

1 H.202

2 Introduced by Representative Larson of Burlington

3 Referred to Committee on

4 Date:

5 Subject: Health; health insurance; Medicaid; Vermont health benefit

6 exchange; single-payer; public health; payment reform; prescription

7 drugs; health information technology; medical malpractice

8 Statement of purpose: This bill proposes to set forth a strategic plan for  
9 creating a single-payer and unified health system. It would establish a board to  
10 ensure cost-containment in health care, to create system-wide budgets, and to  
11 pursue payment reform; establish a health benefit exchange for Vermont as  
12 required under federal health care reform laws; create a public-private  
13 single-payer health care system to provide coverage for all Vermonters after  
14 receipt of federal waivers; create a consumer and health care professional  
15 advisory board; examine reforms to Vermont's medical malpractice system;  
16 modify the insurance rate review process; and create a statewide drug  
17 formulary.

18 An act relating to a single-payer and unified health system

19 It is hereby enacted by the General Assembly of the State of Vermont:

1       Sec. 1. PRINCIPLES

2           The general assembly adopts the following principles as a framework for  
3       reforming health care in Vermont:

4           (1) It is the policy of the state of Vermont to ensure universal access to  
5       and coverage for essential health services for all Vermonters. All Vermonters  
6       must have access to comprehensive, high-quality health care. Systemic  
7       barriers must not prevent people from accessing necessary health care. All  
8       Vermonters must receive affordable and appropriate health care at the  
9       appropriate time in the appropriate setting, and health care costs must be  
10       contained over time.

11           (2) Health care spending growth in Vermont must be consistent with  
12       growth in the state's economy and spending capacity.

13           (3) The health care system must be transparent in design, efficient in  
14       operation, and accountable to the people it serves. The state must ensure  
15       public participation in the design, implementation, evaluation, and  
16       accountability mechanisms of the health care system.

17           (4) Primary care must be preserved and enhanced so that Vermonters  
18       have care available to them, preferably within their own communities. Other  
19       aspects of Vermont's health care infrastructure must be supported in such a  
20       way that all Vermonters have access to necessary health services and that these  
21       health services are sustainable.

1           (5) Every Vermonter should be able to choose his or her primary care  
2 provider.

3           (6) Vermonters should be aware of the total cost of the health services  
4 they receive. Costs should be transparent and readily understood, and  
5 individuals should have a personal responsibility to maintain their own health  
6 and to use health resources wisely.

7           (7) The health care system must recognize the primacy of the  
8 patient-provider relationship, respecting the professional judgment of providers  
9 and the informed decisions of patients.

10          (8) Vermont's health delivery system must model continuous  
11 improvement of health care quality and safety, and the system therefore must  
12 be evaluated for improvement in access, quality, and reliability and for  
13 reductions in cost.

14          (9) A system must be implemented for containing all system costs and  
15 eliminating unnecessary expenditures, including by reducing administrative  
16 costs; reducing costs that do not contribute to efficient, high-quality health  
17 services; and reducing care that does not improve health outcomes.

18          (10) The financing of health care in Vermont must be sufficient, fair,  
19 sustainable, and shared equitably.

20          (11) State government must ensure that the health care system satisfies  
21 the principles in this section.

1           \* \* \* Road Map to a Single-Payer and a Unified Health Care System \* \* \*

2           Sec. 2. STRATEGIC PLAN; SINGLE-PAYER AND UNIFIED HEALTH  
3                           SYSTEM

4           (a) As provided in Sec. 4 of this act, upon receipt by the state of necessary  
5           waivers from federal law, all Vermont residents shall be eligible for Green  
6           Mountain Care, a universal health care program that will provide health  
7           benefits through a single payment system. To the maximum extent allowable  
8           under federal law and waivers from federal law, Green Mountain Care shall  
9           include health coverage provided under the health benefit exchange established  
10           under chapter 18, subchapter 1 of Title 33; under Medicaid; under Medicare;  
11           by employers that choose to participate; and to state employees and municipal  
12           employees.

13           (b) The Vermont health reform board is created to develop mechanisms to  
14           reduce the rate of growth in health care through cost-containment,  
15           establishment of budgets, and payment reform.

16           (c) The secretary of administration or designee shall create Green Mountain  
17           Care as a universal health care program by implementing the following  
18           initiatives and planning efforts:

19                   (1) No later than November 1, 2013, the Vermont health benefit  
20                   exchange established in subchapter 1 of chapter 18 of Title 33 shall begin  
21                   enrolling individuals and employers with 100 employees or fewer for coverage

1 beginning January 1, 2014. The intent of the general assembly is to establish  
2 the Vermont health benefit exchange in a manner such that it may become the  
3 foundation for a single-payer health system.

4 (2) No later than November 1, 2016, the Vermont health benefit  
5 exchange established in subchapter 1 of chapter 18 of Title 33 shall begin  
6 enrolling employers with more than 100 employees for coverage beginning  
7 January 1, 2017.

8 (3) No later than January 1, 2014, the commissioner of banking,  
9 insurance, securities, and health care administration shall require that all  
10 individual and small group health insurance products be sold only through the  
11 Vermont health benefit exchange and shall require all large group insurance  
12 products to be aligned with the administrative requirements and essential  
13 benefits required in the Vermont health benefit exchange. The commissioner  
14 shall provide recommendations for statutory changes as part of the integration  
15 plan established in Sec. 8 of this act.

16 (4) The secretary shall supervise the planning efforts, reports of which  
17 are due on January 15, 2012, as provided in Sec. 8 and Secs. 10 through 14 of  
18 this act, including integration of multiple payers into the Vermont health  
19 benefit exchange; a continuation of the planning necessary to ensure an  
20 adequate, well-trained primary care workforce; necessary retraining for any  
21 employees dislocated from health care professionals or from health insurers

1 due to the simplification in the administration of health care; and unification of  
2 health system planning, regulation, and public health.

3 (5) The secretary shall supervise the planning efforts, reports of which  
4 are due January 15, 2013, as provided in Sec. 9 of this act, to establish the  
5 financing necessary for Green Mountain Care, for recruitment and retention  
6 programs for primary care health professionals, and for covering the uninsured  
7 and underinsured through Medicaid and the Vermont health benefit exchange.

8 (d) The secretary of administration or designee shall obtain waivers,  
9 exemptions, agreements, legislation, or a combination thereof to ensure that all  
10 federal payments provided within the state for health services are paid directly  
11 to Green Mountain Care. Green Mountain Care shall assume responsibility for  
12 the benefits and services previously paid for by the federal programs, including  
13 Medicaid, Medicare, and, after implementation, the Vermont health benefit  
14 exchange. In obtaining the waivers, exemptions, agreements, legislation, or  
15 combination thereof, the secretary shall negotiate with the federal government  
16 a federal contribution for health care services in Vermont that reflects medical  
17 inflation, the state gross domestic product, the size and age of the population,  
18 the number of residents living below the poverty level, and the number of  
19 Medicare-eligible individuals and that does not decrease in relation to the  
20 federal contribution to other states as a result of the waivers, exemptions,  
21 agreements, or savings from implementation of Green Mountain Care.

1                   \* \* \* Cost Containment, Budgeting, and Payment Reform \* \* \*

2           Sec. 3. 18 V.S.A. chapter 220 is added to read:

3                   CHAPTER 220. VERMONT HEALTH REFORM BOARD

4           § 9371. PURPOSE

5                   It is the intent of the general assembly to create an independent board to  
6           develop mechanisms to reduce the per capita rate of growth in health care  
7           expenditures in Vermont across all payers for health services.

8           § 9372. DEFINITIONS

9                   As used in this chapter:

10                   (1) “Board” means the Vermont health reform board established in this  
11           chapter.

12                   (2) “Green Mountain Care” means the public-private single-payer  
13           health system established in 33 V.S.A. chapter 18, subchapter 2.

14                   (3) “Health care professional” means an individual, partnership,  
15           corporation, facility, or institution licensed or certified or authorized by law to  
16           provide professional health care services.

17                   (4) “Health services” means any medically necessary treatment or  
18           procedure to maintain, diagnose, or treat an individual’s physical or mental  
19           condition, including services ordered by a health care professional and  
20           medically necessary services to assist in activities of daily living.

1           (5) “Manufacturers of prescribed products” shall have the same meaning  
2 as “manufacturers” in section 4631a of this title.

3 § 9373. BOARD MEMBERSHIP

4           (a) On July 1, 2011, a Vermont health reform board is created and shall  
5 consist of a chair and four members. The chair shall be a full-time state  
6 employee and the four other members shall be part-time state employees. All  
7 members shall be exempt from the state classified system.

8           (b) The chair and the four members shall be appointed by the governor  
9 with the advice and consent of the senate. The governor shall appoint one  
10 member who is an expert in health policy or health financing, one member  
11 who is a practicing physician, one member who has experience in or who  
12 represents hospitals, one member representing employers who purchase health  
13 insurance, and one member who represents consumers. The governor shall  
14 name the chair.

15           (c) The term of each member shall be six years; except that of the members  
16 first appointed, two shall serve for a term of two years and two shall serve for a  
17 term of four years. Members of the board may be removed only for cause.

18           (d) The chair shall have general charge of the offices and employees of the  
19 board but may hire a director to oversee the administration and operation.

20 § 9374. DUTIES

21           (a) In carrying out its duties, the board shall have the following objectives:



1           (1) Improve the health of the population;

2           (2) Enhance the patient experience of care, including quality, access,  
3           and reliability;

4           (3) reduce or control the total cost of health care in order to contain  
5           costs consistent with appropriate measures of economic growth and the state's  
6           capacity to fund the system; and

7           (4) in carrying out the planning duties in this subsection, to the extent  
8           feasible;

9           (A) improve health care delivery and health outcomes, including by  
10          promoting integrated care, care coordination, prevention and wellness, and  
11          quality and efficiency improvement;

12          (B) protect and improve individuals' access to necessary and  
13          evidence-based health care;

14          (C) target reductions in costs to sources of excess cost growth;

15          (D) consider the effects on individuals of any changes in payments to  
16          health care professionals and suppliers;

17          (E) consider the effects of payment reform on health care  
18          professionals; and

19          (F) consider the unique needs of individuals who are eligible for both  
20          Medicare and Medicaid.

1       (b) Beginning on October 1, 2011, the board shall have the following  
2 duties:

3           (1) review and recommend statutory modifications to the following  
4 regulatory duties of the department of banking, insurance, securities, and  
5 health care administration: the hospital budget review process provided in  
6 chapter 221, subchapter 7 of this title and the certificate of need process  
7 provided in chapter 221, subchapter 5 of this title.

8           (2) develop and approve the payment reform pilot projects set forth in  
9 section 9376 of this title to manage total health care costs, improve health care  
10 outcomes, and provide a positive health care experience for patients and health  
11 care professionals.

12           (3) develop methodologies for health care professional cost-containment  
13 targets, global budgets, and uniform payment methods and amounts pursuant  
14 to section 9375 of this title.

15           (4) review and approve recommendations from the commissioner of  
16 banking, insurance, securities, and health care administration on any insurance  
17 rate increases pursuant to 8 V.S.A. chapter 107, taking into consideration  
18 changes in health care delivery, changes in payment methods and amounts, and  
19 other issues at the discretion of the board.

20       (c) Beginning on July 1, 2013, the board shall have the following duties in  
21 addition to the duties described in subsection (b) of this section:

1           (1) establish cost-containment targets and global budgets for each sector  
2 of the health care system.

3           (2) review and approve global payments or capitated payments to  
4 accountable care organizations, health care professionals, or other provider  
5 arrangements.

6           (3) review and approve of any fee-for-service payment amounts  
7 provided outside of the global payment or capitated payment.

8           (4) negotiate with health care professionals pursuant to section 9475 of  
9 this title.

