1		H.196
2	Introduced by	Representatives Trieber of Rockingham, Young of Glover,
3		Copeland-Hanzas of Bradford, Bartholomew of Hartland, Beck
4		of St. Johnsbury, Belaski of Windsor, Briglin of Thetford,
5		Buckholz of Hartford, Burke of Brattleboro, Christie of
6		Hartford, Cina of Burlington, Colburn of Burlington, Connor of
7		Fairfield, Deen of Westminster, Donovan of Burlington, Dunn
8		of Essex, Fields of Bennington, Gonzalez of Winooski, Hebert
9		of Vernon, Hill of Wolcott, Hooper of Brookfield, Howard of
10		Rutland City, Krowinski of Burlington, Lippert of Hinesburg,
11		Long of Newfane, Macaig of Williston, Masland of Thetford,
12		McCormack of Burlington, McCullough of Williston, McFaun
13		of Barre Town, Miller of Shaftsbury, Morris of Bennington,
14		Mrowicki of Putney, O'Sullivan of Burlington, Partridge of
15		Windham, Poirier of Barre City, Pugh of South Burlington,
16		Rachelson of Burlington, Sharpe of Bristol, Squirrell of
17		Underhill, Stevens of Waterbury, Stuart of Brattleboro, Sullivan
18		of Burlington, Till of Jericho, Toleno of Brattleboro, Troiano of
19		Stannard, Walz of Barre City, Webb of Shelburne, Weed of
20		Enosburgh, Willhoit of St. Johnsbury, Wood of Waterbury, and
21		Yantachka of Charlotte

# BILL AS PASSED BY THE HOUSE AND SENATE

H.196 Page 2 of 58

I	Referred to Committee on
2	Date:
3	Subject: Labor; employment practices; paid family leave
4	Statement of purpose of bill as introduced: This bill proposes to create a
5	Family Leave Insurance Program within the Department of Labor that will
6	provide employees with 12 weeks of paid family leave and that will be funded
7	by contributions from employers and employees. This bill also proposes to
8	amend Vermont's existing family leave law to make it applicable to all
9	employers, to clarify certain provisions.
10	An act relating to paid family leave
11	It is hereby enacted by the General Assembly of the State of Vermont:
12	Sec 1 21 VS A & 171 is amonded to read:
13	§ 471. DEFINITIONS
14	As used in this succhapter:
15	(1) "Employer" means an individual, organization or, governmental
16	body, partnership, association, corporation, legal representative, trustee,
17	receiver, trustee in bankruptcy, and any common carrier by rail, motor, water,
18	air or express company doing business in or operating within this State which
19	for the purposes of parental leave, employs 10 or more individuals who are

1	employed for an average of at least 30 hours per week during a year and for
2	the purposes of family leave, employs 15 or more individuals for an average of
3	at least 30 hours per week during a year.
4	(2) 'Employee" means a person who, in consideration of direct or
5	indirect gain or profit, has been continuously employed by the same employer
6	for a period of one year for an average of at least 30 hours per week is
7	employed by an employer and has been employed in Vermont for at least six
8	of the previous 12 months.
9	(3) "Family leave" mean a leave of absence from employment by an
10	employee who works for an employer which employs 15 or more individuals
11	who are employed for an average of at least 30 hours per week during the year
12	for one of the following reasons:
13	(A) the serious illness of the employed: or
14	(B) the serious illness of the employee's child, stepchild or ward who
15	lives with the employee, foster child, parent, grandpare t, sibling, spouse, or
16	parent of the employee's spouse;
17	(4) "Parental leave" means a leave of absence from employment by an
18	employee who works for an employer which employs 10 or more individuals
19	who are employed for an average of at least 30 hours per week during the year
20	for one of the following reasons:
21	(C) the employee's pregnancy,

1	(D) the hirth of the employee's child or
2	(B)(E) the initial placement of a child 16 years of age or younger
3	with the employee for the purpose of adoption or foster care.
4	(5)(4) "Serious illness" means an accident, disease, or physical or
5	mental condition that:
6	(A) poses imminent danger of death;
7	(B) requires a patient care in a hospital; or
8	(C) requires contriuing in-home care under the direction of a
9	physician.
10	(5) "Commissioner" means the Commissioner of Labor.
11	Sec. 2. 21 V.S.A. § 472 is amended to lead:
12	§ 472. <u>FAMILY</u> LEAVE
13	(a) During any 12-month period, an employee shall be entitled to take
14	unpaid leave for a period not to exceed 12 weeks up to 12 weeks of paid
15	family leave using Family Leave Insurance benefits pulsuant to section 472c
16	of this subchapter for the following reasons:
17	(1) for parental leave, during the employee's pregnancy and;
18	(2) following the birth of an the employee's child or;
19	(3) within a year following the initial placement of a child 16 years of
20	age or younger with the employee for the purpose of adoption- or foster care;
21	(2)(4) for family leave, for the serious filliess of the employee, or

1	(5) the serious illness of the employee's child, stepchild or ward of the
2	em loyee who lives with the employee, foster child, parent, grandparent,
3	sibling, spouse, or parent of the employee's spouse.
4	(b) During the leave, at the employee's option, the employee may use
5	accrued sick leave or vacation leave or any other accrued paid leave, not to
6	exceed six weeks. <u>Vtilization Use</u> of accrued paid leave shall not extend the
7	leave provided herein by this section.
8	(c) The employer shall continue employment benefits for the duration of
9	the <u>family</u> leave at the level and under the conditions coverage would be
10	provided if the employee continued in employment continuously for the
11	duration of the leave. The employer may require that the employee contribute
12	to the cost of the benefits during the leave at the employee's existing rate of
13	employee contribution.
14	(d) The employer shall post and maintain in a conspicuous place in and
15	about each of his or her its places of business printed notices of the provisions
16	of this subchapter on forms provided by the Commissioner of Labor.
17	(e)(1) An employee shall give his or her employer reasonable written
18	notice of intent to take <u>family</u> leave under this subchapter. Notice shall
19	include the date the leave is expected to commence and the estimated diration
20	of the leave.
21	(2) In the case of the adoption of orthrof a child, an employer shall not

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1	require that notice he given more than six weeks prior to the anticipated
2	commencement of the leave.
3	In the case of an unanticipated serious illness or premature birth, the
4	employee stall give the employer notice of the commencement of the leave as
5	soon as practicable.
6	(4) In the case of serious illness of the employee or a member of the
7	employee's family, an employer may require certification from a physician to
8	verify the condition and the amount and necessity for the leave requested.
9	(5) An employee may rearn from leave earlier than estimated upon
10	approval of the employer.
11	(6) An employee shall provide reasonable notice to the employer of his
12	or her need to extend the leave to the extent provided by this chapter.
13	(f) Upon return from leave taken under this subchapter, an employee shall
14	be offered An employer shall offer an employee who has been employed by
15	the employer for at least 12 months and is returning from family leave taken
16	<u>under this subchapter</u> the same or <u>a</u> comparable job at the same level of
17	compensation, employment benefits, seniority, or any other term or condition
18	of the employment existing on the day the family leave began. The
19	subchapter shall not apply if, prior to requesting leave, the employee had been
20	given notice or had given notice that the employment would terminate. The
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subsection shall not apply if the employer can demonstrate by clear and

convincing evidence that:

- (1) during the period of leave, the employee's job would have been terminated or the employee laid off for reasons unrelated to the leave or the condition for which the leave was granted; or
- (2) the employee performed unique services and hiring a permanent replacement during the leave, after giving reasonable notice to the employee of intent to do so, was the only alternative available to the employer to prevent substantial and grievous economic injury to the employer's operation.
- (g) An employer may adopt a leave policy more generous than the leave policy provided by this subchapter. Nothing in this subchapter shall be construed to diminish an employer's obligation to comply with any collective bargaining agreement or any employment benefit program or plan which provides greater leave rights than the rights provided by this subchapter. A collective bargaining agreement or employment benefit program or plan may not diminish rights provided by this subchapter. Notwithstanding the provisions of this subchapter, an employee may, at the time a need for parental or family leave arises, waive some or all the rights under this subchapter provided the waiver is informed and voluntary and any changes in conditions of employment related to any waiver shall be mutually agreed upon between employer and employee.
  - (II) Except for serious filliess of the employee, an employee who does not

