

1 TO THE HOUSE OF REPRESENTATIVES:

2 The Committee on Government Operations and Military Affairs to which  
3 was referred House Bill No. 612 entitled “An act relating to miscellaneous  
4 cannabis amendments” respectfully reports that it has considered the same and  
5 recommends that the bill be amended by striking out all after the enacting  
6 clause and inserting in lieu thereof the following:

7 Sec. 1. 6 V.S.A. § 562(4) is amended to read:

8 (4)(A) “Hemp products” or “hemp-infused products” means all products  
9 with the federally defined tetrahydrocannabinol concentration level for hemp  
10 derived from, or made by, processing hemp plants or plant parts, which are  
11 prepared in a form available for commercial sale, including cosmetics,  
12 personal care products, food intended for animal or human consumption, cloth,  
13 cordage, fiber, fuel, paint, paper, construction materials, plastics, and any  
14 product containing one or more hemp-derived cannabinoids, such as  
15 cannabidiol.

16 (B) Notwithstanding subdivision (A) of this subdivision (4), “hemp  
17 products” and “hemp-infused products” do not include any substance,  
18 manufacturing intermediary, or product that:

19 (i) is prohibited or deemed a regulated cannabis product by  
20 administrative rule of the Cannabis Control Board; or



1 (b) A cannabis establishment advertisement shall not contain any statement  
2 or illustration that:

3 \* \* \*

4 (7) is designed to be or has the effect of being particularly appealing to  
5 persons under 21 years of age designed in a manner that makes the product  
6 particularly appealing to minors.

7 \* \* \*

8 Sec. 4. 7 V.S.A. § 866 is amended to read:

9 § 866. YOUTH

10 \* \* \*

11 (c) The Board, in consultation with the Department of Health, shall adopt  
12 rules in accordance with section 881 of this title to:

13 (1) prohibit cannabis products ~~or the packaging of such products~~ that are  
14 ~~designed to make the product more appealing to persons under 21 years of age~~  
15 in a manner that makes the products particularly appealing to minors;

16 (2) prohibit the packaging of cannabis and cannabis products that is  
17 ~~designed to make the product more appealing to persons under 21 years of age~~  
18 in a manner that makes the cannabis or cannabis product particularly appealing  
19 to minors;

20 (3) require that cannabis products sold by licensed retailers and  
21 integrated licensees are contained in child-resistant packaging; and

1 (4) require that cannabis and cannabis products sold by licensed retailers  
2 and integrated licensees are packaged with labels that clearly indicate that the  
3 contents of the package contain cannabis and should be kept away from  
4 persons under 21 years of age.

5 (d) In accordance with section 864 of this title, advertising by a cannabis  
6 establishment shall not depict a person under 21 years of age consuming  
7 cannabis or cannabis products or be designed to be or have the effect of being  
8 particularly appealing to persons under 21 years of age in a manner that makes  
9 the product particularly appealing to minors. Cannabis establishments shall  
10 not advertise their products via any medium unless the licensee can show that  
11 not more than 15 percent of the audience is reasonably expected to be under 21  
12 years of age.

13 Sec. 5. 7 V.S.A. § 868 is amended to read:

14 § 868. PROHIBITED PRODUCTS

15 (a) The Except as provided in section 907 of this title relating to a retailer  
16 with a medical endorsement, the following are prohibited products and may  
17 not be cultivated, produced, or sold pursuant to a license issued under this  
18 chapter:

19 (1) cannabis flower with greater than 30 percent tetrahydrocannabinol;

1           (2) flavored oil cannabis products sold prepackaged for use with battery-  
2 powered devices and any cannabis flower that contains characterizing flavor  
3 that is not naturally occurring in the cannabis;

4           (3) cannabis products that contain delta-9 tetrahydrocannabinol and  
5 nicotine or alcoholic beverages; and

6           (4) any cannabis, cannabis products, or packaging of such items that are  
7 ~~designed to make the product more appealing to persons under 21 years of age~~  
8 in a manner that makes the product particularly appealing to minors.

9           (b)(1) Except as provided by subdivision (2) of this subsection and in  
10 section 907 of this title relating to a retailer with a medical endorsement, solid  
11 and liquid concentrate cannabis products with greater than 60 percent  
12 tetrahydrocannabinol may be produced by a licensee and sold to another  
13 licensee in accordance with subchapter 3 of this chapter but shall not be sold to  
14 the public by a licensed retailer or integrated licensee.