10           (5) provide information and recommendations to the deputy  
11 commissioner of the department of Vermont health access for the Vermont  
12 health benefit exchange established in chapter 18, subchapter 1 of Title 33  
13 necessary to contract with health insurers to provide qualified health benefit  
14 plans in the Vermont health benefit exchange.

15           (6) review and approve, with recommendations from the deputy  
16 commissioner for the Vermont health benefit exchange, the benefit package for  
17 qualified health benefit plans pursuant to chapter 18, subchapter 1 of Title 33.

18           (7) evaluate system-wide performance, including by identifying the  
19 appropriate outcome measures:

20           (A) for utilization of health services;

1           (B) in consultation with the department of health, for quality of  
2 health services and the effectiveness of prevention and health promotion  
3 programs;

4           (C) for cost-containment and limiting the growth in health care  
5 expenditures; and

6           (D) for other measures as determined by the board.

7           (d) Upon implementation of Green Mountain Care, the board shall have the  
8 following duties in addition to the duties described in subsections (b) and (c) of  
9 this section:

10           (1) review and approve, upon recommendation from the agency of  
11 human services, the initial Green Mountain Care benefit package within the  
12 parameters established in chapter 18, subchapter 2 of Title 33.

13           (2) review and approve the Green Mountain Care budget, including any  
14 modifications to the benefit package.

15           (3) recommend appropriation estimates for Green Mountain Care  
16 pursuant to 32 V.S.A. chapter 5.

17           § 9375. PAYMENT AMOUNTS; METHODS

18           (a) It is the intent of the general assembly to ensure reasonable payments to  
19 health care professionals and to eliminate the shift of costs between the payers  
20 of health services by ensuring that the amount paid to health care professionals  
21 is sufficient and distributed equitably.

1       (b) The board shall negotiate payment amounts with health care  
2       professionals, manufacturers of prescribed products, medical supply  
3       companies, and other companies providing health services or health supplies in  
4       order to have a consistent reimbursement amount accepted by these persons.

5       (c) The board shall establish payment methodologies for health services,  
6       including using innovative payment methodologies consistent with any  
7       payment reform pilot projects and with evidence-based practices. The  
8       payment methods shall encourage cost containment; provision of high-quality,  
9       evidence-based health services in an integrated setting; patient  
10       self-management; and healthy lifestyles.

11       § 9376. PAYMENT REFORM; PILOTS

12       (a)(1) The board shall be responsible for developing pilot projects to test  
13       payment reform methodologies as provided in this section. The director of  
14       payment reform shall oversee the development, implementation, and  
15       evaluation of the payment reform pilot projects. Whenever health insurers are  
16       involved, the director shall collaborate with the commissioner of banking,  
17       insurance, securities, and health care administration. The terms used in this  
18       section shall have the same meanings as in chapter 13 of this title.

19       (2) The director of payment reform in the department of Vermont health  
20       access shall convene a broad-based group of stakeholders, including health  
21       care professionals who provide health services, health insurers, professional

1 organizations, community and nonprofit groups, consumers, businesses, school  
2 districts, and state and local governments to advise the director in developing  
3 and implementing the pilot projects.

4 (3) Payment reform pilot projects shall be developed and implemented  
5 to manage the total costs of the health care delivery system in a region,  
6 improve health outcomes for Vermonters, provide a positive health care  
7 experience for patients and health care professionals, and further the following  
8 objectives:

9 (A) payment reform pilot projects should align with the Blueprint for  
10 Health strategic plan and the statewide health information technology plan;

11 (B) health care professionals should coordinate patient care through a  
12 local entity or organization facilitating this coordination or another structure  
13 which results in the coordination of patient care;

14 (C) health insurers, Medicaid, Medicare, and all other payers should  
15 reimburse health care professionals for coordinating patient care through  
16 consistent payment methodologies, which may include a global budget; a  
17 system of cost containment limits, health outcome measures, and patient  
18 satisfaction targets which may include shared savings, risk-sharing, or other  
19 incentives designed to reduce costs while maintaining or improving health  
20 outcomes and patient satisfaction; or another payment method providing an  
21 incentive to coordinate care and control cost growth; and

1           (D) the scope of services in any capitated payment should be broad  
2           and comprehensive, including prescription drugs, diagnostic services, services  
3           received in a hospital, mental health and substance abuse services, and services  
4           from a licensed health care practitioner.

5           (4) In addition to the objectives identified in subdivision (a)(3) of this  
6           section, the design and implementation of payment reform pilot projects may  
7           consider:

8           (A) alignment with the requirements of federal law to ensure the full  
9           participation of Medicare in multipayer payment reform; and

10           (B) with input from long-term care providers, whether to include  
11           home health services and long-term care services as part of capitated  
12           payments.

13           (b) Health insurer participation.

14           (1)(A) Health insurers shall participate in the development of the  
15           payment reform strategic plan for the pilot projects and in the implementation  
16           of the pilot projects, including by providing incentives or fees, as required in  
17           this section. This requirement may be enforced by the department of banking,  
18           insurance, securities, and health care administration to the same extent as the  
19           requirement to participate in the Blueprint for Health pursuant to 8 V.S.A.  
20           § 4088h.

1           (B) The board may establish procedures to exempt or limit the  
2           participation of health insurers offering a stand-alone dental plan or specific  
3           disease or other limited-benefit coverage or participation by insurers with a  
4           minimal number of covered lives as defined by the board, in consultation with  
5           the commissioner of banking, insurance, securities, and health care  
6           administration. Health insurers shall be exempt from participation if the  
7           insurer offers only benefit plans which are paid directly to the individual  
8           insured or the insured's assigned beneficiaries and for which the amount of the  
9           benefit is not based upon potential medical costs or actual costs incurred.

10           (C) After the pilot projects are implemented, health insurers shall  
11           have the same appeal rights as provided in section 706 of this title for  
12           participation in the Blueprint for Health.

13           (2) In the event that the secretary of human services is denied  
14           permission from the Centers for Medicare and Medicaid Services to include  
15           financial participation by Medicare in the pilot projects, health insurers shall  
16           not be required to cover the costs associated with individuals covered by  
17           Medicare.

18           (c) To the extent required to avoid federal antitrust violations, the board  
19           shall facilitate and supervise the participation of health care professionals,  
20           health care facilities, and insurers in the planning and implementation of the  
21           payment reform pilot projects, including by creating a shared incentive pool if



1 appropriate. The department shall ensure that the process and implementation  
2 include sufficient state supervision over these entities to comply with federal  
3 antitrust provisions.

4 (d) The board or designee shall apply for grant funding, if available, for the  
5 design and implementation of the pilot projects described in this section.

6 (e) The first pilot project shall become operational no later than January 1,  
7 2012, and two or more additional pilot projects shall become operational no  
8 later than July 1, 2012.

9 § 9377. AGENCY COOPERATION

10 The secretary of administration shall ensure that the Vermont health reform  
11 board has access to data and analysis held by any executive branch agency  
12 which is necessary to carry out the board's duties as described in this chapter.

13 § 9378. RULES

14 The board may adopt rules pursuant to chapter 25 of Title 3 as needed to  
15 carry out the provisions of this chapter.

1                                   \* \* \* Public-Private Single-Payer System \* \* \*

2       Sec. 4. 33 V.S.A. chapter 18 is added to read

3                                   CHAPTER 18. PUBLIC-PRIVATE SINGLE-PAYER SYSTEM

4                                   Subchapter 1. Vermont Health Benefit Exchange

5       § 1801. PURPOSE

6           (a) It is the intent of the general assembly to establish a Vermont health  
7       benefit exchange which meets the policy established in 18 V.S.A. § 9401 and,  
8       to the extent allowable under federal law or a waiver of federal law, becomes  
9       the mechanism to create a single-payer health care system.

10          (b) The purpose of the Vermont health benefit exchange is to facilitate the  
11       purchase of affordable, qualified health plans in the individual and group  
12       markets in this state in order to reduce the number of uninsured and  
13       underinsured; to reduce disruption when individuals lose employer-based  
14       insurance; to reduce administrative costs in the insurance market; to promote  
15       health, prevention, and healthy lifestyles by individuals; and to improve quality  
16       of health care.

17       § 1802. DEFINITIONS

18          For purposes of this subchapter:

19               (1) “Affordable Care Act” means the federal Patient Protection and  
20       Affordable Care Act (Public Law 111-148), as amended by the federal Health

1 Care and Education Reconciliation Act of 2010 (Public Law 111-152), and as  
2 further amended.

3 (2) “Deputy commissioner” means the deputy commissioner of the  
4 department of Vermont health access for the Vermont health benefit exchange.

5 (3) “Health benefit plan” means a policy, contract, certificate, or  
6 agreement offered or issued by a health insurer to provide, deliver, arrange for,  
7 pay for, or reimburse any of the costs of health services. This term does not  
8 include coverage only for accident or disability income insurance, liability  
9 insurance, coverage issued as a supplement to liability insurance, workers’  
10 compensation or similar insurance, automobile medical payment insurance,  
11 credit-only insurance, coverage for on-site medical clinics, or other similar  
12 insurance coverage where benefits for health services are secondary or  
13 incidental to other insurance benefits as provided under the Affordable Care  
14 Act. The term also does not include stand-alone dental or vision benefits;  
15 long-term care insurance; specific disease or other limited benefit coverage,  
16 Medicare supplemental health benefits, Medicare Advantage plans, and other  
17 similar benefits excluded under the Affordable Care Act.

18 (4) “Health insurer” shall have the same meaning as in 18 V.S.A.  
19 § 9402.

20 (5) “Qualified employer” means:

1           (A) an entity which employed an average of not more than 100  
2 employees during the preceding calendar year and which:

3           (i) has its principal place of business in this state and elects to  
4 provide coverage for its eligible employees through the Vermont health benefit  
5 exchange, regardless of where an employee resides; or

6           (ii) elects to provide coverage through the Vermont health benefit  
7 exchange for all of its eligible employees who are principally employed in this  
8 state.

9           (B) After January 1, 2017, the term “qualified employer” shall  
10 include employers who meet these requirements regardless of size.

11           (6) “Qualified health benefit plan” means a health benefit plan which  
12 meets the requirements set forth in section 1806 of this title.

13           (7) “Qualified individual” means an individual, including a minor, who  
14 is a Vermont resident and, at the time of enrollment:

15           (A) is not incarcerated, or is only incarcerated awaiting disposition of  
16 charges; and

17           (B) is, or is reasonably expected to be during the time of enrollment,  
18 a citizen or national of the United States or a lawfully present immigrant in the  
19 United States as defined by federal law.

1     § 1803. VERMONT HEALTH BENEFIT EXCHANGE

2           (a)(1) The department of Vermont health access shall establish the  
3     Vermont health benefit exchange, which shall be administered by the  
4     department in consultation with the advisory board established in section 402  
5     of this title.

6           (2) The Vermont health benefit exchange shall be considered a division  
7     within the department of Vermont health access and shall be headed by a  
8     deputy commissioner as provided in chapter 53 of Title 3.

9           (b)(1)(A) The Vermont health benefit exchange shall provide qualified  
10    individuals and qualified employers with qualified health plans with effective  
11    dates beginning on or before January 1, 2014. The Vermont health benefit  
12    exchange may contract with qualified entities or enter into intergovernmental  
13    agreements to facilitate the functions provided by the Vermont health benefit  
14    exchange.

15           (B) Prior to contracting with a health insurer, the Vermont health  
16    benefit exchange shall consider the insurer's historic rate increase information  
17    required under section 1806 of this title, along with the information and the  
18    recommendations provided to the Vermont health benefit exchange by the  
19    commissioner of banking, insurance, securities, and health care administration  
20    under section 2794(b)(1)(B) of the federal Public Health Service Act.

