



Fiscal Year 2025 Budget

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Commissioner

January 31, 2024

Agency of Human Services - Department of Health Fiscal Year 2025 Executive Budget Recommendation

Agenda

1. Department Introduction
2. Commissioner's Priorities
3. Budget Highlights
4. Review of Opioid Abatement Special Fund Recommendations
5. Review of Budget Development Workbook



Vision

Healthy Vermonters living in healthy communities

Mission

Protect and promote the best health for all Vermonters

- 1 Effective and integrated public health programs
- 2 Communities with the capacity to respond to public health needs
- 3 Internal systems that provide consistent and responsive support
- 4 A competent and valued workforce that is supported in promoting and protecting the public's health
- 5 A public health system that is understood and valued by Vermonters
- 6 Health equity for all Vermonters

Factors that Affect Health

Smallest Impact



Largest Impact



Examples

Condoms, eat healthy, be physically active

Rx for high blood pressure, high cholesterol

Immunizations, brief intervention, cessation treatment, colonoscopy

Fluoridation, 0g trans fat, iodization, smoke-free laws, tobacco tax

Poverty, education, housing, inequality

Health Equity

Health equity exists when all people have a **fair and just** opportunity to be healthy, especially those who have experienced socioeconomic disadvantage, historical injustice and other **avoidable inequalities** that are often associated with social categories of race, gender, ethnicity, social position, sexual orientation and disability.

Applying a Health Equity Lens

The Department of Health and the State Health Assessment/State Health Improvement Plan (SHA/SHIP) steering committee are committed to using an equity lens in both the process for developing the SHA/SHIP and in the final product.

Priorities from the State Health Assessment

Health Conditions/Outcomes

- Child Development
- Chronic Disease
- Mental Health
- Oral Health
- Substance Use Disorder

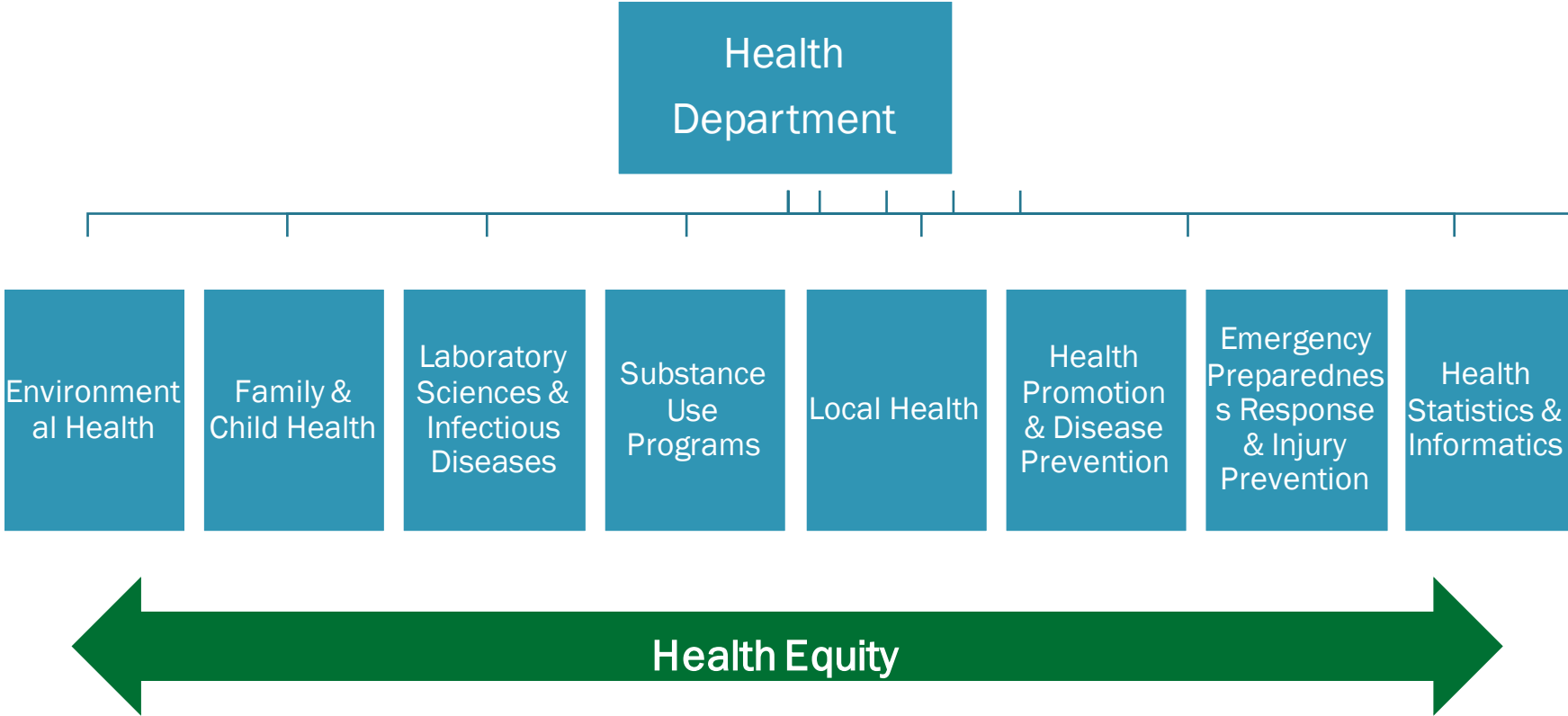
Social Conditions (SDOH)

