

1 TO THE HONORABLE SENATE:

2 The Committee on Government Operations to which was referred House
3 Bill No. 649 entitled “An act relating to the Vermont Truth and Reconciliation
4 Commission” respectfully reports that it has considered the same and
5 recommends that the Senate propose to the House that the bill be amended by
6 striking out all after the enacting clause and inserting in lieu thereof the
7 following:

8 Sec. 1. 2022 Acts and Resolves No. 128, Sec. 4 is amended to read:

9 Sec. 4. REPEAL

10 1 V.S.A. chapter 25 (Truth and Reconciliation Commission) is repealed on
11 ~~July 1, 2026~~ May 1, 2027.

12 Sec. 2. 1 V.S.A. § 903 is amended to read:

13 § 903. COMMISSIONERS

14 * * *

15 (c) The term of each commissioner shall begin on the date of appointment
16 and end on ~~July 1, 2026~~ May 1, 2027.

17 Sec. 3. 1 V.S.A. § 904 is amended to read:

18 § 904. SELECTION PANEL; MEMBERSHIP; DUTIES

19 (a)(1) The Selection Panel shall be composed of ~~seven members selected~~
20 ~~on or before September 1, 2022 by a majority vote of the following~~ five
21 members:

1 ~~(A)~~(1) the Executive Director of Racial Equity or designee;

2 ~~(B)~~(2) the Executive Director of the Vermont Center for Independent
3 Living or designee;

4 ~~(C)~~(3) an individual, who shall not be a current member of the
5 General Assembly, appointed by the Speaker of the House;

6 ~~(D)~~(4) an individual, who shall not be a current member of the
7 General Assembly, appointed by the Committee on Committees; and

8 ~~(E)~~(5) an individual, appointed by the Chief Justice of the Vermont
9 Supreme Court.

10 ~~(2) The individuals identified in subdivision (1) of this subsection:~~

11 ~~(A) shall hold their first meeting on or before August 1, 2022 at the~~
12 ~~call of the individual appointed by the Chief Justice of the Vermont Supreme~~
13 ~~Court; and~~

14 ~~(B) are encouraged to appoint individuals to the Selection Panel who~~
15 ~~include members of the populations and communities identified pursuant to~~
16 ~~subdivisions 902(b)(1)(A)–(D) of this chapter and who are diverse with respect~~
17 ~~to socioeconomic status, work, education, geographic location, gender, and~~
18 ~~sexual identity.~~

19 ~~(3) Individuals selected pursuant to subdivision (1) of this subsection~~
20 ~~who are not employees of the State of Vermont and who are not otherwise~~
21 ~~compensated or reimbursed for their attendance shall be entitled to per diem~~

1 ~~compensation and reimbursement of expenses pursuant to 32 V.S.A. § 1010~~
2 ~~for not more than two meetings. These payments shall be made from amounts~~
3 ~~appropriated to the Truth and Reconciliation Commission.~~

4 (b)(1) The Selection Panel shall select and appoint the commissioners of
5 the Truth and Reconciliation Commission as provided pursuant to section 905
6 of this chapter.

7 (2) To enable it to carry out its duty to select and appoint the
8 commissioners of the Truth and Reconciliation Commission as provided
9 pursuant to section 905 of this chapter, the Panel may:

10 (A) adopt procedures as necessary to carry out the duties set forth in
11 section 905 of this chapter; and

12 (B) ~~establish and maintain a principal office;~~

13 (C) meet and hold hearings at any place in this State; ~~and~~

14 (D) ~~hire temporary staff to provide administrative assistance during~~
15 ~~the period from September 1, 2022 through January 15, 2023, provided that if~~
16 ~~the Panel extends the time to select commissioners pursuant to subdivision~~
17 ~~905(e)(1) of this chapter, it may retain staff to provide administrative~~
18 ~~assistance through March 31, 2023.~~

19 (c) The term of each member of the Panel shall begin on the date of
20 appointment and end on ~~January 15, 2023, except if the Panel extends the time~~

1 ~~to select commissioners pursuant to subdivision 905(e)(1) of this chapter, the~~
2 ~~term of the Panel members shall end on March 31, 2023~~ May 1, 2027.

3 (d) The Panel shall select a chair and a vice chair from among its members.

4 (e)(1) Meetings shall be held at the call of the Chair or at the request of
5 four or more members of the Panel.

6 (2) A majority of the current membership of the Panel shall constitute a
7 quorum, and actions of the Panel may be authorized by a majority of the
8 members present and voting at a meeting of the Panel.

9 (f) Members of the Panel who are not otherwise compensated by the State
10 shall be entitled to per diem compensation and reimbursement of expenses
11 pursuant to 32 V.S.A. § 1010 for not more than 20 meetings during fiscal year
12 2023 meetings to carry out the Panel's duties pursuant to this section and
13 sections 905 and 905a of this chapter. These payments shall be made from
14 amounts appropriated to the Truth and Reconciliation Commission.