1           (2) To the extent allowable under federal law, the Vermont health  
2           benefit exchange may offer health benefits to populations in addition to those  
3           eligible under Subtitle D of Title I of the Affordable Care Act, including:

4                   (A) comprehensive health benefits to individuals and employers who  
5                   are not qualified individual or qualified employers as defined by this  
6                   subchapter and by the Affordable Care Act;

7                   (B) Medicaid benefits to individuals who are eligible, upon approval  
8                   by the Centers for Medicare and Medicaid Services and provided that  
9                   including these individuals in the health benefit exchange would not reduce  
10                  their Medicaid benefits;

11                  (C) Medicare benefits to individuals who are eligible, upon approval  
12                  by the Centers for Medicare and Medicaid Services and provided that  
13                  including these individuals in the health benefit exchange would not reduce  
14                  their Medicare benefits; and

15                   (D) state employees and municipal employees.

16           (3) To the extent allowable under federal law, the Vermont health  
17           benefit exchange may offer health benefits to employees for injuries arising out  
18           of or in the course of employment in lieu of medical benefits provided pursuant  
19           to chapter 9 of Title 21 (workers' compensation).

20                   (c) If the Vermont health benefit exchange is required by the secretary of  
21                   the U.S. Department of Health and Human Services to contract with more than

1 one health insurer, the Vermont health benefit exchange shall determine the  
2 appropriate method to provide a unified, simplified claims administration,  
3 benefit management, and billing system for any health insurer offering a  
4 qualified health benefit plan. The Vermont health benefit exchange may offer  
5 this service to other health insurers, workers' compensation insurers,  
6 employers, or other entities in order to simplify administrative requirements for  
7 health benefits.

8 (d) The Vermont health benefit exchange may enter into  
9 information-sharing agreements with federal and state agencies and other state  
10 exchanges to carry out its responsibilities under this subchapter provided such  
11 agreements include adequate protections with respect to the confidentiality of  
12 the information to be shared and provided such agreements comply with all  
13 applicable state and federal laws and regulations.

14 § 1804. QUALIFIED EMPLOYERS

15 (a) A qualified employer shall be an employer who, on at least 50 percent  
16 of its working days during the preceding calendar quarter, employed at least  
17 one and no more than 100 employees, and the term "qualified employer"  
18 includes self-employed persons. Calculation of the number of employees of a  
19 qualified employer shall not include a part-time employee who works less than  
20 30 hours per week.

1       (b) An employer with 100 or fewer employees that offers a qualified health  
2       benefit plan to its employees through the Vermont health benefit exchange  
3       may continue to participate in the exchange even if the employer's size grows  
4       beyond 100 employees as long as the employer continuously makes qualified  
5       health benefit plans in the Vermont health benefit exchange available to its  
6       employees.

7       § 1805. DUTIES AND RESPONSIBILITIES

8       The Vermont health benefit exchange shall have the following duties and  
9       responsibilities consistent with the Affordable Care Act:

10       (1) offer coverage for health services through qualified health benefit  
11       plans, including by creating a process for:

12               (A) the certification, decertification, and recertification of qualified  
13       health benefit plans as described in section 1806 of this title;

14               (B) enrolling individuals in qualified health benefit plans, including  
15       through open enrollment periods as provided in the Affordable Care Act and  
16       ensuring that individuals may transfer coverage between qualified health  
17       benefit plans and other sources of coverage as seamlessly as possible;

18               (C) collecting premium payments made for qualified health benefit  
19       plans from employers and individuals on a pretax basis, including collecting  
20       premium payments from multiple employers of one individual for a single plan  
21       covering that individual; and



1           (D) creating a simplified and uniform system for the administration  
2 of health benefits.

3           (2) Determining eligibility for and enrolling individuals in Medicaid,  
4 Dr. Dynasaur, VPharm, and VermontRx pursuant to chapter 19 of this title.

5           (3) Creating and maintaining consumer assistance tools, including a  
6 website through which enrollees and prospective enrollees of qualified health  
7 plans may obtain standardized comparative information on such plans and a  
8 toll-free telephone hotline to respond to requests for assistance.

9           (4) Creating standardized forms and formats for presenting health  
10 benefit options in the Vermont health benefit exchange, including the use of  
11 the uniform outline of coverage established under section 2715 of the federal  
12 Public Health Services Act.

13           (5) Assigning a quality and wellness rating to each qualified health plan  
14 offered through the Vermont health benefit exchange and determining each  
15 qualified health plan's level of coverage in accordance with regulations issued  
16 by the U.S. Department of Health and Human Services.

17           (6) Determining enrollee premiums and subsidies as required by the  
18 secretary of the U.S. Treasury or of the U.S. Department of Health and Human  
19 Services and informing consumers of eligibility for premiums and subsidies,  
20 including by providing an electronic calculator to determine the actual cost of  
21 coverage after application of any premium tax credit under section 36B of the

1 Internal Revenue Code of 1986 and any cost-sharing reduction under section  
2 1402 of the Affordable Care Act.

3 (7) Transferring to the federal secretary of the Treasury the name and  
4 taxpayer identification number of each individual who was an employee of an  
5 employer but who was determined to be eligible for the premium tax credit  
6 under section 36B of the Internal Revenue Code of 1986 for the following  
7 reasons:

8 (A) The employer did not provide minimum essential coverage; or

9 (B) The employer provided the minimum essential coverage, but it  
10 was determined under section 36B(c)(2)(C) of the Internal Revenue Code to be  
11 either unaffordable to the employee or not to provide the required minimum  
12 actuarial value.

13 (8) Performing duties required by the secretary of the U.S. Department  
14 of Health and Human Services or the secretary of the Treasury related to  
15 determining eligibility for the individual responsibility requirement  
16 exemptions, including:

17 (A) Granting a certification attesting that an individual is exempt  
18 from the individual responsibility requirement or from the penalty for violating  
19 that requirement, if there is no affordable qualified health plan available  
20 through the Vermont health benefit exchange or the individual's employer for  
21 that individual or if the individual meets the requirements for any exemption

1 from the individual responsibility requirement or from the penalty pursuant to  
2 section 5000A of the Internal Revenue Code of 1986; and

3 (B) transferring to the federal secretary of the Treasury a list of the  
4 individuals who are issued a certification under subdivision (8)(A) of this  
5 section, including the name and taxpayer identification number of each  
6 individual.

7 (9)(A) Transferring to the federal secretary of the Treasury the name and  
8 taxpayer identification number of each individual who notifies the Vermont  
9 health benefit exchange that he or she has changed employers and of each  
10 individual who ceases coverage under a qualified health plan during a plan  
11 year and the effective date of that cessation; and

12 (B) Communicating to each employer the name of each of its  
13 employees and the effective date of the cessation reported to the Treasury  
14 under this subdivision.

15 (10) Establishing a navigator program as described in section 1807 of  
16 this title.

17 (11) Reviewing the rate of premium growth within and outside of the  
18 Vermont health benefit exchange.

19 (12) Crediting the amount of any free choice voucher to the monthly  
20 premium of the plan in which a qualified employee is enrolled and collecting  
21 the amount credited from the offering employer.

1           (13) Providing consumers with satisfaction surveys and other  
2           mechanisms for evaluating and informing the deputy commissioner and the  
3           commissioner of banking, insurance, securities, and health care administration  
4           of the performance of qualified health benefit plans.

5           (14) Ensuring consumers have easy and simple access to the relevant  
6           grievance and appeals processes pursuant to 8 V.S.A. chapter 107 and 3 V.S.A.  
7           § 3090 (human services board).

8           (15) Consulting with the advisory board established in section 402 of  
9           this title to obtain information and advice as necessary to fulfill the duties  
10           outlined in this subchapter.

11           § 1806. QUALIFIED HEALTH BENEFIT PLANS

12           (a) Prior to contracting with a qualified health benefit plan, the deputy  
13           commissioner shall determine that making the plan available through the  
14           Vermont health benefit exchange is in the best interest of individuals and  
15           qualified employers in this state.

16           (b) A qualified health benefit plan shall provide the following benefits:

17           (1)(A) The essential benefits package required by section 1302(a) of the  
18           Affordable Care Act and any additional benefits required by the deputy  
19           commissioner by rule after consultation with the advisory board established in  
20           section 402 of this title and after approval from the Vermont health reform  
21           board established in chapter 220 of Title 18.

1           (B) Notwithstanding subdivision (1)(A) of this subsection, a health  
2           insurer may offer a plan that provides more limited dental benefits if such plan  
3           meets the requirements of section 9832(c)(2)(A) of the Internal Revenue Code  
4           and provides pediatric dental benefits meeting the requirements of section  
5           1302(b)(1)(J) of the Affordable Care Act either separately or in conjunction  
6           with a qualified health plan.

7           (2) At least the silver level of coverage as defined by section 1302 of the  
8           Affordable Care Act and the cost-sharing limitations for individuals provided  
9           in section 1302 of the Affordable Care Act, as well as any more restrictive  
10           requirements specified by the deputy commissioner by rule after consultation  
11           with the advisory board established in section 402 of this title and after  
12           approval from the Vermont health reform board established in chapter 220 of  
13           Title 18.

14           (3) For qualified health benefit plans offered to employers, a deductible  
15           which meets the limitations provided in section 1302 of the Affordable Care  
16           Act and any more restrictive requirements required by the deputy  
17           commissioner by rule after consultation with the advisory board and after  
18           approval from the Vermont health reform board established in chapter 220 of  
19           Title 18.

20           (c) A qualified health benefit plan shall meet the following minimum  
21           prevention, quality, and wellness requirements:

1           (1) standards for marketing practices, network adequacy, essential  
2 community providers in underserved areas, accreditation, quality  
3 improvement, and information on quality measures for health benefit plan  
4 performance as provided in section 1311 of the Affordable Care Act and more  
5 restrictive requirements provided by 8 V.S.A. chapter 107;

6           (2) quality and wellness standards as specified in rule by the deputy  
7 commissioner, after consultation with the commissioners of health and of  
8 banking, insurance, securities, and health care administration and with the  
9 advisory board established in section 402 of this title; and

10           (3) standards for participation in the Blueprint for Health as provided in  
11 18 V.S.A. chapter 13.

12           (d) A qualified health benefit plan shall provide uniform enrollment forms  
13 and descriptions of coverage as determined by the deputy commissioner and  
14 the commissioner of banking, insurance, securities, and health care  
15 administration.

16           (e)(1) A qualified health benefit plan shall comply with the following  
17 insurance and consumer information requirements:

18                   (A)(i) Obtain premium approval through the rate review process  
19 provided in 8 V.S.A. chapter 107; and

20                   (ii) Submit to the commissioner of banking, insurance, securities,  
21 and health care administration a justification for any premium increase before

1 implementation of that increase and prominently post this information on the  
2 health insurer's website.

3 (B) Offer at least one qualified health plan at the silver level and at  
4 least one qualified health plan at the gold level, as defined in section 1302 of  
5 the Affordable Care Act.

6 (C) Charge the same premium rate for each qualified health plan  
7 without regard to whether the plan is offered through the Vermont health  
8 benefit exchange and without regard to whether the plan is offered directly  
9 from the carrier or through an insurance agent.

10 (D) Provide accurate and timely disclosure of information to the  
11 public and to the Vermont health benefit exchange relating to claims denials,  
12 enrollment data, rating practices, out-of-network coverage, enrollee and  
13 participant rights provided by Title I of the Affordable Care Act, and other  
14 information as required by the deputy commissioner or by the commissioner of  
15 banking, insurance, securities, and health care administration.

16 (E) Provide information in a timely manner to individuals, upon  
17 request, regarding the cost-sharing amounts for that individual's health benefit  
18 plan.

19 (2) A qualified health benefit plan shall comply with all other insurance  
20 requirements for health insurers as provided in 8 V.S.A. chapter 107, including

1 licensure or solvency requirements, and as specified by the commissioner of  
2 banking, insurance, securities, and health care administration.