1	return to employment with the employer who provided the family leave shall
2	return to the employer the value of any compensation paid to or on behalf of
3	the employee during the leave, except payments of Family Leave Insurance
4	benefits and payments for accrued sick leave or vacation leave. An employer
5	may elect to waive the rights provided pursuant to this subsection.
6	Sec. 3. 21 V.S.A. § 472c is added to read:
7	§ 472c. FAMILY LEAVE INSURANCE; SPECIAL FUND;
8	<u>ADMINISTRATION</u>
9	(a) The Family Leave Insurance Program is established in the Department
10	of Labor for the provision of Family Leave Insurance benefits to eligible
11	employees pursuant to this section.
12	(b) The Family Leave Insurance Special Fund is created pursuant to
13	32 V.S.A. chapter 7, subchapter 5. The Fund may be expended by the
14	Commissioner for the administration of the Family Leave Insurance Program
15	and payment of Family Leave Insurance benefits provided pursuant to this
16	section.
17	(c)(1) The Fund shall consist of contributions equal to 0.93 percent of each
18	employee's wages, or a different rate as determined by the Commissioner
19	pursuant to subdivision (2) of this subsection, of which one-half shall b
20	deducted from an employee's wages and one-half shall be paid by the
21	empioyee's empioyer.

1	(2)(A) Notwithstanding subdivision (1) of this subsection, on or before
2	February 1 of the first year of each legislative biennium, the Commissioner
3	shall determine the rate of contribution necessary to provide Family Leave
4	Insurance benefits for the next two years at the rate set forth in subsection (f)
5	of this section. However, the rate of contribution determined by the
6	Commissioner shall not exceed one percent of each employee's wages.
7	(B) The new late of contribution determined by the Commissioner
8	shall take effect on February 1 and shall remain in effect for two years.
9	(C) If the rate of contribution is equal to one percent of each
10	employee's wages and is insufficient to fund Family Leave Insurance benefits
11	at the rate set forth in subsection (f) of his section, the Commissioner shall
12	reduce the rate of Family Leave Insurance tenefits to the extent necessary to
13	maintain the solvency of the Fund.
14	(d) The employer shall submit these contributions to the Commissioner in a
15	form and at times determined by the Commissioner.
16	(e) An employee shall file an application for Family Leave Insurance
17	benefits with the Commissioner under this section on a form provided by the
18	Commissioner. The Commissioner shall determine eligibility of the employee
19	based on the following criteria:
20	(1) The purposes for which the claim is made are documented.

(2) The employee provided his or her employer with reasonable

advanced notice of the requested leave

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1	advanced notice of the requested leave
2	(f)(1) Except as otherwise provided pursuant to subsection (c) of this
3	section, an employee awarded Family Leave Insurance benefits under this
4	section shall receive the employee's average weekly wage or an amount equal
5	to a 40-hour workweek paid at a rate double that of the livable wage, as
6	determined by the Joint Fiscal Office pursuant to 2 V.S.A. § 505, whichever is
7	<u>less.</u>
8	(2) An employee shall be entitled to no more than 12 weeks of Family
9	Leave Insurance benefits in a 12-month period.
10	(g) The Commissioner of Labor shall make a determination of each claim
11	no later than five days after the date the claim is filed, and Family Leave
12	Insurance benefits shall be paid from the Fund created pursuant to this section.
13	An employee or employer aggrieved by a decis on of the Commissioner under
14	this subsection may file with the Commissioner a request for reconsideration
15	within 30 days after receipt of the Commissioner's decition. Thereafter, an
16	applicant denied reconsideration may file an appeal to the Civil Division of the
17	Superior Court in the county where the employment is located.
18	(h)(1) A self-employed person, including a sole proprietor or pattner owner
19	of an unincorporated business, may elect to obtain coverage under the ramily
20	Leave Insurance Program pursuant to this section for a period of three years by
21	filing a notice of his or her election with the Commissioner on a form provided

1	by the Commissioner
2	(2) A person who elects coverage pursuant to this subsection may file a
3	claim for and receive Family Leave Insurance benefits pursuant to this section
4	after making six months of contributions to the Fund.
5	(3) A person who elects to obtain coverage pursuant to this subsection
6	<u>shall:</u>
7	(A) contribute a portion of his or her work income equal to the
8	amount established pursuant to subsection (c) of this section at times
9	determined by the Commission r; and
10	(B) provide to the Commissioner any documentation of his or her
11	income or related information that the Commissioner determines is necessary.
12	(4) A person who elects coverage pursuant to this subsection may
13	terminate that coverage at the end of the three-)ear period by providing the
14	Commissioner with written notice of the termination at least 30 days before
15	the end of the period.
16	(i) A person who willfully makes a false statement or representation for the
17	purpose of obtaining any benefit or payment under the provisions of this
18	section, either for himself or herself or for any other person, after notice and
19	opportunity for hearing, may be assessed an administrative penalty of not more
20	than \$20,000.00 and shall forfeit all or a portion of any right to compensation
21	under the provisions of this section, as determined to be appropriate by the

1	Commissioner after a determination by the Commissioner that the person has
2	will fully made a false statement or representation of a material fact.
3	(j)(A An individual filing a claim for benefits pursuant to this section shall,
4	at the time of filing, be advised that:
5	(A) Family Leave Insurance benefits may be subject to income tax;
6	(B) requirements exist pertaining to estimated tax payments;
7	(C) the individual may elect to have income tax deducted and
8	withheld from the individual's benefits payment; and
9	(D) the individual may change a previously elected withholding
10	status.
11	(2) Amounts deducted and withheld from Family Leave Insurance
12	benefits shall remain in the Family Leave Asurance Special Fund until
13	transferred to the appropriate taxing authority at a payment of income tax.
14	(3) The Commissioner shall follow all procedures specified by the
15	federal Internal Revenue Service pertaining to the deducting and withholding
16	of income tax.
17	(k) The Commissioner may adopt rules as necessary to implement this
18	section.
19	Sec. 4. EFFECTIVE DATES
20	(a) This act shall take effect on January 1, 2018.
21	(b) Employers shall begin deducting taxes from employees wages on

- July 1, 2010, and, beginning on January 1, 2010, employees may begin to
- 2 receive benefits under this act.
  - Sec. 1. X V.S.A. § 471 is amended to read:

# § 471. DEFINITIONS

As used in this subchapter:

- (1) "Employer" means an individual, organization or, governmental body, partnership, association, corporation, legal representative, trustee, receiver, trustee in bankruptey, and any common carrier by rail, motor, water, air or express company doing business in or operating within this State which for the purposes of parental leave, employs 10 or more individuals who are employed for an average of at least 30 hours per week during a year and for the purposes of family leave, employs 15 or more individuals for an average of at least 30 hours per week during a year.
- (2) "Employee" means a person who, in consideration of direct or indirect gain or profit, has been continuously employed by the same employer for a period of one year for an average of at least 30 hours per week is employed by an employer and has been employed in Vermont for at least six of the previous 12 months.
- (3) "Family leave" means a leave of absence from employment by an employee who works for an employer which employs 15 or more individuals who are employed for an average of at least 30 hours per week during the year

#### for one of the following reasons:

- (A) the serious illness of the employee;  $\Theta$
- (B) the serious illness of the employee's child, stepchild or ward who lives with the employee, foster child, parent, grandparent, sibling, spouse, or parent of the employee's spouse;
- (4) "Parental leave" means a leave of absence from employment by an employee who works for an employer which employs 10 or more individuals who are employed for an average of at least 30 hours per week during the year for one of the following reasons:
  - (C) the employee's pregnancy;
  - (D) the birth of the employee schild; or
- (B)(E) the initial placement of a child 16 years of age or younger with the employee for the purpose of adoption or foster care.
- (5)(4) "Serious illness" means an accident, disease, or physical or mental condition that:
  - (A) poses imminent danger of death;
  - (B) requires inpatient care in a hospital; or
- (C) requires continuing in-home care under the direction of a physician.
  - (5) "Commissioner" means the Commissioner of Labor.
  - (0) Worker means a person who, in consideration of affect or indirect

gain or profit, performs services for an employer where the employer is unable to show that:

