

1 TO THE HOUSE OF REPRESENTATIVES:

2 The Committee on Agriculture, Food Resiliency, and Forestry to which was  
3 referred House Bill No. 706 entitled “An act relating to banning the use of  
4 neonicotinoid pesticides” respectfully reports that it has considered the same  
5 and recommends that the bill be amended by striking out all after the enacting  
6 clause and inserting in lieu thereof the following:

7 Sec. 1. FINDINGS

8 The General Assembly finds that:

9 (1) Wild and managed pollinators are essential to the health and vitality  
10 of Vermont’s agricultural economy, environment, and ecosystems. According  
11 to the Department of Fish and Wildlife (DFW), between 60 and 80 percent of  
12 the State’s wild plants depend on pollinators to reproduce.

13 (2) Vermont is home to thousands of pollinators, including more than  
14 300 native bee species. Many pollinator species are in decline or have  
15 disappeared from Vermont, including three bee species that the State lists as  
16 endangered. The Vermont Center for Ecostudies and DFW’s State of Bees  
17 2022 Report concludes that at least 55 of Vermont’s native bee species need  
18 significant conservation action.

19 (3) Neonicotinoids are a class of neurotoxic, systemic insecticides that  
20 are extremely toxic to bees and other pollinators. Neonicotinoids are the most  
21 widely used class of insecticides in the world and include imidacloprid,

1 clothianidin, thiamethoxam, acetamiprid, dinotefuran, thiacloprid, and  
2 nithiazine.

3 (4) Among other uses, neonicotinoids are commonly applied to crop  
4 seeds as a prophylactic treatment. More than 90 percent of neonicotinoids  
5 applied to treated seeds move into soil, water, and nontarget plants. According  
6 to the Agency of Agriculture, Food and Markets, at least 1197.66 tons of seeds  
7 sold in Vermont in 2022 were treated with a neonicotinoid product.

8 (5) Integrated pest management is a pest management technique that  
9 protects public health, the environment, and agricultural productivity by  
10 prioritizing nonchemical pest management techniques. Under integrated pest  
11 management, pesticides are a measure of last resort. According to the  
12 European Academies Science Advisory Council, neonicotinoid seed treatments  
13 are incompatible with integrated pest management.

14 (6) A 2020 Cornell University report that analyzed more than 1,100  
15 peer-reviewed studies found that neonicotinoid corn and soybean seed  
16 treatments pose substantial risks to bees and other pollinators but provide no  
17 overall net income benefits to farms. DFW similarly recognizes that  
18 neonicotinoid use contributes to declining pollinator populations.

19 (7) A 2014 peer-reviewed study conducted by the Harvard School of  
20 Public Health and published in the journal Bulletin of Insectology concluded

1 that sublethal exposure to neonicotinoids is likely to be the main culprit for the  
2 occurrence of colony collapse disorder in honey bees.

3 (8) A 2020 peer-reviewed study published in the journal Nature  
4 Sustainability found that increased neonicotinoid use in the United States  
5 between 2008 and 2014 led to statistically significant reductions in bird  
6 biodiversity, particularly among insectivorous and grassland birds.

7 (9) A 2022 peer-reviewed study published in the journal Environmental  
8 Science and Technology found neonicotinoids in 95 percent of the 171  
9 pregnant women who participated in the study. Similarly, a 2019 peer-  
10 reviewed study published in the journal Environmental Research found that  
11 49.1 percent of the U.S. general population had recently been exposed to  
12 neonicotinoids.

13 (10) The European Commission and the provinces of Quebec and  
14 Ontario have implemented significant prohibitions on the use of  
15 neonicotinoids.

16 (11) The New York General Assembly passed legislation that prohibits  
17 the sale or use of corn, soybean, and wheat seed treated with imidacloprid,  
18 clothianidin, thiamethoxam, dinotefuran, or acetamiprid. The same legislation  
19 prohibits the nonagricultural application of imidacloprid, clothianidin,  
20 thiamethoxam, dinotefuran, or acetamiprid to outdoor ornamental plants and  
21 turf.