3 (f) The Vermont health benefit exchange shall not exclude a health benefit  
4 plan:

5 (1) on the basis that the plan is a fee-for-service plan;

6 (2) through the imposition of premium price controls by the Vermont  
7 health benefit exchange; or

8 (3) on the basis that the health benefit plan provides treatments  
9 necessary to prevent patients' deaths in circumstances the Vermont health  
10 benefit exchange determines are inappropriate or too costly.

11 § 1807. NAVIGATORS

12 (a) The Vermont health benefit exchange shall establish a navigator  
13 program to assist individuals and employers in enrolling in a qualified health  
14 benefit plan offered under the Vermont health benefit exchange. The Vermont  
15 health benefit exchange shall select individuals and entities qualified to serve  
16 as navigators and shall award grants to navigators for the performance of their  
17 duties.

18 (b) Navigators shall have the following duties:

19 (1) Conduct public education activities to raise awareness of the  
20 availability of qualified health plans;



1           (2) Distribute fair and impartial information concerning enrollment in  
2 qualified health plans and concerning the availability of premium tax credits  
3 and cost-sharing reductions;

4           (3) Facilitate enrollment in qualified health plans, Medicaid,  
5 Dr. Dynasaur, VPharm, and VermontRx;

6           (4) Provide referrals to the office of health care ombudsman and any  
7 other appropriate agency for any enrollee with a grievance, complaint, or  
8 question regarding his or her health benefit plan, coverage, or a determination  
9 under that plan or coverage;

10          (5) Provide information in a manner that is culturally and linguistically  
11 appropriate to the needs of the population being served by the Vermont health  
12 benefit exchange; and

13          (6) Distribute information to health care professionals, community  
14 organizations, and others to facilitate the enrollment of individuals who are  
15 eligible for Medicaid, Dr. Dynasaur, VPharm, VermontRx, or the Vermont  
16 health benefit exchange in order to ensure that all eligible individuals are  
17 enrolled.

18       § 1808. FINANCIAL INTEGRITY

19       (a) The Vermont health benefit exchange shall:

20           (1) Keep an accurate accounting of all activities, receipts, and  
21 expenditures and submit this information annually as required by federal law;

1           (2) Cooperate with the secretary of the U.S. Department of Health and  
2           Human Services or the inspector general of the U.S. Department of Health and  
3           Human Services in any investigation into the affairs of the Vermont health  
4           benefit exchange, examination of the properties and records of the Vermont  
5           health benefit exchange, or requirement for periodic reports in relation to the  
6           activities undertaken by the Vermont health benefit exchange.

7           (b) In carrying out its activities under this subchapter, the Vermont health  
8           benefit exchange shall not use any funds intended for the administrative and  
9           operational expenses of the Vermont health benefit exchange for staff retreats,  
10           promotional giveaways, excessive executive compensation, or promotion of  
11           federal or state legislative or regulatory modifications.

12           § 1809. PUBLICATION OF COSTS

13           The Vermont health benefit exchange shall publish the average costs of  
14           licensing, regulatory fees, and any other payments required by the exchange  
15           and shall publish the administrative costs of the exchange on a website  
16           intended to educate consumers about such costs. This information shall  
17           include information on monies lost to waste, fraud, and abuse.

18           § 1810. RULES

19           The secretary of human services may adopt rules pursuant to chapter 25 of  
20           Title 3 as needed to carry out the duties and functions established in this  
21           subchapter.

1                                    Subchapter 2. Green Mountain Care

2                    § 1821. PURPOSE

3                    The purpose of Green Mountain Care is to provide comprehensive,  
4                    affordable, high-quality health care coverage for all Vermont residents in a  
5                    seamless manner regardless of income, assets, health status, or availability of  
6                    other health insurance. Green Mountain Care shall contain costs: by providing  
7                    incentives to residents to avoid preventable health conditions, promote health,  
8                    and avoid unnecessary emergency room visits; by innovative payment  
9                    mechanisms to health care professionals, such as global payments; and by  
10                   encouraging the management of health services through the Blueprint for  
11                   Health.

12                   § 1822. DEFINITIONS

13                   For purposes of this subchapter:

14                    (1) “Agency” means the agency of human services.

15                    (2) “CHIP funds” means federal funds available under Title XXI of the  
16                   Social Security Act.

17                    (3) “Chronic care” means health services provided by a health care  
18                   professional for an established clinical condition that is expected to last one  
19                   year or more and that requires ongoing clinical management, health services  
20                   that attempt to restore the individual to highest function and that minimize the  
21                   negative effects of the condition and prevent complications related to chronic

1 conditions. Examples of chronic conditions include diabetes, hypertension,  
2 cardiovascular disease, cancer, asthma, pulmonary disease, substance abuse,  
3 mental illness, spinal cord injury, and hyperlipidemia.

4 (4) “Health care professional” means an individual, partnership,  
5 corporation, facility, or institution licensed or certified or authorized by law to  
6 provide professional health care services.

7 (5) “Health service” means any medically necessary treatment or  
8 procedure to maintain, diagnose, or treat an individual’s physical or mental  
9 condition, including services ordered by a health care professional and  
10 medically necessary services to assist in activities of daily living.

11 (6) “Hospital” shall have the same meaning as in 18 V.S.A. § 1902 and  
12 may include hospitals located out of the state.

13 (7) “Preventive care” means health services provided by health care  
14 professionals to identify and treat asymptomatic individuals who have  
15 developed risk factors or preclinical disease, but in whom the disease is not  
16 clinically apparent, including immunizations and screening, counseling,  
17 treatment, and medication determined by scientific evidence to be effective in  
18 preventing or detecting a condition.

19 (8) “Primary care” means health services provided by health care  
20 professionals specifically trained for and skilled in first-contact and continuing  
21 care for individuals with signs, symptoms, or health concerns, not limited by

1 problem origin, organ system, or diagnosis, and shall include prenatal care and  
2 mental health and substance abuse treatment.

3 (9) “Secretary” means the secretary of human services.

4 (10) “Smart card” means a card to authenticate patient identity which,  
5 consistent with the privacy and security standards provided in the state’s health  
6 information technology plan established under 18 V.S.A. chapter 219, enables  
7 a health care professional or provider to access patients’ health records and  
8 facilitates payment for health services.

9 (11) “Vermont resident” means an individual domiciled in Vermont as  
10 evidenced by an intent to maintain a principal dwelling place in Vermont  
11 indefinitely and to return to Vermont if temporarily absent, coupled with an act  
12 or acts consistent with that intent.

13 § 1823. ELIGIBILITY

14 (a) Upon implementation, all Vermont residents shall be eligible for Green  
15 Mountain Care. The agency shall establish standards for the verification of  
16 residency.

17 (b) An individual may enroll in Green Mountain Care regardless of  
18 whether the individual’s employer offers health insurance for which the  
19 individual is eligible.

1       (c) The agency shall establish a procedure to enroll residents and shall  
2       provide each with a smart card that may be used by health care professionals  
3       for payment.

4       (d)(1) The agency shall establish by rule a process to allow health care  
5       professionals to presume an individual is eligible based on the information  
6       provided on a simplified application.

7       (2) After submission of the application, the agency shall collect  
8       additional information as necessary to determine whether Medicaid or CHIP  
9       funds may be applied toward the cost of the health services provided, but shall  
10       provide payment for any health services received by the individual from the  
11       time the application is submitted.

12       (e) Vermont residents who are temporarily out of the state on a short-term  
13       basis and who intend to return and reside in Vermont shall remain eligible for  
14       Green Mountain Care while outside Vermont.

15       (f) A nonresident visiting Vermont, or his or her insurer, shall be billed for  
16       all services received. The agency may enter into intergovernmental  
17       arrangements or contracts with other states and countries to provide reciprocal  
18       coverage for temporary visitors.

19       (g) An employer with an existing retiree benefit program may elect to  
20       provide retiree benefits through Green Mountain Care. However, if an  
21       employer does not elect to provide retiree benefits through Green Mountain

1 Care, Green Mountain Care shall be the secondary payer to the retiree's health  
2 benefit plan.

3 (h) Green Mountain Care shall maintain a robust and adequate network of  
4 health care professionals, including mental health professionals.

5 § 1824. HEALTH BENEFITS

6 (a)(1) Green Mountain Care shall provide coverage at least as  
7 comprehensive as the essential benefit package provided for the Vermont  
8 health benefit exchange established in subchapter 1 of this chapter, which shall  
9 include primary care, preventive care, chronic care, acute episodic care, and  
10 hospital services. The Vermont health reform board established in 18 V.S.A.  
11 chapter 220 shall approve the scope of the benefit package as part of its review  
12 of the Green Mountain Care budget.

13 (2) If funds allow, Green Mountain Care shall provide a basic dental and  
14 vision benefit modeled on common benefits offered in stand-alone dental and  
15 vision plans available in this state.

16 (b) Green Mountain Care shall include cost-sharing and out-of-pocket  
17 limitations as determined by the Vermont health reform board, after  
18 recommendations from the agency, as part of its review of the Green Mountain  
19 Care budget. There shall be a waiver of the cost-sharing requirement for  
20 chronic care for individuals participating in chronic care management and for  
21 primary and preventive care.

1       (c)(1) For individuals eligible for Medicaid, the benefit package shall  
2       include the scope of benefits provided to these individuals on January 1, 2014,  
3       except that, consistent with federal law, the Vermont health reform board may  
4       modify benefits to these individuals; provided that individuals whose benefits  
5       are paid for with Medicaid or CHIP funds shall receive, at a minimum, the  
6       Green Mountain Care benefit package.

7       (2) For children eligible for benefits paid for with Medicaid funds, the  
8       benefit package shall include early and periodic screening, diagnosis, and  
9       treatment services as defined under federal law.

10       (3) For individuals eligible for Medicare, the benefit package shall  
11       include, at a minimum, the scope of benefits provided to these individuals on  
12       January 1, 2014.

13       § 1825. BLUEPRINT FOR HEALTH

14       (a) All individuals enrolled in Green Mountain Care shall have a primary  
15       health care professional who is involved with the Blueprint for Health  
16       established in 18 V.S.A. chapter 13, which includes patient-centered medical  
17       homes and multi-disciplinary community health teams to support  
18       well-coordinated health services. The agency shall determine a method to  
19       approve a specialist as a patient's primary health care professional for the  
20       purposes of establishing a medical home for the patient.



1       (b) The Blueprint for Health established in 18 V.S.A. chapter 13 shall be  
2 integrated with Green Mountain Care.

3       § 1826. ADMINISTRATION; ENROLLMENT

4       (a) The agency may, under an open bidding process, solicit and receive  
5 bids from insurance carriers or third-party administrators for administration of  
6 certain elements of Green Mountain Care.

7       (b)(1) Nothing in this subchapter shall require an individual covered by  
8 health insurance to terminate that insurance.

9       (2) Notwithstanding the provisions of subdivision (1) of this subsection,  
10 after implementation of Green Mountain Care, private insurance companies  
11 shall be prohibited from selling health insurance policies in Vermont that cover  
12 services also covered by Green Mountain Care.

13       (c) An individual may elect to maintain supplemental health insurance if  
14 the individual so chooses, provided that after implementation of Green  
15 Mountain Care, the supplemental insurance shall cover only services that are  
16 not also covered by Green Mountain Care.

17       (d) Except for cost-sharing, Vermonters shall not be billed any additional  
18 amount for health services covered by Green Mountain Care.

19       (e) The agency shall seek permission from the Centers for Medicare and  
20 Medicaid Services to be the administrator for the Medicare program in  
21 Vermont. If the agency is unsuccessful in obtaining such permission, Green

1 Mountain Care shall be the secondary payer with respect to any health service  
2 that may be covered in whole or in part by Title XVIII of the Social Security  
3 Act (Medicare).

