1	S.202
2	Introduced by Senator Lyons
3	Referred to Committee on
4	Date:
5	Subject: Conservation and development; land use; natural resources; flood
6	hazard areas; flood insurance; state permit; municipal delegation
7	Statement of purpose: This bill proposes to establish state regulation of flood
8	hazard areas at the minimum necessary to ensure compliance with the National
9	Flood Insurance Program for the entire state. The bill also provides that a
10	municipality may opt to seek delegation of this regulatory authority within its
11	borders and that a delegated municipality may adopt more stringent
12	requirements, except as to agricultural and silvicultural practices. The bill
13	further requires that the state issue a general permit to govern statewide
14	regulation of agricultural and silvicultural practices within a flood hazard area,
15	whether that regulation is by the state or a delegated municipality.
16	An act relating to regulation of flood hazard areas
17	It is hereby enacted by the General Assembly of the State of Vermont:
18	Sec. 1. 10 V.S.A. chapter 32 is amended to read:
19	CHAPTER 32. FLOOD HAZARD AREAS

1	§ 751.	PURPOSE
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2	The purpose of this chapter is to minimize and prevent the loss of life and
3	property, the disruption of commerce, the impairment of the tax base, and the
4	extraordinary public expenditures and demands on public service that result
5	from flooding; to ensure that the development of the flood hazard areas of this
6	state is accomplished in a manner consistent with the health, safety and welfare
7	of the public; to provide state assistance to local government units in
8	management of flood hazard areas; to coordinate federal, state, and local
9	management activities for flood hazard areas; to establish minimum standards
10	for state regulation of flood hazard areas; to encourage local government units
11	to manage flood hazard areas and other flood-prone lands; to provide state
12	assistance to local government units in management of flood-prone lands; to
13	maintain the wise agricultural use of flood-prone lands; to carry out a
14	comprehensive statewide flood hazard area management program for the state
15	in order to make the state and units of local government eligible ensure
16	eligibility for flood insurance under the requirements of the federal department
17	of housing and urban development in administering Title XIII of
18	the Housing and Urban Development Act of 1968 National Flood Insurance
19	Program.
20	§ 752. DEFINITIONS
21	For the purpose of this chapter:

1	(1) "Agency" means the agency of natural resources.
2	(2) "Flood hazard area" means an area which would be inundated in a
3	flood of such severity that the flood would be statistically likely to occur once
4	in every hundred years. In appropriate circumstances this might be the 1927 or
5	the 1973 flood. In delineating any flood hazard area for the one hundred year
6	flood based upon prior floods, flood control devices such as, but not limited to
7	dams, canals, and channel work should be considered in the delineation shall
8	have the same meaning as "area of special flood hazard" under 44 C.F.R.
9	<u>§ 59.1</u> .
10	(3) "Floodway" means the channel of a watercourse and adjacent land
11	areas which are required to carry and discharge the one hundred year flood
12	within a regulated flood hazard area without substantially increasing the flood
13	heights delineation shall have the same meaning as "regulatory floodway"
14	<u>under 44 C.F.R. § 59.1</u> .
15	(4) "Flood proofing" means any combination of structural and
16	nonstructural additions, changes, or adjustments to properties and structures,
17	primarily for the reduction or elimination of flood damage to lands, water and
18	sanitary facilities, structures and contents of buildings delineation shall have
19	the same meaning as "flood proofing" under 44 C.F.R. § 59.1.
20	(5) "Legislative body" means the board of selectmen, trustees, mayor.
21	and board of aldermen of a municipality.

1	(6) "Municipality" means any town, city, or incorporated village.
2	(7) "Obstruction" means any natural or artificial condition including but
3	not limited to, real estate which may impede, retard, or change the direction of
4	the flow of water, either in itself or by catching or collecting debris carried by
5	the water, or so situated that the flow of the water might carry it downstream to
6	the damage of life or property "National Flood Insurance Program" means the
7	National Flood Insurance Program under 42 U.S.C. chapter 50 and
8	implementing federal regulations.
9	(8) "Regional planning commission" means the regional planning
10	commission of which a municipality is a member or would be a member based
11	upon its location.
12	(9) "Secretary" means the secretary of the agency of natural resources or
13	the secretary's duly authorized representative.
14	(10) "Accepted agricultural and silvicultural practices" shall have the
15	same meaning as under 24 V.S.A. § 4413(d).
16	(11) "Farm structure" shall have the same meaning as under 24 V.S.A.
17	<u>§ 4413(d).</u>
18	§ 753. FLOOD HAZARD AREAS; COOPERATION; MAPPING
19	(a) To meet the objective of this chapter and the requirements of 24 V.S.A.
20	§ 4412, the designation and management of flood hazard areas shall adhere to
21	the following procedure and schedule. All The secretary and all

