

1 TO THE HOUSE OF REPRESENTATIVES:

2 The Committee on Commerce and Economic Development to which was  
3 referred House Bill No. 121 entitled “An act relating to enhancing consumer  
4 privacy” respectfully reports that it has considered the same and recommends  
5 that the bill be amended by striking out all after the enacting clause and  
6 inserting in lieu thereof the following:

7 Sec. 1. 9 V.S.A. chapter 61A is added to read:

8 CHAPTER 61A. VERMONT DATA PRIVACY ACT

9 § 2415. DEFINITIONS

10 As used in this chapter:

11 (1) “Abortion” has the same meaning as in section 2492 of this title.

12 (2)(A) “Affiliate” means a legal entity that shares common branding  
13 with another legal entity or controls, is controlled by, or is under common  
14 control with another legal entity.

15 (B) As used in subdivision (A) of this subdivision (2), “control” or  
16 “controlled” means:

17 (i) ownership of, or the power to vote, more than 50 percent of the  
18 outstanding shares of any class of voting security of a company;

19 (ii) control in any manner over the election of a majority of the  
20 directors or of individuals exercising similar functions; or

21 (iii) the power to exercise controlling influence over the

22 management of a company.

23 (3) “Authenticate” means to use reasonable means to determine that  
24 a request to exercise any of the rights afforded under subdivisions  
25 2418(a)(1)– (5) of this title is being made by, or on behalf of, the consumer  
26 who is entitled to exercise the consumer rights with respect to the personal  
27 data at issue.

28 (4) “Biometric data” means personal data generated from the  
29 technological processing of an individual’s unique biological, physical, or  
30 physiological characteristics that is linked or reasonably linkable to an  
31 individual, including:

32 (A) iris or retina scans;

33 (B) fingerprints;

34 (C) facial or hand mapping, geometry, or templates;

35 (D) vein patterns;

36 (E) voice prints;

37 (F) gait or personally identifying physical movement or  
38 patterns;

39 (G) depictions, images, descriptions, or recordings; and

40 (H) data derived from any data in subdivision (G) of this

41 subdivision (4), to the extent that it would be reasonably possible to

42 identify the **specific** individual from whose biometric data the data  
43 has been derived.

44 (5) “Business associate” has the same meaning as in HIPAA.

45 (6) “Child” has the same meaning as in COPPA.

46 (7)(A) “Consent” means a clear affirmative act signifying a consumer’s  
47 freely given, specific, informed, and unambiguous agreement to allow the  
48 processing of personal data relating to the consumer.

49 (B) “Consent” may include a written statement, including by  
50 electronic means, or any other unambiguous affirmative action.

51 (C) “Consent” does not include:

52 (i) acceptance of a general or broad terms of use or similar  
53 document that contains descriptions of personal data processing along with  
54 other, unrelated information;

55 (ii) hovering over, muting, pausing, or closing a given piece of  
56 content; or

57 (iii) agreement obtained through the use of dark patterns.

58 **(8)(A) “Consumer” means an individual who is a resident of the State.**

59 (B) “Consumer” does not include an individual acting in a  
60 commercial or employment context or as an employee, owner, director, officer,  
61 or contractor of a company, partnership, sole proprietorship, nonprofit, or

62 government agency whose communications or transactions with the controller  
63 occur solely within the context of that individual’s role with the company,  
64 partnership, sole proprietorship, nonprofit, or government agency.

65 (9) “Consumer health data” means any personal data that a  
66 controller uses to identify a consumer’s physical or mental health condition or  
67 diagnosis, including gender-affirming health data and reproductive or sexual  
68 health data.

69 ~~(10) “Consumer health data controller” means any controller that,~~  
70 ~~alone or jointly with others, determines the purpose and means of processing~~  
71 ~~consumer health data.~~

72 ~~(11)~~(10) “Consumer reporting agency” has the same meaning as in the  
73 Fair  
74 Credit Reporting Act, 15 U.S.C. § 1681a(f);

75 ~~(12)~~(11) “Controller” means a person who, alone or jointly with others,  
76 determines the purpose and means of processing personal data.

77 ~~(13)~~(12) “COPPA” means the Children’s Online Privacy Protection Act  
78 of 1998, 15 U.S.C. § 6501–6506, and any regulations, rules, guidance, and  
79 exemptions promulgated pursuant to the act, as the act and regulations, rules,  
80 guidance, and exemptions may be amended.

81 ~~(14)~~(13) “Covered entity” has the same meaning as in HIPAA.

**Commented [AS(1):** It’s unnecessary to include an additional term beyond, “controller,” and doing so could create confusion.

82 (14A) “Credit union” has the same meaning as in 8 V.S.A. § 30101.

83 ~~(15)~~(14) “Dark pattern” means a user interface designed or manipulated

84 with the substantial effect of subverting or impairing user autonomy, decision

85 making, or choice ~~and includes any practice the Federal Trade Commission~~

86 ~~refers to as a “dark pattern.”~~

87 ~~(16)~~(15) “Decisions that produce legal or similarly significant effects

88 concerning the consumer” means decisions made by the controller that result

89 in the provision or denial by the controller of financial or lending services,

90 housing, insurance, education enrollment or opportunity, criminal justice,

91 employment opportunities, health care services, or access to essential goods or

92 services.

93 ~~(17)~~(16) “De-identified data” means data that does not identify and

94 cannot reasonably be used to infer information about, or otherwise be linked

95 to, an identified or identifiable individual, or a device linked to the individual,

96 if the controller that possesses the data:

97 (A)(i) ~~takes reasonable measures~~ to ensure that the data cannot be

98 used to re-identify an identified or identifiable individual or be associated with

99 an individual or device that identifies or is linked or reasonably linkable to an

100 individual or household;

101 (ii) ~~for purposes of this subdivision (A), “reasonable measures”~~

**Commented [AS(2):** We agree with the prohibition on dark patterns, though the reference to “any practice the [FTC] refers to” is, in our view, unnecessary, vague, and potentially confusing. It would potentially mean, for instance, that FTC Commissioners could change the meaning of VT law by, for example, giving a speech in about dark practices, or making a comment in a press interview.

102 shall include the de-identification requirements set forth under 45 C.F.R. §  
103 164.514 (other requirements relating to uses and disclosures of protected  
104 health information);

105 (B) publicly commits to process the data only in a de-  
106 identified fashion and not attempt to re-identify the data; and

107 (C) contractually obligates any recipients of the data to  
108 satisfy the criteria set forth in subdivisions (A) and (B) of this  
109 subdivision (17).

110 (17A) “Financial institution” has the same meaning as in 8 V.S.A.  
111 § 11101.

112 (18) “Gender-affirming health care services” has the same meaning  
113 as in 1 V.S.A. § 150.

114 (19) “Gender-affirming health data” means any personal data  
115 concerning a past, present, or future effort made by a consumer to seek, or a  
116 consumer’s receipt of, gender-affirming health care services, including:

117 (A) precise geolocation data that is used for determining a  
118 consumer’s attempt to acquire or receive gender-affirming health care  
119 services;

120 (B) efforts to research or obtain gender-affirming health care  
121 services; and

122            (C) any gender-affirming health data that is derived from nonhealth  
123   information.

124            (20) “Genetic data” means any data, regardless of its format, that  
125   results from the analysis of a biological sample of an individual, or from  
126   another source enabling equivalent information to be obtained, and concerns  
127   genetic material, including deoxyribonucleic acids (DNA), ribonucleic acids  
128   (RNA), genes, chromosomes, alleles, genomes, alterations or modifications to  
129   DNA or  
130   RNA, single nucleotide polymorphisms (SNPs), epigenetic markers,  
131   uninterpreted data that results from analysis of the biological sample or other  
132   source, and any information extrapolated, derived, or inferred therefrom.

133            (21) “Geofence” means any technology that uses global positioning  
134   coordinates, cell tower connectivity, cellular data, radio frequency  
135   identification, wireless fidelity technology data, or any other form of location  
136   detection, or any combination of such coordinates, connectivity, data,  
137   identification, or other form of location detection, to establish a virtual  
138   boundary.

139            (22) “Health care facility” has the same meaning as in 18 V.S.A. §  
140   9432.

141           (23)    “Health care service” means any service provided to a person to  
142   assess, measure, improve, or learn about a person’s mental or physical health,

143   including:

144           (A) individual health condition, status, disease, or diagnosis;

145           (B) social, psychological, behavioral, or medical intervention;

146           (C) health-related surgery or procedure;

147           (D) use or purchase of medication;

148           (E) bodily function, vital sign, symptom, or measurement of the

149   information in this subdivision (23);

150           (F) diagnosis or diagnostic testing, treatment, or medication;

151           (G) reproductive or sexual health care; or

152           (H) gender-affirming health care services.

153           (24)    “Heightened risk of harm to a minor” means processing the

154   personal data of a minor in a manner that presents a reasonably foreseeable

155   risk of:

156           (A) unfair or deceptive treatment of, or unlawful disparate impact

157   on, a minor;

158           (B) financial, physical, mental, emotional, or reputational injury to a

159   minor;

160           (C) unintended disclosure of the personal data of a minor; or

161 (D) any physical or other intrusion upon the solitude or seclusion, or  
162 the private affairs or concerns, of a minor if the intrusion would be offensive  
163 to a reasonable person.

164 (25) “HIPAA” means the Health Insurance Portability and  
165 Accountability Act of 1996, Pub. L. No. 104-191, and any regulations  
166 promulgated pursuant to the act, as may be amended.

167 (26) “Identified or identifiable individual” means an individual who  
168 can be readily identified, directly or indirectly, including by reference to an  
169 identifier such as a name, an identification number, specific geolocation data,  
170 or an online identifier.

171 (26A) “Independent trust company” has the same meaning as in 8 V.S.A.  
172 § 2401.

173 (27) “Mental health facility” means any health care facility in which  
174 at least 70 percent of the health care services provided in the facility are mental  
175 health services.

176 (28)(A) “Online service, product, or feature” means any service,  
177 product, or feature that is provided online, except as provided in subdivision

178 (B) of this subdivision (28).

179 (B) “Online service, product, or feature” does not include:

180 (i) telecommunications service, as that term is defined in the

**Commented [AS(3):** Taken from CO’s privacy law (and based upon similar language in the GDPR). This is helpful to clarify that the definition includes commercial data sets like targeted advertising profiles that are maintained in association with cookie IDs.

181 Communications Act of 1934, 47 U.S.C. § 153;

182 (ii) broadband internet access service, as that term is defined in

183 47 C.F.R. § 54.400 (universal service support); or

184 (iii) the delivery or use of a physical product.

185 (29) “Patient identifying information” has the same meaning as in

186 42 C.F.R. § 2.11 (confidentiality of substance use disorder patient records).

187 (30) “Patient safety work product” has the same meaning as in 42 C.F.R.

188 § 3.20 (patient safety organizations and patient safety work product).

189 (31)(A) “Personal data” means any information, including derived data

190 and unique identifiers, that is linked or reasonably linkable to an identified or

191 identifiable individual or to a device that identifies, is linked to, or is

192 reasonably linkable to one or more identified or identifiable individuals in a

193 household.

194            (B) “Personal data” does not include de-identified data or publicly  
195 available information.

196            (32)(A) “Precise geolocation data” means personal data that accurately  
197 identifies within a radius of 1,850 feet a consumer’s present or past location or  
198 the present or past location of a device that links or is linkable to a consumer or  
199 any data that is derived from a device that is used or intended to be used to  
200 locate a consumer within a radius of 1,850 feet by means of technology that  
201 includes a global positioning system that provides latitude and longitude  
202 coordinates.

203            (B) “Precise geolocation data” does not include the content of  
204 communications or any data generated by or connected to advanced utility  
205 metering infrastructure systems or equipment for use by a utility.