4 (f) Green Mountain Care shall be the secondary payer with respect to any  
5 health service that may be covered in whole or in part by any other health  
6 benefit plan funded solely with federal funds, such as federal health benefit  
7 plans offered by the Veterans' Administration, by the military, or to federal  
8 employees.

9 (g) The agency shall seek a waiver under Section 1115 of the Social  
10 Security Act to include Medicaid and under Section 2107(e)(2)(A) of the  
11 Social Security Act to include SCHIP in Green Mountain Care. If the agency  
12 is unsuccessful in obtaining one or both of these waivers, Green Mountain  
13 Care shall be the secondary payer with respect to any health service that may  
14 be covered in whole or in part by Title XIX of the Social Security Act  
15 (Medicaid) or Title XXI of the Social Security Act (CHIP), as applicable.

16 (h) Any prescription drug coverage offered by Green Mountain Care shall  
17 be consistent with the standards and procedures applicable to the pharmacy  
18 best practices and cost control program established in sections 1996 and 1998  
19 of this title and the state drug formulary established in chapter 91, subchapter 4  
20 of Title 18.

1        (i) The agency shall make available the necessary information, forms,  
2        access to eligibility or enrollment computer systems, and billing procedures to  
3        health care professionals to ensure immediate enrollment for individuals in  
4        Green Mountain Care at the point of service or treatment.

5        (j) An individual aggrieved by an adverse decision of the agency or plan  
6        administrator may appeal to the human services board as provided in 3 V.S.A.  
7        § 3090.

8        § 1827. BUDGET PROPOSAL; COST-CONTAINMENT

9        For each state fiscal year, the agency shall develop a budget for Green  
10       Mountain Care based on the payment methodologies, payment amounts, and  
11       cost-containment targets established by the Vermont health reform board. The  
12       agency shall propose its budget for Green Mountain Care to the Vermont  
13       health reform board at such time as required by the board for its consideration.

14       § 1828. GREEN MOUNTAIN CARE FUND

15       (a) The Green Mountain Care fund is established in the state treasury as a  
16       special fund to be the single source to finance health care coverage for all  
17       Vermonters.

18       (b) Into the fund shall be deposited:

19            (1) transfers or appropriations from the general fund, authorized by the  
20        general assembly;

1           (2) if authorized by a waiver from federal law, federal funds for  
2           Medicaid, Medicare, and the Vermont health benefit exchange established in  
3           chapter 18, subchapter 1 of this title; and

4           (3) the proceeds from grants, donations, contributions, taxes, and any  
5           other sources of revenue as may be provided by statute or by rule.

6           (c) The fund shall be administered pursuant to chapter 7, subchapter 5 of  
7           Title 32, except that interest earned on the fund and any remaining balance  
8           shall be retained in the fund. The agency shall maintain records indicating the  
9           amount of money in the fund at any time.

10          (d) All monies received by or generated to the fund shall be used only for  
11          the administration and delivery of health services covered by Green Mountain  
12          Care as provided in this subchapter.

13          § 1829. IMPLEMENTATION

14          Green Mountain Care shall be implemented upon receipt of a waiver  
15          pursuant to Section 1332 of the Affordable Care Act. As soon as available  
16          under federal law, the secretary of administration shall seek a waiver to allow  
17          the state to suspend operation of the Vermont health benefit exchange and to  
18          enable Vermont to receive the appropriate federal fund contribution in lieu of  
19          the federal premium tax credits, cost-sharing subsidies, and small business tax  
20          credits provided in the Affordable Care Act. The secretary may seek a waiver

1 from other provisions of the Affordable Care Act as necessary to ensure the  
2 operation of Green Mountain Care.

3 Sec. 5. 33 V.S.A. § 401 is amended to read:

4 § 401. COMPOSITION OF DEPARTMENT

5 The department of Vermont health access, created under 3 V.S.A. § 3088,  
6 shall consist of the commissioner of Vermont health access, the medical  
7 director, a health care eligibility unit; and all divisions within the department,  
8 including the divisions of managed care; health care reform; the Vermont  
9 health benefit exchange; and Medicaid policy, fiscal, and support services.

10 Sec. 6. TRANSFER OF POSITIONS; HEALTH CARE ELIGIBILITY

11 UNIT

12 Effective October 1, 2011, the secretary of administration shall transfer to  
13 and place under the supervision of the commissioner of Vermont health access  
14 all employees, professional and support staff, consultants, positions, and all  
15 balances of all appropriation amounts for personal services and operating  
16 expenses for the administration of health care eligibility currently contained in  
17 the department for children and families.

1           \* \* \* Consumer and Health Care Professional Advisory Board \* \* \*

2           Sec. 7. 33 V.S.A. § 402 is added to read:

3           § 402. CONSUMER AND HEALTH CARE PROFESSIONAL ADVISORY  
4           BOARD

5           (a)(1) A consumer and health care professional advisory board is created  
6           for the purpose of advising the commissioner of Vermont health access with  
7           respect to policy development and program administration for the Vermont  
8           health benefit exchange, Medicaid, the Vermont health access plan, VPharm,  
9           and VermontRx.

10          (2) The board shall have an opportunity to review and comment upon  
11          agency policy initiatives pertaining to quality improvement initiatives and to  
12          health care benefits and eligibility for individuals receiving services through  
13          Medicaid, programs funded with Medicaid funds under a Section 1115 waiver,  
14          or the Vermont health benefit exchange. It also shall have the opportunity to  
15          comment on proposed rules prior to commencement of the rulemaking process  
16          pursuant to chapter 25 of Title 3 and on waiver or waiver amendment  
17          applications prior to submission to the Centers for Medicare and Medicaid  
18          Services.

19          (3) Prior to the annual budget development process, the department of  
20          Vermont health access shall engage the advisory committee in setting

1 priorities, including consideration of scope of benefits, beneficiary eligibility,  
2 funding outlook, financing options, and possible budget recommendations.

3 (b) The advisory committee shall make policy recommendations on  
4 proposals of the department of Vermont health access to the department, the  
5 health access oversight committee, the senate committee on health and welfare,  
6 and the house committees on health care and on human services. When the  
7 general assembly is not in session, the commissioner shall respond in writing  
8 to these recommendations, a copy of which shall be provided to each of the  
9 legislative committees of jurisdiction.

10 (c) During the legislative session, the commissioner shall provide the  
11 committee at regularly scheduled meetings with updates on the status of policy  
12 and budget proposals.

13 (d) The commissioner shall convene the advisory committee at least six  
14 times during each calendar year.

15 (e)(1) At least one-third of the members of the advisory committee shall be  
16 recipients of Medicaid, VHAP, VPharm, VermontRx, or enrollees in the  
17 Vermont health benefit exchange. Such members shall receive per diem  
18 compensation and reimbursement of expenses pursuant to 32 V.S.A. § 1010,  
19 including costs of travel, child care, personal assistance services, and any other  
20 service necessary for participation on the committee and approved by the  
21 commissioner.

1           (2) The commissioner shall ensure broad representation from health care  
2           professionals.

3           (f) The commissioner shall appoint members of the advisory committee,  
4           who shall serve staggered three-year terms. The commissioner may remove  
5           members of the committee who fail to attend three consecutive meetings and  
6           may appoint replacements.

7                                      \* \* \* Planning Initiatives \* \* \*

8           Sec. 8. INTEGRATION PLAN

9           No later than January 15, 2012, the secretary of administration or designee  
10           shall make recommendations to the house committee on health care and the  
11           senate committee on health and welfare on the following issues:

12           (1) How to fully integrate or align Medicaid, Medicare, private  
13           insurance, associations, state employees, and municipal employees into or with  
14           the Vermont health benefit exchange and Green Mountain Care established in  
15           chapter 18 of Title 33, including:

16           (A) Whether it is necessary to establish a basic health program for  
17           individuals with incomes above 133 percent of the federal poverty level (FPL)  
18           and at or below 200 percent of FPL pursuant to Section 1331 of the Patient  
19           Protection and Affordable Care Act (Public Law 111-148), as amended by the  
20           federal Health Care and Education Reconciliation Act of 2010 (Public Law



1 111-152), and as further amended (“Affordable Care Act”), to ensure that the  
2 health coverage is affordable for this population.

3 (B) The statutory changes necessary to integrate the private insurance  
4 markets with the Vermont health benefit exchange, including whether to  
5 impose a moratorium on the issuance of new association policies prior to 2014,  
6 as well as whether to continue exemptions for associations pursuant to  
7 8 V.S.A. § 4080a(h)(3) after implementation of the Vermont health benefit  
8 exchange and if so, what criteria to use.

9 (C) In consultation with the Vermont health reform board, the design  
10 of a common benefit package for the Vermont health benefit exchange. When  
11 creating the common benefit package, the secretary shall compare the essential  
12 benefits package defined under federal regulations implementing the  
13 Affordable Care Act with Vermont’s insurance mandates, consider the  
14 affordability of cost-sharing both with and without the cost-sharing subsidy  
15 provided under federal regulations implementing the Affordable Care Act, and  
16 determine the feasibility and appropriate design of cost-sharing amounts which  
17 provide an incentive to patients to seek evidence-based health interventions  
18 and to avoid health services with less proven effectiveness.

19 (2) Once Green Mountain Care is implemented, whether to allow  
20 employers and individuals to purchase coverage for supplemental health

1 services from Green Mountain Care or to allow private insurers to provide  
2 supplemental insurance plans.

3 Sec. 9. FINANCING PLANS

4 (a) The secretary of administration or designee shall recommend two  
5 financing plans to the house committees on health care and on ways and means  
6 and the senate committees on health and welfare and on finance no later than  
7 January 15, 2013.

8 (1) One plan shall recommend the amounts and necessary mechanisms  
9 to finance any initiatives which must be implemented by January 1, 2014 in  
10 order to provide coverage to all Vermonters in the absence of a waiver from  
11 certain federal health care reform provisions established in section 1332 of the  
12 Patient Protection and Affordable Care Act (Public Law 111-148), as amended  
13 by the federal Health Care and Education Reconciliation Act of 2010 (Public  
14 Law 111-152), and as further amended (“Affordable Care Act”).

15 (2) The second plan shall recommend the amounts and necessary  
16 mechanisms to finance Green Mountain Care and any systems improvements  
17 needed to achieve a public-private single payer health care system. The  
18 secretary shall recommend whether nonresidents employed by Vermont  
19 businesses should be eligible for Green Mountain Care and other cross-border  
20 issues.

1           (b) In developing both financing plans, the secretary shall consider the  
2 following:

3           (1) financing sources, including adjustments to the income tax, a payroll  
4 tax, consumption taxes, provider assessments required under 33 V.S.A. chapter  
5 19, the employer assessment required by 21 V.S.A. chapter 25, other new or  
6 existing taxes, and additional options as determined by the secretary;

7           (2) the impacts of the various financing sources, including levels of  
8 deductibility of any tax or assessment system contemplated;

9           (3) issues involving federal law and taxation;

10          (4) impacts of tax system changes:

11           (A) on individuals, households, businesses, public sector entities, and  
12 the nonprofit community;

13           (B) over time, on changing revenue needs; and

14           (C) for the transitional period, while the tax system and health care  
15 cost structure are changing, strategies may be needed to avoid double  
16 payments, such as premiums and tax obligations;

17          (5) growth in health care spending relative to needs and capacity to pay;

18          (6) the costs of maintaining existing state insurance mandates and other  
19 appropriate considerations in order to determine the state contribution required  
20 under the Affordable Care Act;

1           (7) additional funds needed to support recruitment and retention  
2 programs for primary care health professionals in order to address the primary  
3 care shortage;

4           (8) additional funds needed to provide coverage for the uninsured who  
5 are eligible for Medicaid, Dr. Dynasaur, and the Vermont health benefit  
6 exchange in 2014;

7           (9) funding mechanisms to ensure that operations of both the Vermont  
8 health benefit exchange and Green Mountain Care are self-sustaining.

