1	H.747
2	Introduced by Representative Frank of Underhill
3	Referred to Committee on
4	Date:
5	Subject: Health; tobacco; cigarette manufacturers
6	Statement of purpose: This bill proposes to clarify the circumstances under
7	which a tobacco product manufacturer may be listed on the attorney general's
8	tobacco directory. The bill also proposes to make it a crime for a person to
9	utilize a cigarette rolling machine for commercial purposes.
10	An act relating to cigarette manufacturers
11	It is hereby enacted by the General Assembly of the State of Vermont:
12	Sec. 1. 33 V.S.A. § 1918 is amended to read:
13	§ 1918. DIRECTORY OF CIGARETTES APPROVED FOR STAMPING
14	AND SALE
15	(a) The attorney general shall develop and publish on its website a
16	directory listing all tobacco product manufacturers that have provided timely.
17	current, and accurate certifications conforming to the requirements of this
18	subchapter (the "directory") and all brand families that are listed in such
19	

(1)(b) The attorney general shall not include or retain in such directory
any brand family of any nonparticipating tobacco product manufacturer that
has failed to provide the required certification or whose certification the
attorney general determines is not in compliance with this subchapter, unless
the attorney general determines that such violation has been cured to the
satisfaction of the attorney general.
(2)(c) Neither a tobacco product manufacturer nor any brand family of
the tobacco product manufacturer shall be included or retained in the directory
if the attorney general concludes that either:
(A)(1) any escrow funds required to be deposited pursuant to
subchapter 1A of this chapter for any period related to any brand family,
whether or not listed by such tobacco product manufacturer in its certification,
have not been placed into a qualified escrowfund governed by an escrow
agreement that has been approved by the attorney general; or
(B)(2) any outstanding judgment, including interest thereon, obtained
pursuant to subchapter 1A of this chapter related to that obacco product
manufacturer or any brand family of the tobacco product manufacturer has not
been fully satisfied;
(3) the participating manufacturer has failed to make a payment
calculated by an independent auditor to be due from it under the Mastel

1	Settlement Agreement except to the extent that it is formally disputing such
2	paxments;
3	(4) the tobacco product manufacturer or any of the tobacco product
4	manufacturer's affiliates, officers, or directors have pleaded guilty or nolo
5	contendere to or been found guilty of a felony relating to the sale or taxation of
6	cigarettes or tobacco products;
7	(5) the tobacco-product manufacturer has failed to provide reasonable
8	assurance that it will comply with sections 1911–1924 of this title;
9	(6) the tobacco product manufacturer has failed to disclose any material
10	information required or made any material false statement in the certification
11	or in any supporting information or documentation provided; or
12	(7) the tobacco product manufacturer and the tobacco product
13	manufacturer's brand families have been removed from the directory of
14	another state based on acts or omissions that would, if done in this state, serve
15	as a basis for removal from the directory maintained by the attorney general
16	under this section, unless the manufacturer demonstrates that its removal from
17	the other state's directory was effected without due process. A tobacco
18	manufacturer that is removed from the state directory pursuant to this
19	subdivision shall be eligible to apply for relisting in the directory on the earlier
20	of the date on which the tobacco product manufacturer cures the violation in

1	the other state or the date on which the tobacco product manufacturer is
2	renstated to the directory in the other state.
3	(d) As used in this section, "reasonable assurances" means information and
4	documentation establishing to the satisfaction of the attorney general that a
4	documentation establishing to the satisfaction of the attorney general that a
5	failure to pay in Vermont or elsewhere was the result of a good faith dispute
6	over the payment obligation.
7	(e) Any nonparticipating manufacturers described in subdivision (1) or (2)
8	of this subsection shall file a bond approved by the attorney general in an
9	amount required by the applicable subdivision. The bond shall run to the state
10	and shall be maintained as a condition to the nonparticipating manufacturer
11	and its brand families being included on the directory.
12	(1) The bond required shall be \$20,000.00 for a nonparticipating
13	manufacturer that has not been listed on at least one state's directory for at
14	least the last three years.
15	(2) The amount of the bond required shall be \$50,000.00 for a
16	nonparticipating manufacturer that:
17	(A) has failed in the past three years to make a full and timely escrow
18	deposit due pursuant to section 1914 of this title, unless the failure was
19	promptly cured upon notice.
20	(B) was involuntarily removed from any state's directory, unless the
21	removal was determined to have been erroneous or illegal.