1	municipalities, regional planning commissions, and departments and agencies
2	of state government shall mutually cooperate to these ends achieve the
3	purposes of this chapter and to secure flood plain insurance for municipalities
4	and the state of Vermont. All correspondence sent to a municipality pursuant
5	to this chapter shall be sent to the municipal clerk, the legislative body, and
6	planning commission. Copies of this correspondence shall be sent to the
7	regional planning commission, the agency of commerce and community
8	development, and the state planning office.
9	(b) The secretary shall, as the information becomes available, provide each
10	municipality with a designation of flood hazard areas. The designation shall
11	include a map or maps.
12	(c) [Repealed.]
13	§ 754. FLOOD HAZARD AREA RULES; PERMITS REQUIRED
14	(a) The secretary shall adopt rules pursuant to 3 V.S.A. chapter 25 that
15	shall establish requirements for structures, land uses, and other activities in
16	flood hazard areas in Vermont that are the minimum necessary to ensure that
17	all flood hazard areas of the state are eligible for the National Flood Insurance
18	Program. These rules shall establish permit requirements applicable to
19	structures, land uses, and other activities in flood hazard areas as necessary to
20	achieve statewide eligibility for that program. The rules shall provide that they
21	do not require a permit for a structure or land use in existence as of the

1	effective date of the first set of rules issued under this section if the structure or
2	land use received and remains in compliance with a permit granted under a
3	municipal flood hazard area bylaw approved by the National Flood Insurance
4	Program and the structure or land use is not substantially modified. The rules
5	shall include provisions that determine if such an existing structure or land use
6	is substantially modified and requires a permit under the rules.
7	(b) Prior to issuing the first set of proposed rules under this section, the
8	secretary shall solicit the recommendations of and consult with affected and
9	interested persons such as the secretary of agriculture, food and markets; the
10	regional planning commissions; and the Vermont League of Cities and Towns.
11	(c) On completing the rulemaking process under 3 V.S.A. chapter 25, the
12	secretary promptly shall request the National Flood Insurance Program's
13	approval of rules adopted pursuant to this section.
14	(d) Notwithstanding 3 V.S.A. § 845(d), rules adopted under this section
15	shall take effect 120 days after they are approved by the National Flood
16	Insurance Program.
17	(e) Once rules adopted under this section become effective, no person may
18	in a flood hazard area build, maintain, own, or operate a structure or engage in
19	land use or other activity requiring a permit under those rules without
20	obtaining such a permit from the secretary or a delegated municipality under
21	section 756 of this title.

1	(f) The secretary may amend rules adopted under this section in accordance
2	with 3 V.S.A. chapter 25. When substantial modifications to rules adopted
3	under this section are to be proposed, the secretary shall engage in the
4	consultation process described in subsection (b) of this section prior to issuing
5	proposed rule amendments.
6	<u>§ 755. AGRICULTURE; SILVICULTURE; GENERAL PERMIT</u>
7	(a) The secretary shall adopt a general permit under chapter 165 of this title
8	for accepted agricultural and silvicultural practices and farm structures within a
9	flood hazard area. This general permit shall be consistent with the rules
10	adopted under section 754 of this title and shall establish minimum
11	requirements necessary for these practices and structures to comply with the
12	National Flood Insurance Program.
13	(b) Prior to issuing the first general permit under this section, the secretary
14	shall solicit the recommendations of and consult with affected and interested
15	persons, including those persons described in subsection 754(b) of this title.
16	(c) On completing the adoption process under chapter 165 of this title, the
17	secretary promptly shall request the National Flood Insurance Program's
18	approval of a general permit issued pursuant to this section.
19	(d) A general permit adopted under this section shall take effect 120 days
20	after it is approved by the National Flood Insurance Program.