9       Sec. 10. HEALTH INFORMATION TECHNOLOGY PLAN

10       (a) The secretary of administration or designee, in consultation with the  
11 Vermont health reform board and the commissioner of Vermont health access,  
12 shall review the health information technology plan required by 18 V.S.A.  
13 § 9351 to ensure that the plan reflects the creation of the Vermont health  
14 benefit exchange; the transition to a public-private single payer health system  
15 pursuant to 33 V.S.A. chapter 18, subchapter 2; and any necessary  
16 development or modifications to public health information technology and data  
17 and to public health surveillance systems, to ensure that there is progress  
18 toward full implementation.

19       (b) In conducting this review, the secretary of administration may issue a  
20 request for proposals for an independent design and implementation plan  
21 which would describe how to integrate existing health information systems to

1 carry out the purposes of this act, detail how to develop the necessary capacity  
2 in health information systems, determine the funding needed for such  
3 development, and quantify the existing funding sources available for such  
4 development. The health information technology plan or design and  
5 implementation plan shall also include:

6 (1) the creation of a smart card as defined in 33 V.S.A. § 1822 in order  
7 to ensure that this technology is developed prior to the implementation of  
8 Green Mountain Care;

9 (2) a review of the multi-payer database established in 18 V.S.A. § 9410  
10 to determine whether there are systems modifications needed to use the  
11 database to reduce fraud, waste, and abuse; and

12 (3) other systems analysis as specified by the secretary.

13 (c) The secretary shall make recommendations to the house committee on  
14 health care and the senate committee on health and welfare based on the design  
15 and implementation plan no later than January 15, 2012.

16 Sec. 11. HEALTH SYSTEM PLANNING, REGULATION, AND PUBLIC

17 HEALTH

18 No later than January 15, 2012, the secretary of administration or designee  
19 shall make recommendations to the house committee on health care and the  
20 senate committee on health and welfare on how to unify Vermont's current  
21 efforts around health system planning, regulation, and public health, including:

1           (1) How best to align the agency of human services' public health  
2 promotion activities with Medicaid, the Vermont health benefit exchange  
3 functions, Green Mountain Care, and activities of the Vermont health reform  
4 board established in 18 V.S.A. chapter 220.

5           (2) After reviewing current resources, including the community health  
6 assessments, how to create an integrated system of community health  
7 assessments, health promotion, and planning, including by:

8                   (A) improving the use and usefulness of the health resource  
9 allocation plan established in 18 V.S.A. § 9405 in order to ensure that health  
10 resource planning is effective and efficient; and

11                   (B) recommending whether to institute a public health audit process  
12 to ensure appropriate consideration of the impacts on public health resulting  
13 from major policy or planning decisions made by municipalities, local entities,  
14 and state agencies.

15           (3) In collaboration with the director of the Blueprint for Health  
16 established in 18 V.S.A. chapter 13 and health care professionals, coordinate  
17 quality efforts across state government and private payers; optimize quality  
18 assurance programs; and ensure that health care professionals in Vermont  
19 utilize, are informed of, and engage in evidence-based practice.

20           (4) Provide a progress report on payment reform planning and other  
21 activities authorized in 18 V.S.A. chapter 220.

1       Sec. 12. PAYMENT REFORM; REGULATORY PROCESSES

2           No later than January 15, 2012, the Vermont health reform board  
3           established in chapter 220 of Title 18, in consultation with the commissioner of  
4           banking, insurance, securities, and health care administration and the  
5           commissioner of Vermont health access, shall recommend to the house  
6           committee on health care and the senate committee on health and welfare any  
7           necessary modifications to the regulatory processes for health care  
8           professionals and managed care organizations in order to align these processes  
9           with the payment reform strategic plan.

10       Sec. 13. WORKFORCE ISSUES

11           (a)(1) Currently, Vermont has a shortage of primary care professionals, and  
12           many practices are closed to new patients. In order to ensure sufficient patient  
13           access now and in the future, it is necessary to plan for the implementation of  
14           Green Mountain Care and utilize Vermont's health care professionals to the  
15           fullest extent of their professional competence.

16           (2) The board of nursing, the board of medical practice, and the office of  
17           professional regulation shall collaborate to determine how to optimize the  
18           primary care workforce by reviewing the licensure process, scope of practice  
19           requirements, reciprocity of licensure, and efficiency of the licensing process,  
20           and by identifying any other barriers to augmenting Vermont's primary care  
21           workforce. No later than January 15, 2012, the boards and office shall provide

1 to the house committee on health care and the senate committee on health and  
2 welfare joint recommendations for improving the primary care workforce  
3 through the boards' and office's rules and procedures.

4 (b) The department of labor and the agency of human services shall  
5 collaborate to create a plan to address the retraining needs of employees who  
6 may become dislocated due to a reduction in health care administrative  
7 functions when the Vermont health benefit exchange and Green Mountain  
8 Care are implemented. The plan shall include consideration of new training  
9 programs and scholarships or other financial assistance necessary to ensure  
10 adequate resources for training programs and to ensure that employees have  
11 access to these programs. The department and agency shall provide  
12 information to employers whose workforce may be reduced in order to ensure  
13 that the employees are informed of available training opportunities. The  
14 department shall provide the plan to the house committee on health care and  
15 the senate committee on health and welfare no later than January 15, 2012.

16 Sec. 14. MEDICAL MALPRACTICE STUDY

17 (a) The secretary of administration or designee shall study:

18 (1) the feasibility of creating a no-fault medical malpractice system in  
19 Vermont;

20 (2) medical malpractice insurance reform in other states;



- 1           (3) opportunities for captive insurance to expand into the area of  
2           malpractice; and
- 3           (4) the impacts in Vermont and other states of the SorryWorks program.
- 4           (b) The secretary shall also consider the impacts of the medical malpractice  
5           reforms reviewed in subdivisions (a)(1) through (4) of this section on health  
6           care professionals and on patients, including the impacts on patient safety and  
7           the costs associated with preventable medical errors, on health care  
8           professionals who may currently practice defensive medicine and any savings  
9           attributable to a decline in this practice, on the availability of compensation for  
10           patients, on medical malpractice insurance availability and premium rates, and  
11           such other issues as the secretary deems appropriate.
- 12           (c) The secretary shall report his or her findings to the house committees on  
13           health care and on judiciary and the senate committees on health and welfare  
14           and on judiciary no later than January 15, 2012.

15                                   \* \* \* Rate Review \* \* \*

16           Sec. 15. 8 V.S.A. § 4062 is amended to read:

17           § 4062. FILING AND APPROVAL OF POLICY FORMS AND PREMIUMS

18           No policy of health insurance or certificate under a policy not exempted by  
19           subdivision 3368(a)(4) of this title shall be delivered or issued for delivery in  
20           this state nor shall any endorsement, rider, or application which becomes a part  
21           of any such policy be used, until a copy of the form, premium rates, and rules

1 for the classification of risks pertaining thereto have been filed with the  
2 commissioner of banking, insurance, securities, and health care administration;  
3 nor shall any such form, premium rate, or rule be so used until the expiration of  
4 ~~30~~ 60 days after having been filed, or in the case of a request for a rate  
5 increase, until a decision by the Vermont health reform board as provided  
6 herein, unless the commissioner shall sooner give his or her written approval  
7 thereto. The commissioner shall review policies and rates to determine  
8 whether a policy or rate is affordable, promotes quality care, and promotes  
9 access to health care. Prior to approving a rate, the commissioner shall seek  
10 approval for any rate increase from the Vermont health reform board  
11 established in 18 V.S.A. chapter 220, which shall approve or disapprove the  
12 rate increase within 10 business days. The commissioner shall notify in  
13 writing the insurer which has filed any such form, premium rate, or rule if it  
14 contains any provision which is unjust, unfair, inequitable, misleading, or  
15 contrary to the law of this state or if it does not meet the standards expressed in  
16 this section. In such notice, the commissioner shall state that a hearing will be  
17 granted within 20 days upon written request of the insurer. ~~In all other cases,~~  
18 ~~the commissioner shall give his or her approval.~~ After the expiration of such  
19 ~~30 days from the filing of any such form, premium rate or rule,~~ the review  
20 period provided herein or at any time after having given written approval, the  
21 commissioner may, after a hearing of which at least 20 ~~days~~ days' written

1 notice has been given to the insurer using such form, premium rate, or rule,  
2 withdraw approval on any of the grounds stated in this section. Such  
3 disapproval shall be effected by written order of the commissioner which shall  
4 state the ground for disapproval and the date, not less than 30 days after such  
5 hearing when the withdrawal of approval shall become effective.

6 \* \* \* Employer Benefit Information \* \* \*

7 Sec. 16. 21 V.S.A. § 2004 is added to read:

8 § 2004. HEALTH BENEFIT COSTS

9 Employers shall provide their employees with an annual statement  
10 indicating the total monthly premium cost paid for any employer-sponsored  
11 health benefit plan and the employee's share of the cost. The department shall  
12 develop a simple form for employers to use for this annual statement.

13 \* \* \* Single Formulary \* \* \*

14 Sec. 17. 18 V.S.A. chapter 91, subchapter 4 is added to read:

15 Subchapter 4. Statewide Prescription Drug Formulary

16 § 4635. STATEWIDE PREFERRED DRUG LIST

17 (a) The drug utilization review board established in connection with  
18 Vermont's Medicaid program shall develop and maintain a preferred drug list  
19 applicable to all health benefit plans covering Vermont lives.

20 (b)(1) The drug utilization review board's selection of drugs for inclusion  
21 on the preferred drug list shall be based upon evidence-based considerations of

1 clinical efficacy, adverse side-effects, safety, appropriate clinical trials, and  
2 cost-effectiveness. In this subchapter, “evidence-based” shall have the same  
3 meaning as in section 4622 of this title. The commissioner of Vermont health  
4 access shall provide the board with evidence-based information about clinical  
5 efficacy, adverse side-effects, safety, and appropriate clinical trials, and shall  
6 provide information about cost-effectiveness of available drugs in the same  
7 therapeutic class. Health benefit plans covering Vermont lives may also  
8 submit evidence-based information listed in this subdivision to the board for its  
9 consideration.

10 (2) The board may identify different drugs within the same therapeutic  
11 class as preferred for health insurance plans and for state public assistance  
12 programs to reflect differences in available manufacturer rebates and  
13 discounts.

14 (3) The board shall meet at least quarterly. The board shall comply with  
15 the requirements of subchapter 2 of chapter 5 of Title 1 (open meetings) and  
16 subchapter 3 of chapter 5 of Title 1 (open records), except that the board may  
17 go into executive session to discuss drug alternatives and receive information  
18 on the relative price, net of any rebates or discounts, of a drug under discussion  
19 and the drug price in comparison to the prices, net of any rebates or discounts,  
20 of alternative drugs available in the same class to determine cost-effectiveness,  
21 and in order to comply with 33 V.S.A. § 2002(c) to consider information

1 relating to a pharmaceutical rebate, supplemental rebate, or Section 340b  
2 discount, which is protected from disclosure by federal law or the terms and  
3 conditions required by the Centers for Medicare and Medicaid Services or the  
4 federal Health Resources and Service Administration as a condition of rebate  
5 authorization under the Medicaid program.

6 (4) To the extent feasible, the board shall review all drug classes  
7 included in the preferred drug list at least every 24 months, and may make  
8 additions to or modifications of the preferred drug list.

9 (5) The program shall establish board procedures for the timely review  
10 of prescription drugs newly approved by the federal Food and Drug  
11 Administration, including procedures for the review of newly approved  
12 prescription drugs in emergency circumstances.

