savings associated with each of the following options:
- (1) Entering into an agreement with the Social Security Administration in which the state pays the Medicare Part B premium for individuals enrolled in the Medicaid for Working People with Disabilities program.
- (2) Increasing or eliminating the income limits or asset limits or both for eligibility for the Medicaid for Working People with Disabilities program.
- (3) Disregarding spousal income or spousal assets or both when determining eligibility for the Medicaid for Working People with Disabilities program.
- (4) Disregarding the income of a spouse enrolled in the Medicaid for Working People with Disabilities program when determining the other spouse's eligibility to receive Medicaid benefits.
- (5) Permitting an individual receiving Medicaid pursuant to 33 V.S.A. § 1902(b) immediately preceding a hospitalization or period of temporary unemployment to maintain his or her Medicaid eligibility during that period, as long as the period of hospitalization or unemployment does not exceed 90 days.
- (6) Allowing an individual's enrollment in the Medicaid for Working People with Disabilities program to establish his or her eligibility for

<u>developmental disability services under Vermont's Global Commitment to</u> Health waiver.

- (7) Using benefits counselors at public and nonprofit organizations to increase public awareness of the Medicaid for Working People with Disabilities program and other work incentives for individuals with disabilities.
- (b) No later than January 15, 2013, the secretary of human services shall report to the house committees on human services and on appropriations and the senate committees on health and welfare and on appropriations the results of the analysis conducted pursuant to subsection (a) of this section, as well as recommendations about whether and how to pursue any or all of the options described in subdivisions (a)(1) through (7) of this section.

Sec. 2. SPOUSAL INCOME DISREGARD; RULEMAKING

- (a) If supported by the analysis performed pursuant to Sec. 1(a)(4) of this act, the secretary of human services shall disregard the income of an individual receiving Medicaid pursuant to 33 V.S.A. § 1902(b) in determining the eligibility of such person's spouse to receive medical assistance pursuant to Title XIX (Medicaid) of the Social Security Act. The secretary shall implement the income disregard in a timely manner in order to ensure that it will be in place as soon as practicable when the new Medicaid eligibility and enrollment system is operational.
- (b) The secretary of human services shall adopt rules pursuant to 3 V.S.A. chapter 25 as necessary to implement the income disregard.

Sec. 3. DEVELOPMENTAL DISABILITY SERVICES

If supported by the analysis performed pursuant to Sec. 1(a)(6) of this act, the secretary of human services shall deem an individual's enrollment in the Medicaid for Working People with Disabilities program as establishing his or her financial eligibility for developmental disability services under the state's Global Commitment to Health waiver; provided that the individual shall still be required to meet clinical eligibility and funding priority criteria in order to receive developmental disability services pursuant to the waiver. The secretary shall implement the change to the financial eligibility criteria in a timely manner in order to ensure that it will be in place as soon as practicable when the new Medicaid eligibility and enrollment system is operational.

Sec. 4. ORGAN AND TISSUE DONATION

(a) Subject to available resources, the commissioner of health shall undertake such actions as are necessary and appropriate, in his or her discretion, to coordinate the efforts of public and private entities involved with

the donation and transplantation of human organs and tissues in Vermont and to increase organ and tissue donation rates.

(b) No later than January 15, 2013, the commissioner shall report to the house committee on human services and the senate committee on health and welfare regarding the actions taken pursuant to subsection (a) of this section and any additional efforts that the commissioner recommends but believes would require legislation.

Sec. 5. ORGAN AND TISSUE DONATION WORKING GROUP

- (a) There is created an organ and tissue donation working group to make recommendations to the general assembly and the governor relating to organ and tissue donations.
- (b) The members of the organ and tissue donation working group shall include:
- (1) the commissioner of health or designee, who shall chair the working group;
 - (2) the commissioner of motor vehicles or designee;
 - (3) a representative of the Vermont Medical Society;
- (4) representatives from the federally designated organ procurement organizations serving Vermont; and
 - (5) other interested stakeholders.
 - (c) The working group shall develop recommendations regarding:
- (1) coordination of the efforts of all public and private entities within the state that are involved with the donation and transplantation of human organs and tissues;
- (2) the creation of a comprehensive statewide program for organ and tissue donations and transplants;
- (3) the establishment of goals and strategies for increasing donation rates in Vermont of deceased and, where appropriate, live organs and tissues;
 - (4) other issues related to organ and tissue donation and transplantation.
- (d) The working group shall receive administrative support from the department of health.
- (e) The working group shall report its findings and recommendations to the house committees on human services, on health care, and on transportation and the senate committees on health and welfare and on transportation, and to the governor, by January 15, 2013, after which time the working group shall cease

to exist. The report shall include a recommendation about whether the department of health should establish an ongoing advisory council on organ and tissue donation.

Sec. 6. EFFECTIVE DATE

This act shall take effect on passage.

and that after passage the title of the bill be amended to read: "An act relating to organ and tissue donation and Medicaid for Working Persons with Disabilities"

(Committee vote: 11-0-0)

(For text see Senate Journal 3/27/2012)

S. 244

An act relating to referral to court diversion for driving with a suspended license

Rep. Waite-Simpson of Essex, for the Committee on **Judiciary**, recommends that the House propose to the Senate that the bill be amended as follows:

First: In Sec. 2, in subdivision (b)(1), by striking "pursuant to 23 V.S.A. §§ 674 or 676"

<u>Second</u>: In Sec. 2, in subsection (e), by striking "<u>department shall reinstate</u> the person's operator's license" and inserting in lieu thereof "<u>person shall be eligible to have his or her license reinstated</u>,"

<u>Third</u>: In Sec. 2, by striking subsection (k) and inserting in lieu thereof a new subsection (k) to read:

- (k) The court administrator, the director of the court diversion program, and the commissioner of motor vehicles shall jointly report to the general assembly on or before December 15, 2014 on the following:
 - (1) implementation of the DLS diversion program;
 - (2) the number of people enrolled in the program;
 - (3) the number of people who have successfully completed the program;
 - (4) the number of licenses reinstated;
 - (5) the number of fines and amounts modified;
 - (6) additional money collected by the state as a result of the program;
- (7) the advisability of implementing the program through roadside stops for driving without a license; and

(8) extending the program to persons who are currently prohibited from participation pursuant to subdivision (b)(2) of this section.

Fourth: By adding a Sec. 2a to read as follows:

Sec. 2a. 23 V.S.A. § 674(a)(3) is added to read:

(3) Violations of section 676 of this title that occurred prior to the date a person successfully completes the driving with license suspended diversion program shall not be counted as prior offenses under subdivision (2) of this subsection.

Fifth: By adding a Sec. 2b to read as follows:

Sec. 2b. 23 V.S.A. § 2502 is amended to read:

§ 2502. POINT ASSESSMENT; SCHEDULE

(a) Any person operating a motor vehicle shall have points assessed against his or her driving record for convictions for moving violations of the indicated motor vehicle statutes in accord with the following schedule: (All references are to Title 23 of the Vermont Statutes Annotated.)

* * *

(4) Five points assessed for:

* * *

(D) § 676. Operating after suspension, revocation or refusal—civil violation;

* * *

(5) Ten points assessed for:

(A) § 674. Operating after suspension or revocation of license;

* * *

Sixth: By adding a Sec. 2c to read as follows:

Sec. 2c. 23 V.S.A. § 2506 is amended to read:

§ 2506. PROCEDURE

When a sufficient number of points have been acquired, the commissioner shall suspend the license of an operator or the privilege of an unlicensed person, or nonresident to operate a motor vehicle, upon not less than 10 days' notice, and upon hearing, if requested for verification of the conviction records. The suspension shall be for 10 days for an accumulation of 10 points,

30 days for 15 points, 90 days for 20 points and for a period increasing by 30 days for each additional 5 points; except the suspension period for a conviction for first offense of sections 674, 1091, 1094, 1128, and 1133 of this title shall be 30 days; for a second conviction 90 days and for a third or subsequent six months, or the suspension period under the point values, whichever is greater. If a fatality occurs, the suspension shall be for a period of one year in addition to the suspension under the point values. For purposes of this section, a month shall be considered as 30 days and one year shall equal 365 days.

Seventh: By adding a Sec. 5 to read as follows:

Sec. 5. SUNSET

This act shall be repealed on July 1, 2015.

(Committee vote: 11-0-0)

(For text see Senate Journal 3/15/2012)

S. 251

An act relating to miscellaneous amendments to laws pertaining to motor vehicles

Rep. Lanpher of Vergennes, for the Committee on Transportation, recommends that the House propose to the Senate that the bill be amended as follows:

by adding four new sections after Sec. 11 to be sections 12–15 to read as follows:

* * * Gold Star and Next-of-kin Registration Plates* * *

Sec. 12. 23 V.S.A. § 304(k) is amended to read:

(k)(1) The commissioner of motor vehicles shall, upon proper application, issue special gold star and next-of-kin plates to gold star family members, as defined for use only on vehicles registered at the pleasure car rate and on trucks registered for less than 26,001 pounds and excluding vehicles registered under the International Registration Plan, as follows:

(A) Gold star plates shall be issued to the widow or widower, parents, and next of kin as defined in 10 U.S.C. § 1126(d) of members of the armed forces who lost their lives under the circumstances described in 10 U.S.C. § 1126, for use only on vehicles registered at the pleasure car rate and on trucks registered for less than 26,001 pounds and excluding vehicles registered under the International Registration Plan 1126(a).