- (A) the person has been and will continue to be free from control or direction over the performance of the services, both under the contract of service and in fact;
- (B) the service is either outside the usual course of business for the employer for whom the service is performed, or outside all the places of business of the employer for whom the service is performed; and
- (C) the person is customarily engaged in an independently established trade, occupation, profession, or business.
- Sec. 2. 21 V.S.A. § 472 is amended to Nad:

# § 472. <u>FAMILY</u> LEAVE

- (a) During any 12-month period, an employee shall be entitled to take unpaid leave for a period not to exceed 12 weeks up to 12 weeks of paid family leave using Family Leave Insurance benefits pursuant to section 472c of this subchapter for the following reasons:
  - (1) for parental leave, during the employee's pregnancy and;
  - (2) following the birth of an the employee's child or:
- (3) within a year following the initial placement of a child 16 years of age or younger with the employee for the purpose of adoption- or foster care:

<del>(2)</del>[4] Jor Jamily leave, Jor the serious lithess of the employee, or

- (5) the serious illness of the employee's child stepchild or ward of the employee who lives with the employee, foster child, parent, grandparent, sibling, spouse, or parent of the employee's spouse.
- (b) During the leave, at the employee's option, the employee may use accrued sick leave or vacation leave or any other accrued paid leave, not to exceed six weeks. Vtilization Use of accrued paid leave shall not extend the leave provided herein by this section.
- (c) The employer shall continue employment benefits for the duration of the family leave at the level and under the conditions coverage would be provided if the employee continued in employment continuously for the duration of the leave. The employer may require that the employee contribute to the cost of the benefits during the leave at the employee's existing rate of employee contribution.
- (d) The employer shall post and maintain in a conspicuous place in and about each of his or her its places of business printed votices of the provisions of this subchapter on forms provided by the Commissioner of Labor.
- (e)(1) An employee shall give <u>his or her employer</u> reasonable written notice of intent to take <u>family</u> leave under this subchapter. Notice shall include the date the leave is expected to commence and the estimated duration of the leave.
  - (2) In the case of the adoption or ourth of a chita, an employer shall not

require that notice he given more than six weeks prior to the anticipated commencement of the leave.

- (1) In the case of an unanticipated serious illness or premature birth, the employee shall give the employer notice of the commencement of the leave as soon as practicable.
- (4) In the case of serious illness of the employee or a member of the employee's family, an employer may require certification from a physician to verify the condition and the amount and necessity for the leave requested.
- (5) An employee may beturn from leave earlier than estimated upon approval of the employer.
- (6) An employee shall provide reasonable notice to the employer of his or her need to extend the leave to the extens provided by this chapter.
- (f) Upon return from leave taken under this subchapter, an employee shall be offered An employer shall offer an employee who has been employed by the employer for at least 12 months and is returning from junity leave taken under this subchapter the same or a comparable job at the same level of compensation, employment benefits, seniority, or any other term or condition of the employment existing on the day the family leave began. This subchapter shall not apply if, prior to requesting leave, the employee had been given notice or had given notice that the employment would terminate. This subsection shall not apply if the employer can demonstrate by clear and

convincing ovidence that

- (1) during the period of leave, the employee's job would have been terminated or the employee laid off for reasons unrelated to the leave or the condition for which the leave was granted; or
- (2) the employee performed unique services and hiring a permanent replacement during the leave, after giving reasonable notice to the employee of intent to do so, was the only alternative available to the employer to prevent substantial and grievous economic injury to the employer's operation.
- (g) An employer may adopt a leave policy more generous than the leave policy provided by this subchapter. Nothing in this subchapter shall be construed to diminish an employer's obligation to comply with any collective bargaining agreement or any employment benefit program or plan which provides greater leave rights than the rights provided by this subchapter. A collective bargaining agreement or employment benefit program or plan may not diminish rights provided by this subchapter. Notwithstanding the provisions of this subchapter; an employee may, at the time a need for parental of family leave arises, waive some or all the rights under this subchapter provided the waiver is informed and voluntary and any changes in conditions of employment related to any waiver shall be mutually agreed upon between employer and employee.
  - (n) Except for serious titless of the employee, an employee who does not

return to employment with the employer who provided the family leave shall return to the employer the value of any compensation paid to or on behalf of the employee during the leave, except payments of Family Leave Insurance benefits and payments for accrued sick leave or vacation leave. An employer may elect to waive the rights provided pursuant to this subsection.

Sec. 3. 21 V.S.A. § 172c is added to read:

# § 472c. FAMILY LEAVE INSURANCE; SPECIAL FUND;

# **ADMINISTRATION**

- (a) The Family Leave Insurance Program is established in the Department of Labor for the provision of Family Leave Insurance benefits to eligible employees pursuant to this section.
- (b) The Family Leave Insurance Special Fund is created pursuant to 32 V.S.A. chapter 7, subchapter 5. The Fund may be expended by the Commissioner for the administration of the Family Leave Insurance Program and payment of Family Leave Insurance benefits provided pursuant to this section.
- (c)(1)(A) The Fund shall consist of contributions equal to 0.93 percent of each worker's wages, which an employer shall deduct and withhold from each of its workers' wages.
- (B) An employer may elect to pay all or a portion of the contributions due from its workers wages.

Assembly shall annually establish the rate of contribution for the next fiscal year. The rate shall equal the amount necessary to provide Family Leave Insurance benefits pursuant to subsection (f) of this section and to administer the Family Leave Insurance Program during the next fiscal year, adjusted by any balance in the fund from the prior fiscal year.

- (B)(i) On or refore February 1 of each year, the Commissioner shall report to the General Assembly the rate of contribution necessary to provide Family Leave Insurance benefits pursuant to subsection (f) of this section and to administer the Program during the next fiscal year, adjusted by any balance in the fund from the prior fiscal year.
- (ii) The proposed rate of contribution determined by the Commissioner shall not exceed one percent of each worker's wages. If that amount is insufficient to fund Family Leave Insurance benefits at the rate set forth in subsection (f) of this section, the Commissioner's report shall include a recommendation of the amount by which to reduce Family Leave Insurance benefits in order to maintain the solvency of the Fund without increasing the proposed rate of contribution above one percent.
- (d) An employer shall submit these contributions to the Commissioner in a form and at times determined by the Commissioner.
  - (e) An employee shall file an application for Pamily Leave Insurance

benefits with the Commissioner under this section on a form provided by the Commissioner. The Commissioner shall determine eligibility of the employee based on the following criteria:

- (1) We purposes for which the claim is made are documented.
- (2) The imployee satisfies the eligibility requirements for the requested leave.
- (f)(1) Except as otherwise provided pursuant to subsection (c) of this section, an employee awarded Family Leave Insurance benefits under this section shall receive the employee's average weekly wage or an amount equal to a 40-hour workweek paid at a rate double that of the livable wage, as determined by the Joint Fiscal Office pursuant to 2 V.S.A. § 505, whichever is less.
- (2) An employee shall be entitled to no more than 12 weeks of Family
  Leave Insurance benefits in a 12-month period.
- (g) The Commissioner of Labor shall make a determination of each claim no later than five days after the date the claim is filed, and Family Leave Insurance benefits shall be paid from the Fund created persuant to this section. An employee or employer aggrieved by a decision of the Commissioner under this subsection may file with the Commissioner arrequest for reconsideration within 30 days after receipt of the Commissioner's decision. Thereafter, an applicant dented reconsideration may file an appear

to the Civil Division of the Superior Court in the county where the employment is located.