1 Sec. 2. 6 V.S.A. § 1101 is amended to read:

2 § 1101. DEFINITIONS

3 As used in this chapter unless the context clearly requires otherwise:

4 (1) “Secretary” ~~shall have~~ has the same meaning stated in subdivision  
5 911(4) of this title.

6 (2) “Cumulative” when used in reference to a substance means that the  
7 substance so designated has been demonstrated to increase twofold or more in  
8 concentration if ingested or absorbed by successive life forms.

9 (3) “Dealer or pesticide dealer” means any person who regularly sells  
10 pesticides in the course of business, but not including a casual sale.

11 (4) “Economic poison” ~~shall have~~ has the same meaning stated in  
12 subdivision 911(5) of this title.

13 (5) “Pest” means any insect, rodent, nematode, fungus, weed, or any  
14 other form of terrestrial or aquatic plant or animal life or ~~virus~~ viruses,  
15 bacteria, or other microorganisms that the Secretary declares as being injurious  
16 to health or environment. “Pest shall” does not mean any viruses, bacteria, or  
17 other microorganisms on or in living humans or other living animals.

18 (6) “Pesticide” for the purposes of this chapter ~~shall be~~ is used  
19 interchangeably with “economic poison.”

1 (7) “Treated article” means a pesticide or class of pesticides exempt  
2 under 40 C.F.R. § 152.25(a) from regulation under the Federal Insecticide,  
3 Fungicide, and Rodenticide Act, 7 U.S.C. § 136-136y.

4 (8) “Neonicotinoid pesticide” means any economic poison containing a  
5 chemical belonging to the neonicotinoid class of chemicals.

6 (9) “Neonicotinoid treated article seeds” are treated article seeds that are  
7 treated or coated with a neonicotinoid pesticide.

8 (10) “Agricultural emergency” means an occurrence of any pest that  
9 presents an imminent risk of significant harm, injury, or loss to cropland.

10 (13) “Cropland” means:

11 (A) plants grown for food, feed, and fiber except for trees grown for  
12 silvicultural or timber purposes; plants grown for Christmas trees or maple sap;  
13 horticultural, viticultural, or orchard crops; or pasture; and

14 (B) the land upon which the plants under subdivision (13)(A) of this  
15 section are grown.

16 (14) “Environmental emergency” means an occurrence of any pest that  
17 presents a significant risk of harm or injury to the environment, or significant  
18 harm, injury, or loss to cropland or turf, including any exotic or foreign pest  
19 that may need preventative quarantine measures to avert or prevent that risk, as  
20 determined by the Secretary of Agriculture, Food and Markets.

1           (15) “Ornamental plants” mean perennials, annuals, and groundcover  
2           purposefully planted for aesthetic reasons.

3           (16) “Turf” means land planted in closely mowed, managed grasses,  
4           including residential and commercial property and publicly owned land, parks,  
5           and recreation areas. “Turf” does not include pasture, cropland, land used to  
6           grow sod, or any other land used for agricultural production.

7           Sec. 3. 6 V.S.A. § 1105b is added to read:

8           § 1105b. USE AND SALE OF NEONICOTINOID TREATED ARTICLE

9                   SEEDS

10           (a) No person shall sell, offer for sale or use, distribute, or use any  
11           neonicotinoid treated article seed for soybeans or for any crop in the cereal  
12           grains crop group (crop groups 15, 15-22, 16, and 16-22).

13           (b) The Secretary of Agriculture, Food and Markets, after consultation with  
14           the Secretary of Natural Resource, may issue a written exemption order to  
15           suspend the provisions of subsection (a) of this section. Such written  
16           exemption order shall not be valid for more than one year.

17           (c) A written exemption order issued under subsection (b) of this section  
18           shall:

19           (1) specify the types of neonicotinoid treated article seeds to which the  
20           exemption order applies, the date on which the exemption order takes effect;

1 the exemption order’s duration; and the exemption order’s geographic scope,  
2 which may include specific farms, fields, or properties;

3 (2) provide a detailed evaluation of the agricultural seed market,  
4 including a determination either that the purchase of seeds that comply with  
5 subsection (a) of this section would cause agricultural producers undue  
6 financial hardship or that there is an insufficient amount of commercially  
7 available seed not treated with neonicotinoid pesticides to supply agricultural  
8 producers; and

9 (3) provide a detailed evaluation of the exemption order’s anticipated  
10 effect on pollinator populations, bird populations, ecosystem health, and public  
11 health, including whether the exemption order will cause undue harm to  
12 pollinator populations, bird populations, ecosystem health, and public health.