- (B) Next-of-kin plates shall be issued to the widow or widower, parents, and next of kin as defined in 10 U.S.C. § 1126(d) of members of the armed forces not eligible for gold star plates under subdivision (A) of this subdivision (1) who lost their lives while serving on active duty or on active duty for training, or while assigned in a reserve or national guard unit in drill status, or as a result of injury or illness incurred during such service or assignment.
- (2) The type and style of the gold star plate and next-of-kin plates shall be determined by the commissioner and the Vermont office of veterans' affairs, except that a gold star shall appear on one side of the plate gold star plates and a distinct emblem shall be approved for next-of-kin plates. An applicant shall apply on a form prescribed by the commissioner, and the applicant's eligibility will be certified by the office of veterans' affairs. A plate shall be reissued only to the original holder of the plate. The commissioner may adopt rules to implement the provisions of this subsection. Except for new or renewed registrations, applications for the issuance of gold star or next-of-kin plates shall be processed in the order received by the department subject to normal workflow considerations.

* * * Emergency Services; Recovery of Expenses * * *

Sec. 13. 23 V.S.A. § 1112 is amended to read:

§ 1112. CLOSED HIGHWAYS

- (a) Except by the written permit of the authority responsible for the closing, no person shall drive any vehicle over any highway across which there is a barrier or a sign indicating that the highway is closed to public travel.
- (b) A person, including a municipal, county, or state entity, that deploys police, fire, ambulance, rescue, or other emergency services in order to aid a stranded operator of a vehicle, or to move a disabled vehicle, operated on a closed highway in violation of this section, may recover from the operator in a civil action the costs of providing any such services.
 - * * * Operating on a Closed Highway; Assessment of Points * * *

Sec. 14. 23 V.S.A. § 2502 is amended to read:

§ 2502. POINT ASSESSMENT; SCHEDULE

- (a) Any person operating a motor vehicle shall have points assessed against his or her driving record for convictions for moving violations of the indicated motor vehicle statutes in accord with the following schedule: (All references are to Title 23 of the Vermont Statutes Annotated.)
 - (1) Two points assessed for:

(LL) § 1095		ting with television set installed ainment picture visible to the operator;
(MM) § 1099. Textin		g prohibited—first offense;
(NN) § 1112	<u>Closed</u>	l highways;
(NN)(OO)	§ 1113.	Illegal backing;
(OO) (PP)	§ 1114.	Illegal riding on motorcycles;
(<u>PP)(QQ)</u>	§ 1115.	Illegal operation of motorcycles on
		roadways laned for traffic;
(QQ) (RR)	§ 1116.	Clinging to other vehicles;
(RR)(SS)	§ 1117.	Illegal footrests and handlebars;
(SS)(TT)	§ 1118.	Obstructing the driver's view;
(TT) (UU)	§ 1119.	Improper opening and closing vehicle
		doors;
(UU)(VV)	§ 1121.	Coasting prohibited;
(VV) (WW)	§ 1122.	Following fire apparatus prohibited;
(WW)(XX)	§ 1123.	Driving over fire hose;
(XX)(YY)	§ 1124.	Position of operator;
(<u>YY)(ZZ)</u>	§ 1127.	Unsafe control in presence of horses and
		cattle;
(ZZ) (AAA)	§ 1131.	Failure to give warning signal;
(AAA)(BBB)	§ 1132.	Illegal driving on sidewalk;
(BBB)(CCC)	§ 1243.	Lighting requirements;
(CCC)(DDD)	§ 1256.	Motorcycle headgear;
(DDD)(EEE)	§ 1257.	Face protection;
(EEE)(FFF)	§ 800.	Operating without financial
		responsibility;
(FFF)(GGG)		All other moving violations which have
		no specified points;
		* * *

* * * Conforming Change * * *

Sec. 15. 23 V.S.A. § 3501(5) is amended to read:

(5) "All-terrain vehicle" or "ATV" means any nonhighway recreational vehicle, except snowmobiles, having no less than two low pressure tires (10 pounds per square inch, or less), not wider than 60 inches with two-wheel ATVs having permanent, full-time power to both wheels, and having a dry weight of less than 1,700 pounds, when used for cross-country travel on trails or on any one of the following or a combination thereof: land, water, snow, ice, marsh, swampland, and natural terrain. An ATV on a public highway shall be considered a motor vehicle, as defined in section 4 of this title, only for the purposes of those offenses listed in subdivisions 2502(a)(1)(H), (N), (R), (U), (Y), (FF), (GG), (II), and (ZZ)(BBB); (2)(A) and (B); (3)(A), (B), (C), and (D); (4)(A) and (B) and (5) of this title and as provided in section 1201 of this title. An ATV shall not include an electric personal assistive mobility device.

and by renumbering the remaining section to be numerically correct.

(Committee vote: 10-0-1)
(No Senate amendments)

Senate Proposal of Amendment

H. 53

An act relating to the Interstate Wildlife Violator Compact

The Senate proposes to the House to amend the bill as follows:

§ 4454. PENALTIES

- (a) Notwithstanding section 4502 of this title, the commissioner may suspend a Vermont hunting, fishing, or trapping license and privileges to obtain such licenses of a person convicted of a wildlife violation in a state party to the compact, provided that the wildlife violation would have been the basis for suspension of license privileges in Vermont.
- (b) No person whose license, privilege, or right to hunt, fish, trap, possess, or transport wildlife, having been suspended or revoked pursuant to this chapter, shall be permitted to obtain a license to hunt, fish, or trap in Vermont.
- (c) A person shall be subject to the financial penalties as set forth under section 4518 of this title if he or she:
- (1) hunts, fishes, traps, possesses, or transports wildlife in Vermont in violation of a suspension or revocation of a license under chapter 108 of this title; or

- (2) purchases or possesses a license to hunt, fish, trap, possess, or transport wildlife in Vermont in violation of a suspension of revocation of a license under chapter 108 of this title.
- (d)(1) Prior to suspending a Vermont hunting, fishing, or trapping license of a resident of this state under subsection (a) of this section, the commissioner shall notify the person in writing. A suspension shall be deemed effective:
 - (A) when given if notice is made in person; or
- (B) three days after the deposit of notice in the United States mails, if notice is made in writing.
- (2) A person receiving notice under subsection (a) of this section may, within 20 days of the date notice is given, request a hearing before the commissioner on whether the requirements for suspension or penalty have been met. The requesting person may present evidence and arguments at the hearing only regarding whether:
 - (A) A participating state suspended the person's privileges;
 - (B) There was a conviction in the participating state;
- (C) The person failed to comply with the terms of a citation issued for a wildlife violation in a participating state; or
- (D) A conviction in a participating state could have led to a license suspension or penalty in Vermont
- (3) At the hearing, the commissioner or a hearing officer designated by the commissioner may:
 - (A) Administer oaths;
 - (B) Issue subpoenas for the attendance of witnesses; and
- (C) Admit all relevant evidence and documents, including notifications from participating states.
- (4) Following a hearing under this subsection, the commissioner or a designated hearing officer may, based on the evidence, affirm, modify, or rescind the suspension of a license.
- (5) A decision of the commissioner or hearing officer under this section shall not be appealable.

<u>Second</u>: By striking Sec. 2 in its entirety and inserting in lieu thereof the following:

Sec. 2. 10 V.S.A. § 4502 is amended to read:

§ 4502. UNIFORM POINT SYSTEM; REVOCATION OF LICENSE

- (a) A uniform point system which assigns points to those convicted of a violation of a provision of this part is established. The conviction report from the court shall be prima facie evidence of the points assessed. In addition to other penalties assessed for violation of fish and wildlife statutes, the commissioner shall suspend licenses issued under this part which are held by a person who has accumulated ten or more points in accordance with the provisions of subsection (c) of this section.
- (b) A person violating provisions of this part shall receive points for convictions in accordance with the following schedule (all sections are in Title 10 of Vermont Statutes Annotated):

* * *

- (3) Twenty points shall be assessed for:
 - (A) § 4192. General powers and duties-failure to obey warden

* * *

(U) Appendix § 37, excluding violations of annual deer limits, requirements for youth deer hunting weekend, and limitations on feeding of deer.

(V) § 4454. Interstate Wildlife Violator Compact.

* * *

(For text see House Journal 5/2/2011)

H. 440

An act relating to creating an agency and secretary of education and clarifying the purpose of the state board

The Senate proposes to the House to amend the bill by striking all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 3 V.S.A. chapter 49 is added to read:

CHAPTER 49. EDUCATION

§ 2701. AGENCY AND SECRETARY CREATED

There is created an agency of education that shall be under the direction and supervision of a secretary of education.

§ 2702. SECRETARY OF EDUCATION

(a) With the advice and consent of the senate, the governor shall appoint a secretary of education from among no fewer than three candidates proposed by

the state board of education. The secretary shall serve at the pleasure of the governor.

- (b) The secretary shall report directly to the governor and shall be a member of the governor's cabinet.
- (c) At the time of appointment, the secretary shall have expertise in education management and policy and demonstrated leadership and management abilities.
- Sec. 2. 16 V.S.A. § 161 is amended to read:

§ 161. <u>STATE BOARD OF EDUCATION;</u> APPOINTMENT OF MEMBERS; TERM; VACANCY

The state board shall consist of ten members. Two of the members shall be secondary students, one of whom shall be a full member and the other of whom shall be a junior member who may not vote. All members shall be appointed by the governor with the advice and consent of the senate. In the appointment of the nonstudent members consideration, priority shall be given to the selection of such persons as shall adequately represent all sections of the state with a demonstrated commitment to ensuring quality education for Vermont students. To the extent possible, the members shall represent geographically diverse areas of the state. The secretary shall serve on the state board as a nonvoting member.