206            (33) “Process” or “processing” means any operation or set of  
207 operations performed, whether by manual or automated means, on personal  
208 data or on sets of personal data, such as the collection, use, storage, disclosure,  
209 analysis, deletion, or modification of personal data.

210            (34) “Processor” means a person who processes personal data on  
211 behalf of a controller.

212            (35) “Profiling” means any form of automated processing performed  
213 on personal data to evaluate, analyze, or predict personal aspects related to an

214 identified or identifiable individual’s economic situation, health, personal  
215 preferences, interests, reliability, behavior, location, or movements.

216 (36) “Protected health information” has the same meaning as in  
217 HIPAA.

218 (37) “Pseudonymous data” means personal data that cannot be  
219 attributed to a specific individual without the use of additional information,  
220 provided the additional information is kept separately and is subject to  
221 appropriate technical and organizational measures to ensure that the personal  
222 data is not attributed to an identified or identifiable individual.

223 (38) “Publicly available information” means information that:

224 (A) is lawfully made available through federal, state,  
225 or local government records; or

226 (B) a controller has a reasonable basis to believe that  
227 the consumer has lawfully made available to the general public  
228 through widely distributed media.

229 (39) “Qualified service organization” has the same meaning as in 42  
230 C.F.R. § 2.11 (confidentiality of substance use disorder patient records); (40)

231 “Reproductive or sexual health care” has the same meaning as  
232 “reproductive health care services” in 1 V.S.A. § 150(c)(1).



254 personal data on behalf of the controller;

255 (ii) the disclosure of personal data to a third party for  
256 purposes of

257 providing a product or service requested by the consumer;

258 (iii) the disclosure or transfer of personal data to an affiliate of  
259 the

260 controller;

261 (iv) the disclosure of personal data where the consumer directs the

262 controller to disclose the personal data or intentionally uses the controller to

263 interact with a third party;

264 (v) the disclosure of personal data that the consumer:

265 (I) intentionally made available to the general public via a

266 channel of mass media; and

267 (II) did not restrict to a specific audience; or

268 (vi) the disclosure or transfer of personal data to a third party as an

269 asset that is part of a merger, acquisition, bankruptcy or other transaction, or a

270 proposed merger, acquisition, bankruptcy, or other transaction, in which the

271 third party assumes control of all or part of the controller’s assets.

272 (44) “Sensitive data” means personal data that:

273 (A) reveals a consumer’s government-issued identifier, such  
274 as a

- 275 Social Security number, passport number, state identification card, or driver's  
276 license number, that is not required by law to be publicly displayed;
- 277           (B)     reveals a consumer's racial or ethnic origin, national  
278           origin, citizenship or immigration status, religious or philosophical beliefs,  
279           or union membership;
- 280           (C)     reveals a consumer's sexual orientation, sex life,  
281           sexuality, or status as transgender or nonbinary;
- 282           (D)     reveals a consumer's status as a victim of a crime;  
283           (E)     is financial information, including a consumer's account  
284           number, financial account log-in, financial account, debit card number, or  
285           credit card number in combination with any required security or access  
286           code, password, or credentials allowing access to an account;
- 287           (F)     is consumer health data, including personal data  
288           collected and analyzed concerning consumer health data or personal data  
289           that describes or reveals a past, present, or future mental or physical health  
290           condition, treatment, disability, or diagnosis, including pregnancy;
- 291           (G)     is biometric or genetic data;  
292           (H)     is personal data collected from a known child;

293 (I) is a photograph, film, video recording, or other similar  
294 medium that shows the naked or undergarment-clad private area of a  
295 consumer; or

296 (J) is precise geolocation data.

297 (45)(A) “Targeted advertising” means:

298 (i) except as provided in subdivision (ii) of this subdivision

299 (45)(A), the targeting of an advertisement to a consumer based on the  
300 consumer’s activity with one or more businesses, distinctly branded  
301 websites, applications, or services, other than the controller, distinctly  
302 branded website, application, or service with which the consumer is  
303 intentionally interacting; and

304 (ii) as used in section 2420 of this title, the targeting of an  
305 advertisement to a minor based on the minor’s activity with one or more  
306 businesses, distinctly-branded websites, applications, or services, including  
307 with the controller, distinctly branded website, application, or service with  
308 which the minor is intentionally interacting.

309 (B) “Targeted advertising” does not include:

310 (i) for targeted advertising to a consumer other than a minor, an  
311 advertisement based on activities within a controller’s own commonly-branded  
312 website or online application;

313           (ii) an advertisement based on the context of a consumer’s current  
314 search query, visit to a website, or use of an online application;

315           (iii) an advertisement directed to a consumer in response to the  
316 consumer’s request for information or feedback; or

317           (iv) processing personal data solely to measure or report  
318 advertising frequency, performance, or reach.

319           (46) “Third party” means a person, such as a public authority,  
320 agency, or body, other than the consumer, controller, or processor or an affiliate  
321 of the processor or the controller.

322           (47) “Trade secret” has the same meaning as in section 4601 of this  
323 title.

324           (48) “Victim services organization” means a nonprofit organization  
325 that is established to provide services to victims or witnesses of child abuse,  
326 domestic violence, human trafficking, sexual assault, violent felony, or  
327 stalking.

328 § 2416. APPLICABILITY

329           (a) Except as provided in subsection (b) of this section, this chapter applies  
330 to a person that conducts business in this State or a person that produces  
331 products or services that are targeted to residents of this State and that during  
332 the preceding calendar year:

333           (1)     controlled or processed the personal data of not fewer  
334           than 6,500 consumers, excluding personal data controlled or processed  
335           solely for the purpose of completing a payment transaction; or  
336           (2)     controlled or processed the personal data of not fewer  
337           than 3,250 consumers and derived more than 20 percent of the person’s  
338           gross revenue  
339     from the sale of personal data.

340     (b) Sections 2420, 2424, and 2428 of this title, and the provisions of this  
341     chapter concerning consumer health data and consumer health data controllers  
342     apply to a person that conducts business in this State or a person that produces  
343     products or services that are targeted to residents of this State.

344     § 2417. EXEMPTIONS

345     (a) This chapter does not apply to:

346           (1)     a federal, State, tribal, or local government entity in the  
347           ordinary course of its operation;

348           (2)     protected health information that a covered entity or business  
349           associate processes in accordance with, or documents that a covered entity or  
350           business associate creates for the purpose of complying with HIPAA;

351           (3)     information used only for public health activities and purposes  
352 described in 45 C.F.R. § 164.512 (disclosure of protected health information  
353 without authorization);

354           (4)     information that identifies a consumer in connection with:

355                     (A) activities that are subject to the Federal Policy for the  
356 Protection of Human Subjects, codified as 45 C.F.R. part 46 (HHS  
357 protection of human subjects) and in various other federal regulations;

358                     (B) research on human subjects undertaken in accordance  
359 with good clinical practice guidelines issued by the International  
360 Council for  
361 Harmonisation of Technical Requirements for Pharmaceuticals for Human  
362 Use;

363                     (C) activities that are subject to the protections provided in  
364 21 C.F.R.  
365 parts 50 (FDA clinical investigations protection of human subjects) and 56  
366 (FDA clinical investigations institutional review boards); or

367                     (D) research conducted in accordance with the requirements  
368 set forth in subdivisions (A) through (C) of this subdivision (a)(4) or  
369 otherwise in accordance with applicable law;

370           (5)     patient identifying information that is collected and processed in  
371 accordance with 42 C.F.R. part 2 (confidentiality of substance use disorder  
372 patient records);

373           (6)     patient safety work product that is created for purposes of  
374 improving patient safety under 42 C.F.R. part 3 (patient safety organizations  
375 and patient safety work product);

376           (7)     information or documents created for the purposes of the  
377 Healthcare Quality Improvement Act of 1986, 42 U.S.C. § 11101–11152, and  
378 regulations adopted to implement that act;

379           (8)     information that originates from, or that is intermingled so as to  
380 be indistinguishable from, information described in subdivisions (2)–(7) of this  
381 subsection that a covered entity, business associate, or a qualified service  
382 organization program creates, collects, processes, uses, or maintains in the  
383 same manner as is required under the laws, regulations, and guidelines  
384 described in subdivisions (2)–(7) of this subsection;

385           (9)     information processed or maintained solely in connection with,  
386 and for the purpose of, enabling:

387                   (A) an individual’s employment or application for  
388 employment;

389            (B) an individual’s ownership of, or function as a director or officer  
390 of, a business entity;

391            (C) an individual’s contractual relationship with a business  
392 entity;

393            (D) an individual’s receipt of benefits from an employer,  
394 including benefits for the individual’s dependents or beneficiaries; or

395            (E) notice of an emergency to persons that an individual  
396 specifies;

397            (10) any activity that involves collecting, maintaining, disclosing,  
398 selling, communicating, or using information for the purpose of evaluating a  
399 consumer’s creditworthiness, credit standing, credit capacity, character, general  
400 reputation, personal characteristics, or mode of living if done strictly in  
401 accordance with the provisions of the Fair Credit Reporting Act, 15 U.S.C.  
402 § 1681–1681x, as may be amended, by:

403            (A) a consumer reporting agency;

404            (B) a person who furnishes information to a consumer  
405 reporting agency under 15 U.S.C. § 1681s-2 (responsibilities of  
406 furnishers of information to consumer reporting agencies); or

407            (C) a person who uses a consumer report as provided in 15  
408 U.S.C. § 1681b(a)(3) (permissible purposes of consumer reports);

409           (11) information collected, processed, sold, or disclosed under and in  
410 accordance with the following laws and regulations:

411           (A) the Driver’s Privacy Protection Act of 1994, 18 U.S.C. § 2721–  
412 2725;

413           (B) the Family Educational Rights and Privacy Act, 20 U.S.C.

414 § 1232g, and regulations adopted to implement that act;

415           (C) the Airline Deregulation Act, Pub. L. No. 95-504, only

416 to the extent that an air carrier collects information related to prices,

417 routes, or services, and only to the extent that the provisions of the

418 Airline Deregulation

419 Act preempt this chapter;

420           (D) the Farm Credit Act, Pub. L. No. 92-181, as may be  
421 amended;

422           (E) federal policy under 21 U.S.C. § 830 (regulation of

423 listed chemicals and certain machines);

424           (12) nonpublic personal information that is processed by a

425 financial institution subject to the Gramm-Leach-Bliley Act, Pub. L.

426 No. 106-102, and regulations adopted to implement that act;

427           (13) nonpublic personal information that is processed by a

428 licensee subject to Vermont Regulation IH-2001-01 (Privacy of

429 Consumer Financial and Health Information);

430           (14)    nonpublic personal information that is processed by a  
431           licensee, financial institution, credit union, or independent trust  
432           company subject to

433   Vermont Regulation B-2018-01 (Privacy of Consumer Financial and Health  
434   Information); or

435           (15)    nonpublic personal information that is processed by a  
436           registered broker-dealer or investment advisor subject to the  
437           Department of Financial Regulation Order entered in Docket No. 16-  
438           01-S, as may be amended or adopted through rulemaking;

439           (16)    information that originates from, or is intermingled so as  
440           to be indistinguishable from, information described in subdivisions  
441           (11)–(15) of this subsection and that a controller or processor collects,  
442           processes, uses, or maintains in the same manner as is required under  
443           the laws and regulations specified in subdivision (11)–(15) of this  
444           subsection;

445           (17)    personal data of a victim or witness of child abuse,  
446           domestic violence, human trafficking, sexual assault, violent felony, or  
447           stalking that a victim services organization collects, processes, or  
448           maintains in the course of its operation;

449 (18) a nonprofit organization that is established to detect and  
450 prevent fraudulent acts in connection with insurance; or

451 (19) noncommercial activity of:

452 (A) a publisher, editor, reporter, or other person who is  
453 connected with or employed by a newspaper, magazine, periodical,  
454 newsletter, pamphlet, report, or other publication in general circulation;

455 (B) a radio or television station that holds a license issued by  
456 the

457 Federal Communications Commission;

458 (C) a nonprofit organization that provides programming to  
459 radio or television networks; or

460 (D) an entity that provides an information service, including  
461 a press association or wire service.