1	(e) The secretary may amend a general permit adopted under this section in
2	accordance with chapter 165 of this title. When substantial modifications to a
3	general permit adopted under this section are to be proposed, the secretary
4	shall engage in the consultation process described in subsection (b) of this
5	section prior to issuing a proposed amendment to the general permit.
6	§ 756. DELEGATION OF AUTHORITY TO MUNICIPALITIES
7	(a) A municipality may seek delegation of authority to implement,
8	administer, and enforce permitting requirements established under this chapter
9	in flood hazard areas within the municipality. If a municipality submits a
10	written request for delegation of this authority, the secretary shall delegate
11	authority to the municipality to implement and administer those permitting
12	requirements, the general permit issued under section 755 of this title, and the
13	enforcement provisions of chapter 201 of this title relating to this chapter,
14	provided that the secretary determines that the municipality satisfies each of
15	the following:
16	(1) The municipality has established or will establish a process for
17	accepting, reviewing, and processing applications and issuing permits that
18	complies with the minimum requirements established by the secretary in the
19	rules adopted under section 754 of this title and the general permit under
20	section 755 of this title.

1	(2) The municipality has hired, appointed, or retained on contract, or
2	will hire, appoint, or retain on contract, appropriate qualified personnel to
3	perform the work that must be done by a municipality under this section to
4	grant permits.
5	(3) The municipality will take timely and appropriate enforcement
6	actions pursuant to the authority of chapter 201 of this title.
7	(4) The municipality commits to reporting annually to the secretary on a
8	form and date determined by the secretary.
9	(5) The municipality will comply with all other requirements of the rules
10	adopted under section 754 of this title.
11	(b) A municipality may assess fees in an amount sufficient to support
12	municipal services provided under this section.
13	(c) The secretary shall create and make available a model flood hazard
14	bylaw for potential adoption by delegated municipalities pursuant to 24 V.S.A.
15	chapter 117. However, a delegated municipality need not adopt a flood hazard
16	bylaw unless it seeks, pursuant to 24 V.S.A. § 4424(2)(B)(i)(II) (delegated
17	municipality; flood hazard bylaw; stringency), to adopt requirements for flood
18	hazard areas that are more stringent than the requirements of the rules adopted
19	by the secretary under section 754 of this title.
20	(d) The secretary may review municipal implementation of this section on
21	a random basis, or in response to a complaint, or on his or her own motion.

1	Sec. 2. IMPLEMENTATION; TRANSITION
2	(a) By July 1, 2013, the secretary shall conduct and complete the processes
3	for adopting rules and a general permit under Sec. 1 of this act, 10 V.S.A.
4	§§ 754 (flood hazard area rules; permit required) and 755 (agriculture;
5	silviculture; general permit), and shall submit the adopted rules and general
6	permit to the National Flood Insurance Program (NFIP) for approval.
7	(b) No later than 30 days after the approval of such rules and general
8	permit by the NFIP, the secretary shall notify municipalities of:
9	(1) The effective date of the rules and general permit.
10	(2) The effect of the rules on existing municipal flood hazard area
11	regulation as provided in subsection (c) of this section.
12	(3) The availability of and process for receiving delegation of authority
13	pursuant to Sec. 1 of this act, 10 V.S.A. § 756.
14	(c) Once the first set of rules adopted by the secretary under Sec. 1 of this
15	act, 10 V.S.A. § 754 (flood hazard area rules; permit required), goes into
16	effect, the provisions of those rules shall supersede municipal regulation of
17	flood hazard areas under 24 V.S.A. §§ 4411(b)(3)(G) and 4424. Municipalities
18	subsequently may receive delegation of authority under Sec. 1 of this act,
19	<u>10 V.S.A. § 756.</u>
20	(d) The consolidated executive branch fee report and request to be
21	submitted on or before the third Tuesday of January 2013 pursuant to

1	32 V.S.A. § 605 shall include the agency of natural resources' proposed fee or
2	fees to support the agency's services provided under Sec. 1 of this act,
3	10 V.S.A. §§ 754 (flood hazard area rules; permit required) and 755
4	(agriculture; silviculture; general permit).
5	Sec. 3. 10 V.S.A. § 7501(b) is amended to read:
6	(b) When the secretary deems it to be appropriate and consistent with the
7	purpose of this chapter, the secretary may issue a general permit under the
8	following chapters of this title: chapter 23 (air pollution control) for stationary
9	source construction permits; chapter 32 (flood hazard areas); chapter 37 (water
10	resources management) for aquatic nuisance control permits authorizing
11	chemical treatment by the agency of natural resources, a department within
12	that agency, or an appropriate federal agency; chapter 159 (waste management)
13	for solid waste transfer station and recycling certifications and categorical
14	certifications; and chapter 41 (regulation of stream flow) for stream alteration
15	permits.
16	Sec. 4. 10 V.S.A. § 8003 is amended to read:
17	§ 8003. APPLICABILITY
18	(a) The secretary may take action under this chapter to enforce the
19	following statutes and rules, permits, assurances, or orders implementing the
20	following statutes:
21	(1) [Deleted.] <u>10 V.S.A. chapter 23, relating to air quality;</u>