13 (6) Members of the board shall receive per diem compensation and  
14 reimbursement of expenses in accordance with 32 V.S.A. § 1010.

15 (c) As used in this section:

16 (1) “Health benefit plan” means a health benefit plan with prescription  
17 drug coverage offered or administered by a health insurer, as defined by  
18 section 9402 of this title. The term includes:

19 (A) any state public assistance program with a health benefit plan  
20 that provides coverage of prescription drugs;

1           (B) any health benefit plan offered by or on behalf of the state of  
2           Vermont or any instrumentality of the state providing coverage for government  
3           employees and their dependents; and

4           (C) any self-insured health benefit plan that agrees to participate in  
5           the preferred drug list.

6           (2) “State public assistance program” includes the Medicaid program,  
7           the Vermont health access plan, VPharm, VermontRx, the state children’s  
8           health insurance program, the state of Vermont AIDS medication assistance  
9           program, the general assistance program, the pharmacy discount plan program,  
10           and the out-of-state counterparts to such programs.

11       Sec. 18. 1 V.S.A. § 313(a)(9) is amended to read:

12           (9) Information relating to a pharmaceutical rebate or to supplemental  
13       rebate agreements, which is protected from disclosure by federal law or the  
14       terms and conditions required by the Centers for Medicare and Medicaid  
15       Services as a condition of rebate authorization or discounts under the Medicaid  
16       program, considered pursuant to ~~33 V.S.A. §§ 1998(f)(2)~~ 18 V.S.A.  
17       § 4635(b)(3) and ~~2002(e)~~ 33 V.S.A. § 2002(c).

18       Sec. 19. 8 V.S.A. § 4088e is amended to read:

19       § 4088e. NOTICE OF PREFERRED DRUG LIST CHANGES

20           On a periodic basis, no less than once per calendar year, a health insurer as  
21       defined in ~~subdivisions~~ 18 V.S.A. § 9471(2)(A), (C), and (D) of Title 18 shall

1 notify beneficiaries of changes in pharmaceutical coverage and provide access  
2 to the preferred drug list established and maintained by the insurer pursuant to  
3 18 V.S.A. § 4635.

4 Sec. 20. 33 V.S.A. § 1998 is amended to read:

5 § 1998. PHARMACY BEST PRACTICES AND COST CONTROL

6 PROGRAM ESTABLISHED

7 (a) The commissioner of Vermont health access shall establish and  
8 maintain a pharmacy best practices and cost control program designed to  
9 reduce the cost of providing prescription drugs, while maintaining high quality  
10 in prescription drug therapies. The program shall include:

11 ~~(1) Use of an evidence based preferred list of covered prescription drugs~~  
12 ~~that identifies preferred choices within therapeutic classes for particular~~  
13 ~~diseases and conditions, including generic alternatives and over the counter~~  
14 ~~drugs.~~

15 ~~(2)~~ Utilization review procedures, including a prior authorization review  
16 process.

17 ~~(3)~~(2) Any strategy designed to negotiate with pharmaceutical  
18 manufacturers to lower the cost of prescription drugs for program participants,  
19 including a supplemental purchasing agreement, discounts, and rebate program  
20 programs.





1        ~~commissioner shall directly or by contract implement the program through a~~  
2        ~~joint pharmaceuticals purchasing consortium. The joint pharmaceuticals~~  
3        ~~purchasing consortium shall be offered on a voluntary basis no later than~~  
4        ~~January 1, 2008, with mandatory participation by state or publicly funded,~~  
5        ~~administered, or subsidized purchasers to the extent practicable and consistent~~  
6        ~~with the purposes of this chapter, by January 1, 2010. If necessary, the~~  
7        ~~department of Vermont health access shall seek authorization from the Centers~~  
8        ~~for Medicare and Medicaid to include purchases funded by Medicaid. "State~~  
9        ~~or publicly funded purchasers" shall include the department of corrections, the~~  
10       ~~department of mental health, Medicaid, the Vermont Health Access Program~~  
11       ~~(VHAP), Dr. Dynasaur, Vermont Rx, VPharm, Healthy Vermonters, workers'~~  
12       ~~compensation, and any other state or publicly funded purchaser of prescription~~  
13       ~~drugs.~~

14            ~~(2) The commissioner of Vermont health access and the secretary of~~  
15        ~~administration shall take all steps necessary to enable Vermont's participation~~  
16        ~~in joint prescription drug purchasing agreements with any other health benefit~~  
17        ~~plan or organization within or outside this state that agrees to participate with~~  
18        ~~Vermont in such joint purchasing agreements.~~

19            ~~(3) The commissioner of human resources shall take all steps necessary~~  
20        ~~to enable the state of Vermont to participate in joint prescription drug~~  
21        ~~purchasing agreements with any other health benefit plan or organization~~

1 ~~within or outside this state that agrees to participate in such joint purchasing~~  
2 ~~agreements, as may be agreed to through the bargaining process between the~~  
3 ~~state of Vermont and the authorized representatives of the employees of the~~  
4 ~~state of Vermont.~~

5 (4) The actions of the commissioners and the secretary shall include:

6 (A)(1) active collaboration with the National Legislative Association  
7 on Prescription Drug Prices;

8 (B)(2) active collaboration with ~~the Pharmacy RFP Issuing States~~  
9 ~~initiative organized by the West Virginia Public Employees Insurance Agency~~  
10 multi-state purchasing pools; and

11 (C)(3) the execution of any joint purchasing agreements or other  
12 contracts with any participating health benefit plan or organization within or  
13 outside the state which the commissioner of Vermont health access determines  
14 will lower the cost of prescription drugs for Vermonters while maintaining  
15 high quality in prescription drug therapies; ~~and~~

16 (D) ~~with regard to participation by the state employees health benefit~~  
17 ~~plan, the execution of any joint purchasing agreements or other contracts with~~  
18 ~~any health benefit plan or organization within or outside the state which the~~  
19 ~~commissioner of Vermont health access determines will lower the cost of~~  
20 ~~prescription drugs and provide overall quality of integrated health care services~~  
21 ~~to the state employees health benefit plan and the beneficiaries of the plan, and~~

1 ~~which is negotiated through the bargaining process between the state of~~  
2 ~~Vermont and the authorized representatives of the employees of the state of~~  
3 ~~Vermont.~~

4       ~~(5)~~(d) The commissioners of human resources and of Vermont health  
5 access may renegotiate and amend existing contracts to which the departments  
6 of Vermont health access and of human resources are parties if such  
7 renegotiation and amendment will be of economic benefit to the health benefit  
8 plans subject to such contracts, and to the beneficiaries of such plans. Any  
9 renegotiated or substituted contract shall be designed to improve the overall  
10 quality of integrated health care services provided to beneficiaries of such  
11 plans.

12       ~~(6)~~(e) The commissioners and the secretary shall report quarterly to the  
13 health access oversight committee and the joint fiscal committee on their  
14 progress in securing Vermont's participation in such joint purchasing  
15 agreements.

16       ~~(7)~~(f) The commissioner of Vermont health access, the commissioner of  
17 human resources, the commissioner of banking, insurance, securities, and  
18 health care administration, and the secretary of human services shall establish a  
19 collaborative process with the Vermont medical society, pharmacists, health  
20 insurers, consumers, employer organizations and other health benefit plan  
21 sponsors, the National Legislative Association on Prescription Drug Prices,

1 pharmaceutical manufacturer organizations, and other interested parties  
2 designed to consider and make recommendations to reduce the cost of  
3 prescription drugs for all Vermonters.

4 ~~(d) A participating health benefit plan other than a state public~~  
5 ~~assistance program may agree with the director to limit the plan's participation~~  
6 ~~to one or more program components. The commissioner shall supervise the~~  
7 ~~implementation and operation of the pharmacy best practices and cost control~~  
8 ~~program, including developing and maintaining the preferred drug list, to carry~~  
9 ~~out the provisions of the subchapter. The director may include such insured or~~  
10 ~~self insured health benefit plans as agree to use the preferred drug list or~~  
11 ~~otherwise participate in the provisions of this subchapter. The purpose of this~~  
12 ~~subchapter is to reduce the cost of providing prescription drugs while~~  
13 ~~maintaining high quality in prescription drug therapies.~~

14 \* \* \*

15 ~~(f)(1) The drug utilization review board shall make recommendations to the~~  
16 ~~commissioner for the adoption of the preferred drug list. The board's~~  
17 ~~recommendations shall be based upon evidence based considerations of~~  
18 ~~clinical efficacy, adverse side effects, safety, appropriate clinical trials, and~~  
19 ~~cost effectiveness. "Evidence based" shall have the same meaning as in~~  
20 ~~18 V.S.A. § 4622. The commissioner shall provide the board with evidence-~~  
21 ~~based information about clinical efficacy, adverse side effects, safety, and~~

1 ~~appropriate clinical trials and shall provide information about cost-~~  
2 ~~effectiveness of available drugs in the same therapeutic class.~~

3 ~~(2) The board shall meet at least quarterly. The board shall comply with~~  
4 ~~the requirements of subchapter 2 of chapter 5 of Title 1 (open meetings) and~~  
5 ~~subchapter 3 of chapter 5 of Title 1 (open records), except that the board may~~  
6 ~~go into executive session to discuss drug alternatives and receive information~~  
7 ~~on the relative price, net of any rebates, of a drug under discussion and the~~  
8 ~~drug price in comparison to the prices, net of any rebates, of alternative drugs~~  
9 ~~available in the same class to determine cost effectiveness, and in order to~~  
10 ~~comply with subsection 2002(c) of this title to consider information relating to~~  
11 ~~a pharmaceutical rebate or to supplemental rebate agreements, which is~~  
12 ~~protected from disclosure by federal law or the terms and conditions required~~  
13 ~~by the Centers for Medicare and Medicaid Services as a condition of rebate~~  
14 ~~authorization under the Medicaid program.~~

15 ~~(3) To the extent feasible, the board shall review all drug classes~~  
16 ~~included in the preferred drug list at least every 12 months and may~~  
17 ~~recommend that the commissioner make additions to or deletions from the~~  
18 ~~preferred drug list.~~

19 ~~(4) The program shall establish board procedures for the timely review~~  
20 ~~of prescription drugs newly approved by the federal Food and Drug~~

1 ~~Administration, including procedures for the review of newly approved~~  
2 ~~prescription drugs in emergency circumstances.~~

3 ~~(5) Members of the board shall receive per diem compensation and~~  
4 ~~reimbursement of expenses in accordance with 32 V.S.A. § 1010.~~

5 ~~(6) The commissioner shall encourage participation in the joint~~  
6 ~~purchasing consortium by inviting representatives of the programs and entities~~  
7 ~~specified in subdivision (c)(1) of this section to participate as observers or~~  
8 ~~nonvoting members in the drug utilization review board and by inviting the~~  
9 ~~representatives to use the preferred drug list in connection with the plans'~~  
10 ~~prescription drug coverage.~~

11 (g) The department shall seek assistance from entities conducting  
12 independent research into the safety and effectiveness of prescription drugs to  
13 provide technical and clinical support in the development and the  
14 administration of the preferred drug list pursuant to 18 V.S.A. § 4635 and the  
15 evidence-based education program established in subchapter 2 of chapter 91 of  
16 Title 18.

17 Sec. 21. 33 V.S.A. § 1999(a)(1) is amended to read:

18 (a)(1) The pharmacy best practices and cost control program shall authorize  
19 pharmacy benefit coverage when a patient's health care provider prescribes a  
20 prescription drug not on the preferred drug list established pursuant to  
21 18 V.S.A. § 4635, or a prescription drug which is not the list's preferred

1 choice, if either of the circumstances set forth in subdivision (2) or (3) of this  
2 subsection applies.