15           (2) Liquid concentrate cannabis products with greater than 60 percent  
16 tetrahydrocannabinol that are prepackaged for use with battery-powered  
17 devices shall be permitted to be sold to the public by a licensed retailer or  
18 integrated licensee.

1 Sec. 6. 7 V.S.A. § 881 is amended to read:

2 § 881. RULEMAKING; CANNABIS ESTABLISHMENTS

3 (a) The Board shall adopt rules to implement and administer this chapter in  
4 accordance with subdivisions (1)–(8) of this subsection.

5 (1) Rules concerning any cannabis establishment shall include:

6 (A) the form and content of license and renewal applications;

7 (B) qualifications for licensure that are directly and demonstrably  
8 related to the operation of a cannabis establishment, including:

9 (i) a requirement to submit an operating plan, which shall include  
10 information concerning:

11 (I) the type of business organization, the identity of its  
12 controlling owners and principals, and the identity of the controlling owners  
13 and principals of its affiliates; and

14 (II) the sources, amount, and nature of its capital, assets, and  
15 financing; the identity of its financiers; and the identity of the controlling  
16 owners and principals of its financiers;

17 (ii) a requirement to file an amendment to its operating plan in the  
18 event of a significant change in organization, operation, or financing; and

19 (iii) the requirement for a fingerprint-based criminal history record  
20 check and regulatory record check pursuant to section 883 of this title;

1           (C) oversight requirements, including provisions to ensure that a  
2 licensed establishment complies with State and federal regulatory requirements  
3 governing insurance, securities, workers’ compensation, unemployment  
4 insurance, and occupational health and safety;

5           (D) inspection requirements;

6           (E) records to be kept by licensees and the required availability of the  
7 records;

8           (F) employment and training requirements;

9           (G) security requirements, including any appropriate lighting,  
10 physical security, video, and alarm requirements;

11           (H) health and safety requirements;

12           (I) regulation of additives to cannabis and cannabis products,  
13 including cannabidiol derived from hemp and substances that are toxic or  
14 designed to make the product more addictive, more appealing to persons under  
15 21 years of age, or to mislead consumers;

16           (J) procedures for seed-to-sale traceability of cannabis, including any  
17 requirements for tracking software;

18           (K) regulation of the storage and transportation of cannabis;

19           (L) sanitary requirements;

1 (M) procedures for the renewal of a license, which shall allow  
2 renewal applications to be submitted up to 90 days prior to the expiration of  
3 the cannabis establishment’s license;

4 (N) procedures for suspension and revocation of a license;

5 (O) requirements for banking and financial transactions, including  
6 provisions to ensure that the Board, the Department of Financial Regulation,  
7 and financial institutions have access to relevant information concerning  
8 licensed establishments to comply with State and federal regulatory  
9 requirements;

10 (P) disclosure or eligibility requirements for a financier, its owners  
11 and principals, and its affiliates, which may include:

12 (i) requirements to disclose information to a licensed  
13 establishment, the Board, or the Department of Financial Regulation;

14 (ii) a minimum age requirement and a requirement to conduct a  
15 background check for natural persons;

16 (iii) requirements to ensure that a financier complies with  
17 applicable State and federal laws governing financial institutions, licensed  
18 lenders, and other financial service providers; and

19 (iv) any other requirements, conditions, or limitations on the type  
20 or amount of loans or capital investments made by a financier or its affiliates,  
21 which the Board, in consultation with the Department of Financial Regulation,



1 determines are necessary to protect the public health, safety, and general  
2 welfare;

3 (Q) policies and procedures for conducting outreach and promoting  
4 participation in the regulated cannabis market by diverse groups of individuals,  
5 including those who have been disproportionately harmed by cannabis  
6 prohibition;

7 (R) advertising and marketing; and

8 (S) requirements for cannabis control testing of hemp, hemp-infused  
9 products, cannabis, and cannabis products.