462 (b) Controllers, processors, and consumer health data controllers that  
463 comply with the verifiable parental consent requirements of COPPA shall be  
464 deemed compliant with any obligation to obtain parental consent pursuant to  
465 this chapter, including pursuant to section 2420 of this title.

466 § 2418. CONSUMER PERSONAL DATA RIGHTS

467 (a) A consumer shall have the right to:

468           (1) confirm whether or not a controller is processing the  
469 consumer's personal data ~~and~~  
470           ~~(1)(2)~~ access the personal data, unless the ~~confirmation or~~  
471 ~~access would require the controller to reveal a trade secret;~~  
472           ~~(2)(3)~~ obtain from a controller a list of third parties, other than  
473 individuals, to which the controller has transferred, at the controller's  
474 election, either the consumer's personal data or any personal data;  
475           ~~(3)(4)~~ correct inaccuracies in the consumer's personal data,  
476 taking into account the nature of the personal data and the purposes of  
477 the processing of the consumer's personal data;  
478           ~~(4)(5)~~ delete personal data ~~provided by, or obtained~~ about, the  
479 consumer;  
480           ~~(5)(6)~~ obtain a copy of the consumer's personal data processed  
481 by the controller, in a portable and, to the extent technically feasible,  
482 readily usable format that allows the consumer to transmit the data to  
483 another controller without hindrance, where the processing is carried  
484 out by automated means, provided such controller shall not be required  
485 to reveal any trade secret; and  
486           ~~(6)(7)~~ opt out of the processing of the personal data for  
487 purposes of:  
488           (A) targeted advertising;

**Commented [AS(4):** This exception to the access right is a potential loophole. But at minimum, it should not apply to the transparency right (i.e., to the right to confirm whether a controller is processing your personal data).

**Commented [AS(5):** This would make the deletion right consistent with CO, OR, and the GDPR. Without this change, the deletion right arguably will not apply to inferences that controllers make about consumers.

489 (B) the sale of personal data; or

490 (C) profiling in furtherance of solely automated decisions

491 that produce legal or similarly significant effects concerning the

492 consumer.

493 (b)(1) A consumer may exercise rights under this section by submitting a

494 request to a controller using the method that the controller specifies in the

495 privacy notice under section 2419 of this title.

496 (2) A controller shall not require a consumer to create an

497 account for the purpose described in subdivision (1) of this subsection,

498 but the controller may require the consumer to use an account the

499 consumer previously created.

500 (3) A parent or legal guardian may exercise rights under this

501 section on behalf of the parent's child or on behalf of a child for whom

502 the guardian has legal responsibility. A guardian or conservator may

503 exercise the rights under this section on behalf of a consumer that is

504 subject to a guardianship, conservatorship, or other protective

505 arrangement.

506 (4)(A) A consumer may designate another person to act on the

507 consumer's behalf as the consumer's authorized agent for the purpose of

508 exercising the consumer's rights under subdivision (a)(4) or (a)(6) of this  
509 section.

510 (B) The ~~consumer may~~ designation under paragraph (4)(A) may be  
511 made ~~an authorized agent~~ by means of an internet link, browser setting,  
512 browser extension, global device setting, or other technology that enables the  
513 consumer to exercise the consumer's rights under  
514 subdivision (a)(4) or (a)(6) of this section.

515 (d) Except as otherwise provided in this chapter, a controller shall comply  
516 with a request by a consumer to exercise the consumer rights authorized  
517 pursuant to this chapter as follows:

518 (1)(A) A controller shall respond to the consumer without undue delay,  
519 but not later than 45 days after receipt of the request.

520 (B) The controller may extend the response period by 45 additional  
521 days when reasonably necessary, considering the complexity and number of the  
522 consumer's requests, provided the controller informs the consumer of the  
523 extension within the initial 45-day response period and of the reason for the  
524 extension.

525 (2) If a controller declines to take action regarding the consumer's  
526 request, the controller shall inform the consumer without undue delay, but not

527 later than 45 days after receipt of the request, of the justification for declining  
528 to take action and instructions for how to appeal the decision.

529 (3)(A) Information provided in response to a consumer request shall be  
530 provided by a controller, free of charge, once per consumer during any  
531 12month period.

532 (B) If requests from a consumer are manifestly  
533 unfounded, excessive, or repetitive, the controller may charge the  
534 consumer a reasonable fee to cover the administrative costs of  
535 complying with the request or decline to act on the request.

536 (C) The controller bears the burden of demonstrating  
537 the manifestly unfounded, excessive, or repetitive nature of the  
538 request.

539 (4)(A) If a controller is unable to authenticate a request to exercise any  
540 of the rights afforded under subdivisions (a)(1)–(5) of this section using  
541 commercially reasonable efforts, the controller shall not be required to comply  
542 with a request to initiate an action pursuant to this section and shall provide  
543 notice to the consumer that the controller is unable to authenticate the request  
544 to exercise the right or rights until the consumer provides additional  
545 information reasonably necessary to authenticate the consumer and the  
546 consumer’s request to exercise the right or rights.

547                   (B)     A controller shall not be required to authenticate  
548                   an opt-out request, but a controller may deny an opt-out request if  
549                   the controller has a good faith, reasonable, and documented belief  
550                   that the request is fraudulent.

551                   (C)     If a controller denies an opt-out request because  
552                   the controller believes the request is fraudulent, the controller shall  
553                   send a notice to the person who made the request disclosing that  
554                   the controller believes the request is fraudulent, why the controller  
555                   believes the request is fraudulent, and that the controller shall not  
556                   comply with the request.

557                   (5) A controller that has obtained personal data about a consumer from a  
558                   source other than the consumer shall be deemed in compliance with a  
559                   consumer’s request to delete the data pursuant to subdivision (a)(4) of this  
560                   section by:

561                   (A)     retaining a record of the deletion request and the  
562                   minimum data necessary for the purpose of ensuring the  
563                   consumer’s personal data remains deleted from the controller’s  
564                   records and not using the retained data for any other purpose  
565                   pursuant to the provisions of this chapter; or

566 ~~(B) — opting the consumer out of the processing of the~~  
567 ~~personal data for any purpose except for those exempted pursuant~~  
568 ~~to the provisions of this chapter.~~

**Commented [AS(6):** This is an unnecessary loophole for data brokers to decline to comply with deletion requests.

569 (6) A controller may not condition the exercise of a right under this  
570 section through:

571 (A) the use of any false, fictitious, fraudulent, or  
572 materially misleading statement or representation; or

573 (B) the employment of any dark pattern.

574 (e) A controller shall establish a process by means of which a consumer  
575 may appeal the controller’s refusal to take action on a request under subsection  
576 (b) of this section. The controller’s process must:

577 (1) Allow a reasonable period of time after the consumer  
578 receives the controller’s refusal within which to appeal.

579 (2) Be conspicuously available to the consumer.

580 (3) Be similar to the manner in which a consumer must  
581 submit a request under subsection (b) of this section.

582 (4) Require the controller to approve or deny the appeal  
583 within 45 days after the date on which the controller received the  
584 appeal and to notify the consumer in writing of the controller’s decision  
585 and the reasons for the decision. If the controller denies the appeal, the

586 notice must provide or specify information that enables the consumer to  
587 contact the Attorney General to submit a complaint.

588 § 2419. DUTIES OF CONTROLLERS

589 (a) A controller shall:

590 (1) specify in the privacy notice described in subsection (d)  
591 of this section the express purposes for which the controller is  
592 collecting and processing personal data;

593 (2) process personal data only:

594 (A) as reasonably necessary and  
595 proportionate to provide the services for which the personal  
596 data was collected, consistent with the reasonable  
597 expectations of the consumer whose personal data is being  
598 processed;

599 (B) for another disclosed purpose that is  
600 compatible with the context in which the personal data was  
601 collected; or

602 (C) for a further disclosed purpose if the  
603 controller obtains the consumer's consent;

604 (3) establish, implement, and maintain reasonable  
605 administrative, technical, and physical data security practices to

606 protect the confidentiality, integrity, and accessibility of personal  
607 data appropriate to the volume and nature of the personal data at  
608 issue; and  
609 (4) provide an effective mechanism for a consumer to  
610 revoke consent to the controller’s processing of the consumer’s  
611 personal data that is at least as easy as the mechanism by which the  
612 consumer provided the consumer’s consent and, upon revocation of  
613 the consent, cease to process the data as soon as practicable, but not  
614 later than 15 days after receiving the request.

615 (b) A controller shall not:

- 616 (1) process personal data beyond what is reasonably  
617 necessary and proportionate to the processing purpose;  
618 (2) process sensitive data about a consumer without first  
619 obtaining the consumer’s consent or, if the controller knows the  
620 consumer is a child, without processing the sensitive data in  
621 accordance with COPPA;  
622 (3)(A) except as provided in subdivision (B) of this subdivision (3),  
623 process a consumer’s personal data in a manner that discriminates against  
624 individuals or otherwise makes unavailable the equal enjoyment of goods or  
625 services on the basis of an individual’s actual or perceived race, color, sex,

626 sexual orientation or gender identity, physical or mental disability, religion,  
627 ancestry, or national origin;

628 (B) subdivision (A) of this subdivision (3) shall not apply to:

629 (i) a private establishment, as that term is used in 42 U.S.C. §  
630 2000a(e) (prohibition against discrimination or segregation in places of  
631 public accommodation);

632 (ii) processing for the purpose of a controller’s or processor’s self-  
633 testing to prevent or mitigate unlawful discrimination; or

634 (iii) processing for the purpose of diversifying an applicant,  
635 participant, or consumer pool.

636 (4) process a consumer’s personal data for the purposes of targeted  
637 advertising, of profiling the consumer in furtherance of decisions that produce  
638 legal or similarly significant effects concerning the consumer, or of selling the  
639 consumer’s personal data without the consumer’s consent if the controller has  
640 actual knowledge that, or willfully disregards whether, the consumer is at least  
641 13 years of age and not older than 16 years of age; or

642 (5) discriminate or retaliate against a consumer who exercises a right  
643 provided to the consumer under this chapter or refuses to consent to the  
644 collection or processing of personal data for a separate product or service,  
645 including by:

- 646                   (A)     denying goods or services;
- 647                   (B)     charging different prices or rates for goods or  
648                   services; or
- 649                   (C)     providing a different level of quality or selection  
650                   of goods or services to the consumer.
- 651     (c) Subsections (a) and (b) of this section shall not be construed to:
- 652                   (1)     require a controller to provide a good or service that  
653                   requires personal data from a consumer that the controller does not  
654                   collect or maintain; or
- 655                   (2)     prohibit a controller from offering a different price, rate,  
656                   level of quality, or selection of goods or services to a consumer,  
657                   including an offer for no fee or charge, in connection with a  
658                   consumer’s voluntary participation in a financial incentive program,  
659                   such as a bona fide loyalty, rewards, premium features, discount, or  
660                   club card program, provided that the controller may not transfer  
661                   personal data to a third party as part of the program unless:
- 662                             (A) the transfer is necessary to enable the third party  
663                             to provide a benefit to which the consumer is entitled; or

664 (B)(i) the terms of the program clearly disclose that personal data will  
665 be transferred to the third party or to a category of third parties of which the  
666 third party belongs; and

667 (ii) the consumer consents to the transfer.