3 Sec. 22. 33 V.S.A. § 2001 is amended to read:

4 § 2001. LEGISLATIVE OVERSIGHT

5 (a) In connection with the pharmacy best practices and cost control  
6 program pursuant to this subchapter and the statewide preferred drug list  
7 pursuant to subchapter 4 of chapter 91 of Title 18, the commissioner of  
8 Vermont health access shall report for review by the health access oversight  
9 committee, prior to initial implementation, and prior to any subsequent  
10 modifications:

11 \* \* \*

12 (c) The commissioner of Vermont health access shall report quarterly to the  
13 health access oversight committee concerning the following aspects of the  
14 pharmacy best practices and cost control program and the statewide preferred  
15 drug list:

16 \* \* \*

17 Sec. 23. 33 V.S.A. § 2002(a) is amended to read:

18 (a) The commissioner of Vermont health access, ~~separately or in concert~~  
19 ~~with the authorized representatives of any participating health benefit plan, or~~  
20 designee shall use the preferred drug list ~~authorized by the pharmacy best~~  
21 ~~practices and cost control program~~ established pursuant to 18 V.S.A. § 4635 to

1 negotiate with pharmaceutical companies for the payment to the commissioner  
2 of supplemental rebates or price discounts, including 340B discounts, for  
3 Medicaid and for any other state public assistance health benefit plans  
4 designated by the commissioner, in addition to those required by Title XIX of  
5 the Social Security Act. The commissioner may also use the preferred drug list  
6 to negotiate for the payment of rebates or price discounts in connection with  
7 drugs covered under any other participating health benefit plan within or  
8 outside this state, provided that such negotiations and any subsequent  
9 agreement shall comply with the provisions of 42 U.S.C. § 1396r-8. The  
10 program, or such portions of the program as the commissioner shall designate,  
11 shall constitute a state pharmaceutical assistance program under 42 U.S.C.  
12 § 1396r-8(c)(1)(C).

13 Sec. 24. 33 V.S.A. § 2076(a) is amended to read:

14 (a) All public pharmaceutical assistance programs shall provide coverage  
15 for those over-the-counter pharmaceuticals on the preferred drug list developed  
16 ~~under section 1998 of this title pursuant to 18 V.S.A. § 4635~~, provided the  
17 pharmaceuticals are authorized as part of the medical treatment of a specific  
18 disease or condition, and they are a less costly, medically appropriate substitute  
19 for or an alternative to currently covered pharmaceuticals.



1                                                 \* \* \* Conforming Revisions \* \* \*

2       Sec. 25. 3 V.S.A. § 2222a is amended to read:

3       § 2222a. HEALTH CARE SYSTEM REFORM; IMPROVING QUALITY  
4                                                 AND AFFORDABILITY

5           (a) The secretary of administration shall be responsible for the coordination  
6       of health care system reform initiatives among executive branch agencies,  
7       departments, and offices.

8           (b) The secretary shall ensure that those executive branch agencies,  
9       departments, and offices responsible for the development, improvement, and  
10      implementation of Vermont's health care system reform do so in a manner that  
11      is timely, patient-centered, evidence-based, and seeks to inform and improve  
12      the quality and affordability of patient care and public health.

13          (c) Vermont's health care system reform initiatives include:

14           (1) The state's chronic care infrastructure, disease prevention, and  
15      management program contained in the blueprint for health established by  
16      chapter 13 of Title 18, the goal of which is to achieve a unified,  
17      comprehensive, statewide system of care that improves the lives of all  
18      Vermonters with or at risk for a chronic condition or disease.

19           (2) The Vermont health information technology project pursuant to  
20      chapter 219 of Title 18.

1           (3) The multi-payer data collection project pursuant to 18 V.S.A.  
2           § 9410.

3           (4) The common claims administration project pursuant to 18 V.S.A.  
4           § 9408.

5           (5) The consumer price and quality information system pursuant to  
6           18 V.S.A. § 9410.

7           (6) Any information technology work done by the quality assurance  
8           system pursuant to 18 V.S.A. § 9416.

9           (7) The public health promotion programs of the agency of human  
10          services, including primary prevention for chronic disease, community  
11          assessments, school wellness programs, public health information technology,  
12          data and surveillance systems, healthy retailers, healthy community design,  
13          and alcohol and substance abuse treatment and prevention programs.

14          (8) ~~Medicaid, the Vermont health access plan, Dr. Dynasaur, premium~~  
15          ~~assistance programs for employer-sponsored insurance, VPharm, and Vermont~~  
16          ~~Rx, which are established in chapter 19 of Title 33 and provide health care~~  
17          ~~coverage to elderly, disabled, and low to middle income Vermonters. The~~  
18          creation of a single-payer health care system to provide affordable,  
19          high-quality health care coverage to all Vermonters and to include federal  
20          funds to the maximum extent allowable under federal law and waivers from  
21          federal law.

1           (9) ~~Catamount Health, established in 8 V.S.A. § 4080f, which provides a~~  
2 ~~comprehensive benefit plan with a sliding scale premium based on income to~~  
3 ~~uninsured Vermonters. A reformation of the payment system for health care~~  
4 ~~set forth in 18 V.S.A. chapter 220 in order to ensure that payment for services~~  
5 ~~encourages health care quality and efficiency, and reduces unnecessary~~  
6 ~~services.~~

7           (10) ~~The uniform hospital uncompensated care policies. A strategic~~  
8 ~~approach to workforce needs, including retraining programs for workers~~  
9 ~~displaced through increased efficiency and reduced administration in the health~~  
10 ~~care system and ensuring an adequate primary care workforce to provide~~  
11 ~~access to primary care for all Vermonters.~~

12           (d) ~~The secretary shall report to the commission on health care reform, the~~  
13 ~~health access oversight committee, the house committee on health care, the~~  
14 ~~senate committee on health and welfare, and the governor on or before~~  
15 ~~December 1, 2006, with a five-year strategic plan for implementing Vermont's~~  
16 ~~health care system reform initiatives, together with any recommendations for~~  
17 ~~administration or legislation. Annually, beginning January 15, 2007, the~~  
18 ~~secretary shall report to the general assembly on the progress of the reform~~  
19 ~~initiatives.~~

20           (e) The secretary of administration or designee shall provide information  
21 and testimony on the activities included in this section to the health access

1 oversight committee, the commission on health care reform, and to any  
2 legislative committee upon request.

3 Sec. 26. 18 V.S.A. § 5 is amended to read:

4 § 5. DUTIES OF DEPARTMENT OF HEALTH

5 The department of health is hereby designated as the sole state agency for  
6 the purposes of shall:

7 (1) ~~Conducting~~ Conduct studies, ~~developing~~ develop state plans, and  
8 ~~administering~~ administer programs and state plans for hospital survey and  
9 construction, hospital operation and maintenance, medical care, treatment of  
10 alcoholics, and alcoholic rehabilitation.

11 (2) ~~Providing~~ Provide methods of administration and such other action  
12 as may be necessary to comply with the requirements of federal acts and  
13 regulations as relate to studies, ~~developing~~ development of plans and  
14 ~~administering~~ administration of programs in the fields of health, public health,  
15 health education, hospital construction and maintenance, and medical care.

16 (3) ~~Appointing~~ Appoint advisory councils, with the approval of the  
17 governor.

18 (4) ~~Cooperating~~ Cooperate with necessary federal agencies in securing  
19 federal funds ~~now or which may hereafter~~ become available to the state for all  
20 prevention, public health, wellness, and medical programs.

1           (5) Obtain and maintain accreditation through the Public Health  
2           Accreditation Board.

3           (6) Create a state health improvement plan and facilitate local health  
4           improvement plans in order to encourage the design of healthy communities  
5           and to promote policy initiatives that contribute to community, school, and  
6           workplace wellness.

7           Sec. 27. 18 V.S.A. § 9410(a)(1) is amended to read:

8           (a)(1) The commissioner shall establish and maintain a unified health care  
9           data base to enable the commissioner and the Vermont health reform board to  
10           carry out ~~the~~ their duties under this chapter, chapter 220 of this title, and Title  
11           8, including:

12                   (A) Determining the capacity and distribution of existing resources.

13                   (B) Identifying health care needs and informing health care policy.

14                   (C) Evaluating the effectiveness of intervention programs on  
15           improving patient outcomes.

16                   (D) Comparing costs between various treatment settings and  
17           approaches.

18                   (E) Providing information to consumers and purchasers of health  
19           care.

20                   (F) Improving the quality and affordability of patient health care and  
21           health care coverage.

1       Sec. 28. Sec. 10 of No. 128 of the Acts of the 2009 Adj. Sess. (2010) is  
2       amended to read:

3           Sec. 10. IMPLEMENTATION OF CERTAIN FEDERAL HEALTH  
4                           CARE REFORM PROVISIONS

5           (a) From the effective date of this act through July 1, ~~2014~~ 2014, the  
6       commissioner of health shall undertake such planning steps and other actions  
7       as are necessary to secure grants and other beneficial opportunities for  
8       Vermont provided by the Patient Protection and Affordable Care Act of 2010,  
9       Public Law 111-148, as amended by the Health Care and Education  
10      Reconciliation Act of 2010, Public Law 111-152.

11          (b) From the effective date of this act through July 1, ~~2014~~ 2014, the  
12      commissioner of Vermont health access shall undertake such planning steps as  
13      are necessary to ensure Vermont's participation in beneficial opportunities  
14      created by the Patient Protection and Affordable Care Act of 2010, Public Law  
15      111-148, as amended by the Health Care and Education Reconciliation Act of  
16      2010, Public Law 111-152.

17      Sec. 29. Sec. 31(d) of No. 128 of the Acts of the 2009 Adj. Sess. (2010) is  
18      amended to read:

19          (d) Term of committee. The committee shall cease to exist on January 31,  
20      ~~2014~~ 2012.

1       Sec. 30. REPEAL

2           (a) 33 V.S.A. § 1901c (Medical care advisory board) is repealed effective  
3       December 31, 2013.

4           (b) 18 V.S.A. § 9407 (public oversight commission) is repealed effective  
5       June 30, 2011.

6       Sec. 31. EFFECTIVE DATES

7           (a) Secs. 1 (principles), 2 (strategic plan), 8 (integration plan), 9 (financing  
8       plans), 10 (HIT), 11 (health planning), 12 (regulatory process), 13 (workforce),  
9       14 (medical malpractice), 25 (health care reform), 26 (department of health),  
10       28 (ACA grants), and 29 (primary care workforce committee) of this act and  
11       this section shall take effect on passage.

12           (b) Secs. 3 (Vermont health care reform), 5 (DVHA), 6 (Health care  
13       eligibility), and 30 (repeal) shall take effect on July 1, 2011.

14           (c) Sec. 4 (Vermont health benefit exchange; Green Mountain Care) shall  
15       take effect on July 1, 2011. The Vermont health benefit exchange shall begin  
16       enrolling individuals no later than November 1, 2013 and shall be fully  
17       operational no later than January 1, 2014. Green Mountain Care shall be  
18       implemented upon approval by the U.S. Department of Health and Human  
19       Services of a waiver under Section 1332 of Affordable Care Act.

20           (d) Sec. 7, 3 V.S.A. § 402 (patient and health care professionals advisory  
21       board), shall take effect on January 1, 2014.

1       (e) Sec. 15 (rate review) shall take effect on October 1, 2011 and shall  
2       apply to all filings on and after October 1, 2011.

3       (f) Secs. 16 (health benefit information) and 27 (VHCURES) shall take  
4       effect on October 1, 2011.

5       (g) Secs. 17-24 (drug formulary) shall take effect on October 1, 2011,  
6       except the provisions in Sec. 17 of this act (18 V.S.A. § 4635, statewide  
7       preferred drug list), allowing the drug utilization and review board to develop  
8       the statewide preferred drug list, shall take effect immediately upon passage to  
9       ensure implementation on October 1, 2011.