15 (g) The Panel shall have the administrative and legal assistance of the Truth
16 and Reconciliation Commission.

17 (h)(1) A member of the Panel who is not serving ex officio may be
18 removed by the appropriate appointing authority for incompetence, failure to
19 discharge the member's duties, malfeasance, or illegal acts.

20 (2) A vacancy occurring on the Panel shall be filled by the appropriate
21 appointing authority for the remainder of the term.

1 Sec. 4. 1 V.S.A. § 905 is amended to read:

2 § 905. SELECTION OF COMMISSIONERS

3 * * *

4 (d) The Panel shall fill any vacancy occurring among the commissioners
5 within 60 days after the vacancy occurs in the manner set forth in subsections
6 (a) and (b) of this section. A commissioner appointed to fill a vacancy
7 pursuant to this subsection shall be appointed to serve for the balance of the
8 unexpired term.

9 Sec. 5. APPOINTMENT TO FILL EXISTING COMMISSION VACANCY

10 The Selection Panel established pursuant to 1 V.S.A. § 905 shall fill the
11 vacancy existing on the Truth and Reconciliation Commission on the effective
12 date of this act not later than 60 days after the appointive members of the Panel
13 are appointed.

14 Sec. 6. 1 V.S.A. § 905a is added to read:

15 § 905a. REMOVAL OR REPRIMAND OF COMMISSIONERS FOR

16 MISCONDUCT

17 The Selection Panel may, after notice and an opportunity for a hearing,
18 reprimand or remove a commissioner for incompetence, failure to discharge
19 the commissioner's duties, malfeasance, illegal acts, or other actions that the
20 Panel determines would substantially and materially harm the credibility of the
21 Truth and Reconciliation Commission or its ability to carry out its work

1 pursuant to the provisions of this chapter. Notwithstanding subdivision
2 904(e)(2) of this chapter, the reprimand or removal of a commissioner shall
3 only be authorized by a vote of the majority of the members of the Panel.

4 Sec. 7. 1 V.S.A. § 906 is amended to read:

5 § 906. POWERS AND DUTIES OF THE COMMISSIONERS

6 * * *

7 (b) Powers. To carry out its duties pursuant to this chapter, the
8 commissioners may:

9 (1) Adopt rules in accordance with 3 V.S.A. chapter 25 as necessary to
10 implement the provisions of this chapter. [Repealed.]

11 * * *

12 (13)(A) Establish groups in which individuals who have experienced
13 institutional, structural, or systemic discrimination or are a member of a
14 population or community that has experienced institutional, structural, or
15 systemic discrimination may participate for purposes of sharing experiences
16 and providing mutual support.

17 (B) Commissioners shall not participate in any meeting or session of
18 a group established pursuant to this subdivision (13).

19 (C) Groups established pursuant to this subdivision (13) may
20 continue to exist after the date on which the Commission ceases to exist,
21 provided that after that date Commission staff shall no longer provide any

1 assistance or services to the groups and Commission funds shall no longer be
2 spent in support of the groups.

3 Sec. 8. 1 V.S.A. § 908 is amended to read:

4 § 908. REPORTS

5 * * *

6 (b)(1) On or before ~~June~~ April 15, 2026 ~~2027~~, the Commission shall submit
7 a final report incorporating the findings and recommendations of each
8 committee. Each report shall detail the findings and recommendations of the
9 relevant committee and shall include recommendations for actions that can be
10 taken to eliminate ongoing instances of institutional, structural, and systemic
11 discrimination and to address the harm caused by historic instances of
12 institutional, structural, and systemic discrimination.

13 (2) The Commission shall, on or before ~~January~~ October 15, 2026, make
14 a draft of the final report publicly available and provide copies of the draft to
15 interested parties from the populations and communities identified pursuant to
16 subdivision 902(b)(1) of this chapter and other interested parties. The
17 Commission shall provide the interested parties and members of the public
18 with not less than 60 days to review the draft and provide comments on it. The
19 Commission shall consider fully all comments submitted in relation to the draft
20 and shall include with the final version of the report a summary of all
21 comments received and a concise statement of the reasons why the

1 Commission decided to incorporate or reject any proposed changes.
2 Comments submitted in relation to the final report shall be made available to
3 the public in a manner that complies with the requirements of section ~~910~~ 909
4 of this chapter.

5 (3) The draft and final report shall include:

6 (A) a bibliography of all sources, interviews, and materials utilized in
7 preparing the report;

8 (B) a summary of the interviews utilized in preparing the report,
9 including the total number of interviews, and whether each interview was
10 public or confidential, and whether a transcript or summary, or both, is
11 available for each interview; and

12 (C) information regarding where members of the public can access
13 and obtain copies of the sources and materials utilized in preparing the report,
14 including the transcripts or summaries of interviews.