668 (d)(1) A controller shall provide to consumers a reasonably accessible,  
669 clear, and meaningful privacy notice that:

670 (A) lists the categories of personal data, including the  
671 categories of sensitive data, that the controller processes;

672 (B) describes the controller’s purposes for processing  
673 the personal  
674 data;

675 (C) describes how a consumer may exercise the  
676 consumer’s rights under this chapter, including how a consumer  
677 may appeal a controller’s denial of a consumer’s request under  
678 section 2418 of this title;

679 (D) lists all categories of personal data, including the  
680 categories of sensitive data, that the controller shares with third  
681 parties;

682 (E) describes all categories of third parties with  
683 which the controller shares personal data at a level of detail that

684 enables the consumer to understand what type of entity each third  
685 party is and, to the extent possible, how each third party may  
686 process personal data;

687 (F) specifies an e-mail address or other online  
688 method by which a consumer can contact the controller that the  
689 controller actively monitors;

690 (G) identifies the controller, including any business  
691 name under which the controller registered with the Secretary of  
692 State and any assumed business name that the controller uses in  
693 this State;

694 (H) provides a clear and conspicuous description of  
695 any processing of personal data in which the controller engages for  
696 the purposes of targeted advertising, sale of personal data to third  
697 parties, or profiling the consumer in furtherance of decisions that  
698 produce legal or similarly significant effects concerning the  
699 consumer, and a procedure by which the consumer may opt out of  
700 this type of processing; and

701 (I) describes the method or methods the controller  
702 has established for a consumer to submit a request under  
703 subdivision 2418(b)(1) of this title.

704           (2) The privacy notice shall adhere to the accessibility and usability  
705 guidelines recommended under 42 U.S.C. chapter 126 (the Americans with  
706 Disabilities Act) and 29 U.S.C. 794d (section 508 of the Rehabilitation Act of  
707 1973), including ensuring readability for individuals with disabilities across  
708 various screen resolutions and devices and employing design practices that  
709 facilitate easy comprehension and navigation for all users.

710           (f) The method or methods under subdivision (d)(1)(I) of this section for  
711 submitting a consumer’s request to a controller must:

712                   (1) take into account the ways in which consumers normally  
713 interact with the controller, the need for security and reliability in  
714 communications related to the request, and the controller’s ability to  
715 authenticate the identity of the consumer that makes the request;

716                   (2) provide a clear and conspicuous link to a website where  
717 the consumer or an authorized agent may opt out from a controller’s  
718 processing of the consumer’s personal data pursuant to subdivision  
719 2418(a)(6) of this title or, solely if the controller does not have a  
720 capacity needed for linking to a webpage, provide another method the  
721 consumer can use to opt out; and

722                   (3) allow a consumer or authorized agent to send a signal to  
723 the controller that indicates the consumer’s preference to opt out of

724 the sale of personal data or targeted advertising pursuant to  
725 subdivision 2418(a)(6) of this title by means of a platform,  
726 technology, or mechanism that:

727 (A) does not unfairly disadvantage another  
728 controller;

729 (B) does not use a default setting but instead requires  
730 the consumer or authorized agent to make an affirmative,  
731 voluntary, and unambiguous choice to opt out;

732 (C) is consumer friendly and easy for an average  
733 consumer to use;

734 (D) is as consistent as possible with similar  
735 platforms, technologies, or mechanisms required under federal  
736 or state laws or regulations; and

737 (E) enables the controller to reasonably determine  
738 whether the consumer has made a legitimate request pursuant  
739 to subsection 2418(b) of this title to opt out pursuant to  
740 subdivision 2418(a)(6) of this title.

741 (g) If a consumer or authorized agent uses a method under subdivision  
742 (d)(1)(I) of this section to opt out of a controller's processing of the  
743 consumer's personal data pursuant to subdivision 2418(a)(6) of this title and  
744 the decision conflicts with a consumer's voluntary participation in a bona fide

745 reward, club card, or loyalty program or a program that provides premium  
746 features or discounts in return for the consumer’s consent to the controller’s  
747 processing of the consumer’s personal data, the controller may either comply  
748 with the request to opt out or notify the consumer of the conflict and ask the  
749 consumer to affirm that the consumer intends to withdraw from the bona fide  
750 reward, club card, or loyalty program or the program that provides premium  
751 features or discounts. If the consumer affirms that the consumer intends to  
752 withdraw, the controller shall comply with the request to opt out.

753 § 2420. DUTIES OF CONTROLLERS TO MINORS

754 (a)(1) A controller that offers any online service, product, or feature to a  
755 consumer whom the controller actually knows or willfully disregards is a  
756 minor shall use reasonable care to avoid any heightened risk of harm to minors  
757 caused by the online service, product, or feature.

758 (2) In any action brought pursuant to section 2427, there is a rebuttable  
759 presumption that a controller used reasonable care as required under this  
760 section if the controller complied with this section.

761 (b) Unless a controller has obtained consent in accordance with subsection

762 (c) of this section, a controller that offers any online service, product, or  
763 feature to a consumer whom the controller actually knows or willfully

764 disregards is a minor shall not:

- 765 (1) process a minor’s personal data for the purposes of:
- 766 (A) targeted advertising;
- 767 (B) the sale of personal data; or
- 768 (C) profiling in furtherance of any solely automated
- 769 decisions that produce legal or similarly significant effects concerning
- 770 the consumer;
- 771 (2) process a minor’s personal data for any purpose other than:
- 772 (A) the processing purpose that the controller
- 773 disclosed at the time the controller collected the minor’s personal
- 774 data; or
- 775 (B) a processing purpose that is reasonably necessary
- 776 for, and compatible with, the processing purpose that the controller
- 777 disclosed at the time the controller collected the minor’s personal
- 778 data; or
- 779 (3) process a minor’s personal data for longer than is reasonably
- 780 necessary to provide the online service, product, or feature;
- 781 (4) use any system design feature, except for a service or
- 782 application that is used by and under the direction of an educational
- 783 entity, to significantly increase, sustain, or extend a minor’s use of the
- 784 online service, product, or feature; or

785                    (5) collect a minor’s precise geolocation data unless:  
786                           (A) the minor’s precise geolocation data is  
787                           reasonably necessary for  
788                    the controller to provide the online service, product, or feature;  
789                           (B) the controller only collects the minor’s precise  
790                           geolocation data for the time necessary to provide the online  
791                           service, product, or feature; and  
792                           (C) the controller provides to the minor a signal  
793                           indicating that the controller is collecting the minor’s precise  
794                           geolocation data and makes the signal available to the minor for  
795                           the entire duration of the collection of the minor’s precise  
796                           geolocation data.  
797                    (c) A controller shall not engage in the activities described in subsection (b)  
798                    of this section unless the controller obtains:  
799                           (1) the minor’s consent; or  
800                           (2) if the minor is a child, the consent of the minor’s parent or legal  
801                           guardian.  
802                    (d) A controller that offers any online service, product, or feature to a  
803                    consumer whom that controller actually knows or willfully disregards is a  
804                    minor shall not:  
805                           (1) employ any dark pattern; or

806           (2) except as provided in subsection (e) of this section, offer any  
807 direct messaging apparatus for use by a minor without providing readily  
808 accessible and easy-to-use safeguards to limit the ability of an adult to send  
809 unsolicited communications to the minor with whom the adult is not  
810 connected.

811           (e) Subdivision (d)(2) of this section does not apply to an online service,  
812 product, or feature of which the predominant or exclusive function is:

813           (1) e-mail; or

814           (2) direct messaging consisting of text, photographs, or videos that  
815 are sent between devices by electronic means, where messages are:

816           (A) shared between the sender and the recipient; (B)

817 only visible to the sender and the recipient; and

818           (C) not posted publicly.

819 § 2421. DUTIES OF PROCESSORS

820           (a) A processor shall adhere to a controller’s instructions and shall assist  
821 the controller in meeting the controller’s obligations under this chapter. In  
822 assisting the controller, the processor must:

823           (1) enable the controller to respond to requests from  
824 consumers pursuant to subsection 2418(b) of this title by means that:

- 825                   (A) take into account how the processor processes  
826                   personal data and the information available to the processor;  
827                   and  
828                   (B) use appropriate technical and organizational  
829                   measures to the extent reasonably practicable;  
830                   (2) adopt administrative, technical, and physical safeguards  
831                   that are reasonably designed to protect the security and confidentiality  
832                   of the personal data the processor processes, taking into account how  
833                   the processor processes the personal data and the information available  
834                   to the processor; and  
835                   (3) provide information reasonably necessary for the  
836                   controller to conduct and document data protection assessments.  
837                   (b) Processing by a processor must be governed by a contract between the  
838                   controller and the processor. The contract must:  
839                   (1) be valid and binding on both parties;  
840                   (2) set forth clear instructions for processing data, the nature  
841                   and purpose of the processing, the type of data that is subject to  
842                   processing, and the duration of the processing;  
843                   (3) specify the rights and obligations of both parties with  
844                   respect to the subject matter of the contract;

- 845           (4)     ensure that each person that processes personal data is  
846           subject to a duty of confidentiality with respect to the personal data;
- 847           (5)     require the processor to delete the personal data or  
848           return the personal data to the controller at the controller’s direction or  
849           at the end of the provision of services, unless a law requires the  
850           processor to retain the personal data;
- 851           (6)     require the processor to make available to the controller,  
852           at the controller’s request, all information the controller needs to verify  
853           that the processor has complied with all obligations the processor has  
854           under this chapter;
- 855           (7)     require the processor to enter into a subcontract with a  
856           person the processor engages to assist with processing personal data on  
857           the controller’s behalf and in the subcontract require the subcontractor  
858           to meet the processor’s obligations concerning personal data;
- 859           (8)(A) allow the controller, the controller’s designee, or a qualified and  
860           independent person the processor engages, in accordance with an appropriate  
861           and accepted control standard, framework, or procedure, to assess the  
862           processor’s policies and technical and organizational measures for complying  
863           with the processor’s obligations under this chapter;
- 864                       (B)     require the processor to cooperate with the  
865           assessment; and

866                    (C)     at the controller’s request, report the results of  
867                    the assessment to the controller; and

868            (9) prohibit the processor from combining personal data obtained from  
869 the controller with personal data that the processor:

870                    (A) receives from or on behalf of another controller  
871                    or person; or (B) collects from an individual.

872            (c) This section does not relieve a controller or processor from any liability  
873 that accrues under this chapter as a result of the controller’s or processor’s  
874 actions in processing personal data.

875            (d)(1) For purposes of determining obligations under this chapter, a person  
876 is a controller with respect to processing a set of personal data and is subject to  
877 an action under section 2427 of this title to punish a violation of this chapter, if  
878 the person:

879                    (A) does not adhere to a controller’s instructions to  
880 process the personal data; or

881                    (B) begins at any point to determine the purposes  
882 and means for processing the personal data, alone or in concert  
883 with another person.

884           (2)     A determination under this subsection is a fact-based  
885           determination that must take account of the context in which a set of  
886           personal data is processed.

887           (3)     A processor that adheres to a controller’s instructions  
888           with respect to a specific processing of personal data remains a  
889           processor.

890     § 2422. DUTIES OF PROCESSORS TO MINORS

891     (a) A processor shall adhere to the instructions of a controller and shall:

892           (1)     assist the controller in meeting the controller’s obligations  
893           under

894     sections 2420 and 2424 of this title, taking into account:

895                   (A) the nature of the processing;

896                   (B) the information available to the processor by appropriate  
897                   technical and organizational measures; and

898                   (C) whether the assistance is reasonably practicable and  
899                   necessary to assist the controller in meeting its obligations; and

900           (2)     provide any information that is necessary to enable the  
901     controller to conduct and document data protection assessments pursuant to  
902     section 2424 of  
903     this title.