1	(2) 10 V.S.A. chapter 23, relating to air quality 32, relating to flood
2	hazard areas;
3	(3) 10 V.S.A. chapters 47 and 56, relating to water pollution control,
4	water quality standards, and public water supply;
5	(4) 10 V.S.A. chapters 41 and 43, relating to dams and stream
6	alterations;
7	(5) 10 V.S.A. chapter 37, relating to wetlands protection and water
8	resources management;
9	(6) 10 V.S.A. chapter 48, relating to well drillers and groundwater
10	withdrawal;
11	(7) 10 V.S.A. chapter 53, relating to beverage containers;
12	(8) 10 V.S.A. chapter 59, relating to underground storage tanks;
13	(9) 10 V.S.A. chapter 64, relating to potable water supplies and
14	wastewater systems;
15	(10) 10 V.S.A. chapter 151, relating to land use;
16	(11) [Deleted.]
17	(12) 10 V.S.A. chapter 159, relating to solid waste, hazardous waste,
18	and hazardous materials;
19	(13) 10 V.S.A. chapter 161, relating to low-level radioactive waste;
20	(14) [Deleted.]
21	(15) 29 V.S.A. chapter 11, relating to lands under public waters;

1	(16) 10 V.S.A. chapter 162, relating to the Texas Low-Level
2	Radioactive Waste Disposal Compact;
3	(17) 10 V.S.A. § 2625, relating to heavy cutting of timber;
4	(18) 10 V.S.A. chapter 164, relating to comprehensive mercury
5	management;
6	(19) 24 V.S.A. chapter 61, subchapter 10, relating to salvage yards;
7	(20) 10 V.S.A. chapter 50, relating to the control of aquatic species and
8	introduction of algicides, pesticides, and herbicides;
9	(21) 10 V.S.A. chapter 166, relating to collection and recycling of
10	electronic waste; and
11	(22) 10 V.S.A. chapter 164A, collection and disposal of
12	mercury-containing lamps.
13	* * *
14	Sec. 5. 10 V.S.A. § 8503(a) is amended to read:
15	(a) This chapter shall govern all appeals of an act or decision of the
16	secretary, excluding enforcement actions under chapters 201 and 211 of this
17	title and rulemaking, under the following authorities and under the rules
18	adopted under those authorities:
19	(1) The following provisions of this title:
20	(A) chapter 23 (air pollution control).
21	(B) chapter 50 (aquatic species control).

1	(C) chapter 41 (regulation of stream flow).
2	(D) chapter 43 (dams).
3	(E) chapter 47 (water pollution control).
4	(F) chapter 48 (groundwater protection).
5	(G) chapter 53 (beverage containers; deposit-redemption system).
6	(H) chapter 55 (aid to municipalities for water supply, pollution
7	abatement, and sewer separation).
8	(I) chapter 56 (public water supply).
9	(J) chapter 59 (underground and aboveground liquid storage tanks).
10	(K) chapter 64 (potable water supply and wastewater system permit).
11	(L) section 2625 (regulation of heavy cutting).
12	(M) chapter 123 (protection of endangered species).
13	(N) chapter 159 (waste management).
14	(O) chapter 37 (wetlands protection and water resources
15	management).
16	(P) chapter 166 (collection and recycling of electronic waste).
17	(Q) chapter 164A (collection and disposal of mercury-containing
18	lamps).
19	(R) chapter 32 (flood hazard areas), including an act or decision of a
20	delegated municipality under section 756 of this title.
21	(2) 29 V.S.A. chapter 11 (management of lakes and ponds).