(c) has heightful period of an elisability judgment against it in any
state for escrow or for penalties, costs, or attorney fees related to
noncompliance with any state's escrow laws.
(f) If a nonparticipating manufacturer that has posted a bond has failed to
make or have made on its behalf by an entity with joint and several liability
escrow deposits equal to the full amount owed for a quarter within 15 days
following the due data for the quarter pursuant to sections 1914 and 1922 of
this title, the state may execute upon the bond, first to recover delinquent
escrow, which amount shall be deposited into a qualified escrow account
pursuant to section 1914 of this title and then to recover civil penalties and
costs authorized under that section. Escrow obligations above the amount
collected on the bond remain due from the nonparticipating manufacturer and
as provided in section 1925 of this title, from importers that sold the
manufacturer's cigarettes in the calendar quarter.
(b)(g) The attorney general shall update the directory in order to correct
mistakes and add or remove a tobacco product manufacturer or brand family to
keep the directory in conformity with the requirements of this subchapter, and
the attorney general shall transmit by e-mail or other practicable means to each
stamping agent, and to any other entity that registers with the tax department or
the attorney general requesting receipt of the same, notice at least 30 days prior
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to any removal from the directory of any tobacco product manufacturer or brand family.

(c) Unless otherwise provided by agreement between a stamping agent and a tobacco product manufacturer, a stamping agent shall be entitled to a refund from a obacco product manufacturer for any money paid by the stamping agent to the tobacco product manufacturer for any cigarettes of that tobacco product manufacturer still in the possession of the stamping agent on the date of the attorney general's removal from the directory of that tobacco product manufacturer or the individual styles or brands of cigarettes of that tobacco product manufacturer. Also, unless otherwise provided by agreement between a retail dealer and a distributor or a tobacco product manufacturer, a retail dealer shall be entitled to a refund from either a distributor or a tobacco product manufacturer for any money paid by the retail dealer to the distributor or tobacco product manufacturer for any cigarettes of that distributor or tobacco product manufacturer still in the possession of the retail dealer on the date of the attorney general's removal from the directory of that tobacco product manufacturer or the individual styles or brands of clearettes of that tobacco product manufacturer. The attorney general shall not restore to the directory a tobacco product manufacturer or any individual styles of brands or cigarettes or, if applicable, brand families of that tobacco product manufacturer

1	until the tobacco product manufacturer has paid all stamping agents any refund
2	due pursuant to this section.

- (d)(i) The commissioner shall refund to a retailer dealer or stamping agent any tax paid under 32 V.S.A. chapter 205 of Title 32 on products no longer saleable in the state under this subchapter.
- (e)(j) A determination of the attorney general not to list or to remove from the directory a tobacco product manufacturer, an individual style or brand of cigarette or, if applicable, brand family is a final agency decision with the same status as an agency decision or order in a contested case under the Vermont Administrative Procedure Act. Atobacco product manufacturer aggrieved by a determination of the attorney general under this section may appeal to the superior court in Washington County, which shall review the matter pursuant to 3 V.S.A. § 815.
- 14 Sec. 2. 33 V.S.A. § 1920 is amended to read:
- 15 § 1920. AGENT FOR SERVICE OF PROCESS
 - (a) Any nonresident or foreign nonparticipating manufacturer that has not registered to do business in the state as a foreign corporation or other business entity shall, as a condition precedent to having its brand families included or retained in the directory, appoint and continually engage without interruption the services of an agent in this state to act as agent for the service of process on whom all process, and any action or proceeding against it concerning or arking