* * *

Sec. 3. 16 V.S.A. § 163 is amended to read:

§ 163. OFFICE STAFF; MEETINGS

- (a) The office of the board shall be the office of the commissioner of education The board shall be supported by adequate staff, who shall report to the board.
- (b) The board shall meet monthly and shall hold special meetings as required for the performance of its duties. The times and places for regular and special meetings shall be designated by the chairman chair of the board. The chairman chair shall call a special meeting upon the written request of any two members.
- Sec. 4. 16 V.S.A. § 164 is amended to read:

§ 164. STATE BOARD, GENERAL POWERS AND DUTIES

The state board shall have supervision over, and management of the department of education and the public school system, except as otherwise provided; and shall evaluate education policy proposals, including timely

evaluation of policies presented by the governor and secretary; engage local school board members and the broader education community; and establish and advance education policy for the state of Vermont. In addition to other specified duties, the board shall:

* * *

(4) Biennially or as required by the governor cause to be prepared a budget for all money to be expended by the department of education Review and comment on an agency budget prepared by the secretary for the governor.

* * *

(10) Establish an information clearinghouse and accessible database to help districts share information about educational programs and practices which improve student performance. Educational programs and practices include those designed to create and sustain a safe learning environment. [Repealed.]

* * *

(19) Develop, in consultation with the secretary of state, and make available to school boards, sample ballot language for items which may be voted on by Australian ballot and for which no statutory language exists. [Repealed.]

* * *

- (21) Report annually to the governor and the general assembly on the progress the board has made on the development of education policy for the state.
- Sec. 5. 16 V.S.A. § 212(18), (19), (20), and (21) are added to read:
- (18) Establish an information clearinghouse and accessible database to help districts share information about educational programs and practices that improve student performance. Educational programs and practices include those designed to create and sustain a safe learning environment.
- (19) Develop, in consultation with the secretary of state, and make available to school boards sample ballot language for issues that may be decided by Australian ballot and for which no statutory language exists.
- (20) Prepare a budget for the agency and submit it to the governor after review by the state board.
- (21) Annually, prior to September 1, present the governor's education policy priorities to the state board.

Sec. 6. REPEAL

16 V.S.A. § 211 (appointment of commissioner by board of education; commissioner's reports to board) is repealed.

* * * Transition * * *

Sec. 7. AGENCY OF EDUCATION; SECRETARY OF EDUCATION; POWERS AND DUTIES

On January 1, 2013:

- (1) the secretary of education shall assume all the powers, duties, rights, and responsibilities of the commissioner of education; provided, however, that if a secretary appointed by the governor has not assumed office by January 1, 2013, then the commissioner or acting commissioner of the department on that date shall continue to perform the duties until the day on which the secretary assumes office; and
- (2) the agency of education shall assume all the powers, duties, rights, and responsibilities of the department of education.

Sec. 8. LEGISLATIVE COUNCIL; PREPARATION OF A DRAFT BILL

On or before January 15, 2013, the legislative council shall prepare and submit a draft bill to the house and senate committees on education that makes statutory amendments of a technical nature and identifies all statutory sections that the general assembly must amend substantively to effect the intent of this act.

Sec. 9. EFFECTIVE DATES

- (a) This section and Secs. 7 (assumption of powers and duties) and 8 (legislative council) of this act shall take effect on passage.
- (b) Secs. 1 (creation of agency), 2 (secretary as nonvoting member of board), and 6 (repeal of board's power to appoint commissioner) of this act shall take effect on January 1, 2013.
- (c) Secs. 3 (board staff), 4 (board duties), and 5 (secretary's duties) of this act shall take effect on April 1, 2013.

(For text see House Journal 3/21/2012 and 3/22/2012)

H. 464

An act relating to a moratorium on hydraulic fracturing wells for natural gas and oil production

The Senate proposes to the House to amend the bill by striking all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. FINDINGS

The general assembly finds and declares that:

- (1) The drilling practice of hydraulic fracturing for natural gas exploration and production uses a variety of chemicals that are pumped into natural gas or oil wells.
- (2) During hydraulic fracturing, chemicals and waste fluid pumped into wells may be introduced into and contaminate drinking water aquifers.
- (3) To ensure that the state's underground sources of drinking water remain free of contamination, the general assembly should prohibit hydraulic fracturing for the purpose of the recovery of oil or natural gas until it is determined that hydraulic fracturing can be conducted without risk of contamination to the groundwater of Vermont.
- (4) When hydraulic fracturing can be conducted without risk of contamination to the groundwater of Vermont, the general assembly should repeal the prohibition on hydraulic fracturing for oil and natural gas recovery.
- Sec. 2. 29 V.S.A. § 503 is amended to read:

§ 503. DEFINITIONS

As used in this chapter:

* * *

(8) "Gas" means all natural gas, whether hydrocarbon or nonhydrocarbon, including hydrogen sulfide, helium, carbon dioxide, nitrogen, hydrogen, casinghead gas, and all other fluid hydrocarbons not defined as oil.

* * *

- (15) "Oil" means crude petroleum, oil, and all hydrocarbons, regardless of specific gravity, that are in the liquid phase in the reservoir and are produced at the wellhead in liquid form.
- (16) "Oil and gas" means both oil and gas, or either oil or gas, as the context may require to give effect to the purposes of this chapter.

* * *

- (29) "Fluid" means any material or substance which flows or moves whether in semi-solid, liquid, sludge, gas, or any other form or state.
- (30) "Hydraulic fracturing" means the process of pumping a fluid into or under the surface of the ground in order to create fractures in rock for the purpose of the production or recovery of oil or gas.

Sec. 3. 29 V.S.A. chapter 14, subchapter 8 is added to read:

Subchapter 8. Hydraulic Fracturing for Oil or Gas Recovery

§ 571. HYDRAULIC FRACTURING; PROHIBITION

- (a) No person may engage in hydraulic fracturing in the state.
- (b) No person may collect, store, or treat the wastewater from hydraulic fracturing in a manmade lagoon or pond in the state.
- Sec. 4. 10 V.S.A. § 1259 is amended to read:

§ 1259. PROHIBITIONS

(a) No person shall discharge any waste, substance, or material into waters of the state, nor shall any person discharge any waste, substance, or material into an injection well or discharge into a publicly owned treatment works any waste which interferes with, passes through without treatment, or is otherwise incompatible with those works or would have a substantial adverse effect on those works or on water quality, without first obtaining a permit for that discharge from the secretary. This subsection shall not prohibit the proper application of fertilizer to fields and crops, nor reduce or affect the authority or policy declared in joint house resolution 7 of the 1971 session of the general assembly.

* * *

- (c) No person shall cause a direct discharge into Class A waters of any wastes that, prior to treatment, contained organisms pathogenic to human beings. Except within a waste management zone, no person shall cause a direct discharge into Class B waters of any wastes that prior to treatment contained organisms pathogenic to human beings.
- (d) No person shall cause a discharge of wastes into Class A waters, except for on-site disposal of sewage from systems with a capacity of 1,000 gallons per day (gpd), or less, that are either exempt from or comply with the environmental protection rules, or existing systems, which shall require a permit according to the provisions of subsection 1263(f) of this title.

* * *

- (j) No person shall discharge waste from hydraulic fracturing, as that term is defined in 29 V.S.A. § 503, into or from a pollution abatement facility, as that term is defined in section 1571 of this title.
- Sec. 5. AGENCY OF NATURAL RESOURCES REPORT; SAFETY OF HYDRAULIC FRACTURING FOR OIL OR NATURAL GAS RECOVERY

- (a) On or before January 15, 2013, and annually thereafter, the secretary of natural resources shall submit to the senate and house committees on natural resources and energy and the house committee on fish, wildlife and water resources a report regarding:
- (1) whether the process of hydraulic fracturing for the purpose of the production or recovery of oil or natural gas can be conducted in a manner that prevents contamination of groundwater; and
- (2) whether the prohibition on the use of hydraulic fracturing for oil or natural gas recovery under 29 V.S.A. § 571 should be repealed.
- (b) A recommendation under this section shall be based on regulatory guidance, industry practices, and scientific studies that are available to the secretary at the time of a report required under subsection (a) of this section.

Sec. 6. AGENCY OF NATURAL RESOURCES; UNDERGROUND INJECTION CONTROL RULEMAKING

When the secretary of natural resources amends the rules regulating the discharge of waste into an injection well, including those discharges into an injection well for oil and gas recovery for which the agency of natural resources has jurisdiction, the amended rules shall provide that no permit shall be issued under 10 V.S.A. chapter 47 for a discharge of waste into an injection well when such a discharge would endanger an underground source of drinking water.

Sec. 7. EFFECTIVE DATE

This act shall take effect on passage.

and that after passage the title of the bill be amended to read: "An act relating to hydraulic fracturing wells for natural gas and oil production"

(For text see House Journal 1/31/2012)

H. 484

An act relating to amendment to the Windham solid waste district charter

The Senate proposes to the House to amend the bill as follows:

<u>First</u>: In Sec. 2, 24 App. V.S.A. chapter 417, in § 1, by striking out the following: ". The member towns of the District are those identified on <u>Attachment A"</u>

<u>Second</u>: In Sec. 2, 24 App. V.S.A. chapter 417, in § 43, by striking out the word "<u>CHARGE</u>" in the section title and inserting in lieu thereof the word CHARGES

<u>Third</u>: In Sec. 2, 24 App. V.S.A. chapter 417, in § 62, in subdivision (4), by striking out the words "<u>but not limited to</u>" where it appears in the first sentence (For text see House Journal 3/20/2012)

S. 181

An act relating to school resource officers

The Senate concurs in the House proposal of amendment with the following proposal of amendment thereto:

- In Sec. 1, 16 V.S.A. § 1167, by striking out subsection (b) in its entirety and inserting in lieu thereof a new subsection (b) to read as follows:
- (b) School boards and law enforcement agencies are encouraged to enter into memoranda of understanding relating to:
- (1) the possession and use of weapons and devices by a school resource officer on school property; and
- (2) the nature and scope of assistance that a school resource officer will provide to the school system.