904 (b) A contract between a controller and a processor must satisfy the  
905 requirements in subsection 2421(b) of this title.

906 (c) Nothing in this section shall be construed to relieve a controller or  
907 processor from the liabilities imposed on the controller or processor by virtue  
908 of the controller’s or processor’s role in the processing relationship as  
909 described in sections 2420 and 2424 of this title.

910 (d) Determining whether a person is acting as a controller or processor  
911 with respect to a specific processing of data is a fact-based determination that  
912 depends upon the context in which personal data is to be processed. A person  
913 that is not limited in the person’s processing of personal data pursuant to a  
914 controller’s instructions, or that fails to adhere to the instructions, is a  
915 controller and not a processor with respect to a specific processing of data. A  
916 processor that continues to adhere to a controller’s instructions with respect to  
917 a specific processing of personal data remains a processor. If a processor  
918 begins, alone or jointly with others, determining the purposes and means of the  
919 processing of personal data, the processor is a controller with respect to the  
920 processing and may be subject to an enforcement action under section 2427 of  
921 this title.

922 § 2423. DATA PROTECTION ASSESSMENTS FOR PROCESSING  
923 ACTIVITIES THAT PRESENT A HEIGHTENED RISK OF HARM

924 TO A CONSUMER

925 (a) A controller shall conduct and document a data protection assessment  
926 for each of the controller’s processing activities that presents a heightened risk  
927 of harm to a consumer, which, for the purposes of this section, includes:

928 (1) the processing of personal data for the purposes of targeted  
929 advertising;

930 (2) the sale of personal data;

931 (3) the processing of personal data for the purposes of profiling,  
932 where the profiling presents a reasonably foreseeable risk of:

933 (A) unfair or deceptive treatment of, or unlawful  
934 disparate impact on, consumers;

935 (B) financial, physical, or reputational injury to  
936 consumers;

937 (C) a physical or other intrusion upon the solitude or  
938 seclusion, or the private affairs or concerns, of consumers, where the  
939 intrusion would be offensive to a reasonable person; or

940 (D) other substantial injury to consumers; and

941 (4) the processing of sensitive data.

942 (b)(1) Data protection assessments conducted pursuant to subsection (a) of  
943 this section shall:

944                   (A)       identify the categories of personal data  
945                   processed, the purposes for processing the personal data, and  
946                   whether the personal data is being transferred to third parties; and  
947                   (B)       identify and weigh the benefits that may flow,  
948                   directly and indirectly, from the processing to the controller, the  
949                   consumer, other stakeholders, and the public against the potential  
950                   risks to the consumer associated with the processing, as mitigated by  
951                   safeguards that can be employed by the controller to reduce the  
952                   risks.

953                   (2) The controller shall factor into any data protection assessment the  
954                   use of de-identified data and the reasonable expectations of consumers, as well  
955                   as the context of the processing and the relationship between the controller and  
956                   the consumer whose personal data will be processed.

957                   (c)(1) The Attorney General may require that a controller disclose any data  
958                   protection assessment that is relevant to an investigation conducted by the  
959                   Attorney General pursuant to section 2427 of this title, and the controller shall  
960                   make the data protection assessment available to the Attorney General.

961                   (2)       The Attorney General may evaluate the data protection  
962                   assessment for compliance with the responsibilities set forth in this  
963                   chapter.

964           (3)     Data protection assessments shall be confidential and  
965           shall be exempt from disclosure and copying under the Public Records  
966           Act.

967           (4)     To the extent any information contained in a data  
968           protection assessment disclosed to the Attorney General includes  
969           information subject to attorney-client privilege or work product  
970           protection, the disclosure shall not constitute a waiver of the privilege  
971           or protection.

972           (d)    A single data protection assessment may address a comparable set of  
973           processing operations that present a similar heightened risk of harm.

974           (e)    If a controller conducts a data protection assessment for the purpose of  
975           complying with another applicable law or regulation, the data protection  
976           assessment shall be deemed to satisfy the requirements established in this  
977           section if the data protection assessment is reasonably similar in scope and  
978           effect to the data protection assessment that would otherwise be conducted  
979           pursuant to this section.

980           (f)    Data protection assessment requirements shall apply to processing  
981           activities created or generated after July 1, 2025, and are not retroactive.

982           (g)    A controller shall retain for at least five years all data protection  
983           assessments the controller conducts under this section.

984 § 2424. DATA PROTECTION ASSESSMENTS FOR ONLINE SERVICES,  
985 PRODUCTS, OR FEATURES OFFERED TO MINORS  
986 (a) A controller that offers any online service, product, or feature to a  
987 consumer whom the controller actually knows or willfully disregards is a  
988 minor shall conduct a data protection assessment for the online service product  
989 or feature:  
990 (1) in a manner that is consistent with the requirements established  
991 in section 2423 of this title; and  
992 (2) that addresses:  
993 (A) the purpose of the online service, product, or feature;  
994 (B) the categories of a minor’s personal data that the online service,  
995 product, or feature processes;  
996 (C) the purposes for which the controller processes a minor’s  
997 personal data with respect to the online service, product, or feature; and  
998 (D) any heightened risk of harm to a minor that is a reasonably  
999 foreseeable result of offering the online service, product, or feature to a minor.  
1000 (b) A controller that conducts a data protection assessment pursuant to  
1001 subsection (a) of this section shall review the data protection assessment as  
1002 necessary to account for any material change to the processing operations of

1003 the online service, product, or feature that is the subject of the data protection  
1004 assessment.

1005 (c) If a controller conducts a data protection assessment pursuant to  
1006 subsection (a) of this section or a data protection assessment review pursuant  
1007 to subsection (b) of this section and determines that the online service, product,  
1008 or feature that is the subject of the assessment poses a heightened risk of harm  
1009 to a minor, the controller shall establish and implement a plan to mitigate or  
1010 eliminate the heightened risk.

1011 (d)(1) The Attorney General may require that a controller disclose any data  
1012 protection assessment pursuant to subsection (a) of this section that is relevant  
1013 to an investigation conducted by the Attorney General pursuant to section 2427  
1014 of this title, and the controller shall make the data protection assessment  
1015 available to the Attorney General.

1016 (2) The Attorney General may evaluate the data protection  
1017 assessment for compliance with the responsibilities set forth in this  
1018 chapter.

1019 (3) Data protection assessments shall be confidential and  
1020 shall be exempt from disclosure and copying under the Public Records  
1021 Act.

1022                   (4)     To the extent any information contained in a data  
1023                    protection assessment disclosed to the Attorney General includes  
1024                    information subject to attorney-client privilege or work product  
1025                    protection, the disclosure shall not constitute a waiver of the privilege  
1026                    or protection.

1027               (e) A single data protection assessment may address a comparable set of  
1028 processing operations that include similar activities.

1029               (f) If a controller conducts a data protection assessment for the purpose of  
1030 complying with another applicable law or regulation, the data protection  
1031 assessment shall be deemed to satisfy the requirements established in this  
1032 section if the data protection assessment is reasonably similar in scope and  
1033 effect to the data protection assessment that would otherwise be conducted  
1034 pursuant to this section.

1035               (g) Data protection assessment requirements shall apply to processing  
1036 activities created or generated after July 1, 2025, and are not retroactive.

1037               (h) A controller that conducts a data protection assessment pursuant to  
1038 subsection (a) of this section shall maintain documentation concerning the data  
1039 protection assessment for the longer of:

1040                   (1)     three years after the date on which the processing  
1041                    operations cease; or

1042                   (2)     the date the controller ceases offering the online service,  
1043                   product, or feature.

1044     § 2425. DE-IDENTIFIED OR PSEUDONYMOUS DATA

1045     (a) A controller in possession of de-identified data shall:

1046                   (1)     follow industry best-practices to ensure that the data  
1047                   cannot be used to re-identify an identified or identifiable individual or  
1048                   be associated with an individual or device that identifies or is linked or  
1049                   reasonably linkable to an individual or household;

1050                   (2)     publicly commit to maintaining and using de-identified  
1051                   data without attempting to re-identify the data; and

1052                   (3)     contractually obligate any recipients of the de-identified  
1053                   data to comply with the provisions of this chapter.

1054     (b) This section does not prohibit a controller from attempting to reidentify  
1055     de-identified data solely for the purpose of testing the controller’s methods for  
1056     de-identifying data.

1057     (c) This chapter shall not be construed to require a controller or processor

1058     to:

1059                   (1)     re-identify de-identified data; or

1060                   (2)     maintain data in identifiable form, or collect, obtain,  
1061                   retain, or access any data or technology, in order to associate a

1062 consumer with personal data in order to authenticate the consumer's  
1063 request under subsection 2418(b) of this  
1064 title; or  
1065 (3) comply with an authenticated consumer rights request if  
1066 the controller:  
1067 (A) is not reasonably capable of associating the  
1068 request with the personal data or it would be unreasonably  
1069 burdensome for the controller to associate the request with the  
1070 personal data;  
1071 (B) does not use the personal data to recognize or  
1072 respond to the specific consumer who is the subject of the  
1073 personal data or associate the personal data with other personal  
1074 data about the same specific consumer; and (C) does not sell  
1075 or otherwise voluntarily disclose the personal data to any third  
1076 party, except as otherwise permitted in this section.  
1077 (d) The rights afforded under subdivisions 2418(a)(1)–(5) of this title shall  
1078 not apply to pseudonymous data in cases where the controller is able to  
1079 demonstrate that any information necessary to identify the consumer is kept  
1080 separately and is subject to effective technical and organizational controls that  
1081 prevent the controller from accessing the information.

1082 (e) A controller that discloses or transfers pseudonymous data or  
1083 deidentified data shall exercise reasonable oversight to monitor compliance  
1084 with any contractual commitments to which the pseudonymous data or de-  
1085 identified data is subject and shall take appropriate steps to address any  
1086 breaches of those contractual commitments.

1087 § 2426. CONSTRUCTION OF DUTIES OF CONTROLLERS AND  
1088 PROCESSORS

1089 (a) This chapter shall not be construed to restrict a controller's or;  
1090 processor's; ~~or consumer health data controller's~~ ability to:

- 1091 (1) comply with federal, state, or municipal laws,  
1092 ordinances, or regulations;
- 1093 (2) comply with a civil, criminal, or regulatory inquiry,  
1094 investigation, subpoena, or summons by federal, state, municipal, or  
1095 other governmental authorities;
- 1096 (3) cooperate with law enforcement agencies concerning  
1097 conduct or activity that the controller, processor, or consumer health  
1098 data controller reasonably and in good faith believes may violate  
1099 federal, state, or municipal laws, ordinances, or regulations;

**Commented [AS(7)]:** Per our comment in the definitions section, above, we recommend you remove this term from the bill.