- (h)(1) A self-employed person, including a sole proprietor or partner owner of an unincorporated business, may elect to obtain coverage under the Family Leave resurance Program pursuant to this section for a period of three years by filing a notice of his or her election with the Commissioner on a form provided by the Commissioner.
- (2) A person who elects coverage pursuant to this subsection may file a claim for and receive Family Leave Insurance benefits pursuant to this section after making six months of contributions to the Fund.
- (3) A person who elects to obtain coverage pursuant to this subsection shall:
- (A) contribute a portion of his or ver work income equal to the amount established pursuant to subsection (c) of this section at times determined by the Commissioner; and
- (B) provide to the Commissioner any documentation of his or her income or related information that the Commissioner determines is necessary.
- (4)(A) A person who elects coverage pursuant to this subsection may terminate that coverage at the end of the three-year period by providing the Commissioner with written notice of the termination at least 30 days before the end of the period.

- (R) If a person who elects coverage pursuant to this subsection does not terminate it at the end of the initial three-year period, he or she may terminate the coverage at the end of any succeeding annual period by providing the Commissioner with written notice of the termination at least 30 days before the end of the period.
- (C) Notwithstanding subdivisions (A) and (B) of this subdivision (h)(4), a person who, after electing to obtain coverage pursuant to this subsection, becomes a worker or stops working in Vermont, may elect to terminate the coverage pursuant to this subsection by providing the Commissioner with 30 days' written notice in accordance with rules adopted by the Commissioner.
- (D) Nothing in this subsection shall be construed to prevent an individual who is both a worker and self-employed from electing to obtain coverage pursuant to this subsection.
- (i) A person who willfully makes a false statement or representation for the purpose of obtaining any benefit or payment or to avoid payment of any required contributions under the provisions of this section, either for himself or herself or for any other person, after notice and opportunity for hearing, may be assessed an administrative penalty of not more than \$20,000.00 and shall forfeit all or a portion of any right to compensation under the provisions of this section, as determined to be appropriate by the Commissioner after a

determination by the Commissioner that the person has willfully made a false starment or representation of a material fact.

- (j)(1) An individual filing a claim for benefits pursuant to this section shall, at the time of filing, be advised that:
  - (A) Family Leave Insurance benefits may be subject to income tax;
  - (B) requirements exist pertaining to estimated tax payments;
- (C) the individual may elect to have income tax deducted and withheld from the individual's benefits payment; and
- (D) the individual way change a previously elected withholding status.
- (2) Amounts deducted and withheld from Family Leave Insurance benefits shall remain in the Family Leave Insurance Special Fund until transferred to the appropriate taxing authority as a payment of income tax.
- (3) The Commissioner shall follow all procedures specified by the federal Internal Revenue Service pertaining to the deducting and withholding of income tax.
- (k) The Commissioner may adopt rules as necessary to implement this section.

#### Sec. 4. RULEMAKING

On or before January 1, 2018, the Commissioner of Labor shall adopt rules necessary to implement the Faid Family Leave Frogram, including rules

under the Family Leave Insurance Program pursuant to 21 V.S.A. § 472c(h) and subsequently becomes a worker or stops working in Vermont may terminate that coverage.

# Sec. 5. EDUCATION AND OUTREACH

On or before January 1, 2018, the Commissioner of Labor shall develop and make available on the Department of Labor's website information and materials to educate and inform employers and employees about the Family Leave Insurance Program established pursuant to 21 V.S.A. § 472c.

#### Sec. 6. EFFECTIVE DATES

- (a) This section and Secs. 3, 4, and 5 shall take effect on July 1, 2017.
- (b) In Sec. 1, 21 V.S.A. 471, subdivision (6) shall take effect on July 1, 2017. The remaining provisions of Sec. 1 shall take effect on July 1, 2019.
  - (c) Sec. 2 shall take effect on July 1, 2019.
- (d) Contributions from employers and employees shall begin being paid pursuant to 21 V.S.A. § 472c(c) and (d) on July 1, 2018, and, beginning on July 1, 2019, employees and self-employed persons may begin to receive benefits pursuant to 21 V.S.A. § 472c.

Sec. 1. 21 V.S.A. § 471 is amended to read:

§ 471. DEFINITIONS

As used in this subchapter:

(1) "Employer" means an individual, organization or governmental body, partnership, association, corporation, legal representative, trustee, receiver trustee in bankruptcy, and any common carrier by rail, motor, water, air or express company doing business in or operating within this State which for the purposes of parental leave, that employs 10 or more individuals who are employed for an average of at least 30 hours per week during a year and for the purposes of family leave, employs 15 or more individuals for an average of at least 30 hours per week during a year.

\* \* \*

- (3) "Family leave" means a leave of absence from employment by an employee who works for an employer which employs 15 10 or more individuals who are employed for an average of at least 30 hours per week during the year for one of the following reasons:
  - (A) the serious illness of the employee;  $\Theta$
- (B) the serious illness of the employee's child, stepchild or ward who lives with the employee, foster child, grandchild, parent, grandparent, sibling, spouse, or parent of the employee's spouse;
- (4) "Parental leave" means a leave of absence from employment by an employee who works for an employer which employs 10 or more individuals who are employed for an average of at least 30 hours per week during the year for one of the following reasons.

- (C) the employee's pregnancy;
- (A)(D) the birth of the employee's child;
- (B)(E) the initial placement of a child 16 years of age or younger with the employee for the purpose of adoption or foster care; or
- (F) the birth of the employee's grandchild if the employee is the primary caregiver or guardian of the child and the child's biological parents are not taking a family leave for the birth pursuant to section 472 of this chapter.
- (5)(4) "Serious illness" means an accident, disease, or physical or mental condition that:

\* \* \*

- (5) "Commissioner" means the Commissioner of Labor.
- Sec. 2. 21 V.S.A. § 472 is amended to read:

### § 472. FAMILY LEAVE

- (a) During any 12-month period, an employee shall be entitled to take unpaid leave for a period not to exceed 12 weeks for the following reasons:
  - (1) for parental leave, during the employee's pregnancy and;
  - (2) following the birth of an the employee's child or;
- (3) within a year following the initial placement of a child 16 years of age or younger with the employee for the purpose of adoption- or foster care:
  - (+) within a year jollowing the birth of the employee's grandchild if the

employee is the primary caregiver or guardian of the child and the child's biological parents are not taking a leave for the birth pursuant to this section;

- (5) for family leave, for the serious illness of the employee; or
- (6) We serious illness of the employee's child, stepchild or ward of the employee who lives with the employee, foster child, grandchild, parent, grandparent, sibling spouse, or parent of the employee's spouse.
- (b) During the leave, at the employee's option, the employee may use accrued sick leave or, vacation leave or, any other accrued paid leave, not to exceed six weeks Parental and Family Leave Insurance benefits pursuant to subchapter 13 of this chapter, or short-term disability insurance or other insurance benefits. Utilization Use of accrued paid leave, Parental and Family Leave Insurance benefits, or insurance benefits shall not extend the leave provided herein by this section.

\* \* \*

- (d) The employer shall post and maintain in a conspicuous place in and about each of his or her its places of business printed notices of the provisions of this subchapter on forms provided by the Commissioner of Labor.
- (e)(1) An employee shall give <u>his or her employer</u> reasonable written notice of intent to take <u>family</u> leave under this subchapter. Notice shall include the date the leave is expected to commence and the estimated duration of the

- (2) In the case of the adoption or birth of a child, an employer shall not require that notice be given more than six weeks prior to the anticipated commencement of the leave.
- (3) In the case of an unanticipated serious illness or premature birth, the employee shall give the employer notice of the commencement of the leave as soon as practicable.
- (4) In the case of serious illness of the employee or a member of the employee's family, an employer may require certification from a physician to verify the condition and the amount and necessity for the leave requested.
- (5) An employee may return from leave earlier than estimated upon approval of the employer.
- (6) An employee shall provide reasonable notice to the employer of his or her need to extend the leave to the extent provided by this chapter.