- Housing
- Transportation
- Food
- Income/Economic Stability

Populations in Focus

- Race, Ethnicity and Culture
- LGBTQ Identity
- People Living with Disabilities
- Social Class and Socioeconomic Status
- Rurality
- 2024 State Health Assessment Priority Populations
 - Older Vermonters
 - Unhoused

Health Department Organizational Structure



Commissioner's Priorities

Substance Use Programs

**Continue to Make Progress Using a
Comprehensive Public Health Framework of
Evidence-Based Strategies in Combatting the
Opioid Crisis**

Commissioner's Priorities

Environmental Health

**Remove Lead in Drinking Water
in Schools and Child Care Centers**

And PCB's in Schools

Climate and Health

PFAS Compounds

Commissioner's Priorities

Family and Child Health

Continue and Expand Efforts to Preserve Kids Brains, Improve Resilience, and Primary Prevention of ACES via a Multi-Generational Approach:

Home Visiting, DULCE, Blueprint Expansion, Substance Misuse Initiatives

Commissioner's Priorities

Laboratory Sciences and Infectious Disease

**Develop and Implement a Respiratory Virus
Strategy**

Enhance Focus on Vector Borne Disease

Commissioner's Priorities

Health Promotion Disease Prevention

Tobacco Control

Oral Health

Chronic Disease Prevention

Age Friendly State/ Multi-Sector Plan on Aging

Commissioner's Priorities

Emergency Preparedness and Injury Prevention

**Pandemic and Disaster Response
Suicide Prevention**

Post Pandemic Priorities

Major medical and societal issues:

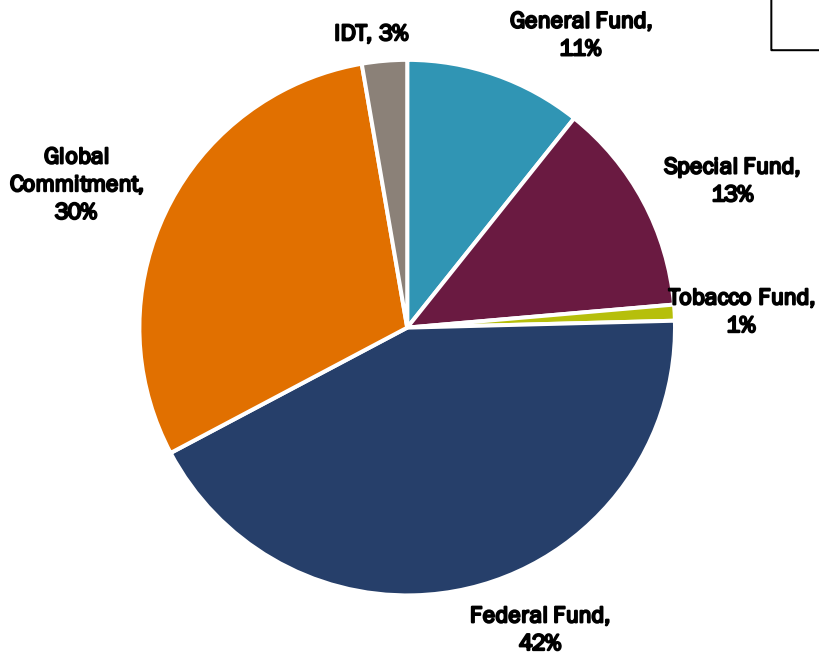
- Mental health and suicide
- Substance use
- Social isolation
- Education setbacks and recovery
- Health debt– the accumulated impact of changes in health behaviors that will have long-term negative impacts on health. The bottom line is that this demand on the health care system will continue for quite some time.
- Collaboration across the entire Agency of Human Services and other sectors of State Government.