10 \* \* \*

11 (5) Rules concerning retailers shall include:

12 (A) requirements for proper verification of age of customers;

13 (B) restrictions that cannabis shall be stored behind a counter or other  
14 barrier to ensure a customer does not have direct access to the cannabis;

15 (C) requirements that if the retailer sells hemp or hemp products, the  
16 hemp and hemp products are clearly labeled as such;

17 (D) requirements for opaque, child-resistant packaging of cannabis  
18 products and child-deterrent packaging for cannabis at point of sale to  
19 customer; ~~and~~

20 (E) requirements and procedures for facility inspection to occur at  
21 least annually;



1 (C) a “produced on” date reflecting the date that the cultivator  
2 finished producing the cannabis;

3 (D) appropriate warnings as prescribed by the Board in rule; and

4 (E) any additional requirements contained in rules adopted by the  
5 Board in accordance with this chapter.

6 (2) Packaging shall not be designed to appeal to persons under 21 years  
7 of age.

8 (d) A retailer shall display a safety information flyer at the point of  
9 purchase and offer a customer a copy of the flyer with each purchase. A  
10 retailer shall inform the customer that if the customer elects not to receive the  
11 flyer, the information contained in the flyer is available on the website for the  
12 Board. The flyer shall be developed by the Board in consultation with the  
13 Department of Health, posted on the Board’s website, and supplied to the  
14 retailer free of charge. At a minimum, the flyer or flyers shall contain  
15 information concerning the methods for administering cannabis, the amount of  
16 time it may take for cannabis products to take effect, the risks of driving under  
17 the influence of cannabis, the potential health risks of cannabis use, the  
18 symptoms of problematic usage, how to receive help for cannabis abuse, and a  
19 warning that cannabis possession is illegal under federal law.

20 (e) Delivery of cannabis to customers is prohibited, except as provided in  
21 subsection (f) of this section.

1        (f) A retailer may obtain a medical-use endorsement in compliance with  
2        rules adopted by the Board and the endorsement shall permit the retailer to:

3            (1) sell tax-free cannabis and cannabis products to registered patients  
4        directly or through their registered caregivers:

5            (A) that are otherwise prohibited for sale to non-medical customers  
6        pursuant to subdivisions 868(a)(1) and (b)(1) of this title;

7            (B) that are otherwise prohibited for sale to non-medical customers if  
8        they are determined to be appropriate for use by a registered patient as  
9        determined by the Board through rulemaking; and

10          (C) quantities in excess of the single transaction limit in subsection  
11        (b) of this section provided they do not exceed the per patient possession limit  
12        in section 952 of this title .

13          (2) deliver cannabis and cannabis products to registered patients directly  
14        or through their registered caregivers; and

15          (3) allow registered patients to purchase directly or through their  
16        registered caregivers cannabis and cannabis products without leaving their  
17        vehicles.

18        Sec. 8. 7 V.S.A. § 910 is amended to read:

19        § 910. CANNABIS ESTABLISHMENT FEE SCHEDULE

20            The following fees shall apply to each person or product licensed by the  
21        Board:

1 \* \* \*

2 (4) Retailers.

3 (A) Retailers that sell cannabis and cannabis products to consumers  
4 shall be assessed an annual licensing fee of \$10,000.00.

5 (B) Retailers that include a medical-use endorsement shall be  
6 assessed an annual licensing fee of \$10,250.00.

7 \* \* \*

8 Sec. 9. 7 V.S.A. § 951(8) is amended to read:

9 (8) “Qualifying medical condition” means:

10 (A) cancer, multiple sclerosis, positive status for human  
11 immunodeficiency virus, acquired immune deficiency syndrome, glaucoma,  
12 Crohn’s disease, Parkinson’s disease, post-traumatic stress disorder, ulcerative  
13 colitis, or the treatment of these conditions, if the disease or the treatment  
14 results in severe, persistent, and intractable symptoms; or

15 (B) a disease or medical condition or its treatment that is chronic,  
16 debilitating, and produces one or more of the following intractable symptoms:  
17 cachexia or wasting syndrome, chronic pain, severe nausea, or seizures.

18 Sec. 10. 7 V.S.A. § 955 is amended to read:

19 § 955. REGISTRATION; FEES

20 (a) A registration card shall expire ~~one year after the date of issuance for~~  
21 ~~patients with a qualifying medical condition of chronic pain and the caregivers~~

1 ~~who serve those patients. For all other patients and the caregivers who serve~~  
2 ~~those patients, a registration card shall expire~~ three years after the date of  
3 issuance. A patient or caregiver may renew the card according to protocols  
4 adopted by the Board.

5 (b) The Board shall charge and collect a \$50.00 registration and renewal  
6 fee for patients and caregivers. Fees shall be deposited in the Cannabis  
7 Regulation Fund as provided in section 845 of this title.