\* \* \*

(h) Except for serious illness of the employee, an employee who does not return to employment with the employer who provided the family leave shall return to the employer the value of any compensation paid to or on behalf of the employee during the leave, except payments of Parental and Family Leave Insurance benefits and payments for accrued sick leave or vacation leave. An employer may elect to waive the rights provided pursuant to this subsection.

Sec. 3. 21 V.S.A. chapter 5, subchapter 13 is added to read.

#### Subchanter 13 Parental and Family Loave Insurance

# § 5X1. DEFINITIONS

- (a) As used in this subchapter:
- (1) "Employee" means an individual who performs services in employment for an employer.
- (2) "Employer" means an individual, organization, governmental body, partnership, association, corporation, legal representative, trustee, receiver, trustee in bankruptcy, and any common carrier by rail, motor, water, air or express company doing business in or operating within this State.
- (3) "Employment" has the same meaning as in subdivision 1301(6) of this title.
- (4) "Family leave" means a leave of absence from employment by an employee for the serious illness of the employee's child, stepchild or ward who lives with the employee, foster child, grandchild, parent, grandparent, sibling, spouse, or parent of the employee's spouse.
- (5) "Parental and bonding leave" means a leave of absence from employment by an employee for:
  - (A) the birth of the employee's child;
- (B) the initial placement of a child 16 years of age or younger with the employee for the purpose of adoption or foster care; or
  - (C) the purpose of bonding with the employee's grandchild if the

the employee is the primary caregiver or guardian of the child, and the child's biological parents are not using Parental and Family Leave Insurance Benefits for parental and bonding leave in relation to the birth.

- (6) "Oxalified employee" means an individual that has been an employee during at least 12 of the previous 13 months.
- (7) "Serious illiess" means an accident, disease, or physical or mental condition that:
  - (A) poses imminent danger of death;
  - (B) requires inpatient care in a hospital; or
- (C) requires continuing in home care under the direction of a physician.
- (8) "Wages" has the same meaning as in subdivision 1301(12) of this title.
- § 572. PARENTAL AND FAMILY LEAVE INSURANCE: SPECIAL FUND; ADMINISTRATION
- (a) The Parental and Family Leave Insurance Program & established in the Department of Labor for the provision of Parental and Family Leave Insurance benefits to eligible employees pursuant to this section.
- (b) The Parental and Family Leave Insurance Special Fund is created pursuant to 32 V.S.A. chapter 7, subchapter 5. The Fund may be expended by

Instructed Program and payment of Parental and Family Leave Instructed benefits provided pursuant to this section.

- (c)(1)(A) The Fund shall consist of contributions equal to 0.141 percent of each employee's covered wages, which an employer shall deduct and withhold from each of its employee's wages.
- (B) In lieu of deducting and withholding the full amount of the contribution pursuant to subdivision (1)(A) of this subsection, an employer may elect to pay all or a portion of the contributions due from the employee's covered wages.
- (C) As used in this subsection, the term "covered wages" does not include the amount of wages paid to an employee after he or she has received wages equal to \$150,000.00.
- (2)(A) Notwithstanding subdivision (1) of this subsection (c), the General Assembly shall annually establish the rate of contribution for the next fiscal year. The rate shall equal the amount necessary to provide Parental and Family Leave Insurance benefits pursuant to this subchapter to maintain a reserve equal to at least 100 percent of the projected benefit payments for the next fiscal year, and to administer the Parental and Family Leave Insurance Program during the next fiscal year, adjusted by any balance in the Fund from the prior fiscal year.

- (R) On or before February 1 of each year the Commissioner shall report to the General Assembly the rate of contribution necessary to provide Parental and Family Leave Insurance benefits pursuant to this subchapter, to maintain alequate reserves in the Fund a reserve equal to at least 100 percent of the projected benefit payments for the next fiscal year, and to administer the Program during the next fiscal year, adjusted by any balance in the Fund from the prior fiscal year.
- (d) An employer shall submit these contributions to the Commissioner in a form and at times determined by the Commissioner.

# § 573. BENEFITS

- (a) Except as otherwise provided pursuant to section 572 of this subchapter, a qualified employee awarded Parental and Family Leave Insurance benefits under this section shall reseive 80 percent of his or her average weekly wage or an amount equal to a 40-hour workweek paid at a rate double that of the livable wage, as determined by the Joint Fiscal Office pursuant to 2 V.S.A. § 505, whichever is less.
- (b) A qualified employee shall be permitted to receive not more than six weeks of Parental and Family Leave Insurance benefits in a 12-month period for family leave or parental and bonding leave, or both.
- § 574. APPLICATION FOR BENEFITS; PAYMENT; TAX WITHHOLDING
  - (a) A qualified employee shall file an application for Parental and Family

Leave Insurance benefits with the Commissioner under this section on a form provided by the Commissioner. The Commissioner shall determine whether the qualified employee is eligible to receive Parental and Family Leave Insurance benefits based on the following criteria:

- (1) The purposes for which the claim is made are documented.
- (2) The qualified employee satisfies the eligibility requirements for the requested leave.
- (3) The benefits are being requested in relation to a family leave or a parental and bonding leave.
- (b) The Commissioner of Labor shall make a determination of each claim not later than five business days after the date the claim is filed, and Parental and Family Leave Insurance benefits shall be paid from the Fund created pursuant to this section. A person aggrieved by a decision of the Commissioner under this subsection may file with the Commissioner a request for reconsideration within 30 days after receipt of the Commissioner's decision. Thereafter, an applicant denied reconsideration may file an appeal to the Civil Division of the Superior Court in the county where the employment is located.
- (c)(1) An individual filing a claim for benefits pursuant to this section shall, at the time of filing, be advised that Parental and Family Leave Insurance benefits may be subject to income tax and that the individual's

hanafits may be subject to withholding

(2) The Commissioner shall follow all procedures specified by 26 U.S.C. chapter 24 and 32 V.S.A. chapter 151, subchapter 4 pertaining to the withholding of income tax.

# § 575. FALSE STATEMENT OR REPRESENTATION; PENALTY

A person who willfully makes a false statement or representation for the purpose of obtaining any benefit or payment or to avoid payment of any required contributions under the provisions of this section, either for himself or herself or for any other person, after notice and opportunity for hearing, may be assessed an administrative penalty of not more than \$20,000.00 and shall forfeit all or a portion of any right to compensation under the provisions of this section, as determined to be appropriate by the Commissioner after a determination by the Commissioner that the person has willfully made a false statement or representation of a material fact.

#### § 576. RULEMAKING

The Commissioner may adopt rules as necessary to implement this subchapter.

#### Sec. 4. ADOPTION OF RULES

On or before January 1, 2018, the Commissioner of Labor shall adopt rules necessary to implement 21 V.S.A. chapter 5, subchapter 13.

Sec. J. EDUCATION AND OUTKEACH

On or before January 1, 2018, the Commissioner of Labor shall develop and make available on the Department of Labor's website information and materials to educate and inform employers and employees about the Parental and Family Leave Insurance Program established pursuant to 21 V.S.A. chapter 5, subchapter 13.

#### Sec 6 FFFFCTIVE DATES

- (a) This section and Secs. 3, 4, and 5 shall take effect on July 1, 2017.
- (b) Secs. 1 and 2 shall the effect on July 1, 2019.
- (c) Contributions shall begin being paid pursuant to 21 V.S.A. § 572 on

  July 1, 2018, and, beginning on July 1, 2019, employees may begin to receive

  benefits pursuant to 21 V.S.A. chapter 3 subchapter 13.
- Sec. 6. ESTABLISHMENT OF PARENTAL AND FAMILY LEAVE

  INSURANCE PROGRAM; EXPENDITURES FROM SPECIAL

  FUND

Beginning on July 1, 2017, the Commissioner of Finance and Management may, pursuant to 32 V.S.A. § 588(4)(C), issue warrants for expenditures from the Parental and Family Leave Insurance Special Fund necessary to establish the Parental and Family Leave Insurance Program in anticipation of the receipt on or after July 1, 2018 of contributions submitted pursuant to 21 V.S.A. § 572.