15 * * *

16 Sec. 9. 1 V.S.A. § 909 is amended to read:

17 § 909. ACCESS TO INFORMATION; CONFIDENTIALITY

18 * * *

19 (d) Private proceedings.

20 (1) The Notwithstanding any provision of chapter 5, subchapter 2 of this
21 title, the Vermont Open Meeting Law, or section 911 of this chapter to the

1 contrary, the Commission shall permit any individual who is interviewed by
2 the Commission to elect to have ~~their~~ the individual's interview conducted in a
3 manner that protects the individual's privacy and to have any recording of the
4 interview kept confidential by the Commission. Any other record or document
5 produced in relation to an interview conducted pursuant to this subdivision
6 (d)(1) shall only be available to the public in an anonymized form that does not
7 reveal the identity of any individual.

8 * * *

9 Sec. 10. 1 V.S.A. § 911 is added to read:

10 § 911. DELIBERATIVE DISCUSSIONS; EXCEPTION TO OPEN

11 MEETING LAW

12 (a) Notwithstanding any provision of chapter 5, subchapter 2 of this title,
13 the deliberations of a quorum or more of the members of the Commission shall
14 not be subject to the Vermont Open Meeting Law.

15 (b) The Commission shall periodically post to the Commission's website a
16 short summary of the deliberative meetings held by the commissioners
17 pursuant to this subsection.

18 (c)(1) As used in this section, "deliberations" means weighing, examining,
19 and discussing information gathered by the Commission and the reasons for
20 and against an act or decision.

21 (2) "Deliberations" expressly excludes:

1 (A) taking evidence, except as otherwise provided pursuant to section
2 909 of this chapter;

3 (B) hearing arguments for or against an act or decision of the
4 Commission;

5 (C) taking public comment; and

6 (D) making any decision related to an act or the official duties of the
7 Commission.

8 Sec. 11. LEGISLATIVE INTENT

9 It is the intent of the General Assembly that:

10 (1) the Truth and Reconciliation Commission work in an open,
11 transparent, and inclusive manner to ensure the credibility and integrity of its
12 work and strive to maximize opportunities to conduct its business in public
13 meetings;

14 (2) specific exceptions to the Open Meeting Law, in recognition of the
15 highly sensitive nature of the Truth and Reconciliation Commission's charge,
16 will enable the Commission to carry out its duties in a manner that:

17 (A) preserves the safety of participants in the Commission's work;

18 (B) does not perpetuate or exacerbate harm experienced by
19 participants; and

20 (C) protects participants from additional trauma.

1 Sec. 12. 1 V.S.A. § 912 is added to read:

2 § 912. GROUP SESSIONS; DUTY OF CONFIDENTIALITY

3 (a) The sessions of groups established pursuant to subdivision 906(b)(13)
4 of this chapter shall be confidential and privileged. Participants in a group
5 session, including Commission staff or individuals whom the Commission
6 contracts with to facilitate group sessions, shall be subject to a duty of
7 confidentiality and shall keep confidential any information gained during a
8 group session.

9 (b) A person who attended a group session may bring a private action in the
10 Civil Division of the Superior Court for damages resulting from a breach of the
11 duty of confidentiality established pursuant to this section.

12 (c) This section shall not be construed to limit or otherwise affect the
13 application of a common law duty of confidentiality to group sessions and any
14 action that may be brought based on a breach of that duty.

15 (d) Nothing in this section shall be construed to prohibit the limited
16 disclosure of information to specific persons under the following
17 circumstances:

18 (1) The disclosure:

19 (A) relates to a threat or statement of a plan made during a group
20 session that the individual reasonably believes is likely to result in death or

1 bodily injury to themselves or others or damage to the property of themselves
2 or another person; and

3 (B) is made to law enforcement authorities or another person that is
4 reasonably able to prevent or lessen the threat.

5 (2) The disclosure is based on a reasonable suspicion of abuse or neglect
6 of a child or vulnerable adult and a report is made in accordance with the
7 provisions of 33 V.S.A. § 4914 or 6903 or to comply with another law.

8 (e) The Commission shall ensure that all participants in a group session are
9 provided with notice of the provisions of this section, including any rights and
10 obligations of participants that are established pursuant to this section.

11 (f) As used in this section, “group session” means any meeting of a group
12 established pursuant to subdivision 906(b)(13) of this chapter for purposes of
13 the participants sharing or discussing their experiences and providing mutual
14 support. “Group session” does not include any gathering of the participants in
15 a group established pursuant to subdivision 906(b)(13) of this chapter that
16 includes one or more members of the Commission.

17 **Sec. 13.** EFFECTIVE DATE

18 This act shall take effect on passage.

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3

4 (Committee vote: _____)

5

6

Senator _____

7

FOR THE COMMITTEE