1	(3) 24 V.S.A. chapter 61, subchapter 10 (relating to salvage yards).
2	Sec. 6. 6 V.S.A. § 4810(a) is amended to read:
3	(a) Agricultural land use practices. In accordance with 10 V.S.A.
4	§ 1259(i), the secretary shall adopt by rule, pursuant to $3 \text{ V.S.A.}$ chapter 25 of
5	Title 3, and shall implement and enforce agricultural land use practices in order
6	to reduce the amount of agricultural pollutants entering the waters of the state.
7	These agricultural land use practices shall be created in two categories,
8	pursuant to subdivisions (1) and (2) of this subsection.
9	(1) "Accepted Agricultural Practices" (AAPs) shall be standards to be
10	followed in conducting agricultural activities in this state. These standards
11	shall address activities which have a potential for causing pollutants to enter
12	the groundwater and waters of the state, including dairy and other livestock
13	operations plus all forms of crop and nursery operations and on-farm or
14	agricultural fairground, registered pursuant to 20 V.S.A. § 3902, livestock and
15	poultry slaughter and processing activities. The AAPs shall include, as well as
16	promote and encourage, practices for farmers in preventing pollutants from
17	entering the groundwater and waters of the state when engaged in, but not
18	limited to, animal waste management and disposal, soil amendment
19	applications, plant fertilization, and pest and weed control. Persons engaged in
20	farming, as defined in 10 V.S.A. § 6001, who follow these practices shall be
21	presumed to be in compliance with water quality standards. AAPs shall be

1	practical and cost effective to implement. The AAPs for groundwater shall
2	include a process under which the agency shall receive, investigate, and
3	respond to a complaint that a farm has contaminated the drinking water or
4	groundwater of a property owner.
5	(2) "Best Management Practices" (BMPs) may be required by the
6	secretary on a case by case basis. Before requiring BMPs, the secretary shall
7	determine that sufficient financial assistance is available to assist farmers in
8	achieving compliance with applicable BMPs. BMPs shall be practical and cost
9	effective to implement.
10	(3) Requirements for agricultural land use practices in flood hazard
11	areas as defined under 10 V.S.A. § 752 shall be established by the general
12	permit issued by the agency of natural resources pursuant to 10 V.S.A. § 755
13	(agriculture; silviculture).
14	Sec. 7. 24 V.S.A. § 4303(8) is amended to read:
15	(8) "Flood hazard area" for purposes of section 4424 sections 4411 and
16	4424 of this title means the land subject to flooding from the base flood. "Base
17	flood" means the flood having a one percent chance of being equaled or
18	exceeded in any given year shall have the same meaning as "area of special
19	flood hazard" under 44 C.F.R. § 59.1. Further, with respect to flood and other
20	hazard area regulation pursuant to this chapter, the following terms shall have
21	the following meanings:

1	(A) "Floodproofing" means any combination of structural and
2	nonstructural additions, changes, or adjustments to properties and structures
3	that substantially reduce or eliminate flood damage to any combination of real
4	estate, improved real property, water or sanitary facilities, structures, and the
5	contents of structures shall have the same meaning as "flood proofing" under
6	<u>44 C.F.R. § 59.1</u> .
7	(B) "Floodway" means the channel of a river or other watercourse
8	and the adjacent land area that must be reserved in order to discharge the base
9	flood without accumulatively increasing the water surface elevation more than
10	one foot shall have the same meaning as "regulatory floodway" under
11	<u>44 C.F.R. § 59.1</u> .
12	(C) "Hazard area" means land subject to landslides, soil erosion,
13	earthquakes, water supply contamination, or other natural or human-made
14	hazards as identified within a "local mitigation plan" in conformance with and
15	approved pursuant to the provisions of 44 C.F.R. section § 201.6.
16	(D) "National Flood Insurance Program" means the National Flood
17	Insurance Program under 42 U.S.C. chapter 50 and implementing federal
18	regulations.
19	(D)(E) "New construction" means construction of structures or filling
20	commenced on or after the effective date of the adoption of a community's
21	flood hazard bylaws.

1	(E)(F) "Substantial improvement" means any repair, reconstruction,
2	or improvement of a structure, the cost of which equals or exceeds 50 percent
3	of the market value of the structure either before the improvement or repair is
4	started or, if the structure has been damaged and is being restored, before the
5	damage occurred. However, the term does not include either of the following:
6	(i) Any project or improvement of a structure to comply with
7	existing state or local health, sanitary, or safety code specifications that are
8	solely necessary to assure safe living conditions.
9	(ii) Any alteration of a structure listed on the National Register of
10	Historic Places or a state inventory of historic places.
11	Sec. 8. 24 V.S.A. § 4411 is amended to read:
12	§ 4411. ZONING BYLAWS
13	(a) A municipality may regulate land development in conformance with its
14	adopted municipal plan and for the purposes set forth in section 4302 of this
15	title to govern the use of land and the placement, spacing, and size of structures
16	and other factors specified in the bylaws related to public health, safety, or
17	welfare. Zoning bylaws may permit, prohibit, restrict, regulate, and determine
18	land development, including the following:
19	(1) Specific uses of land and shoreland facilities;
20	(2) Dimensions, location, erection, construction, repair, maintenance,
21	alteration, razing, removal, and use of structures;