Sec. /. ADEQUACT OF RESERVES, REFORT

Commissioner of Labor, in consultation with the Commissioners of Finance and Magagement and of Financial Regulation, shall submit a written report to the House Committees on Appropriations, on General, Housing and Military Affairs, and on Ways and Means and the Senate Committees on Appropriations, on Economic Development, Housing and General Affairs, and on Finance regarding the amount and adequacy of the reserves in the Parental and Family Leave Insurance Special Fund and any recommendations for legislative action necessary to easure that an adequate reserve is maintained in the Fund.

#### Sec & FFFFCTIVE DATES

- (a) This section and Secs. 3, 4, 5, 6, and 7 shall take effect on July 1, 2017.
- (b) Secs. 1 and 2 shall take effect on October 1, 2019.
- (c) Contributions shall begin being paid pursuant to 21 V.S.A. § 572 on July 1, 2018, and, beginning on October 1, 2019, employees may begin to receive benefits pursuant to 21 V.S.A. chapter 5, subchapter 13.

Sec. 8. 21 V.S.A. § 1344 is amended to read:

# § 1344. DISQUALIFICATIONS

(a) An individual shall be disqualified for benefits:

\* \* \*

(2) For any week with respect to which the individual is receiving or has

received remuneration in the form of

\* \* \*

(F) Parental and Family Leave Insurance benefits pursuant to 21 V.S.A. chapter 5, subchapter 13.

\* \* \*

#### Sec. 9. EFFECTIVE DATES

- (a) This section and Secs. 3, 4, 5, 6, and 7 shall take effect on July 1, 2017.
- (b) Secs. 1, 2, and 8 shall take effect on October 1, 2019.
- (c) Contributions shall begin being paid pursuant to 21 V.S.A. § 572 on

July 1, 2018, and, beginning on October 1, 2019, employees may begin to

receive benefits pursuant to 21 V.S.A. chapter 5, subchapter 13.

Sec. 1. 21 V.S.A. § 471 is amended to read:

#### § 471. DEFINITIONS

As used in this subchapter:

(1) "Employer" means an individual, organization  $\Theta$ , governmental body, partnership, association, corporation, legal representative, trustee, receiver, trustee in bankruptcy, and any common carrier by rail, motor, water, air or express company doing business in or operating within this State which for the purposes of parental leave that employs 10 or more individuals who are employed for an average of at least 30 hours per week during a year and for the purposes of family leave employs 15 or more individuals for an average of

at least 30 hours per week during a year.

\* \* \*

- (3) "Family leave" means a leave of absence from employment by an employee who works for an employer which that employs 15 10 or more individuals who are employed for an average of at least 30 hours per week during the year for one of the following reasons:
  - (A) the serious illness of the employee;  $\Theta$
- (B) the serious illness of the employee's child, stepchild or ward who lives with the employee, foster child, parent, spouse, or parent of the employee's spouse;
- (4) "Parental leave" means a leave of absence from employment by an employee who works for an employer which employs 10 or more individuals who are employed for an average of at least 30 hours per week during the year for one of the following reasons:
  - (C) the employee's pregnancy;
  - (A)(D) the birth of the employee's child; or
- (B)(E) the initial placement of a child 16 years of age or younger with the employee for the purpose of adoption or foster care.
- (5)(4) "Serious illness" means an accident, disease, or physical or mental condition that:

\* \* \*

- (5) "Commissioner" means the Commissioner of Labor.
- Sec. 2. 21 V.S.A. § 472 is amended to read:

# § 472. FAMILY LEAVE

- (a) During any 12-month period, an employee shall be entitled to take unpaid leave for a period not to exceed 12 weeks for the following reasons:
  - (1) for parental leave, during the employee's pregnancy and;
  - (2) following the birth of an the employee's child or;
- (3) within a year following the initial placement of a child 16 years of age or younger with the employee for the purpose of adoption- or foster care;
  - (2)(4) for family leave, for the serious illness of the employee; or
- (5) the serious illness of the employee's child, stepchild or ward of the employee who lives with the employee, foster child, parent, spouse, or parent of the employee's spouse.
- (b) During the leave, at the employee's option, the employee may use accrued sick leave or, vacation leave or, any other accrued paid leave, not to exceed six weeks Parental and Family Leave Insurance benefits pursuant to subchapter 13 of this chapter, or short-term disability insurance or other insurance benefits. Utilization Use of accrued paid leave, Parental and Family Leave Insurance benefits, or insurance benefits shall not extend the leave provided herein by this section.

\* \* \*

- (d) The employer shall post and maintain in a conspicuous place in and about each of his or her its places of business printed notices of the provisions of this subchapter on forms provided by the Commissioner of Labor.
- (e)(1) An employee shall give <u>his or her employer</u> reasonable written notice of intent to take <u>family</u> leave under this subchapter. Notice shall include the date the leave is expected to commence and the estimated duration of the leave.
- (2) In the case of the adoption or birth of a child, an employer shall not require that notice be given more than six weeks prior to the anticipated commencement of the leave.
- (3) In the case of an unanticipated serious illness or premature birth, the employee shall give the employer notice of the commencement of the leave as soon as practicable.
- (4) In the case of serious illness of the employee or a member of the employee's family, an employer may require certification from a physician to verify the condition and the amount and necessity for the leave requested.
- (5) An employee may return from leave earlier than estimated upon approval of the employer.
- (6) An employee shall provide reasonable notice to the employer of his or her need to extend the leave to the extent provided by this chapter.

\* \* \*

- (h) Except for serious illness of the employee, an employee who does not return to employment with the employer who provided the <u>family</u> leave shall return to the employer the value of any compensation paid to or on behalf of the employee during the leave, except payments <u>of Parental and Family Leave</u> <u>Insurance benefits and payments</u> for accrued sick leave or vacation leave. <u>An employer may elect to waive the rights provided pursuant to this subsection.</u>
- Sec. 3. 21 V.S.A. chapter 5, subchapter 13 is added to read:

# Subchapter 13. Parental and Family Leave Insurance

# § 571. DEFINITIONS

# As used in this subchapter:

- (1) "Employee" means an individual who receives payments with respect to services performed for an employer from which the employer is required to withhold Vermont income tax pursuant to 32 V.S.A. chapter 151, subchapter 4.
- (2) "Employer" means an individual, organization, governmental body, partnership, association, corporation, legal representative, trustee, receiver, trustee in bankruptcy, and any common carrier by rail, motor, water, air or express company doing business in or operating within this State.
- (3) "Family leave" means a leave of absence from employment by an employee for the serious illness of the employee's child, stepchild or ward who lives with the employee, foster child, parent, spouse, or parent of the

employee's spouse.

- (4) "Parental and bonding leave" means a leave of absence from employment by an employee for:
  - (A) the birth of the employee's child; or
- (B) the initial placement of a child 16 years of age or younger with the employee for the purpose of adoption or foster care.
- (5) "Qualified employee" means an individual who has earned at least \$10,710.00 in wages in Vermont during the last 12 months.
- (6) "Serious illness" means an accident, disease, or physical or mental condition that:
  - (A) poses imminent danger of death;
  - (B) requires inpatient care in a hospital; or
- (C) requires continuing in-home care under the direction of a physician.
- (7) "Wages" means payments from an employer to an employee that are subject to income tax withholding pursuant to 32 V.S.A. chapter 151, subchapter 4.
- § 572. PARENTAL AND FAMILY LEAVE INSURANCE; SPECIAL

FUND; ADMINISTRATION

(a)(1) The Parental and Family Leave Insurance Program is established for the provision of Parental and Family Leave Insurance benefits to eligible

*employees pursuant to this section.* 

- (2)(A) The Commissioner of Taxes shall administer the collection of contributions, the determination of monetary eligibility for benefits, and the issuance of benefits checks for the program.
- (B) The Commissioner of Labor shall administer the receipt and processing of benefits applications, the determination of eligibility for benefits, the collection of overpaid benefits, and all other aspects of the program that are not administered by the Commissioner of Taxes.
- (b) The Parental and Family Leave Insurance Special Fund is created pursuant to 32 V.S.A. chapter 7, subchapter 5. The Fund may be expended by the Commissioners of Labor and of Taxes for the administration of the Parental and Family Leave Insurance Program and payment of Parental and Family Leave Insurance benefits provided pursuant to this section. All interest earned on Fund balances shall be credited to the Fund.
- (c)(1)(A) The Fund shall consist of contributions equal to 0.136 percent of each employee's covered wages, which an employer shall deduct and withhold from each of its employee's wages.
- (B) In lieu of deducting and withholding the full amount of the contribution pursuant to subdivision (A) of this subdivision (1), an employer may elect to pay all or a portion of the contributions due from the employee's covered wages.