13 (d) A written exemption order issued under subsection (b) of this section  
14 may:

15 (1) establish restrictions related to the use of neonicotinoid treated  
16 article seeds to which the exemption order applies to minimize harm to  
17 pollinator populations, bird populations, ecosystem health, and public health;

18 or

19 (2) establish other restrictions related to the use of neonicotinoid treated  
20 article seeds to which the exemption order applies that the Secretary of  
21 Agriculture, Food and Markets considers necessary.

1       (e) Upon issuing a written exemption order under subsection (b) of this  
2       section, the Secretary of Agriculture, Food and Markets shall submit a copy of  
3       the exemption order to the Senate Committees on Natural Resources and  
4       Energy and on Agriculture; the House Committees on Environment and  
5       Energy and on Agriculture, Food Resiliency, and Forestry; and the  
6       Agricultural Innovation Board. The General Assembly shall manage written  
7       exemption order submitted under this subsection in the same manner as a  
8       report and shall post the written exemption order to the website of the General  
9       Assembly.

10       (f) The Secretary of Agriculture, Food and Markets, after consultation with  
11       the Secretary of Natural Resources, may rescind a written exemption order  
12       issued under subsection (b) of this section at any time. Such rescission shall  
13       come into effect not sooner than 30 days after its issuance and shall not apply  
14       to neonicotinoid treated article seeds planted or sown before such rescission  
15       comes into effect.

16       Sec. 4. 6 V.S.A. § 1105c is added to read:

17       § 1105c. NEONICOTINOID PESTICIDES; PROHIBITED USES

18       (a) The following uses of neonicotinoid pesticides are prohibited:

19               (1) the outdoor application of neonicotinoid pesticides to any cropland;

20               (2) the application of neonicotinoid pesticides to ornamental plants; and

21               (3) the application of neonicotinoid pesticides to turf grass.



1       (b) The Secretary of Agriculture, Food and Markets, after consultation with  
2       the Secretary of Natural Resources, may issue a written exemption order to  
3       suspend the provisions of subsection (a) of this section. Such written  
4       exemption order shall not be valid for more than one year.

5       (c) A written exemption order issued under subsection (b) of this section  
6       shall:

7           (1) specify the neonicotinoid pesticides, uses, and cropland, plants, or  
8           turf to which the exemption order applies; the date on which the exemption  
9           order takes effect; the exemption order’s duration; and the exemption order’s  
10          geographic scope, which may include specific farms, fields, or properties;

11          (2) provide a detailed evaluation determining that an agricultural  
12          emergency or an environmental emergency exists;

13          (3) provide a detailed evaluation of reasonable responses available to  
14          address the agricultural emergency or the environmental emergency, including  
15          a determination that the use of the neonicotinoid pesticides to which the  
16          exemption order applies would be effective in addressing the emergency and a  
17          determination that there is no other less harmful pesticide or pest management  
18          practice that would be effective in addressing the emergency; and

19          (4) provide a detailed evaluation of the exemption order’s anticipated  
20          effects on pollinator populations, bird populations, ecosystem health, and

1 public health, including whether the exemption order will cause undue harm to  
2 pollinator population, bird populations, ecosystem health, and public health.

3 (d) A written exemption order issued under subsection (b) of this section  
4 may:

5 (1) establish restrictions related to the use of neonicotinoid pesticides to  
6 which the exemption order applies to minimize harm to pollinator populations,  
7 bird populations, ecosystem health, and public health; or

8 (2) establish other restrictions related to the use of neonicotinoid  
9 pesticides to which the exemption order applies that the Secretary of  
10 Agriculture, Food and Markets considers necessary.

11 (e) Upon issuing a written exemption order under subsection (b) of this  
12 section, the Secretary of Agriculture, Food and Markets shall submit a copy of  
13 the exemption order to the Senate Committees on Natural Resources and  
14 Energy and on Agriculture; the House Committees on Environment and  
15 Energy and on Agriculture, Food Resiliency, and Forestry; and the  
16 Agricultural Innovation Board. The General Assembly shall manage written  
17 exemption order submitted under this subsection in the same manner as a  
18 report and shall post the written exemption order to the website of the General  
19 Assembly.