1	(3) Areas and dimensions of land to be occupied by uses and structures,
2	as well as areas, courts, yards, and other open spaces and distances to be left
3	unoccupied by uses and structures;
4	(4) Timing or sequence of growth, density of population, and intensity
5	of use;
6	(5) Uses within a river corridor and buffer, as those terms are defined in
7	10 V.S.A. §§ 1422 and 1427.
8	(b) All zoning bylaws shall apply to all lands within the municipality other
9	than as specifically limited or exempted in accordance with specific standards
10	included within those bylaws and in accordance with the provisions of this
11	chapter. The provisions of those bylaws may be classified so that different
12	provisions may be applied to different classes of situations, uses, and structures
13	and to different and separate districts of the municipality as may be described
14	by a zoning map made part of the bylaws. The land use map required pursuant
15	to subdivision 4382(a)(2) of this title of any municipality may be designated as
16	the zoning map except in cases in which districts are not deemed by the
17	planning commission to be described in sufficient accuracy or detail by the
18	municipal plan land use map. All provisions shall be uniform for each class of
19	use or structure within each district, except that additional classifications may
20	be made within any district for any or all of the following:

1	(1) To make transitional provisions at and near the boundaries of
2	districts.
3	(2) To regulate the expansion, reduction, or elimination of certain
4	nonconforming uses, structures, lots, or parcels.
5	(3) To regulate, restrict, or prohibit uses or structures at or near any of
6	the following:
7	(A) Major thoroughfares, their intersections and interchanges, and
8	transportation arteries.
9	(B) Natural or artificial bodies of water.
10	(C) Places of relatively steep slope or grade.
11	(D) Public buildings and public grounds.
12	(E) Aircraft and helicopter facilities.
13	(F) Places having unique patriotic, ecological, historical,
14	archaeological, or community interest or value, or located within scenic or
15	design control districts.
16	(G) Flood, fluvial Fluvial erosion, or other hazard areas and other
17	places having a special character or use affecting or affected by their
18	surroundings.
19	(H) River corridors and buffers, as those terms are defined in
20	10 V.S.A. §§ 1422 and 1427.

1	(I) Flood hazard areas, but only if the municipality is delegated
2	authority to regulate these areas by the secretary of natural resources under
3	10 V.S.A. § 756. The provisions of subdivision 4424(2) of this title shall apply
4	to zoning bylaws that regulate flood hazard areas.
5	(4) To regulate, restrict, or prohibit uses or structures in overlay
6	districts, as set forth in subdivision 4414(2) of this title.
7	Sec. 9. 24 V.S.A. § 4424 is amended to read:
8	§ 4424. SHORELANDS; FLOOD OR HAZARD AREA; SPECIAL OR
9	FREESTANDING BYLAWS
10	Any municipality may adopt freestanding bylaws under this chapter to
11	address particular areas in conformance with the plan, including the following,
12	which may also be part of zoning or unified development bylaws:
13	(1) Bylaws to regulate development and use along shorelands.
14	(2) Bylaws to regulate development and use in flood or other hazard
15	areas. A municipality may adopt a flood hazard area bylaw only if it is
16	delegated authority to regulate flood hazard areas by the secretary of natural
17	resources pursuant to 10 V.S.A. § 756. The following shall apply if flood or
18	other hazard area bylaws are enacted:
19	(A) Purposes.
20	(i) To minimize and prevent the loss of life and property, the
21	disruption of commerce, the impairment of the tax base, and the extraordinary