(For House Proposal of Amendment see House Journal 4/5/2012)

Action Postponed Until April 24, 2012

Senate Proposal of Amendment

H. 785

An act relating to capital construction and state bonding budget adjustment

Action Postponed Until April 25, 2012

Third Reading

S. 115

An act relating to ineffective assistance claims against assigned counsel

Senate Proposal of Amendment

H. 503

An act relating to eliminating the ability of the sergeant at arms to employ a traffic control officer and requiring the certification of capitol police officers

H. 759

An act relating to permitting the use of secure residential recovery facilities for continued involuntary treatment

NOTICE CALENDAR

Favorable with Amendment

S. 113

An act relating to prevention, identification, and reporting of child abuse and neglect at independent schools

Rep. Donovan of Burlington, for the Committee on Education, recommends that the House propose to the Senate that the bill be amended as follows:

<u>First</u>: In Sec. 2, 33 V.S.A. § 4913(a), in the first sentence, in the phrase "and any other individual who is regularly employed by a school district" by striking out the word "regularly"

<u>Second</u>: In Sec. 2, 33 V.S.A. § 4913(a), in the first sentence, by striking out the words "for five or more hours per week during the school year"

<u>Third</u>: By striking out Sec. 3 in its entirety and inserting in lieu thereof nine new sections to be Secs. 3–11 to read:

* * * Educational Opportunities Working Group * * *

Sec. 3. EDUCATIONAL OPPORTUNITIES WORKING GROUP

- (a) There is created a working group to review and evaluate how Vermont's current education system spends education dollars in a way that promotes high quality, equitable educational opportunities for students throughout the state. Using a facilitated process, the working group shall identify the data needed to fulfill its charge, the availability of the data, and the process by which it will obtain the data.
 - (b) The working group shall be composed of:
 - (1) one member of the house appointed by the speaker of the house;
- (2) one member of the senate appointed by the committee on committees;
 - (3) one member of the administration appointed by the governor; and
- (4) three members of the public, one each appointed by the governor, the speaker, and the committee on committees.
- (c) The office of legislative council, the joint fiscal office, the office of finance and management, and the departments of education, of information and innovation, and of taxes shall assist the working group to identify the data required for its examination of the issues outlined in this section.

- (d) Appointments pursuant to subsection (b) of this section shall be made by June 1, 2012. The office of legislative council shall convene the first meeting of the working group by July 1, 2012, at which meeting the members shall elect a chair and design the facilitated process to guide the group's work.
- (e) By December 15, 2012, the working group shall report to the house and senate committees on education its findings and recommendations for the design of further studies and implementation strategies.
- (f) The working group may meet no more than six times during the 2012–2013 interim. For attendance at meetings during adjournment of the general assembly, members of the committee shall be entitled to compensation and reimbursement for expenses as provided in 2 V.S.A. § 406. Members of the public shall be reimbursed at the per diem rate set in 32 V.S.A. § 1010.
- (g) The committee may spend up to \$30,000.00 by using funds appropriated to the legislature for fiscal year 2013 to hire experts to assist it to establish a work plan and conduct its evaluations.
 - * * * Kindergarten Education * * *
- Sec. 4. 16 V.S.A. § 821 is amended to read:

§ 821. SCHOOL DISTRICT TO MAINTAIN PUBLIC ELEMENTARY SCHOOLS OR PAY TUITION

- (a) Elementary school. Each school district shall provide, furnish, and maintain one or more approved schools within the district in which elementary education for its <u>resident</u> pupils <u>in kindergarten through grade six</u> is provided unless:
- (1) The the electorate authorizes the school board to provide for the elementary education of the pupils residing in the district by paying tuition in accordance with law to one or more public elementary schools in one or more school districts:
- (2) The the school district is organized to provide only high school education for its pupils-; or
 - (3) Otherwise provided for by the general assembly provides otherwise.
- (b) Kindergarten program. Each school district shall provide public kindergarten education within the district. However, a school district may pay tuition for the kindergarten education of its pupils:
- (1) at one or more public schools under subdivision (a)(1) of this section; or
 - (2) if the electorate authorizes the school board to pay tuition to one or

more approved independent schools or independent schools meeting school quality standards, but only if the school district did not operate a kindergarten on September 1, 1984, and has not done so afterward. [Repealed.]

- (c) Notwithstanding subsection (a) of this section, without previous authorization by the electorate, a school board without previous authorization by the electorate in a district that operates an elementary school may pay tuition for elementary pupils who reside near a public elementary school in an adjacent district upon request of the pupil's parent or guardian, if in the board's judgment the pupil's education can be more conveniently furnished there due to geographic considerations. Within 30 days of the board's decision, a parent or guardian who is dissatisfied with the decision of the board under this subsection may request a determination by the commissioner, who shall have authority to direct the school board to pay all, some, or none of the pupil's tuition and whose decision shall be final.
- (d) Notwithstanding subsection (a) subdivision (a)(1) of this section, the electorate of a school district that does not maintain an elementary school may grant general authority to the school board to pay tuition for an elementary pupil at an approved independent elementary school or an independent school meeting school quality standards pursuant to sections 823 and 828 of this chapter upon notice given by the pupil's parent or legal guardian before April 15 for the next academic year.

* * * Harassment, Hazing, and Bullying * * *

Sec. 5. REPEAL

16 V.S.A. § 565 (harassment and hazing prevention policies) is repealed.

Sec. 6. 16 V.S.A. chapter 9, subchapter 5 is added to read:

Subchapter 5. Harassment, Hazing, and Bullying

§ 570. HARASSMENT, HAZING, AND BULLYING PREVENTION POLICIES

- (a) State policy. It is the policy of the state of Vermont that all Vermont educational institutions provide safe, orderly, civil, and positive learning environments. Harassment, hazing, and bullying have no place and will not be tolerated in Vermont schools. No Vermont student should feel threatened or be discriminated against while enrolled in a Vermont school.
- (b) Prevention policies. Each school board shall develop, adopt, ensure the enforcement of and make available in the manner described under subdivision 563(1) of this title harassment, hazing, and bullying prevention policies that shall be at least as stringent as model policies developed by the commissioner. Any school board that fails to adopt one or more of these policies shall be

presumed to have adopted the most current model policy or policies published by the commissioner.

- (c) Notice. Annually, prior to the commencement of curricular and cocurricular activities, the school board shall provide notice of the policy and procedures developed under this subchapter to students, custodial parents or guardians of students, and staff members, including reference to the consequences of misbehavior contained in the plan required by section 1161a of this title. Notice to students shall be in age-appropriate language and should include examples of harassment, hazing, and bullying. At a minimum, this notice shall appear in any publication that sets forth the comprehensive rules, procedures, and standards of conduct for the school. The school board shall use its discretion in developing and initiating age-appropriate programs to inform students about the substance of the policy and procedures in order to help prevent harassment, hazing, and bullying. School boards are encouraged to foster opportunities for conversations between and among students regarding tolerance and respect.
 - (d) Duties of the commissioner. The commissioner shall:
- (1) develop and, from time to time, update model harassment, hazing, and bullying prevention policies; and
- (2) establish an advisory council to review and coordinate school and statewide activities relating to the prevention of and response to harassment, hazing, and bullying. The council shall report annually in January to the state board and the house and senate committees on education. The council shall include:
- (A) the executive director of the Vermont Principals' Association or designee;
- (B) the executive director of the Vermont School Boards Association or designee;
- (C) the executive director of the Vermont Superintendents Association or designee;
- (D) the president of the Vermont-National Education Association or designee;
- (E) the executive director of the Vermont Human Rights Commission or designee;
- (F) the executive director of the Vermont Independent Schools Association or designee; and
 - (G) other members selected by the commissioner.

(e) Definitions. In this subchapter:

- (1) "Educational institution" and "school" mean a public school or an approved or recognized independent school as defined in section 11 of this title.
- (2) "Harassment," "hazing," and "bullying" have the same meanings as in subdivisions 11(a)(26), (30), and (32) of this title.
- (3) "Organization," "pledging," and "student" have the same meanings as in subdivisions 140a(2), (3), and (4) of this title.
- (4) "School board" means the board of directors or other governing body of an educational institution when referring to an independent school.

§ 570a. HARASSMENT

- (a) Policies and plan. The harassment prevention policy required by section 570 of this title and its plan for implementation shall include:
- (1) A statement that harassment, as defined in subdivision 11(a)(26) of this title, is prohibited and may constitute a violation of the public accommodations act as more fully described in section 14 of this title.
- (2) Consequences and appropriate remedial action for staff or students who commit harassment. At all stages of the investigation and determination process, school officials are encouraged to make available to complainants alternative dispute resolution methods, such as mediation, for resolving complaints.
- (3) A procedure that directs students, staff, parents, and guardians how to report violations and file complaints.
- (4) A description of the circumstances under which harassment may be reported to a law enforcement agency.
- (5) A procedure for investigating reports of violations and complaints. The procedure shall provide that, unless special circumstances are present and documented by the school officials, an investigation is initiated no later than one school day from the filing of a complaint and the investigation and determination by school officials are concluded no later than five school days from the filing of the complaint with a person designated to receive complaints under subdivision (7) of this section. All internal reviews of the school's initial determination, including the issuance of a final decision, shall, unless special circumstances are present and documented by the school officials, be completed within 30 days after the review is requested.
- (6) A description of how the school board will ensure that teachers and other staff members receive training in preventing, recognizing, and

responding to harassment.

- (7) Annual designation of two or more people at each school campus to receive complaints and a procedure for publicizing those people's availability.
- (8) A procedure for publicizing the availability of the Vermont human rights commission and the federal Department of Education's Office of Civil Rights and other appropriate state and federal agencies to receive complaints of harassment.
- (9) A statement that acts of retaliation for the reporting of harassment or for cooperating in an investigation of harassment are unlawful pursuant to 9 V.S.A. § 4503.