20 (f) The Secretary of Agriculture, Food and Markets, after consultation with  
21 the Secretary of Natural Resources, may rescind any written exemption order

1 issued under subsection (b) of this section at any time. Such rescission shall  
2 come into effect not sooner than 15 days after its issuance.

3 Sec. 5. 6 V.S.A. § 918 is amended to read:

4 § 918. REGISTRATION

5 (a) Every economic poison that is distributed, sold, or offered for sale  
6 within this State or delivered for transportation or transported in intrastate  
7 commerce or between points within this State through any point outside this  
8 State shall be registered in the Office of the Secretary, and such registration  
9 shall be renewed annually, provided that products that have the same formula  
10 are manufactured by the same person, the labeling of which contains the same  
11 claims, and the labels of which bear a designation identifying the product as  
12 the same economic poison may be registered as a single economic poison, and  
13 additional names and labels shall be added by supplemental statements during  
14 the current period of registration. It is further provided that any economic  
15 poison imported into this State, which is subject to the provisions of any  
16 federal act providing for the registration of economic poisons and that has been  
17 duly registered under the provisions of this chapter, may, in the discretion of  
18 the Secretary, be exempted from registration under this chapter when sold or  
19 distributed in the unbroken immediate container in which it was originally  
20 shipped. The registrant shall file with the Secretary a statement including:

21 \* \* \*

1 (f) ~~The~~ Unless the use or sale of a neonicotinoid pesticide is otherwise  
2 prohibited, the Secretary shall register as a restricted use pesticide any  
3 neonicotinoid pesticide labeled as approved for outdoor use that is distributed,  
4 sold, sold into, or offered for sale within the State or delivered for  
5 transportation or transported in intrastate commerce or between points within  
6 this State through any point outside this State, provided that the Secretary shall  
7 not register the following products as restricted use pesticides unless classified  
8 under federal law as restricted use products:

9 (1) pet care products used for preventing, destroying, repelling, or  
10 mitigating fleas, mites, ticks, heartworms, or other insects or organisms;

11 (2) personal care products used for preventing, destroying, repelling, or  
12 mitigating lice or bedbugs;

13 (3) indoor pest control products used for preventing, destroying,  
14 repelling, or mitigating insects indoors; and

15 (4) treated article seed.

16 Sec. 6. 6 V.S.A. § 1105a(c) is amended to read:

17 (c)(1) Under subsection (a) of this section, the Secretary of Agriculture,  
18 Food and Markets, after consultation with the Agricultural Innovation Board,  
19 shall adopt by rule BMPs for the use in the State of:

20 (A) neonicotinoid treated article seeds when used prior to January 1,  
21 2029;

1           (B) neonicotinoid treated article seeds when the Secretary issues a  
2           written exemption order pursuant to section 1105b of this chapter authorizing  
3           the use of neonicotinoid treated article seeds;

4           (C) neonicotinoid pesticides when used prior to January 1, 2027;

5           (D) neonicotinoid pesticides when the Secretary issues a written  
6           exemption order pursuant to section 1105c of this chapter authorizing the use  
7           of neonicotinoid pesticides; and

8           (E) the agricultural use after January 1, 2027 of neonicotinoid  
9           pesticides that are not otherwise prohibited.

10           (2) In developing the rules with the Agricultural Innovation Board, the  
11           Secretary shall address:

12           (A) establishment of threshold levels of pest pressure required prior  
13           to use of neonicotinoid treated article seeds or neonicotinoid pesticides;

14           (B) availability of nontreated article seeds that are not neonicotinoid  
15           treated article seeds;

16           (C) economic impact from crop loss as compared to crop yield when  
17           neonicotinoid treated article seeds or neonicotinoid pesticides are used;

18           (D) relative toxicities of different neonicotinoid treated article seeds  
19           or neonicotinoid pesticides and the effects of neonicotinoid treated article  
20           seeds or neonicotinoid pesticides on human health and the environment;

21           (E) surveillance and monitoring techniques for in-field pest pressure;

1 (F) ways to reduce pest harborage from conservation tillage  
2 practices; and

3 (G) criteria for a system of approval of neonicotinoid treated article  
4 seeds or neonicotinoid pesticides.