**Agency of Human Services
Vermont Department of Health
FY 2025 Governor's Recommend Budget**

Mission: To protect and promote the best health for all Vermonters.

FY 2025 SUMMARY

- Current service budget is fully funded
- State dollar increase of 5%



General Fund	\$ 22,741,885
Special Fund	\$ 27,403,668
Tobacco Fund	\$ 2,038,835
Federal Fund	\$ 90,535,488
Global Commitment	\$ 63,747,141
IDT	\$ 5,766,866
Total	\$ 212,233,883

Agency of Human Services - Department of Health Fiscal Year 2025 Executive Budget Recommendation

Sec.B.311 – Administration and Support Appropriation – Highlights

1. Increase in funding for the Vermont Nursing Forgivable Loan Incentive Program
 - Program authorized by 18 V.S.A. § 34 and administered by VSAC
 - Provides interest-free forgivable loans to nursing students up to an annual maximum of \$16,280
 - Recipients must commit to working full-time in Vermont as a nurse for a minimum of one-year for each year of assistance received
 - Governor’s budget proposal adds \$288,594 in funding for this program bringing total available to approximately \$3.3M

Agency of Human Services - Department of Health Fiscal Year 2025 Executive Budget Recommendation

Sec.B.312 – Public Health – Highlights

1. Unused Prescription Drug Repository

- Global Commitment Investment appropriation of \$355,703
- Follows passage of bill in 2023 that allows the Agency of Human Services to adopt rules and contract to administer the program
- Health benefits: Get medication into the hands of those who need them
- Economic benefits: Reduce health care costs
- Environmental benefits: Reduce drug waste

Agency of Human Services - Department of Health Fiscal Year 2025 Executive Budget Recommendation

Sec.B.313 – Substance Use Programs – Highlights

1. Rate Increase for Residential Substance Use Disorder Treatment Providers
 - 38% rate increase effective January 1, 2024
 - Reallocation of funding appropriated in FY24 to enhance and support the residential treatment system to Global Commitment Program dollars

SUBSTANCE USE PROGRAMS SYSTEM OF CARE

Residential Treatment
135 total beds

ASAM Level 3.5/3.7 3 Facilities 125 Beds	ASAM Level 3.1 1 Facility 10 Beds
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Medications for Opioid Use Disorder
Est 12,000 clients/year

Hubs 8 Facilities 4,000 clients	Spokes >225 Prescribers 8,000 clients Led by the Blueprint for Health
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Outpatient/Intensive Outpatient

Youth OP/IOP 3 Locations 190 Clients	Adult OP/IOP 21 Towns 4200 Clients	LADC, MSW, LMHC, Psychologistt 3609 Licensed Professionals
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Intervention & Harm Reduction

Withdrawal management 4 Facilities	Public Inebriate 7 Facilities 19 Beds	Syringe Services Programs 8 Fixed Site Statewide Mobile Coverage 4,100 Served	IDRP 9 Locations 1200 People	Drug Court 4 Counties
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Recovery Supports

Recovery Coaches in the ED 14 Hospitals	Transitional & Recovery Housing 12 Facilities 70 Beds	Recovery Centers 12 Centers 17,527 People SFY22
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Prevention & Early Intervention