(b) Independent review.

- (1) A student who desires independent review under this subsection because the student is either dissatisfied with the final determination of the school officials as to whether harassment occurred or believes that, although a final determination was made that harassment occurred, the school's response was inadequate to correct the problem shall make such request in writing to the headmaster or superintendent of schools. Upon such request, the headmaster or superintendent shall initiate an independent review by a neutral person selected from a list developed jointly by the commissioner of education and the human rights commission and maintained by the commissioner. Individuals shall be placed on the list on the basis of their objectivity, knowledge of harassment issues, and relevant experience.
- (2) The independent review shall proceed expeditiously and shall consist of an interview of the student and the relevant school officials and review of written materials involving the complaint maintained by the school or others.
- (3) Upon the conclusion of the review, the reviewer shall advise the student and the school officials as to the sufficiency of the school's investigation, its determination, the steps taken by the school to correct any harassment found to have occurred, and any future steps the school should take. The reviewer shall advise the student of other remedies that may be available if the student remains dissatisfied and, if appropriate, may recommend mediation or other alternative dispute resolution.
- (4) The independent reviewer shall be considered an agent of the school for the purpose of being able to review confidential student records.
- (5) The costs of the independent review shall be borne by the public school district or independent school.
- (6) Nothing in this subsection shall prohibit the school board from requesting an independent review at any stage of the process.

- (7) Evidence of conduct or statements made in connection with an independent review shall not be admissible in any court proceeding. This subdivision shall not require exclusion of any evidence otherwise obtainable from independent sources merely because it is presented in the course of an independent review.
- (8) The commissioner may adopt rules implementing this subsection. § 570b. HAZING

The hazing prevention policy required by section 570 of this title and its plan for implementation shall include:

- (1) A statement that hazing, as defined in subdivision 11(a)(30) of this title, is prohibited and may be subject to civil penalties pursuant to subchapter 9 of chapter 1 of this title.
- (2) A procedure that directs students, staff, parents, and guardians how to report violations and file complaints.
 - (3) A procedure for investigating reports of violations and complaints.
- (4) A description of the circumstances under which hazing may be reported to a law enforcement agency.
- (5) Appropriate penalties or sanctions or both for organizations that or individuals who engage in hazing and revocation or suspension of an organization's permission to operate or exist within the institution's purview if that organization knowingly permits, authorizes, or condones hazing.
- (6) A description of how the school board will ensure that teachers and other staff members receive training in preventing, recognizing, and responding to hazing.
- (7) Annual designation of two or more people at each school campus to receive complaints and a procedure for publicizing those people's availability.

§ 570c. BULLYING

The bullying prevention policy required by section 570 of this title and its plan for implementation shall include:

- (1) A statement that bullying, as defined in subdivision 11(a)(32) of this title, is prohibited.
- (2) A procedure that directs students, staff, parents, and guardians how to report violations and file complaints.
 - (3) A procedure for investigating reports of violations and complaints.

- (4) A description of the circumstances under which bullying may be reported to a law enforcement agency.
- (5) Consequences and appropriate remedial action for students who commit bullying.
- (6) A description of how the school board will ensure that teachers and other staff members receive training in preventing, recognizing, and responding to bullying.
- (7) Annual designation of two or more people at each school campus to receive complaints and a procedure both for publicizing the availability of those people and clarifying that their designation does not preclude a student from bringing a complaint to any adult in the building.

Sec. 7. IMPLEMENTATION

School boards shall adopt and implement bullying prevention policies as required by Sec. 6 of this act no later than January 1, 2013.

- * * * Prekindergarten-16 Council; Afterschool Programs * * *
- Sec. 8. 16 V.S.A. § 2905(b) is amended to read:
 - (b) The council shall be composed of:

* * *

- (15) a member of the senate, who shall be selected by the committee on committees and shall serve until the beginning of the biennium immediately after the one in which the member is appointed; and
- (16) a member of the faculty of the Vermont State Colleges, the University of Vermont, or a Vermont independent college selected by United Professions AFT Vermont, Inc.; and
- (17) a representative of after-school, summer, and expanded learning programs selected by the Vermont Center for Afterschool Excellence.
 - * * * Regional Technical Center School Districts;

Unorganized Towns, Grants, and Gores * * *

- Sec. 9. 16 V.S.A. § 1572(b)(1) is amended to read:
- (1) The makeup of the governing board. At least 60 percent of the board members shall be elected by direct vote of the voters, or chosen from member school district boards by the member school district boards, or a combination of the two. If the board is to have additional members, who may constitute up to 40 percent of the board, the additional members shall be appointed by the elected and chosen members from member school district boards for the

purpose of acquiring expertise in areas they consider desirable. The appointed members may be selected from nominations submitted by the regional workforce investment board or other workforce organizations, or may be chosen without nomination by an organization. Notwithstanding any provision of law to the contrary, a resident of an unorganized town, grant, or gore that sits within the regional technical center school district who is otherwise eligible to vote under 17 V.S.A. § 2121 may vote for the board members and may be elected to or appointed as a member of the governing board;

* * * Designated Schools; Tuition * * *

Sec. 10. 16 V.S.A. § 827(e) is amended to read:

- (e) Notwithstanding any other provision of law to the contrary:
- (1) the school districts of Pawlet, Rupert, and Wells may designate a public high school located in New York as the public high school of the district pursuant to the provisions of this section; and
- (2) unless otherwise directed by an affirmative vote of the school district, when the Wells board approves parental requests to pay tuition to a nondesignated approved independent or public school, the board shall pay tuition in an amount not to exceed the base education amount as determined under section 4011 of this title for the fiscal year in which tuition is being paid; and
- (3) unless otherwise directed by an affirmative vote of the school district, when the Strafford board approves a parental request to pay tuition to a nondesignated approved independent or public school, the board shall pay tuition to the nondesignated school pursuant to section 824 of this title for the year in which the pupil is enrolled; provided, however, that it shall not pay tuition in an amount that exceeds the tuition paid to the designated school for the same academic year.

* * * Effective Date * * *

Sec. 11. EFFECTIVE DATE

This act shall take effect on passage; provided, however, Sec. 10 shall apply to enrollment in the 2012–2013 academic year and after.

(Committee vote: 9-0-2)
(No Senate Amendments)

An act relating to calculation of criminal sentences and record keeping for search warrants

Rep. Lippert of Hinesburg, for the Committee on Judiciary, recommends that the House propose to the Senate that the bill be amended by striking all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 7 V.S.A. § 61 is amended to read:

§ 61. RESTRICTIONS; EXCEPTIONS

A person, partnership, association, or corporation shall not furnish or sell, or expose or keep with intent to sell, any malt or vinous beverage, or spirits, or manufacture, sell, barter, transport, import, export, deliver, prescribe, furnish, or possess any alcohol, except as authorized by this title. However, this chapter shall not apply to the furnishing of such beverages or spirits by a person in his or her private dwelling, unless to an habitual drunkard, or unless such dwelling becomes a place of public resort, nor to the sale of fermented cider by the barrel or cask of not less than 32 liquid gallons capacity, provided the same is delivered and removed from the vendor's premises in such barrel or cask at the time of such sale, nor to the use of sacramental wine, nor to the furnishing, purchase, sale, barter, transportation, importation, exportation, delivery, prescription, or possession of alcohol for manufacturing, mechanical, medicinal, and scientific purposes, provided the same is done under and in accordance with rules and regulations made and permits issued by the liquor control board as hereinafter provided, nor to the furnishing of such beverages or spirits by the Vermont criminal justice training council to drinking subjects during DUI enforcement courses of instruction at the Vermont police academy.

Sec. 2. 13 V.S.A. § 7031 is amended to read:

§ 7031. FORM OF SENTENCES; MAXIMUM AND MINIMUM TERMS

(a) When a respondent is sentenced to any term of imprisonment, other than for life, the court imposing the sentence shall not fix the term of imprisonment, unless such term is definitely fixed by statute, but shall establish a maximum and may establish a minimum term for which such respondent may be held in imprisonment. The maximum term shall not be more than the longest term fixed by law for the offense of which the respondent is convicted and the minimum term shall be not less than the shortest term fixed by law for such offense. If the court suspends a portion of said sentence, the unsuspended portion of such sentence shall be the minimum term of sentence solely for the purpose of any reductions of term for good behavior as provided for in 28 V.S.A. § 811. A sentence shall not be

considered fixed as long as the maximum and minimum terms are not identical.

- (b) The sentence of imprisonment of any person convicted of an offense shall commence to run from the date on which the person is received at the correctional facility for service of the sentence. The court shall give the person credit toward service of his or her sentence for any days spent in custody in connection with the offense for which sentence was imposed as follows:
- (1) The period of credit for concurrent and consecutive sentences shall include all days served from the date of arraignment or the date of the earliest detention for the offense, whichever occurs first, and end on the date of the sentencing. Only a single credit shall be awarded in cases of consecutive sentences, and no credit for one period of time shall be applied to a later period.
- (2) In sentencing a violation of probation, the court shall give the person credit for any days spent in custody from the time the violation is filed or the person is detained on the violation, whichever occurs first, until the violation is sentenced. In a case in which probation is revoked and the person is ordered to serve the underlying sentence, the person shall receive credit for all time previously served in connection with the offense.
- (c) If any such person is committed to a jail or other place of detention to await transportation to the place at which his or her sentence is to be served, his or her sentence shall commence to run from the date on which he or she is received at such jail or such place of detention.
- (d) A person who receives a zero minimum sentence for a conviction of a nonviolent misdemeanor or nonviolent felony as defined in 28 V.S.A. § 301 shall report to probation and parole as directed by the court and begin to serve the sentence in the community immediately, unless the person is serving a prior sentence at such time.

