

1 TO THE HOUSE OF REPRESENTATIVES:

2 The Committee on Judiciary to which was referred House Bill No. 27
3 entitled “An act relating to coercive controlling behavior and abuse prevention
4 orders” respectfully reports that it has considered the same and recommends
5 that the bill be amended by striking out all after the enacting clause and
6 inserting in lieu thereof the following:

7 Sec. 1. 15 V.S.A. § 1101 is amended to read:

8 § 1101. DEFINITIONS

9 ~~The following words as used in this chapter shall have the following~~
10 ~~meanings~~ As used in this chapter:

11 (1) “Abuse” means:

12 (A) the occurrence of one or more of the following acts between
13 family or household members:

14 ~~(A)(i) Attempting~~ attempting to cause or causing physical harm;

15 ~~(B)(ii) Placing~~ placing another in fear of imminent serious physical
16 harm;

17 ~~(C)(iii) Abuse~~ abuse to children as defined in 33 V.S.A. chapter 49,
18 subchapter 2;

19 ~~(D)(iv) Stalking~~ stalking as defined in 12 V.S.A. § 5131(6); or

20 ~~(E)(v) Sexual~~ sexual assault as defined in 12 V.S.A. § 5131(5); or

1 (B) coercive controlling behavior between family or household
2 members.

3 (2)(A) “Coercive controlling behavior” means a pattern of conduct that
4 recklessly causes or has the effect of causing a reasonable person:

5 (i) to fear for the plaintiff’s safety or the safety of a family
6 member; or

7 (ii) to suffer substantial emotional distress.

8 (B) “Coercive controlling behavior” does not include:

9 (i) conduct between a child under 18 years of age and the child’s
10 parent or guardian involving the exercise of a parent’s constitutional right to
11 the care, custody, and control of the parent’s child;

12 (ii) conduct taken by a plaintiff to protect themselves, the
13 plaintiff’s family or household members, or an animal that is connected to the
14 family from the risk of present or future harm; or

15 (iii) constitutionally protected activity.

16 (3) “Household members” means persons who, for any period of time,
17 are living or have lived together, are sharing or have shared occupancy of a
18 dwelling, are engaged in or have engaged in a sexual relationship, or minors or
19 adults who are dating or who have dated. “Dating” means a social relationship
20 of a romantic nature. Factors that the court may consider when determining
21 whether a dating relationship exists or existed include:

- 1 (A) the nature of the relationship;
- 2 (B) the length of time the relationship has existed;
- 3 (C) the frequency of interaction between the parties; and
- 4 (D) the length of time since the relationship was terminated, if
- 5 applicable.

6 ~~(3)~~(4) A “foreign abuse prevention order” means any protection order
7 issued by the court of any other state that contains provisions similar to relief
8 provisions authorized under this chapter, the Vermont Rules for Family
9 Proceedings, 33 V.S.A. chapter 69, or 12 V.S.A. chapter 178.

10 ~~(4)~~(5) “Other state” and “issuing state” shall mean any state other than
11 Vermont and any federally recognized Indian tribe, territory or possession of
12 the United States, the Commonwealth of Puerto Rico, or the District of
13 Columbia.

14 ~~(5)~~(6) A “protection order” means any injunction or other order issued
15 for the purpose of preventing violent or threatening acts or harassment against,
16 or contact or communication with or physical proximity to, another person,
17 including temporary and final orders issued by civil and criminal courts, other
18 than support or child custody orders, whether obtained by filing an
19 independent action or as a pendente lite order in another proceeding ~~so long as,~~
20 provided that any civil order was issued in response to a complaint, petition, or
21 motion filed by or on behalf of a person seeking protection.

1 ~~(6)(7)~~ [Repealed.]

2 Sec. 2. 15 V.S.A. § 1101a is added to read:

3 § 1101a. LEGISLATIVE INTENT; COERCIVE CONTROLLING
4 BEHAVIOR

5 (a) It is the intent of the General Assembly to recognize that coercive
6 controlling behavior is a form of abuse.

7 (b) The inclusion of coercive controlling behavior within the definition of
8 “abuse” in section 1101 of this title and the language included in that section is
9 derived from the 2022 Model Code on Domestic and Family Violence issued
10 by the National Council of Juvenile and Family Court Judges.

11 (c) As identified in the model code, coercive controlling behavior may
12 include a pattern of any of the following:

13 (1) monitoring or surveilling the plaintiff’s daily personal activities;

14 (2) manipulating the plaintiff’s mental health status to the detriment of
15 the plaintiff;

16 (3) isolating the plaintiff from family or friends or the opportunity to
17 participate in a faith community, employment, education, or other support
18 networks;

19 (4) repeatedly humiliating, threatening, or intimidating the plaintiff;

20 (5) threatening to harm or abduct the plaintiff or the plaintiff’s children;

1 (6) committing or threatening to commit harm to an animal that is
2 connected to the family;

3 (7) threatening deportation or to contact local or federal authorities
4 based on actual or perceived immigration status of the plaintiff or the
5 plaintiff's family or threatening to jeopardize the immigration application
6 status of the plaintiff or the plaintiff's family;

7 (8) depriving the plaintiff of the means needed for independence,
8 resistance, or escape, such as denying or impeding the plaintiff's access to a
9 vehicle, banking services, or the plaintiff's own identification documents;

10 (9) controlling, regulating, or monitoring the plaintiff's finances or
11 economic resources; or

12 (10) controlling the reproductive autonomy of the plaintiff through
13 force, threat of force, or intimidation, including placing unreasonable pressure
14 on the plaintiff to become pregnant, deliberately interfering with the plaintiff's
15 contraceptive use or access to reproductive health information, or using
16 coercive tactics to control or attempt to control pregnancy outcomes.

17 Sec. 3. EFFECTIVE DATE

18 This act shall take effect on July 1, 2024.

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3 (Committee vote: _____)

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Representative _____

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FOR THE COMMITTEE