out of the enforcement of this subchapter or subchapter IA of this chapter, or
both, may be served in any manner authorized by law. Such service shall
constitute legal and valid service of process on the nonparticipating
manufacturer. The nonparticipating manufacturer shall provide the name,
address, telephone number, and satisfactory proof of the appointment and
availability of such agent to the attorney general. Any nonparticipating
manufacturer located outside the United States shall, as an additional condition
to having its brand families included or retained on the directory, cause each of
its importers into the United States of any of its brand families to be sold in
Vermont to appoint and continuously engage without interruption the services
of an agent in the state in accordance with the provisions of this section.
* * *
Sec. 3. 33 V.S.A. § 1925 is added to read:
§ 1925. JOINT AND SEVERAL LIABILITY OF IMPORTERS OF
NONPARTICIPATING MANUFACTURER'S BRAND FAMILIES
Each nonparticipating manufacturer located outside the United States and
each importer of any nonparticipating manufacturer's branchfamilies that are
sold in the state shall bear joint and several liability for the deposit of all
escrow due and payment of all penalties, costs, and attorney fees imposed
under this subchapter. The nonparticipating manufacturer, as a condition to
being listed on the directory, shall provide a declaration on a form prescribed

1	by the atterney general from each of its importers of any of its brand families
2	to be sold in the state that the importer accepts joint and several liability for all
3	escrow deposits due pursuant to section 1914 of this title and for all penalties,
4	costs, and attorney fees assessed under section 1914 of this title.
5	Sec. 4. 7 V.S.A. § 1001 is amended to read:
6	§ 1001. DEFINITIONS
7	As used in this chapter:
8	* * *
9	(3) "Tobacco products" mean cigarettes, cigars, cheroots, stogies,
10	periques, granulated, plug cut, crimp cut, ready rubbed, and other smoking
11	tobacco, snuff, snuff flour, Cavendish, plug and twist tobacco, fine-cut, and
12	other chewing tobaccos, shorts, refuse scraps, clippings, cuttings, and
13	sweepings of tobacco, and other kinds and forms of tobacco prepared in a
14	manner suitable for chewing or smoking in a pipe or otherwise, or both for
15	chewing and smoking, or for delivery into the body through inhaling heated
16	vapor or in any other manner.
17	* * *
18	(7) "Tobacco paraphernalia" means any device used, intended for use,
19	or designed for use in smoking, inhaling, ingesting, or otherwise introducing
20	tobacco products into the human body, or for preparing tobacco for smoking,
21	inhaling, ingesting, or otherwise introducing into the human body, including

1	devices for holding tobacco, rolling paper, wraps, eigerette rolling machines,
2	pipes, water pipes, carburetion devices, bongs, and hookahs.
3	8) "Tobacco substitute" means products including electronic cigarettes
4	or other electronic or battery-powered devices that contain and are designed to
5	deliver nicotine or other substances into the body through inhaling vapor and
6	that have not been approved by the United States Food and Drug
7	Administration for tobacco cessation or other medical purposes.
8	Sec. 5. 7 V.S.A. § 1002 is amended to read:
9	§ 1002. LICENSE REQUIRED; APPLICATION; FEE; ISSUANCE
10	* * *
11	(d) A person applying simultaneously for a tobacco license and a liquor
12	license shall apply to the legislative body of the municipality and shall pay to
13	the department only in addition to the fee required to obtain the liquor license.
14	a tobacco license fee of \$200.00. A person applying only for a tobacco license
15	shall submit a tobacco-only license fee of \$10.00 \$200.00 to the legislative
16	body of the municipality for each tobacco license or renewal. The municipal
17	clerk shall forward the application to the department, and the department shall
18	issue the tobacco license. The municipal clerk shall retain \$5.00 of this fee,
19	and the remainder shall be deposited in the treasury of the municipality.
20	* * *

1	Sec. 6. 7 V.S.A. § 1003 is amended to read:
2	§ 1003. SALE OF TOBACCO PRODUCTS; REQUIREMENTS;
3	PROHIBITIONS
4	(a) A person shall not sell or provide tobacco products, tobacco substitutes
5	or tobacco paraphernalia to any person younger than 18 years of age.
6	* * *
7	(f) No person holding a tobacco license shall sell cigarettes or little cigars
8	as defined in 32 V.S.A. § 7702(6) individually or in packs that contain fewer
9	than 20 cigarettes <u>or little cigars</u> .
10	Sec. 7. 7 V.S.A. § 1006 is amended to read:
11	§ 1006. POSTING OF SIGNS
12	(a) A person licensed under this chapter shall post a plainly printed copy of
13	the provisions of sections 1004 and 1005 of this title in a conspicuous place on
14	the premises identified in the tobacco license and on any vending machine
15	located on the premises a warning sign stating that the sale of tobacco products
16	to minors is prohibited. The board shall prepare the signs sign and make them
17	it available with the license forms issued under this chapter. The sign may
18	include information about the health effects of tobacco and tobacco cessation
19	services. The board is authorized to change the design of the sign as needed to
20	maintain its effectiveness.
21	* * *