Sec. 3. 13 V.S.A. § 7032(c) is amended to read:

- (c) In all cases where multiple or additional sentences have been or are imposed, the term or terms of imprisonment under those sentences shall be determined in accordance with the following definitions.
- (1) When terms run concurrently, the shorter minimum terms merge in and are satisfied by serving the longest minimum and the shorter maximum terms merge in and are satisfied by discharge of the longest maximum term.
- (2) When terms run consecutively, the minimum terms are added to arrive at an aggregate minimum to be served equal to the sum of all minimum terms and the maximum terms are added to arrive at an aggregate maximum

equal to the sum of all maximum terms. No person shall serve more time on consecutive minimum sentences than the sum of the minimum terms, regardless of whether the sentences are imposed on the same or different dates. If a person has served a minimum term and subsequently incurs another criminal charge, the time the person spends in custody awaiting disposition of the new charge shall count toward the minimum term of the new sentence, if one is imposed. This subdivision shall not require the department of corrections to release a person from incarceration to community supervision at the person's minimum term.

Sec. 4. 18 V.S.A. § 4216 is amended to read:

§ 4216. AUTHORIZED POSSESSION BY INDIVIDUALS

- (a) A person to whom or for whose use any regulated drug has been prescribed, sold or dispensed, and the owner of any animal for which any such drug has been prescribed, sold or dispensed, may lawfully possess the same on the condition that such drug was prescribed, sold or dispensed by a physician, dentist, pharmacist, or veterinarian licensed under this chapter or under the laws of another state or country wherein such person has his or her practice, and further that all.
- (b)(1) Except as otherwise provided in subdivision (2) of this subsection, <u>all</u> amounts of the drug <u>are shall be</u> retained in the lawful container in which it was delivered to <u>him the patient</u> by the person selling or dispensing the same, provided however, that for the purposes of this section an amount of regulated drugs of not more than two days' individual prescribed dosage may be possessed by a patient for his personal use.
- (2) A patient may possess an amount of regulated drugs of not more than seven days' individual prescribed dosage, for personal use, which shall not be required to be retained in its lawful container. A patient may possess an amount of regulated drugs of more than seven days' individual prescribed dosage, for personal use, which shall not be required to be retained in its lawful container, provided the patient personally possesses proof of a lawful, written prescription.
- Sec. 5. 28 V.S.A. § 808a(a) is amended to read:
- (a) An When recommended by the department and ordered by the court, an offender may be sentenced to serve a term of imprisonment, but placed by a court on treatment furlough to participate in such programs administered by the department in the community that reduce the offender's risk to reoffend or that provide reparation to the community in the form of supervised work activities.

Sec. 6. FEASIBILITY STUDY FOR A STATEWIDE ONLINE SENTENCING TOOL

- (a) The general assembly established the Nonviolent Misdemeanor
 Sentence Review Committee (committee) in No. 41 of the Acts of 2011, an act
 relating to effective strategies to reduce criminal recidivism, to propose
 alternatives to incarceration for nonviolent, low-risk misdemeanor offenses. In
 its report, the committee expressed concern regarding "the varying degrees of
 justice meted out by the different counties in Vermont" and concluded that
 "any efforts to reduce recidivism and increase alternatives to incarceration
 must foster statewide equity in treatment of those charged or convicted with a
 criminal offense."
- (b) The committee believes that judicial discretion is the cornerstone of sentencing in Vermont courts and that sentencing is at its best when the decision-makers have accurate and timely information about the offender, the offenses, and the options available for sentencing.
- (c) Evidence-based practice research suggests that sentencing of criminal defendants should be based on the seriousness of the offense, risk, and probability of recidivism. Criminal sentencing that is based on these three principles is more likely to protect the public, reduce recidivism, and reduce costs than sentencing practices that are based on anecdotal experience.
- (d) The committee took testimony on a new sentencing tool developed by the Missouri Sentencing Advisory Commission which employs these principles and which is available electronically to judges, attorneys, and other people involved in Missouri's criminal justice system. According to the commission, the "goal of the system is to ensure sentencing that is fair, protects the public, uses corrections resources wisely, and reduces sentence disparity."
- (e) There is created a sentencing task force for the purpose of conducting a feasibility study to determine whether a set of sentencing data based on the seriousness of the offense, risk, and probability of recidivism can be developed and implemented in Vermont. The task force shall comprise the following members:
- (1) A member of the senate committee on judiciary appointed by the committee on committees.
- (2) A member of the house committee on judiciary appointed by the speaker of the house.
- (3) A judge appointed by the chief justice of the Vermont supreme court.

- (4) The commissioner of corrections.
- (5) A state's attorney appointed by the executive committee of the department of state's attorneys.
 - (6) The defender general.
- (f) The Vermont Center for Justice Research, the state's criminal justice statistical analysis center, has been involved with the analysis of criminal sentencing data in Vermont for the past 20 years. At the direction of the task force, the center shall undertake the statistical analysis necessary to develop the policy decisions required for the sentencing matrices which are the foundation of the project. The pilot analysis shall focus on five to ten felony or misdemeanor crimes prosecuted in Vermont during a two-year period. The center shall evaluate the availability and quality of data which would be required to generate sentencing information similar to those used in the Missouri model.
- (g) The task force shall report the sentencing information for the crimes selected for the feasibility study along with a report with recommendations regarding the feasibility of a Vermont online sentencing tool to the senate and house committees on judiciary by March 15, 2013.
- (h) The secretary of administration shall seek sources of grants and funding in fiscal year 2013 for the purpose of aiding the sentencing task force with a feasibility study to determine whether a set of sentencing data based on the seriousness of the offense, risk, and probability of recidivism can be developed and implemented in Vermont. The cost is currently estimated to be \$33,600.00.
- Sec. 7. Sec. 4 of No. 41 of the Acts of 2011 is amended to read:

Sec. 4. NONVIOLENT MISDEMEANOR SENTENCE REVIEW COMMITTEE

- (a) Creation of committee. There is created a nonviolent misdemeanor sentence review committee to propose alternatives to incarceration for nonviolent, low-risk misdemeanor offenses and to study whether records produced by public agencies in the course of the detection and investigation of crime should be open to public inspection or confidential.
- (b) Membership. The committee shall be composed of the following members:
- (1) a former member of either the house committee on judiciary or the senate committee on judiciary appointed jointly by the speaker of the house and the senate committee on committees president pro tempore;

- (2) the chair of the senate committee on judiciary;
- (3) the chair of the house committee on judiciary;
- (4) a member of the senate appointed by the senate committee on committees;
 - (5) a member of the house appointed by the speaker of the house;
 - (6) the governor's special assistant on corrections; and
 - (7) the administrative judge.
 - (c) Powers and duties.

* * *

- (2) The committee shall study whether records produced by public agencies in the course of the detection and investigation of crime, including those maintained on any individual or compiled in the course of a criminal investigation by law enforcement, should be open to public inspection or confidential. The committee's study shall include:
- (A) A determination of which records dealing with the detection and investigation of a crime should be public records and which records should be confidential.
- (B) Consideration of the need to balance public safety and privacy when determining which criminal investigation records should be public and which records should be confidential.
- (C) Legislation to implement the policy recommended by the committee.
- (2)(3) The committee shall consult with stakeholders while engaging in its mission, including the following:
 - (A) The secretary of human services or designee.
 - (B) The secretary of state or designee.
- (C) The executive director of the American Civil Liberties Union of Vermont or designee.
 - (D) A representative of the Vermont Press Association.
 - (E) The defender general or designee.
 - (F) The attorney general or designee.
- (G) The executive director of the Vermont association of chiefs of police or designee.

- (H) The executive director of the Vermont Bar Association or designee.
 - (I) A representative from the department of public safety.
- (J) The executive director of the state's attorneys and sheriffs' association or designee.
- (K) A member of the supreme court public access to court records advisory rules committee appointed by the chief justice.
- (L) The executive director of the Vermont Center for Crime Victims Services or designee.
- (3)(4) For purposes of its study of these issues, the committee shall have the legal and administrative assistance of the office of legislative council and the department of corrections.
- (d) Report. By December 1, 2011, the <u>The</u> committee shall report <u>annually</u> to the general assembly on its findings and any recommendations for legislative action.
- (e) Number of meetings; term of committee; reimbursement. The committee may meet no more than five seven times annually and shall cease to exist on January 1, 2012 2014.

* * *

and that after passage the title of the bill be amended to read: "An act relating to calculation of criminal sentences and expansion of the Misdemeanor Sentence Review Committee"

(Committee vote: 11-0-0)

(For text see Senate Journal 3/22/2012 and 3/23/2012)

S. 200

An act relating to the reporting requirements of health insurers

- **Rep. Copeland-Hanzas of Bradford,** for the Committee on Health Care, recommends that the House propose to the Senate that the bill be amended by striking all after the enacting clause and inserting in lieu thereof the following:
- Sec. 1. 18 V.S.A. § 9414a is added to read:

§ 9414a. ANNUAL REPORTING BY HEALTH INSURERS

(a) Health insurers with a minimum of 5,000 Vermont lives covered at the end of the preceding year or who offer insurance through the Vermont health benefit exchange pursuant to 33 V.S.A. chapter 18, subchapter 1 shall annually

report the following information to the commissioner of financial regulation, in plain language, as an addendum to the health insurer's annual statement:

- (1) the health insurer's state of domicile and the total number of states in which the insurer operates;
 - (2) the total number of Vermont lives covered by the health insurer;
 - (3) the total number of claims submitted to the health insurer;
 - (4) the total number of claims denied by the health insurer;
- (5) the total number of denials of service by the health insurer at the preauthorization level, including:
- (A) the total number of denials of service at the preauthorization level appealed to the health insurer at the first-level grievance and, of those, the total number overturned;
- (B) the total number of denials of service at the preauthorization level appealed to the health insurer at any second-level grievance and, of those, the total number overturned;
- (C) the total number of denials of service at the preauthorization level for which external review was sought and, of those, the total number overturned;
- (6) the total number of adverse benefit determinations made by the health insurer, including:
- (A) the total number of adverse benefit determinations appealed to the health insurer at the first-level grievance and, of those, the total number overturned;
- (B) the total number of adverse benefit determinations appealed to the health insurer at any second-level grievance and, of those, the total number overturned;
- (C) the total number of adverse benefit determinations for which external review was sought and, of those, the total number overturned;
- (7) the total number of claims denied by the health insurer because the service was experimental, investigational, or an off-label use of a drug, was not medically necessary, involved access to a provider that is inconsistent with the limitations imposed by the plan, or was subject to a preexisting condition exclusion;
- (8) the total number of claims denied by the health insurer as duplicate claims, as coding errors, or for services or providers not covered;

- (9)(A) the names, positions, and salaries of all corporate officers and board members during the preceding year;
- (B) the bonuses and compensatory benefits of all corporate officers and board members during the preceding year;
- (10) the health insurer's marketing and advertising expenses during the preceding year;
- (11) the health insurer's federal and Vermont-specific lobbying expenses during the preceding year;
- (12) the amount and recipient of each political contribution made by the health insurer during the preceding year;
- (13) the amount and recipient of dues paid during the preceding year by the health insurer to trade groups that engage in lobbying efforts or that make political contributions;
- (14) the health insurer's legal expenses related to claims or service denials during the preceding year; and
- (15) the amount and recipient of charitable contributions made by the health insurer during the preceding year.
- (b) Health insurers may indicate the extent of overlap or duplication in reporting the information described in subsection (a) of this section.
- (c) The department of financial regulation shall create a standardized form using terms with uniform, industry-standard meanings for the purpose of collecting the information described in subsection (a) of this section, and each health insurer shall use the standardized form for reporting the required information as an addendum to its annual statement. To the extent possible, health insurers shall report information specific to Vermont on the standardized form and shall indicate on the form where the reported information is not specific to Vermont.
- (d)(1) The department of financial regulation shall post on its website the standardized form completed by each health insurer pursuant to this section.
- (2) The department of Vermont health access shall post on the Vermont health benefit exchange established pursuant to 33 V.S.A. chapter 18, subchapter 1 an electronic link to the standardized forms posted by the department of financial regulation pursuant to subdivision (1) of this subsection.
- (e) The commissioner of financial regulation may adopt rules pursuant to 3 V.S.A. chapter 25 to carry out the purposes of this act.

Sec. 2. INTERIM WORKING GROUP ON INSURANCE FILINGS

- (a) The department of financial regulation shall convene a working group on consumer-oriented insurance filings for the purpose of assessing and making recommendations to improve the accessibility and comprehensibility of filings required of health insurers by this act.
 - (b) The working group shall be composed of the following members:
- (1) the commissioner of financial regulation or designee, who shall serve as facilitator;
 - (2) the state health care ombudsman;
- (3) a representative of a consumer advocacy group, appointed by the commissioner of financial regulation; and
- (4) two individuals representing the interests of Vermont's insurance industry, appointed by the commissioner of financial regulation.
- (c)(1) The working group established by this section shall study the content and availability of filings required of health insurers by this act, including:
- (A) the type of information currently disclosed, the format of such disclosures, and the accessibility of reported information to consumers; and
- (B) the presentation of the reported information with regard to clarity and ease of consumer comprehension.
- (2) The working group shall make recommendations for improving the format, content, accessibility, and delivery of filings required of health insurers by this act in a manner that enhances consumer comprehension and empowers informed decision-making.
- (3) The working group shall submit a detailed report of its findings and recommendations to the senate committee on health and welfare and the house committee on health care on or before January 15, 2014. Where appropriate, the working group's recommendations shall include specific suggestions for administrative and legislative action, including additional information that should be reported by health insurers and how "lives covered," as used in 18 V.S.A. § 9414a(a)(2), should be defined.
- (4) For the purposes of its study of these issues, the working group shall have administrative support from the department of financial regulation.
- (d) The working group on consumer-oriented insurance filings shall cease to exist on January 31, 2014.
- Sec. 3. 18 V.S.A. § 9421 is redesignated to read:

§ 9421. PHARMACY BENEFIT MANAGEMENT; REGISTRATION; <u>INSURER</u> AUDIT <u>OF PHARMACY BENEFIT MANAGER</u> ACTIVITIES

Sec. 4. 18 V.S.A. chapter 79 is added to read:

CHAPTER 79. PHARMACY AUDITS

§ 3801. DEFINITIONS

As used in this subchapter:

- (1)(A) "Health insurer" shall have the same meaning as in section 9402 of this title and shall include:
- (i) a health insurance company, a nonprofit hospital and medical service corporation, and health maintenance organizations;
- (ii) an employer, a labor union, or another group of persons organized in Vermont that provides a health plan to beneficiaries who are employed or reside in Vermont; and
- (iii) except as otherwise provided in section 3805 of this title, the state of Vermont and any agent or instrumentality of the state that offers, administers, or provides financial support to state government.
- (B) The term "health insurer" shall not include Medicaid, the Vermont health access plan, Vermont Rx, or any other Vermont public health care assistance program.
- (2) "Health plan" means a health benefit plan offered, administered, or issued by a health insurer doing business in Vermont.
- (3) "Pharmacy" means any individual or entity licensed or registered under 26 V.S.A. chapter 36.
- (4) "Pharmacy benefit management" means an arrangement for the procurement of prescription drugs at a negotiated rate for dispensation within this state to beneficiaries, the administration or management of prescription drug benefits provided by a health plan for the benefit of beneficiaries, or any of the following services provided with regard to the administration of pharmacy benefits:
 - (A) mail service pharmacy;
- (B) claims processing, retail network management, and payment of claims to pharmacies for prescription drugs dispensed to beneficiaries;
 - (C) clinical formulary development and management services;

- (D) rebate contracting and administration;
- (E) certain patient compliance, therapeutic intervention, and generic substitution programs; and
 - (F) disease or chronic care management programs.
- (5) "Pharmacy benefit manager" means an entity that performs pharmacy benefit management. The term includes a person or entity in a contractual or employment relationship with an entity performing pharmacy benefit management for a health plan.
- (6) "Responsible party" means the entity, including a health insurer or pharmacy benefit manager, responsible for payment of claims for health care services other than:
 - (A) the individual to whom the health care services were rendered;
 - (B) that individual's guardian or legal representative; or
 - (C) the agency of human services, its agents, and contractors.

§ 3802. PHARMACY RIGHTS DURING AN AUDIT

Notwithstanding any provision of law to the contrary, whenever a health insurer, a third-party payer, or an entity representing a responsible party conducts an audit of the records of a pharmacy, the pharmacy shall have a right to all of the following:

- (1) To have an audit involving clinical or professional judgment be conducted by a pharmacist licensed to practice pharmacy in one or more states, who has at least a familiarity with Vermont pharmacy statutes and rules and who is employed by or working with an auditing entity.
- (2) If an audit is to be conducted on-site at a pharmacy, the entity conducting the audit:
- (A) shall give the pharmacy at least 14 days' advance written notice of the audit and the specific prescriptions to be included in the audit; and
- (B) may not audit a pharmacy on Mondays or on weeks containing a federal holiday, unless the pharmacy agrees to alternative timing for the audit.
 - (3) Not to have an entity audit claims that:
- (A) were submitted to the pharmacy benefit manager more than 18 months prior to the date of the audit, unless:
 - (i) required by federal law; or

- (ii) the originating prescription was dated within the 24-month period preceding the date of the audit; or
 - (B) exceed 200 selected prescription claims.
- (4) To have auditors enter the prescription department only when accompanied by or authorized by a member of the pharmacy staff, and not to have auditors disrupt the provision of services to the pharmacy's customers.
- (5) Not to have clerical or recordkeeping errors, including typographical errors, scrivener's errors, and computer errors, on a required document or record deemed fraudulent in the absence of any financial harm or other evidence; provided that this subdivision shall not be construed to prohibit recoupment of actual fraudulent payments.
- (6) If required under the terms of the contract, to have the auditing entity provide to the pharmacy, upon request, all records related to the audit in an electronic or digital media format.
- (7) In order to validate a pharmacy record with respect to a prescription or refill, to have the properly documented records of a hospital or of any person authorized by law to prescribe medication transmitted by any means of communication.
- (8) To use any prescription that meets the requirements to be a legal prescription under Vermont law, including prescriber notations such as "as directed" and "as needed" which require the professional judgment of the pharmacist to determine that the dose dispensed is within normal guidelines, to validate claims submitted for reimbursement for dispensing of original and refill prescriptions, or changes made to prescriptions.
- (9) To dispense and receive reimbursement for the full quantity of the smallest commonly available commercially packaged product, including eye drops, insulin, and topical products, that contains the total amount required to be dispensed to meet the days' supply ordered by the prescriber, even if the full quantity of the commercially prepared package exceeds the maximum days' supply allowed.
- (10) To determine the days' supply using the highest daily total dose that may be utilized by the patient pursuant to the prescriber's directions, and for prescriptions with a titrated dose schedule, to use the schedule to determine the days' supply.
- (11) To be subject to recoupment only following the correction of a claim and to have recoupment limited to amounts paid in excess of amounts payable under the corrected claim.