Prevention Messaging Campaigns 630,000 People	Education/training 2000 People Trained	Prevention Consultants 12 Regions	Regional and Community-Based Prevention Coalitions and Partners	School-Based Health 21 SU 9000 Students	VT Helplink Call Chat Text > 30,000 Contacts/year
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-  Peer-run Services
-  Community Organization
-  Preferred Providers
-  Private Providers
-  Communications


13 awareness and social marketing (behavior change) campaigns for various audiences to prevent alcohol, cannabis, stimulant and opioid use, misuse, and addiction and promote access to treatment, harm reduction, and recovery services

Programs as of 12/15/23

Agency of Human Services - Department of Health Fiscal Year 2025 Executive Budget Recommendation

Sec.B.313 – Substance Use Programs – Highlights (continued)

2. Base General Fund Increase for Substance Misuse Prevention

- Increases base general fund appropriation for substance misuse prevention by \$1.59M to \$3M
- Legislative intent established in 2022 that \$3M be directed to substance misuse prevention annually
- In FY24, appropriated as \$1.41M base, \$1.59 one-time
- For FY25, full \$3M is base

Agency of Human Services - Department of Health Fiscal Year 2025 Executive Budget Recommendation

Act 22 of 2023 One-time Opioid Abatement Special Fund Appropriations
Total Appropriation of \$8,196,000

1. Naloxone Expansion - \$1,980,000
2. Treatment Satellite Services - \$2,000,000
3. Outreach & Case Management - \$1,976,000
4. Syringe Services Programs Prevention & Response - \$400,000
5. Contingency Management - \$840,000
6. Telehealth Wound Care - \$100,000
7. Fentanyl and Xylazine Test Strips - \$200,000
8. Drug Testing Device Grants - \$700,000

Agency of Human Services - Department of Health Fiscal Year 2025 Executive Budget Recommendation

Proposed One-time FY25 Opioid Abatement Special Fund Appropriations
Total Available for Appropriation - \$4,903,962

1. Expanded Methadone Treatment Access - \$900,000
2. Managed Medical Response Partnership - \$300,000
3. Stabilization Bed Program - \$1,000,000
4. Vermonters for Criminal Justice Reform (VCJR) - \$150,000
5. Ongoing Support for Contingency Management - \$800,000
6. Recovery Housing Supports - \$325,000
7. Expansion of Student Assistance Professionals/School Based Services - \$1,428,962

Agency of Human Services - Department of Health Fiscal Year 2025 Executive Budget Recommendation

Sec.B.311 – Administration and Support Appropriation

		GF	SF	ldptT	FF	Invmnt GCF	TOTAL
Sec. B.311	Approp #3420010000 - VDH Admin & Support As Passed FY24	3,131,446	2,160,065	69,217	20,169,147	6,732,468	32,262,343
	Other Changes: (Please insert changes to your base appropriation that occurred after the passage of the FY24 budget)						
	FY24 After Other Changes	0	0	0	0	0	0
	Total After FY24 Other Changes	3,131,446	2,160,065	69,217	20,169,147	6,732,468	32,262,343
	FY24 After Other Changes						
	Personal Services:						
	500000: Salary & Wages: Classified Employees						
	1 500010: Salary & Wages: Exempt Employees	13,069	82,109	59,345	(200,691)	88,338	42,170
	501500: Health Insurance: Classified Employees						
	2 501510: Health Insurances: Exempt Employees	15,930	22,409	13,981	32,988	28,122	113,430
502000: Retirement: Classified Employees							
3 502010: Retirement: Exempt Employees	6,850	21,766	15,208	(41,205)	24,667	27,286	
4 All Other Employee Payroll Related Fringe Benefits	1,073	8,021	5,493	(21,061)	7,877	1,403	
5 504040: VT Family & Medical Leave Insurance Premium	3,067	1,036	216	11,832	2,043	18,194	
6 504045: Childcare Contribution	2,725	929	195	10,520	1,815	16,184	
7 505200: Workers' Compensation Insurance Premium	(41)	(20)	(6)	(214)		(281)	
Operating Expenses:							
1 516000: Insurance Other Than Employee Benefits	(1,229)	(905)	(65)	(6,168)		(8,367)	
1 516010: Insurance - General Liability	3,620	2,663	555	17,819		24,657	
1 516671: VISION/ISD	884	650	135	4,351		6,020	
1 516685: ADS Allocated Charge	4,175	3,230	661	21,328		29,394	
1 519006: Human Resources Services	8,274	6,233	1,296	41,787		57,590	
Grants:							
1 COVID-19 Health Disparities Program - federal grant ended				(9,000,000)		(9,000,000)	
2 VT Nursing Forgivable Loan increase for VSAC					288,594	288,594	
FY25 Subtotal of Increases/Decreases	58,397	148,121	97,014	(9,128,714)	441,456	(8,383,726)	
FY25 Gov Recommended	3,189,843	2,308,186	166,231	11,040,433	7,173,924	23,878,617	
FY25 Legislative Changes							
FY25 Subtotal of Legislative Changes	0	0	0	0	0	0	
FY25 As Passed - Dept ID 3420010000	3,189,843	2,308,186	166,231	11,040,433	7,173,924	23,878,617	