1	Sec. 9. 7 V.S. A. 8 1000 is amended to read:
2	§ 1009. CONTRABAND AND SEIZURE
3	Any cigarettes or other tobacco products that have been sold, offered for
4	sale, or possessed for sale in violation of section 1003 of this title, 20 V.S.A.
5	§ 2757, 32 V.S.A. § 7786, or 33 V.S.A. § 1919, and any cigarette rolling
6	machines possessed or utilized in violation of section 1011 of this title, shall be
7	deemed contraband, and shall be subject to seizure by the commissioner, the
8	commissioner's agents or employees, the commissioner of taxes, or any agent
9	or employee thereof, or by any peace officer of this state when directed to do
10	so by the commissioner. All cigarettes or other tobacco products seized shall
11	be destroyed.
12	Sec. 9. 7 V.S.A. § 1010 is amended to read:
13	§ 1010. INTERNET SALES
14	(a) As used in this section:
15	(1) "Cigarette" has the same definition as that found at 32 V.S.A.
16	§ 7702(1).
17	(2) "Distributor" has the same definition as that found at 32 V.S.A.
18	§ 7702(4).
19	(3) "Licensed wholesale dealer" has the same definition as that found at
20	32 V.S.A § 7702(5).

1	(4) "Little giggre" has the same definition as that found at 22 V S A
2	§ 702(6).
3	(5) "Retail dealer" has the same definition as that found at 32 V.S.A.
4	§ 7702(10)
5	(6) "Roll-your-own tobacco" has the same definition as that found at
6	32 V.S.A § 7702(11).
7	(7) "Snuff" has the same definition as that found at 32 V.S.A.
8	§ 7702(13).
9	(8) "Tobacco substitute" has the same definition as that found at
10	subdivision 1001(8) of this title.
11	(b) No person shall cause cigarettes, roll-your-own tobacco, little cigars, or
12	snuff, or tobacco substitutes, ordered or purchased by mail or through a
13	computer network, telephonic network, or other electronic network, to be
14	shipped to anyone other than a licensed wholesale dealer, distributor, or retail
15	dealer in this state.
16	(c) No person shall, with knowledge or reason to know of the violation,
17	provide substantial assistance to a person in violation of this section.
18	(d) A violation of this section is punishable as follows:
19	(1) A knowing or intentional violation of this section shall be punishable
20	by imprisonment for not more than five years or a fine of not more than
21	\$5,000.00, or both.

1	(2) In addition to or in lieu of any other civil or criminal remedy
	(2) in addition to of in new of any outer early of eliminal femology
2	provided by law, upon a determination that a person has violated this section,
3	the atterney general may impose a civil penalty in an amount not to exceed
4	\$5,000.00 for each violation. For purposes of this subsection, each shipment
5	or transport of cigarettes, roll-your-own tobacco, little cigars, or snuff, or
6	tobacco substitutes shall constitute a separate violation.
7	* * *
8	Sec. 10. 7 V.S.A. § 1011 is added to read:
9	§ 1011. CIGARETTE ROLLING MACHINES
10	(a) A person shall not possess or use a cigarette rolling machine for
11	commercial purposes.
12	(b) A person that knowingly violates subsection (a) of this section shall be
13	subject to the following civil penalties:
14	(1) The revocation or termination of any license, permit, appointment, or
15	commission under this chapter.
16	(2) A civil penalty of up to \$50,000.00 in any action brought by the
17	department of taxes, the department of liquor control, or the attorney general.
18	(c) Penalties assessed under subsection (b) of this section shall be paid into
19	the general fund.
20	(d) A person that violates subsection (a) of this section shall be imprisoned
21	for not more than three years or fined not more than \$100,000.00 or both.

