

1 TO THE HOUSE OF REPRESENTATIVES:

2 The Committee on Judiciary to which was referred House Bill No. 27  
3 entitled “An act relating to coercive controlling behavior and abuse prevention  
4 orders” respectfully reports that it has considered the same and recommends  
5 that the bill be amended by striking out all after the enacting clause and  
6 inserting in lieu thereof the following:

7 Sec. 1. 15 V.S.A. § 1101 is amended to read:

8 § 1101. DEFINITIONS

9 ~~The following words as used in this chapter shall have the following~~  
10 ~~meanings~~ As used in this chapter:

11 (1) “Abuse” means:

12 (A) the occurrence of one or more of the following acts between  
13 family or household members:

14 (A)(i) ~~Attempting~~ attempting to cause or causing physical harm;

15 (B)(ii) ~~Placing~~ placing another in fear of imminent serious physical  
16 harm;

17 (C)(iii) ~~Abuse~~ abuse to children as defined in 33 V.S.A. chapter 49,  
18 subchapter 2;

19 (D)(iv) ~~Stalking~~ stalking as defined in 12 V.S.A. § 5131(6); or

20 (E)(v) ~~Sexual~~ sexual assault as defined in 12 V.S.A. § 5131(5); or

1           (B) coercive controlling behavior between family or household  
2 members.

3           (2)(A) “Coercive controlling behavior” means a pattern of conduct that  
4 is intended to cause, recklessly causes, or would have the effect of causing a  
5 reasonable person:

6           (i) to fear for the plaintiff’s safety or the safety of a family  
7 member; or

8           (ii) to suffer substantial emotional distress.

9           (B) “Coercive controlling behavior” does not include:

10           (i) conduct between a child under 18 years of age and the child’s  
11 parent or guardian involving the exercise of a fit parent’s constitutional right to  
12 the care, custody and control of their child.

13           (ii) conduct taken by a plaintiff to protect themselves or the  
14 plaintiff’s family or household members from the risk of present or future  
15 harm; or

16           (iii) constitutionally protected activity.

17           (3) “Household members” means persons who, for any period of time,  
18 are living or have lived together, are sharing or have shared occupancy of a  
19 dwelling, are engaged in or have engaged in a sexual relationship, or minors or  
20 adults who are dating or who have dated. “Dating” means a social relationship

1 of a romantic nature. Factors that the court may consider when determining  
2 whether a dating relationship exists or existed include:

3 (A) the nature of the relationship;

4 (B) the length of time the relationship has existed;

5 (C) the frequency of interaction between the parties; and

6 (D) the length of time since the relationship was terminated, if

7 applicable.

8 ~~(3)~~(4) A “foreign abuse prevention order” means any protection order  
9 issued by the court of any other state that contains provisions similar to relief  
10 provisions authorized under this chapter, the Vermont Rules for Family  
11 Proceedings, 33 V.S.A. chapter 69, or 12 V.S.A. chapter 178.

12 ~~(4)~~(5) “Other state” and “issuing state” shall mean any state other than  
13 Vermont and any federally recognized Indian tribe, territory or possession of  
14 the United States, the Commonwealth of Puerto Rico, or the District of  
15 Columbia.

16 ~~(5)~~(6) A “protection order” means any injunction or other order issued  
17 for the purpose of preventing violent or threatening acts or harassment against,  
18 or contact or communication with or physical proximity to, another person,  
19 including temporary and final orders issued by civil and criminal courts, other  
20 than support or child custody orders, whether obtained by filing an  
21 independent action or as a pendente lite order in another proceeding ~~so long as,~~

1 provided that any civil order was issued in response to a complaint, petition, or  
2 motion filed by or on behalf of a person seeking protection.

3 ~~(6)(7)~~ [Repealed.]

4 Sec. 2. 15 V.S.A. § 1101a is added to read:

5 § 1101a. LEGISLATIVE INTENT; COERCIVE CONTROLLING  
6 BEHAVIOR

7 (a) It is the intent of the General Assembly to recognize a range of abusive  
8 conduct that does not involve physical violence, but that can be just as harmful  
9 as physical violence to family and household members who are subject to such  
10 behavior.

11 (b) The inclusion of coercive controlling behavior within the definition of  
12 “abuse” in section 1101 of this title and the language included in that section is  
13 derived from the 2022 Model Code on Domestic and Family Violence issued  
14 by the National Council of Juvenile and Family Court Judges.

15 (c) As identified in the model code, coercive controlling behavior may  
16 include a pattern of any of the following:

17 (1) monitoring or surveilling the plaintiff’s daily personal activities;

18 (2) manipulating the plaintiff’s mental health status to the detriment of  
19 the plaintiff;

- 1           (3) isolating the plaintiff from family or friends or the opportunity to  
2 participate in a faith community, employment, education, or other support  
3 networks;
- 4           (4) repeatedly humiliating, threatening, or intimidating the plaintiff;
- 5           (5) threatening to harm or abduct the plaintiff or the plaintiff's children;
- 6           (6) committing or threatening to commit harm to an animal that is  
7 connected to the family;
- 8           (7) threatening deportation or to contact local or federal authorities  
9 based on actual or perceived immigration status of the plaintiff or the  
10 plaintiff's family or threatening to jeopardize the immigration application  
11 status of the plaintiff or the plaintiff's family;
- 12           (8) depriving the plaintiff of the means needed for independence,  
13 resistance, or escape, such as denying or impeding the plaintiff's access to a  
14 vehicle, banking services, or the plaintiff's own identification documents; or
- 15           (9) controlling, regulating, or monitoring the plaintiff's finances or  
16 economic resources; or
- 17           (10) controlling the reproductive autonomy of the plaintiff through  
18 force, threat of force, or intimidation, including placing unreasonable pressure  
19 on the plaintiff to become pregnant, deliberately interfering with the plaintiff's  
20 contraceptive use or access to reproductive health information, or using  
21 coercive tactics to control or attempt to control pregnancy outcomes.

1       Sec. 3. EFFECTIVE DATE

2           This act shall take effect on July 1, 2024.

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4           (Committee vote: \_\_\_\_\_)

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Representative \_\_\_\_\_

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FOR THE COMMITTEE