8 Sec. 11. 7 V.S.A. § 977 is amended to read:

9 § 977. FEES

10 (a) The Board shall charge and collect the following fees for dispensaries:

11 (1) a one-time ~~\$2,500.00~~ \$1,000.00 application fee;

12 (2) ~~a \$20,000.00 registration fee for the first year of operation;~~

13 ~~(3) an annual renewal fee of \$25,000.00 for a subsequent year of~~  
14 ~~operation~~ \$5,000.00; and

15 ~~(4)~~(3) an annual Registry identification or renewal card fee of \$50.00 to  
16 be paid by the dispensary for each owner, principal, financier, and employee of  
17 the dispensary.

18 (b) Fees shall be deposited in the Cannabis Regulation Fund as provided in  
19 section 845 of this title.

1 Sec. 12. 7 V.S.A. § 978(f) is amended to read:

2 (f) ~~The Board may charge and collect fees for review of advertisements.~~

3 [Repealed.]

4 Sec. 13. 18 V.S.A. § 4230(d) is amended to read:

5 (d) ~~Cannabis-infused~~ Cannabis-infused products. Only the portion of a  
6 cannabis-infused product that is attributable to cannabis shall count toward the  
7 possession limits of this section. The weight of cannabis that is attributable to  
8 cannabis-infused products shall be determined according to methods set forth  
9 in rule by the ~~Department of Public Safety in accordance with chapter 86 of~~  
10 ~~this title (therapeutic use of cannabis)~~ Cannabis Control Board.

11 Sec. 14. 20 V.S.A. § 2730(b) is amended to read:

12 (b) The term “public building” does not include:

13 \* \* \*

14 (5) A farm building that is used in the outdoor cultivation of cannabis by  
15 a person licensed pursuant to 7 V.S.A. chapter 33 in accordance with such  
16 chapter and related rules.

17 Sec. 15. 32 V.S.A. § 7902 is amended to read:

18 § 7902. CANNABIS EXCISE TAX

19 (a) There is imposed a cannabis excise tax equal to 14 percent of the sales  
20 price of each retail sale in this State of cannabis and cannabis products,  
21 including food or beverages.

1 (b) The tax imposed by this section shall be paid by the purchaser to the  
2 retailer or integrated licensee. Each retailer or integrated licensee shall collect  
3 from the purchaser the full amount of the tax payable on each taxable sale.

4 (c) The tax imposed by this section is separate from and in addition to the  
5 general sales and use tax imposed by chapter 233 of this title. The tax imposed  
6 by this section shall not be part of the sales price to which the general sales and  
7 use tax applies. The cannabis excise tax shall be separately itemized from the  
8 general sales and use tax on the receipt provided to the purchaser.

9 (d) The following sales shall be exempt from the tax imposed under this  
10 section:

11 (1) sales under any circumstances in which the State is without power to  
12 impose the tax; and

13 (2) sales made by any dispensary as authorized under 7 V.S.A. chapter  
14 37 or any retailer licensed with a medical-use endorsement as authorized under  
15 7 V.S.A. chapter 33, provided that the cannabis or cannabis product is sold  
16 only to registered ~~qualifying~~ patients directly or through their registered  
17 caregivers. A retailer that sells cannabis or cannabis products that are exempt  
18 from tax pursuant to this subdivision shall retain information pertaining to each  
19 exempt transaction as required by the Commissioner of Taxes.



1 Sec. 16. 32 V.S.A. § 9741 is amended to read:

2 § 9741. SALES NOT COVERED

3 Retail sales and use of the following shall be exempt from the tax on retail  
4 sales imposed under section 9771 of this title and the use tax imposed under  
5 section 9773 of this title:

6 \* \* \*

7 (55) Cannabis and cannabis products, as defined under 7 V.S.A. § 831,  
8 sold by any dispensary as authorized under 7 V.S.A. chapter 37 or any retailer  
9 licensed with a medical-use endorsement as authorized under 7 V.S.A. chapter  
10 33, provided that the cannabis or cannabis product is sold only to registered  
11 qualifying patients directly or through their registered caregivers. A retailer  
12 that sells cannabis or cannabis products that are exempt from tax pursuant to  
13 this subdivision shall retain information pertaining to each exempt transaction  
14 as required by the Commissioner of Taxes.