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- 1 (c) This section shall not apply to the possession of a cigarette rolling
- 2 machine intended solely for personal use by individuals who do not intend to
- 3 <u>offer the resulting product for resale.</u>
- 4 (f) A cigarette rolling machine capable of rolling 200 cigarettes in fewer
- 5 than 15 minutes is presumed to be for commercial purposes.
 - Sec. 1. 7 V.S.A. § 1003 is amended to read:
 - § 1003. SALE OF TOBACCO PRODUCTS; REQUIREMENTS;
 PROHIBITIONS
 - (a) A person shall not sell or provide tobacco products, tobacco substitutes, or tobacco paraphernalia to any person younger than 18 years of age.

* * *

- (d) Beginning January 1, 1999, excepting contracts in existence prior to

 March 31, 1997, no No person holding a tobacco license shall display or store
 tobacco products or tobacco substitutes where those products are accessible to
 consumers without direct assistance by the sales personnel. This subsection
 shall not apply to the following:
- (1) A display of tobacco products that is located in a commercial establishment in which by law no person younger than 18 years of age is permitted to enter at any time.

- (2) Cigarettes in unopened cartons and smokeless tobacco in unopened multipack containers of 10 or more packages, any of which shall be displayed in plain view and under the control of a responsible employee so that removal of the cartons or multipacks from the display can be readily observed by that employee.
- (3) Cigars and pipe tobacco stored in a humidor on the sales counter in plain view and under the control of a responsible employee so that the removal of these products from the humidor can be readily observed by that employee.

* * *

- (f) No person holding a tobacco license shall sell cigarettes <u>or little cigars</u> individually or in packs that contain fewer than 20 cigarettes <u>or little cigars</u>.
- (g) As used in this section, "little cigars" means any rolls of tobacco wrapped in leaf tobacco or any substance containing tobacco (other than any roll of tobacco which is a cigarette within the meaning of 32 V.S.A. § 7202(1)) and as to which 1,000 units weigh not more than three pounds.

Sec. 2. 7 V.S.A. § 1001 is amended to read:

§ 1001. DEFINITIONS

As used in this chapter:

* * *

(3) "Tobacco products" mean cigarettes, cigars, cheroots, stogies, periques, granulated, plug cut, crimp cut, ready rubbed, and other smoking

tobacco, snuff, snuff flour, Cavendish, plug and twist tobacco, fine-cut, and other chewing tobaccos, shorts, refuse scraps, clippings, cuttings, and sweepings of tobacco, and other kinds and forms of tobacco prepared in a manner suitable for chewing or smoking in a pipe or otherwise, or both for chewing and smoking, or for delivery into the body through inhaling heated vapor or in any other manner.

* * *

- (7) "Tobacco paraphernalia" means any device used, intended for use, or designed for use in smoking, inhaling, ingesting, or otherwise introducing tobacco products into the human body, or for preparing tobacco for smoking, inhaling, ingesting, or otherwise introducing into the human body, including devices for holding tobacco, rolling paper, wraps, cigarette rolling machines, pipes, water pipes, carburetion devices, bongs, and hookahs.
- (8) "Tobacco substitute" means products including electronic cigarettes or other electronic or battery-powered devices that contain and are designed to deliver nicotine or other substances into the body through inhaling vapor and that have not been approved by the United States Food and Drug Administration for tobacco cessation or other medical purposes.

Sec. 3. 7 V.S.A. § 1006 is amended to read:

§ 1006. POSTING OF SIGNS

(a) A person licensed under this chapter shall post a plainly printed copy of the provisions of sections 1004 and 1005 of this title in a conspicuous place on the premises identified in the tobacco license and on any vending machine located on the premises a warning sign stating that the sale of tobacco products, tobacco substitutes, and tobacco paraphernalia to minors is prohibited. The board shall prepare the signs sign and make them it available with the license forms issued under this chapter. The sign may include information about the health effects of tobacco and tobacco cessation services. The board, in consultation with a representative of the licensees when appropriate, is authorized to change the design of the sign as needed to maintain its effectiveness.