Agency of Human Services - Department of Health Fiscal Year 2025 Executive Budget Recommendation

Sec.B.311 – Administration and Support Appropriation
Personal Services

Lines 1 through 6 – Salary and Fringe Increases – Net Increase of \$218,667

1. Salary and Wages – \$42,170
2. Health Insurance – \$113,430
3. Retirement – \$27,286
4. All Other Employee Related Fringe – \$1,403
5. VT Family & Medical Leave Insurance Premium – \$18,194
6. Childcare Contribution – \$16,184

Agency of Human Services - Department of Health Fiscal Year 2025 Executive Budget Recommendation

Sec.B.311 – Administration and Support Appropriation (continued)
Personal Services (continued)

7. Workers Compensation Insurance Premium – (\$281)
Decreased cost of workers compensation insurance over FY24.

Agency of Human Services - Department of Health Fiscal Year 2025 Executive Budget Recommendation

Sec.B.311 – Administration and Support Appropriation (continued) Operating Expenses

1. Internal Service Fund (ISF) Changes – Net Increase of \$109,294
These 5 lines reflect changes to the cost of internal service charges over FY24.

- Insurance Other Than Employee Benefits – (\$8,367)
- Insurance – General Liability - \$24,657
- VISION/ISD - \$6,020
- ADS Allocated Charge - \$29,394
- Human Resources Services - \$57,590

Agency of Human Services - Department of Health Fiscal Year 2025 Executive Budget Recommendation

Sec.B.311 – Administration and Support Appropriation (continued)

Grants

1. COVID-19 Health Disparities Program – federal grant ended – (\$9,000,000)
Reduction in federal spending authority for The National Initiative to Address COVID-19 Health Disparities grant. Grant scheduled to end May 31, 2024.
2. VT Nursing Forgivable Loan increase for VSAC - \$288,594
Base Global Commitment increase for the Vermont Nursing Forgivable Loan Incentive program, authorized by 18 V.S.A § 34 and administered by VSAC.

Agency of Human Services - Department of Health Fiscal Year 2025 Executive Budget Recommendation