5 ~~(2)~~(3) In implementing the rules required under this subsection, the  
6 Secretary of Agriculture, Food and Markets shall work with farmers, seed  
7 companies, and other relevant parties to ensure that farmers have access to  
8 appropriate varieties and amounts of untreated seed or treated seed that are not  
9 neonicotinoid treated article seeds.

10 Sec. 7. 2022 Acts and Resolves No. 145, Sec. 4 is amended to read:

11 Sec. 4. IMPLEMENTATION; REPORT; RULEMAKING

12 (a) On or before March 1, 2024, the Secretary of Agriculture, Food, and  
13 Markets shall submit to the Senate Committee on Agriculture and the House  
14 Committee on Agriculture, Food Resiliency, and Forestry a copy of the  
15 proposed rules required to be adopted under 6 V.S.A. § 1105a(c)(1)(A).

16 (b) The Secretary of Agriculture shall not file the final proposal of the rules  
17 required by 6 V.S.A. § 1105a(c)(1)(A) under 3 V.S.A. § 841 until at least 90  
18 days from submission of the proposed rules to the General Assembly under  
19 subsection (a) of this section or July 1, 2024, ~~which ever~~ whichever shall occur  
20 first.

1 Sec. 8. 6 V.S.A. § 918 is amended to read:

2 § 918. REGISTRATION

3 (a) Every economic poison that is distributed, sold, or offered for sale  
4 within this State or delivered for transportation or transported in intrastate  
5 commerce or between points within this State through any point outside this  
6 State shall be registered in the Office of the Secretary, and such registration  
7 shall be renewed annually, provided that products that have the same formula  
8 are manufactured by the same person, the labeling of which contains the same  
9 claims, and the labels of which bear a designation identifying the product as  
10 the same economic poison may be registered as a single economic poison, and  
11 additional names and labels shall be added by supplemental statements during  
12 the current period of registration. It is further provided that any economic  
13 poison imported into this State, which is subject to the provisions of any  
14 federal act providing for the registration of economic poisons and that has been  
15 duly registered under the provisions of this chapter, may, in the discretion of  
16 the Secretary, be exempted from registration under this chapter when sold or  
17 distributed in the unbroken immediate container in which it was originally  
18 shipped. The registrant shall file with the Secretary a statement including:

19 \* \* \*

20 (f) Unless the use or sale of a neonicotinoid pesticide is otherwise  
21 prohibited, the Secretary shall register as a restricted use pesticide any

1 neonicotinoid pesticide labeled as approved for outdoor use that is distributed,  
2 sold, sold into, or offered for sale within the State or delivered for  
3 transportation or transported in intrastate commerce or between points within  
4 this State through any point outside this State, provided that the Secretary shall  
5 not register the following products as restricted use pesticides unless classified  
6 under federal law as restricted use products:

7 (1) pet care products used for preventing, destroying, repelling, or  
8 mitigating fleas, mites, ticks, heartworms, or other insects or organisms;

9 (2) personal care products used for preventing, destroying, repelling, or  
10 mitigating lice or bedbugs; **and**

11 (3) indoor pest control products used for preventing, destroying,  
12 repelling, or mitigating insects indoors; **and**

13 ~~(4) treated article seed.~~

14 **Sec. 9. EFFECTIVE DATES**

15 (a) This section and Secs. 1 (findings), 2 (definitions), 6 (BMP rules), **and** 7  
16 (implementation) shall take effect on passage.

17 (b) Secs. **5 (registration)** shall take effect on July 1, 2024.

18 (c) Sec. 4 (prohibited uses of neonicotinoid pesticides) shall take effect  
19 January 1, 2027.

20 (d) Sec. 3 (treated article seed) **and** Sec. 8 (prospective registration) shall  
21 take effect on January 1, 2029.



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(Committee vote: \_\_\_\_\_)

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\_\_\_\_\_

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Representative \_\_\_\_\_

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FOR THE COMMITTEE