1	public expenditures and demands on public service that result from flooding,
2	landslides, erosion hazards, earthquakes, and other natural or human-made
3	hazards.
4	(ii) To ensure that the design and construction of development in
5	flood and other hazard areas are accomplished in a manner that minimizes or
6	eliminates the potential for flood and loss or damage to life and property.
7	(iii) To manage all flood hazard areas designated pursuant to
8	10 V.S.A. § 753.
9	(iv) To make the state and municipalities eligible for federal flood
10	insurance and other federal disaster recovery and hazard mitigation funds as
11	may be available.
12	(B) Contents of bylaws. Flood and other hazard area bylaws may:
13	(i) In the case of a flood hazard area:
14	(I) Shall provide for regulation that is not less in scope or
15	stringency or any other respect than the minimum requirements established by
16	the secretary of natural resources in rules adopted pursuant to 10 V.S.A. § 754
17	(flood hazard area rules; permits required).
18	(II) May enact restrictions that are more stringent than the
19	requirements established under rules adopted pursuant to 10 V.S.A. § 754.
20	However, a municipality may regulate practices or structures governed by a
21	general permit issued under 10 V.S.A. § 755 (agriculture; silviculture; general

1	permit) only in conformance with the terms of the general permit and only if it
2	is delegated authority to implement, administer, and enforce that permit
3	pursuant to 10 V.S.A. § 756.
4	(ii) Contain May contain standards and criteria that prohibit the
5	placement of damaging obstructions or structures, the use and storage of
6	hazardous or radioactive materials, and practices that are known to further
7	exacerbate hazardous or unstable natural conditions.
8	(ii)(iii) Require May require flood and hazard protection through
9	elevation, floodproofing, disaster preparedness, hazard mitigation, relocation,
10	or other techniques.
11	(iii)(iv) Require May require adequate provisions for flood
12	drainage and other emergency measures.
13	(iv)(v) Require May require provision of adequate and
14	disaster-resistant water and wastewater facilities.
15	(v)(vi) Establish May establish other restrictions to promote the
16	sound management and use of designated flood and other hazard areas.
17	(C) Effect on zoning bylaws. Flood or other hazard area bylaws may
18	alter the uses otherwise permitted, prohibited, or conditional in a flood or other
19	hazard area under a bylaw, as well as the applicability of other provisions of
20	that bylaw. Where a flood hazard bylaw, a hazard area bylaw, or both apply
21	along with any other bylaw, compliance with the flood or other hazard area

## BILL AS INTRODUCED 2012

1	bylaw shall be prerequisite to the granting of a zoning permit. Where a flood
2	hazard area bylaw or a hazard area bylaw but not a zoning bylaw applies, the
3	flood hazard and other hazard area bylaw shall be administered in the same
4	manner as are zoning bylaws, and a flood hazard area or hazard area permit
5	shall be required for land development covered under the bylaw.
6	(D) Mandatory provisions. All flood and other hazard area bylaws
7	shall provide that no permit for new construction or substantial improvement
8	shall be granted for a flood or other hazard area until after both the following:
9	(i) A copy of the application is mailed or delivered by the
10	administrative officer or by the appropriate municipal panel to the agency of
11	natural resources.
12	(ii) Either 30 days have elapsed following the mailing or the
13	agency delivers comments on the application.
14	(E) Special exceptions. The appropriate municipal panel, after public
15	hearing, may approve the repair, relocation, replacement, or enlargement of a
16	nonconforming structure within a regulated flood or other hazard area, subject
17	to compliance with applicable federal and state laws and regulations, and
18	provided that the following criteria are met:
19	(i) The appropriate municipal panel finds that the repair,
20	relocation, or enlargement of the nonconforming structure is required for the
21	continued economically feasible operation of a nonresidential enterprise.

1	(ii) The appropriate municipal panel finds that the repair,
2	relocation, or enlargement of the nonconforming structure will not increase
3	flood levels in the regulatory floodway, increase the risk of other hazard in the
4	area, or threaten the health, safety, and welfare of the public or other property
5	owners.
6	(iii) The permit so granted states that the repaired, relocated, or
7	enlarged nonconforming structure is located in a regulated flood or other
8	hazard area, does not conform to the bylaws pertaining to that area, and will be
9	maintained at the risk of the owner.
10	Sec. 10. EFFECTIVE DATES
11	(a) This section and Secs. 1–5 of this act (10 V.S.A. chapter 32;
12	implementation; transition; 10 V.S.A. §§ 7501(b), 8003(a), and 8503(a)) shall
13	take effect on passage.
14	(b) Secs. 6–9 of this act (6 V.S.A. § 4810(a) and 24 V.S.A. §§ 4303(8),
15	4411, and 4424) shall take effect on October 1, 2013.