- (C) As used in this subsection, the term "covered wages" does not include the amount of wages paid to an employee after he or she has received wages equal to \$150,000.00. Beginning on January 1, 2020, and on each subsequent January 1, the amount of wages included in the term "covered wages" shall be increased by the percentage increase of the Consumer Price Index, CPI-U, U.S. city average, not seasonally adjusted, or successor index, as calculated by the U.S. Department of Labor or successor agency for the 12 months preceding the previous September 1. The amount of wages included in the term "covered wages" shall not be decreased.
- (2)(A) Notwithstanding subdivision (1)(A) of this subsection (c), the General Assembly shall annually establish the rate of contribution for the next fiscal year. The rate shall equal the amount necessary to provide Parental and Family Leave Insurance benefits pursuant to this subchapter, to maintain a reserve equal to at least nine months of the projected benefit payments for the next fiscal year, and to administer the Parental and Family Leave Insurance Program during the next fiscal year, adjusted by any balance in the Fund from the prior fiscal year.
- (B) On or before February 1 of each year, the Commissioner of

  Labor, in consultation with the Commissioner of Taxes, shall report to the

  General Assembly the rate of contribution necessary to provide Parental and

  Family Leave Insurance benefits pursuant to this subchapter, to maintain a

reserve equal to at least nine months of the projected benefit payments for the next fiscal year, and to administer the Program during the next fiscal year, adjusted by any balance in the Fund from the prior fiscal year.

(d) The Commissioner of Taxes shall require the withholding of the contributions required pursuant to subsection (c) of this section from wages paid by any employer, as if the contributions were an additional Vermont income tax subject to the withholding requirements of 32 V.S.A. § 5841(a). The administrative and enforcement provisions of 32 V.S.A. chapter 151, subchapter 4 shall apply to the withholding requirement under this section as if the contributions withheld were a Vermont income tax.

# § 573. BENEFITS

- (a) Except as otherwise provided pursuant to section 572 of this subchapter, a qualified employee awarded Parental and Family Leave Insurance benefits under this section shall receive 70 percent of his or her average weekly wage or an amount equal to a 40-hour workweek paid at a rate double that of the livable wage, as determined by the Joint Fiscal Office pursuant to 2 V.S.A. § 505, whichever is less.
- (b) A qualified employee shall be permitted to receive a total of not more than 12 weeks of Parental and Family Leave Insurance benefits in a 12-month period for family leave or parental and bonding leave, or both, which shall include:

- (1) not more than 12 weeks of parental and bonding leave, provided that if both parents are qualified employees they shall be permitted to receive a combined total of not more than 12 weeks of Parental and Family Leave Insurance benefits in a 12-month period for parental and bonding leave; and
- (2) not more than six weeks of Parental and Family Leave Insurance benefits in a 12-month period for family leave.

# § 574. APPLICATION FOR BENEFITS; PAYMENT; TAX WITHHOLDING

- (a) A qualified employee shall file an application for Parental and Family

  Leave Insurance benefits with the Commissioner of Labor under this section on
  a form provided by the Commissioner. The Commissioner shall determine
  whether the qualified employee is eligible to receive Parental and Family

  Leave Insurance benefits based on the following criteria:
- (1) The purposes for which the claim is made are adequately documented pursuant to rules adopted by the Commissioner.
- (2) The Commissioner of Taxes certifies that the individual is a qualified employee.
- (3) The qualified employee satisfies the eligibility requirements for the requested leave and has specified the duration of the leave.
- (4) The benefits are being requested in relation to a family leave or a parental and bonding leave.

- (b)(1) The Commissioner of Labor shall make a determination of each claim not later than five business days after the date the claim is filed, and Parental and Family Leave Insurance benefits shall be paid from the Fund created pursuant to this section. The Commissioner may extend the time in which to make a determination of a claim by not more than five business days if necessary to obtain documents or information that are needed to make the determination.
- (2) The first benefit payment shall be sent to a qualified employee within 14 days after his or her claim is approved, and subsequent payments shall be sent biweekly.
- (3) The provisions of section 1367 of this title shall apply to Parental and Family Leave Insurance benefits.
- (c)(1) An individual filing a claim for benefits pursuant to this section shall, at the time of filing, be advised that Parental and Family Leave Insurance benefits may be subject to income tax and that the individual's benefits may be subject to withholding.
- (2) The Commissioner of Labor shall follow all procedures specified by 26 U.S.C. chapter 24 and 32 V.S.A. chapter 151, subchapter 4 pertaining to the withholding of income tax.

# § 575. REINSTATEMENT; SENIORITY AND BENEFITS PROTECTED

(a) The employer of an employee who receives Parental and Family Leave

Insurance benefits under this subchapter shall reinstate the employee at the conclusion of his or her family leave or parental and bonding leave, provided the employee is not out of work for a continuous period in excess of 12 weeks.

The employee shall be reinstated in the first available suitable position given the position he or she held at the time his or her leave began.

- (b) Upon reinstatement, the employee shall regain seniority and any unused accrued paid leave he or she was entitled to prior to the family leave or parental and bonding leave, less any accrued paid leave used during the family leave or parental and bonding leave.
- (c)(1) Nothing in this section shall be construed to diminish an employee's rights pursuant to subsection 472(f) of this chapter.
  - (2) The provisions of this section shall not apply if:
- (A) the employee had been given notice, or had given notice, prior to the beginning of his or her leave;
- (B) the employee's position would have terminated of its own terms prior to any reinstatement he or she would otherwise be entitled to under this section; or
  - (C) the employee fails to inform the employer of:
- (i) his or her interest in being reinstated at the conclusion of the leave; and
  - (ii) the date on which his or her leave is anticipated to conclude.

- (D) More than two years have elapsed since the conclusion of the employee's leave.
- (d)(1) An employee aggrieved by an employer's failure to comply with the provisions of this section may bring an action in the Civil Division of the Superior Court in the county where the employment is located for compensatory and punitive damages or equitable relief, including restraint of prohibited acts, restitution of wages or other benefits, reinstatement, costs, and other appropriate relief.
- (2) A copy of the complaint shall be filed with the Commissioner of Labor.
- (3) The court shall award reasonable attorney's fees to the employee if he or she prevails.

# § 576. APPEALS

- (a)(1) An employer or individual aggrieved by a decision of the Commissioner of Labor under section 574 or 581 of this subchapter may file with the Commissioner a petition for reconsideration within 30 days after receipt of the decision. The petition shall set forth in detail the grounds upon which it is claimed that the decision is erroneous and may include materials supporting that claim.
- (2) If an employer petitions the Commissioner to reconsider a decision pursuant to section 574 or 581 of this subchapter, the Commissioner shall

promptly notify the individual of the petition by ordinary, certified, or electronic mail and provide him or her with an opportunity to file an answer to the employer's petition.