- 1100                   (4)     carry out obligations under a contract under subsection  
1101                   2421(b) of this title for a federal or State agency or local unit of  
1102                   government;
- 1103                   (5)     investigate, establish, exercise, prepare for, or defend  
1104                   legal claims;
- 1105                   (6)     provide a product or service specifically requested by  
1106                   the consumer to whom the personal data pertains;
- 1107                   (7)     perform under a contract to which a consumer is a party,  
1108                   including fulfilling the terms of a written warranty;
- 1109                   (8)     take steps at the request of a consumer prior to entering  
1110                   into a contract;
- 1111                   (9)     take immediate steps to protect an interest that is  
1112                   essential for the life or physical safety of the consumer or another  
1113                   individual, and where the processing cannot be manifestly based on  
1114                   another legal basis;
- 1115                   (10)    prevent, detect, protect against, or respond to a network  
1116                   security or physical security incident, including an intrusion or trespass,  
1117                   medical alert, or fire alarm;
- 1118                   (11)    prevent, detect, protect against, or respond to identity  
1119                   theft, fraud, harassment, malicious or deceptive activity, or any  
1120                   criminal activity targeted at or involving the controller or processor or

1121 its services, preserve the integrity or security of systems, or investigate,  
1122 report, or prosecute those responsible for the action;

1123 (12) assist another controller, processor, ~~consumer health~~  
1124 ~~data controller~~, or third party with any of the obligations under this  
1125 chapter; **or**

1126 (13) process personal data for reasons of public interest in the  
1127 area of public health, community health, or population health, but  
1128 solely to the extent that the processing is:

1129 (A) subject to suitable and specific measures to  
1130 safeguard the rights of the consumer whose personal data is  
1131 being processed; and

1132 (B) under the responsibility of a professional subject  
1133 to confidentiality obligations under federal, **s**tate, or local law.

1134 (b) The obligations imposed on controllers, processors, ~~or consumer health~~  
1135 ~~data controllers~~ under this chapter shall not restrict a controller's, processor's,  
1136 or ~~consumer health data controller's~~ ability to collect, use, or retain data for  
1137 internal use to:

1138 (1) conduct internal research to develop, improve, or repair  
1139 products, services, or technology;

1140 (2) effectuate a product recall; **or**

1141                   (3)     identify and repair technical errors that impair existing  
1142     \_\_\_\_\_ or intended functionality.

1143     (c)(1) The obligations imposed on controllers, processors, or ~~consumer~~  
1144     ~~health data controllers~~ under this chapter shall not apply where compliance by  
1145     the controller, processor, or ~~consumer health data controller~~ with this chapter  
1146     would violate an evidentiary privilege under the laws of this State.

1147                   (2) This chapter shall not be construed to prevent a controller, processor,  
1148     or ~~consumer health data controller~~ from providing personal data concerning a  
1149     consumer to a person covered by an evidentiary privilege under the laws of the  
1150     State as part of a privileged communication.

1151                   (d)(1) A controller, processor, or ~~consumer health data controller~~ that  
1152     discloses personal data to a processor or third-party controller pursuant to this  
1153     chapter shall not be deemed to have violated this chapter if the processor or  
1154     third-party controller that receives and processes the personal data violates this  
1155     chapter, provided, at the time the disclosing controller, processor, or ~~consumer~~  
1156     ~~health data controller~~ disclosed the personal data, the disclosing controller,  
1157     processor, or consumer health data controller did not have actual knowledge  
1158     that the receiving processor or third-party controller would violate this chapter.

1159                   (2) A third-party controller or processor receiving personal data from a  
1160     controller, processor, or ~~consumer health data controller~~ in compliance with

1161 this chapter is not in violation of this chapter for the transgressions of the  
1162 controller, processor, or ~~consumer health data controller~~ from which the third  
1163 party controller or processor receives the personal data.

1164 (e) This chapter shall not be construed to:

1165 (1) impose any obligation on a controller, processor, or consumer health  
1166 data controller that adversely affects the rights or freedoms of any person,  
1167 including the rights of any person:

1168 (A) to freedom of speech or freedom of the press  
1169 guaranteed in the

1170 First Amendment to the U.S. Constitution; or

1171 (B) under 12 V.S.A. § 1615; or

1172 (2) apply to any person’s processing of personal data in the course of the  
1173 person’s purely personal or household activities.

1174 (f)(1) Personal data processed by a controller or ~~consumer health data~~  
1175 ~~controller~~ pursuant to this section may be processed to the extent that the  
1176 processing is:

1177 (A)(i) reasonably necessary and proportionate to the purposes listed  
1178 in this section; or

1179 (ii) in the case of sensitive data, strictly necessary to the purposes  
1180 listed in this section; and

1181 (B) adequate, relevant, and limited to what is necessary in relation to  
1182 the specific purposes listed in this section.

1183 (2)(A) Personal data collected, used, or retained pursuant to subsection  
1184 (b) of this section shall, where applicable, take into account the nature and  
1185 purpose or purposes of the collection, use, or retention.

1186 (B) Personal data collected, used, or retained pursuant to subsection  
1187 (b) of this section shall be subject to reasonable administrative, technical, and  
1188 physical measures to protect the confidentiality, integrity, and accessibility of  
1189 the personal data and to reduce reasonably foreseeable risks of harm to  
1190 consumers relating to the collection, use, or retention of personal data.

1191 (g) If a controller or ~~consumer health data controller~~ processes personal  
1192 data pursuant to an exemption in this section, the controller or ~~consumer health~~  
1193 ~~data controller~~ bears the burden of demonstrating that the processing qualifies  
1194 for the exemption and complies with the requirements in subsection (f) of this  
1195 section.

1196 (h) Processing personal data for the purposes expressly identified in this  
1197 section shall not solely make a legal entity a controller or ~~consumer health data~~  
1198 ~~controller~~ with respect to the processing.

1199 § 2427. ENFORCEMENT: PRIVATE RIGHT OF ACTION AND  
1200 ATTORNEY GENERAL'S POWERS

1201 (a)(1) A person who violates this chapter or rules adopted pursuant to this  
1202 chapter commits an unfair and deceptive act in commerce in violation of  
1203 section 2453 of this title.

1204 (2) A consumer harmed by a violation of this chapter or rules adopted  
1205 pursuant to this chapter may bring an action in Superior Court for the greater of  
1206 \$1,000.00 or actual damages, injunctive relief, punitive damages in the case of  
1207 an intentional violation, and reasonable costs and attorney’s fees if the  
1208 consumer has notified the controller or processor of the violation and the  
1209 controller or processor fails to cure the violation within 60 days following  
1210 receipt of the notice of violation.

1211 (b)(1) The Attorney General may, prior to initiating any action for a  
1212 violation of any provision of this chapter, issue a notice of violation to the  
1213 controller or ~~consumer health data controller~~ if the Attorney General  
1214 determines that a cure is possible.

1215 (2) The Attorney General may, in determining whether to grant a  
1216 controller, processor, or ~~consumer health data controller~~ the opportunity to cure  
1217 an alleged violation described in subdivision (1) of this subsection, consider:

1218 (A) the number of violations;

1219 (B) the size and complexity of the controller, processor, or  
1220 consumer health data controller;

**Commented [AS(8):** In other states, the issue of whether to include a private right of action has done more, than any other issue, to prevent the passage of comprehensive privacy laws. The states that have passed such laws have provided for enforcement solely by the Attorney General (or the California Privacy Protection Agency). (Note: CA has a very narrow private right of action solely for data breaches that were caused by negligent security practices.)

1221 (C) the nature and extent of the controller’s, processor’s, or  
1222 consumer health data controller’s processing activities;  
1223 (D) the substantial likelihood of injury to the public;  
1224 (E) the safety of persons or property;  
1225 (F) whether the alleged violation was likely caused by  
1226 human or technical error; and  
1227 (G) the sensitivity of the data.  
1228 (c) Annually, on or before February 1, the Attorney General shall submit a  
1229 report to the General Assembly disclosing:  
1230 (1) the number of notices of violation the Attorney General has  
1231 issued;  
1232 (2) the nature of each violation;  
1233 (3) the number of violations that were cured during the available  
1234 cure period; and  
1235 (4) any other matter the Attorney General deems relevant for the  
1236 purposes of the report.  
1237 § 2428. CONFIDENTIALITY OF CONSUMER HEALTH DATA  
1238 Except as provided in subsections 2417(a) and (b) of this title and section  
1239 2426 of this title, no person shall:

1240           (1)     provide any employee or contractor with access to  
1241            consumer health data unless the employee or contractor is subject to a  
1242            contractual or statutory duty of confidentiality;

1243           (2)     provide any processor with access to consumer health  
1244            data unless the person and processor comply with section 2421 of this  
1245            title;

1246           (3)     use a geofence to establish a virtual boundary that is  
1247            within 1,850 feet of any health care facility, mental health facility, or  
1248            reproductive or sexual health facility for the purpose of identifying,  
1249            tracking, collecting data from, or sending any notification to a  
1250            consumer regarding the consumer’s consumer

1251    health data; or

1252           (4)     sell or offer to sell consumer health data without first  
1253            obtaining the consumer’s consent.

1254    Sec. 2. PUBLIC EDUCATION AND OUTREACH; ATTORNEY GENERAL  
1255            STUDY

1256       (a) The Attorney General and the Agency of Commerce and Community  
1257       Development shall implement a comprehensive public education, outreach,  
1258       and assistance program for controllers and processors, as those terms are  
1259       defined in 9 V.S.A. § 2415. The program shall focus on:

1260           (1)     the requirements and obligations of controllers and processors  
1261     under the Vermont Data Privacy Act;  
1262           (2)     data protection assessments under 9 V.S.A. § 2421;  
1263           (3)     enhanced protections that apply to children, minors, sensitive  
1264     data, or consumer health data, as those terms are defined in 9 V.S.A. § 2415;  
1265           (4)     a controller’s obligations to law enforcement agencies and the  
1266     Attorney General’s office;  
1267           (5)     methods for conducting data inventories; and  
1268           (6)     any other matters the Attorney General or the Agency of  
1269     Commerce and Community Development deems appropriate.  
1270           (b) The Attorney General and the Agency of Commerce and Community  
1271     Development shall provide guidance to controllers for establishing data  
1272     privacy notices and opt-out mechanisms, which may be in the form of  
1273     templates.  
1274           (c) The Attorney General and the Agency of Commerce and Community  
1275     Development shall implement a comprehensive public education, outreach,  
1276     and assistance program for consumers, as that term is defined in 9 V.S.A.  
1277     § 2415. The program shall focus on:  
1278           (1) the rights afforded consumers under the Vermont Data Privacy Act,  
1279     including:

1280            (A) the methods available for exercising data privacy rights; and  
1281            (B) the opt-out mechanism available to consumers;  
1282            (2) the obligations controllers have to consumers;  
1283            (3) different treatment of children, minors, and other  
1284            consumers under the act, including the different consent mechanisms in  
1285            place for children and other consumers;  
1286            (4) understanding a privacy notice provided under the act;  
1287            (5) the different enforcement mechanisms available under  
1288            the act, including the consumer’s private right of action; and  
1289            (6) any other matters the Attorney General or the Agency of  
1290            Commerce and Community Development deems appropriate.  
1291            (d) The Attorney General and the Agency of Commerce and Community  
1292            Development shall cooperate with states with comparable data privacy regimes  
1293            to develop any outreach, assistance, and education programs, where  
1294            appropriate.  
1295            (e) On or before December 15, 2026, the Attorney General shall assess the  
1296            effectiveness of the implementation of the act and submit a report to the House  
1297            Committee on Commerce and Economic Development and the Senate  
1298            Committee on Economic Development, Housing and General Affairs with its

1299 findings and recommendations, including any proposed draft legislation to  
1300 address issues that have arisen since implementation.

1301 Sec. 3. 9 V.S.A. chapter 62 is amended to read:

1302 CHAPTER 62. PROTECTION OF PERSONAL INFORMATION

1303 Subchapter 1. General Provisions

1304 § 2430. DEFINITIONS

1305 As used in this chapter:

1306 (1) “Biometric data” shall have the same meaning as in section 2415 of  
1307 this title.