15 \* \* \*

16 Sec. 17. TRANSFER AND APPROPRIATION

17 Notwithstanding 7 V.S.A. § 845(c), in fiscal year 2025:

18 (1) \$500,000.00 is transferred from the Cannabis Regulation Fund  
19 established pursuant to 7 V.S.A. § 845 to the Cannabis Business Development  
20 Fund established pursuant to 7 V.S.A. § 987; and

1           (2) \$500,000.00 is appropriated from the Cannabis Business 19  
2           Development Fund to the Agency of Commerce and Community Development  
3           to fund technical assistance and provide loans and grants pursuant to 7 V.S.A.  
4           § 987.

5           **Sec. 18. 7 V.S.A. § 869 is amended to read:**

6           § 869. CULTIVATION OF CANNABIS; ENVIRONMENTAL AND LAND  
7                     USE STANDARDS; REGULATION OF CULTIVATION

8           (a) A cannabis establishment shall not be regulated as “farming” under the  
9           Required Agricultural Practices, 6 V.S.A. chapter 215, or other State law, and  
10          cannabis produced from cultivation shall not be considered an agricultural  
11          product, farm crop, or agricultural crop for the purposes of 32 V.S.A. chapter  
12          124, 32 V.S.A. § 9741, or other relevant State law.

13                                     \* \* \*

14          (f) Notwithstanding subsection (a) of this section, a cultivator licensed  
15          under this chapter who initiates cultivation of cannabis outdoors on a parcel of  
16          land shall:

17                     (1) be regulated in the same manner as “farming” and not as  
18          “development” on the tract of land where cultivation occurs for the purposes of  
19          permitting under 10 V.S.A. chapter 151;

20                     (2)(A) not be regulated by a municipal bylaw adopted under 24 V.S.A.  
21          chapter 117 in the same manner that Required Agricultural Practices are not

1 regulated by a municipal bylaw under 24 V.S.A. § 4413(d)(1)(A), except that  
2 there shall be the following minimum setback distance between the cannabis  
3 plant canopy and a property boundary or edge of a highway:

4 (i) if the cultivation occurs in a cannabis cultivation district  
5 adopted by a municipality pursuant to 24 V.S.A. § 4414a, the setback shall be  
6 not larger than 25 feet as established by the municipality; and

7 (ii) if the cultivation occurs outside of cannabis cultivation district  
8 adopted by a municipality pursuant to 24 V.S.A. § 4414a or no cannabis  
9 cultivation district has been adopted by the municipality, the setback shall be  
10 not larger than 100 feet as established by the municipality;

11 (B) if a municipality does not have zoning, the setback shall be 25  
12 feet;

13 (3) be eligible to enroll in the Use Value Appraisal Program under  
14 32 V.S.A. chapter 124 for the cultivation of cannabis;

15 (4) be exempt under 32 V.S.A. § 9741(3), (25), and (50) from the tax on  
16 retail sales imposed under 32 V.S.A. § 9771; and

17 (5) be entitled to the rebuttable presumption that cultivation does not  
18 constitute a nuisance under 12 V.S.A. chapter 195 in the same manner as  
19 “agricultural activities” are entitled to the rebuttable presumption, provided  
20 that, notwithstanding 12 V.S.A. § 5753(a)(1)(A), the cultivation is complying  
21 with subsections (b) and (d) of this section.

1 **Sec. 19. 24 V.S.A. § 4414a is added to read:**

2 § 4414a. CANNABIS CULTIVATION DISTRICT

3 A municipality, after consultation with the municipal cannabis control  
4 commission, if one exists, may adopt a bylaw identifying cannabis cultivation  
5 districts where the outdoor cultivation of cannabis is preferred within the  
6 municipality. Cultivation of cannabis within a cannabis cultivation district  
7 shall be presumed not to result in an undue effect on the character of the area  
8 affected. The adoption of a cannabis cultivation district shall not have the  
9 effect of prohibiting cultivation of outdoor cannabis in the municipality.

10 Sec. 20. EFFECTIVE DATES

11 Sec. 8, 7 V.S.A. § 910, shall take effect on July 1, 2025, and the remainder  
12 of the act shall take effect on passage.

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18 (Committee vote: \_\_\_\_\_)

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\_\_\_\_\_

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Representative \_\_\_\_\_

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FOR THE COMMITTEE