- (12) Not to have a demand for recoupment, repayment, or offset against future reimbursement for overpayment of a claim for dispensing of an original or refill prescription include the dispensing fee, unless the prescription that is the subject of the claim was not actual dispensed, was not valid, was fraudulent, or was outside the provisions of the contract; provided that this subdivision shall not apply if a pharmacy is required to correct an error in a claim submitted in good faith.
- (13) Unless otherwise agreed to by contract, not to have an audit finding or demand for recoupment, repayment, or offset against future reimbursement made for any claim for dispensing of an original or refill prescription due to information missing from a prescription or to information not placed in a particular location when the information or location is not required or specified by state or federal law. The pharmacy shall be allowed 30 days to document and correct the missing information.
- (14) In the event the actual quantity dispensed on a valid prescription for a covered beneficiary exceeded the allowable maximum days' supply of the product as defined in the contract, to have the amount to be recouped, repaid, or offset against future reimbursement limited to an amount calculated based on the quantity of the product dispensed found to be in excess of the allowed days' supply quantity and using the cost of the product as reflected on the original claim.
- (15) Not to have the accounting practice of extrapolation used in calculating any recoupment or penalty, unless otherwise required by federal law or by federal health plans.
- (16) Except for cases of federal Food and Drug Administration regulation or drug manufacturer safety programs, to be free of recoupments based on either:
- (A) documentation requirements in addition to or in excess of state board of pharmacy documentation creation or maintenance requirements; or
- (B) a requirement that a pharmacy or pharmacist perform a professional duty in addition to or in excess of state board of pharmacy professional duty requirements.
- (17) Except for Medicare claims, to be subject to reversals of approval for drug, prescriber, or patient eligibility upon adjudication of a claim only in cases in which the pharmacy obtained the adjudication by fraud or misrepresentation of claim elements.
- (18) To be audited under the same standards and parameters as other similarly situated pharmacies audited by the same entity.

- (19) To have the preliminary audit report delivered to the pharmacy within 60 days following the conclusion of the audit.
- (20) To have at least 30 days following receipt of the preliminary audit report to produce documentation to address any discrepancy found during the audit.
- (21) To have a final audit report delivered to the pharmacy within 120 days after the end of the appeals period, as required by section 3803 of this title.
- (22) Except for audits initiated to address an identified problem, to be subject to no more than one audit per calendar year, unless fraud or misrepresentation is reasonably suspected.
- (23) Not to have audit information from an audit conducted by one auditing entity shared with or utilized by another auditing entity, except as required by state or federal law.

§ 3803. APPEALS

- (a) An entity that audits a pharmacy shall provide the pharmacy with a preliminary audit report, which shall be delivered to the pharmacy or to its corporate office of record within 60 days following completion of the audit.
- (b) A pharmacy shall have 30 days following receipt of the preliminary audit report in which to respond to questions, provide additional documentation, and comment on and clarify audit findings. Receipt of the report shall be based on the date postmarked on the envelope or the date of a computer transmission, if transferred electronically.
- (c) If an audit results in the dispute or denial of a claim, the entity conducting the audit shall allow the pharmacy to resubmit the claim using any commercially reasonable method, including U.S. mail, facsimile, or electronic claims submission, as long as the period of time during which a claim may be resubmitted has not expired.
- (d) Within 120 days after the completion of the appeals process established by this section, a final audit report shall be delivered to the pharmacy or to its corporate office of record. The final audit report shall include a disclosure of any funds recovered by the entity that conducted the audit.
- (e) An entity that audits a pharmacy shall have in place a written appeals process by which a pharmacy may appeal the preliminary audit report and the final audit report, and shall provide the pharmacy with notice of the appeals process.
 - (f) A pharmacy shall be entitled to request a mediator agreed upon by both

parties to resolve any disagreements; such request shall not be deemed to waive any existing rights of appeal.

§ 3804. PHARMACY AUDIT RECOUPMENTS

- (a) Recoupment of any disputed funds shall occur only after the final internal disposition of an audit, including the appeals process set forth in section 3803 of this title.
 - (b) An entity conducting an audit may not:
- (1) Include dispensing fees in calculations of overpayments unless the prescription is determined to have been dispensed in error.
- (2) Recoup funds for clerical or recordkeeping errors, including typographical errors, scriveners' errors, and computer errors on a required document or record unless the error resulted in overpayment or the entity conducting the audit has evidence that the pharmacy's actions reasonably indicate fraud or other intentional or willful misrepresentation.
- (3) Collect any funds, charge-backs, or penalties until the audit and all appeals are final, unless the entity conducting the audit is alleging fraud or other intentional or willful misrepresentation.
 - (4) Recoup an amount in excess of the actual overpayment.
- (c) Recoupment on an audit shall be refunded to the responsible party as contractually agreed upon by the parties.
- (d) The entity conducting the audit may charge or assess the responsible party, directly or indirectly, based on amounts recouped if both of the following conditions are met:
- (1) the responsible party and the entity conducting the audit have entered into a contract that explicitly states the percentage charge or assessment to the responsible party; and
- (2) a commission or other payment to an agent or employee of the entity conducting the audit is not based, directly or indirectly, on amounts recouped.

§ 3805. APPLICABILITY

The provisions of this chapter shall not apply to any audit or investigation undertaken by any state agency, including the office of the attorney general or the agency of human services, to a fiscal agent of the state, or to any audit, review, or investigation that involves alleged Medicaid fraud, Medicaid waste, Medicaid abuse, insurance fraud, or criminal fraud or misrepresentation.

Sec. 5. 24 V.S.A. § 2689 is added to read:

§ 2689. REIMBURSEMENT FOR AMBULANCE SERVICE PROVIDERS

- (a) When an ambulance service provides emergency medical treatment to a person who is insured by a policy, plan, or contract that provides benefits for emergency medical treatment, the insurer shall reimburse the ambulance service directly, subject to the terms and conditions of the policy, plan, or contract.
- (b) Nothing in this section shall be construed to interfere with coordination of benefits or to require a health insurer to provide coverage for services not otherwise covered under the insured's policy, plan, or contract.
- (c) Nothing in this section shall preclude an insurer from negotiating with and subsequently entering into a contract with a nonparticipating ambulance service to establish rates of reimbursement for emergency medical treatment.

Sec. 6. EFFECTIVE DATES

- (a) Secs. 1 and 2 of this act and this section shall take effect on July 1, 2012, and reporting by health insurers shall begin with the annual statement due under Title 8 for calendar year 2012.
- (b) Secs. 3 and 4 of this act shall take effect on July 1, 2012 and shall apply to contracts entered into or renewed on and after that date.
 - (c) Sec. 5 of this act shall take effect on July 1, 2012.

and that after passage the title of the bill be amended to read: "An act relating to pharmacy audits, reimbursement for ambulance services, and the reporting requirements of health insurers"

(Committee vote: 6-0-5)

(For text see Senate Journal 3/28/2012)

Senate Proposal of Amendment

H. 550

An act relating to the Vermont administrative procedure act

The Senate proposes to the House to amend the bill by striking all after the enacting clause and inserting in lieu thereof the following:

Sec. 1. 3 V.S.A. § 844 is amended to read:

§ 844. EMERGENCY RULES

* * *

- (d) Emergency rules adopted under this section shall include:
 - (1) as much of the information required for the filing of a proposed rule

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as is practicable under the circumstances; and

- (2) a signed and dated statement by the adopting authority explaining the nature of the imminent peril to the public health, safety, or welfare and approving of the contents of the rules.
- (e) $\underline{(1)}$ On a majority vote of the entire committee, the committee may object under this subsection if an emergency rule is:
 - (1)(A) beyond the authority of the agency;
 - (2)(B) contrary to the intent of the legislature;
 - (3)(C) arbitrary; or
- (4)(D) not necessitated by an imminent peril to public health, safety, or welfare sufficient to justify adoption of an emergency rule.
- (2) When objection is made under this subsection, on majority vote of the entire committee, the committee may file the objection in certified form with the secretary of state. The objection shall contain a concise statement of the committee's reasons for its action. The secretary shall affix to each objection a certification of its filing and as soon as practicable transmit a copy to the agency. After a committee objection is filed with the secretary under this subsection, to the extent that the objection covers a rule or portion of a rule, the burden of proof thereafter shall be on the agency in any action for judicial review or for enforcement of the rule to establish that the part objected to is within the authority delegated to the agency, is consistent with the intent of the legislature, is not arbitrary, and is justified by an imminent peril to the public health, safety, or welfare. If the agency fails to meet its burden of proof, the court shall declare the whole or portion of the rule objected to invalid. The failure of the committee to object to a rule is not an implied legislative authorization of its substantive or procedural lawfulness.
- (3) When the committee makes an objection to an emergency rule under this subsection, the agency may withdraw the rule to which an objection was made. Prior to withdrawal, the agency shall give notice to the committee of its intent to withdraw the rule. A rule shall be withdrawn upon the filing of a notice of withdrawal with the secretary of state and the committee. If the emergency rule amended an existing rule, upon withdrawal of the emergency rule, the existing rule shall revert to its original form, as though the emergency rule had never been adopted.
- Sec. 2. 3. V.S.A. § 817 is amended to read:
- § 817 LEGISLATIVE COMMITTEE ON ADMINISTRATIVE RULES

* * *

- (d) In addition to its powers under section 842 of this title concerning rules, the committee may, in similar manner, conduct public hearings, object, and file objections concerning existing rules. A rule reviewed under this subsection shall remain in effect until amended or repealed.
- (e) At any time following its consideration of a final proposal under section 841 of this title, the committee, by majority vote of the entire committee, may request that any standing committees of the general assembly review the issues or questions presented therein which are outside the jurisdiction of the committee but are within the jurisdiction of the standing committees. On receiving a request for review under this subsection, a standing committee may at its discretion review the issues or questions and act on them. The committee's request for review shall not affect the review or review period of a final proposal.

Sec. 3. EFFECTIVE DATE

This act shall take effect on July 1, 2012.

(For text see House Journal 3/20/2012)

Ordered to Lie

H. 775

An act relating to allowed interest rates for installment loans.

Pending Action: Second Reading of the bill.