Sec.B.312 – Public Health Appropriation

	GF	SF	Tot	Idpt	Ptrust	FF	Medicaid GCF	Invmt GCF	TOTAL
Sec. B.312									
Approp #3420021000 - VDH Public Health									
As Passed FY24	12,408,429	25,017,725	1,088,918	1,710,281	25,000	66,753,896	3,204,160	13,378,791	123,587,200
Other Changes: (Please insert changes to your base appropriation that occurred after the passage of the FY24 budget)									
FY24 After Other Changes	0	0	0	0	0	0	0	0	0
Total After FY24 Other Changes	12,408,429	25,017,725	1,088,918	1,710,281	25,000	66,753,896	3,204,160	13,378,791	123,587,200
FY24 After Other Changes									
Personal Services:									
500000: Salary & Wages: Classified Employees									
1 500010: Salary & Wages: Exempt Employees	209,051	340,465		265,027		(348,228)		344,290	810,605
501500: Health Insurance: Classified Employees									
2 501510: Health Insurances: Exempt Employees	176,408	208,325		120,370		649,081		227,380	1,381,585
502000: Retirement: Classified Employees									
3 502010: Retirement: Exempt Employees	57,149	96,159		70,762		(92,972)		93,971	225,069
4 All Other Employee Payroll Related Fringe Benefits	23,080	33,953		25,171		(47,815)		29,996	64,385
5 504040: VT Family & Medical Leave Insurance Premium	21,676	11,548		1,839		83,922		19,752	138,737
6 504045: Childcare Contribution	19,270	10,268		1,635		74,639		17,548	123,361
7 Move Vermont Prescription Monitoring System Contract from Substance Use Programs to Public Health (VDH net-neutral)		120,000							120,000
8 Unused Rx Repository contract								355,703	355,703
Operating Expenses:									
1 515010: Fee-for-Space Charge	(6,172)	(1,639)				(34,222)			(42,033)
2 Remove Base Opioid Settlement Fund Appropriation		(1,980,000)							(1,980,000)
Grants:									
1 COVID-19 Health Disparities Program - federal grant ended						(3,000,000)			(3,000,000)
2 Preschool Development Grant MOU with DCF				3,405,550					3,405,550
3 Family Planning Services transfer to DVHA (BAA item AHS net-neutral)								(635,442)	(635,442)
FY25 Subtotal of Increases/Decreases	500,463	(1,160,921)	0	3,890,354	0	(2,715,595)	0	453,199	967,500
FY25 Gov Recommended	12,908,892	23,856,804	1,088,918	5,600,635	25,000	64,038,301	3,204,160	13,831,990	124,554,700
FY25 Legislative Changes									
FY25 Subtotal of Legislative Changes	0	0	0	0	0	0	0	0	0
FY25 As Passed - Dept ID 3420021000	12,908,892	23,856,804	1,088,918	5,600,635	25,000	64,038,301	3,204,160	13,831,990	124,554,700

Agency of Human Services - Department of Health Fiscal Year 2025 Executive Budget Recommendation

Sec.B.312 –Public Health Appropriation
Personal Services

Lines 1 through 6 – Salary and Fringe Increases – Net Increase of \$2,743,722

1. Salary and Wages – \$810,605
2. Health Insurance – \$1,381,565
3. Retirement – \$225,069
4. All Other Employee Related Fringe – \$64,385
5. VT Family & Medical Leave Insurance Premium – \$138,767
6. Childcare Contribution – \$123,361

Agency of Human Services - Department of Health Fiscal Year 2025 Executive Budget Recommendation

Sec.B.312 –Public Health Appropriation
Personal Services (continued)

7. Move Vermont Prescription Monitoring System Contract from Substance Use Programs to Public Health (VDH net-neutral) - \$120,000
8. Unused Rx Repository Contract - \$355,703
Funding to establish an unused prescription drug repository program.

Agency of Human Services - Department of Health Fiscal Year 2025 Executive Budget Recommendation

Sec.B.312 – Public Health Appropriation (continued) Operating Expenses

1. ISF Fee for Space – (\$42,033)
Decreased cost of workers compensation insurance over FY24.
2. Remove Base Opioid Settlement Fund Appropriation – (\$1,980,000)
 - Removes duplicate appropriation for expansion of access to opioid antagonists
 - Expansion was funded as a one-time appropriation in Act 22 of 2023 and in the fiscal year 2024 budget
 - Appropriations from the Opioid Abatement Special Fund will continue to be made as one-time appropriations going forward

Agency of Human Services - Department of Health Fiscal Year 2025 Executive Budget Recommendation

Sec.B.312 – Public Health Appropriation (continued)

Grants

1. COVID-19 Health Disparities Program – federal grant ended – (\$3,000,000)
Reduction in federal spending authority for The National Initiative to Address COVID-19 Health Disparities grant. Grant scheduled to end May 31, 2024.
2. Preschool Development Grant MOU with DCF - \$3,405,550
3. Family Planning Services transfer to DVHA (BAA item, AHS net-neutral) – (\$635,442)

Agency of Human Services - Department of Health Fiscal Year 2025 Executive Budget Recommendation