- (3) The Commissioner shall promptly notify the employer or individual, or both, of his or her decision by ordinary, certified, or electronic mail.
- (b)(1) An employer or individual aggrieved by the Commissioner's decision on reconsideration may file an appeal with a departmental administrative law judge within 30 days after receiving the Commissioner's decision. The appeal shall set forth in detail the grounds upon which it is claimed that the decision is erroneous.
- (2) The administrative law judge shall, upon not less than five business days' notice, hold a hearing on the appeal as provided pursuant to rules adopted by the Commissioner. After the hearing, all parties to the appeal shall be promptly notified by ordinary, certified, or electronic mail of the findings of fact, conclusions, and decision of the administrative law judge.
- (c) Any party may appeal the administrative law judge's decision to the Supreme Court within 30 days after receiving the decision.
- (d) The provisions of section 1353 of this title shall apply to all determinations, redeterminations, findings of fact, conclusions of law, decisions, orders, or judgments entered or made pursuant to this section.

§ 577. FALSE STATEMENT OR REPRESENTATION; PENALTY

A person who willfully makes a false statement or representation for the purpose of obtaining any benefit or payment or to avoid payment of any required contributions under the provisions of this subchapter, either for himself or herself or for any other person, after notice and opportunity for hearing, may be assessed an administrative penalty of not more than \$20,000.00 and shall forfeit all or a portion of any right to benefits under the provisions of this subchapter, as determined to be appropriate by the Commissioner of Labor or of Taxes, as appropriate, after a determination by the Commissioner that the person has willfully made a false statement or representation of a material fact.

# § 578. RULEMAKING

- (a) The Commissioner of Taxes shall adopt rules as necessary to implement the provisions of this subchapter related to the collection of contributions pursuant to section 572 of this subchapter and the determination of monetary eligibility for benefits.
- (b) The Commissioner of Labor shall adopt rules as necessary to implement all other provisions of this subchapter.

## § 579. CONFIDENTIALITY OF INFORMATION

(a) Information obtained from an employer or individual in the administration of this subchapter and determinations of an individual's right to receive benefits that reveal an employer's or individual's identity in any

manner shall be kept confidential and shall be exempt from public inspection and copying under the Public Records Act. Such information shall not be admissible as evidence in any action or proceeding other than one brought pursuant to the provisions of this subchapter.

# (b) Notwithstanding subsection (a) of this section:

- (1) an individual or his or her duly authorized agent may be provided with information to the extent necessary for the proper presentation of his or her claim for benefits or to inform him or her of his or her existing or prospective rights to benefits; and
- (2) an employer may be provided with information that the Commissioner of Labor or of Taxes determines is necessary to enable the employer to discharge fully its obligations and protect its rights under this subchapter.

## § 580. DISQUALIFICATIONS

A qualified employee shall be disqualified for benefits for any week in which he or she has received:

- (1) compensation for temporary partial disability or temporary total disability under the workers' compensation law of any state or under a similar law of the United States; or
- (2) unemployment compensation benefits under the law of any state.

  § 581. OVERPAYMENT OF BENEFITS; COLLECTION

- (a)(1) Any individual who by nondisclosure or misrepresentation of a material fact, by him or her, or by another person, has received Parental and Family Leave Insurance benefits when he or she failed to fulfill a requirement for the receipt of benefits pursuant to this chapter or while he or she was disqualified from receiving benefits pursuant to section 580 of this chapter shall be liable to repay to the Commissioner of Labor the amount received.
- (2) Upon determining that an individual has received benefits under this chapter that he or she was not entitled to, the Commissioner of Labor shall provide the individual with notice of the determination. The notice shall include a statement that the individual is liable to repay to the Commissioner the amount of overpaid benefits and shall identify the basis of the overpayment and the time period in which the benefits were paid.
- (3) The determination shall be made within not more than three years after the date of the overpayment.
- (b)(1) An individual liable under this section shall repay the overpaid amount to the Commissioner for deposit in the Fund.
- (2) If the Commissioner finds that the individual intentionally misrepresented or failed to disclose a material fact with respect to his or her claim for benefits, in addition to the repayment under subdivision (1) of this subsection, the person shall pay an additional penalty of 15 percent of the amount of the overpaid benefits, which shall also be deposited in the Fund.

- (3) The Commissioner may collect the amounts due under this section in civil action in the Superior Court.
- (c) If an individual is liable to repay any amount pursuant to this section, the Commissioner may withhold, in whole or in part, any future benefits payable to the individual pursuant to this chapter and credit the withheld benefits against the amount due from the individual until it is repaid in full, less any penalties assessed under subdivision (b)(2) of this section.
- (d) In addition to the remedy provided pursuant to this section, an individual who intentionally misrepresented or failed to disclose a material fact with respect to his or her claim for benefits may be subject to the penalties provided pursuant to section 577 of this title.

#### Sec. 4. ADOPTION OF RULES

- (a) On or before April 1, 2019, the Commissioner of Taxes shall adopt rules necessary to implement the provisions of 21 V.S.A. chapter 5, subchapter 13 related to the collection of contributions and the determination of monetary eligibility, which shall include:
  - (1) procedures for the collection of contributions;
  - (2) procedures for the issuance of benefits payments; and
  - (3) reporting and record-keeping requirements for employers.
- (b) On or before April 1, 2019, the Commissioner of Labor shall adopt rules necessary to implement all other provisions of 21 V.S.A. chapter 5,

subchapter 13, which shall include:

- (1) procedures for receiving and processing applications for benefits;
- (2) acceptable documentation for demonstrating eligibility for benefits;
- (3) forms and requirements for providing certification from a health care provider of the need for family leave that are modeled on the federal rules governing certification of a serious health condition under the Family and Medical Leave Act;
- (4) forms and procedures for obtaining authorization for an individual's health care provider to disclose to the Commissioner information necessary to make a determination of the individual's eligibility for benefits; and
- (5) procedures for appealing a decision pursuant to 21 V.S.A. § 574 that are modeled, to the extent possible, on the appeals process provided for determinations of benefits in relation to unemployment insurance.

# Sec. 5. EDUCATION AND OUTREACH

On or before June 1, 2019, the Commissioner of Labor shall develop and make available on the Department of Labor's website information and materials to educate and inform employers and employees about the Parental and Family Leave Insurance Program established pursuant to 21 V.S.A. chapter 5, subchapter 13.

Sec. 6. ESTABLISHMENT OF PARENTAL AND FAMILY LEAVE

INSURANCE PROGRAM; EXPENDITURES FROM SPECIAL

#### **FUND**

Beginning on July 1, 2018, the Commissioner of Finance and Management may, pursuant to 32 V.S.A. § 588(4)(C), issue warrants for expenditures from the Parental and Family Leave Insurance Special Fund necessary to establish the Parental and Family Leave Insurance Program in anticipation of the receipt on or after July 1, 2019 of contributions submitted pursuant to 21 V.S.A. § 572.

# Sec. 7. ADEQUACY OF RESERVES; REPORT

Annually, on or before January 15, 2021, 2022, and 2023, the Commissioners of Labor and of Taxes, in consultation with the Commissioners of Finance and Management and of Financial Regulation, shall submit a written report to the House Committees on Appropriations, on General, Housing, and Military Affairs, and on Ways and Means and the Senate Committees on Appropriations, on Economic Development, Housing and General Affairs, and on Finance regarding the amount and adequacy of the reserves in the Parental and Family Leave Insurance Special Fund and any recommendations for legislative action necessary to ensure that an adequate reserve is maintained in the Fund.

Sec. 8. 21 V.S.A. § 1344 is amended to read:

# § 1344. DISQUALIFICATIONS

(a) An individual shall be disqualified for benefits:

\* \* \*

(5) For any week with respect to which the individual is receiving or has received remuneration in the form of:

\* \* \*

(F) Parental and Family Leave Insurance benefits pursuant to chapter 5, subchapter 13 of this title.

\* \* \*

#### Sec. 9. EFFECTIVE DATES

- (a) This section and Secs. 3, 4, 5, 6, and 7 shall take effect on July 1, 2018.
- (b) Secs. 1, 2, and 8 shall take effect on October 1, 2020.
- (c) Contributions shall begin being paid pursuant to 21 V.S.A. § 572 on July 1, 2019, and, beginning on October 1, 2020, employees may begin to receive benefits pursuant to 21 V.S.A. chapter 5, subchapter 13.