* * *

Sec. 4. 33 V.S.A. § 1925 is added to read:

§ 1925. JOINT AND SEVERAL LIABILITY OF IMPORTERS OF NONPARTICIPATING MANUFACTURER'S BRAND FAMILIES

Each nonparticipating manufacturer located outside the United States and each importer of any nonparticipating manufacturer's brand families that are sold in the state shall bear joint and several liability for the deposit of all escrow due and payment of all penalties, costs, and attorney fees imposed under this subchapter. The nonparticipating manufacturer, as a condition to being listed on the directory, shall provide a declaration on a form prescribed

by the attorney general from each of its importers of any of its brand families
to be sold in the state that the importer accepts joint and several liability for
all escrow deposits due pursuant to section 1914 of this title and for all
penalties, costs, and attorney fees assessed under section 1914 of this title.
Sec. 5. 33 V.S.A. § 1920 is amended to read:
§ 1920. AGENT FOR SERVICE OF PROCESS

(a) Any nonresident or foreign nonparticipating manufacturer that has not registered to do business in the state as a foreign corporation or other business entity shall, as a condition precedent to having its brand families included or retained in the directory, appoint and continually engage without interruption the services of an agent in this state to act as agent for the service of process on whom all process, and any action or proceeding against it concerning or arising out of the enforcement of this subchapter or subchapter 1A of this chapter, or both, may be served in any manner authorized by law. Such service shall constitute legal and valid service of process on the nonparticipating manufacturer. The nonparticipating manufacturer shall provide the name, address, telephone number, and satisfactory proof of the appointment and availability of such agent to the attorney general. Any nonparticipating manufacturer located outside the United States shall, as an additional condition to having its brand families included or retained on the directory, cause each of its importers into the United States of any of its brand

families to be sold in Vermont to appoint and continuously engage without interruption the services of an agent in the state in accordance with the provisions of this section.

* * *

Sec. 6. 7 V.S.A. § 1011 is added to read:

§ 1011. COMMERCIAL CIGARETTE ROLLING MACHINES

- (a) A person shall not possess or use a cigarette rolling machine for commercial purposes.
- (b) A person who knowingly violates subsection (a) of this section shall be subject to the following civil penalties:
- (1) The revocation or termination of any license, permit, appointment, or commission under this chapter.
- (2) A civil penalty of up to \$50,000.00 in any action brought by the department of taxes, the department of liquor control, or the attorney general.
- (c) Penalties assessed under subsection (b) of this section shall be paid into the general fund.
- (d) A person who violates subsection (a) of this section shall be imprisoned for not more than three years or fined not more than \$100,000.00 or both.
- (e) This section shall not apply to the possession of a cigarette rolling
 machine intended solely for personal use by individuals who do not intend to
 offer the resulting product for resale.

(f) A cigarette rolling machine capable of rolling 200 cigarettes in fewer than 15 minutes is presumed to be for commercial purposes.

Sec. 7. 7 V.S.A. § 1009 is amended to read:

§ 1009. CONTRABAND AND SEIZURE

Any cigarettes or other tobacco products that have been sold, offered for sale, or possessed for sale in violation of section 1003 of this title, 20 V.S.A. § 2757, 32 V.S.A. § 7786, or 33 V.S.A. § 1919, and any commercial cigarette rolling machines possessed or utilized in violation of section 1011 of this title, shall be deemed contraband, and shall be subject to seizure by the commissioner, the commissioner's agents or employees, the commissioner of taxes, or any agent or employee thereof, or by any peace officer of this state when directed to do so by the commissioner. All cigarettes or other tobacco products seized shall be destroyed.

Sec. 8. 32 V.S.A. § 7702 is amended to read:

§ 7702. DEFINITIONS

The following words and phrases, as used in this chapter, shall have the following meanings, unless the context otherwise requires:

* * *

(6) "Little cigars" means any rolls of tobacco wrapped in leaf tobacco or any substance containing tobacco (other than any roll of tobacco which is a

 $cigarette\ within\ the\ meaning\ of\ subdivision\ (1)\ of\ this\ section)\ and\ as\ to\ which$

1,000 units weigh not more than three pounds four and one-half pounds.

* * *