Sec.B.313 – Substance Use Programs Appropriation

		GF	SF	Tob	FF	Medicaid GCF	Invmnt GCF	TOTAL
Sec. B.313	Approp #3420060000 - VDH Substance Use Programs							
	As Passed FY24	5,591,811	1,435,054	949,917	21,771,442	29,458,696	8,599,967	67,806,887
	Other Changes: (Please insert changes to your base appropriation that occurred after the passage of the FY24 budget)							
	FY24 After Other Changes	0	0	0	0	0	0	0
	Total After FY24 Other Changes	5,591,811	1,435,054	949,917	21,771,442	29,458,696	8,599,967	67,806,887
	FY24 After Other Changes							
	Personal Services:							
	1 500000: Salary & Wages: Classified Employees							
	1 500010: Salary & Wages: Exempt Employees	36,708	(60,276)		88,359			64,791
	2 501500: Health Insurance: Classified Employees							
2 501510: Health Insurances: Exempt Employees	29,425	(21,382)		43,424			51,467	
3 502000: Retirement: Classified Employees								
3 502010: Retirement: Exempt Employees	11,376	(16,094)		25,523			20,805	
4 All Other Employee Payroll Related Fringe Benefits	3,164	(5,708)		6,750			4,206	
5 504040: VT Family & Medical Leave Insurance Premium	2,176	1,105		11,249			14,530	
6 504045: Childcare Contribution	1,933	979		10,007			12,919	
7 Move Vermont Prescription Monitoring System Contract from Substance Use Programs to Public Health (VDH net-neutral)		(120,000)					(120,000)	
Operating Expenses:								
Grants:								
1 COVID-19 Substance Abuse Block Grant Supplements - federal grants ended				(6,500,000)				(6,500,000)
2 Rate Increase for Residential SUD Treatment Providers - Effective 1/1/24	(623,443)					2,449,445	(971,041)	854,961
3 Substance Misuse Prevention (backfill of one-time)	1,590,000							1,590,000
FY25 Subtotal of Increases/Decreases	1,051,339	(221,376)	0	(6,314,688)	2,449,445	(971,041)	(4,006,321)	
FY25 Gov Recommended	6,643,150	1,213,678	949,917	15,456,754	31,908,141	7,628,926	63,800,566	
FY25 Legislative Changes								
FY25 Subtotal of Legislative Changes	0	0	0	0	0	0	0	
FY25 As Passed - Dept ID 3420060000	6,643,150	1,213,678	949,917	15,456,754	31,908,141	7,628,926	63,800,566	

Agency of Human Services - Department of Health Fiscal Year 2025 Executive Budget Recommendation

Sec.B.313 – Substance Use Programs Appropriation
Personal Services

Lines 1 through 6 – Salary and Fringe Increases – Net Increase of \$168,718

1. Salary and Wages – \$64,791
2. Health Insurance – \$51,467
3. Retirement – \$20,805
4. All Other Employee Related Fringe – \$4,206
5. VT Family & Medical Leave Insurance Premium – \$14,530
6. Childcare Contribution – \$12,919

Agency of Human Services - Department of Health Fiscal Year 2025 Executive Budget Recommendation

Sec.B.313 – Substance Use Programs Appropriation (continued)
Personal Services (continued)

7. Move Vermont Prescription Monitoring System Contract from Substance Use Programs to Public Health (VDH net-neutral) – (\$120,000)

Agency of Human Services - Department of Health Fiscal Year 2025 Executive Budget Recommendation

Sec.B.313 – Substance Use Programs Appropriation (continued) Grants

1. COVID-19 Substance Abuse Block Grant Supplements – federal grants ended – (\$6,500,000)
2. Rate Increase for residential SUD Treatment Providers – Effective 1/1/24
 - Reallocation of the \$1.6M in General Fund and Global Commitment investment dollars appropriated in FY24 to enhance and support the residential treatment system to Global Commitment Program dollars
 - 38% rate increase effective January 1, 2024

Agency of Human Services - Department of Health Fiscal Year 2025 Executive Budget Recommendation

Sec.B.313 – Substance Use Programs Appropriation (continued)
Grants (continued)

3. Substance Misuse Prevention (backfill of one-time) - \$1,590,000

- Increases base general fund appropriation for substance misuse prevention by \$1.59M to \$3M
- Legislative intent established in 2022 that \$3M be directed to substance misuse prevention annually
- In FY24, appropriated as \$1.41M base, \$1.59M one-time
- For FY25, full \$3M is base