1308 (2)(A) “Brokered personal information” means one or more of the  
1309 following computerized data elements about a consumer, if categorized or  
1310 organized for dissemination to third parties:

1311 (i) name;

1312 (ii) address;

1313 (iii) date of birth;

1314 (iv) place of birth;

1315 (v) mother’s maiden name;

1316 (vi) ~~unique biometric data generated from measurements or~~

1317 ~~technical analysis of human body characteristics used by the owner or licensee~~

1318 ~~of the data to identify or authenticate the consumer, such as a fingerprint, retina~~

1319 ~~or iris image, or other unique physical representation or digital representation~~  
1320 ~~of~~ biometric data;

1321 (vii) name or address of a member of the consumer’s immediate  
1322 family or household;

1323 (viii) Social Security number or other government-issued  
1324 identification number; or

1325 (ix) other information that, alone or in combination with the  
1326 other  
1327 information sold or licensed, would allow a reasonable person to identify the  
1328 consumer with reasonable certainty.

1329 (B) “Brokered personal information” does not include publicly  
1330 available information to the extent that it is related to a consumer’s business or  
1331 profession.

1332 ~~(2)~~(3) “Business” means a controller, a consumer health data controller ,  
1333 or a commercial entity, including a sole proprietorship, partnership,  
1334 corporation, association, limited liability company, or other group, however  
1335 organized and whether or not organized to operate at a profit, including a  
1336 financial institution organized, chartered, or holding a license or authorization  
1337 certificate under the laws of this State, any other state, the United States, or any  
1338 other country, or the parent, affiliate, or subsidiary of a financial institution, but

1339 does not include the State, a State agency, any political subdivision of the State,  
1340 or a vendor acting solely on behalf of, and at the direction of, the State.

1341 ~~(3)~~(4) “Consumer” means an individual ~~residing in this State who is a~~  
1342 resident of the State or an individual who is in the State at the time a data  
1343 broker collects the individual’s data.

1344 (5) “Consumer health data controller” has the same meaning as in  
1345 section 2415 of this title.

1346 (6) “Controller” has the same meaning as in section 2415 of this  
1347 title.

1348 ~~(4)~~(7)(A) “Data broker” means a business, or unit or units of a business,  
1349 separately or together, that knowingly collects and sells or licenses to third  
1350 parties the brokered personal information of a consumer with whom the  
1351 business does not have a direct relationship.

1352 (B) Examples of a direct relationship with a business include if the  
1353 consumer is a past or present:

1354 (i) customer, client, subscriber, user, or registered user of the  
1355 business’s goods or services;

1356 (ii) employee, contractor, or agent of the business;

1357 (iii) investor in the business; or

1358 (iv) donor to the business.

1359 (C) The following activities conducted by a business, and the  
1360 collection and sale or licensing of brokered personal information incidental to  
1361 conducting these activities, do not qualify the business as a data broker:

1362 (i) developing or maintaining third-party e-commerce or  
1363 application platforms;

1364 (ii) providing 411 directory assistance or directory information  
1365 services, including name, address, and telephone number, on behalf of or as a  
1366 function of a telecommunications carrier;

1367 (iii) providing publicly available information related to a  
1368 consumer’s business or profession; or

1369 (iv) providing publicly available information via real-time or near-  
1370 real-time alert services for health or safety purposes.

1371 (D) The phrase “sells or licenses” does not include:

1372 (i) a one-time or occasional sale of assets of a business as part of  
1373 a

1374 transfer of control of those assets that is not part of the ordinary conduct of the  
1375 business; or

1376 (ii) a sale or license of data that is merely incidental to the  
1377 business.

1378 ~~(5)~~(8)(A) “Data broker security breach” means an unauthorized  
1379 acquisition or a reasonable belief of an unauthorized acquisition of more than

1380 one element of brokered personal information maintained by a data broker  
1381 when the brokered personal information is not encrypted, redacted, or  
1382 protected by another method that renders the information unreadable or  
1383 unusable by an unauthorized person.

1384 (B) “Data broker security breach” does not include good  
1385 faith but unauthorized acquisition of brokered personal information by  
1386 an employee or agent of the data broker for a legitimate purpose of the  
1387 data broker, provided that the brokered personal information is not used  
1388 for a purpose unrelated to the data broker’s business or subject to  
1389 further unauthorized disclosure.

1390 (C) In determining whether brokered personal information  
1391 has been acquired or is reasonably believed to have been acquired by a  
1392 person without valid authorization, a data broker may consider the  
1393 following factors, among others:

1394 (i) indications that the brokered personal information is in the  
1395 physical possession and control of a person without valid authorization, such as  
1396 a lost or stolen computer or other device containing brokered personal  
1397 information;

1398 (ii) indications that the brokered personal information has been  
1399 downloaded or copied;

1400 (iii) indications that the brokered personal information was used  
1401 by an unauthorized person, such as fraudulent accounts opened or instances of  
1402 identity theft reported; or

1403 (iv) that the brokered personal information has been made public.

1404 ~~(6)~~(9) “Data collector” means a person who, for any purpose, whether  
1405 by automated collection or otherwise, handles, collects, disseminates, or  
1406 otherwise deals with personally identifiable information, and includes the  
1407 State, State agencies, political subdivisions of the State, public and private  
1408 universities, privately and publicly held corporations, limited liability  
1409 companies, financial institutions, and retail operators.

1410 ~~(7)~~(10) “Encryption” means use of an algorithmic process to transform  
1411 data into a form in which the data is rendered unreadable or unusable without  
1412 use of a confidential process or key.

1413 ~~(8)~~(11) “License” means a grant of access to, or distribution of, data by  
1414 one person to another in exchange for consideration. A use of data for the sole  
1415 benefit of the data provider, where the data provider maintains control over the  
1416 use of the data, is not a license.

1417 ~~(9)~~(12) “Login credentials” means a consumer’s user name or e-mail  
1418 address, in combination with a password or an answer to a security question,  
1419 that together permit access to an online account.

1420            ~~(10)(13)(A)~~ “Personally identifiable information” means a consumer’s  
1421 first name or first initial and last name in combination with one or more of the  
1422 following digital data elements, when the data elements are not encrypted,  
1423 redacted, or protected by another method that renders them unreadable or  
1424 unusable by unauthorized persons:

1425            (i) a Social Security number;

1426            (ii) a driver license or nondriver State identification card number,  
1427 individual taxpayer identification number, passport number, military  
1428 identification card number, or other identification number that originates from  
1429 a government identification document that is commonly used to verify identity  
1430 for a commercial transaction;

1431            (iii) a financial account number or credit or debit card number, if  
1432 the number could be used without additional identifying information, access  
1433 codes, or passwords;

1434            (iv) a password, personal identification number, or other access  
1435 code for a financial account;

1436            (v) ~~unique biometric data generated from measurements or~~  
1437 ~~technical analysis of human body characteristics used by the owner or licensee~~  
1438 ~~of the data to identify or authenticate the consumer, such as a fingerprint, retina~~

1439 ~~or iris image, or other unique physical representation or digital representation~~  
1440 ~~of~~ biometric data;

1441 (vi) genetic information; and

1442 (vii)(I) health records or records of a wellness program or similar  
1443 program of health promotion or disease prevention;

1444 (II) a health care professional’s medical diagnosis or  
1445 treatment

1446 of the consumer; or

1447 (III) a health insurance policy number.

1448 (B) “Personally identifiable information” does not mean publicly  
1449 available information that is lawfully made available to the general public from  
1450 federal, State, or local government records.

1451 ~~(11)~~(14) “Record” means any material on which written, drawn, spoken,  
1452 visual, or electromagnetic information is recorded or preserved, regardless of  
1453 physical form or characteristics.

1454 ~~(12)~~(15) “Redaction” means the rendering of data so that the data are  
1455 unreadable or are truncated so that ~~ne~~ not more than the last four digits of the  
1456 identification number are accessible as part of the data.

1457 ~~(13)~~(16)(A) “Security breach” means unauthorized acquisition of  
1458 electronic data, or a reasonable belief of an unauthorized acquisition of

1459 electronic data, that compromises the security, confidentiality, or integrity of a  
1460 consumer’s personally identifiable information or login credentials maintained  
1461 by a data collector.

1462 (B) “Security breach” does not include good faith but unauthorized  
1463 acquisition of personally identifiable information or login credentials by an  
1464 employee or agent of the data collector for a legitimate purpose of the data  
1465 collector, provided that the personally identifiable information or login  
1466 credentials are not used for a purpose unrelated to the data collector’s business  
1467 or subject to further unauthorized disclosure.

1468 (C) In determining whether personally identifiable information or  
1469 login credentials have been acquired or is reasonably believed to have been  
1470 acquired by a person without valid authorization, a data collector may consider  
1471 the following factors, among others:

1472 (i) indications that the information is in the physical possession  
1473 and control of a person without valid authorization, such as a lost or stolen  
1474 computer or other device containing information;

1475 (ii) indications that the information has been downloaded or  
1476 copied;

1477 (iii) indications that the information was used by an unauthorized

1478 person, such as fraudulent accounts opened or instances of identity theft  
1479 reported; or

1480 (iv) that the information has been made public.

1481 \* \* \*

1482 Subchapter 2. ~~Security Breach Notice Act~~ Data Security Breaches  
1483 \* \* \*

1484 § 2436. NOTICE OF DATA BROKER SECURITY BREACH

1485 (a) Short title. This section shall be known as the Data Broker Security  
1486 Breach Notice Act.

1487 (b) Notice of breach.

1488 (1) Except as otherwise provided in subsection (c) of this  
1489 section, any data broker shall notify the consumer that there has  
1490 been a data broker security breach following discovery or  
1491 notification to the data broker of the breach. Notice of the security  
1492 breach shall be made in the most expedient time possible and  
1493 without unreasonable delay, but not later than 45 days after the  
1494 discovery or notification, consistent with the legitimate needs of  
1495 the law enforcement agency, as provided in subdivisions (3) and  
1496 (4) of this subsection, or with any measures necessary to determine  
1497 the scope of the security breach and restore the reasonable  
1498 integrity, security, and confidentiality of the data system.

1499                   (2) A data broker shall provide notice of a breach to the  
1500                   Attorney

1501   General as follows:

1502                   (A)(i) The data broker shall notify the Attorney General of the date of  
1503   the security breach and the date of discovery of the breach and shall provide a  
1504   preliminary description of the breach within 14 business days, consistent with  
1505   the legitimate needs of the law enforcement agency, as provided in  
1506   subdivisions (3) and (4) of this subsection (b), after the data broker’s discovery  
1507   of the security breach or when the data broker provides notice to consumers  
1508   pursuant to this section, whichever is sooner.

1509                   (ii) If the date of the breach is unknown at the time notice is sent  
1510   to the Attorney General, the data broker shall send the Attorney General the  
1511   date of the breach as soon as it is known.

1512                   (iii) Unless otherwise ordered by a court of this State for good  
1513   cause shown, a notice provided under this subdivision (2)(A) shall not be  
1514   disclosed to any person other than the authorized agent or representative of the  
1515   Attorney General, a State’s Attorney, or another law enforcement officer  
1516   engaged in legitimate law enforcement activities without the consent of the  
1517   data broker.

1518                   (B)(i) When the data broker provides notice of the breach pursuant to  
1519   subdivision (1) of this subsection (b), the data broker shall notify the Attorney

1520 General of the number of Vermont consumers affected, if known to the data  
1521 broker, and shall provide a copy of the notice provided to consumers under  
1522 subdivision (1) of this subsection (b).

1523 (ii) The data broker may send to the Attorney General a second  
1524 copy of the consumer notice, from which is redacted the type of brokered  
1525 personal information that was subject to the breach, that the Attorney General  
1526 shall use for any public disclosure of the breach.

1527 (3) The notice to a consumer required by this subsection shall be  
1528 delayed upon request of a law enforcement agency. A law enforcement agency  
1529 may request the delay if it believes that notification may impede a law  
1530 enforcement investigation or a national or Homeland Security investigation or  
1531 jeopardize public safety or national or Homeland Security interests. In the  
1532 event law enforcement makes the request for a delay in a manner other than in  
1533 writing, the data broker shall document the request contemporaneously in  
1534 writing and include the name of the law enforcement officer making the  
1535 request and the officer's law enforcement agency engaged in the investigation.  
1536 A law enforcement agency shall promptly notify the data broker in writing  
1537 when the law enforcement agency no longer believes that notification may  
1538 impede a law enforcement investigation or a national or Homeland Security  
1539 investigation, or jeopardize public safety or national or Homeland Security

1540 interests. The data broker shall provide notice required by this section without  
1541 unreasonable delay upon receipt of a written communication, which includes  
1542 facsimile or electronic communication, from the law enforcement agency  
1543 withdrawing its request for delay.

1544 (4) The notice to a consumer required in subdivision (1) of this  
1545 subsection shall be clear and conspicuous. A notice to a consumer of a security  
1546 breach involving brokered personal information shall include a description of  
1547 each of the following, if known to the data broker:

1548 (A) the incident in general terms;

1549 (B) the type of brokered personal information that was  
1550 subject to the security breach;

1551 (C) the general acts of the data broker to protect the  
1552 brokered personal information from further security breach;

1553 (D) a telephone number, toll-free if available, that the  
1554 consumer may call for further information and assistance;

1555 (E) advice that directs the consumer to remain vigilant by  
1556 reviewing account statements and monitoring free credit reports; and

1557 (F) the approximate date of the data broker security breach.

1558           (5)     A data broker may provide notice of a security breach involving  
1559 brokered personal information to a consumer by two or more of the following  
1560 methods:

1561                   (A) written notice mailed to the consumer’s residence;

1562                   (B) electronic notice, for those consumers for whom the data  
1563 broker has a valid e-mail address, if:

1564                   (i) the data broker’s primary method of communication with the  
1565 consumer is by electronic means, the electronic notice does not request or  
1566 contain a hypertext link to a request that the consumer provide personal  
1567 information, and the electronic notice conspicuously warns consumers not to  
1568 provide personal information in response to electronic communications  
1569 regarding security breaches; or

1570                   (ii) the notice is consistent with the provisions regarding electronic  
1571 records and signatures for notices in 15 U.S.C. § 7001;

1572                   (C) telephonic notice, provided that telephonic contact is made  
1573 directly with each affected consumer and not through a prerecorded message;

1574 or

1575                   (D) notice by publication in a newspaper of statewide circulation in  
1576 the event the data broker cannot effectuate notice by any other means.

1577     (c) Exception.

1578           (1) Notice of a security breach pursuant to subsection (b) of this section  
1579 is not required if the data broker establishes that misuse of brokered personal  
1580 information is not reasonably possible and the data broker provides notice of  
1581 the determination that the misuse of the brokered personal information is not  
1582 reasonably possible pursuant to the requirements of this subsection. If the data  
1583 broker establishes that misuse of the brokered personal information is not  
1584 reasonably possible, the data broker shall provide notice of its determination  
1585 that misuse of the brokered personal information is not reasonably possible and  
1586 a detailed explanation for said determination to the Vermont Attorney General.  
1587 The data broker may designate its notice and detailed explanation to the  
1588 Vermont Attorney General as a trade secret if the notice and detailed  
1589 explanation meet the definition of trade secret contained in 1 V.S.A.  
1590 § 317(c)(9).

1591           (2) If a data broker established that misuse of brokered personal  
1592 information was not reasonably possible under subdivision (1) of this  
1593 subsection and subsequently obtains facts indicating that misuse of the  
1594 brokered personal information has occurred or is occurring, the data broker  
1595 shall provide notice of the security breach pursuant to subsection (b) of this  
1596 section.

1597           (d) Waiver. Any waiver of the provisions of this subchapter is contrary to  
1598 public policy and is void and unenforceable.

1599 (e) Enforcement.

1600 (1) With respect to a controller or processor other than a  
1601 controller or processor licensed or registered with the Department of  
1602 Financial Regulation under title 8 or this title, the Attorney General  
1603 and State’s Attorney shall have sole and full authority to investigate  
1604 potential violations of this chapter and to enforce, prosecute, obtain,  
1605 and impose remedies for a violation of this chapter or any rules or  
1606 regulations adopted pursuant to this chapter as the Attorney  
1607 General and State’s Attorney have under chapter 63 of this title. The Attorney  
1608 General may refer the matter to the State’s Attorney in an appropriate case.  
1609 The Superior Courts shall have jurisdiction over any enforcement matter  
1610 brought by the Attorney General or a State’s Attorney under this subsection.

1611 (2) With respect to a controller or processor that is licensed  
1612 or registered with the Department of Financial Regulation under title  
1613 8 or this title, the Department of Financial Regulation shall have the  
1614 full authority to investigate potential violations of this chapter and to  
1615 enforce, prosecute, obtain, and impose remedies for a violation of this  
1616 chapter or any rules or regulations adopted pursuant to this chapter, as  
1617 the Department has under title 8 or this title or any other applicable  
1618 law or regulation.

1619

\* \* \*

1620

Subchapter 5. Data Brokers

1621

§ 2446. DATA BROKERS; ANNUAL REGISTRATION

1622

(a) Annually, on or before January 31 following a year in which a person

1623

meets the definition of data broker as provided in section 2430 of this title, a

1624

data broker shall:

1625

(1) register with the Secretary of State;

1626

(2) pay a registration fee of \$100.00; and

1627

(3) provide the following information:

1628

(A) the name and primary physical, e-mail, and

1629

~~Internet~~ internet addresses of the data broker;

1630

(B) ~~if the data broker permits the method for a~~

1631

consumer to opt out of the data broker's collection of brokered

1632

personal information, opt out of its databases, or opt out of

1633

~~certain~~ sales of data:

1634

~~(i) the method for requesting an opt out;~~

1635

~~(ii) if the opt out applies to only certain activities or~~

1636

~~sales, which~~

1637

~~ones; and~~

1638

~~(iii) and~~ whether the data broker permits a consumer to

1639

authorize a

1640 third party to perform the opt-out on the consumer’s behalf;

1641 (C) ~~a statement specifying the data collection,~~  
1642 ~~databases, or sales activities from which a consumer may not opt~~  
1643 ~~out;~~

1644 (D) ~~a statement whether the data broker implements~~  
1645 ~~a purchaser credentialing process;~~

1646 (E) ~~the number of data broker security breaches that~~  
1647 ~~the data broker has experienced during the prior year, and if~~  
1648 ~~known, the total number of consumers affected by the breaches;~~

1649 (F) where the data broker ~~has actual knowledge that~~  
1650 ~~it~~ possesses the brokered personal information of minors, a  
1651 separate statement detailing the data collection practices,  
1652 databases, and sales activities, ~~and opt-out policies~~ that are  
1653 applicable to the brokered personal information of minors; and

1654 ~~(G)(D)~~ any additional information or explanation the data broker  
1655 chooses to provide concerning its data collection practices.

1656 (b) A data broker that fails to register pursuant to subsection (a) of this  
1657 section is liable to the State for:

1658 (1) a civil penalty of ~~\$50.00~~ \$125.00 for each day, ~~not to exceed a~~  
1659 ~~total of \$10,000.00 for each year,~~ it fails to register pursuant to this  
1660 section;

1661 (2) an amount equal to the fees due under this section during the  
1662 period it failed to register pursuant to this section; and

1663 (3) other penalties imposed by law.

1664 (c) A data broker that omits required information from its registration shall  
1665 file an amendment to include the omitted information within five business days  
1666 following notification of the omission and is liable to the State for a civil  
1667 penalty of \$1,000.00 per day for each day thereafter.

1668 (d) A data broker that files materially incorrect information in its  
1669 registration:

1670 (1) is liable to the State for a civil penalty of \$25,000.00; and

1671 (2) if it fails to correct the false information within five business  
1672 days after discovery or notification of the incorrect information, an  
1673 additional civil penalty of \$1,000.00 per day for each day thereafter that  
1674 it fails to correct the information.

1675 (e) The Attorney General may maintain an action in the Civil Division of  
1676 the Superior Court to collect the penalties imposed in this section and to seek  
1677 appropriate injunctive relief.

1678

\* \* \*

1679 § 2448. DATA BROKERS; ADDITIONAL DUTIES

1680 (a) Individual opt-out.

1681 (1) A consumer may request that a data broker do any of the  
1682 following:

1683 (A) stop collecting the consumer’s data;

1684 (B) delete all data in its possession about the consumer; or

1685 (C) stop selling the consumer’s data.

1686 (2) Notwithstanding subsections 2418(c)–(d) of this title, a  
1687 data broker shall establish a simple procedure for consumers to  
1688 submit a request and, shall comply with a request from a consumer  
1689 within 10 days after receiving the request.

1690 (3) A data broker shall clearly and conspicuously describe  
1691 the opt-out procedure in its annual registration and on its website.

1692 (b) General opt-out.

1693 (1) A consumer may request that all data brokers registered  
1694 with the State of Vermont honor an opt-out request by filing the  
1695 request with the  
1696 Secretary of State.

1697 (2) On or before January 1, 2026, the Secretary of State  
1698 shall develop an online form to facilitate the general opt-out by a

1699            consumer and shall maintain a Data Broker Opt-Out List of  
1700            consumers who have requested a general opt-out, with the specific  
1701            type of opt-out.

1702            (3) The Data Broker Opt-Out List shall contain the  
1703            minimum amount of information necessary for a data broker to  
1704            identify the specific consumer making the opt-out.

1705            (4) Once every 31 days, any data broker registered with the  
1706            State of Vermont shall review the Data Broker Opt-Out List in order  
1707            to comply with the opt-out requests contained therein.

1708            (5) Data contained in the Data Broker Opt-Out List shall not  
1709            be used for any purpose other than to effectuate a consumer's opt-  
1710            out request.

1711            (6) The Secretary of State shall implement and maintain  
1712            reasonable security procedures and practices to protect a consumer's  
1713            information under the Data Broker Opt-Out List from unauthorized  
1714            use, disclosure, access, destruction, or modification, including  
1715            administrative, physical, and technical safeguards appropriate to the  
1716            nature of the information and the purposes for which the information  
1717            will be used.

- 1718                    (7) The Secretary of State shall not charge a consumer to  
1719                    make an optout request.
- 1720                    (8) The Data Broker Opt-Out List shall include an  
1721                    accessible deletion mechanism that supports the ability of an  
1722                    authorized agent to act on behalf of a consumer.
- 1723                    (c) Credentialing.  
1724                    (1) A data broker shall maintain reasonable procedures  
1725                    designed to ensure that the brokered personal information it  
1726                    discloses is used for a legitimate and legal purpose.
- 1727                    (2) These procedures shall require that prospective users of  
1728                    the information identify themselves, certify the purposes for which  
1729                    the information is sought, and certify that the information shall be  
1730                    used for no other purpose.
- 1731                    (3) A data broker shall make a reasonable effort to verify  
1732                    the identity of a new prospective user and the uses certified by the  
1733                    prospective user prior to furnishing the user brokered personal  
1734                    information.
- 1735                    (4) A data broker shall not furnish brokered personal  
1736                    information to any person if it has reasonable grounds for believing

1737            that the consumer report will not be used for a legitimate and legal  
1738            purpose.

1739            (d)      Exemption. Nothing in this section applies to brokered personal  
1740            information that is regulated as a consumer report pursuant to the Fair

1741            Credit

1742            Reporting Act, if the data broker is fully complying with the Fair Credit

1743            Reporting Act.

1744            Sec. 4. EFFECTIVE DATE

1745            This act shall take effect on July 1, 2025.

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(Committee vote:  
\_\_\_\_\_)

\_\_\_\_\_

Representative

\_\_\_\_\_

FOR THE COMMITTEE